#### RESOLUTION NO.\_\_\_\_

# A RESOLUTION AUTHORIZING SUBMITTAL OF APPLICATION TO THE DUPAGE COMMUNITY DEVELOPMENT COMMISSION (CDC) FOR THE 2009 COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) FOR THE DUPAGE COUNTY NEIGHBORHOOD INVESTMENT PROJECT

WHEREAS, the Village of Downers Grove is a member of the DuPage Community Development Commission; and

WHEREAS, the Village of Downers Grove, a non-profit organization and municipal corporation in the State of Illinois, has prepared an application for Community Development Block Grant funding in the amount of \$150,000 for the project known as the Prentiss Creek Street Lights which the Village of Downers Grove intends to submit to the DuPage Community Development Commission for consideration; and

WHEREAS, the policies of the DuPage Community Development Commission require that such applications be sponsored by a member of the Commission; and

WHEREAS, the Village Council has reviewed said grant application, and desires that said application be considered by the DuPage Community Development Commission.

NOW, THEREFORE, be it resolved by the Council of the Village of Downers Grove, DuPage County, Illinois, as follows:

- 1. That the Village of Downers Grove agrees to sponsor the 2009 application of the Village of Downers Grove in the amount of \$150,000 for the Prentiss Creek Street Lights project.
- 2. That this resolution shall be in full force and effect from and after its passage as provided by law.

by law.	
	Mayor
Passed:	
Attest:	
Village Clerk	

#### **FY 2009 APPLICATION FORM**

# DuPage County Neighborhood Investment, Community-Wide Benefit,

Accessibility Improvements, and Planning Projects

This application form is for proposals for Neighborhood Investment, Community-Wide Benefit, Accessibility
Improvements, and Planning Projects as identified by the DuPage Community Development Commission (CDC). This application must be accompanied by adequate support documentation.

INFORMATION ABOUT THE APPLICANT AND THE APPLICATION
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Name of Applicant: Village of Downers Grove
Name of Project: Prentiss Creek Street Lights
<b>Type of Project:</b> ☑ Neighborhood Investment ☐ Community-Wide Benefit ☐ Planning Project ☐ Accessibility Improvements
Contact Person: Name: Susan Brassfield Title: Grants Coordinator
Address: Street: 801 Burlington Avenue Zip: 60515
City: Downers Grove State: Illinois
Telephone: 630-434-6878 Fax: 630-434-5571
Total Project Cost of Activities Funded (in whole or in part) by this Application: \$330,000
Total of CDBG Funding Requested to Support These Activities: \$150,000
(See NSA explanation, Part 3.1, in Project Ranking Criteria)
For NSA Projects, Year 2 CDBG Request N.A. Total Project Cost N.A.
For NSA Projects, Year 3 CDBG Request N.A. Total Project Cost N.A.
Project Abstract In the space below, briefly describe the activity for which you are requesting funds pursuant to this application.  The Prentiss Creek area of the Village of Downers Grove was developed prior to enactment of requirements to install street lights on adjacent streets. This area of the Village is a high density residential neighborhood that will benefit from the installation of street lighting. The perimeter area to which street lights will be installed include: N/W 6530 Midhurst, N/E 2000 Aldrich, S/W 2237 Midhurst, and S/E 2001 Oxnard. The Village estimates that 40 street lights will be installed. This area falls within tract 8463.07 Block Groups (1,3) an area eligible for CDBG funding. Building of public improvements such as street lights will be a key factor in promoting traffic safety for both cars and pedestrians and aid in the reduction of crime. The street light system proposed for the Prentiss area would be solar powered. This represents an effort to provide public infrastructure enhancements while containing costs and promoting green technology.  Certification: The undersigned certifies that to the best of his or her knowledge and belief, data in this application and its attachments are true and correct, the document has been duly authorized by the governing body of the organization, and the organization will comply with all regulations and guidelines applicable to DuPage County's Community Development Block Grant and/or Emergency Shelter Grant program, as applicable
Authorized Signature: Ron Sandack Title: Mayor
Signed: Date:

