PUB 2015-6437 Page 1 of 257

#### VILLAGE OF DOWNERS GROVE Report for the Village Council Meeting 10/6/2015

SUBJECT:	SUBMITTED BY:
Community Development Block Grant - Disaster Recovery (CDBG-DR) Public Hearing	Nan Newlon Public Works Director

#### SYNOPSIS

Conduct a public hearing on the submission of a CDBG-DR application to DuPage County to fund the purchase of property at 5631 Webster Street, including an adjacent vacant lot.

#### STRATEGIC PLAN ALIGNMENT

The Strategic Goals for 2015-2019 identified *Steward of Financial and Environmental Sustainability* as well as *Exceptional Municipal Services*.

#### **FISCAL IMPACT**

The acquisition of the identified properties is estimated to be approximately \$390,000, of which the Village is required to provide up to \$97,500 (25% of total project costs) as the local match component. Funds are allocated in the proposed FY2016 budget, in the current Hazard Mitigation Grant Program (HMGP) project (SW-081). The actual Village portion of the cost will be determined upon receipt of a grant award.

#### RECOMMENDATION

Conduct a public hearing as required for the CDBG application.

#### BACKGROUND

DuPage County is receiving funds for the purchase of flood prone properties under Public Law 113-2 as a result of the federal disaster declaration in April 2013. The County is administering said funds through the CDBG-DR grant program. Receipt of this funding would provide the Village the ability to acquire the single family home at 5631 Webster, and the adjacent vacant lot, which are under one ownership. St. Joseph's Creek flows through the vacant lot, and both lots are in the floodway/floodplain. These properties were included in the original HMGP grant submittal, in 2014, but were ultimately not pursued due to exceeding maximum purchase costs by FEMA. If purchased, these two parcels, which are adjacent to other Village owned parcels, will be incorporated into the next phase of Streambank stabilization on St. Joseph Creek – South Branch (DR-022). This will improve the Village's ability to make meaningful improvements to the creek through this area, improving flood overflow routing and compensatory storage along this stretch of the creek, thereby alleviating downstream flooding of homes and property.

Council adopted Resolution 2015-62 on September 15, 2015 authorizing staff to submit a grant application for the purchase of property at 5631 Webster Street. The application requests grant funding for the potential

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purchase of the home at 5631 Webster Street, including an adjacent vacant lot. The grant application requires stakeholder input in the form of a public hearing.

# **ATTACHMENTS**

Resolution 2015-62 CDBG-DR Application PUB 2015-6437 Page 3 of 257

#### PROCEDURES FOR PUBLIC HEARING COMMUNITY DEVELOPMENT BLOCK GRANT APPLICATION OCTOBER 6, 2015

#### 1. Mayor Opens Hearing.

This public hearing will please come to order.

This public hearing has been called by the Village Council to consider submittal of applications to DuPage County for community development block grant funding for the potential purchase of a home at 5631 Webster, including a vacant lot as a result of the April 2013 flooding event. Notice of this hearing was published in the Downers Grove Suburban Life on September 23, 2015.

The procedures for tonight's meeting will be as follows:

- 1. Presentation by David Fieldman, Village Manager for the Village of Downers Grove will present information related to the application.
  - 2. Questions or comments from members of the Village Council.
- 3. Questions and comments from the public. These may include either written or oral statements as well as any petitions or other documents or information relevant to this public hearing.
  - 4. Thereafter we will adjourn the hearing.

At this hearing, witnesses will not be sworn and a verbatim written transcript of the statements or testimony given at the hearing will not be prepared. However, a recording of the procedures will be made on Village equipment and retained until minutes of the hearing have been prepared and approved by the Village Council.

- 2. David Fieldman Presentation.
- 3. Questions or comments from the Village Council
- 4. Statements or questions from the public.
- 5. Final questions or comments from the Village Council.
- 6. Adjournment.



COMMUNITY RESPONSE

CENTER

630.434.CALL (2255)

CIVIC CENTER

801 Burlington Avenue

Downers Grove

Illinois 60515-4782

630.434.5500

TDD 630.434.5511

FAX 630.434.5571

FIRE DEPARTMENT

**ADMINISTRATION** 

5420 Main Street

Downers Grove
Illinois 60515-4834

11111018 00313-403

630.434.5980

FAX 630.434.5998

POLICE DEPARTMENT

825 Burlington Avenue

Downers Grove

Illinois 60515-4783

630.434.5600

FAX 630.434.5690

PUBLIC WORKS

DEPARTMENT

5101 Walnut Avenue

Downers Grove

Illinois 60515-4046

630.434.5460

FAX 630.434.5495

September 30, 2015

DuPage County Community Development Office

421 N. County Farm Road

Wheaton, IL 60187

Re: 2015 Municipal/Government Application

CDBG Disaster Recovery Grant (CDBG-DR)

The Village of Downers Grove is very pleased to and respectfully submits

a 2015 CDBG-DR Grant Application for your consideration.

The Village of Downers Grove thanks you for your consideration. We are hopeful that the benefits of dedicating funding for a critically needed

property buy-out project will be recognized.

If you have any questions or require additional information regarding our

application, please do not hesitate to contact me directly at 630-434-5580.

Thank you for your assistance and review.

Sincerely,

VILLAGE OF DOWNERS GROVE

Kathy DesMarteau

Grants Coordinator

Enclosures: One original application plus 2 copies

# 2015 Municipal/Government Application CDBG Disaster Recovery Grant (CDBG-DR)

2015 Grant Application Downers Grove, Illinois

Submitted to:
DuPage County Community Development Office
421 N. County Farm Road, 3<sup>rd</sup> Floor
Wheaton, Illinois 60187

Submitted by:
Karen Daulton Lange, PE, CFM, Village Engineer
Kathleen DesMarteau, Grants Coordinator
Village of Downers Grove
801 Burlington Avenue
Downers Grove, Illinois 60515-4782

# 2015 MUNICIPAL/GOVERNMENT APPLICATION FORM CDBG Disaster Recovery Grant (CDBG-DR)

This application form is for proposals for projects to be funded through Public Law 113-2 CDBG Disaster Recovery Grant (CDBG-DR). DuPage County is receiving funds under this Public Law as a result of a Presidential declaration of a major disaster for the State of Illinois on May 10, 2013. This declaration was in response to the storm and flooding events that took place in April, 2013. These funds can be used only for specific disaster recovery-related purposes and must be related to the April, 2013 flooding event. This application must be accompanied by adequate support documentation.

Applications must be received in the DuPage County Community Development Office (421 N. County Farm Road, Wheaton, IL 60187 – south end of third floor) by **4:30 p.m. on Thursday, October 1, 2015**. Please include one fully exhibited original (with original signature) and two copies. The copies should be fully exhibited, except that the copies do not need to contain the municipal audit (Part 1, Item 1.6). Because of the complexity of the CDBG-DR program, DuPage County reserves the right to ask questions of and seek additional information from applicants during the application review period. This is a departure from our customary CDBG application processes.

Because DuPage County was notified of CDBG-DR funding in multiple allocations, there were three distinct municipal programs set up. These programs were based on public comment received from municipalities.

- The first municipal program set up in the DuPage County Action Plan submitted to HUD on March 4, 2014 provides up to 50% of costs for infrastructure or buy-out/acquisition projects that assist low-moderate income persons, with a funding request cap of \$250,000. (\$500,000 total funds available)
- The second municipal program set up in the DuPage County Amendment 1 submitted to HUD on September 11, 2014 provides up to 75% of costs for projects (infrastructure, buy-out/acquisition no low-moderate income requirement) with a funding request cap of \$400,000. (\$1,500,000 total fund available)
- The third municipal program set up in the DuPage County Amendment 2 submitted to HUD on April 28, 2015 provides up to 75% of costs for buy-out/acquisition projects only, with a funding request cap of \$500,000. (\$1,500,000 total funds available)

This application seeks to combine these three distinct programs into one application. Applications will be ranked and scored, however, within each program in accordance with the criteria stated in each of the above documents. These documents can be viewed at <a href="http://www.dupageco.org/cdbg-dr/">http://www.dupageco.org/cdbg-dr/</a> A separate application form must be completed for each proposed project. Municipalities applying for multiple projects should also submit a document that prioritizes the projects.

#### INFORMATION ABOUT THE APPLICANT AND THE APPLICATION

Applicant:	Village of Downers Grove			
Name of Project:	Downers Grove 5631 Webster	Street Buy-Out		
Contact Person:	: Kathleen DesMarteau Title: Grants Coordinator			
Address:	801 Burlington Avenue			
City:	Downers Grove	State: Illinois	Zip code + 4: 60515	+ 4782
Telephone/Ext:	630-434-5580		Fax: 630-434-5571	
E-mail Address:	kdesmarteau@downers.us			
DUNS #:	030899512 FEIN	N: 36-6005857	CAGE Code:	33SP5
Гуре of Project:				
☐ Infrastructure	Property Buy-Out (FEMA regulatory floodplain) Voluntary only – duplication of benefits by property owner will be part of process		ion (not in FEMA regulate lication of benefits by pro	

Total Project Cost of Activities Funded for this Application:	\$390,000.00
Total of CDBG-DR Funding Requested to Support These Activities: (Please note that requested funding must meet the criteria of the selected Funding Opports of funds is part of the evaluation criteria.)	\$292,500.00 unity below and that leveraging
Please choose one of the following funding opportunities for this application:	
Funding Opportunity 1 - Requesting up to \$250,000 to provide up to 50% of project property buy-out/acquisition under the CDBG national objective of assisting low-moders to pay minimum of 50% of project cost).	t cost for <b>infrastructure or</b> ate income persons (applicant
Funding Opportunity 2 - Requesting up to \$400,000 to provide up to 75% of project property buy-out/acquisition under the CDBG national objective of assisting low-moderate pay minimum of 25% of project cost).	
Funding Opportunity 3 - Requesting up to \$400,000 to provide up to 75% of project property buy-out/acquisition under the CDBG national objective of urgent need (application project cost).	cost for <b>infrastructure or</b> nt to pay minimum of 25% of
Funding Opportunity 4 - Requesting up to \$500,000 to provide up to 75% of project out/acquisition under the CDBG national objective of assisting low-moderate income per minimum of 25% of project cost).	
Funding Opportunity 5 - Requesting up to \$500,000 to provide up to 75% of project out/acquisition under the CDBG national objective of urgent need (applicant to pay minim	
Project Abstract: In the space below, briefly describe the activity for which you are reques	sting funds in this application.
The Village of Downers Grove submits this application for funding assistance under Fund property buy-out/acquisition project located at 5631 Webster Street, including an adjacent by the same party. This proposed activity is related to the April, 2013 flooding event. St. the vacant lot, and both lots are in the floodway/floodplain. The Village has already purch floodway/floodplain in this area. The acquisition of this structure and vacant lot will allevia provide critical open space for future flood control projects. This acquisition will improve the storage. Total project costs are estimated to be \$390,000. The Village respectfully requer projects costs) of which the Village would provide \$97,500 (25% of total project costs).	vacant lot, which are owned loseph's Creek flows through ased six properties in the te future flood damage and the conveyance and floodplain
<u>Certification</u> : The undersigned certifies that to the best of his or her knowledge and belief, data in this application correct, the document has been duly authorized by the governing body of the organization, and the organization of guidelines applicable to DuPage County's Community Development Block Grant and/or Emergency Solutions Grant And/or Emergency Sol	vill comply with all regulations and
Person Authorized to Sign Application and Agreement (if funded):	
Printed Name: Martin T. Tully Title: Mayor	
Authorized Signature: Man / July Date: 9	25.15
//	

#### PART 1: MINIMUM REQUIREMENTS

- 1.1 **Governing Body Authorization:** A resolution that this application was authorized by your governing body as well as authorization to sign an Agreement if funding is granted is included as Attachment A on Page 14.
- 1.2 **Public Hearing:** In the space below, briefly describe methods used to solicit stakeholder input into the planning process for this application. A public hearing (with a 10 day notice) is also required. If the application preparation period is not sufficient for your municipality to complete a public hearing before the application due date, please state when the public hearing will take place. The public hearing must be held prior to October 31, 2015.

The Village Engineer reached out to the homeowners at 5631 Webster Street to inform them of the CDBG-DR Grant opportunity. This property was included in our Hazard Mitigation Grant Program (HMGP) application submittal in 2014, but was ultimately not pursued due to exceeding maximum purchase costs under FEMA rules. The homeowners stated they have an interest in voluntarily participating in the CDBG-DR Grant opportunity.

A staff report was submitted to the Village Council for authorization to submit a CDBG-DR Program Application to DuPage County for the potential purchase of a home located at 5631 Webster street, including an adjacent vacant lot. The Village Council approved the submittal of a grant application by Resolution #2015-62 on September 15, 2015.

Legal Notice for a Public Hearing was advertised on September 23, 2015 in the Downers Grove Suburban Life Newspaper. A Public Hearing is scheduled for October 6, 2015 at the Downers Grove Village Hall (801 Burlington Avenue, Downers Grove) during a regularly scheduled Council Meeting. The Minutes of the Public Hearing will be submitted to DuPage County once they are approved by the Village Council.

1.2 Documentation: The public hearing notice and minutes are in Attachment B on Page 16-17

1.3 Capacity: Briefly describe the capacity of your municipality to carry out the proposed activities.

The Village is very familiar with the process of acquiring flood prone property. Our experience in acquiring flood prone property will allow for a quick removal of the structure from the floodway and return the property to open space.

Since the April 2013 Flood event, the Village has purchased 12 flood prone properties, nine of which had homes to remove, all in order to alleviate flooding in various areas. Village staff are currently managing a Hazard Mitigation Grant through FEMA for the acquisition of four flood-prone homes. Once the Village receives formal grant approval from DuPage County, we will execute the agreement, conduct property appraisals, prepare purchase offers, acquire property, conduct environmental assessment, demolish structure, perform site restoration and close out CDBG-DR project to the specifications of the grant agreement.

The Village will provide a long-term maintenance plan for this property. In the future the properties may be converted to native vegetation. At that time appropriate planting, maintenance, and monitoring plan will be developed and implemented. The Village of Downers Grove will be able to provide the 25% matching funds through the monies collected from its Stormwater Utility Fee.

- 1.4 Fair Housing Action Plan: A fair housing action plan is a necessary prerequisite to apply for CDBG-DR funding.
  - a. Fair Housing Action Plan: is included in Attachment C on Page 18-21
  - b. <u>Zoning Ordinance Compliance:</u> Local policy requires that in order to receive funding a municipality must have a zoning ordinance that is consistent with the amended Civil Rights Act of 1988. These zoning amendments will address the issues of group homes and the definitions of family.
    - An attorney's letter of opinion regarding consistency is in Attachment D on Page 22-23
- 1.5 **Location Map:** Identify both the exact location of the proposed project <u>and the service area</u> of the proposed project, or the exact location of each property proposed for buy-out or acquisition.

1.5 Documentation:	This map	is included in	Attachment <u>E</u>	on Page <u>25</u>
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#### 1.6 Audit:

- a. One copy of the most recently completed audited financial statement with management letters must be attached to the original application. Please submit a complete copy with no missing pages. If the management letter or audit notes state weaknesses or deficiencies, you must also submit a copy of your municipality's Management Response letter that addresses each of the auditor's noted concerns. (Attach to original application not required to be attached to copies.)
- b. Municipalities expending more than \$500,000 in federal funds must attach a copy of their last Single Audit.

**1.6 Documentation**: The Audit is included with the original application only in Attachment <u>F</u> on Page <u>1-154 and Management Letters on Pages 1-9 and 1-6</u>

1.7 **Budget**: In the table below, provide information about the total project cost including information on each proposed activity. Each activity should be a separate line item in the budget. **Please note that CDBG-DR funds can only fund actual construction costs or real property acquisition.** Attach additional supporting information as necessary, including a detailed project budget. Attachment G on Page 27-28

		BUDGET	SUMMARY			
Type of Activity	IDIS Matrix Code	Amount of Non- CDBG-DR Funding	Source of Non- CDBG-DR Funding *	Commitment Date of Non- CDBG-DR Funding	Amount of CDBG-DR Funding Requested	Total Cost of Activity
Flood Drainage Improvements	031					
Water/Sewer Improvements	03J					
Acquisition of Real Property	01					
Street Improvements	03K					
Sidewalks	03L					
Property buy-out (floodplain)		87,750	Village	10/1/2015	263,250	351,000
Property acquisition (non floodplain)						
Other: See Detailed Project Budget (Attachment G)		9,750			29,250	39,000
Other: Engineering						11 300 N
Other: Design Fees						
TOTAL PROJECT COSTS		\$97,500			\$292,500	\$390,000

1.8 **Duplication of Benefits:** Basic framework for determining Duplication of Benefits for <u>infrastructure projects</u>. If your project is property buy-out or property acquisition, skip this question. The property owner will be completing a Duplication of Benefits process later.

Α.	<ol> <li>What is the total dollar amount needed for this project (this number should match the total above and on your detailed project budget).</li> </ol>	\$
	Identify all potentially duplicative assistance for this project:	
	Insurance	\$
	FEMA Assistance	\$
	Grants from sources other than the CDBG-DR funds being applied for	\$
В.	Small Business Association Loans	\$
	Other local or municipal funding	\$
	State funding	\$
	Other Federal funding	\$
	Other:	\$
C.	TOTAL of Section 2 items	\$
D.	Assistance considered to be duplicative	\$
E.	Maximum CDBG-DR eligible award (Line A less line D)	\$

F.	Applicant to pay at least (per % shown in Funding Opportunity	\$
G.	Maximum DuPage County eligible award (Line E less Line F)	\$
H.	Maximum request allowed (per amount shown in Funding Opportunity)	\$ 5,3-7555
1.	Final eligible award (lesser of Line G or Line H	\$

Please note that if funds are awarded, the Agreement with DuPage County will contain a provision for repayment of CDBG-DR funds should a duplicative benefit be received after the CDBG-DR assistance is given.

**1.8 Documentation**: Supporting Documentation is in Attachment N/A on Page \_\_\_\_\_

1.9 **Eligibility under Disaster Declaration:** How was the proposed project area or property damaged by the storm event of April 2013?

During the storm event of April 2013, flooding occurred throughout the Village as the amount and intensity of rainfall exceeded the capacity of the stormwater management systems. Flooding was most severe in flood plains and in localized poor drainage areas. Homes in this area of Webster street experienced overbank flooding, storm sewer surcharge flooding, and sanitary sewer backups into basements and coming up through toilets.

The owners of 5631 Webster reported they have lived there for 42 years, and have experienced flooding into their home during large rain events. A split-level home, the partial basement took in several inches of stormwater destroying the furnace, air conditioner and sump pump. The owners have told us they do not make claims to their insurance company as their deductible is \$5,000.

- 1.9 Documentation: Supporting Documentation is in Attachment H on Page 29-33
- 1.10 **Long Term Recovery:** How will the proposed project provide long-term recovery from damage caused by the storm event of April 2013?

Purchasing this home and adjacent lot will help to implement critical mitigation measures to reduce the risk of loss of life and property. The acquisition and demolition of this structure, along with previously purchased properties nearby, permanently removes them from the floodplain and greatly reduces the financial impact on individuals and the community when future flooding occurs in this area.

1.10 Documentation: Supporting Documentation is in Attachment N/A on Page \_\_\_\_

**PART 2:** <u>MEETING NATIONAL OBJECTIVES</u> - Please choose the appropriate national objective question based on your proposed project. You will answer only one question in this Part 2.

2.1 <u>National Objective – Low/Mod Area Benefit – Infrastructure only and if you checked Funding Opportunity 1 or Funding Opportunity 2 on page 2</u>. For the service area identified in Item 1.5, identify the total number of persons benefited, by income range and the % of low-mod persons benefited.

#### NOTE:

• If service area is less than 35.83% low-moderate income, this project is not eligible under this national objective. You will need to request funds under Funding Opportunity 3 and go to question 2.3

If service area is 35.83% or more low-moderate income, but is not primarily residential, this project is not
eligible under this national objective. You will need to request funds under Funding Opportunity 3 and go to
question 2.3.

Benefit to Low-Income Persons

Income Range	Number of Persons Benefited	% of Persons Benefited
0-50% of MFI*		
51-80% of MFI*		
81% + of MFI*		
TOTAL:		
***************************************		

Please indicate the source of the inc	ome information:	
☐ Income Survey conducted by	Applicant	
☐ Census Data (Effective as of	June 1, 2015)	
Identify Census Tract(s) and E	Block Group(s) of the service are	ea identified in Item 1.5
Census Tract	Block Group	
Census Tract	Block Group	
Census Tract	Block Group	
O Nelisard Objective TravelMad D	and the instant of the state of	-t-D

2.2 – National Objective – <u>Low/Mod Benefit Limited Clientele – Property Buy-Out or Property Acquisition and if you checked Funding Opportunity 1, Funding Opportunity 2, or Funding Opportunity 4 on page 2.</u> This means that the property owner's income must be documented to be below 80% MFI. These limits are:

Household Size	Household Income Not to Exceed
1 person	\$42,600
2 People	\$48,650
3 People	\$54,750
4 People	\$60,800
5 People	\$65,700
6 People	\$70,550
7 People	\$75,400
8 People	\$80,300

How have you documented the income of the household, or what leads you to believe the household would meet the above criteria? (Please note that household will be asked to complete full income documentation process and duplication of benefits process.) If household income cannot be documented, this project is not eligible under this national objective. You will need to request funds under Funding Opportunity 3 or Funding Opportunity 5 and go to question 2.3

Not Applicable		

2.3 – National Objective – Urgent Need (activities designed to meet community development needs having a particular urgency) – infrastructure, property buy-out, or property acquisition and if you checked Funding Opportunity 3 or Funding Opportunity 5 on page 2. How is this activity designed to alleviate existing conditions

<sup>\*</sup>MFI = Median Family Income.

which pose a serious and immediate threat to the health or welfare of the community?

The homeowners are senior citizens who have lived in their home for 42 years and continuously fear the impact of future flooding from heavy rains. They have experienced flooding in their home and property over the years and are concerned to leave their home to travel for fear of flooding.
The proposed activity is to buy-out their home and vacant lot and remove the structure located in the floodway along St. Joseph's Creek. This activity is a permanent solution that alleviates their existing conditions and accomplishes the goals to protect the lives, health, and safety of our residents as well as eliminates future damage to homes from the impacts and effects of natural flood hazards in the project area. In addition, this activity will provide critical open space for future flood control projects which is needed to improve the conveyance and/or floodplain storage.
Part 2 Documentation: The source of the above information is in Attachment N/A on Page
PART 3: PROJECT IMPACT
Choose one question below, appropriate to your proposed project.
3.1. <u>Infrastructure</u> Please indicate the condition of flooding in the target area. One or more boxes can be checked. Attach supporting documentation and photos.
<ul> <li>A substantial number of dwelling units in this area experienced interior flooding during the April, 2013 storm event and have experienced repetitive interior flooding during other storm events.</li> <li>A substantial number of dwelling units experiences flooding in their yards and streets, with minor basement seepage, during the April, 2013 storm event.</li> </ul>
Residential properties in this area were affected by the April, 2013 storm event.
Describe the current problems, estimate the number of persons that will benefit, and summarize the project specifications.
Not Applicable

3.2 Property Buy-out (floodplain) or Property Acquisition (not in floodplain).

Please indicate the impact of proposed buy-outs. One or more boxes can be checked. Attach supporting

documentation and photos.

- Project includes homes that flooded in April, 2013.
- Project includes homes that meet the DuPage County buy-out criteria: a) structures not protected by capital improvement projects in approved watershed plans <u>and</u> b) structure subject to flooding depth of one foot above the low entry elevation for any one historic event or structure subject to a flooding depth of one-half foot for any two historic flood events; <u>or</u> c) a FEMA repetitive loss structure.
- Project includes homes that are located contiguous to publicly owned open space, or a home that is next to a home that was previously purchased as part of a buy-out program.
- X Project includes homes within a FEMA regulatory floodplain.
- Project includes homes that are located within a mapped flood plain, not necessarily a FEMA-mapped flood plain.

Describe the current problems, estimate the number of persons that will benefit, and summarize the project specifications.

Currently homes in this area along the banks of St. Joseph Creek are subject to flooding during heavy rain events, causing physical damage to homes and properties, along with emotional stress to the homeowners.

Over twenty homes between this project area and where St. Joseph Creek flows into the County designated wetlands and Barth Pond, which is owned by the Downers Grove Park District, would benefit from improvements to this portion of the creek.

The attached location map shows the properties the Village has already acquired, and these two parcels are integral in creating a corridor of substantial enhancements to St. Joseph Creek in order to improve overflow routing and compensatory storage along this stretch of the creek, thereby alleviating downstream flooding of homes and property.

If purchased, these two parcels, which are adjacent to other Village owned parcels, will be incorporated into the next phase of Streambank stabilization on St. Joseph Creek – Capital Investment Program South Branch (DR-022). This will greatly improve the Village's ability to make meaningful improvements to the creek through this area, improving flood overflow routing and compensatory storage along this stretch of the creek, thereby alleviating downstream flooding of homes and property.

