

Meeting Minutes

Village of Downers Grove - Council Meeting

Council Chambers

6/2/2015

6:00 PM

In order to give as many visitors as possible an opportunity to speak and in the interest of adjourning the meeting by 9:00 p.m., please limit your comments to 5 minutes in length, unless further time is granted by Council. Thank you.

1. Call Meeting to Order

Mayor Martin Tully called the regular meeting of the Village Council of the Village of Downers Grove to order at 6:01 p.m. in the Council Chambers of the Downers Grove Village Hall.

2. Roll Call

Council Present:

Commissioner Waldack, Commissioner White, Commissioner Vattimo, Commissioner Hosé, Commissioner Olsen, Commissioner Barnett; Mayor Tully

3. Executive Session

Convene into Executive Session - Ante Room

Commissioner Olsen moved to go into Executive Session pursuant to Section 2(c)(2) of the Illinois Open Meetings Act to consider collective negotiating matters and Section 2(c)(11) of the Illinois Open Meetings Act to consider pending litigation. Commissioner White seconded the motion.

Votes: Yea: Commissioners Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully

Mayor Tully declared the Motion carried and the Council convened into Executive Session at 6:02 p.m.

Reconvene into Open Session - Council Chambers

4. Call to Order

Mayor Martin Tully called the regular meeting of the Village Council of the Village of Downers Grove to order at 7:06 p.m. in the Council Chambers of the Downers Grove Village Hall.

Pledge of Allegiance to the Flag

Mayor Tully led those present in the Pledge of Allegiance to the Flag.

5. Roll Call

Commissioner Waldack, Commissioner White, Commissioner Vattimo, Commissioner Hosé, Commissioner Olsen, Commissioner Barnett; Mayor Tully

Non-Voting:

Village Manager Dave Fieldman, Village Attorney Enza Petrarca, Village Clerk April Holden

The Council meeting is broadcast over the local FM radio station, WDGC. In addition, a tape recording and videotape of the meeting are being made using Village-owned equipment. The videotape of the meeting will be used for later rebroadcast of the Council meeting over the Village cable television Channel 6.

The Council will follow the rules of conduct for this meeting as provided in Sec. 2.5 of the Downers Grove Municipal Code. These offer the public the opportunity to comment at several points in the meeting. First, immediately following approval of the minutes of past meetings, an opportunity will be given for public comments and questions of a general nature. If a public hearing is scheduled for this meeting, an opportunity is given for public comments and questions related to the subject of the hearing. Finally, an opportunity is given for public comments and questions on items appearing on the Consent Agenda, the Active Agenda and the First Reading.

The Mayor stated that at the appropriate time the presiding officers will ask if there are any comments from the public. Individuals wishing to speak, should raise their hand to be recognized and, after acknowledgment from the presiding officer, approach the microphone and state their name. Remarks should be limited to five minutes, and individuals are asked to refrain from making repetitive statements.

Mayor Tully said there are agendas located on either side of the Council Chambers, and he invited the audience to pick up an agenda and follow the progress of the Council meeting.

6. Minutes of Council Meetings

MIN 2015-6253 — A. Minutes: Executive Session Minutes for Approval Only - May 12, 2015

MIN 2015-6254 — B. Minutes: Council Minutes - May 19, 2015

Motion: Commissioner Olsen, seconded by Commissioner White, moved to approve the minutes as presented.

The Mayor declared the Motion carried by voice vote.

7. Proclamation - Bicycle Safety Week

Mayor Tully proclaimed the week of May 31 – June 6, 2015, as Bicycle Safety Week in the Village of Downers Grove. He presented the proclamation to Bill Chalberg and Downers Grove Bike members in attendance at the meeting.

Bill Chalberg, President, Downers Grove Bike Club, thanked the Mayor for the proclamation. He said Downers Grove appreciates the benefits of a healthy life style.

8. Public Comments

This is the opportunity for public comments.