#### **PART 1: MINIMUM REQUIREMENTS**

- **1.1 Governing Body Authorization:** A resolution that this application was authorized by your governing body is included as Attachment  $\underline{A}$  on Page  $\underline{3}$
- **1.2 Public Hearing:** In the space below, briefly describe methods used to solicit stakeholder input into the planning process for this application. List date of public hearing. Discussions were held between the Village of Downers Grove Public Works Department and the President of the Homeowners Association of Prentiss Creek whereby, the Homeowners Association expressed a keen interest in obtaining street lights for their neighborhood. Legal notice for a Public Hearing was held on September 16, 2008 at Downers Grove Village Hall (801 Burlington Ave. Downers Grove) during a regularly scheduled Council Meeting.

The public hearing notice and minutes are in Attachment B

on Page 5-6

- 1.3 Capacity: Briefly describe the capacity of your organization to carry out the proposed activities. The proceedings incorporating the Village of Downers Grove in the county of DuPage were filed in the Office of Secretary of State on July 11, 1873. The Village of Downers Grove serves a population of 49,403 and is home to more than 200 businesses that employ 58,000 individuals. The 2006 adopted Mission Statement states: "Our Village government provides exceptional municipal services that are valued by our citizens and businesses. We are fiscally responsible, have passion for our customers and have an eye on the future, we engage our citizens and partner with others to make Downers Grove a great community in which to live and to do business."
- **1.4 Fair Housing Action Plan:** A fair housing action plan is a necessary prerequisite to apply for CDBG funding. Summarize the actions that you have taken, or plan to take, to further fair housing in your community.

On June 17, 2008 the Downers Grove Village Council authorized an agreement with DuPage County for a consortium agreement under the federal HOME program. As part of this agreement the Village agrees to cooperate to undertake and/or assist in undertaking housing assistance activities in order to alleviate housing problems through the HOME Investment Partnerships Program. Moreover, this agreement authorizes the County to act in a representative capacity as the lead entity for the members of the Consortium and that the County will assume overall responsibilities as the lead entity to ensure that the Consortium's Home Program is carried out in compliance with the requirements of the HOME program.

a. Fair Housing Action Plan is included in Attachment C

on Page 8-14

b. **Zoning Ordinance Compliance:** Local policy requires that in order to receive funding a municipality must have a zoning ordinance that is consistent with the amended Civil Rights Act of 1988. These zoning amendments will address the issues of group homes and the definitions of family.

An attorney's letter of opinion regarding consistency is in Attachment D

on Page 16

1.5 Location Map: This map is included in Attachment E

on Page 18

**Budget:** In the table below, provide information about the total project cost including information on each proposed activity (e.g., sewer, water, streets, landscaping, accessibility, planning, engineering costs, design fees, etc.) Each activity should be a separate line item in the budget. Please note that CDBG funds can only fund actual construction costs. Also note that multi-year funding is available only to Neighborhood Strategy Area Projects. Attach additional supporting information as necessary.

	BUDGET SI	JMMARY for YEA	R ONE		<del></del>
Type of Activity and its Location	Amount of Non-CDBG Funding	Source of Non-CDBG Funding *	Commitme nt Date of Non-CDBG Funding	Amount of CDBG Funding	Total Cost of Activity
(EXAMPLES)  sanitary sewer  streets  sidewalks installation on Garfield, Washington, and West Streets, Anytown, IL	*\$125,000 *\$62,500 *\$25,000	*Gen. Revenue *Gen. Revenue *Gen. Revenue	January 1999 January 1999 January 1999	*\$375,000 *\$62,500 *\$25,000	*\$500,000 *\$125,000 *\$50,000
Engineering Costs	\$30,000	Capital Improvements Fund	June 2009	-0-	\$30,000
Installation of street lights along Midhurst, Aldrich and Oxnard	\$150,000	Capital Improvements Fund	June 2009	\$150,000	\$300,000
				-	
AND THE STATE OF T				-	
77A-474		W 31 - 31 - 31			7,7,7,10
TOTAL PROJECT COSTS	\$180,000			\$150,000	\$330,000
FOR YEAR ONE				1.00,000	+300,000

<sup>\*</sup> If a special assessment is used, explain why and attach a resolution certifying that no other source of funding is available for use on this project. Explain the timing and availability of these funds. N.A.