#### **PART 4: PROJECT READINESS**

4.1 **Description of Readiness:** Describe how much planning work has been completed at the time of application, what planning work will be completed by the award notification (assume a November 3 award notification date), and what obstacles could remain in the way project commencement and completion.

The Village Engineer has discussed this project with the homeowners. The homeowners indicated strong interest in selling their home and their adjacent lot through the CDBG-DR Grant Program and move into a safe home outside of the floodplain.

We are currently in the process with the HMGP of acquiring four homes, demolition, and restoration. Our staff is well acquainted with coordinating the procedures that must be undertaken to have a successful project.

The project team is established and ready to start the project now. We anticipate a grant agreement could be executed mid-January 2016 due to the HUD required environmental review. Following the execution of the grant agreement, the Village will follow the procedures for procurement outlined in the grant agreement. Property appraisals will follow shortly after grant award. Project completion is estimated to occur in the fall of 2016. The Village does not foresee any obstacles that could remain in the way of not completing this project in one year. Non-CDBG-DR funding is budgeted in the Village's FY2016 Stormwater Fund budget which is anticipated to be approved by the Village Council in November 2015.

Supporting Documentation: Attachment I, Page 34-35 Proposed Schedule On the table below, provide an anticipated schedule of activities for the project.

PLEASE NOTE THAT DUPAGE COUNTY WILL NOT ENTER INTO A GRANT AGREEMENT UNTIL THE HUD REQUIRED ENVIRONMENTAL REVIEW HAS BEEN COMPLETED. THE TIME TO COMPLETE SUCH A REVIEW WILL BE APPROXIMATELY 45-70 DAYS, DEPENDING ON TYPE OF ACTIVITY. PLEASE NOTE THAT NO CONTRACT FOR PROPERTY BUY-OUT OR ACQUISITION CAN BE ENTERED UNTIL THE HUD REQUIRED ENVIRONMENTAL REVIEW HAS BEEN COMPLETED.

Activity	Completion Date
Project team established	Sept 2015
Site control	***************************************
Property acquired	May 2016
Option acquired	N/A
All easements acquired	May 2016
Other	
Completion of preliminary engineering, or project design	N/A
Completion of final engineering, or project design	N/A
Advertise for bids	Jan-May 2016
Award of contracts	Jan-May 2016
Start of project	Jan 2016
Substantial project completion	June 2016
50% of Funds Expended	June 2016
100% of Funds Expended	Oct 2016

4.2. Describe the project team. Who will be responsible for each project component?

The Village Engineer is very familiar with the process of acquiring residential property. The project team that worked on the HMGP project will also work together on the CDBG-DR Grant project. The team includes the Village Engineer, Staff Engineer, Village Attorney, Building Division Manager and the Grant Coordinator.

Once the Village receives formal grant approval from DuPage County, we will execute the grant agreement through Village Council Approval. The Village Legal Department will be responsible for preparing purchase offers, property closings and review of all bids and contract agreements. The Public Works Department will be responsible for overseeing construction including the bid preparation and process for asbestos and lead testing and demolition and site restoration. The Community Development Department will handle permitting and inspections. The Finance Department will manage the funding, grant requirements and quarterly reporting. The project team would also include all firms and contractors hired during project implementation. The project will follow all regulations as required in the grant agreement.

4.0			•			1	
4.3.	Explain anv	CITA CONTRO	lection and	nrouida	nacaeeary	documents	ation
T.U.	LADIAIII ally		issues and	DIOVIGE	I ICCCSSal V	accument	ווטוג

There are no site control i	ssues that have been i	dentified or anticip	ated.	

1.	Explain any authorization issues and provide necessary documentation.
	The Downers Grove Village Council will need to authorize contracts for the acquisition of property and construction.
	Describe the status of all required financing for the project.
F	The required financing for the project has been placed into the Stormwater Fund budget for 2016. Our Fiscal Year runs January through December and the 2016 budget is scheduled to be approved by Village Council in November 2015.



2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

#### **ATTACHMENTS**

Attachment A Governing Body Authorization

Attachment B Public Hearing Notice & Minutes

Attachment C Fair Housing Action Plan

Attachment D Attorney's Letter of Opinion

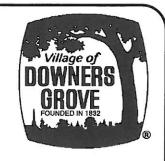
Attachment E Location Map

Attachment F Audit - Comprehensive Annual Financial Report

Attachment G Project Budget

Attachment H Property Photos

Attachment I Proposed Schedule of Activities



2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street

Downers Grove, Illinois

ATTACHMENT A Governing Body Authorization Resolution 2015-62

#### RESOLUTION NO. 2015-62

# A RESOLUTION AUTHORIZING SUBMITTAL OF AN APPLICATION TO DUPAGE COUNTY FOR THE CDBG DISASTER RECOVERY GRANT FOR ACQUISITION OF PROPERTIES AFFECTED BY THE APRIL 2013 FLOODING EVENT

WHEREAS, DuPage County is receiving funds under Public Law 113-2, Community

Development Block Grant (hereinafter "CDBG") Disaster Recovery Grant, as a result of a Presidential declaration of a major disaster for the State of Illinois for the flooding events which occurred in April, 2013; and

WHEREAS, the Village of Downers Grove, a municipal corporation in the State of Illinois, is preparing an application for funding under this CDBG Disaster Recovery Grant in the amount of approximately \$292,500.00 for the potential purchase of properties which were affected by the April 2013 flooding event which the Village of Downers Grove intends to submit to DuPage County for consideration; and

WHEREAS, funding must be used only for specific disaster recovery-related purposes in relation to the April 2013 flooding event; and

WHEREAS, the Village Council desires that said application be submitted to DuPage County for consideration.

NOW, THEREFORE, be it resolved by the Council of the Village of Downers Grove, DuPage County, Illinois, as follows:

- That Village staff is authorized to submit the application for CDBG Disaster Recovery Grant Funding to DuPage County.
- 2. That the Village Manager and Village Clerk are hereby respectively authorized and directed for and on behalf of the Village to execute, attest, seal and deliver the application along with any agreements should funding be granted, substantially in the form approved in the foregoing paragraph of this Resolution, together with such changes as the Manager shall deem necessary.
- 3. That this resolution shall be in full force and effect from and after its passage as provided by law.

Passed: Attest:

September 15, 2015

Williage Clark

1\mw\res.15\CDBG-App-DRG



2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

**ATTACHMENT B Notice of Public Hearing and Minutes** 

#### SHAW MEDIA PO BOX 250 CRYSTAL LAKE IL 60039-0250

ORDER CONFIRMATION (CONTINUED)

Salesperson: PUBLIC NOTICE ADVERTISING Printed at 09/22/15 11:13 by kshor

Acct #: 10074579 Ad #: 1113427 Status: N

#### LEGAL NOTICE/PUBLIC NOTICE

#### VILLAGE OF DOWNERS GROVE NOTICE OF PUBLIC HEARING

Notice is given that a public hearing will be held by the Village Council of the Village of Downers Grove on Tuesday, October 6, 2015, at 7:00 p.m. in the Village of Downers Grove Council Chambers, 801 Burlington Avenue, Downers Grove, Illinois. The Village of Downers Grove intends to submit an application to DuPage County for the Community Development Block Grant Disaster Recovery Program (CDBG-DR) for partial federal funding for the potential purchase of a home at 5631 Webster Street, including an adjacent vacant lot as a result of the April 2013 flooding. The public hearing is required as part of the application process. The proposed project cost is approximately \$390,000. The CDBG-DR grant award, if approved, would total \$292,500 (75% of project costs) and the Village would be required to provide up to \$97,500 (25% of total project costs) as the local match. Persons interested in commenting on the above projects may do so in person at the public hearing. Any questions, please contact the Grants Coordinator at 630-434-5580. Individuals with a disability requiring reasonable accommodations in order to participate should contact the Community Response Center at (630) 434-CALL (2255) prior to the meeting. Wheelchair access may be gained through the side (South) entrance of the Village Hall by parking in the upper lot to the west of Village Hall. Published in Downers Grove Suburban Life, Wednesday, September 23, 2015.

September 23, 2015 Downers Grove Suburban Life SDP1103 -Insert-

Minutes of Public Hearing



2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

ATTACHMENT C Fair Housing Action Plan

# Fair Housing Action Plan

As stated in Downers Grove Municipal Code Chapter 13A

For the purposes of this article, the following words and phrases shall have the meanings respectively ascribed to them by this section:

Dwelling. Any building, structure or portion thereof which is located within the Village and which is occupied as, or designed or intended for occupancy as, a residence by one or more families, including any vacant land which is offered for sale, lease or rent for the construction or location thereon of any such building, structure or portion thereof.

Lending institution. Any bank, insurance company, savings and loan association or other person customarily engaged in the business of lending money for profit, and any person normally and customarily in the business of obtaining, arranging or negotiating loans as agent or broker.

Offer. Every attempt, by means of written or oral communications, to enter into a real estate transaction, and every solicitation of an offer.

Owner. Any person who holds legal or equitable title to, or owners any beneficial interest in, any real property, or who holds legal or equitable title to shares of or any beneficial interest in any corporation, partnership or unincorporated association which holds any such title or interest.

Real estate broker. Any person who customarily, as a business and for consideration, on behalf of himself or others, sells or offers for sale, or buys or offers to buy, or negotiates the purchase or sale or exchange of, real property, including dwellings, or leases or rents, or offers to lease or rent, real property, or who negotiates the lease or rental thereof, or who employs any person to act as a real estate salesman to perform any one or more of the foregoing acts.

*Real estate salesman*. Any person licensed or required to be licensed as a real estate salesman in accordance with the provisions of Chapter 114 1/2 of the Illinois Revised statutes or any Acts supplementing, amending or superseding such provisions.

Real estate transaction. The purchase, sale, exchange, lease or rental of any dwelling, and any legally enforceable option or contract to do any of the foregoing, except the lease or rental of rooms in a dwelling designed for single-family occupancy, provided the owner of such dwelling maintains such dwelling as his/her principal place of residence. (Ord. No. 1349, § 2.1; Ord. No. 2544, § 6.)

#### 13A.6. Declaration of policy.

It is the policy of the Village to provide, within legal and constitutional limitations, for fair housing practices throughout the Village, with the intention that such practices will protect the interests of buyers and sellers, lessors and lessees, landlords and tenants, in accordance with the provisions of this Article. (Ord. No. 1349, § 1.1.)

#### 13A.7. Public offer to sell or offer to particular person to sell not required.

Nothing in this Article shall require an owner of a dwelling to make a public offer or an offer to any particular person or persons before selling, leasing or renting such dwelling. (Ord. No. 1349, § 7.4.)

actions of any one person with respect to any one real estate transaction shall not be deemed to constitute more than one offense under this Article. (Ord. No. 1349, § 6.1.)

#### 13A.14. through 13A-18. Reserved.

#### 13A.18DIV. Discriminatory Acts Prohibited

#### 13A.19. Prohibited acts of brokers and salesmen.

It shall be unlawful for any real estate broker or real estate salesman:

- (a) To make to any party to a real estate transaction any material misrepresentation with respect thereto.
- (b) To act on behalf of more than one party in any real estate transaction without the knowledge and consent of all parties thereto.
- (c) To fail or refuse, within a reasonable time after request, to furnish to any party to a real estate transaction a copy of any document signed by such party and in the possession of such broker or salesman.
- (d) To fail or refuse, upon request, to permit any person to examine copies of any listing or descriptive materials respecting any dwelling which has been publicly offered for sale, lease or rental because of the race, color, religion, national origin, ancestry, age, sex, marital status, or handicap of such person. (Ord. No. 1349, § 4.1.)

# 13A.20. Employment of salesmen having two convictions of Sections 13A-19 or 13A-22 prohibited.

It shall be unlawful for any real estate broker to employ or continue to employ any real estate salesman who is found by a court of competent jurisdiction to have violated any of the provisions of Section 13A-19 or Section 13A-22 more than twice in any period of six consecutive months if such finding is sustained on appeal or if no appeal is taken from such finding within the period of time permitted for such appeal. (Ord. No. 1349, § 4.2.)

#### 13A.21. Prohibited acts of owners and lessees.

It shall be unlawful for any owner or lessee to fail or refuse:

- (1) To sell a dwelling which is then being publicly offered for sale; or
- (2) To lease or rent a dwelling which is then being publicly offered for lease or rent, to a person who is ready, willing and able to purchase, lease or rent the same, as the case may be, and who has made or who tenders a bona fide offer therefor which is at least as favorable to such owner or lessee as the terms on which such dwelling is then being publicly offered, or to fail or refuse to negotiate in good faith with any such person for such sale, lease or rental, but only in each case if such failure or refusal is because of the race, color, religion, national origin, ancestry, age, sex, marital status, or handicap of such person. (Ord. No. 1349, § 4.3.)

such court, conduct an investigation in connection with such complaint in accordance with such rules, regulations and procedures as the commission may adopt. Without limitation, the commission may take any one or more of the following actions or any combination thereof in connection with any such complaint:

- (a) The commission may require the complainant to state (i) his/her name, address and telephone number, (ii) the name, and if known to the complainant, the address and telephone number of each person against whom the complaint is brought, (iii) the names, and if known to the complainant, the addresses and telephone numbers, of all persons believed by the complainant to have direct knowledge concerning the facts on which the alleged violation of this article is based, and (iv) such other information as the commission may deem necessary or appropriate in the circumstances.
- (b) The chairman of the commission may appoint and designate a panel of not less than three nor more than five members of the commission to make a preliminary investigation in connection with such complaint, and such panel shall promptly set a date, time and place for a conference and shall notify all such parties and witnesses by certified mail. At such conference, such panel shall interview the complainant and the person against whom the complaint has been directed, and shall endeavor to resolve the complaint by all lawful and proper methods of conciliation and persuasion. If such complaint shall not be resolved by conciliation or persuasion within forty-five days (or such other period as may be directed by such court) after the date of such reference, or if at any time prior to the expiration of such period, such panel shall find that further conferences or attempts at conciliation and persuasion are unlikely to be effective, the panel shall so notify the commission in writing.
- (c) In connection with any such conference, the commission may, in its discretion, apply to the court for an appropriate order compelling the attendance of any party or witness at such conference or the production of any documents related to the subject matter of such complaint. (Ord. No. 1349, § 5.1; Ord. No. 2058, § 4; Ord. No. 2900, § 5.)

#### 13A.25. Report by human service commission to court.

In the event that a complaint is referred to the human service commission pursuant to Section 13A-24, the commission shall deliver to the court a written report respecting such complaint and the proceedings of the commission thereon within sixty days after the date of such reference, or such other period as may be specified by the court. (Ord. No. 1349, § 5.2; Ord. No. 2058, § 4; Ord. No. 2900, § 5.)

PUB 2015-6437



# VILLAGE OF DOWNERS GROVE

2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

ATTACHMENT D
Attorney's Letter of Opinion

PUB 2015-6437 Page 28 of 257



www.downers.us

COMMUNITY RESPONSE

CENTER

630.434.CALL (2255)

CIVIC CENTER

September 23, 2015

801 Burlington Avenue

Downers Grove

Illinois 60515-4782

630.434.5500

TDD 630.434.5511

FAX 630.434.5571

Community Development Commission

421 N. County Farm Road

Wheaton, IL 60187

Re: Attorney's Letter of Opinion for CDBG-DR funding

FIRE DEPARTMENT

ADMINISTRATION

5420 Main Street

Downers Grove

Illinois 60515-4834

630.434.5980

FAX 630.434.5998

This letter will serve as the "Attorney's Letter of Opinion" for the Village of Downers Grove, Illinois that Chapter 28 of the Village's Municipal Code "Zoning Ordinance" is consistent with the Amended Civil Rights Act of 1988. The Village's Zoning Ordinance contains regulations that address group homes and the definition of family.

Very Truly Yours,

Village of Downers Grove

POLICE DEPARTMENT

825 Burlington Avenue

Downers Grove

Illinois 60515-4783

630.434.5600

FAX 630.434.5690

Enza Petrarca Village Attorney

Public Works

DEPARTMENT

5101 Walnut Avenue

Downers Grove

Illinois 60515-4046

630.434.5460

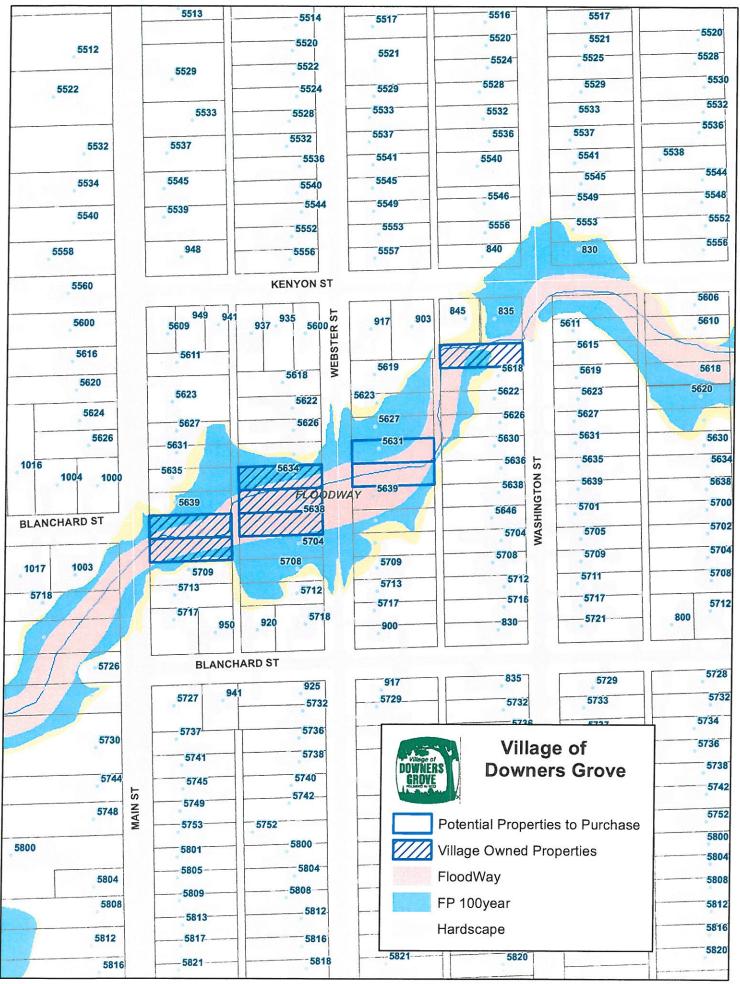
FAX 630.434.5495



2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

**ATTACHMENT E Location Map** 





2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

ATTACHMENT F
Management Letters (Pages 1-9 & 1-6)
Comprehensive Annual Financial Report (Pages 1-154)

COMMUNICATION TO THOSE CHARGED WITH GOVERNANCE AND MANAGEMENT

As of and for the Year Ended December 31, 2014

Attachment F
Management Letters
Pages 1-9 and 1-6

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REQUIRED COMMUNICATION OF INTERNAL CONTROL RELATED MATTERS IDENTIFIED IN THE AUDIT TO THOSE CHARGED WITH GOVERNANCE



Baker Tilly Virchow Krause, LLP 1301 W 22nd Sr, Ste 400 Oak Brook, 11.60523-3389 tel 630 990 3131 fax 630 990 0039 bakertilly.com

To the Honorable Mayor and Members of the Village Council Village of Downers Grove
Downers Grove, Illinois

Villy Viahr Kraue, LEP

In planning and performing our audit of the financial statements of the Village of Downers Grove as of and for the year ended December 31, 2014, in accordance with auditing standards generally accepted in the United States of America, we considered its internal control over financial reporting (internal control) as a basis for designing our auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of its internal control. Accordingly, we do not express an opinion on the effectiveness of its internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

This communication is intended solely for the information and use of management, the Village Council, and others within the organization and is not intended to be, and should not be, used by anyone other than these specified parties.

Oak Brook, Illinoi June 16, 2015



## TWO WAY COMMUNICATION REGARDING YOUR AUDIT

As part of our audit of your financial statements, we are providing communications to you throughout the audit process. Auditing requirements provide for two-way communication and are important in assisting the auditor and you with more information relevant to the audit.

As this past audit is concluded, we use what we have learned to begin the planning process for next year's audit. It is important that you understand the following points about the scope and timing of our next audit:

- We address the significant risks of material misstatement, whether due to fraud or error, through our detailed audit procedures.
- b. We will obtain an understanding of the five components of internal control sufficient to assess the risk of material misstatement of the financial statements whether due to error or fraud, and to design the nature, timing, and extent of further audit procedures. We will obtain a sufficient understanding by performing risk assessment procedures to evaluate the design of controls relevant to an audit of financial statements and to determine whether they have been implemented. We will use such knowledge to:
  - > Identify types of potential misstatements.
  - > Consider factors that affect the risks of material misstatement.
  - > Design tests of controls, when applicable, and substantive procedures.

We will not express an opinion on the effectiveness of internal control over financial reporting or compliance with laws, regulations, and provisions of contracts or grant programs.

c. The concept of materiality recognizes that some matters, either individually or in the aggregate, are important for fair presentation of financial statements in conformity with generally accepted accounting principles while other matters are not important. In performing the audit, we are concerned with matters that, either individually or in the aggregate, could be material to the financial statements. Our responsibility is to plan and perform the audit to obtain reasonable assurance that material misstatements, whether caused by errors or fraud, are detected.

We are very interested in your views regarding certain matters. Those matters are listed here:

- a. We typically will communicate with your top level of management unless you tell us otherwise.
- b. We understand that the Village Council has the responsibility to oversee the strategic direction of your organization, as well as the overall accountability of the entity. Management has the responsibility for achieving the objectives of the entity.
- c. We need to know your views about your organization's objectives and strategies, and the related business risks that may result in material misstatements.
- d. Which matters do you consider warrant particular attention during the audit, and are there any areas where you request additional procedures to be undertaken?
- e. Have you had any significant communications with regulators or grantor agencies?
- f. Are there other matters that you believe are relevant to the audit of the financial statements?

## TWO WAY COMMUNICATION REGARDING YOUR AUDIT (cont.)

Also, is there anything that we need to know about the attitudes, awareness, and actions of the Village concerning:

- a. The Village's internal control and its importance in the entity, including how those charged with governance oversee the effectiveness of internal control?
- b. The detection or the possibility of fraud?

We also need to know if you have taken actions in response to developments in financial reporting, laws, accounting standards, governance practices, or other related matters, or in response to previous communications with us.

With regard to the timing of our audit, here is some general information. We generally complete preliminary financial audit work during the month of January. Our final financial fieldwork is scheduled during the spring to best coincide with your readiness and report deadlines. After fieldwork, we wrap up our financial audit procedures at our office. Final copies of our report and other communications are issued after approval by your staff.

Keep in mind that while this communication may assist us with planning the scope and timing of the audit, it does not change the auditor's sole responsibility to determine the overall audit strategy and the audit plan, including the nature, timing, and extent of procedures necessary to obtain sufficient appropriate audit evidence.

We realize that you may have questions on what this all means, or wish to provide other feedback. We welcome the opportunity to hear from you.

## PROFESSIONAL STANDARDS UPDATE

The following is a schedule of GASB projects:

Task or Event	Effective Date	Impact
GASB 68 – Accounting and Financial Reporting for Pensions and GASB 71 – Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB 68	December 31, 2015	The Village belongs to the Illinois Municipal Retirement Fund (IMRF) and has Firefighters' and Police Pension plans. IMRF is an agent, multiple-employer, defined-benefit, public employee retirement system. IMRF has represented that it will provide the information necessary for the employers to implement GASB No. 68. The Village's Firefighters' and Police Pension plans are single employer, defined-benefit retirement systems. The Village will need to calculate the information necessary to report the net pension liability/ asset for these plans. The Village's net pension liability / asset will be reported in its government-wide financial statements. The footnote disclosures will have significant changes.
GASB No. 72 – Fair Value Measurement and Application	December 31, 2016	The requirements of this Statement will enhance comparability of financial statements among governments by requiring measurement of certain assets and liabilities at fair value using a consistent and more detailed definition of fair value and accepted valuation techniques. This Statement also will enhance fair value application guidance and related disclosures in order to provide information to financial statement users about the impact of fair value measurements on the Village's financial position. We will work with the Village to identify the potential impact of this standard and implement as necessary.
Current Agenda Project: Fiduciary Responsibilities	The GASB Board is expected to issue an Exposure Draft in October 2015	This project is to assess what additional guidance should be developed regarding the application of the fiduciary responsibility criteria in deciding whether and how governments should report fiduciary activities in their financial reports.
Current Agenda Project: Leases	The GASB Board is scheduled to issue an Exposure Draft in January 2016	The objective of this project is to re-examine issues associated with lease accounting, consider improvements to existing guidance, and provide a basis for the GASB Board to consider whether the current guidance is appropriate based on the definitions of assets and liabilities.