Laurel Bowen, 829 Clyde Drive, referenced an article in the *Chicago Tribune* regarding monies lost through the Illinois Metropolitan Investment Fund. She is concerned about the people that make investment decisions.

Mayor Tully said this was not the result of a flaw in the management decisions on the part of the Village. The Village acted swiftly and pulled out our assets. He asked for an update of this matter.

Connie Butler, 5925 Washington, said that since January she has spoken regarding Clyde Country Estates. Some of the concerns have been modified. She is hopeful, sad and nervous.

Ms. Butler said she objects to sidewalks on every street, but she does not object to sidewalks altogether. She hopes the project still has some room for modifications. She suggested sidewalks be installed on the east side where trees will be removed. She said bidders did not see the need for a water retention area on the south end of the project and she asked as to the rationale for the stormwater purification project as well as its cost. She offered to help problem solve issues. She's hopeful that some small changes can be made.

Pete Schlueter, 4945 Florence, spoke about road and sewer reconstruction in the Maple/Florence area. He said the improvements are needed, but Florence Avenue is not scheduled to be updated as the other streets are. Florence has significant safety issues. He said the neighbors expect improvements as part of a long-range plan; they do not expect them to be done all at once. This street is being overlooked. He described the street. There is no curb and no infrastructure. Florence is too narrow and too steep. Safety is difficult to provide on such a narrow street. The street is only plowed to one lane. He said curbs would help provide solutions. He and his neighbors want the street to be brought up to the same standard and conditions as other streets. They need solutions to safety problems. These issues should have been addressed many years ago. He asked the Council to be proactive in addressing the needs of the street.

Mayor Tully said the street is being redone. Curbs and gutters are community issues. To widen the street may require land acquisition. He asked if there has been any neighborhood discussion regarding establishing a special service area for curbs and gutters.

Mr. Schlueter said the request he is making does not have to be applied across the board.

The Mayor said noted there are other streets where improvements have been requested.

Ms. Butler said she was told that curbs and gutters are expensive and in new developments, they are included in the cost of the development. The developer then pays for some of the costs. It would be helpful to have information about the costs.

Mayor Tully said in the past the Village had a cable program, "At Your Service," wherein information on a variety of topics would be presented to the public. He suggested it might be useful to bring that program back.

9. Consent Agenda

COR 2015-6255 — A. Claims Ordinance: No. 6109, Payroll, May 15, 2015

BIL 2015-6256 — B. Bills Payable: No. 6194, June 2, 2015

MOT 2015-6208 — C. Motion: Award a Contract for \$367,087.00 to H. Linden & Sons Sewer and Water, Inc., Plano, IL, for the Chicago and Washington Drainage Improvements

Summary: This awards a contract for the Chicago and Washington drainage improvements to H. Linden & Sons Sewer and Water, Inc. of Plano, Illinois in the amount of \$367,087.00.

RES 2015-6238 — D. Resolution: Authorize an Extension to the Google Apps for Government Customer Agreement

Summary: This authorizes a 12-month license agreement renewal with SADA of North Hollywood, CA, for use of Google Apps for Government in the amount of \$25,200.

A RESOLUTION AUTHORIZING EXECUTION OF AN EXTENSION TO THE GOOGLE APPS FOR GOVERNMENT CUSTOMER AGREEMENT BETWEEN THE VILLAGE OF DOWNERS GROVE AND SADA SYSTEMS, INC.

RESOLUTION 2015-35

MOT 2015-6240 — E. Motion: Authorize Purchase of a Backup Server from Peters & Associates, Downers Grove, IL, in an Amount Not to Exceed \$34,178

Summary: This authorizes the purchase of backup server from Peters & Associates of Downers Grove, Illinois for an amount not to exceed \$34,178.

MIN 2015-6273 — F. Minutes: Note Receipt of Minutes of Boards and Commissions

Summary:

Architectural Design Review Board - April 23, 2015

Library Board - April 22, 2015

Motion: Commissioner Olsen moved to approve the Consent Agenda as presented. Commissioner White seconded the motion.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully
The Mayor declared the motion carried.