BUDGET SUMMARY for YEAR TWO					
Type of Activity and its Location	Amount of Non-CDBG Funding	Source of Non-CDBG Funding *	Commitment Date of Non- CDBG Funding	Amount of CDBG Funding	Total Cost of Activity
(EXAMPLES)  • sanitary sewer  • streets  • sidewalks installation on Garfield, Washington, and West Streets, Anytown, IL	*\$125,000 *\$62,500 *\$25,000	*Gen. Revenue *Gen. Revenue *Gen. Revenue	January 1999 January 1999 January 1999	*\$375,000 *\$62,500 *\$25,000	*\$500,000 *\$125,000 *\$50,000
N.A.					
TOTAL PROJECT COSTS FOR YEAR TWO					

<sup>\*</sup> If a special assessment is used, explain why and attach a resolution certifying that no other source of funding is available for use on this project. Explain the timing and availability of these funds. N.A.

	BUDGET SUM	MARY for YEAR	THREE		
Type of Activity and its Location	Amount of Non-CDBG Funding	Source of Non-CDBG Funding *	Commitment Date of Non- CDBG Funding	Amount of CDBG Funding	Total Cost of Activity
(EXAMPLES)  • sanitary sewer  • streets  • sidewalks installation on Garfield, Washington, and West Streets, Anytown, IL	*\$125,000 *\$62,500 *\$25,000	*Gen. Revenue *Gen. Revenue *Gen. Revenue	January 1999 January 1999 January 1999	*\$375,000 *\$62,500 *\$25,000	*\$500,000 *\$125,000 *\$50,000
N.A.					
	!				
		19,000			
TOTAL PROJECT COSTS FOR YEAR THREE					

<sup>\*</sup> If a special assessment is used, explain why and attach a resolution certifying that no other source of funding is available for use on this project. Explain the timing and availability of these funds. N.A.

#### **PART 2: MEETING NATIONAL OBJECTIVES**

2.1 Benefit to Low-Income Persons: Indicate the number of low income persons benefited.

Income Range *MFI means Median Family Income.	No. of Persons Benefited	% of Persons Benefited
0-30% of MFI*	270	14.7%
31-50% of MFI*	346	18.8%
51-80% of MFI*	468	25.5%
81% + of MFI*	754	41.0%
TOTAL	1838	100%

	TOTAL	1838	100%	
Income Survey	e source of the income in y conducted by Applican Block Group(s) <u>1,3</u>	it	s) <u>8463.07</u>	1
Documentation	on: The source of the at	oove information is i	n Attachment <u>F</u>	on Page <u>20-25</u>
2.2 Eliminating C	Conditions of Slums an	d Blight:		
□ Residential Are     □ Nonresidential     □ Area has been     □ Area has not been	Area designated as blighted deen designated as bligh	per State requireme ted per State requir	ents ements	cumentation.  d dilapidated or deteriorating
Describe the cond	itions of slums and bligh	t.		
	area does not exhibit o efiting low and modera			oject meets the national ary objective of the

2.3 Urgent Community Development Needs: Not applicable because no major natural disaster has occurred.

#### PART 3: PROJECT IMPACT

3.1 Neighborhood Strategy Area (NSA) Improvements Is the proposed project a part of a NSA approach to planning for neighborhood improvements?  ☐ yes or ☒ no If yes, What is the completion date of the NSA plan? Why is the information still valid?
Neighborhood Needs The NSA plan must cover "1" or "2," and "3" or "4" of the needs lists below. Please check the appropriate boxes.  1. Infrastructure 2. Facilities and Services 3. Neighborhood Safety/Environmental Hazards 4. Housing Quality
Infrastructure Provide a summary description of the Infrastructure needs evaluated in the NSA plan.
Facilities and Services Provide a summary description of the Facility and Service needs evaluated in the NSA plan.
3. Neighborhood Safety/Environmental Hazards Provide a summary description of the Neighborhood Safety/Environmental Hazards needs evaluated in the NSA plan.

