### VILLAGE OF DOWNERS GROVE REPORT FOR THE VILLAGE COUNCIL MEETING FEBRUARY 5, 2008 AGENDA

SUBJECT:	TYPE:		SUBMITTED BY:			
		Resolution				
General Obligation Bond Issuance		Ordinance				
– Watershed Infrastructure		Motion	Cara Pavlicek			
Improvement Plan Funding	$\checkmark$	<b>Discussion Only</b>	Village Manager			

### **S**YNOPSIS

A discussion has been scheduled to review the process for the proposed General Obligation (GO) bond issuance as identified in the FY08 Municipal Budget. The proceeds from the GO bond would fund the construction of selected projects identified in the Watershed Infrastructure Improvement Plan in accordance with the Community Investment Program (CIP).

### STRATEGIC PLAN ALIGNMENT

The Five Year Plan and Goals for 2007-2012 identified *Top Quality Village Infrastructure and Facilities*. *Implementation of the Watershed Infrastructure Improvement Plan* is identified as a Top Priority of the 2008 Policy Agenda.

#### **FISCAL IMPACT**

The FY08-12 CIP includes approximately \$27.3 million of expenditures in the Stormwater Fund over three fiscal years for the construction of selected projects identified in the Watershed Infrastructure Improvement Plan. These expenditures would include design and construction.

In August of 2007, staff presented a comprehensive financial review to the Village Council regarding funding strategies for the proposed Watershed Infrastructure Improvement Plan. Those alternatives were discussed with the Council as well as at a series of four public meetings prior to a more detailed review of these financial alternatives as a part of the annual budget process in October. On November 6, 2007 the Village Council authorized a professional services agreement with Northern Trust to provide an analysis of the Village's financial position and to provide a general strategy for the issuance of bonds to fund construction of the stormwater projects. On November 20, 2007, Northern Trust provided a report to the Village Council (see attached presentation). The recommended strategy for three separate bond issuances (2008, 2012 and 2015) included the issuance of General Obligation bonds with constant annual debt service payments in the amount of approximately \$4.0 million. This recommended strategy is consistent with the adopted FY08 Municipal Budget and FY08-12 CIP.

During the review and approval of the FY 08 Municipal Budget, the Village Council and staff discussed options for financing these project expenditures. Given the nature of these public capital improvements, it is recommended that General Obligation (G.O.) bonds be issued to finance the project over thirty years. The FY08 municipal budget includes for the first time a Stormwater Improvement Fund which is supported by a <sup>1</sup>/<sub>4</sub> cent increase in the Home Rule Sales Tax, an annual property tax levy of \$2,130,000 (to fund debt service payments and annual stormwater maintenance expenses) and the pre-existing detention variance fee. The Home Rule Sales tax increase will be effective July 1, 2008. It is anticipated that a general obligation bond of approximately \$24,679,000 will be issued in FY08, followed by a general obligation bond issuance of approximately \$24,124,000 in FY12 and finally a general obligation bond interest rates, a debt service payment amount of \$4 million annually for thirty years will likely generate bond

proceeds greater than \$24.7 million. The amount of the bond issue will be determined by the Village Council later in the process. The debt service on these issuances will be covered by the above mentioned <sup>1</sup>/<sub>4</sub> cent Home Rule Sales Tax, property taxes and detention variance fees. The resulting bond proceeds will allow the Village to complete the most critical capital improvements identified in the Watershed Infrastructure Improvement Plan.

### RECOMMENDATION

Consensus on the proposed schedule for issuance of General Obligation Bonds in March 2008 is requested (details are outlined below).

### BACKGROUND

Pursuant to the Village Debt Service Management Policy, the Village should seek to minimize debt interest costs and consider market timing when issuing debt. During the preparation, review and approval of the FY08 Municipal Budget, the Council and staff discussed issuing bonds in mid to late 2008. However, the interest rates for long term municipal bonds are currently at or near historic lows. Issuing bonds at the current low interest rates is consistent with the Village Debt Management Policy and should result in minimizing costs to the Village. Therefore, staff recommends that the bonds be issued according to the following schedule.

<u>Selection of a Financial Advisor</u> (February 12 Workshop, February 19 Village Council Meeting) – The State of Illinois previously adopted changes to the state law that identifies the difference between taking competitive bids for the purchase of equipment or the process by which a government entity may take proposals for specific professional services. Under this law, the Village takes "bids" when purchasing but it may not take "bids" for professional services. The Village may take proposals that evaluate the professional capabilities of a professional services provider. However, if the Village has a "satisfactory relationship for services with one or more firms," it is not required to take proposals. In considering proposals for professional services, the Village may consider the ability of professional personnel, past record and experience, performance data on file, willingness to meet time and budget requirements, location, workload of the firm and such other factors as the Village may determine in writing as applicable. Following a determination that the professional service provider meets the requirements of the Village, a price for services can be negotiated under state law.

The Village has publicly solicited letters of interest from financial advisors. The request for letters of interest was posted on the Village's website at the end of January 2008. The deadline for letters of interest is Tuesday, February 5, 2008. Staff will be reviewing the qualifications of the responding firms and will present a recommendation to the Village Council at the February 12 Workshop. The Village Council will be supplied with a complete list of interested financial advisor firms at the February 12 Workshop.