10. Active Agenda

ORD 2015-6205 — A. Ordinance: Amend Parking Revisions on Douglas Road

Summary: This amends parking restrictions on Douglas Road.

AN ORDINANCE AMENDING PARKING RESTRICTIONS ON DOUGLAS ROAD

ORDINANCE NO. 5460

Motion: Commissioner Olsen moved to adopt "An Ordinance Amending Parking Restrictions on Douglas Road," as presented. Commissioner White seconded the motion.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully
The Mayor declared the motion carried.

ORD 2015-6206 — B. Ordinance: Amend Parking Restrictions on Grant Street

Summary: This amends parking restrictions on Grant Street.

AN ORDINANCE AMENDING PARKING RESTRICTIONS ON GRANT STREET

ORDINANCE NO. 5461

Motion: Commissioner Olsen moved to adopt "An Ordinance Amending Parking Restrictions on Grant Street," as presented. Commissioner White seconded the motion.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully

The Mayor declared the motion carried.

ORD 2015-6204 — C. Ordinance: Amend Parking Restrictions in McCollum Park Area

Summary: This amends parking restrictions in the McCollum Park area.

AN ORDINANCE AMENDING PARKING RESTRICTIONS IN THE MCCOLLUM PARK AREA

ORDINANCE NO. 5462

Motion: Commissioner Olsen moved to adopt "An Ordinance Amending Parking Restrictions in the McCollum Park Area," as presented. Commissioner White seconded the motion.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully

The Mayor declared the motion carried.

RES 2015-6193 — D. Resolution: Approve Final Plat of Subdivision with Exceptions for 1350 35th Street

Summary: This approves the final plat of subdivision for the property located at 1350 35th Street.

A RESOLUTION APPROVING THE FINAL PLAT OF SUBDIVISION WITH EXCEPTIONS FOR 1350 35TH STREET

RESOLUTION 2015-36

Motion: Commissioner Olsen moved to adopt "A Resolution Approve the Final Plat of Subdivision with Exceptions for 1350 35th Street," as presented. Commissioner White seconded the motion.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully

The Mayor declared the motion carried.

ORD 2015-6223 — E. Ordinance: Amend Certain Provisions of the Downers Grove Zoning Ordinance

Summary: This amends certain provisions of the Downers Grove Zoning Ordinance.

AN ORDINANCE AMENDING CERTAIN PROVISIONS OF THE DOWNERS GROVE ZONING ORDINANCE

ORDINANCE NO. 5463

Motion: Commissioner Olsen moved to adopt "An Ordinance Amending Certain Provisions of the Downers Grove Zoning Ordinance," as presented. Commissioner White seconded the motion.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully

The Mayor declared the motion carried.

ORD 2015-6225 — F. Ordinance: Rezone 4933 Rose from R-1, Residential Detached House 1 District, to R-4, Residential Detached House 4 District

Summary: This rezones 4933 Rose Avenue from R-1, Residential Detached House 1 to R-4, Residential Detached House 4 District.

AN ORDINANCE REZONING CERTAIN PROPERTY LOCATED AT 4933 ROSE AVENUE

ORDINANCE NO. 5464

Motion: Commissioner Olsen moved to adopt "An Ordinance Rezoning Certain Property Located at 4933 Rose Avenue," as presented. Commissioner White seconded the motion.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully

The Mayor declared the motion carried.

ORD 2015-6226 — G. Ordinance: Amend Planned Unit Development #9 with Deviations to Allow Construction of a Drive-Through at 1200 75th Street

Summary: This approves a planned unit development amendment to Planned Development #9 with deviations to allow construction of a drive-through at 1200 75th Street.