## PROFESSIONAL STANDARDS UPDATE (cont.)

Task or Event	Effective Date	Impact
Current Agenda Project: Other Postemployment Benefits Accounting and Financial Reporting	Proposed effective date for plans – December 31, 2016; Proposed effective date for employers – December 31, 2017; Proposed effective dates for pensions not administered by a trust – June 30, 2017 (Exposure Drafts issued in May 2014)	The Board will consider the possibility of modifications to the existing standards of accounting and financial reporting for other postemployment benefits (OPEB) by state and local governmental employers and by the trustees, administrators, or sponsors of OPEB plans. GASB has stated that their objectives are to increase financial reporting transparency and to improve the usefulness of information to the various users of the financial statements.
Current Agenda Project: Blending Requirements for Certain Business-Type Activities	The GASB Board is expected to issue an Exposure Draft in June 2015	The objective of this project would be improve financial reporting by addressing issues related to inconsistent presentation of component units in financial reporting of governments engaged only in business-type activities.
Current Agenda Project: External Investment Pools	The GASB Board is expected to issue an Exposure Draft in June 2015	The objective of this project is to improve financial reporting by external investment pools and pool participants that report positions in investment pools.
Current Agenda Project: Irrevocable Charitable Trusts	The GASB Board is expected to issue an Exposure Draft in May 2015	The objective of this project is to determine what accounting and financial reporting guidance, if any, should be established for irrevocable charitable trusts held for the benefit of governmental entities.
Current Agenda Project: Tax abatement Disclosures	Proposed effective date  – December 31, 2016 (Exposure Draft issued in October 2014)	The objective of this project is to determine what disclosure guidance for governments that have granted tax abatements, if any, are essential to financial statement users.

The GASB has two other projects which are on hold. They include the conceptual framework for recognition and economic condition reporting – financial projections.

The GASB revisits GASB standards ten (10) years after issuance. The GASB is currently revisiting GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis for State and Local Governments*, as well as reporting model-related pronouncements including Statements Nos. 37, 41, and No. 46 and Interpretation No. 6, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements*. The GASB has indicated that they are revisiting the following major provisions of these standards: management's discussion and analysis, government-wide financial statements, fund financial statements, capital asset reporting, budgetary comparisons, special purpose government reporting, and related notes to financial statements. In addition, the GASB is revisiting debt extinguishments, which includes a reexamination of GASB Statement Nos. 7, 23, and 62. We will share updates with you as they become available.

Full lists of projects, as well as many resources, are available on GASB's website which is located at <a href="https://www.gasb.org">www.gasb.org</a>.



Baker Tilly Virchow Krause, LLP 1301 W 22nd St, Ste 400 Oak Brook, IL 60523-3389 tel 630 990 3131 fax 630 990 0039 bakertilly.com

To the Honorable Mayor and Members of the Village Council Village of Downers Grove Downers Grove, Illinois

Thank you for using Baker Tilly Virchow Krause, LLP as your auditor.

We have completed our audit of the financial statements of the Village of Downers Grove, Illinois for the year ended December 31, 2014, and have issued our report thereon dated June 16, 2015. This letter presents communications required by our professional standards.

# OUR RESPONSIBILITY UNDER AUDITING STANDARDS GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA

The objective of a financial statement audit is the expression of an opinion on the financial statements. We conducted the audit in accordance with auditing standards generally accepted in the United States of America. These standards require that we plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements prepared by management with your oversight are free of material misstatement, whether caused by error or fraud. Our audit included examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. Our audit does not relieve management or the Village Council of their responsibilities.

As part of the audit we obtained an understanding of the entity and its environment, including internal control, sufficient to assess the risks of material misstatement of the financial statements and to design the nature, timing and extent of further audit procedures. The audit was not designed to provide assurance on internal control or to identify deficiencies in internal control.

## OTHER INFORMATION IN DOCUMENTS CONTAINING AUDITED FINANCIAL STATEMENTS

Our responsibility does not extend beyond the audited financial statements identified in this report. We do not have any obligation to and have not performed any procedures to corroborate other information contained in client prepared documents, such as official statements related to debt issues.

#### PLANNED SCOPE AND TIMING OF THE AUDIT

We performed the audit according to the planned scope and timing previously communicated to you in our letter accompanying the December 31, 2013 audit dated June 5, 2014.



Honorable Mayor and Members of the Village Council Village of Downers Grove

## QUALITATIVE ASPECTS OF THE ENTITY'S SIGNIFICANT ACCOUNTING PRACTICES

## **Accounting Policies**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the Village are described in Note 1 to the financial statements. As described in Note 1 to the financial statements, the Village changed accounting policies related to inclusion of certain component units in the financial reporting entity and their reporting by adopting Governmental Accounting Standards (GASB) Statement No. 67, Financial Reporting for Pension Plans – an amendment of GASB Statement No. 25.

We noted no transactions entered into by the Village during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

## Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- > Depreciation expense for capital assets
- > Insurance claims payable
- > Net pension asset and obligation
- > Other post-employment benefit obligation

We evaluated the key factors and assumptions used to develop these estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

### Financial Statement Disclosures

The disclosures in the financial statements are neutral, consistent, and clear.

## DIFFICULTIES ENCOUNTERED IN PERFORMING THE AUDIT

We encountered no significant difficulties in dealing with management in performing our audit.

### CORRECTED AND UNCORRECTED MISSTATEMENTS

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management.

A summary of uncorrected financial statement misstatements follows this required communication. Management has determined that their effects are immaterial, both individually and in the aggregate, to the financial statements taken as a whole.

In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Honorable Mayor and Members of the Village Council Village of Downers Grove

## DISAGREEMENTS WITH MANAGEMENT

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### CONSULTATIONS WITH OTHER INDEPENDENT ACCOUNTANTS

In some cases, management may decide to consult with other accountants about auditing and accounting matters. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### MANAGEMENT REPRESENTATIONS

We have requested certain representations from management that are included in the management representation letter. This letter follows this required communication.

### INDEPENDENCE

We are not aware of any relationships between Baker Tilly Virchow Krause, LLP and the Village of Downers Grove that, in our professional judgment, may reasonably be thought to bear on our independence.

Relating to our audit of the financial statements of the Village of Downers Grove for the year ended December 31, 2014, Baker Tilly Virchow Krause, LLP hereby confirms that we are, in our professional judgment, independent with respect to the Village in accordance with the Code of Professional Conduct issued by the American Institute of Certified Public Accountants. We provided no services to the Village other than audit services provided in connection with the audit of the current year's financial statements and non-audit services which in our judgment do not impair our independence:

## > Compiled TIF compliance reports

This non-audit service does not constitute an audit under generally accepted auditing standards.

Honorable Mayor and Members of the Village Council Village of Downers Grove

Tilly Victor Kraus, LLP

## OTHER AUDIT FINDINGS OR ISSUES

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Village of Downers Grove's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

We applied certain limited procedures to the required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the supplementary information which accompanies the financial statements but is not RSI. With respect to the supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the other information, which accompanies the financial statements but is not RSI. We did not audit or perform other procedures on this other information and we do not express an opinion or provide any assurance on it.

This information is intended solely for the use of the Village Council and management and is not intended to be, and should not be, used by anyone other than these specified parties.

We welcome the opportunity to discuss the information included in this letter and any other matters. Thank you for allowing us to serve you.

Oak Brook, Illinois

June 16, 2015

MANAGEMENT REPRESENTATIONS



June 16, 2015

COMMUNITY RESPONSE

CENTER

630.434.CALL (2255)

Baker Tilly Virchow Krause, LLP 1301 W. 22nd Street Suite 400 Oak Brook, IL 60523

CIVIC CENTER

801 Burlington Avenue

Downers Grove

Illinois 60515-4782

630,434,5500

TDD 630,434,5511

FAX 630.434.5571

FIRE DEPARTMENT ADMINISTRATION 5420 Main Street

Downers Grove Illinois 60515-4834

630,434,5980

FAX 630.434.5998

POLICE DEPARTMENT 825 Burlington Avenue Downers Grove

Illinois 60515-4783 630.434.5600

FAX 630.434.5690

PUBLIC WORKS

Downers Grove Illinois 60515-4046

630.434.5460

FAX 630.434.5495

5101 Walnut Avenue

DEPARTMENT

Dear Baker Tilly Virchow Krause, LLP:

We are providing this letter in connection with your audit of the financial statements of the Village of Downers Grove, the Village of Downers Grove Ogden Avenue Corridor Tax Increment Financing Fund, and the Village of Downers Grove Downtown Redevelopment Tax Increment Financing Funds as of December 31, 2014 and for the year then ended for the purpose of expressing opinions as to whether the financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Downers Grove and the respective changes in financial position and cash flows, where applicable, in conformity with accounting principles generally accepted in the United States of America. We confirm that we are responsible for the fair presentation of the previously mentioned financial statements in conformity with accounting principles generally accepted in the United States of America. We are also responsible for adopting sound accounting policies, establishing and maintaining internal control over financial reporting, and preventing and detecting fraud.

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in the light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement. An omission or misstatement that is monetarily small in amount could be considered material as a result of qualitative factors.

We confirm, to the best of our knowledge and belief, the following representations made to you during your audit.

Financial Statements

- 1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter.
- 2. The financial statements referred to above are fairly presented in conformity with accounting principles generally accepted in the United States of America and include all properly classified funds and other financial information of the primary government and all component units required by accounting principles generally accepted in the United States of America to be included in the financial reporting entity.
- 3. We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Baker Tilly Virchow Krause, LLP June 16, 2015

Page 2

- 4. We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
- 5. Significant assumptions we used in making accounting estimates are reasonable.
- 6. Related party relationships and transactions, including revenues, expenditures/expenses, loans, transfers, leasing arrangements, and guarantees, and amounts receivable from or payable to related parties have been appropriately accounted for and disclosed in accordance with the requirements of accounting principles generally accepted in the United States of America.
- 7. All events subsequent to the date of the financial statements and for which accounting principles generally accepted in the United States of America require adjustment or disclosure have been adjusted or disclosed. No other events, including instances of noncompliance, have occurred subsequent to the balance sheet date and through the date of this letter that would require adjustment to or disclosure in the aforementioned financial statements.
- 8. All material transactions have been recorded in the accounting records and are reflected in the financial statements.
- 9. We believe the effects of the uncorrected financial statement misstatements summarized in the attached schedule are immaterial, both individually and in the aggregate, to the basic financial statements as a whole. In addition, you have recommended adjusting journal entries, and we are in agreement with those adjustments.
- 10. The effects of all known actual or possible litigation, claims, and assessments have been accounted for and disclosed in accordance with accounting principles generally accepted in the United States of America.
- Guarantees, whether written or oral, under which the Village is contingently liable, if any, have been properly recorded or disclosed.

Information Provided

- 12. We have provided you with:
  - a. Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements, such as financial records and related data, documentation, and other matters.
  - b. Additional information that you have requested from us for the purpose of the audit.
  - c. Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
  - d. Minutes of the meetings of the Village of Downers Grove Council, Downers Grove Police Pension Board, Downers Grove Fire Pension Board, and Downers Grove Library Board or summaries of actions of recent meetings for which minutes have not yet been prepared.
- 13. We have disclosed to you results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- 14. We have no knowledge of any fraud or suspected fraud that affects the entity and involves:
  - a. Management,
  - b. Employees who have significant roles in internal control, or
  - c. Others where the fraud could have a material effect on the financial statements.

Baker Tilly Virchow Krause, LLP June 16, 2015

Page 3

- 15. We have no knowledge of any allegations of fraud or suspected fraud affecting the entity received in communications from employees, former employees, regulators, or others.
- 16. We have no knowledge of known instances of noncompliance or suspected noncompliance with provisions of laws, regulations, contracts, or grant agreements, or abuse, whose effects should be considered when preparing financial statements.
- 17. There are no known related parties or related party relationships and transactions of which we are aware.

Other

- 18. There have been no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.
- 19. We have a process to track the status of audit findings and recommendations.
- 20. We have identified to you any previous financial audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented.
- 21. The Village has no plans or intentions that may materially affect the carrying value or classification of assets, liabilities, or equity.
- 22. We are responsible for compliance with federal, state, and local laws, regulations, and provisions of contracts and grant agreements applicable to us, including tax or debt limits, debt contracts, and IRS arbitrage regulations; and we have identified and disclosed to you all federal, state, and local laws, regulations and provisions of contracts and grant agreements that we believe have a direct and material effect on the determination of financial statement amounts or other financial data significant to the audit objectives, including legal and contractual provisions for reporting specific activities in separate funds.

## 23. There are no:

- a. Violations or possible violations of budget ordinances, federal, state, and local laws or regulations (including those pertaining to adopting, approving and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency, or for reporting on noncompliance, except those already disclosed in the financial statement, if any.
- b. Other liabilities or gain or loss contingencies that are required to be accrued or disclosed by accounting principles generally accepted in the United States of America.
- Nonspendable, restricted, committed, or assigned fund balances that were not properly authorized and approved.
- d. Rates being charged to customers other than the rates as authorized by the applicable authoritative body.
- e. Violations of restrictions placed on revenues as a result of bond resolution covenants such as revenue distribution or debt service funding.

Baker Tilly Virchow Krause, LLP June 16, 2015

Page 4

- 24. In regards to the nonattest services performed by you listed below, we have 1) accepted all management responsibility; 2) designated an individual with suitable skill, knowledge, or experience to oversee the services; 3) evaluated the adequacy and results of the services performed, and 4) accepted responsibility for the results of the services.
  - a. Compiled TIF financial statements

None of these nonattest services constitute an audit under generally accepted auditing standards, including Government Auditing Standards.

- 25. The Village of Downers Grove has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any asset been pledged as collateral.
- 26. The Village of Downers Grove has complied with all aspects of contractual agreements that would have a material effect on the financial statement in the event of noncompliance.
- 27. The financial statements include all component units as well as joint ventures with an equity interest, and properly disclose all other joint ventures and other related organizations.
- 28. The financial statements properly classify all funds and activities.
- 29. All funds that meet the quantitative criteria in GASB Statement No. 34 and No. 37 for presentation as major are identified and presented as such and all other funds that are presented as major are particularly important to financial statement users.
- 30. Components of net position (net investment in capital assets; restricted; and unrestricted) and components of fund balance (nonspendable, restricted, committed, assigned and unassigned) are properly classified and, if applicable, approved.
- 31. The Village of Downers Grove has no derivative financial instruments such as contracts that could be assigned to someone else or net settled, interest rate swaps, collars or caps.
- 32. Provisions for uncollectible receivables have been properly identified and recorded.
- 33. Expenses have been appropriately classified in or allocated to functions and programs in the statement of activities, and allocations have been made on a reasonable basis.
- 34. Revenues are appropriately classified in the statement of activities within program revenues and general revenues.
- 35. Interfund, internal, and intra-entity activity and balances have been appropriately classified and reported.
- 36. Deposits and investment securities are properly classified as to risk, and investments are properly valued. Collateralization agreements with financial institutions, if any, have been properly disclosed.
- 37. Provision, when material, has been made to reduce excess or obsolete inventories to their estimated net realizable value.

Baker Tilly Virchow Krause, LLP June 16, 2015

Page 5

- 38. Capital assets, including infrastructure and intangible assets, are properly capitalized, reported, and, if applicable, depreciated/amortized. Any known impairments have been recorded and disclosed.
- 39. Tax-exempt bonds issued have retained their tax-exempt status.
- 40. We have appropriately disclosed the Village of Downers Grove's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available and have determined that net position were properly recognized under the policy. We have also disclosed our policy regarding which resources (that is, restricted, committed, assigned or unassigned) are considered to be spent first for expenditures for which more than one resource classification is available.
- 41. We acknowledge our responsibility for the required supplementary information (RSI). The RSI is measured and presented within prescribed guidelines and the methods of measurement and presentation have not changed from those used in the prior period. We have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the RSI.
- 42. With respect to the supplementary information, (SI):

John Retter

- a. We acknowledge our responsibility for presenting the SI in accordance with accounting principles generally accepted in the United States of America, and we believe the SI, including its form and content, is fairly presented in accordance with accounting principles generally accepted in the United States of America. The methods of measurement and presentation of the SI have not changed from those used in the prior period, and we have disclosed to you any significant assumptions or interpretations underlying the measurement and presentation of the supplementary information.
- b. If the SI is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the supplementary information no later than the date we issue the supplementary information and the auditor's report thereon.
- 43. We assume responsibility for, and agree with, the findings of specialists in evaluating the net OPEB obligation and net pension obligation and have adequately considered the qualifications of the specialists in determining the amounts and disclosures used in the financial statements and underlying accounting records. We did not give or cause any instructions to be given to specialists with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had impact on the independence or objectivity of the specialists.

Sincerely,

Village of Downers Grove

Signed

Signed:

Village of Downers Grove SUMMARY OF UNCORRECTED FINANCIAL STATEMENT MISSTATEMENTS

December 31, 2014

Beginning Net Position/ Fund Ralances	(127,003)	(292,619)	1	(149,933)	(142,686)	154,277
Change in Net Position/ Find Ralances	127,003	142,686	127,003	1	142,686	(154,277)
ect - ement Total Total Expenses/ Expenditures	127,003	142,686	127,003	1	1	(154,277)
Financial Statements Effect - (Credit) to Financial Statemental tal Sistion/ Total E Balances Revenues		1			142,686	1
Financial Statements Effect - Debit (Credit) to Financial Statement Total Total Total Net Position/ Total Expens Fund Balances Revenues Expendit	- 000 0773	(149,933)	'	(149,933)	1	1
Total Liabilities/ Deferred Inflows	I f	•	1			1
Total Assets/ Deferred Outflows	1 00000	49,855	'	149,933		1
	Governmental Activities	Conital Designate Firms	Capital Plojects Fund	Water Fund	Stormwater Utility Fund	All Remaining Funds

Village of

Dupage County 801 Burlington Avenue Downers Grove, Illinois 60515-4782 630-434-5500

For the Fiscal Year Ended

December 31, 2014

Attachment F Pages 1-154

PUB 2015-6437 Page 55 of 257

# VILLAGE OF DOWNERS GROVE, ILLINOIS

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

As of and for the Year Ended December 31, 2014

Prepared by Finance Department

Judy Buttny Finance Director

Carol Hogan Assistant Finance Director

> Robin Lahey Finance Manager

> Daiva Sheldon Staff Accountant

# Village of Downers Grove

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# INTRODUCTORY SECTION

## Village of Downers Grove, Illinois

## **Principal Officials**

## LEGISLATIVE Martin T. Tully, Mayor

Commissioners

Robert Barnett Geoff Neustadt

Sean Patrick Durkin David S. Olsen

Greg Hosé Becky Rheintgen

## **ADMINISTRATIVE**

David Fieldman, Village Manager

Michael Baker, Deputy Village Manager

Enza Petrarca, Village Attorney

April Holden, Village Clerk

Judy Buttny, Finance Director/Treasurer

Naneil Newlon, Public Works Director

Alex Pellicano, Building Division Manager

Stan Popovich, Planning Manager

James Jackson, Fire Chief

Robert Porter, Police Chief

Doug Kozlowski, Communications Director

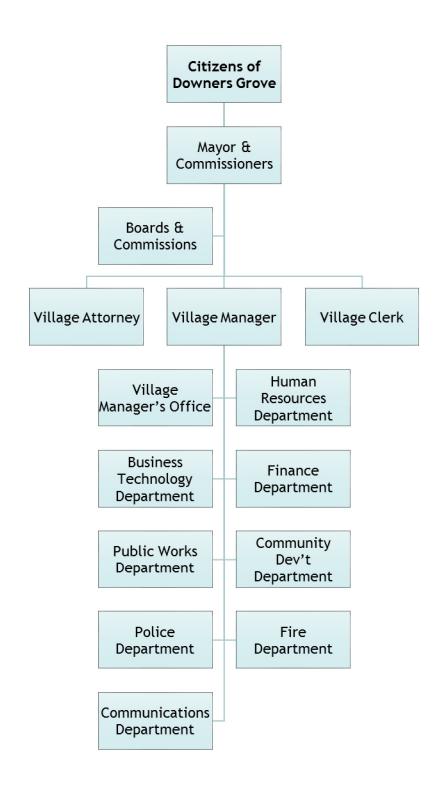
Mary Pratt, Emergency Management Coordinator

Dennis Burke, Human Resources Director

Bill Herman, Acting Information Services Director

Theresa Tarka, Purchasing Agent

# VILLAGE ORGANIZATIONAL CHART





Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Village of Downers Grove Illinois

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2013** 

Executive Director/CEO



June 16, 2015

To: The Honorable Mayor and Commissioners Citizens of Downers Grove

The Comprehensive Annual Financial Report (CAFR) of the Village of Downers Grove for the year ended December 31, 2014, is hereby submitted. State law, as well as local ordinances, requires that the Village publish within six months of the close of each fiscal year, a report on its financial position and activity presented in conformance with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

Responsibility for both the accuracy of the data presented and the fairness of the presentation, including all disclosures, rests with the Village management. We believe the data as presented is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the Village's financial position and changes in financial position as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain maximum understanding of the Village's financial condition have been included. The organization and content of the report follows the standards for annual financial reporting promulgated by the Governmental Accounting Standards Board (GASB). To provide a reasonable basis for making these representations, management of the Village has established a comprehensive internal control framework to protect the assets of the Village and to compile sufficiently reliable information for the preparation of the Village of Downers Grove's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the Village's internal control framework has been designed to provide reasonable rather than absolute assurance that the financial statements are free of material misstatements. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

The Village's financial statements have been audited by Baker Tilly, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the Village of Downers Grove for the year ended December 31, 2014, are free of material misstatements. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluation of the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Village's financial statements of the year ended December 31, 2014, are presented fairly in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

## **COMMUNITY RESPONSE** CENTER

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#### CIVIC CENTER

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## FIRE DEPARTMENT **ADMINISTRATION**

5420 Main Street Downers Grove Illinois 60515-4834 630.434.5980 FAX 630.434.5998

#### POLICE DEPARTMENT

825 Burlington Avenue Downers Grove Illinois 60515-4783 630.434.5600 FAX 630.434.5690

## Public Works **DEPARTMENT**

5101 Walnut Avenue Downers Grove Illinois 60515-4046 630.434.5460 FAX 630.434.5495

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GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management Discussion & Analysis (MD&A). This letter of transmittal is designed to complement that analysis and should be read in conjunction with it. The Village's MD&A can be found immediately following the report of the independent auditors.

This report includes all financial activity for the funds, and departments for which the Village is financially accountable. The criteria used to determine financial accountability is defined in Note 1 of the Financial Statements, on page 14. The Police and Firefighters' Pension Funds each have a separate Board that administers their respective fund resources and uses. The Downers Grove Library has a separate Board that is appointed by the Village Council and is reported as a discretely presented component unit. Other local governments that serve the Downers Grove community do not qualify as entities for which the Village is accountable. These governments include the Downers Grove Park District, the Downers Grove Sanitary District, all school districts, and the Downers Grove Township. Therefore, the financial activities of these entities are not included in this report.

# PROFILE OF THE VILLAGE OF DOWNERS GROVE

The Village of Downers Grove, which has a land area of about 14.4 square miles, is located in DuPage County and is 22 miles west of Chicago. DuPage County is the second most populated county in Illinois, after Cook County. The median household income in the Village is \$84,269. Along with several major arterial highways, three Burlington Northern commuter train stations are located in the Village; these provide commuters about a 25-minute train ride to and from Chicago and easy access to the entire metropolitan area.

The resident population is 48,867; however, the Village's corporate business parks and shopping districts raise the daytime population and economic activity, providing the Village the



benefit of a significant level of sales tax revenue. A review of the retail expenditure information suggests that the Village attracts residents from surrounding communities to support the sales tax income. The property tax base is 75 percent residential, 22 percent commercial, and 3 percent industrial. The ten leading commercial property tax payers are from a diverse economic base and account for about 6.9% percent of the total tax base.

The Village of Downers Grove was originally settled in 1832 and was incorporated on March 31, 1873. Today, the Village operates under the Manager form of government. As defined by Illinois statutes, the Village is a home-rule community and provides a full range of municipal services to its residential and commercial customers. These services include police and fire protection; building code and fire prevention inspection services; emergency 911

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dispatch service; paramedic services; water services; a commuter bus transportation system; a commuter and residential parking system; community development services; and the construction and maintenance of streets, stormwater, and other municipal infrastructure.

# FACTORS AFFECTING FINANCIAL CONDITION Standard & Poor's (S&P) AAA Bond Rating:

In September of 2013, the Village of Downers Grove received a AAA bond rating from Standard & Poor's (S&P), the highest rating issued by the agency. This rating was reaffirmed when the Village sought to refinance its 2007 and 2008 series bonds. The S&P Summary Report cites the following as factors which contribute to Downers Grove's economic stability:

- Very strong economy, which benefits from participation in the broad and diverse economy of the Chicago Metropolitan Area
- Very strong budgetary flexibility, with a recent history of very strong available general fund balance;
- Strong budgetary performance adjusting for one-time expenditures;
- Very strong liquidity providing very strong cash levels to cover both debt service and expenditures;
- Very strong management conditions, with strong management practices;

All Downers Grove residents and businesses benefit from this as the Village will be able to issue debt and refinance bonds at a lower cost.

## **Local Economy:**

Major revenue sources include property taxes, sales taxes, telecommunication taxes and State income taxes. The Village has a mixture of office, retail and industrial employment. The unemployment rate in the Village has decreased from 6.6% percent in 2013 to 3.7% percent as of December 31, 2014. The EAV for the Village was \$2,045,521,416 for the 2014 tax levy, up .15% from a year ago. EAVs are expected to continue to increase as housing values that declined during the recession are now increasing.