<u>IRS Reimbursement Resolution</u> (February 12 Workshop, February 19 Village Council meeting) -Adoption of an IRS resolution is required for the Village to be able to "reimburse" project expenditures from the proceeds of a tax-exempt bond. There is no immediate fiscal impact of approving the resolution. Upon issuance of a general obligation bond, the Village may utilize bond proceeds for expenses related to the watershed infrastructure improvements as early as 60 days prior to the passage of the resolution.

<u>Public Hearing for the Issuance of General Obligation Bonds</u> (February 19 Village Council meeting) – The Village Council Ethical Standards Policy, adopted October 2, 2007, states that the Village may hold a public hearing prior to the adoption of an ordinance imposing a tax that is not authorized under the provisions of the Illinois Municipal Code for municipalities that are not home rule. While the issuance of bonds does not constitute the imposition of a tax, the Village Manager recommends that the Council hold a public hearing to meet the spirit and intent of the policy. The public hearing would be held at the February 19 Council meeting.

<u>Issuance of the General Obligation Bonds</u> (March 2008) – The Ordinance authorizing the issuance of General Obligation bonds will likely be ready for Village Council consideration in March. The exact date of the bond issuance will be determined once the Financial Advisor has been selected and establishes a recommended schedule. Given the current environment for municipal bonds with low interest rates, the issuance of the bonds for stormwater infrastructure may be accompanied by the refunding/refinancing of

existing debt to the extent that it would be financial beneficial to the Village to concurrently refund or refinance existing debt .

## ATTACHMENTS

Presentation from Northern Trust dated November 20, 2007

## **Presentation to:**

# The Village of Downers Grove



# Stormwater Financing Analysis

November 20, 2007



## Section 1 - Financing Capacity

## Section 2 - Potential Credit/Ratings Impact

## Section 3 - Refunding Opportunities





# Section 1 – Financing Capacity



## **Stormwater Financing Assumptions**

## **Structure**

- **Structure** Issue fixed rate bonds supported by 'AAA' bond insurance.
- Timing Assumed three bond issuances with anticipated delivery dates of July 1, 2008, January 1, 2012 and January 1, 2015.
- Amortization Total amortization of 30-years. The 2008 issue will amortize over 30 years, the 2012 bond issue will amortize over 26 years and the 2015 bond issue will amortize over 23 years.

## **Fees**

- Bond Insurance Northern expects 'AAA' bond insurance fees to range from 15 basis points to 25 basis points. Our analysis assumes a bond insurance premium of 18 basis points.
- Costs of Issuance Excluding bond insurance premium fees, our analysis assumes total cost of issuance to be \$10.00/\$1,000.

## **Interest Rates**

- Scale Our analysis reflects a 'AAA' insured tax-exempt non-bank qualified fixed rate scale as of November 12, 2007. The Series 2008 Bonds have an average coupon of 4.41%.
- **Future Interest Rates** The 2012 issue reflects a 25 basis point increase from the 2008 scale and the 2015 issue reflects a 25 basis point increase from the 2012 scale.



## **\$6.0 million Debt Service Scenario**

◆ \$6.0 million in debt service can potentially support up to **\$108,254,000** of project costs plus costs of issuance.



Series 2008 All-inclusive Cost: 4.50% Series 2012 All-inclusive Cost: 4.73% Series 2015 All-inclusive Cost: 4.95%



## **\$4.0 million Debt Service Scenario**

\$4.0 million in debt service can potentially support up to \$72,267,000 in project costs plus costs of issuance.



Series 2008 All-inclusive Cost: 4.50% Series 2012 All-inclusive Cost: 4.73% Series 2015 All-inclusive Cost: 4.95%



## **Protecting Against Rising Interest Rates**

- To mitigate the risk of rising interest rates between now and the anticipated future bond issuances, the Village of Downers Grove can utilize a financing vehicle called a "Rate-Lock".
- A Rate-Lock locks in current debt service levels for a future bond issuance, but there is a cost to the Rate-Lock.
- A Rate-Lock to July 1, 2008 would cost the Village approximately **8 basis points**.
  - Our analysis assumes the Series 2008 bonds are issued at current interest rates with an average coupon of 4.41%. With a Rate-Lock, the Village could lock-in to debt service levels at an average coupon of 4.49%.
- A Rate-Lock to January 1, 2012 would cost the Village approximately **40 basis points**.
  - Our analysis assumes the Series 2012 bonds are issued with an average coupon of 4.63%.
    With a Rate-Lock, the Village could lock-in to debt service levels at an average coupon of 4.81%.



## **Current Market Environment & Projected Interest Rate Movement**

- Currently the tax-exempt yield curve is relatively flat versus historic averages.
- The spread between the 30-year maturity and the 20-year maturity is only 15 basis points. Thus the cost to borrow out 30-years versus 20-years is very low in the current interest rate environment.
- Northern's economist's expect interest rates to decrease over the next 2 quarters and to remain relatively steady through fiscal year 2008. Northern's economists are projecting two additional 25 basis point cuts in the Federal Funds rate in the first and second quarter of 2008.



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## **Historic Interest Rates**

• The chart and graph below detail the historic average of the Bond Buyer 20-year General Government Index that consists of 'AA' rated 20-year general obligation secured debt.

Historical Interest Rates								
	20-Year GO							
Current:	4.54%							
Average:								
1-Year	4.34%							
3-Year	4.40%							
5-Year	4.54%							
10-Year	4.92%							
10-Year High:	6.09%							
10-Year Low:	4.03%							



• The current 20-year G.O. rate is 4.54% which is equal to the 5-year historic average and 38 basis points below the 10-year historic average.