AN ORDINANCE APPROVING AN AMENDMENT TO PLANNED UNIT DEVELOPMENT #9 WITH DEVIATIONS TO ALLOW CONSTRUCTION OF A DRIVE-THROUGH AT 1200 75TH STREET

ORDINANCE NO. 5465

Motion: Commissioner Olsen moved to adopt "An Ordinance Approving an Amendment to Planned Unit Development #9 with Deviations to Allow Construction of a Drive-Through at 1200 75th Street," as presented. Commissioner White seconded the motion.

Patrick Romer said he is the small business owner of Dunkin' Donuts at 75th and Lemont Road. He said that providing the drive-through will create five new jobs. The business is currently losing money. He noted that customers have asked for a drive-through based on two concerns, which are a desire for convenience, and based on the history of the site, which had a previous drive-through. He feels he is being held to a higher standard than was applied to the Starbucks drive-through. He commented that one Plan Commission member said that this plan may not be perfect, but the residents will figure it out, they always do.

Commissioner Waldack said staff has a great amount of expertise and experience, and is charged with working with petitioners to make projects work. Staff's recommendation should be considered seriously. It is because of our standards that businesses want to locate in Downers Grove. However, consistency is important. The standards must be applied in a consistent manner. He will vote to approve this, but he would like to look at the issue of consistency.

Commissioner Hosé said he thinks people will vote with their feet. The conflicts are not insurmountable. He noted that other projects have been approved. All that is required is that the standards be met. He will vote in support of this.

Mayor Tully said the Council is the policy maker. While he respects the Plan Commission, the Council needs to consider the standards as well as each Council member's life experience and views of the community. There is room for a difference of opinion; the process is working the way it should. He feels this meets the standards. This is an opportunity to be facilitators, not regulators.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully

The Mayor declared the motion carried.

ORD 2015-6227 — H. Ordinance: Authorize a Special Use for 1200 75th Street to Permit Construction of a Drive-Through

Summary: This authorizes a special use for 1200 75th Street to permit construction of a drive-through.

**AN ORDINANCE AUTHORIZING A SPECIAL USE FOR 1200 75TH STREET TO PERMIT
CONSTRUCTION OF A DRIVE-THROUGH**

ORDINANCE 5466

Motion: Commissioner Olsen moved to adopt "An Ordinance Authorizing a Special Use for 1200 75th Street to Permit Construction of a Drive-Through," as presented. Commissioner White seconded the motion.

Votes: Yea: Commissioner Olsen, White, Waldack, Vattimo, Hosé, Barnett; Mayor Tully

The Mayor declared the motion carried.

11. First Reading

RES 2015-6271 — A. Resolution: Amend a Village Council Policy regarding Preparation of Village Council Agendas

Dave Fieldman, Village Manager, said this makes minor changes to the New Business section of the agenda. The policy would amend the procedures and notification requirements for Village Council members to place new business items on an upcoming agenda.

In response to Commissioner Barnett, Mr. Fieldman said this formalizes the process and clarifies the time to be spent by staff preparing a report.

12. Mayor's Report

The Mayor said he has three items to present:

1. The Mayor addressed the updated draft flood plain maps. FEMA will be issuing preliminary maps on June 3, 2015. Two open house meetings will be held on July 29 and all map panels will be on display at these meetings. More information will be provided at a later date.

Commissioner Barnett asked if FEMA or the County will make efforts to contact those property owners whose property may now be included in a flood plain.

The Mayor said the County is planning to take some steps, but he does not have the details.

Commissioner Barnett suggested the Village may want to use staff resources to notify people.

The Mayor said this is the first of many steps in this process.

Mr. Schlueter mentioned that a former neighbor of his was notified by an insurance company a number of years ago that he was in a flood plain. The neighborhood was eventually re-surveyed to prove they were not in a flood plain. It is a good idea to notify people.

2. Village Manager Dave Fieldman was this year's recipient of the DuPage Mayors and Managers Intergovernmental Cooperation Award. The Mayor presented Dave with the award last Friday at their annual dinner.
3. There are 22 days until Rotary GroveFest.

13. Manager's Report

Mr. Fieldman said the award he received is the result of a team effort and the leadership of the Mayor.