Housing Quality Provide a summary description of the Housing Quality plan.	uality needs evaluated	in the NSA
Housing Affordability Provide information on the affordability of	housing in the affected	l neighborhood.
Affordability Category	Number of Units	
Affordable to households at 0-50% of median income		
incomo		
Affordable to households at over 100% of median income		
Documentation: The NSA plan is in Attachment	on Page	
·	0	
Neighborhood Infrastructure and Facilities		
sanitary sewer; (C) open space and recreation; and (D) streets, significantly sewer.	dewalks, street lighting	, and other
Flood Management		
ase indicate the condition of flooding in the target area. One or mo	re boxes can be check	ed. Attach
A substantial number of dwelling units are flooded on a regular bas		
A substantial number of dwelling units experience flooding in their	yarus anu sireets, with	minor
A substantial number of dwelling units experience flooding in their basement seepage.  Residential properties are affected by flooding, but the number is n	•	minor
basement seepage.	•	minor
	Affordability Category Affordable to households at 0-50% of median income Affordable to households at 51%-80% of median income Affordable to households at 81%-100% of median Affordable to households at 81%-100% of median Affordable to households at over 100% of median income  Documentation: The NSA plan is in Attachment  Neighborhood Infrastructure and Facilities a category includes activities that fall into four types. These types at sanitary sewer; (C) open space and recreation; and (D) streets, si cellaneous neighborhood facilities. Please provide information on a following the following the following types.	Housing Affordability Provide information on the affordability of housing in the affected Affordability Category   Number of Units    Affordable to households at 0-50% of median income    Affordable to households at 51%-80% of median income    Affordable to households at 81%-100% of median    Affordable to households at over 100% of median income    Documentation: The NSA plan is in Attachment   on Page    Neighborhood Infrastructure and Facilities    s category includes activities that fall into four types. These types are: (A) flood managem    sanitary sewer; (C) open space and recreation; and (D) streets, sidewalks, street lighting cellaneous neighborhood facilities. Please provide information on activities appropriate to    Flood Management    ase indicate the condition of flooding in the target area. One or more boxes can be check porting documentation.

Describe the current problems, estimate the number of persons that will benefit, and summarize the project specifications.
B. Water and Sanitary Sewer
Please indicate the condition of waters and sewers in the target area. Attach supporting documentation.  A health or safety hazard exists affecting a substantial number of households  A health or safety hazard exists, but does not affect a substantial number of households  There is a need for water and/or sanitary sewer, but a health or safety hazard has not been demonstrated
Describe the current problems, estimate the number of persons that will benefit, and summarize the project specifications.
C. Open Space and Recreation
Please check the box that best describes the proposed activity. Attach support documentation as needed.  Project is in a high density area where there are no other facilities within a reasonable walk of the neighborhood.  Project will be located in an area where there are no other facilities within a reasonable walk of the neighborhood.

Describe the current problems, estimate the number of persons that will benefit, and summarize the project specifications.
D. Street Improvements, Sidewalks, Street Lighting, and Other Miscellaneous Neighborhood Facilities
Please check the box that best describes the proposed activity. Attach support documentation as needed.  Current facilities, or lack thereof, significantly contributes to a neighborhood safety hazard  There is a need for facilities, but a health or safety hazard has not been demonstrated
Describe the current problems, estimate the number of persons that will benefit, and summarize the project specifications.
All 5,162 resident of the Prentiss Creek neighborhood (Tract 8463.07) will benefit from the installation of street lights. The 2000 Census shows that 19.3% of the population (996) in tract 8463.07 are disabled. Street lights will have a profound safety impact on these disabled residents in improving their mobility. The perimeter area to which street lights will be installed include: N/W 6530 Midhurst, N/E 2000 Aldrich, S/W 2237 Midhurst, and S/E 2001 Oxnard. The Village estimates that 40 street lights will be installed and each will be installed between 100-150 ft. apart. The streetlight system proposed for the Prentiss area would be a solar powered street light system operating entirely off a power grid. Solar powered street lights that operate entirely off the power grid have been researched by Village staff and are openly encouraged by the Prentiss Creek Homeowners Association. A solar powered lighting system will be the first of its kind in Downers Grove and possibly in the area.
3.4 Accessibility Improvements for People with Disabilities
This category includes activities that will improve accessibility for people with disabilities through capital improvements to public or private facilities or structures.
Please check the box that best describes the proposed activity. Attach support documentation as needed.  Improvement to a public facility that provides specific services to groups that would be expected to have a high percentage of persons with disabilities.