# Section 2 – Potential Credit/Ratings Impact



## **Impact on Credit/Ratings**

- The Village of Downers Grove is currently rated AA+ by Standard and Poor's.
- Assuming \$6.0 million of revenues are allocated to pay debt service on the Stormwater Bonds, at current interest rate levels the Village could finance \$109,675,000 of bonds (net proceeds plus total costs of issuance) over three separate bond issuances from 2008 through 2015.
- In addition to the Stormwater Bonds, the Village anticipates the need to issue an estimated \$60 million to fund other projects including a new Village Hall and a new Police Station.
- Based on the anticipated bond issuances over the next 10 years, Northern has analyzed the potential impact on the Village's rating focusing on four critical ratios:
  - Debt to Valuation
  - Debt per Capita
  - Amortization over 5 years
  - Amortization over 10 years



# **Base Case - \$6 million Debt Service**

• Standard and Poor's rating methodology uses the following guidelines:

	Debt to Valuation				Debt per Capita			Amorti	zation		
Ι	Low Debt B	urden	<u>&lt;</u> 3%	Low		\$1,000	5	Years	25.0%		
Ν	Moderate D	ebt Burden	3% - 6	% Mod	erate	\$1,000 - \$2	,500 1	)-Years	50.0%		
H	High Debt E	Burden	> 6%	High	l	> \$2,50	0				
	U			Valuation or	dDopulation	(¢ in milliona)					
	2007	2008	2009	2010	2011	(\$ in multions) 2012	2013	2014	2015	2016	2017
Valuation	<u>2007</u> \$6 668 625	\$7 200 291	<u>2009</u> \$7 774 345	<u>2010</u> \$8 394 165	\$9.063.40	2012 9 \$9 785 994	\$10 566 19	7 \$11.408.602	\$12 318 169	\$13 300 252	\$14 360 634
Valuation Growth	\$0,000,025	7 97%	7 97%	40,574,105 7 97%	φ2,005, <del>1</del> 02 7 979	6 797%	φ10,500,17 7 97	7 97%	7 97%	7 97%	<sup>414,300,034</sup> 7 97%
Population (2002)	49 403	49 615	49 829	50.043	50.258	s 50.474	50.69	1 50.909	51.128	51.348	51,569
Population Growth	19,100	0.43%	0.43%	0.43%	0.439	6 0.43%	0.43	% 0.43%	0.43%	0.43%	0.43%
1											
			I	Non-Self Supp	orted Genera	l Obligation Del	ot				
	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Library (Series 2003)	\$5,475,000	\$5,000,000	\$4,510,000	\$4,005,000	\$3,485,000	\$2,950,000	\$2,395,00	0 \$1,825,000	\$1,240,000	\$630,000	\$0
Stormwater (Series 2008)		\$38,000,000	\$33,510,000	\$28,870,000	\$24,080,000	\$23,575,000	\$23,050,00	\$22,510,000	\$21,950,000	\$21,370,000	\$20,765,000
Stormwater (Series 2012)						\$37,130,000	\$34,285,00	31,340,000	\$28,290,000	\$27,590,000	\$26,865,000
Stormwater (Series 2015)									\$34,545,000	\$33,700,000	\$32,820,000
Village Hall (Series 2013)							\$30,000,00	\$29,460,000	\$28,900,000	\$28,325,000	\$27,730,000
Police Station (Series 2013)							\$30,000,00	\$29,460,000	\$28,900,000	\$28,325,000	\$27,730,000
TOTAL	\$5,475,000	\$43,000,000	\$38,020,000	\$32,875,000	\$27,565,000	) \$63,655,000	\$119,730,00	0 \$114,595,000	\$143,825,000	\$139,940,000	\$135,910,000
Debt/Valuation	0.1%	0.6%	0.5%	0.4%	0.3%	<b>0.7%</b>	1.1	<b>6</b> 1.0%	1.2%	1.1%	0.9%
Debt Per Capita	\$110.82	\$866.67	\$763.01	\$656.93	\$548.47	\$1,261.14	\$2,361.9	\$2,250.96	\$2,813.02	\$2,725.32	\$2,635.50
Amortization over 5 Years	46.1%	52.1%	41.5%	36.7%	30.2%	<b>24.8%</b>	15.9%	<b>6</b> 14.5%	13.1%	13.5%	14.0%
<b>Amortization over 10 Year</b>	s 100.0%	100.0%	52.6%	48.1%	41.9%	<b>36.3%</b>	28.0%	<b>6</b> 27.6%	28.0%	29.5%	31.1%

Notes:

Valuation reflects 3x Equalized Assessed Valuation as of audited financials as of April 30, 2006.

Valuation growth assumes 5-year compounded annual growth rate of Equalized Assessed Valuation of 7.97% from 2002 through 2006.

Population as of 2002 census.

Population growth assumes 10-year compounded annual growth rate of 0.43% from 1990 through 2000.

- The Village's Debt/Valuation will not change from its low debt burden (maximum of 1.2%).
- The Village's Debt per capita will increase from low to high (maximum of \$2,813).
- Debt Amortization will fall below S&P guidelines for both the 5-year and 10-year periods.