The Village of Downers Grove maintained a strong financial position during the year. General Fund revenues remain strong as the economy improves. Sales tax revenues continue to increase due in large part to increases in automobile sales. Also, building activity remains strong in both the commercial and residential markets. The Village continues to provide municipal services in a fiscally responsible manner, identifying and implementing innovative ideas throughout the organization. The Village's financial policies and programs have resulted in the retention and expansion of existing businesses in the community as well as attracting new businesses.

## **Economic Development:**

The Downers Grove Economic Development Corporation (EDC) is an independent, not-for-

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profit entity supported by the Village of Downers Grove and over 20 private-sector businesses. The Village is committed to strengthening and enhancing the local economy through the EDC's efforts to attract jobs and employers to Downers Grove, as well as retain established businesses.

## **Economic Development Wins**

- Lamborghini Dealership Attraction (opened)
- Fresh Thyme Grocery Store Attraction (under construction)
- Caputos Grocery Store Attraction (opened)
- Starbucks Attraction (under construction)
- McDonalds New Store Relocation (opened)
- Art Van Attraction (revised agreement, under construction)
- Addus Healthcare Corporate HQ Attraction 59,000 s.f. at 2300 Warrenville
- Arco/Murray Corporate HQ Attraction 54,000 s.f. at 3110 Woodcreek Drive
- Fresh Thyme Corporate HQ Attraction 30,000 s.f. at 2561 Warrenville
- Glanbia Performance Nutrition North American HQ Attraction Road 70,000 s.f. at 3500 Lacey Road
- American Access Casualty corporate HQ attraction 53,000 s.f. at 2211 Butterfield
- Sanford LP Corporate HQ Attraction 55,000 s.f. at 3500 Lacey Road
- Compu Systems Corporate HQ Attraction 37,000 s.f. at 2561 Warrenville
- Lextech Corporate HQ Attraction 30,000 s.f. at 1431 Opus Place
- Residential Home Health Regional Office Attraction 25,000 s.f. at 1431 Opus Place
- Neuco Inc. Expansion

## **Economic Incentive Agreements**

Sales tax rebate agreements are an important component of Downers Grove's economic development strategy. All retail stores generate sales tax revenue which the Village uses to pay for public services. National retailers and car dealerships generate significant tax revenues, create jobs, and serve as catalysts for other business development. Competition among local communities for new businesses is fierce and incentives often provide the edge needed to create new opportunities and revenues where there otherwise would be none.

## Return of Bike Racing in Downers Grove

For the first time in five years, the thrill of competitive cycling captivated crowds downtown as the Village of Downers Grove hosted the culminating event of the Intelligentsia Cup Prairie State Cycling Series on Sunday, July 27, 2014. Highly regarded by U.S. professional cyclists, the challenging figure-eight course is the same one used for the U.S. Professional Criterium Championships that were held in Downers Grove until 2009. The race brought many spectators downtown for the event, as well as out-of-town visitors to our hotels, shopping, and dining destinations.

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## **Long Range Plan:**

The Village's Long Range Plan (LRP) helps to ensure the present and future financial stability of the Village organization. The plan is derived from a financial analysis of the Village's expenses, revenues and debt capacity and takes into consideration current and future economic conditions. The plan is a key component of financial decision making and planning of the annual budget. The LRP has enabled the Village to accomplish the following:

- Continue investment in needed public infrastructure improvements
- Maintain adequate financial reserves
- Maintain AAA Bond Rating from Standard and Poor's (S&P). A high rating enables the Village to borrow money at a low cost, affirming the Village's economic stability.

## **Managed General Fund:**

The Village used \$3.8 million of the fund balance to eliminate the Transportation Fund accumulated deficit and to reduce the cash deficit in the Risk Fund. The Village added approximately \$580,000 to the General Fund at the end of FY14 from operations. The impact of these items is a fund balance of \$17.2 million which is 38.4% of 2015 budgeted expenses, within the Village's policy and consistent with the LRP strategy to keep a AAA bond rating.

## **Eliminated Transportation Fund Accumulated Deficit:**

From the inception of the Grove Commuter Shuttle to 2011, the Village operated the bus system with some financial assistance from Pace. During this time period, operating expenses exceeded annual revenues and resulted in a recurring deficit. Pace began operating the system in 2012 and for a short time the Village served as an independent contract operator for Pace. In October 2014, the agreement between the Village and Pace was terminated and the provision of bus service shifted to a private contractor. The transition occurred with no change in service or ridership fees.

In 2014, the Village dissolved the Transportation Fund. This fund provided for the operation of the Grove Commuter Shuttle until 2012, at which time the Village entered into an agreement with Pace Bus to manage and run the service. Over the last several years, the Transportation Fund had incurred a \$1.9 million deficit due to the costs of providing service exceeding revenue. In 2014, a portion of the General Fund was used to cover the Transportation Fund's deficit.

## **Refunded Fire Station 2 and Stormwater Improvement Bonds:**

The Village refinanced \$10 million in General Obligation Bonds issued for Fire Station 2 and Stormwater Improvements. The refinancing saved approximately \$500,000. The Village saves money by reducing the annual payments on the bonds due to interest rates that are lower now than when the bonds were issued.

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## **Received \$2.2 million in Grants:**

The Village has made it a priority to seek grant funding for capital projects. A few of the significant grants received in 2014:

- *FEMA: Hazard Mitigation Grant Program* \$820,211

  The funds will be used for the acquisition and demolition of flood prone properties in the flood plain. Permanently removing structures from the flood plain reduces the financial impact to individuals and the communities where flooding occurs.
- DuPage Mayors and Managers Conference 2015-2020 Surface Transportation Program - \$885,640
  - The funds will be used for improvements at the intersection of Main Street and 59th Street.
- *Illinois Department of Commerce and Economic Opportunity* \$35,000 Downtown Pedestrian Crossing Project

## MAJOR INITIATIVES

The Village staff, following specific directives from the Mayor, Village Council and the Village Manager, has been involved in a variety of initiatives throughout the year. The strong commitment to financial stewardship and innovation has resulted in the delivery of services in a fiscally responsible and cost-effective manner.

## **Amended Stormwater Regulations:**

Stormwater regulations were strengthened to require stormwater storage for most new houses and additions. These changes will reduce the negative stormwater impacts of redevelopment on neighboring properties and encourages the use of green approaches for managing stormwater.

## **Improved Snow and Ice Control Operations:**

The extended winter season of 2013-14 and its magnitude of storms proved challenging. A season end review resulted in the implementation of the following operational improvements:

- Snow routes were modified to reduce the amount of time spent going to and from locations. This action reduces the total amount of time needed to complete a single pass-through of all 10 routes.
- Existing personnel were trained to operate a snow plow, increasing the number of drivers available for duty.
- The number of vehicles capable of plowing four or more inches of snow was increased by adding an existing 5-ton truck and wheel loader to the snow and ice control fleet.
- A new salt dome was constructed at Public Works with a larger s storage capacity,

enabling the Village to take delivery of a full-season worth of road salt prior to the start of winter and take advantage of bulk pricing.

## **Enhanced Resident Engagement:**

As a High Priority Action Item for the year, several improvements were made to enhance communication.

- The Village began using the social media platform *Nextdoor* to share important news and updates, services, programs, public events and emergency notifications with its neighborhood network of users.
- Meetings held in the Village Council chambers and Committee Room at Village Hall began live streaming on the Village's YouTube channel, allowing residents to view from any mobile device.
- The Village website was enhanced for greater ease of use on mobile devices.
- During one of the Facilities Planning discussions, residents were able to participate remotely by asking questions in real time with the use of technology.
- Monthly financial reports were revised to make them easier to read.

## Sign Ordinance:

Enforcement of the Sign Ordinance compliance deadline was a High Priority Action Item in 2014. The enforcement efforts have resulted in a significant reduction in the amount of signage in the Village and a reduction in "sign clutter" particularly evident along Ogden Avenue.

In 2005, the Village Council approved amendments to the Sign Ordinance that reduced the size and amount of signage permitted to be installed, required landscaping to be installed around freestanding signs, and prohibited certain types of signs including electronic copy signs. The amendment also established an amortization period that required all signs to comply with current regulations by May 4, 2012, which was later extended to May 5, 2014.

To date, nearly 97% of all properties with signs are in compliance with the Sign Ordinance. To achieve compliance, the Village employs a "facilitate, not regulate" approach to the enforcement of the Sign Ordinance. Working together with property owners to identify options for meeting code requirements and allowing flexibility in establishing compliance timelines minimizes the issuance of citations.

## **Restructured Stormwater Utility:**

Based on Village Council policy direction, the Village changed the structure of the stormwater utility to remove tax-exempt parcels. By eliminating the fee that these properties were previously contributing, total fee collections were reduced by approximately 8%.

## **Partnerships:**

District 58 Lot Paving

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This partnership resulted in a savings of \$45,500 to District 58's paving expenses. Under the joint paving agreement with the vendor, the following parking lot locations were addressed:

- Downers Grove Fire Station 1
- Downers Grove Fire Station 3
- El Sierra Elementary School
- Indian Trail Elementary School
- Whittier Elementary School
- Pierce Downer Elementary School

## Park District CNG Fueling

The Village owns and operates a central vehicle fueling station located at the Public Works Facility that dispenses unleaded and diesel fuel and compressed natural gas (CNG). Intergovernmental agreements have allowed several agencies access to the Village's fueling site. With an additional agreement added in 2014 with the Downers Grove Park District to use the fueling station, the Park District is in a position to purchase CNG vehicles, and their participation helps to cover the cost of owning and operating the fueling station.

## YMCA Downtown Market Agreement

The Village has permitted the YMCA to use Village-owned property to conduct a Farmer's/Downtown Market dating back to 1991. Revisions to the agreement for 2015 will reduce operating expenses for both the Village and the YMCA. The purchase of a new permanent electrical service means that staff time needed to set up electrical hook-ups each week will be saved, allowing the Village to cede responsibility for set-up and tear-down of the market to the YMCA.

## **Improved FEMA flood rating from 7 to 6:**

The Federal Emergency Management Association (FEMA) raised Downers Grove's rating under the National Flood Insurance Program Community Rating System from a CRS 7 to CRS 6. The Community Rating System (CRS) is a *voluntary* incentive program that recognizes communities for implementing floodplain management practices that exceed Federal minimum requirements of the National Flood Insurance Program (NFIP) to provide protection from flooding. Only 57 communities in Illinois participate in the CRS. The improved rating speaks to the effectiveness of the Village's proactive approaches to stormwater management and mitigating flood risk.

The Village's CRS 6 rating qualifies property owners who live in the floodplain for a 20% discount on flood insurance premiums. Property owners that do not live in the floodplain still benefit from significant premium reductions with the Preferred Risk Policies.

## **Improved Fire Department Effectiveness Rating:**

The Downers Grove Fire Department now ranks in the top 1.5% of departments nationwide

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for fire protection effectiveness. The ratings are issued by the Insurance Service Office (ISO) and used to set residential and business insurance premium rates. ISO is an independent company that serves insurance companies, communities, fire departments, insurance regulators, and others by providing information about risk. Property owners in communities with good ISO ratings, like Downers Grove, benefit from lower insurance rates.

Based on a study by ISO, the average savings for a commercial property located in a community with a Class 4 rating as opposed to a Class 3 rating is \$188 annually, and the difference in premiums going from Class 3 to a Class 2 is a \$567 savings.

## **Launched Prescription Drug Off Program**

The Downers Grove Police Department launched a new program for residents to safely dispose of old or unused prescription medications, by appointment, only. Improper disposal of medications can pollute drinking water with toxic chemicals. Storing unused medications can pose other safety issues. The medications are disposed of in accordance with protocols followed for the disposal of drugs being held in police evidence. Through November 2014, 242 residents have used the service.

#### **Infrastructure Investment:**

The Village's strategic goal to provide Top Quality Infrastructure requires a commitment to ongoing investment in maintenance, as well as in replacement or new infrastructure as necessary. In 2010, when revenues were impacted by the recession, the Village continued making investments in infrastructure, instead of diverting funding to cover the cost of operations. This approach continued in 2014 as the Village invested \$20.8 million in infrastructure which includes the stormwater system, the water system, streets and sidewalks.

#### Completed \$20.8 Million In Capital Improvements

- Improved Streets, Stormwater, Water and Sidewalk Infrastructure
- **Streets** Completed \$6.96 million in street reconstruction projects (Downers Grove Estates, and Brook & Center) and \$4.91 million in street maintenance projects
- **Stormwater** Completed \$3.57 million in new projects to mitigate flooding. Acquired and demolished houses susceptible to recurring flooding.
- Water Completed \$3.75 million in new water mains, valves and hydrants
- **Sidewalks** Completed \$860,500 in new sidewalks and sidewalk maintenance, as well as ADA-compliant right-of-way improvements

#### Leader In Public Works Partnering

Partnering with other municipalities in DuPage County on Public Works contracts has proven beneficial for Downers Grove. Best practices are exchanged and old formulas are abolished in favor of newer and more cost-effective strategies.

• Participated in Four Joint Bid Contracts

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- Reduced Crack Seal Expenses
- Partnered on Sewer Televising & Cleaning
- Sidewalk removal and replacement.

#### **Launched Wireless Fire Alarm System:**

The Village Operations Center (VOC) is now able to receive wireless fire alarm transmissions. Businesses are not required to convert to wireless and may continue to keep their alarm transmissions via telephone lines, however, eliminating a phone line will reduce a business' operating costs.

- Business expenses are reduced by \$600 annually (eliminating a phone line.)
- Open-platform innovation allows businesses to choose any licensed alarm provider.
- Voluntary program allows businesses to decide which alarm system they prefer.
- This technology establishes the Village as a leader and innovator in the provision of wireless alarm system services.

#### **Active Shooter Training:**

On Friday, July 11, 2014, the Downers Grove Police and Fire Departments, Midwestern University and Advocate Good Samaritan Hospital took part in a training exercise involving an active shooter in a school scenario. The exercise tested the emergency preparedness of the participating agencies, determined effectiveness and evaluated where improvements or adjustments are needed.

- Established Village as a leader in Emergency Management.
- The exercise met federal requirements for emergency training.
- Improved Village preparedness for active shooter emergencies.
- Trained many other first responders.
- Enhanced relationship with Midwestern University, Good Samaritan Hospital, DuPage County EMA and many other entities.

#### **Recognized Leadership:**

#### #2 Greenest Vehicle Fleet by Clean Cities Coalition

The Village of Downers Grove was selected as the #2 Greenest Fleet in North America. Each year the Government Green Fleet Award ranks the top 50 fleets for their dedicated use of alternative fuel and hybrid vehicles. The Village's improved ranking from 14th Greenest Fleet a year ago is due to the addition of ten new Chevy Tahoes converted from traditional fuel to Compressed Natural Gas (CNG).

The award is supported by the Clean Cities Coalition, which is operated by the U.S. Department of Energy. Being selected as an award winning Government Green Fleet is a great accomplishment for the Village.

#### Department of Defense Pro Patria Award

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The Downers Grove Police Department was awarded the prestigious Pro Patria Award by the Illinois Committee for Employer Support for the Guard and Reserve (ESGR). Recipients of this award have demonstrated exceptional support of national defense by adopting policies to accommodate employees who are serving in the military. Officer Michael Eddy nominated the department for this award in appreciation of the support he has received during his military deployments. Officer Eddy, who serves as a Master Sergeant in the Air National Guard, has been deployed five times while employed with the Police Department. Downers Grove Police Chief Robert Porter was also awarded the Patriot Award, which recognizes supervisors for support provided directly to the nominator.

#### Illinois Most Exciting City Award by Movoto Real Estate:

In April, Movoto Real Estate ranked Downers Grove as the **10th Most Exciting City in Illinois**. They looked at places with a population of at least 10,000 and then ranked them based on nightlife, music venues, restaurants and age of residents.

#### Best Cities for Kids by Livability.com:

In May, Downers Grove was named second as one of the *Top 10 Best Cities for Kids* by Livability.com, a national website that ranks quality of life and travel amenities of America's small and mid-sized cities. Downers Grove was chosen for its highly rated schools and less than a quarter of the national average crime rate. The village's 600 acres of parks and green space, more than 140 festivals and community events, and renovated downtown provide an abundance of activities for kids. The community's focus on creating a healthy, family-friendly environment makes it the perfect place for families.

#### RELEVANT FINANCIAL POLICIES

The Village has established several specific policies to improve the overall well being of the residents, continue to meet immediate and long-term service objectives, and enhance the financial capability of the Village.

#### **Budgeting:**

The Village adopts an annual budget. Due to careful planning, meaningful discussions and public input, Downers Grove is well-positioned for the future. The FY15 Budget was prepared and approved in 2014. The FY15 Adopted Budget demonstrates the Village's commitment to continuous improvement and innovation as well as to the provision of exceptional municipal services at a value to residents, businesses and other stakeholders. Key Components of the FY15 Budget:

- Property Tax Levy Decrease
- Sustainable General Fund
- Staffing Reduced
- Continues Investment in Infrastructure

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Funding for Priority Action Items

## **Capital Planning:**

The Village prepares a comprehensive multi-year Capital Plan which lays out in detail all planned capital projects over a five year period. The Village Council dedicated certain revenues to fund capital projects. Because of this policy, the Village has been in a position to continue to make needed investments in Infrastructure during the recession.

## **Other Financial Policies:**

Some of the more significant policies include:

- Investment Policy-providing for market investment returns while protecting principal
- Purchasing Policy-setting forth procedures for ensuring that the best products and services are received at the lowest possible cost
- Fund Balance Policy-setting forth reserve levels to be maintained to ensure proper working capital and protect against unforeseen events

The Village's strong financial policies are in part responsible for maintaining the Village's AAA rating, allowing the Village to borrow at the lowest possible cost for infrastructure investment.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Village of Downers Grove for its Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2013. A copy of this award is located in the introductory section of the financial statements. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate. The Village also received the GFOA Distinguished Budget Presentation award for its 2014 Annual Budget. This is the fifth consecutive year that the Village has been honored with this significant achievement, which reflects the commitment to meeting the highest principles of governmental budgeting

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire Finance department. We want to take this opportunity to thank Carol Hogan, Assistant Finance Director, Robin Lahey, Finance Manager, Daiva

Village has been honored with this significant achievement, which reflects the commitment to meeting the highest principles of governmental budgeting

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire Finance department. We want to take this opportunity to thank Carol Hogan, Assistant Finance Director, Robin Lahey, Finance Manager, Daiva Sheldon, Accountant, and the members of the Finance team for all their efforts. We also wish to express appreciation for the policies and decisions provided by the Village Council, as reflected in this report.

Submitted by:

Dave Fieldman

Village Manager

Judy Buttny

Finance Director

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## FINANCIAL SECTION

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#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the Village Council Village of Downers Grove
Downers Grove, Illinois

Baker Tilly Virchow Krause, LLP 1301 W 22nd St, Ste 400 Oak Brook, IL 60523-3389 tel 630 990 3131 fax 630 990 0039 bakertilly.com

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Downers Grove, Illinois, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Village of Downers Grove's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village of Downers Grove's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Village of Downers Grove's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Downers Grove, Illinois, as of December 31, 2014 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



To the Honorable Mayor and Members of the Village Council Village of Downers Grove

#### **Emphasis of Matter**

As discussed in Note 1, the Village of Downers Grove adopted the provisions of GASB Statement No. 67, Financial Reporting for Pension Plans - an amendment of GASB Statement No. 25, effective January 1, 2014. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Downers Grove's basic financial statements. The combining and individual fund financial statements and schedules, component unit - Downers Grove Library, and supplemental information as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules, component unit - Downers Grove Library, and supplemental information are fairly stated in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Downers Grove's basic financial statements. The Introductory Section and Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Vicher Kraux, LLP

Oak Brook, Illinois June 16, 2015

The Village of Downers Grove's (the 'Village') Management's Discussion and Analysis is designed to (1) assist the reader in focusing on significant issues, (2) provide an overview of the Village's financial activity, (3) identify changes in the Village's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter (beginning on page iv) and the Village's financial statements (beginning on page 3). All amounts are stated in thousands unless otherwise indicated.

#### **Financial Highlights**

- The Village's net position increased from \$141.3 million as of December 31, 2013 to \$145.9 million as of December 31, 2014.
- The Village's program revenue for the year ending December 31, 2014 totaled \$29.1 million and for the year ended December 31, 2013 totaled \$28.1 million.
- The Village's total costs for the year ended FY14 were \$73.1 million compared to the year ended December 31, 2013 at \$73.1 million.

#### Using the Financial Section of this Comprehensive Annual Report

The focus of these financial statements is on both the Village as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the Village's accountability.

#### **Government-Wide Financial Statements**

The government-wide financial statements (see pages 3 - 4) are designed to provide readers with a broad overview of the Village's finances, in a manner similar to private-sector business. All governmental and business-type activities are consolidated into columns which add to a total for the Primary Government.

The focus of the Statement of Net Position is designed to be similar to bottom line results for the Village and its governmental and business-type activities. This Statement combines and consolidates governmental funds' current financial resources (short-term spendable resources) with capital assets and long term obligations using the accrual basis of accounting and economic resources measurement focus.

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The Statement of Activities (see page 4) is focused on both the gross and net cost of various activities (including governmental and business-type), which are supported by the governments' general taxes and other resources. This is intended to summarize and simplify the user's analysis of the cost of various governmental services and/or subsidy to various business-type activities.

The Governmental Activities reflect the Village's basic services, including public safety, public works, community development, community services, interest on debt and general government administration. Property taxes, state sales tax, local utility tax and shared state income taxes finance the majority of these services. The Business-type Activities reflect private sector type operations, including Waterworks, Stormwater and Parking operations where the fee for service typically covers all or most of the costs of operation, including depreciation.

#### **Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statements (pages 5-13) presentation more familiar. The focus is on major funds rather than fund types. All of the funds in the Village can be divided into three categories; governmental funds, proprietary funds and fiduciary funds.

#### Governmental funds (pages 5-8)

These funds are used to account for essentially the same functions reported as activities in the Government-wide financial statements. However, unlike the government-wide financial statements, government fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

#### Proprietary funds (pages 9-11)

The Village of Downers Grove maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for its waterworks, stormwater and parking operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Village's various functions. The Village uses internal service funds to account for its fleet service, vehicle and equipment replacement and self-insurance. Proprietary funds provide the same type of information as the government-wide financial statements only in more detail. The proprietary funds

financial statements provide separate information for the Waterworks, Stormwater and Parking funds, all of which are considered to be major funds of the Village. Conversely, the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

Fiduciary funds (pages 12-13)

The fund financial statements also allow the government to address its Pension Funds (Police and Firefighters') and agency fund. These funds represent trust responsibilities of the government; the assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the Government-Wide Financial Statements.

#### Other Information

Notes to the Financial Statements (pages 14-64)

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information (pages 65-79)

In addition to the basic financial statements and notes, this report also presents required supplementary information concerning the Village's budgetary comparisons of the general and major special revenue fund and status in funding its obligations to provide pension benefits to its employees.

Combining and individual fund financial statements and schedules (pages 80-122) are presented following the supplementary information on pensions.

Supplemental information (pages 123-135) provides a schedule of insurance in force and schedules of long term debt requirements.

The statistical section (pages 136-154) presents comparative and trend data, generally presented on a multi-year basis, information concerning demographic, economic and social data about the Village, as well as its fiscal capacity. This data should assist the reader in understanding the Village's overall financial condition.

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## Village of Downers Grove Management's Discussion and Analysis For the Year Ended December 31, 2014

Table 1
Statement of Net Position (in thousands)
December 31, 2014 and December 31, 2013

	Governmental Activities			Business-type Activities				Total		
	Dec. 31, 2014		Dec. 31, 2013	Dec. 31, 2014	-	Dec. 31, 2013		Dec. 31, 2014		Dec. 31, 2013
Current and other assets	\$ 60,816	\$	66,989	\$ 17,973	\$	22,139	\$	78,789	\$	89,128
Capital assets	126,561		121,912	62,096		55,750		188,657		177,662
Total assets	187,377		188,901	80,069	•	77,889		267,446		266,790
Deferred Outflows of Resources	975		787	329		-		1,304		787
Current liabilities	15,519		14,539	5,147		4,636		20,666		19,175
Noncurrent liabilities	60,951		65,465	25,598		26,050		86,549		91,515
Total liabilities	76,470		80,004	30,745		30,686		107,215		110,690
Deferred Inflows of Resources	15,611		15,562	-		-		15,611		15,562
Net Position										
Net investment in capital assets	71,753		70,277	38,495		33,734		110,248		104,011
Restricted	8,127		7,473	-		-		8,127		7,473
Unrestricted	16,391		16,372	11,158		13,469		27,549		29,841
Total net position	\$ 96,271	\$	94,122	\$ 49,653	\$	47,203	\$	145,924	\$	141,325

## Statement of Net Position

The Village's combined net position increased by \$4,599 or 3.25% from 2013, to \$145,924. Government-wide net position increased due to revenue growth combined with continued efforts at cost containment. Governmental Activities net position increased by \$2,150 and business-type activities increased by \$2,450.