14. Council Member Reports

Commissioner Barnett asked as to the procedure to react to public comments.

Commissioner Olsen suggested that if there is commentary and direction, it be brought forward under New Business.

Mayor Tully affirmed that it would be appropriate to use the New Business approach.

Commissioner Olsen noted that Bill Swanston, a Downers Grove Township trustee, is stepping down after 30 years of service to Downers Grove Township.

Commissioner Olsen said that applications to serve on Village Boards and Commissions are available online at www.downers.us. He encouraged people to review this information and, if interested, to apply to serve on a Board or Commission.

15. Council Member New Business

16. Long Range Planning Session - Committee Room

REP 2015-6274 — A. Report: Long Range Planning Session

Mayor Tully said this will begin in the Committee Room following adjournment from the Council Chambers.

17. Adjournment

Motion: Commissioner Olsen, seconded by Commissioner White, moved to adjourn into the Committee Room for the Long Range Planning Session.

The Mayor declared the Motion carried by voice vote and the meeting adjourned into the Committee Room at 8:15 p.m.

Long Range Planning Session - Committee Room

REP 2015-6274 — A. Report: Long Range Planning Session (LRP)

Mayor Tully welcomed everyone to the first Long Range Planning session for 2015 at 8:21 p.m. in the Committee Room. He asked Village Manager Dave Fieldman to discuss the agenda for tonight's meeting.

Village Manager Dave Fieldman said the Village will hold five Long Range Planning meetings. The Long Range Plan is financially focused and outcome drive; it identifies trends and issues affecting the Village's long term future; it identifies solutions and strategies; it includes priority actions; it is a guide to developing the annual budgets and to daily operations; the process takes place at the 30,000-40,000 foot level as it relates to a flight analogy.

Mr. Fieldman then reviewed the schedule for the five meetings. Tonight, the agenda includes an introduction and overview, Council member roundtable discussion, and a review of the Village goals. On July 7, the General Fund will be reviewed; on July 21, the focus will be on infrastructure systems; on August 4, redevelopment impacts on

neighborhoods will be discussed; and on August 18, priority action items resulting in a two-year work list will be discussed. The LRP will be presented to Council in September for acceptance.

With respect to the roundtable questions, Mr. Fieldman presented three questions for Council's consideration:

1. What do you hope to accomplish?
2. How do you define success?
3. What issues are you expecting to discuss/address?

Mayor Tully said tonight's purpose is to have a conversation with this Council and hear what each member wants to accomplish short-term (one year) and long-term (multiple years). This is not a discussion of merits or ideas. He said ideas do not have to be prioritized. He encouraged Council members to ask clarifying questions, if needed. This is an opportunity to listen to one another.

Commissioner Vattimo said she wants to focus on a police station plan, a Village Hall plan and to return the stormwater utility to the property taxes.

Commissioner White said he agrees with Commissioner Vattimo. In addition, he would like a five-year review of the Comprehensive Plan. He would like to discuss the role the Village should have in human services. He would like to discuss the goals and tools the Village is willing to use with respect to historic preservation and tree preservation. He discussed a more strategic direction to economic development with a focus on increasing the sales tax base and revenues. He would like to review the Sign Ordinance and right-of-way standards.

Commissioner Waldack mentioned facilities, specifically the Police Department. Other items include eliminating the stormwater utility and returning it to the property taxes, discouraging development in Localized Poor Drainage Areas (LPDA), reviewing the Sign Ordinance and the Historic Preservation Ordinance, and updating the Comprehensive Plan. He also discussed private property rights, the tree canopy, private property trees, the permitting process, economic development and the tax base, planning, as well as stormwater, and maintenance vs. new installation as it relates to streets and sidewalks. Commissioner Waldack also discussed Boards and Commissions, neighborhood involvement and communication, approaches to address the homeless issue, a review of the Ethics Ordinance, and the Village's response to a State reduction in revenue.