## **Conservative Case - \$6 million Debt Service**

• Standard and Poor's rating methodology uses the following guidelines:

	Debt to Valuation				Debt per Capita			Amo	rtization			
	Low Debt	Burden	<u>&lt; 39</u>	% ]	Low	\$1,000			5-Years	25.0%		
	Moderate I	Debt Burde	n 3% -	6%	Moderate	\$	1,000 - \$2	2,500	10-Years	50.0%		
	High Debt	Burden	> 60	%	High		> \$2.50	0	-			
	Ingh Deet	Duruen			111511		<u>~</u> \[\_,5 \]					
				Valuatio	on and Popula	tion (\$	in millions)					
	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>l</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Valuation	\$6,668,625	\$6,934,458	\$7,210,888	\$7,498,	337 \$7,797	7,245	\$8,108,068	\$8,431,2	\$8,767,3	\$9,116,876	\$9,480,304	\$9,858,219
Valuation Growth		3.99%	3.99%	3.	99% 3	.99%	3.99%	3.9	9% 3.9	9% 3.99%	» <u>3.99%</u>	3.99%
Population (2002)	49,403	49,509	49,616	49,	722 49	9,829	49,936	50,0	44 50,1	51 50,259	50,367	50,476
Population Growth		0.22%	0.22%	0.2	22% 0	).22%	0.22%	0.2	2% 0.2	2% 0.22%	o 0.22%	0.22%
				Non-Self S	Supported Ger	ueral ()	bligation Deb	nt				
	2007	2008	2009	2010	201	1	2012	2013	2014	2015	2016	2017
Library (Series 2003)	\$5,475,000	\$5,000,000	\$4,510,000	\$4,005,	000 \$3,485	5.000	\$2,950,000	\$2,395,0	00 \$1,825,0	\$1,240,000	\$630,000	\$0
Stormwater (Series 2008)		\$38,000,000	\$33,510,000	\$28,870,	000 \$24,080	0,000	\$23,575,000	\$23,050,0	00 \$22,510,0	\$21,950,000	\$21,370,000	\$20,765,000
Stormwater (Series 2012)							\$37,130,000	\$34,285,0	00 \$31,340,0	\$28,290,000	\$27,590,000	\$26,865,000
Stormwater (Series 2015)							, . ,			\$34.545.000	\$33,700,000	\$32,820,000
Village Hall (Series 2013)								\$30.000.0	00 \$29,460.0	\$28,900,000	\$28,325,000	\$27,730,000
Police Station (Series 2013)								\$30.000.0	00 \$29,460.0	00 \$28,900,000	\$28.325.000	\$27,730,000
TOTAL	\$5,475,000	\$43,000,000	\$38,020,000	\$32,875,	000 \$27,565	5,000	\$63,655,000	\$119,730,0	00 \$114,595,0	00 \$143,825,000	\$139,940,000	\$135,910,000
	·						· · · ·					
Debt/Valuation	0.1%	0.6%	0.5%	0.	4% 0	.4%	0.8%	1.4	% 1.3	1.6%	1.5%	1.4%
Debt Per Capita	\$110.82	\$868.53	\$766.29	\$661	.17 \$55	3.19	\$1,274.72	\$2,392.	51 \$2,284.	98 \$2,861.67	\$2,778.39	\$2,692.59
Amortization over 5 Years	46.1%	52.1%	41.5%	36.	7% 30	.2%	24.8%	15.9	% 14.5	<b>% 13.1%</b>	13.5%	14.0%
Amortization over 10 Year	s 100.0%	100.0%	52.6%	48.	1% 41	.9%	36.3%	28.0	% 27.6	<b>5% 28.0%</b>	29.5%	31.1%

#### Notes:

Valuation reflects 3x Equalized Assessed Valuation as of audited financials as of April 30, 2006.

Valuation growth assumes 50% of 5-year compounded annual growth rate of Equalized Assessed Valuation of 7.97% from 2002 through 2006.

Population as of 2002 census.

 $Population \ growth \ assumes \ 50\% \ of \ 10-year \ compounded \ annual \ growth \ rate \ of \ 0.43\% \ from \ 1990 \ through \ 2000.$ 

- The Village's Debt/Valuation will not change from its low debt burden (maximum of 1.6%).
- The Village's Debt per capital will increase from low to high (maximum of \$2,862).
- Debt Amortization will fall below S&P guidelines for both the 5-year and 10-year periods.



## **Standard & Poor's Ratings Guidelines**

• The table below details median ratios based on Standard & Poor's credit ratings.

Cities with Populations Between 20,000 and 150,000									
	Net Direct Debt as a % of Market Value	Overall Net Debt per Capita							
'AAA'	0.7%	\$2,905							
'AA'	1.0%	\$2,283							
<b>'A'</b>	1.5%	\$2,054							
'BBB'	2.3%	\$1,994							



# **Comparable Dupage County Municipalities**

• The Village of Downers Grove is currently rated AA+ by Standard and Poor's.