Improvement to a public facility that would not be expected to have a higher than average use by persons with disabilities.
☐ Improvement to a private facility.
Describe the current problems, estimate the number of persons that will benefit, and summarize the project specifications.

**3.5 Community-Wide Benefit Activities**This category includes activities that fall into two types. These types are: (A) community-wide facilities, and (B) economic development.

#### A. Community-Wide Facility

Describe the current problems, estimate the number of persons that will benefit, and summarize the project specifications.
Explain why the facility is not feasible as a need cluster activity because of its low priority and/or because of unavailability of funding in the need clusters.

#### B. Economic Development

Describe the current problems, estimate the number of persons that will benefit, and summarize the project design.

All 5,162 resident of the Prentiss Creek neighborhood (Tract 8463.07) will benefit from the installation of street lights The installation of street lights will improve the economic feasibility of the Prentiss Creek neighborhood. Street lights will serve as a revitalization effort that will convey a positive visual message that the Village seeks to improve the area. Moreover, street lights will not only increase night time safety and security but it will enhance the physical appearance of Prentiss Creek. By installing a solar powered street light system it will also be a signal to the residents of the area that this project is unique and they are participants in the "sign of the future" for this project is the first of its kind in Downers Grove and possibly in the area. Solar energy is one of the best answers to global warming. The key to solar outdoor lighting is the solar power pack, which houses photovoltaic solar panels, a proprietary microprocessor control system, and batteries. This is attached to specifically designed lights having super reflectivity and high energy ballasts. The sun provides a direct source of energy to the solar panel and the battery is recharged during the day by direct-current electricity produced by the solar panel. The light source is then powered by the battery each night. Electronic controls are used between the battery, light source and solar panels to protect the battery from overcharge and discharge, and to control the timing and operation of the light. When compared to the costs for cable, trenching, metering equipment and construction, plus the cost of continuous electric bills over the life of the system, the advantages of a solar powered lighting system are immediate.

#### 3.6 Planning Studies

The role of a planning study is to implement the other objectives of the CDBG program. Please indicate below the type of plan to be done.
<ul> <li>☐ Affordable housing plan</li> <li>☐ Neighborhood planning related to multi-year Neighborhood Strategy Areas</li> <li>☐ Multi-jurisdictional land use, growth management, and development control activities plan</li> </ul>
Describe the proposed planning study and summarize the project design.

#### 3.7 Other CDBG Objectives

### A. Benefit to Minorities Describe benefit to minority populations in the table below. Mono-racial

iviono-r		No. of Persons Benefited	% of Persons Benefited
	Race: White		
	Ethnicity: Hispanic / Latino		
	Ethnicity: Not Hispanic / Latino	3611	70
	Race: Black / African American		
	Ethnicity: Hispanic / Latino		
	Ethnicity: Not Hispanic / Latino	404	7.8
	Race: Asian		
	Ethnicity: Hispanic / Latino		
	Ethnicity: Not Hispanic / Latino	780	15.1
	Race: American Indian / Alaskan Native		
	Ethnicity: Hispanic / Latino		
	Ethnicity: Not Hispanic / Latino	10	0.2
	Race: Native Hawaiian / Other Pacific Islander		
	Ethnicity: Hispanic / Latino		
	Ethnicity: Not Hispanic / Latino	0	0
	Per 2000 Census		
	Some other race	213	4.1
Di racia	Hispanic or Latino of any race) part of the total perc I and Multi-racial	entage 634	12.3
DI-Taçıa	Race: Asian and White		
	Ethnicity: Hispanic / Latino		
	Ethnicity: Not Hispanic / Latino	TO THE MET MATERIAL VALUE AND	
	Race: Black / African American and White		WALL- I WALL-
	Ethnicity: Hispanic / Latino		
	Ethnicity: Not Hispanic / Latino	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
	Race: American Indian/ Alaska native and Black / A	African American	
	Ethnicity: Hispanic / Latino		
	Ethnicity: Not Hispanic / Latino		
	Race: Other Multi-racial		
	Ethnicity: Hispanic / Latino		