Commissioner José said he would like to focus on the facilities plan for both the Police Department and Village Hall. He is still interested in considering Ogden Avenue and discussed the benefits of moving the Police Department to Ogden Avenue. In terms of the stormwater utility, he would like to discuss increasing incentives for green projects. He would like to continue with the infrastructure improvements and discussed a pay-as-you-go system, as well as continuing to invest in the stormwater efforts. He spoke of protecting the Village's AAA bond rating and addressed being fiscally responsible and stretching tax dollars. He would like to review the contracting policy. He would like to review elimination of type 2 construction requirements in the downtown area. Other items include review of the Comprehensive Plan, the Zoning Ordinance, Historic Preservation Ordinance, Sign Ordinance, right-of-way standards, and the solid waste contract in terms of providing recycling in the downtown area and collection of organic waste.

Commissioner Barnett said that all that he has heard tonight merits serious discussion. He noted the importance of the Village's bond rating. He would like to review service levels, right-of-way standards, taxes, and traffic. He discussed support for developing a citizen survey. He would like to review the zoning map. He also discussed communication in terms of periodic talks about policy and technical issues independent of a particular concern.

Commissioner Olsen emphasized working with the Economic Development Corporation to address economic development. Economic development is crucial to Downers Grove. Of the top 20 sales tax producing communities in the metropolitan Chicago area, Downers Grove is the worst performing. He would also like to review the Ogden Avenue TIF, the permitting process, best practices, review the Sign Ordinance, the Zoning Ordinance, Historic Preservation Ordinance, and the Comprehensive Plan. He would also like to address the facilities issue to reassess needs and work with the community. He would like to review infrastructure standards in terms of providing clear and consistent policy direction. He discussed intergovernmental partnerships as they

relate to the homeless population and human services. He noted the importance of engaging residents in a way that leads to community buy-in.

Commissioner White said that, with respect to intergovernmental cooperation, the Village should be open to being in a supportive role regarding human services. He noted that it is important to lead when appropriate, and to follow when appropriate.

Mayor Tully said all the topics presented merit discussion. In terms of his concerns, he would like to resolve the Police Station issue in a responsible timeframe. He also discussed reviewing the Comprehensive Plan, the Zoning Map, tools for enhancing historic preservation, revisiting the Sign Ordinance, street maintenance and reconstruction, and the Ethics Ordinance. The Mayor said it is important to complete the Watershed Infrastructure Improvement Plan and to protect the Village's AAA bond rating. He discussed the concept of achieving independence from Springfield. He would like to identify and act upon one major consolidation within the next four years. He spoke of leveraging intergovernmental partnerships ("Super Retreat"). He would support resident surveys, and would like to explore ways to inform residents of broader issues. The Mayor also discussed reviewing the mobile vendor issue.

Mr. Fieldman then reviewed the Village goals:

- Steward of financial and environmental sustainability
- Exceptional municipal services
- Top quality infrastructure
- Strong, diverse local economy
- Continual innovation

He asked Council to review and consider these goals. He noted that another goal may be to address the idea of development pressures on neighborhoods.

The Mayor suggested adding community character to the stewardship goal.

Commissioner Waldack asked about placing the concerns and ideas addressed by each Council member into the various goal categories.

Commissioner Barnett noted that neighborhood character has guided many policy decisions.

Tom LeCren said that with respect to sales tax, the downtown is the problem. It is a disgrace.

In response to a question, Commissioner Barnett gave examples of service levels in terms of response times to emergency situations, snow plowing, communication, etc.

The Mayor said the goals seem relevant. He noted that continual innovation is important, but it seems to be more of a means to other goals.

Mr. Fieldman reviewed the schedule for future meetings. The next meeting is scheduled for July 7, 2015.

The Mayor asked for a motion to adjourn.

Motion: Commissioner Olsen, seconded by Commissioner White, moved to adjourn.

The Mayor declared the Motion carried by voice vote and the meeting adjourned at 9:38 p.m.

Respectfully submitted,

Council Meeting

June 2, 2015

April Holden

Village Clerk