Municipality	As of	Non-Self Support Debt Outstanding	Valuation	Debt/ Valuation	Population	Debt per Capita	5-Yr. Amortization	10-Yr. Amortization
<b>Downers Grove</b>	2007	\$5,475,000	\$6,668,625,498	0.1%	49,403	\$111	46.1%	100.0%
Darien	2005	\$8,425,000	\$2,488,748,940	0.3%	22,860	\$369	30.9%	67.2%
Elmhurst	2006	\$11,235,000	\$6,093,065,385	0.2%	42,762	\$263	30.0%	76.9%
Lombard	2005	\$24,120,000	\$4,243,029,867	0.6%	42,322	\$570	80.6%	100.0%
Westmont	2007	\$0	NA	NA	NA	NA	NA	NA
Wheaton	2006	\$35,145,000	\$5,878,446,354	0.6%	55,416	\$634	30.0%	63.3%
Woodridge	2006	\$3,579,800	\$3,210,224,973	0.1%	30,934	\$116	60.0%	100.0%
AVERAGE		\$12,568,543	\$4,763,690,170	0.3%	40,616	\$344	46.3%	84.6%

**Source:** Most recent CAFR for each municipality.





# Section 3 – Refunding Opportunities



## **Refunding Analysis**

- Based on interest rates as of November 12, 2007, Northern has performed a comprehensive refunding analysis on the Village of Downer's Grove outstanding debt on a maturity-by-maturity basis.
- Based on current market rates, the Village can refund \$5.11 million of outstanding bonds and generate \$173,134 of present value savings or 3.388%.

Refunding Summary								
Par Amount	\$5,190,000							
Premium	\$251,248							
Refunded Par Amount	\$5,110,000							
Average Coupon	4.811%							
All-in Cost	4.332%							
<b>Present Value Savings (\$)</b>	\$173,134							
<b>PV</b> Savings (% of refunded bonds)	3.388%							

#### Notes:

Reflects interest rates as of November 12, 2007. Assumes bond insurance premium of 18 basis points and total cost of issuance of \$10.00/\$1,000.



## **Summary of Refunded Bonds**

• The table below detail the bonds that would be refunded.

Series 1999 (Parking)										
Maturity	Principal	Coupon	Call Date	<b>Call Price</b>						
1/1/2012	\$350,000	5.000%	1/1/2009	100.0%						
1/1/2013	\$400,000	5.000%	1/1/2009	100.0%						

Series 2000 (TIF)										
Maturity	Principal	Coupon	Call Date	<b>Call Price</b>						
1/1/2012	\$265,000	5.700%	1/1/2010	100.0%						
1/1/2013	\$320,000	5.375%	1/1/2010	100.0%						
1/1/2014	\$55,000	5.400%	1/1/2010	100.0%						

	Series 2001 (TIF)									
Mat	Maturity Principal Coupon Call Date Call Price									
1/1/	2020	\$1,530,000	5.125%	1/1/2011	100.0%					

Series 2003A (TIF)										
Maturity Principal Coupon Call Date Call Price										
1/1/2020	\$1,070,000	5.000%	1/1/2009	100.0%						
1/1/2021	\$1,120,000	5.000%	1/1/2009	100.0%						





# **Miscellaneous Information**



# **Base Case - \$4 million Debt Service**

• Standard and Poor's rating methodology uses the following guidelines:

	Del	Debt to Valuation			Debt per Capita			Amortization				
]	Low Debt B	lurden	<u>&lt;</u> 3%	Lov	.ow \$1,000			5-Years		25.0%		
]	Moderate D	ebt Burden	3% - 6	% Mo	derate	\$1,000 - \$2	,500	10-	Years	50.0%		
]	High Debt H	Burden	> 6%	Hig	h	> \$2,500	0					
	<u> </u>			Voluction o	nd Population	(\$ in millions)						
	2007	2008	2009	2010	2011	2012	2013	;	2014	2015	2016	2017
Valuation	\$6,668,625	\$7,200,291	\$7,774,345	\$8,394,165	\$9,063,402	\$9,785,994	\$10,566	,197	\$11,408,602	\$12,318,169	\$13,300,252	\$14,360,634
Valuation Growth		7.97%	7.97%	7.97%	7.97%	6 7.97%	7.	.97%	7.97%	7.97%	7.97%	7.97%
Population (2002)	49,403	49,615	49,829	50,043	50,258	50,474	50	,691	50,909	51,128	51,348	51,569
Population Growth		0.43%	0.43%	0.43%	0.43%	6 0.43%	0.	.43%	0.43%	0.43%	0.43%	0.43%
	2005	2000	2000	Non-Self Sup	ported Genera	Obligation Deb	ot and a		2014	2015	2016	2015
Library (Sarias 2002)	<u>2007</u> \$5.475.000	\$5,000,000	<u>2009</u> \$4,510,000	£4.005.000	<u>2011</u> \$2,485,000	<u>2012</u>	£2 205	000	¢1.825.000	<u>2015</u> \$1,240,000	<u>2016</u> \$620,000	<u>2017</u>
Library (Series 2005) Stormyotor (Series 2008)	\$5,475,000	\$3,000,000	\$4,510,000	\$4,003,000	\$5,485,000	\$2,950,000	\$2,393 \$15,010	,000	\$1,823,000	\$1,240,000	\$050,000 \$12,010,000	۵U 12 515 000
Stormwater (Series 2008)		\$23,000,000	\$21,995,000	\$10,090,000	\$13,080,000	\$13,330,000	\$13,010		\$20,500,000	\$14,290,000	\$13,910,000	\$13,515,000
Stormwater (Series 2012)						\$24,440,000	\$22,303	,000	\$20,500,000	\$23 775 000	\$23,190,000	\$17,505,000
Village Hall (Series 2013)							\$30,000	000	\$29.460.000	\$28,775,000	\$28,325,000	\$27,730,000
Police Station (Series 2013)	)						\$30,000	000	\$29,460,000	\$28,900,000	\$28,325,000	\$27,730,000
TOTAL	\$5,475,000	\$30,000,000	\$26,505,000	\$22,895,000	\$19,165,000	\$42,740,000	\$99,910	,000	\$95,900,000	\$115,535,000	\$112,355,000	\$109,065,000
Debt/Valuation	0.1%	0.4%	0.3%	0.3%	0.2%	0.4%	0	.9%	0.8%	0.9%	0.8%	0.8%
Debt Per Capita	\$110.82	\$604.65	\$531.92	\$457.51	\$381.33	\$846.77	\$1,970	0.95	\$1,883.74	\$2,259.71	\$2,188.10	\$2,114.94
Amortization over 5 Years	46.1%	52.1%	43.0%	38.9%	33.3%	27.1%	15	.5%	14.2%	13.0%	13.3%	13.6%
Amortization over 10 Year	rs 100.0%	100.0%	55.6%	51.2%	45.3%	38.2%	27	.3%	27.0%	27.5%	28.8%	30.3%