The Village continues to aggressively invest in infrastructure. The largest portion of the Village's net position (76%) reflects its investment in capital assets (infrastructure, buildings, machinery, equipment and land), less any related debt used to acquire those assets that is still outstanding. For more detailed information, see the Statement of Net Position found on page 3 of the Basic Financial Statements.

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## Village of Downers Grove Management's Discussion and Analysis For the Year Ended December 31, 2014

Table 2 Statement of Activities (in thousands) For the Years ended December 31, 2014 and December 31, 2013

	Governme	ntal Activities	Business-typ	pe Activities	Total		
	Year Ended	Year Ended	Year Ended	Year Ended	Year Ended	Year Ended	
	Dec. 31, 2014	Dec. 31, 2013	Dec. 31, 2014	Dec. 31, 2013	Dec. 31, 2014	Dec. 31, 2013	
Revenues:							
Program revenues:							
Charges for services	\$ 7,193	\$ 7,643	\$ 19,109	\$ 17,998 \$	26,302 \$	25,641	
Operating grants/contributions	969	1,020	47	47	1,016	1,067	
Capital grants/contributions	1,731	1,405	1	(10)	1,732	1,395	
General revenues:							
Property taxes	15,775	15,088	-	-	15,775	15,088	
Sales taxes	20,020	19,762	-	-	20,020	19,762	
Other taxes	13,069	12,968	-	-	13,069	12,968	
Other	(287)	221	57	70	(230)	291	
Total revenues	58,470	58,107	19,214	18,105	77,684	76,212	
Expenses:							
General government	6,980	6,573	-	-	6,980	6,573	
Public works	13,992	13,410	-	-	13,992	13,410	
Community development	2,681	2,996	-	-	2,681	2,996	
Public safety	30,271	28,747	-	-	30,271	28,747	
Community services	799	772	-	-	799	772	
Interest and fiscal charges	1,898	2,691	1,054	1,235	2,952	3,926	
Waterworks	-	-	12,469	11,383	12,469	11,383	
Parking	-	-	1,045	945	1,045	945	
Stormwater Utility			1,896	4,393	1,896	4,393	
Total expenses	56,621	55,189	16,464	17,956	73,085	73,145	
Change in net position before transfers	1,849	2,918	2,750	149	4,599	3,067	
Transfers	300	(11,024)	(300)	11,024	-	-	
Change in net position	\$ 2,149	\$ (8,106)	\$ 2,450	\$ 11,173 \$	4,599 \$	3,067	

#### Revenues:

For the year ended December 31, 2014, Governmental Activities Revenues totaled \$58,470, increasing about .6% or \$363. Increases include Sales Tax (\$257), Property Tax (\$687), Other Taxes (\$101), and Capital Grants/contributions (\$326). These increases were partially offset by decreases in Charges for Services (\$450) Operating Grants/Contributions (\$51) and Other Revenues (\$508).

The Village benefits from a highly diversified revenue base. Revenues from sales taxes amounted to \$20,020. The sales tax consists of a 1% state portion and 1% local home rule tax. The increase in sales tax is due primarily to an increase in auto sales resulting from the Village's strategy to retain and attract automobile dealerships. Revenues from Property Taxes totaled \$15,775. Property taxes support governmental activities, including the Village's contribution to the Police Pension Fund and the Firefighters' Pension Fund. Although the levy for operations was flat, the Police and Fire Pension Levy increased by \$584. Also contributing to the property tax increase was an increase in the TIF Increment from the Downtown TIF of \$257. Major items included in the category Other Taxes are state income taxes, utility taxes and hotel taxes. The increase in Capital Grants/contributions is due in large part to a \$214 payment from the State of Illinois through the 2014 Capital Bill Program.

The decrease in Charges for Services was due primarily to a decrease in revenues from asset seizures from an Equitable Sharing Agreement the Police Department has with the Department of Justice. The decrease in Other Revenues is due primarily to an investment loss in the Illinois Metropolitan Investment Fund (IMET) in the amount of \$557. See note 2.

For the year ended December 31, 2014, Business-Type Activities revenues totaled \$19,214 increasing by \$1,109 over 2013. Revenues in this category include charges for providing water and stormwater operations to the residents of the village and charges for parking. Water rates charged to Downers Grove customers were increased in 2014 resulting in \$589 additional revenue in 2014. This increase was due to the increases from the DuPage Water Commission (DWC) as well as continued implementation of recommendations from a 2010 water rate study. The DWC purchases Lake Michigan Water from the City of Chicago and in turn, distributes and sells it to member communities, including Downers Grove. The DWC rate increase is due to the increases from the City of Chicago. The water rate study recommended changes to the water rate structure in order to ensure that adequate funding is available for current operations and maintenance as well as for identified capital maintenance and improvement projects in the future. Stormwater fees charged to Downers Grove customers were increased in 2014 resulting in \$478 of additional revenue in 2014.

#### Expenses:

For the year ended December 31, 2014, Governmental Activities expenses totaled \$56,621 increasing by \$1,432 or 2.6%. Public safety related to the operations of the Police and Fire departments, has the largest portion of expenses in the Village, \$30,271 or 53.4% of the total governmental activities expenses. Public works is the second largest program in the governmental activities with \$13,992 or 24.7% of the expenses.

Expenses for the Village's business-type activities for the year ended 2014 are \$16,464 for a decrease of \$1,492. 2013 included two major dredging projects in the Stormwater Fund totaling \$2,032, causing a decrease in the year to year comparison. This decrease was partially offset by an increase in the Water Fund from the cost of purchasing water from the DuPage Water Commission.

#### **Major Governmental Funds**

The General Fund is the Village's primary operating fund and is the largest source of day-to-day operations. The fund balance in the General Fund decreased by \$3,220. This decrease was due to a \$1,900 transfer to the Transportation Fund to eliminate the accumulated deficit and a \$1,900 contribution to the Risk Fund to address the negative cash balance. This decrease was partially offset by favorable variances in General Fund revenues due to a strong local economy, and control of expenses due to continued cost reduction efforts.

The Downtown Redevelopment Tax Increment District fund (TIF) has a fund balance of \$1,243 compared to December 31, 2013 of \$1,300 for a decrease of \$57 as this fund is being used to pay Downtown TIF debt and for costs in the downtown area, offset by property tax increment.

The Capital Improvements fund accounts for the resources provided for improvements to the Village's infrastructure. The fund balance of \$8,688 is down \$7,186 from 2013. \$25.0 million in debt was issued in 2012 for roadway reconstruction; bond proceeds continued to be spent on road projects in 2014, with the remainder to be spent in 2015.

## **General Fund Budgetary Highlights**

Revenues in the general fund were \$217 over budget. The majority of the increase is due to favorable budget variances in: licenses & permits (\$222), income taxes (\$179), local use tax (\$170), state sales taxes (\$139). These favorable variances are partially offset by and investment loss in the Illinois Metropolitan Investment Fund (IMET) in the amount of \$544. See note 2.

Expenditures in the general fund were \$269 under the amended budget. The Original Budget was amended by \$1,900 for a contribution to the Risk Fund to address the negative cash balance. In spite of costs incurred by the Village from the snow in early 2014, the Village's expenses were within budgeted levels.

#### **Capital Asset and Debt Administration (in thousands)**

#### Capital Assets

The Village has investment in capital assets for its governmental and business-type activities as of December 31, 2014 of \$188,657 (net of accumulated depreciation). This investment in capital assets includes infrastructure, buildings, land, improvements other than buildings, intangible assets, capital equipment, and construction in progress, and is \$10,997 over last year's total as the Village continues to make needed investment in infrastructure. For more detailed information, see Notes to the Financial Statements #4.

Major capital asset activity during the current period included:

- Street Reconstruction
- Watershed Improvements
- Water main replacements

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## Village of Downers Grove Management's Discussion and Analysis For the Year Ended December 31, 2014

# Capital Assets Net of Accumulated Depreciation (\$ are in thousands)

	Governmental Activities				]	Business-ty	pe A	ctivities	Total			
	De	c. 31, 2014	De	c. 31, 2013	Dec. 31, 2014		Dec. 31, 2013		Dec. 31, 2014		Dec. 31, 2012	
Capital assets, not												
being depreciated												
Land	\$	13,069	\$	13,069	\$	7,357	\$	7,161	\$	20,426	\$	20,230
Construction in												
progress		544		5,621		1,244		1,507		1,788		7,128
		13,613		18,690		8,601		8,668		22,214		27,358
Capital assets, being												
depreciated												
Infrastructure		84,792		75,413		42,014		35,309		126,806		110,722
Buildings		19,319		19,043		3,730		3,851		23,049		22,894
Improvements other												
than buildings		2,665		2,721		7,312		7,659		9,977		10,380
Intangible Assets		382		433		38		46		420		479
Capital equipment		5,790		5,612		401		217		6,191		5,829
Total	\$	126,561	\$	121,912	\$	62,096	\$	55,750	\$	188,657	\$	177,662

#### Long Term Debt (in thousands)

At December 31, 2014, the Village had total bonded debt of \$79,650. Of this total, \$25,295 is debt to be repaid from the proceeds of downtown tax increment redevelopment district. These redevelopment districts generate higher taxes as they develop, and those taxes are used for debt service. In the event that the incremental taxes are insufficient, the government has pledged its ad valorem property tax authority as a guarantee. The remaining debt was issued to fund infrastructure projects. These debt issuances all have dedicated revenue sources.

The Village holds an underlying bond rating of AAA from Standard & Poor's. Individual bond ratings are disclosed on the face of the final official statements for the bonds. State Statutes do not limit the amount of general obligation debt a home-rule municipality may issue.

#### Outstanding General Obligation Debt (in thousands)

	Governmen	Governmental Activities			Business-type Activities				Total		
General Obligation Bonds	Dec. 31, 2014		Dec. 31, 2013		Dec. 31, 2014		Dec. 31, 2013		Dec. 31, 2014		Dec. 31, 2013
Tax Increment Bonds	\$ 25,295	\$	27,565	\$	-	\$	-	\$	25,295	\$	27,565
Stormwater	-		-		16,215		16,245		16,215		16,245
Fire Station #2	7,545		7,730		-		-		7,545		7,730
Fairview Resurfacing	200		400		-		-		200		400
Road Improvements	21,240		23,010		-		-		21,240		23,010
Water System Maintenance	-		-		9,155		9,530		9,155		9,530
Total	\$ 54,280	\$	58,705	\$	25,370	\$	25,775	\$	79,650	\$	84,480

#### **Economic Factors and Next Year's Budgets and Rates**

The Village has been preparing General Fund budgets per the recommendations of the Long Range Plan (LRP). Significant changes to the Village's budget and operations were made to address a substantial structural financial gap in the General Fund as a result of the recession. Guided by the LRP, the Village has responded by reducing expenditures and increasing revenues to ensure that essential Village services continue to be delivered without interruption. Moving forward, the outlook is for moderate growth in revenues. The Village will continue to follow the LRP to operate an organization that is as efficient and lean as possible.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Village's finances for all those with an interest in the Village's operations. Questions concerning any of the information provided in this report or any requests for additional financial information should be addressed to Judy Buttny, Finance Director/Treasurer, 801 Burlington Ave, Downers Grove, Illinois 60515.

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BASIC FINANCIAL STATEMENTS

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## Village of Downers Grove Statement of Net Position December 31, 2014

	Governmental Activities	Business-type Activities	Total	Component Unit
ASSETS				
Cash and investments	\$ 34,785,455	\$ 15,598,672	\$50,384,127	\$ 3,006,001
Property tax receivable	15,611,491	-	15,611,491	5,288,403
Sales tax receivable	5,440,546	-	5,440,546	_
Other taxes receivable	2,130,836	-	2,130,836	_
Accounts receivable	478,149	2,316,190	2,794,339	_
Accrued interest receivable	64,987	12,775	77,762	7
Other receivables	582,171	-	582,171	-
Internal balances	127,192	(127,192)	-	_
Prepaid expenses	70,722		70,722	_
Restricted cash	126,231	_	126,231	_
Inventory	123,053	172,437	295,490	_
Note receivable	10,393		10,393	_
Net pension asset	1,265,427	_	1,265,427	_
Capital assets not being depreciated	13,612,692	8,601,142	22,213,834	222,211
Capital assets net accumulated depreciation	112,948,354		166,443,554	13,240,171
Total assets	\$ 187,377,699	\$ 80,069,224	\$ 267,446,923	\$ 21,756,793
10441 455045	Ψ 107,377,000	φ 00,007,221	Ψ 207, 110,723	Ψ 21,730,773
DEFERRED OUTFLOWS OF RESOURCES				
Loss on refunding	974,670	328,911	1,303,581	132,746
Total Assets & Deferred Outflows of				
Resources	\$ 188,352,369	\$ 80,398,135	\$ 268,750,504	\$ 21,889,539
LIABILITIES				
Accrued interest payable	901,171	502,708	1 402 970	8,418
	4,153,354		1,403,879	76,357
Accounts payable		1,899,351	6,052,705	
Accrued payroll	909,089	50,695	959,784	90,007
Deposits payable	2 255 925	95,671	95,671	-
Claims payable	3,355,825		3,355,825	-
Other payables	64,569	15,148	79,717	-
Unearned revenue	33,383	1,771,976	1,805,359	-
Debt due within 1 year	6,101,586		6,913,058	609,226
Debt due in more than 1 year	60,950,736		86,549,042	1,468,754
Total liabilities	76,469,713	30,745,327	107,215,040	2,252,762
DEFERRED INFLOWS OF RESOURCES				
Property taxes levied for future periods	15,611,491	_	15,611,491	5,288,403
Total Deferred Inflows of Resources	15,611,491	- ·	15,611,491	5,288,403
	- 4 - 4 -			
Total Liabilities & Deferred Inflow of	02 001 204	20.745.227	100.006.501	7.541.165
Resources	92,081,204	30,745,327	122,826,531	7,541,165
NET POSITION				
Net investment in capital assets	71,752,631	38,495,359	110,247,990	11,765,128
Restricted for debt service	393,613	-	393,613	904,260
Restricted for economic development	6,002,835	-	6,002,835	-
Restricted for public safety	1,333,173	-	1,333,173	-
Restricted for public works	397,617	-	397,617	-
Unrestricted	16,391,296	11,157,449	27,548,745	1,678,986
Total net position	\$ 96,271,165		\$ 145,923,973	\$ 14,348,374

#### Village of Downers Grove Statement of Activities For the Year Ended December 31, 2014

Net (Expense)	Revenue and	Changes in	Net Assets
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		Program Revenues  Net (Expense) Revenue and Changes in Net Assets								
Functions/Programs	Expenses	Charges for Services	Ope	erating Grants		apital Grants	Governmental Activities	Business-type Activities	Primary Government	Component Unit
Primary government										
Governmental activities										
General government	\$ 6,979,580	\$ 1,679,063		-	\$	-	\$ (5,300,517)	\$ -	\$ (5,300,517)	\$ -
Public works	13,991,930	139,164		295,702		1,730,877	(11,826,187)	-	(11,826,187)	-
Community development	2,681,197	1,476,315		-		-	(1,204,882)	-	(1,204,882)	-
Public safety	30,271,214	2,920,329		670,147		215	(26,680,523)	-	(26,680,523)	-
Community services	799,438	978,588		3,464		-	182,614	-	182,614	-
Interest and fiscal charges	1,897,667	-		-		-	(1,897,667)	-	(1,897,667)	-
Total governmental activities	56,621,026	7,193,459		969,313		1,731,092	(46,727,162)		(46,727,162)	
Business-type activities										
Waterworks	12,751,958	13,786,513		-		-	-	1,034,555	1,034,555	-
Parking	1,044,977	1,469,376		46,875		-	-	471,274	471,274	-
Stormwater Utility	2,666,894	3,853,096				720		1,186,922	1,186,922	
Total business-type activities	16,463,829	19,108,985		46,875		720		2,692,751	2,692,751	
Total primary government	\$ 73,084,855	\$ 26,302,444	\$	1,016,188	\$	1,731,812	\$ (46,727,162)	2,692,751	(44,034,411)	-
Component unit										
Community services	4,718,450					-	-	-	-	(4,718,450)
Interest and fiscal charges	69,935	149,379		267,078		-	-	-	-	346,522
Total Component Unit	\$ 4,788,385	\$ 149,379	\$	267,078	\$	-	\$ -	\$ -	\$ -	(\$4,371,928)
		General revenues								
		Property tax					15,775,446	-	15,775,446	5,090,310
		Home rule sales ta	X				7,609,441	-	7,609,441	-
		Utility tax					5,711,388	-	5,711,388	-
		Hotel tax					918,220	-	918,220	-
		Personal property	replacement	t tax			441,907	-	441,907	63,129
		Local fuel tax					338,639	-	338,639	-
		Other taxes					137,969	-	137,969	-
		Intergovernmental								
		Shared income tax	(				4,579,714	-	4,579,714	
		Shared sales tax					12,410,068		12,410,068	
		Shared home rule	sales tax				940,782		940,782	
		Investment income					(286,860)	57,404	(229,456)	5,990
		Transfers					300,000	(300,000)	-	-
		Tota	al general re	evenues			48,876,714	(242,596)	48,634,118	5,159,429
		C	hange in ne	t position			2,149,552	2,450,155	4,599,707	787,501
		Net position - begi	inning				94,121,613	47,202,653	141,324,266	13,560,873
		Net position - endi	ing				\$ 96,271,165	\$ 49,652,808	\$ 145,923,973	\$ 14,348,374

Village of Downers Grove Balance Sheet Governmental Funds December 31, 2014

		Downtown Redevelopment	Capital		
ASSETS	General	TIF	Improvements	Nonmajor	Total
Cash and investments	\$ 12,554,370	\$ 1,242,792	\$ 8,644,105	\$ 8,255,435	\$ 30,696,702
Restricted cash	126,231	-	-	-	126,231
Property taxes receivable	11,165,229	2,901,132	971,524	573,606	15,611,491
Sales taxes receivable	3,849,924	-	1,590,622	-	5,440,546
Other taxes receivable	1,841,888	-	150,690	138,258	2,130,836
Accounts receivable	198,013	-	-	241,433	439,446
Other receivable	559,982	-	22,189	-	582,171
Advance to other funds	2,033	-	-	-	2,033
Prepaid items	35,512	-	-	-	35,512
Note receivable	10,393	-	-	-	10,393
Interest receivable	51,772		11,910	1,305	64,987
Total Assets	30,395,347	4,143,924	11,391,040	9,210,037	55,140,348
LIABILITIES					
Accounts payable	1,034,743	_	1,731,632	1,006,097	3,772,472
Accrued payroll	909,089	_			909,089
Advance from other funds	-	_	_	2,033	2,033
Other payables	40,251	_	_	1,426	41,677
Unearned revenue	33,383	_	_	- 1,120	33,383
Total Liabilities	2,017,466		1,731,632	1,009,556	4,758,654
Total Elabilities	2,017,100		1,731,032	1,000,550	4,730,034
DEFERRED INFLOWS OF RESOURCES					
Property taxes levied for future periods	11,165,229	2,901,132	971,524	573,606	15,611,491
Total Deferred Inflows of Resources	11,165,229	2,901,132	971,524	573,606	15,611,491
Total Liabilities & Deferred Inflows of					
Resources	13,182,695	2,901,132	2,703,156	1,583,162	20,370,145
	13,102,033		2,703,130	1,505,102	20,370,113
FUND BALANCE					
Nonspendable	47,938	-	-	-	47,938
Restricted	-	1,242,792	-	6,884,446	8,127,238
Assigned	-	-	8,687,884	742,429	9,430,313
Unassigned (deficit)	17,164,714				17,164,714
Total fund balances	17,212,652	1,242,792	8,687,884	7,626,875	34,770,203
Total Liabilities, Deferred Inflows of Resources & Fund Balance	\$ 30,395,347	\$ 4,143,924	\$ 11,391,040	\$ 9,210,037	\$ 55,140,348

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## Village of Downers Grove

#### Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position December 31, 2014

FUND BALANCES OF GOVERNMENTAL FUNDS	\$34,770,203
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds  Less internal service funds	126,561,046 (5,637,416)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds	(54,280,000)
Compensated absences payable are not due and payable in the current period, and, therefore, are not reported in the governmental funds  Less internal service funds	(4,121,955) 94,530
The net OPEB payable is not due and payable in the current period, and, therefore, is not reported in the governmental funds  Less internal service funds	(6,625,873) 164,934
Unamortized premium is reported as a liability on the statement of net position	(1,503,085)
The unamortized accounting loss is reported as a deferred outflow in the statement of net position	974,670
Accrued interest on long-term liabilities is reported as a liability on the statement of net position	(901,171)
The net pension asset of the police pension fund is included in the governmental activities in the statement of net position	1,265,427
The net pension obligation of the firefighters' pension fund is included in the governmental activities in the statement of net position	(149,586)
The net pension obligation of the Illinois Municipal Retirement fund is included in the governmental activities in the statement of net position  Less internal service funds	(371,823) 21,170
The net position of the internal service funds are included in the governmental activities in the statement of net position  Less the net position attributable to Business type activities	5,882,902 127,192
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$96,271,165

## Village of Downers Grove Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2014

		Downtown Redevelopment	Capital		
REVENUES	General	TIF	Improvements	Nonmajor	Total
Property tax	\$ 11,404,819	\$ 2,841,093	\$ 971,524	\$ 558,010	\$ 15,775,446
Home rule sales tax	1,902,360	-	5,707,081		7,609,441
Utility tax	5,166,793	-	544,595	-	5,711,388
Other taxes	1,409,490	=	135,455	291,790	1,836,735
Licenses & permits	1,689,429	=	-	-	1,689,429
Intergovernmental	17,628,956	-	232,539	2,764,659	20,626,154
Charges for services & fees	4,271,939	-	-	321,241	4,593,180
Fines & forfeitures	910,850	-	-	-	910,850
Investment income	(379,398)	79	70,975	21,484	(286,860)
Contributions & donations	4,815		<u>-</u>	<u>-</u> _	4,815
Total revenues	44,010,053	2,841,172	7,662,169	3,957,184	58,470,578
EXPENDITURES					
Current					
General government	7,053,738	-	31	1,054,366	8,108,135
Public works	6,105,516	11,775	563,634	1,765,108	8,446,033
Community development	2,103,331	49,329	-	219,435	2,372,095
Public safety	29,309,140	-	-	82,309	29,391,449
Community services	794,228	-	-	-	794,228
Debt service					
Principal Retirement	-	-	-	4,630,000	4,630,000
Interest and Other	=	-	-	1,993,408	1,993,408
Capital outlay					
General government	-	-	-	520,931	520,931
Public works	-	-	10,563,661	-	10,563,661
Public safety			-	27,198	27,198
Total expenditures	45,365,953	61,104	11,127,326	10,292,755	66,847,138
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	(1,355,900)	2,780,068	(3,465,157)	(6,335,571)	(8,376,560)
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	8,721,529	8,721,529
Transfers out	(1,863,707)	(2,836,842)	(3,720,980)	-	(8,421,529)
Refunding Bonds issued	-	-	-	6,725,000	6,725,000
Payment to Escrow Agent				(6,887,556)	(6,887,556)
Bond premium				248.827	248.827
Total other financing sources and uses	(1,863,707)	(2,836,842)	(3,720,980)	8,807,800	386,271
NET CHANGE IN FUND BALANCE	(3,219,607)	(56,774)	(7,186,137)	2,472,229	(7,990,289)
Fund balances beginning	20,432,259	1,299,566	15,874,021	5,154,646	42,760,492
Fund balances ending	\$ 17,212,652	\$ 1,242,792	\$ 8,687,884	\$ 7,626,875	\$ 34,770,203

See accompanying notes to financial statements

#### Village of Downers Grove

## Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Governmental Activities in the Statement of Activities For the Year Ended December 31, 2014

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ (7,990,289)
Amounts reported for governmental activities in the statement of net position are different because:	
Governmental funds report capital outlays as expenditures, however, they are capitalized and depreciated in the statement of activities  Less internal service funds	8,153,505 (561,995)
Some expenses in the statement of activities (e.g., deprecation) do not require the use of current financial resources and, therefore, are not reported as expenditure in the governmental funds.  Less internal service funds	(3,504,236) 816,049
Bond proceeds are reported as an other financing source in governmental funds	(6,725,000)
The repayment of the principal portion of long-term debt is reported as an expenditure when paid, along with refundings as an other financing use, but they are reductions of principal outstanding in the statement of net position	11,517,556
The change in accrued interest payable on long-term debt is reported as an expense on the statement of activities	33,907
The change in the compensated absences liability is reported as an expense on the statement of activities  Add internal service funds	73,025 5,255
The increase in net pension asset is reported as a reduction of expense on the statement of activities	51,012
The decrease in the net pension obligation is reported as a reduction of expense on the statement of activities	23,362
The decrease in the net pension obligation for the Illinois municipal retirement fund is reported as a decrease in expense on the statement of activities  Less internal service funds	(7,204) 453
The accounting loss is reported as an expense in the statement of activities	(108,604)
Premiums on bond issues are reported as an other financing source in governmental funds	(248,827)
The amortization of the premium on long-term debt is reported as a reduction of expense on the statement of activities	170,440
The increase in OPEB payable is reported as a increase in expense on the statement of activities  Less internal service funds	(206,371) 14,859
The change in net position of certain activities of internal service funds is reported in governmental funds  Less the change in net position attributable to Business type activities	 724,612 (81,957)
CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 2,149,552