**Documentation:** The source of the above information is in Attachment G

on Page 27-28

2.8

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#### B. Benefit for crime prevention/reduction

Ethnicity: Not Hispanic / Latino

Describe any direct emphasis the project will have on crime prevention. Attach supporting documentation Found in Attachment H on Page 30.

#### C. Benefit for historic/environmental protection/energy conservation

Describe any direct emphasis the project will have on these items. Attach supporting documentation. Found in Attachment I on Page 32-34

This project of a solar powered street light system represents an effort to promote energy conservation by providing public infrastructure enhancements that promote green technology.

D. Leveraging of funds (See explanation page 7 of Project Ranking Criteria)

## **E.** Distribution Equity Adjustment for Municipal Projects (See explanation in page 8 of Project Ranking Criteria)

#### **PART 4: PROJECT READINESS**

**4.1 Description of Readiness** Describe how much planning work has been completed at the time of application, what work will be completed by the time agreement is executed, and what obstacles could remain in the way of completing each activity within one year.

The Village has discussed this project with the President of the homeowners association for the area, and there are indications of strong neighborhood support. Solar powered street lights that operate entirely off the power grid have been researched and cost estimates obtained. It is expected that this project could be designed and built relatively quickly, especially since coordination with the electrical utility for power will not be necessary with solar powered street lights. Obstacles could include shortages in materials in the event of a dramatic increase in demand.

Provide a schedule of activities for the project. For activities already completed, show the actual completion date and submit documentation.

Activity	Completion Date
Project team established	8-2008
Site control	
Property acquired	N/A
Option acquired	N/A
All easements acquired	N/A
Other	N/A
Other project authorization	
Approval of Special Service Area	N/A
Facilities Planning Area (FPA) approval	N/A
Property annexation complete	N/A
Other	N/A
Completion of preliminary engineering, or project design	3/2009
Completion of final engineering, or project design	6/2009
Advertise for bids	6/2009
Award of contracts	7/2009
Start of project	7/2009
Substantial project completion	10/2009
50% of Funds Expended	10/2009
100% of Funds Expended	3/2010

1. Describe the project team. Who will be responsible for each project component?
The project team includes engineering staff in the Village's Public Works Department, as well as a consulting engineering firm specializing in street lighting design. The project team would also include the contractor hired to construct the street lighting system.
Explain any site control issues and provide necessary documentation.
There are no site control issues that have been identified or anticipated.
3. Explain any authorization issues and provide necessary documentation.
The Downers Grove Village Council will need to authorize contracts for design engineering as well as construction.
PART 5: FAIR HOUSING ACTION PLAN
A copy of the Fair Housing Action Plan is included as Attachment C
If any actions regarding Fair Housing have taken place in the past 12 months, please detail.
On June 17, 2008 the Downers Grove Village Council authorized an agreement with DuPage County for a consortium agreement under the federal HOME program.

Outreach to those minority groups underrepresented within the jurisdiction, through advertising in minority media and contact with minority civil rights, community, and church groups are performed regularly. The Village is an EOE and the Village performs outreach through the Prentiss Creek

Neighborhood Resource Center.

Support for and assistance to fair housing groups, both public and private was initiated in the form of the Village ceding bond cap authority to IHDA in 2008.

Organizing business, church, civic, community and political leaders to support and act to further fair housing is in the form of the Village's Ad Hoc Housing Committee.

Providing financial, legislative, and other support to enable the provision of affordable and low income housing within the jurisdiction was initiated in the form of the Village ceding bond cap authority to IHDA in 2008.