Notes:

Valuation reflects 3x Equalized Assessed Valuation as of audited financials as of April 30, 2006.

Valuation growth assumes 5-year compounded annual growth rate of Equalized Assessed Valuation of 7.97% from 2002 through 2006.

Population as of 2002 census.

Population growth assumes 10-year compounded annual growth rate of 0.43% from 1990 through 2000.

- The Village's Debt/Valuation will not change from its low debt burden (maximum of 0.9%).
- The Village's Debt per capita will increase from low to medium (maximum of \$2,260).
- Debt Amortization will fall below S&P guidelines for both the 5-year and 10-year periods.



## **Conservative Case - \$4 million Debt Service**

• Standard and Poor's rating methodology uses the following guidelines:

	Det	Debt to Valuation			Debt per Capita			Amorti	zation		
	Low Debt B	urden	<u>&lt;</u> 3%	Low	7	\$1,000		5-Years	25.0%		
	Moderate D	ebt Burden	3% - 6	% Mod	lerate S	\$1,000 - \$2	,500	10-Years	50.0%		
	High Debt E	Burden	> 6%	High	1	> \$2,500					
L	8			Valuetion of		(¢ ::11:					
	2007	2008	2000	2010		(\$ IN MULLONS) 2012	2012	2014	2015	2016	2017
Valuation	<u>2007</u> \$6,668,625	<u>2008</u> \$7 200 291	<u>2009</u> \$7 774 345	\$8 394 165	<u>2011</u> \$9.063.402	<u>2012</u> \$9 785 994	\$10 566 1	97 \$11.408.602	\$12 318 169	\$13 300 252	\$14 360 634
Valuation Growth	\$0,000,025	3 99%	3 99%	3 99%	<del>4</del> 9,005,402 3 99%	3 99%	\$10,500,1 3 Q	9% <b>3 99%</b>	\$12,518,105 3 99%	3 99%	\$14,500,054 3 99%
Population (2002)	49 403	49,509	49.616	49.722	49 829	49.936	50 (	144 50.151	50.259	50 367	50,476
Population Growth	13,100	0.22%	0.22%	0.22%	0.22%	0.22%	0.2	2% 0.22%	0.22%	0.22%	0.22%
1											
			1	Non-Self Supp	orted General	<b>Obligation Deb</b>	ot				
	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Library (Series 2003)	\$5,475,000	\$5,000,000	\$4,510,000	\$4,005,000	\$3,485,000	\$2,950,000	\$2,395,0	\$1,825,000	\$1,240,000	\$630,000	\$0
Stormwater (Series 2008)		\$25,000,000	\$21,995,000	\$18,890,000	\$15,680,000	\$15,350,000	\$15,010,0	\$14,655,000	\$14,290,000	\$13,910,000	\$13,515,000
Stormwater (Series 2012)						\$24,440,000	\$22,505,0	\$20,500,000	\$18,430,000	\$17,975,000	\$17,505,000
Stormwater (Series 2015)									\$23,775,000	\$23,190,000	\$22,585,000
Village Hall (Series 2013)							\$30,000,0	\$29,460,000	\$28,900,000	\$28,325,000	\$27,730,000
Police Station (Series 2013	s)						\$30,000,0	\$29,460,000	\$28,900,000	\$28,325,000	\$27,730,000
TOTAL	\$5,475,000	\$30,000,000	\$26,505,000	\$22,895,000	\$19,165,000	\$42,740,000	\$99,910,0	95,900,000	\$115,535,000	\$112,355,000	\$109,065,000
Debt/Valuation	0.1%	0.4%	0.3%	0.3%	0.2%	0.4%	0.9	0% 0.8%	0.9%	0.8%	0.8%
Debt Per Capita	\$110.82	\$605.95	\$534.21	\$460.46	\$384.61	\$855.89	\$1,996.	45 \$1,912.21	\$2,298.79	\$2,230.72	\$2,160.75
Amortization over 5 Years	s 46.1%	52.1%	43.0%	38.9%	33.3%	27.1%	15.5	5% <b>14.2</b> %	13.0%	13.3%	13.6%
<b>Amortization over 10 Yea</b>	rs 100.0%	100.0%	55.6%	51.2%	45.3%	38.2%	27.3	<b>3%</b> 27.0%	27.5%	28.8%	30.3%

Notes:

Valuation reflects 3x Equalized Assessed Valuation as of audited financials as of April 30, 2006.

Valuation growth assumes 50% of 5-year compounded annual growth rate of Equalized Assessed Valuation of 7.97% from 2002 through 2006.

Population as of 2002 census.