Village of Downers Grove Statement of Net Position Proprietary Funds December 31, 2014

		s			
					Internal
	Waterworks	<u>Parking</u>	Stormwater	Total	Service
ASSETS					
Current assets					
Cash and investments	\$ 5,857,537	\$ 1,466,726	\$ 8,274,409	\$ 15,598,672	\$ 4,088,753
Accounts receivable	1,845,746	118,738	351,706	2,316,190	38,703
Interest receivable	6,712	-	6,063	12,775	-
Prepaid expenses	-	-	-	-	35,210
Inventory	172,437			172,437	123,053
Total Current assets	7,882,432	1,585,464	8,632,178	18,100,074	4,285,719
Noncurrent assets	2 100 151	<b>555</b> 400	<b>7.245.7</b> 00	0.504.440	
Capital assets not being depreciated	2,499,151	755,403	5,346,588	8,601,142	-
Capital assets being depreciated	64,680,578	3,474,714	15,164,017	83,319,309	12,780,043
Accumulated depreciation	(26,256,412)	(2,851,048)	(716,649)	(29,824,109)	(7,142,627)
Total Noncurrent assets	40,923,317	1,379,069	19,793,956	62,096,342	5,637,416
Total assets	48,805,749	2,964,533	28,426,134	80,196,416	9,923,135
DEFERRED OUTFLOWS OF RESOURCES					
Loss on refunding			328,911	328,911	
Total Assets & Deferred Outflows of Resources	48,805,749	2,964,533	28,755,045	80,525,327	9,923,135
***					
LIABILITIES					
Current liabilities	111 770		250 450	70 <b>2</b> 700	
Accrued interest payable	144,550	-	358,158	502,708	-
Accounts payable	1,202,752	16,366	680,233	1,899,351	380,882
Accrued payroll	28,917	3,421	18,357	50,695	-
Deposits payable	95,671	-	-	95,671	1 505 500
Claims payable	- 15 1 10	-	-	15140	1,597,500
Other payables	15,148	1 204 521	207.006	15,148	22,892
Unearned revenue	69,459	1,394,531	307,986	1,771,976	20.250
Compensated absences	27,697	300	8,475	36,472	28,359
Bonds payable Total Current liabilities	390,000	1 414 619	385,000	775,000	2,029,633
Noncurrent liabilities	1,974,194	1,414,618	1,758,209	5,147,021	2,029,033
Claims payable					1,758,325
Bonds payable	8,765,000	_	15,830,000	24,595,000	1,750,525
Bond premium	137,331	_	310,922	448,253	_
Compensated absences	64,626	701	19,774	85,101	66,171
Other post-employment benefits	248,695	31,416	153,609	433,720	164,934
Net pension obligation	31,065	4,181	986	36,232	21,170
Total Noncurrent liabilities	9,246,717	36,298	16,315,291	25,598,306	2,010,600
Total liabilities	11,220,911	1,450,916	18,073,500	30,745,327	4,040,233
				20,710,627	.,0.0,255
NET POSITION					
Net investment in capital assets	33,848,256	1,379,069	3,268,034	38,495,359	5,637,416
Unrestricted	3,736,582	134,548	7,413,511	11,284,641	245,486
Total net position	\$ 37,584,838	\$ 1,513,617	\$ 10,681,545	\$ 49,780,000	\$ 5,882,902
1 om net position	<del>\$ 57,501,050</del>	Ψ 1,515,017	Ψ 10,001,545	Ψ 12,700,000	ψ 3,002,70 <u>2</u>

Amounts reported for business-type activities in the statement of net position are different because:

Portion of internal service fund net position reported in the business-type activities as an internal balance

\$ 49,652,808

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See accompanying notes to financial statements

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#### Village of Downers Grove Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds

For the Year Ended December 31, 2014

Business-type Activities - Enterprise Funds

	Waterworks	Parking	Stormwater	Total	Internal Service
	w ater works	1 arking	Stormwater	Total	Scrvice
OPERATING REVENUES					
Sales	\$ -	\$ -	\$ -	\$ -	\$ 162,530
Charges for services, fees, fines	13,786,513	1,469,376	3,853,096	19,108,985	
Interfund services	-	-	-	-	11,233,89
Insurance premiums	-	-	-	-	1,780,46
Other	<u> </u>		=_	<u> </u>	355,93
Total operating revenues	13,786,513	1,469,376	3,853,096	19,108,985	13,532,82
OPERATING EXPENSES					
Personnel services	1,453,035	172,382	749,144	2,374,561	933,16
Supplies	7,873,955	4,315	48,608	7,926,878	1,113,59
Contractual services	632,958	186,130	239,092	1,058,180	1,967,81
Other charges and services	1,442,507	655,967	626,796	2,725,270	7,973,35
Depreciation	1,148,204	26,183	232,270	1,406,657	816,04
Total operating expenses	12,550,659	1,044,977	1,895,910	15,491,546	12,803,98
Operating income (loss)	1,235,854	424,399	1,957,186	3,617,439	728,84
NONOPERATING					
Intergovernmental	-	46,875	720	47,595	4,63
Investment income	23,034	5	34,365	57,404	(12,415
Gain from disposals	-	-	-	-	3,55
Bond interest expense	(289,100)	-	(749,952)	(1,039,052)	
Amortization of bond premium	5,844	-	15,904	21,748	
Expense of issue costs			(36,936)	(36,936)	
Total nonoperating revenues (expenses)	(260,222)	46,880	(735,899)	(949,241)	(4,228
Income (loss) before transfers	975,632	471,279	1,221,287	2,668,198	724,61
Transfers out		(300,000)	<u>-</u>	(300,000)	
Change in net position	975,632	171,279	1,221,287	2,368,198	724,61
Total net position beginning	36,609,206	1,342,338	9,460,258		5,158,29
Total net position ending	\$ 37,584,838	\$ 1,513,617	\$ 10,681,545		\$ 5,882,90

Statement of Activities are different because:

Portion of internal service funds change in net position reported in business-type activities

CHANGE IN NET POSITION OF BUSINESS-TYPE ACTIVITIES

81,957 2,450,155 PUB 2015-6437 Page 99 of 257

Village of Downers Grove Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2014

Business Type Activities - Enterprise Funds	

	Business Type Activities - Enterprise Funds			Intomol	
	Waterworks	Parking	Stormwater	Total	Internal Service
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from interfund services	\$ -	\$ -	\$ -	\$ -	\$11,285,151
Receipts from customers	13,728,027	1,426,898	3,728,514	18,883,439	2,454,027
Other payments	(640,814)	(189,420)	(239,092)	(1,069,326)	(7,594,629)
Payments to employees	(1,426,705)	(172,032)	(783,705)	(2,382,442)	(912,599)
Payments for interfund services	(1,442,507)	(655,967)	(626,796)	(2,725,270)	(798,147)
Payments to suppliers	(7,451,493)	4,250	204,368	(7,242,875)	(2,821,559)
Net cash provided (used) by operating activities	2,766,508	413,729	2,283,289	5,463,526	1,612,244
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Grant proceeds	-	46,875	720	47,595	4,630
Transfers in (out)	_	(300,000)	_	(300,000)	-
Net cash provided (used) by noncapital activities	-	(253,125)	720	(252,405)	4,630
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Capital assets purchased	(3,902,871)	(750)	(4,178,374)	(8,081,995)	(558,439)
Interest paid	(294,725)	(730)	(789,800)	(1,084,525)	(330,437)
Bond Issuance cost	(294,723)	-	` ' '		-
	-	-	(36,936)	(36,936)	-
Bond Premium	(255,000)	-	92,177	92,177	-
Principal paid on general obligation bonds	(375,000)	-	(30,000)	(405,000)	-
Paid into Escrow Account			(2,985,796)	(2,985,796)	-
Bond proceeds			2,935,000	2,935,000	
Net cash provided (used) by capital activities	(4,572,596)	(750)	(4,993,729)	(9,567,075)	(558,439)
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest received	28,639	5	28,302	56,946	(12,415)
Net cash provided by investing activities	28,639	5	28,302	56,946	(12,415)
Net Increase (decrease) in cash and cash equivalents	(1,777,449)	159,859	(2,681,418)	(4,299,008)	1,046,020
Cash and investments - beginning of year	7,634,986	1,306,867	10,955,827	19,897,680	3,042,733
Cash and investments - end of year	\$ 5,857,537	\$ 1,466,726	\$ 8,274,409	\$ 15,598,672	\$ 4,088,753
Reconciliation of operating income (loss) to net cash by operating activities					
Operating income (loss)	\$1,235,854	\$ 424,399	\$ 1,957,186	\$3,617,439	\$ 728,840
Adjustments to reconcile operating income to net					
cash provided (used) by operating activities:					
Depreciation	1,148,204	26,183	232,270	1,406,657	816,049
Change in assets and liabilities				-	
Accounts payable	384,606	8,565	252,976	646,147	171,822
Compensated absences	9,339	(534)	3,163	11,968	5,255
Accounts receivable	(90,114)	4,397	(2,791)	(88,508)	206,356
Prepaid expenses	-	-	-	-	(35,210)
Due from other funds	-	_	-	-	(622,245)
Inventory	37,856	_	_	37,856	5,987
Other post-employment benefits	9,125	437	(40,525)	(30,963)	14,859
* * *			(+0,323)		14,037
Deposits payable	(1,802)	(3,290)	-	(5,092)	1 440
Other payables	(6,054)	- (46.075)	/101 =010	(6,054)	1,448
Unearned revenue	31,628	(46,875)	(121,791)	(137,038)	
Accrued payroll payable	7,152	370	2,354	9,876	-
Claims payable	-	-	-	-	318,630
Net pension obligation	714	77	447	1,238	453
Net cash provided (used) by operating activities	\$2,766,508	\$ 413,729	\$ 2,283,289	\$ 5,463,526	\$ 1,612,244

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## Village of Downers Grove Statement of Fiduciary Net Position December 31, 2014

	Pension Trust	Agency
ASSETS		
Cash and cash equivalents	\$ 3,290,642	\$ 1,894,838
Investments		
U.S. and U.S. agency obligations	15,879,731	-
Corporate bonds	17,405,476	-
Foreign bonds	854,136	-
Negotiable CDs	4,160,096	-
Mututal funds - fixed income	866,042	-
Mututal funds - equity	43,385,964	-
Common and preferred stocks	4,773,051	-
Real Estate	3,026,382	-
Total investments	 90,350,878	
Prepaids	14,814	-
Interest receivable	 276,886	 
Total assets	 93,933,220	 1,894,838
LIABILITIES		
Accounts payable	21,318	241,119
Deposits payable	 	 1,653,719
Total liabilities	 21,318	\$ 1,894,838
NET POSITION RESTRICTED		
FOR PENSION BENEFITS	\$ 93,911,902	

## Village of Downers Grove Statement of Changes in Fiduciary Net Position For the Year Ended December 31, 2014

	Pension
	Trust
ADDITIONS	
Contributions	
Contributions - employer	\$ 4,823,016
Contributions - employees	1,378,728
Total contributions	6,201,744
Investment earnings	
Interest earned on investments	1,811,738
Net appreciation in fair value	2,185,642
Total investment earnings	3,997,380
Less investment expense	(204,413)
Net investment earnings	3,792,967
Total additions	9,994,711
DEDUCTIONS	
Contractual services	86,267
Benefits and refunds	6,143,667
Total deductions	6,229,934
Change in Net Position	3,764,777
Net Position beginning of the year	90,147,125
Net Position end of the year	\$93,911,902

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Village of Downers Grove Notes to Financial Statements December 31, 2014

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Village of Downers Grove, Illinois (Village) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The more significant of the Village's accounting policies are described below.

#### A. Reporting Entity

The Village is a municipal corporation governed by an elected board. As required by GAAP, these financial statements present the Village (the primary government). In evaluating how to define the reporting entity, management has considered all potential component units. Component units are legally separate organizations for which the Village is financially accountable or other organizations for which the nature and significance of their relationship with the Village are such that their exclusion would cause the reporting entity's financial statements to be misleading.

The Village's financial statements include two pension trust funds:

Police Pension Employees Retirement System

The Village's police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Mayor, one pension beneficiary elected by the membership, and two police employees elected by the membership constitute the pension board. The Village and PPERS participants are obligated to fund all PPERS costs based upon actuarial valuations. The State of Illinois is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it possesses many of the characteristics of a legally separate government, the PPERS is reported as if it were a part of the primary government because its sole purpose is to finance and administer the pensions of the Village's police employees and because of the fiduciary nature of such activities. The PPERS is reported as a pension trust fund, because of the Village's fiduciary duties, and the data for this component unit is included in the government's fiduciary fund financial statements.

Firefighters' Pension Employees Retirement System

The Village's sworn firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). The FPERS functions for the benefit of those

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

employees and is governed by a five member pension board. Two members appointed by the Mayor, one pension beneficiary elected by the membership, and two fire employees elected by the membership constitute the pension board. The Village and FPERS participants are obligated to fund all FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. The FPERS is reported as a pension trust fund because of the Village's fiduciary duties, and the data for this component unit is included in the government's fiduciary fund financial statements.

Discretely Presented Component Unit - Downers Grove Public Library

The component unit in the basic financial statements includes the financial data of the Village's component unit. It is reported in a separate column to emphasize that it is legally separate from the Village.

The Downers Grove Public Library (the Library) operates and maintains the public library within the Village. The Library's Board is appointed by Village Council and its annual budget and property tax levy requests are subject to the Village Council's approval.

The Library does not issue separate financial statements but more information can be obtained from the Library's offices at 1050 Curtiss, Downers Grove, Illinois, 60515.

#### B. Fund Accounting

The Village uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to determine legal compliance and to aid financial management by segregating transactions related to certain governments' functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for substantially all of the Village's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general capital assets (capital projects funds), and the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the general government, not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the Village (internal service funds).

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the Village. The Village utilizes pension trust funds and agency funds which are generally used to account for assets that the Village holds in fiduciary capacity or on behalf of others as their agent.

#### C. Government-Wide and Fund Financial Statements

In June 2012, the GASB issued statement No. 67 – Financial Reporting for Pension Plans – an amendment of GASB Statement No. 25. This statement establishes accounting and financial reporting standards for the activities of pension plans that are administered through trusts and meet certain criteria. This statement replaces the requirements of Statements No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, and No. 50, Pension Disclosures as they relate to pension plans that are administered through trusts or equivalent arrangements that meet certain requirements. This standard was implemented effective January 1, 2014.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the Village. The effect of interfund activity has been removed from these statements; however interfund services provided and used are not eliminated on these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Non-major funds are reported in the supplementary information.

The Village reports the following major governmental funds:

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

The *General Fund* is the Village's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Downtown Redevelopment Tax Increment Financing District Fund* accounts for all activities related to the redevelopment of downtown Downers Grove. The revenue in this fund is from the collection of the TIF property tax increment created from the increase in the value of property within the district.

The Capital Improvements Fund accounts for capital projects being completed in the Village.

The Village reports the following major proprietary funds:

The *Waterworks Fund* accounts for the provision of potable water services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund including but not limited to administration, operations, maintenance, financing and related debt service, and billing and collection.

The *Parking Fund* accounts for the fee-based parking throughout the Village. All activities including lot maintenance, parking permits administration, parking enforcement, and collections are included in this fund.

The *Stormwater Utility Fund* accounts for projects recommended to address drainage and stormwater issues within the public system. All activities necessary to provide such services are accounted for in this fund including but not limited to administration, operations, maintenance, financing and related debt service, and billing and collection.

Additionally, the Village reports the following funds:

Internal Service Funds account for equipment replacement, risk management, health insurance, and fleet management services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis.

*Pension Trust Funds* account for the activities of the accumulation of resources to pay pension costs. Resources are contributed by members at rates fixed by state statutes and by the government through an annual property tax levy.

Agency Funds account for the activities of the Village but are unavailable for the use of the Village due to the Village being a pass through or holder of funds (i.e., construction deposit fund).

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

#### D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund statements except for agency funds which do not have a measurement focus. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues and expense are directly attributable to the operation of the proprietary funds.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for sales taxes and telecommunication taxes which use a 90 day period. Expenditures, generally, are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded when payment is due.

Sales taxes, licenses, interest revenue, and charges for services revenues associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Income taxes and fines collected and held by the state or county at year end on behalf of the Village also are recognized as revenue. Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash. All other revenue items are considered to be measurable and available only when cash is received by the Village. The Village recognizes property taxes when they become both measurable and available in the year intended to finance.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the Village's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

The Village reports unearned revenue and unavailable revenue on its financial statements. Unearned and unavailable revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenue and unavailable revenues also arise when resources are received by the Village before it has a legal claim to them, as when grant monies are received prior to the incurrence of expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability for unearned or unavailable revenue is removed from the financial statements and revenue is recognized.

#### E. Cash and Cash Equivalents and Investments

For purposes of the statement of cash flows, the Village's enterprise and internal service funds consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. Since the Village pools its cash and investments, all investments are considered cash equivalents.

Investments consist of certificates of deposit, treasury obligations, mutual funds, and insurance contracts with maturities greater than three months. Investments are reported at fair value except that non-negotiable certificates of deposit are stated at cost or amortized cost.

#### F. Receivables

The recognition of receivables associated with nonexchange transactions are as follows:

- Derived tax receivables (such as: sales taxes) are recognized when the underlying exchange has occurred.
- Imposed nonexchange receivables (such as: property taxes and fines) are recognized when an enforceable legal claim has arisen.
- Government mandates or voluntary non-exchange transaction receivables (such as: mandates or grants, income and motor fuel taxes) are recognized when all eligibility requirements have been met.

#### G. Interfund Receivables/Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

#### H. Inventory

Inventory is valued at the lower of cost (first-in, first-out) or market. Inventory amounts are recorded on the basis of a physical count at the fiscal year end. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

## I. Prepaid Items/Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### J. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined as having a useful life greater than one year with an initial, individual cost of \$25,000 or more for all capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Description	Years
Infrastructure	20 - 50
Buildings	50 - 65
Improvements other than buildings	50 - 65
Capital equipment	5 - 15
Intangible Assets	5 - 10

#### K. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

A deferred charge on refunding arises from an advance refunding of debt. The difference between the cost of the securities placed in trust for future payment of refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund.

#### L. Compensated Absences

It is the Village's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. If the bargaining employee started before May 1, 1995, the Village will pay accumulated sick time when employment has ceased. If the employee started after May 1, 1995, there is no liability for unpaid accumulated sick leave. If the non-bargaining employee started before December 1, 1993, the Village will pay accumulated sick time when employment has ceased. If the employee started after December 1, 1993, there is no liability for unpaid accumulated sick leave. All pay due in the event of termination is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have been incurred, for example, as a result of employee resignations and retirements near the end of the fiscal year and the payout is actually due to them but has not yet been paid.

#### M. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### N. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow resource (revenue) until that future time. PUB 2015-6437 Page 110 of 257

## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

#### O. Fund Balances/Net Position

Governmental fund equity is classified as fund balance and displayed as follows:

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities or from enabling legislation adopted by the Village.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the Village through formal action of the Mayor and Village Council. Fund balance amounts are committed through an ordinance of the village. This ordinance must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require another ordinance by the Village.
- d. Assigned Represents amounts constrained by the Village's intent to use them for a specific purpose. The Village Council has the authority to assign fund balance.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The Village considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the Village would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. None of the Village's net position is restricted as a result of enabling legislation adopted by the Village. Net investment in capital assets represents the book value of capital assets less any long-term debt outstanding issued to acquire or construct the capital assets.

Proprietary fund equity is classified the same as in the government-wide statements.

#### P. Interfund Transactions

Transactions that constitute reimbursements to a fund for expenditures/expenses

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except interfund services and reimbursements, are reported as transfers.

#### Q. Use of Estimates

In preparing financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. DEPOSITS AND INVESTMENTS

The Village maintains a cash and investment pool that is available for use by all funds, except the pension trust funds. In addition, investments are separately held by several of the Village's funds. The deposits and investments of the pension trust funds are held separately from those of other funds.

#### A. Village Deposits and Investments

The Village's investment policy authorizes the Village to invest in all investments allowed by Illinois Compiled Statutes except for repurchase agreements. These include deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and Illinois Funds (created by the Illinois State Legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value).

It is the policy of the Village to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, legality, safety, liquidity, and yield.

#### Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Village's deposits may not be returned to it. On January 1, 2013, the temporary unlimited coverage for noninterest bearing transaction accounts

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

expired. Therefore, demand deposit accounts (interest-bearing and noninterest-bearing) are insured for a total of \$250,000 beginning January 1, 2013. In addition, if deposits are held in an institution outside of Illinois, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts. The Village's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by the Village, an independent third-party or the Federal Reserve Bank in the Village's name. The Village is in compliance with this policy.

Illinois funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Fund's share price, the price for which investments could be sold.

On September 29, 2014, the Illinois Metropolitan Investment Trust (IMET) was informed of defaults on certain loans believed to be guaranteed in its Convenience fund in the amount of \$50,442,143 caused by fraud on the part of First Farmer's Financial (FFF), a USDA approved lender. This amount represented 2.8% of the Convenience Fund at the time. As of June 1, 2015, only minor recoveries have been made on the fraudulent investments. Additional recoveries are expected; however, the timeline and amount are uncertain. Since the level of recoveries beyond those already received could not be determined, the market value of these investments must be considered to be equal only to the amounts actually recovered. This resulted in a decrease in the value of the Village's IMET investment in the amount of \$557,301 as of December 31, 2014.

#### Investments

The following table presents the investments and maturities of the Village's debt securities as of December 31, 2014:

Investment Type	Fair Value	Less than 1	1-5
Municipal Bonds	\$ 5,958,831	\$ 1,759,111	\$ 4,199,720
Federal Home Loan Bank Note	6,365,398	-	6,365,398
Federal Farm Credit Bank Note	1,544,348	-	1,544,348
Federal Home Loan Mortgage	199,836	-	199,836
Negotiable CDs	1,215,000		1,215,000
Total	\$15,283,413	\$ 1,759,111	\$ 13,524,302

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Village limits its

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

exposure to interest rate risk by structuring the portfolio to provide liquidity for cash requirements for ongoing operations in shorter-term securities.

Investment Type	Fair Value	AAA	AA	Not Rated
Municipal Bonds	\$ 5,958,831	\$1,264,232	\$4,694,599	\$ -
Federal Home Loan Bank Note	6,365,398	=	6,365,398	-
Federal Farm Credit Bank Note	1,544,348	=	1,544,348	-
Negotiable CDs	1,215,000	-	-	1,215,000
Illinois Funds	3,571,575	3,571,575	=	
Total	\$18,655,152	\$4,835,807	\$12,604,345	\$1,215,000

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Village limits its exposure to credit risk limiting investments to the safest types of securities; pre-qualifying the financial institutions, intermediaries, and advisors with which the Village will conduct business; and diversifying the investment portfolio so that potential losses on individual investments will be minimized.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Village will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Village's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by an independent third-party custodian in the Village's name and evidenced by safekeeping receipts and a written custodial agreement. Illinois Funds are not subject to custodial credit risk. The Village is in compliance with this policy.

Concentration of credit risk is the risk that the Village has a high percentage of its investments invested in one type of investment. The Village's investment policy requires diversification of investments to avoid unreasonable risk by limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities); no financial institution shall hold more than 40% of the Village's investment portfolio, exclusive of U.S. Treasury securities in safekeeping; monies deposited at a financial institution shall not exceed 75% of the capital stock and surplus of that institution; commercial paper shall not exceed 10% of the Village's investment portfolio, except bond issue proceed investments; and deposits in any one public investment pool shall not exceed 50% of the Village's investment portfolio. The Village has \$6,365,398 invested in Federal Home Loan Bank Notes and \$1,544,349 invested in Federal Farm Credit Banks which is over 5% of the Village's investment portfolio.

#### B. Police Pension Fund Deposits and Investments

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

The Police Pension Fund's investment policy authorizes the Police Pension Fund to invest in all investments allowed by Illinois Compiled Statutes. These include deposits/investments in insured commercial banks, savings and loan institutions, interest bearing obligations of the U.S. Treasury and U.S. Agencies, interest bearing bonds of the State of Illinois or any county, township, or municipal corporation of the State of Illinois, direct obligations of the State of Israel, money market mutual funds whose investments consist of obligations of the U.S. Treasury or U.S. Agencies, separate accounts managed by life insurance companies, Mutual Funds, common and preferred stock, and Illinois Funds (created by the Illinois State Legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value).