Population growth assumes 50% of 10-year compounded annual growth rate of 0.43% from 1990 through 2000.

- The Village's Debt/Valuation will not change from its low debt burden (maximum of 0.9%).
- The Village's Debt per capital will increase from low to medium (maximum of \$2,299).
- Debt Amortization will fall below S&P guidelines for both the 5-year and 10-year periods.



## **Financing Sensitivity Matrix**

• The table below shows the total net proceeds that can be raised through the three stormwater financings based on: (1) Debt Service; and (2) Movement in Interest Rates.

	Total Net Proceeds										
Debt Service	- 100 bps	- 80 bps	- 60 bps	- 40 bps	- 20 bps	Base Case	+ 20 bps	+40 bps	+ 60 bps	+ 80 bps	+ 100 bps
\$1,000,000	\$19,827,893	\$19,457,175	\$19,093,389	\$18,736,404	\$18,386,094	\$18,042,333	\$17,705,000	\$17,373,974	\$17,049,137	\$16,730,373	\$16,417,569
\$1,500,000	\$29,741,839	\$29,185,763	\$28,640,083	\$28,104,606	\$27,579,141	\$27,063,500	\$26,557,500	\$26,060,961	\$25,573,705	\$25,095,559	\$24,626,353
\$2,000,000	\$39,655,785	\$38,914,350	\$38,186,778	\$37,472,808	\$36,772,188	\$36,084,667	\$35,410,000	\$34,747,947	\$34,098,273	\$33,460,746	\$32,835,138
\$2,500,000	\$49,569,731	\$48,642,938	\$47,733,472	\$46,841,010	\$45,965,235	\$45,105,833	\$44,262,500	\$43,434,934	\$42,622,841	\$41,825,932	\$41,043,922
\$3,000,000	\$59,483,678	\$58,371,525	\$57,280,166	\$56,209,212	\$55,158,282	\$54,127,000	\$53,115,000	\$52,121,921	\$51,147,410	\$50,191,118	\$49,252,707
\$3,500,000	\$69,397,624	\$68,100,113	\$66,826,861	\$65,577,414	\$64,351,329	\$63,148,167	\$61,967,500	\$60,808,908	\$59,671,978	\$58,556,305	\$57,461,491
\$4,000,000	\$79,311,570	\$77,828,700	\$76,373,555	\$74,945,616	\$73,544,376	\$72,267,000	\$70,820,000	\$69,495,895	\$68,196,546	\$66,921,491	\$65,670,275
\$4,500,000	\$89,225,517	\$87,557,288	\$85,920,249	\$84,313,818	\$82,737,422	\$81,190,500	\$79,672,500	\$78,182,882	\$76,721,114	\$75,286,678	\$73,879,060
\$5,000,000	\$99,139,463	\$97,285,875	\$95,466,944	\$93,682,020	\$91,930,469	\$90,211,667	\$88,525,000	\$86,869,869	\$85,245,683	\$83,651,864	\$82,087,844
\$5,500,000	\$109,053,409	\$107,014,463	\$105,013,638	\$103,050,223	\$101,123,516	\$99,232,833	\$97,377,500	\$95,556,855	\$93,770,251	\$92,017,050	\$90,296,629
\$6,000,000	\$118,967,356	\$116,743,050	\$114,560,333	\$112,418,425	\$110,316,563	\$108,254,000	\$106,230,000	\$104,243,842	\$102,294,819	\$100,382,237	\$98,505,413

#### Note:

Base case assumes the Series 2008 Bonds are issued at interest rates as of November 12, 2007, the Series 2012 Bonds assume a 25 basis point increase from the November 12, 2007 scale and the Series 2015 Bonds assume a 50 basis point increase from the November 12, 2007 scale.



## Village of Downers Grove Debt Service Overview

- The graph to the right illustrates the Village's outstanding debt service.
- The Village has \$48.7 million of principal outstanding through 2028.
- The Village has \$75.5 million of total debt service due through 2028.
- The average annual debt service from 2008 to 2021 is \$5.0 million.





# **Debt Chart**

	\$3,000,000		\$6,500,000		\$6,200,	000	\$6,000,000	
	Village of Downers Grove		Village of Dow	ners Grove	Village of Downers Grove		Village of Downers Grove	
	General Obligation Bonds		General Obligation Bonds		General Obligation Bonds		General Obligation Bonds	
	Motor Fu	el Tax	TIF Revenue		TIF Revenue		TIF Revenue	
	Series 1	998	Series 1999		Series 2000		Series 2001	
	Aa2		Aa2		AAA/AAA		Aa2	
	Principal	Coupon	Principal	Coupon	Principal	Coupon	Principal	Coupon
	Januar	y 1	Januar	y 1	Januar	у 1	January 1	
2008	210,000	3.800%	130,000	4.700%	85,000	6.000%	40,000	4.500%
2009	215,000	3.900%	195,000	4.800%	145,000	6.000%	20,000	4.500%
2010	225,000	3.900%	250,000	4.900%	170,000	6.000%	60,000	4.750%
2011	240,000	4.000%	320,000	4.950%	225,000	6.000%	65,000	4.750%
2012	250,000	4.000%	350,000	5.000%	265,000	5.700%	135,000	4.750%
2013	260,000	4.000%	400,000	5.000%	320,000	5.375%	185,000	5.000%
2014	275,000	4.000%		5.050%	55,000	5.400%	255,000	5.000%
2015				5.050%		5.400%	150,000	5.000%
2016				5.150%		5.500%	135,000	5.000%
2017				5.200%		5.500%	195,000	5.000%
2018				5.250%		5.675%	180,000	5.000%
2019				5.250%		5.675%	320,000	5.000%
2020						5.700%	1,530,000	5.125%
2021							2,690,000	5.000%
2022								
Dated Date	10/1/19	998	7/1/19	99	5/1/20	000	8/1/20	001
Delivery Date	10/21/1	998	7/26/19	999	5/24/2	000	8/9/20	001
Insurance					FSA	1		
Principal Out.	ipal Out. \$1,675,000		\$1,645,000		\$1,265,000		\$5,960,000	
Call Provisions	1/1/09 @ 1	00.0%	1/1/09 @ 100.0%		1/1/10 @ 100.0%		1/1/11 @ 100.0%	
Use of Proceeds	New Mo	oney	New money		New money		New money public, utility,	
	Public impro	ovements	Public impro	ovements	Public improvements		parking facility improvements	