The police pension fund's investment policy allows investments in all of the above listed accounts, but does exclude any repurchase agreements. The police pension fund's investment policy, in accordance with Illinois Statutes, establishes the following target allocation across asset classes:

Asset Class	Target	Expected Rate of Return Assumption	Real Rate of Return Assumption
Fixed Income	42.5%	3.7%	1.5 %
Domestic Equities	35.0%	8.2%	6.0%
International Equities	10.0%	8.5%	6.3%
Real Estate	12.5%	8.1%	5.9%
Cash and Cash Equivalents	0.0%	2.5%	0.3%

Illinois Compiled Statutes (ILCS) limit the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in December 2014 in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2014 are listed in the table above.

For the year ended December 31, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 3.4 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

It is the policy of the Police Pension Fund to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the cash flow demands of the Police Pension Fund and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are safety of principal, liquidity, and rate of return.

#### Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Police Pension Fund's deposits may not be returned to it. The Police Pension Fund's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by an independent third-party or the Federal Reserve Bank, and evidenced by safekeeping receipts. The Village is in compliance with this policy.

#### Investments

The following table presents the investments and maturities of the Police Pension Fund's debt securities as of December 31, 2014:

		Investment Maturities (in Years)					
						Gr	eater than
Investment Type	Fair Value	Less than 1	1-5		6-10		10
Corporate Bonds	\$ 8,327,269	\$ 535,684	\$ 7,791,585	\$	-	\$	-
Foreign Bonds	681,645	=	681,645		-		-
U.S. Obligations	5,350,050	802,298	4,547,752		-		
U.S. Agency Obligations	4,250,195	1,428	3,424,394		12,908		811,465
TOTAL	\$18,609,159	\$ 1,339,410	\$16,445,376	\$	12,908	\$	811,465

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Police Pension Fund's investment policy does not address this issue. The Police Pension Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for all reasonably anticipated operating requirements while providing a reasonable rate of return based on the current market.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

#### Investment ratings

Investment Type	Fair Value	AAA	AA	A	BBB	Not Rated
Corporate Bonds	\$8,327,269	\$ -	\$ 946,705	\$5,556,182	\$ 1,824,382	\$ -
Foreign Bonds	681,645	-	681,645	-	-	-
U.S. Obligations	5,350,050	5,350,050	-	-	-	-
U.S. Agency Obligations	4,250,195	4,250,195	-	-	-	-
Principal U.S. Property						
Separate Acct	3,026,382	-	-	-	-	3,026,382
Total	\$21,635,541	\$9,600,245	\$1,628,350	\$5,556,182	\$ 1,824,382	\$3,026,382

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Police Pension Fund limits its exposure to credit risk by primarily investing U.S. Government Securities which are rated AAA, and other obligations which are rated BBB or better by a national rating agency.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Police Pension Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Police Pension Fund's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by a third-party custodian and evidenced by safekeeping receipts. Illinois Funds are not subject to custodial credit risk. The Village is in compliance with this policy.

Concentration of credit risk is the risk that the Police Pension Fund has a high percentage of its investments invested in one type of investment. The Police Pension Fund's investment policy requires diversification of investment to avoid unreasonable risk. Target percentages are fixed income 55%; large cap domestic equities 25%; small cap domestic equities 10%; and international equities 10%. In the Police Pension, more than 5 percent of the plan's net position is invested in a mutual fund/insurance contract purchased through Principal Financial Group. The Police Pension holds \$3,026,382 in a mutual fund/insurance contract purchased through Principal Financial Group, representing 6.2% of the plan's net position.

#### C. Firefighters' Pension Fund Deposits and Investments

The Firefighters' Pension Fund's investment policy authorizes the Firefighters' Pension Fund to invest in all investments allowed by Illinois Compiled Statutes. These include deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and Illinois Funds (created the Illinois state legislature under the control of the State Comptroller that maintains a \$1 per

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

share value which is equal to the participants fair value). The firefighters' pension fund allows funds to be invested in any type of security authorized by the Illinois Pension Code. The firefighters' pension fund's investment policy, in accordance with Illinois Statutes, establishes the following target allocation across asset classes:

4	<b></b>	Expected Rate of Return	Real Rate of Return
Asset Class	Target	Assumption	Assumption
Fixed Income	35%	3.7%	1.5%
Domestic Equities	39%	8.2%	6.0%
International Equities	15%	8.5%	6.3%
Real Estate	10%	8.1%	5.9%
Cash and Cash Equivalents	1.0%	2.5%	0.3%

Illinois Compiled Statutes (ILCS) limit the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in December 2014 in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2014 are listed in the table above.

For the year ended December 31, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 5.4% percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

It is the policy of the Firefighters' Pension Fund to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Firefighters' Pension Fund and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are safety of principal, liquidity, and return on investment. Deposits with Financial Institutions

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Firefighters' Pension Fund's deposits may not be returned to it. The Firefighters' Pension Fund's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by an independent third-party or the Federal Reserve Bank, and evidenced by safekeeping receipts. The Village is in compliance with this policy.

#### Investments

The following table presents the investments and maturities of the Firefighters' Pension Fund's debt securities as of December 31, 2014:

Investment Maturities (in Years) Greater than Investment Type Fair Value Less than 1 1-5 6-10 10 Corporate Bonds \$ 9,078,207 \$ 185,002 \$ 5,478,481 \$ 3,414,724 Foreign Bonds 172,491 87,173 85,318 U.S. Obligations 2,602,062 2,501,902 100,160 U.S. Agency Obligations 3,677,424 257,466 2,679,268 740,690 Negotiable CDs 4,160,096 245,105 3,914,991 **TOTAL** \$19,690,280 \$430,107 \$12,240,013 \$6,279,470 \$740,690

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Firefighters' Pension Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for all reasonably anticipated operating requirements while providing a reasonable rate of return based on the current market.

	Investment ratings					
Investment Type	Fair Value	AAA	AA	A	BBB	Not Rated
Corporate Bonds	\$9,078,207	\$ -	\$1,827,255	\$5,793,009	\$ 1,457,943	\$ -
Foreign Bonds	172,491		172,491	-	-	-
U.S. Obligations	2,602,062	2,602,062	-	-	-	-
U.S. Agency Obligations	3,677,424	3,677,424		-	-	-
Negotiable CDs	4,160,096	-	-	-	-	4,160,096
Total	\$19,690,280	\$6,279,486	\$1,999,746	\$5,793,009	\$ 1,457,943	\$4,160,096

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Firefighters' Pension Fund limits its exposure to credit risk by primarily investing U.S. Government securities which are rated AAA, and other obligations which are rated BBB or better by a national rating agency.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Firefighters' Pension Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Firefighters' Pension Fund's requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by a third-party custodian and evidenced

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

by safekeeping receipts. Illinois Funds are not subject to custodial credit risk. The Village is in compliance with this policy.

Concentration of credit risk is the risk that the Firefighters' Pension Fund has a high percentage of its investments invested in one type of investment. The Firefighters' Pension Fund's investment policy requires diversification of investment to avoid unreasonable risk. Target percentages are fixed income 55%; large cap domestic equities 25%; small cap domestic equities 10%; and international equities 10%.

#### 3. RECEIVABLES

#### A. Property Taxes

Property taxes for 2014 attach as an enforceable lien on January 1 of the year of the levy on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are payable in two installments, on or about June 1 and September 1. Tax Increment Financing (TIF) property taxes receipts are received in two installments similar to levied taxes described above. TIF property taxes are not levied, but are paid by the County from incremental property tax receipts of all taxing bodies within a TIF District. The County collects such taxes and remits them periodically. Management has determined that an allowance for uncollectible accounts is not necessary. As the 2014 tax levy is intended to fund expenditures for the 2015 fiscal year, these taxes are deferred as of December 31, 2014.

#### B. Other Receivables

The following receivables are included in other receivables on the Statement of Net Position.

#### **GOVERNMENTAL ACTIVITIES**

OTHER TAXES RECEIVABLE	
Telecommunications tax	\$ 832,928
State income tax	535,813
Electricity tax	161,712
Natural gas tax	71,790
Local use tax	297,358
Auto rental tax	11,250
Hotel tax	69,859
State motor fuel tax	120,455
Local motor fuel tax	29,671
TOTAL OTHER TAXES RECEIVABLE	\$ 2,130,836
OTHER RECEIVABLES	
Ambulance fees	\$ 255,833
Police tickets	24,897
Franchise fees	232,544
Grants	40,063
Other	28,834
TOTAL OTHER RECEIVABLES	\$ 582,171

#### 4. CAPITAL ASSETS

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Capital asset activity for the year ended December 31, 2014 was as follows:

## A. Governmental Activities

	Balances January 1	Increases	Decreases	Balances December 31
Capital assets not being depreciated				
Land	\$ 13,068,538	\$ -	\$ -	\$13,068,538
Construction in progress	5,621,359	7,390,564	12,467,769	544,154
Total capital assets not being depreciated	18,689,897	7,390,564	12,467,769	13,612,692
Capital assets being depreciated				
Infrastructure	99,826,716	11,431,120	32,432	111,225,404
Buildings	26,293,457	752,554	<i>52</i> , <del>4</del> <i>52</i>	27,046,011
Improvements other than buildings	3,752,416	42,660	_	3,795,076
Intangible Assets	1,221,082	39,973	_	1,261,055
Capital equipment	16,218,458	996,836	28,599	17,186,695
Total capital assets being depreciated	147,312,129	13,263,143	61,031	160,514,241
Less accumulated depreciation for	117,812,129	10,200,110	01,001	100,611,211
Infrastructure	24,413,882	2,019,473	_	26,433,355
Buildings	7,250,130	477,140	_	7,727,270
Improvements other than buildings	1,031,629	98,005	-	1,129,634
Intangible Assets	787,806	91,144	-	878,950
Capital equipment	10,606,803	818,474	28,599	11,396,678
Total accumulated depreciation	44,090,250	3,504,236	28,599	47,565,887
Total capital assets being depreciated, Net	103,221,879	9,758,907	32,432	112,948,354
GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET	\$121,911,776	\$17,149,471	\$12,500,201	\$126,561,046
Business-Type Activities				
	Balances			Balances
	January 1	Increases	Decreases	December 31
Capital assets not being depresented	Julian j	111110000	2 331 04303	20000001
Capital assets not being depreciated	ф <b>7</b> 160 060	Φ 107.002	Ф	Ф 7 25 C 7 C 1
Land	\$ 7,160,868	\$ 195,893	\$ -	\$ 7,356,761
Construction in progress	1,507,134	7,557,193	7,819,946	1,244,381
Total capital assets not being depreciated	8,668,002	7,753,086	7,819,946	8,601,142
Capital assets being depreciated				
Infrastructure	47,468,494	7,604,133	_	55,072,627
Buildings	6,101,133	7,001,133	=	6,101,133
Improvements other than buildings	17,438,420		=	17,438,420
Intangible assets	104,081	-		104,081
Capital equipment	4,387,235	215,813	_	4,603,048
	.,237,238	210,013		.,000,010

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Total capital assets being depreciated	75,499,363	7,819,946	-	83,319,309
Less accumulated depreciation for				
Infrastructure	12,159,152	900,207	-	13,059,359
Buildings	2,249,737	121,314	-	2,371,051
Improvements other than buildings	9,779,494	346,471	-	10,125,965
Intangible Assets	58,293	7,631	-	65,924
Capital Equipment	4,170,776	31,034	-	4,201,810
Total accumulated depreciation	28,417,452	1,406,657	-	29,824,109
Total capital assets being depreciated,				
Net	47,081,911	6,413,289	-	53,495,200
BUSINESS-TYPE ACTIVITIES				
CAPITAL ASSETS, NET	\$ 55,749,913	\$ 14,166,374	\$ 7,819,946	\$ 62,096,342

## C. Depreciation/Amortization Expense

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

COVEDNI	ALVILLA I	<b>ACTIVITIES</b>	
THE PRINCE THE PRINCE	VIEJNIAL.	AUTIVITIES	

General government	\$ 305,292
Public works	2,349,278
Community development	320,539
Public safety	529,127
TOTAL DEPRECIATION/AMORTIZATION EXPENSE	\$ 3,504,236
BUSINESS-TYPE ACTIVITIES	
Stormwater Utility	\$ 232,270
Waterworks	1148,204
Parking	26,183
	<del></del>
TOTAL DEPRECIATION/AMORTIZATION EXPENSE	\$ 1,406,657

## 5. INTERFUND ADVANCES AND TRANSFERS

At December 31, 2014, interfund advances consist of the following:

Receivable Fund	und Payable Fund		mount	
General	Fairview Avenue Debt Fund	\$	2,033	

The interfund balances reflect the interfund borrowing to offset negative cash balances with the Fairview Avenue Debt Fund paying back the general fund.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

At December 31, 2014, interfund transfers consist of the following:

Fund	Transfer In	Tr	ansfer Out
Major Governmental			
General (3)	-		1,863,707
Downtown Redevelopment TIF (1)	-		2,836,842
Capital Improvements (1)	-		3,220,976
Capital Improvements (2)	-		500,004
Non-major Governmental			
Transportation (3)	1,863,707		
Downtown TIF Debt Service (1)	3,136,842		
Facilities Debt Service (1)	3,220,976		
Municipal Buildings (2)	500,004		
Enterprise			
Parking (1)			300,000
TOTAL	\$ 8,721,529	\$	8,721,529

The interfund transfers reflect the following transactions: (1) transfer funds for debt service, (2) transfer to fund facilities projects, (3) transfer to eliminate the Transportation Fund.

## 6. LONG-TERM DEBT

## A. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2014, was as follows:

	Balances January 1	Additions	Reductions	Balances December 31	Current Portion
GOVERNMENTAL ACTIVITIES Compensated absences payable*	\$ 4,194,980	\$ 4,121,955	\$ 4,194,980	\$ 4,121,955	\$ 1,236,586
Net pension obligation – Fire *	172,948	-	23,362	149,586	-
Unamortized premium	1,496,377	248,827	242,119	1,503,085	-
Net OPEB payable *	6,419,502	219,863	13,492	6,625,873	-
General obligation bonds payable	58,705,000	6,725,000	11,150,000	54,280,000	4,865,000
Net pension obligation – IMRF *	364,619	7,204	-	371,823	-
TOTAL GOVERNMENTAL ACTIVITIES	\$ 71,353,426	\$11,322,849	\$15,623,953	\$67,052,322	\$ 6,101,586

<sup>\*</sup>The General Fund primarily liquidates the compensated absences liabilities, net pension obligations and net OPEB payable.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

	Balances January 1		Additions		Reductions		Balances December 31		Current Portion	
BUSINESS-TYPE ACTIVITIES Compensated absences payable	\$	109,604	\$	121,573	\$	109,604	\$	121,573	\$	36,472
Unamortized premium		428,620		88,267		68,633		448,253		-
Net OPEB payable		464,683		9,562		40,525		433,720		-
General obligation bonds payable	2	5,775,000	2	2,935,000		3,340,000	2	5,370,000		775,000
Net pension obligation – IMRF		34,994		1,238		-		36,232		-
TOTAL BUSINESS-TYPE ACTIVITIES	\$ 2	6,812,901	\$ 3	3,155,640	\$	3,558,763	\$ 2	6,409,778	\$	811,472

## B. General Obligation Bonds

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. All of the general obligation bonds are retired by the debt service funds, other than \$25.0 M General Obligation Stormwater Improvement Bonds, Series 2008A and \$2.9 M General Obligation Refunding Bonds, Series 2014B retired by the Stormwater fund and \$10.0 M General Obligation Water Bond, Series 2012B retired by the Waterworks fund. General obligation bonds currently outstanding are as follows:

	Balances January 1	Additions	Refunding/ Retirements	Balances December 31	Current Portion
\$9,950,000 General Obligation Refunding Bonds, Series 2005, dated March 1, 2005, due in installments of \$120,000 to \$1,820,000 plus interest ranging from 2.30% to 3.85% due January 1, 2020.	\$ 840,000	\$ -	\$ 840,000	\$ -	\$ -
\$9,250,000 General Obligation Bonds, Series 2007, dated May 1, 2007, due in installments of \$100,000 to \$670,000 beginning January 1, 2009 plus interest ranging from 3.75% to 5.50% due January 1, 2028.	7,730,000	-	6,910,000	820,000	400,000
\$25,000,000 General Obligation Bonds, Series 2008A, dated August 13, 2008, due in installments of \$345,000 to \$2,965,000 beginning January 1, 2010 plus interest ranging from 3.50% to 5.25% due January 1, 2038.	16,245,000	-	2,965,000	13,280,000	370,000
\$3,900,000 General Obligation Refunding Bonds, Series 2008B, dated August 13, 2008, due in installments of \$15,000 to \$1,105,000					

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

TOTAL	\$ 84,480,000	\$ 9,660,000	\$ <u>14,490,000</u>	\$ <u>79,650,000</u>	\$ <u>5,640,000</u>
\$2,935,000 General Obligation Refunding Bonds, Series 2014B, dated August 19, 2014, due in installments of \$15,000 to \$665,000 beginning January 1, 2015 plus interest ranging from 2.00% to 4.00% due January 1, 2029	-	2,935,000	-	2,935,000	15,000
\$6,725,000 General Obligation Refunding Bonds, Series 2014A, dated August 19, 2014, due in installments of \$35,000 to \$650,000 beginning January 1, 2015 plus interest ranging from 2.00% to 3.50% due January 1, 2028	-	6,725,000	-	6,725,000	35,000
\$8,360,000 General Obligation Refunding Bonds, Series 2013A, dated October 31, 2013, due in installments of \$815,000 to \$1,775,000 beginning January 1, 2015 plus interest ranging from 2.00% to 3.00% due January 1, 2020.	8,360,000	-	-	8,360,000	1,175,000
\$10,000,000 General Obligation Bonds, Series 2012B - Water, dated May 3, 2012, due in installments of \$375,000 to \$655,000 beginning January 1, 2013 plus interest ranging from 3.00% to 3.50% due January 1, 2032.	9,530,000	-	375,000	9,155,000	390,000
\$25,000,000 General Obligation Bonds, Series 2012A - Roads, dated May 3, 2012, due in installments of \$590,000 to \$1,990,000 beginning January 1, 2013 plus interest ranging from 3.00% to 4.00% due January 1, 2038.	23,010,000	-	1,770,000	21,240,000	1,820,000
\$5,150,000 General Obligation Refunding Bonds, Series 2010B, dated November 10, 2010, due in installments of \$200,000 to \$1,210,000 beginning January 1, 2014 plus interest ranging from 3.00% to 4.00% due January 1, 2021.	5,150,000	-	200,000	4,950,000	380,000
\$5,805,000 General Obligation Refunding Bonds, Series 2010A, dated March 4, 2010, due in installments of \$175,000 to \$2,690,000 beginning January 1, 2011 plus interest ranging from 2.00% to 5.00% due January 1, 2021.	5,575,000	-	255,000	5,320,000	175,000
\$9,030,000 General Obligation Refunding Bonds, Series 2009, dated April 9, 2009, due in installments of \$880,000 to \$1,130,000 beginning January 1, 2011 plus interest ranging from 2.50% to 5.00% due January 1, 2019.	5,835,000	-	1,130,000	4,705,000	880,000
beginning January 1, 2010 plus interest ranging from 3.0% to 5.0% due January 1, 2021.	2,205,000	-	45,000	2,160,000	-

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

On August 19, 2014, the Village issued \$9,660,000 in General Obligation Refunding Bonds, Series 2014A and 2014B, with interest rates ranging from 2.00% to 4.00% to advance refund \$9,130,000 of outstanding bonds, Series 2007 and Series 2008A with interest rates ranging from 3.75% to 5.50%. The net proceeds of \$9,873,352 (after payment of \$123,741 in underwriting fees, insurance and other issuance costs) were used to prepay the outstanding debt service requirements of the old bonds. The cash flow requirements on the refunded bonds prior to the advance refunding was \$12,975,595. The cash flow requirements on the 2014A and 2014B refunding bonds are \$12,388,381 from August 19, 2014 through January 1, 2029. The current refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$500,960.

## C. Debt Service Requirements and Maturities

Annual debt service requirements to maturity for general obligation bonds are as follows:

	Governmen	ntal Activities	Business-T	ype Activities			
Year Ending	General Ob	ligation Bonds	General Obl	General Obligation Bonds			
December 31	Principal	Interest	Principal	Interest			
2015	\$ 4,865,000	\$ 1,756,341	\$ 775,000	\$ 1,004,383			
2016	3,740,000	1,654,957	810,000	989,400			
2017	4,320,000	1,531,920	840,000	960,975			
2018	4,700,000	1,397,107	870,000	931,525			
2019	5,100,000	1,249,457	900,000	898,900			
2020 - 2024	15,615,000	3,772,127	5,055,000	3,918,375			
2025 - 2029	6,565,000	2,309,501	6,035,000	2,930,831			
2030 - 2034	4,810,000	1,386,265	6,000,000	1,654,694			
2035 - 2038	4,565,000	374,100	4,085,000	420,625			
TOTAL	\$54,280,000	\$ 15,431,775	\$ 25,370,000	\$ 13,709,708			

#### D. Legal Debt Margin

The Village is a home rule municipality.

Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: ...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum... shall not be included in the foregoing percentage amounts."

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

To date, the General Assembly has set no limits for home rule municipalities.

The Village qualifies as a Home Rule Unit under Section 6(a) of Article VII of the 1970 Constitution of Illinois and, under the powers granted by this Section, can exercise any power and perform any function pertaining to its village and affairs which is not prohibited by the Illinois State Statutes.

#### E. Industrial, Commercial and Housing Revenue Bonds and Notes

The issuance of industrial, commercial and housing development revenue bonds by the Village is to finance in whole or in part the cost of the acquisition, purchase, construction, reconstruction, improvement, equipping, betterment, or extension of any economic development project in order to encourage economic development within or near the Village.

The bonds are not a debt of the Village. The entity using the bond proceeds to finance a construction or improvement project is liable for the bonds. Since the Village does not act as an agent for the bonds, the transactions relating to the bonds and property do not appear in the Village's financial statements.

As of December 31, 2014, outstanding industrial, commercial and housing revenue bonds and notes approximated \$25,896,086.

#### 7. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. The Village is self-insured for all risks and has established a risk financing fund, Risk Management Fund and a Health Insurance Fund (the Funds), for all risks. They are accounted for as internal service funds where assets are set aside for claim settlements. Under this program, the Funds provides coverage up to a maximum of \$1,000,000 for each general liability claim, \$550,000 for each workers' compensation claim, \$10,000 for each property damage claim, and \$125,000 for each health claim. The Village purchases commercial insurance for claims in excess of the coverage provided by the Funds up to \$35,000,000. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

All funds of the Village participate in and make payments to the Funds based upon actuarial estimates of the amounts needed to pay prior and current-year claims. Liabilities of the Funds are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and societal

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

factors. Non-incremental costs are not allocated to the claims liabilities. Changes in the balances of aggregate claims liabilities during the past two fiscal years are as follows:

	F	Fiscal Year	]	Fiscal Year
	Ended		Ended	
	D	ecember 31,	D	ecember 31,
		2013		2014
				_
CLAIMS PAYABLE, BEGINNING	\$	3,167,507	\$	3,037,195
Incurred claims (including IBNR)		6,974,328		7,343,267
Less claims paid		(7,104,641)		(7,024,637)
				_
CLAIMS PAYABLE, ENDING	\$	3,037,195	\$	3,355,825

#### 8. COMMITMENTS

#### A. DuPage Water Commission (DWC)

The Village has committed to purchase water from the DuPage Water Commission. The Village is required to purchase 6.479 million gallons daily, which is 194.37 million monthly. The Village expects to pay the following minimum amounts:

Fiscal Year Ending		
December 31	Amount	
2014	\$ 267,47	3
2015	267,47	3
2016	267,47	'3
2017	267,47	'3
2018	267,47	'3
2019	267,47	'3
2020-2024	1,337,36	5

These amounts have been calculated using the Village's current allocation percentage of 7.38%. In future years, this allocation percentage will be subject to change.

#### B. Tax Rebates

The Village has many tax rebate agreements with local businesses to develop and expand their business in the Village. The tax rebates are payable to the vendors quarterly based on information received by the Village from the State of Illinois Department of Revenue. All of the Village's liability as of December 31, 2014, has been reported in the Tax Rebate Fund with the exception of one rebate recorded in the Ogden TIF Fund.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

The Village has a sales tax rebate agreement dated June 5, 2001 with a local retailer to rebate sales taxes on annual sales generated from \$10,000,000 to \$20,000,000. Fifty percent of sales tax on sales generated by the vendor in excess of \$20,000,000 will be rebated to the vendor, subject to a project cap of \$8,000,000 in rebated sales tax. In consideration of the agreement, the retailer will continue to operate its business in the Village for a period of not less than nine years from the date of the agreement. As of December 31, 2014, the Village has \$0 liability with this vendor.

The Village has a sales tax rebate agreement dated March 1, 2005 with a local auto dealership to rebate sales taxes on annual sales generated in excess of a base amount of \$27,000,000. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than seven years commencing October 31, 2007. As of December 31, 2014, sales tax rebates of \$57,118 were collected but not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated February 15, 2005 with a local auto dealership to rebate sales taxes on annual sales generated in excess of a base amount of \$25,000,000. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than twelve years commencing April 6, 2007. As of December 31, 2014, the Village has \$0 liability with this vendor

The Village has a sales tax rebate agreement dated September 1, 2009 with a local auto dealership to rebate sales taxes on annual sales beginning in 2010. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than ten years. As of December 31, 2014, sales tax rebates of \$125,458 were collected but not yet remitted to the vendor.