# **Debt Chart (continued)**

	\$4,000,000		\$6,000,000		\$6,265,	000	\$12,000,000		
	Village of Downers Grove		Village of Dow	ners Grove	Village of Downers Grove		Village of Downers Grove		
	General Obligation Bonds		General Obligation Bonds		General Obligation Bonds		General Obligation Bonds		
	Water Revenue		TIF Revenue		Property Tax		<b>TIF Revenue</b>		
	Series 20	01A	Series 2002		Series 2003 Refunding		Series 2003A		
	AA+		AAA/Aaa/AAA		AAA/AAA		AAA/Aaa/AAA		
	Principal	Coupon	Principal	Coupon	Principal	Coupon	Principal	Coupon	
	January	/ 1	Januar	y 1	January 1		January 1		
2008	415,000	4.150%	190,000	3.500%	475,000	2.625%	475,000	2.625%	
2009	430,000	4.300%	100,000	4.000%	490,000	2.875%	490,000	2.875%	
2010	450,000	4.450%	100,000	4.000%	505,000	3.125%	505,000	3.125%	
2011	470,000	4.550%	100,000	4.000%	520,000	3.200%	520,000	3.200%	
2012	485,000	4.600%	120,000	4.500%	535,000	3.200%	535,000	3.200%	
2013			185,000	4.000%	555,000	3.200%	555,000	3.200%	
2014			265,000	4.000%	570,000	3.350%	570,000	3.350%	
2015			355,000	4.150%	585,000	3.500%	585,000	3.500%	
2016			220,000	4.250%	610,000	3.650%	610,000	3.650%	
2017			560,000	4.350%	630,000	3.750%	630,000	3.750%	
2018			685,000	4.450%					
2019			830,000	4.550%					
2020			980,000	4.600%					
2021			1,205,000	4.750%					
2022									
Dated Date	12/1/20	01	8/1/20	02	6/1/20	)03	11/1/2	003	
Delivery Date	1/17/20	02	8/19/2002		6/19/2003		11/18/2003		
Insurance			FSA		FSA		FGIC		
Principal Out.	\$2,250,0	000	\$5,895,000		\$5,475,000		\$5,475,000		
Call Provisions	None		1/1/12 @ 100.0%		1/1/13 @ 100.0%		1/1/09 @ 100.0%		
Use of Proceeds	New money	water	New money		Refunding Series 1996		New money		
	utility improv	vements	economic imp	economic improvements		Library Bonds		economic improvements	



# **Debt Chart (continued)**

	\$9,950,	000	\$9,250,000					
	Village of Dow	ners Grove	Village of Downers Grove					
	General Oblig	ation Bonds	General Obligation Bonds					
	TIF Rev	venue	Sales Tax	Sales Tax Revenue				
	Series 2005 H	Refunding	Series	Series 2007				
	AAA/Aaa	/AAA	AAA/Aaa/AAA					
	Principal	Coupon	Principal	Coupon				
	Januar	y 1	Janua	ary 1				
2008	70,000	3.500%						
2009	70,000	3.500%	100,000	4.000%				
2010	70,000	3.500%	335,000	4.000%				
2011	70,000	3.500%	350,000	4.000%				
2012	80,000	3.500%	360,000	4.000%				
2013	80,000	3.500%	375,000	4.000%				
2014	840,000	3.500%	390,000	4.000%				
2015	1,175,000	3.550%	400,000	5.500%				
2016	1,365,000	3.600%	420,000	5.500%				
2017	1,505,000	3.600%	435,000	3.750%				
2018	1,735,000	3.700%	450,000	3.800%				
2019	1,820,000	3.750%	470,000	3.850%				
2020	885,000	3.850%	490,000	3.850%				
2021			500,000	3.900%				
2022			525,000	4.000%				
2023			550,000	4.000%				
2024			570,000	4.000%				
2025			595,000	4.000%				
2026			620,000	4.000%				
2027			645,000	4.000%				
2028			670,000	4.050%				
Dated Date	3/1/2005		5/1/2	2007				
Delivery Date	3/3/2005		5/17/2007					
Insurance	surance FSA		MB	IA				
Principal Out.	\$9,765,000		\$9,250,000					
Call Provisions	1/1/14 @ 1	100.0%	1/1/16 @ 100.0%					
Use of Proceeds	eds Refunding Series 1999 &		New money					
Series 2000 Bonds		) Bonds	Fire Station					