The Village has a sales and utility tax rebate agreement dated December 2, 2008 with a corporation to relocate to the Village. In consideration of the agreement, the corporate headquarters will continue to reside in the Village for a period of not less than fifteen years. As of December 31, 2014, taxes of \$8,000 were collected but not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated January 1, 2011 with a local auto dealership to rebate sales taxes on annual sales beginning in 2011. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than ten years. As of December 31, 2014, sales tax rebates of \$159,332 were collected but not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated May 8, 2012 with a local retailer to rebate sales taxes on annual sales beginning in 2012. In consideration of the agreement, the retailer will continue to operate its business in the Village for a period of not less than thirteen years. As of December 31, 2014, sales tax rebates of \$10,880 were collected but not yet remitted to the retailer.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

The Village has a sales tax rebate agreement dated December 1, 2011 with a local auto dealership to rebate sales taxes on annual sales beginning in 2012. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than ten years. As of December 31, 2014, sales tax rebates of \$144,388 were collected but not yet remitted to the retailer.

The Village has a sales tax rebate agreement dated November 6, 2012 with a local auto dealership to rebate sales taxes on annual sales beginning in 2013. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than fifteen years. As of December 31, 2014, sales tax rebates of \$27,515 were collected but not yet remitted to the retailer.

#### 9. CONTINGENT LIABILITIES

#### A. Litigation

The Village is a defendant in various lawsuits arising out of the normal course of business. It is rigorously defending these suits, as it believes it has a meritorious defense against the claims. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the village attorney that the resolution of these matters will not have a material adverse effect on the financial condition of the Village. The Village's possible exposure under these lawsuits is approximately \$151,480.

#### B. DuPage Water Commission (DWC)

The Village's water supply agreement with DWC provides that each customer is liable for its proportionate share of any costs arising from defaults in payment obligations by other customers.

#### C. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

#### 10. POSTEMPLOYMENT BENEFITS

In addition to providing pension benefits, the Village provides post employment health care and life insurance benefits (OPEB), in accordance with the personnel policy manual, to all employees who meet the eligibility requirements under the applicable retirement system. Currently, 72 retirees and spouses meet those eligibility requirements with 363 active members. The employee pays 100% of the cost of the health and life insurance premiums for the post employment benefits with the exception of health benefits for retirees that have reached 65. Once an employee reached 65 years of age, the Village subsidized 50% of the health insurance premium. For new retirees after September 1, 2009, the retiree pays 100% of the cost of the health and

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

life insurance premiums. All health care benefits are provided through the Village's self-insured health plan. The benefit levels are the same as those afforded to active employees. The Village first had an actuarial valuation as of December 31, 2007. The Village's net OPEB obligation was \$7,059,593 as of December 31, 2014.

In the actuarial valuations, the entry-age actuarial cost method was used. The amortization method used was percent of pay. The actuarial assumptions included 4% investment rate of return and an annual healthcare cost trend rate of 5%, a reduction from 6% a year ago. Both rates include a 3% inflation assumption. The remaining open amortization period at December 31, 2014 was 30 years. The funded status of the plan was as follows:

The net OPEB obligation was calculated as follows:

Annual Required Contribution	\$ 461,067
Interest on Net OPEB Obligation	275,367
Adjustment to Annual Required Contribution	(187,121)
Annual OPEB Cost	549,313
Contributions Made	(373,905)
Increase (Decrease) in Net OPEB Obligation	175,408
Net OPEB Obligation, Beginning of Year	6,884,185
Net OPEB Obligation, End of Year	\$7,059,593

Fiscal Year						
Ended	Annual OPEB Cost		Percentage		Net OPEB	
December 31			Contributed	Obligation		
2014	\$	549,313	68.1 %	\$	7,059,593	
2013		419,190	112.5 %		6,884,183	
2012		630,688	66.7 %		6,936,478	

Actuarial valuations include estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARCs of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress for the postemployment defined benefit plan immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits over time. The Village does not issue a separate report for OPEB. The funded status of the plan as of December 31, 2014 was as follows:

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Actuarial Value of Assets

Unfunded Actuarial Accrued Liability (UAAL)

Funded Ratio (Actuarial Value of Plan Assets/AAL)

Covered Payroll

UAAL as a Percentage of Covered Payroll

33.6%

Effective January 1, 2014 the Village implemented a fully insured policy for 65 and older retirees resulting in the decrease in the Actuarial Accrued Liability.

#### 11. EMPLOYEE RETIREMENT SYSTEMS

#### A. Plan Descriptions and Provisions

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent-multiple-employer public employee retirement system; the Police Pension Plan which is a single-employer pension plan; and, the Firefighters' Pension Plan which is also a single-employer pension plan (collectively the Pension Plans). The benefits, benefit levels, employee contributions, and employer contributions for all three plans are governed by Illinois Compiled Statutes and can only be amended by the Illinois General Assembly. None of the Pension Plans issue separate reports on the Pension Plans. However, IMRF does issue a publicly available report that includes financial statements and supplementary information for the IMRF plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523.

#### Illinois Municipal Retirement Fund

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. Public Act 96-0889 created a second tier for IMRF's Regular Plan. Effective January 1, 2011, IMRF assigns a benefit "tier" to a member when he or she is enrolled in IMRF. The tier is determined by the member's first IMRF participation date. If the member first participated in IMRF before January 1, 2011, they participate in Regular Tier 1. If the member first participated in IMRF on or after January 1, 2011, they participate in Regular Tier 2.

For Regular Tier 1, pension benefits vest after eight years of service. Participating members who retire at or after age 60 with 8 years of service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 1 2/3% of their final rate (average of the highest 48 consecutive months' earnings during the last 10 years) of earnings for each year of credited service up to 15 years and 2% for each year thereafter. For Regular Tier 2, pension benefits vest after ten years of service. Participating members who retire at or after age 67 with 10 years of service, or age 62 with 35 years of service are entitled to an annual retirement benefit as described above. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

by Illinois Compiled Statutes. Participating members are required to contribute 4.5% of their annual salary to IMRF. The Village contribution rate for 2014 was 16.40 percent of annual covered payroll. For 2013, the employer annual required contribution rate was 16.48 percent.

For December 31, 2014, the Village's annual pension cost of \$2,308,225 was more than the Village's actual contributions. The required contribution was determined as part of the December 31, 2014 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) 7.5% investment rate of return (net of administrative expenses), (b) projected salary increases of 4% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post-retirement benefit increase of 3% annually. The actuarial value of IMRF assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor. The assumptions used for the 2008 actuarial valuation were based on the 2005-2007 experience study.

Fiscal Year						
Ended	P	Annual Pension	Percentage	1	Net Pension	
December 31		Cost	Contributed		Obligation	
2014	\$	2,308,225	99.5 %	\$	464,696	
2013		2,278,980	99.6 %		454,965	
2012		2,109,480	98.2 %		445,437	

#### Police Pension Plan

Police sworn personnel are covered by the Police Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contributions levels are governed by Illinois Compiled Statutes (Chapter 40-Article 5/3) and may be amended only by the Illinois legislature. The Village accounts for the Police Pension Plan as a pension trust fund.

Fiscal Year			
Ended	<b>Annual Pension</b>	Percentage of	Net Pension
December 31	Cost (APC)	APC Contributed	(Asset)
2014	\$ 2,277,346	102.2 %	\$ (1,265,427)
2013	1,916,487	101.7 %	(1,214,415)
2012	1,540,461	103.5 %	(1,182,714)

At December 31, 2014, the Police Pension Plan membership consisted of:

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

benefits and terminated	58
Terminated plan members entitled to benefits	
but not yet receiving them	2
Current employees	
Vested	60
Non-vested	13_
TOTAL	133_

The Police Pension Plan provides retirement benefits as well as death and disability benefits to employees grouped into two tiers. Tier 1 is for employees hired prior to January 1, 2011 and Tier 2 is for employees hired after that date. The following is a summary of the Police Pension Plan as provided for in Illinois Compiled Statutes.

Tier 1 – Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years, and to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a police officer who retires with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 - Covered employees hired after January 1, 2011, attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive a monthly pension of 2.5% of the final average salary for each year of creditable service. The salary is initially capped at \$106,800 but increases annually thereafter and is limited to 75% of final average salary. Employees with 10 or more years of creditable service may retire at or after age 50 and receive a reduced retirement benefit. The monthly pension of a police officer shall be increased annually on the January 1 occurring either on or after the attainment of age 60 or the first anniversary of the pension start date, whichever is later. Each annual increase shall be calculated at 3% or one-half the annual unadjusted percentage increase in the CPI, whichever is less.

Funding Policy - Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the Police Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village's contributions must accumulate to the point where the past service cost for the Police Pension Plan is 90% funded by the year

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

2040. For the year ended December 31, 2014, the Village's contribution was 34.56 % of covered payroll. The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Firefighters' Pension Plan

Fire sworn personnel are covered by the Firefighters' Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits as well as the employee and employer contributions levels are mandated by Illinois Compiled Statutes (Chapter 40-Article 5/4) and may be amended only by the Illinois legislature. The Village accounts for the Firefighters' Pension Plan as a pension trust fund.

Fiscal Year			
Ended	<b>Annual Pension</b>	Percentage of	Net Pension
December 31	Cost (APC)	APC Contributed	Obligation
2014	\$ 2,471,296	100.9 %	\$ 149,586
2013	2,189,076	102.8 %	172,948
2012	2,005,438	107.5 %	233,765

At December 31, 2014, the Firefighters' Pension Plan membership consisted of:

Retirees and beneficiaries currently receiving	
benefits and terminated	67
Terminated plan members entitled to benefits	
but not yet receiving them	3
Current employees	
Vested	49
Non-vested	28
TOTAL	147

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits to employees grouped into two tiers. Tier 1 is for employees hired prior to January 1, 2011 and Tier 2 is for employees hired after that date. The following is a summary of the Firefighters' Pension Plan as provided for in Illinois Compiled Statutes.

Tier 1 – Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years, and to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a firefighter who retires with 20 or more years of service after January 1, 1977 shall be

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 - Covered employees hired after January 1, 2011, attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive a monthly pension of 2.5% of the final average salary for each year of creditable service. The salary is initially capped at \$106,800 but increases annually thereafter and is limited to 75% of final average salary. Employees with 10 or more years of creditable service may retire at or after age 50 and receive a reduced retirement benefit. The monthly pension of a firefighter shall be increased annually on the January 1 occurring either on or after the attainment of age 60 or the first anniversary of the pension start date, whichever is later. Each annual increase shall be calculated at 3% or one-half the annual unadjusted percentage increase in the CPI, whichever is less.

Funding Policy - Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the Firefighters' Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village's contributions must accumulate to the point where the past service cost for the Firefighters' Pension Plan is 90% funded by the year 2040. For the year ended December 31, 2014, the Village's contribution was 35.49% of covered payroll. The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Funding Policy and Annual Pension Cost

		Illinois Municipal Retirement		Police Pension	]	Firefighters' Pension
Contribution rates Village		16.40 %	_	4.56 %		35.49 %
Members  Annual pension cost	\$	4.50 % 2,308,225		9.91% 277,346	\$	9.46 % 2,471,296
Contributions made		2,298,494	2,3	328,358		2,494,658
Actuarial valuation date		12/31/ 2014	,	31/2014		12/31/ 2014
Actuarial method		Entry-age		ntry-age		Entry-age
Amortization method	L	evel percentage of pay, open		percentage ay, closed		vel percentage of pay, closed

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Amortization period	29 years, open	26 years, closed	26 years, closed
Asset valuation method	5-year smoothed Market	Market	Market
Actuarial assumptions Investment rate of return* Projected salary * Includes inflation at	7.5 % .40 % to 10 % 4 %	7.25 % 4.75 % 3 %	7.25 % 4.75 % 3 %

The Village's annual pension cost and net pension obligation for December 31, 2014 were as follows:

	IMRF		Police Pension		Firefighters' Pension	
Annual required contribution Interest on net pension obligation Adjustment to annual required contribution Annual pension cost Contributions made Increase (decrease) in net pension	\$	2,298,494 34,122 (24,391) 2,308,225 2,298,494	\$	2,303,858 (88,045) 61,533 2,277,346 2,328,358	\$	2,467,520 12,539 (8,763) 2,471,296 2,494,658
obligation  Net pension obligation (asset), beginning of year		454,965		(51,012)	_	(23,362) 172,948
NET PENSION OBLIGATION (ASSET), END OF YEAR		\$ 464,696	\$	(1,265,427)	-	\$ 149,586

## Net Pension Liability

	Police Pension	Firefighters' Pension
Total Pension Liability	87,900,670	79,847,569
Plan fiduciary net position	48,444,544	45,467,358
Village's net pension liability	39,456,126	34,380,211
Plan fiduciary net position as a		
% of the total pension liability	55.11%	56.94%

The schedule of changes in the employer's net pension liability and related ratios, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information related to the funded status of the Police Pension Fund and Firefighters' Pension Fund.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

#### Actuarial Assumptions – Total Pension Liability

The total pension liability for the current year above was determined by an actuarial valuation performed as of December 31, 2014 (January 1, 2015) using the following actuarial methods and assumptions:

	Police Pension	Firefighters' Pension
Actuarial valuation date	December 31, 2014	December 31, 2014
Actuarial cost method	Entry Age Normal	Entry Age Normal
Asset valuation method	Market Value	Market Value
Actuarial assumptions:		
Projected salary increases	4.75%	4.75%
Inflation	3.00%	3.00%
Interest rate	7.25%	7.25%
Cost of living adjustments	Tier 1: 3.00% per year,	Tier 1: 3.00% per year,
	compounded	compounded
	Tier 2: 2.00% per year, simple	Tier 2: 2.00% per year, simple

Mortality rates were based on the RP-2000 Mortality Table. The actuarial assumptions used in the December 31, 2014 valuation were based on the results of an actuarial experience study conducted by the Illinois Department of Insurance dated September 26, 2012.

#### Discount rate

#### Police Pension Plan

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Police Pension Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return (discount rate) on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Firefighters' Plan

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Firefighter Fund's fiduciary net position was projected to be

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return (discount rate) on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Discount rate sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability calculated using the discount rates of 7.25% and 7.25% for the Police Pension Plan and Firefighters' Pension Plan, respectively, as well as what the net pension liability would be if it were to be calculated using discount rates that are 1 percentage point lower or 1 percentage point higher than the current rates:

	1% Decrease	Current Discount Rate	1% Increase
Police Pension Fund			
Discount rate	6.25%	7.25%	8.25%
Net pension liability	51,277,403	39,456,126	29,680,036
Fire Pension Fund			
Discount rate	6.25%	7.25%	8.25%
Net pension liability	44,951,850	34,380,211	25,579,865

#### B. Funded Status and Funding Progress

The funded status and funding progress of the plans were as follows:

	 Illinois Municipal Retirement	Police Pension	Firefighters' Pension
Actuarial valuation date	12/31/14	12/31/14	12/31/14
Actuarial accrued liability (AAL)	\$ 49,765,997	\$ 87,900,670	\$ 79,847,569
Actuarial value of plan assets	40,503,361	48,444,544	45,467,358
Unfunded actuarial accrued liability	9,262,636	39,456,126	34,380,211
(UAAL)			
Funded ratio (actuarial value of plan	81 %	55 %	57 %
assets/AAL)			
Covered payroll (active plan members)	14,001,840	6,736,518	7,029,608
UAAL as a percentage of covered payroll	66 %	586 %	489 %

The schedule of funding progress for the defined benefit pension plans immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits over time.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

## C. Summary of Significant Accounting Policies and Plan Asset Matters

#### **Basis of Accounting**

The financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

#### Method Used to Value Investments

Investments are reported at fair value. Investment income is recognized as earned. Gains and losses on sales and exchanges of fixed-income securities are recognized on the transaction date.

#### **Administrative Costs**

Administrative costs for the Police Pension Plan and Firefighters' Pension Plan are financed primarily through investment earnings.

## D. Schedules for the Police and Firefighters' Plans

Assets	<u>Police</u>	<u>Fire</u>	<u>Total</u>	
Cash and cash equivalents	\$ 1,797,290	\$ 1,493,352	\$ 3,290,642	
U.S. and U.S. agency obligations	9,600,245	6,279,486	15,879,731	
Corporate Bonds	8,327,269	9,078,207	17,405,476	
Foreign Bonds	681,645	172,491	854,136	
Negotiable CD's	-	4,160,096	4,160,096	
Mutual Funds – Fixed Income	866,042	-	866,042	
Mutual Funds – Equity	19,246,262	24,139.702	43,385,964	
Stocks	4,773,051	-	4,773,051	
Real Estate	3,026,382	-	3,026,382	
Prepaids	8,244	6,570	14,814	
Interest Receivable	<u>133,154</u>	143,732	276,886	
Total Assets	48,459,584	45,473,636	90,933,220	
Liabilities				
Accounts Payable	<u>15,040</u>	6,278	<u>21,318</u>	
Total Liabilities	15,040	<u>6,278</u>	<u>21,318</u>	
Net Position	\$48,444,544	<u>\$45,467,358</u>	\$93,911,902	
Additions Contributions – employer Contributions – employees	Police \$2,328,358 723,877	Fire \$ 2,494,658 654,851	Total \$ 4,823,016 1,378,728	

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Investment Income	1,527,392	2,265,575	3,792,967
<b>Total Additions</b>	4,579,627	5,415,084	9,994,711
Deductions			
Contractual Services	37,674	48,593	86,267
Benefits and Refunds	<u>3,143,338</u>	3,000,329	6,143,667
Total Deductions	<u>3,181,012</u>	3,048,922	6,229,934
Net Increase	\$1,398,615	<u>\$2,366,162</u>	<u>\$3,764,777</u>

## 12. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

## A. Excess Expenditures over Appropriations

Budgeted Fund	Budgeted Expendi	tures Excess Expenditures	Expenditures over Budget
Capital Debt Service	Fund \$ 3,220,9	\$ 3,305,959	\$ 84,982
Risk Management Fu	and 3,020,1	25 3,272,022	251,897

The Capital Debt Service Fund experienced excess expenditures over budget due to an advanced refunding of Fire Station #2 General Obligation Bonds.

The Risk Fund experienced expenditures which exceeded appropriations due to an accrual for claims payable. The detail of these expenditures can be found in the Combining and Individual Fund Financial Statements and Schedules section.

#### 13. GOVERNMENTAL FUND BALANCES

Governmental fund balances reported on the Balance Sheet for the Governmental Funds at December 31, 2014, include the following:

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Fund Balances	General	Downt Redevelo	pment	Im	Capital provements	1	Nonmajor	Total
Nonspendable:								
Advance to other funds	\$ 2,033	-			-		-	\$ 2,033
Note receivable	10,393	-			-		-	10,393
Prepaid items	35,512	-			-		-	35,512
Total Nonspendable	47,938	-			-		-	47,938
Restricted for:								
<b>Economic Development</b>	-	1,2	12,792		-		4,760,043	6,002,835
Road Improvements	-	-			-		397,617	397,617
Public Safety	-	-			-		1,333,173	1,333,173
Debt Service	-	-			-		393,613	393,613
Total Restricted	-	1,2	12,792		-		6,884,446	8,127,238
Assigned to:								
Capital Projects	-	-			8,687,884		725,371	9,413,255
Debt Service	-	-			-		17,058	17,058
Total Assigned	-	-			8,687,884		742,429	9,430,313
Unassigned:	 17,164,714	-			-			17,164,714
Total Fund Balances	\$ 17,212,652	\$ 1,24	12,792	\$	8,687,884	\$	7,626,875	\$ 34,770,203

## 14. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27; Statement No. 69, Government Combinations and Disposals of Government Operations; and Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees. Application of these standards may restate portions of these financial statements.

#### 15. SUBSEQUENT EVENT

On April 15, 2015, the Village issued \$9,535,000 of General Obligation Bonds of which \$4,535,000 will be used to refund a portion of the 2008 Stormwater Improvement bonds, and \$5,000,000 will be used for Water System infrastructure projects. The bonds are due in installments of \$220,000 to \$1,150,000, with interest rates from 2.0% to 3.5%, and maturing on 1/1/2035.

#### 16. COMPONENT UNIT - DOWNERS GROVE PUBLIC LIBRARY

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

#### A. Summary of Significant Accounting Policies

The statements for the component unit, Downers Grove Public Library (the Library), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The more significant of the Library accounting policies are described below.

#### 1. Fund Accounting

The Library uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to determine legal compliance and to aid financial management by segregating transactions related to certain governments functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for substantially all of the Library's general activities, including, the acquisition or construction of general capital assets (capital projects funds) and the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the Library, not accounted for in some other fund.

#### 2. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the Library. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who

purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds are reported as separate columns in the combining and individual fund financial statements.

The Library reports the following major governmental funds:

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

The *General Fund* is the Library's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Library Construction Fund* is used to account for capital improvements at the Library.

The *Library Debt Service Fund* is used for the payment of the Library's debt service.

## 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied (i.e. intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Library considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded when payment is due.

Charges for services revenues associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Fine revenues are not susceptible to accrual because generally they are not measurable until received in cash. The Library recognizes property taxes when they become both measurable and available in the year intended to finance.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Library's policy to use restricted resources first, then unrestricted resources as they are needed.

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## Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

The Library reports unearned and unavailable revenue on its financial statements. Unearned and unavailable revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned and unavailable revenues also arise when resources are received by the Library before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Library has a legal claim to the resources, the liability for unearned or unavailable revenue is removed from the financial statements and revenue is recognized.

#### 4. Cash and Cash Equivalents and Investments

Investments consist of certificates of deposit and treasury obligations with maturities greater than three months. Investments are reported at fair value, except that non-negotiable certificates of deposit are stated at cost.

#### 5. Receivables

The recognition of receivables associated with nonexchange transactions is as follows:

Imposed nonexchange receivables (such as: property taxes and fines) are recognized when an enforceable legal claim has arisen.

#### 6. Capital Assets

Capital assets, which include property, plant, and equipment are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined as having a useful life greater than one year with an initial, individual cost of \$25,000 or more for all capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Description	Years
Buildings	50 – 65
Capital equipment	5 – 15

#### 7. Deferred Outflows of Resources

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from an advance refunding of debt. The difference between the cost of the securities placed in trust for future payment of refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund.

#### 8. Compensated Absences

It is the Library's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All pay due in the event of termination is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have been incurred, for example, as a result of employee resignations and retirements near the end of the fiscal year and the payout is actually due to them but has not yet been paid.

#### 9. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

#### 10. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow resource (revenue) until that future time.

#### 11. Fund Balances/Net Position

Governmental fund equity is classified as fund balance and displayed as follows:

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the Library through formal action of the Library Board. Fund balance amounts are committed through a motion of the Library Board. This motion must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require another motion of the Library Board.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that are not considered restricted or committed. Fund balance may be assigned through the following: 1) the Village Council and Library Board assign amounts for a specific purpose. 2) All remaining positive spendable amounts in governmental funds, other than the general fund, that are neither restricted nor committed. Assignments may take place after the end of the reporting period.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The Village considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending.

Net investment in capital assets represents the book value of capital assets less any long-term debt outstanding issued to acquire or construct the capital assets.

#### 12. Use of Estimates

In preparing financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### B. Deposits and Investments

The Library maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the Library's funds.

#### Library Deposits and Investments

The Library's investment policy authorizes the Library to invest in all investments allowed by Illinois Compiled Statutes. These include deposits/investments in insured commercial

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and Illinois Funds (created by the Illinois State Legislature under the control

of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value).

The Library's investment policy does limit its deposits to financial institutions that are members of the FDIC system and are capable of posting collateral for amounts in excess of FDIC insurance.

It is the policy of the Library to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Library and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, legality, safety, liquidity, and yield.

#### Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Library's deposits may not be returned to it. The Library's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair market

value of the funds secured, with the collateral held by the Library, an independent third-party or the Federal Reserve Bank of Chicago.

Illinois funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Fund's share price, the price for which investments could be sold.

#### Investments

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Library limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for cash requirements for ongoing operations in shorter-term securities.

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Library limits its exposure to credit risk limiting investments to the safest

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

types of securities; pre-qualifying the financial institutions, intermediaries, and advisors with which the Library will conduct business; and diversifying the investment portfolio so that potential losses on individual investments will be minimized. Illinois Funds are rated AAA. Negotiable CDs are not rated.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Library will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Library's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by an independent third-party custodian and evidenced

by safekeeping receipts and a written custodial agreement. Illinois Funds are not subject to custodial credit risk.

Concentration of credit risk is the risk that the Library has a high percentage of its investments invested in one type of investment. The Library's investment policy requires diversification of investments to avoid unreasonable risk by limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities); no financial institution shall hold more than 40% of the Library's investment portfolio, exclusive of U.S. treasury securities in safekeeping; monies deposited at a financial institution shall not exceed 75% of the capital stock and surplus of that institution; commercial paper shall not exceed 10% of the Library's investment portfolio, excepting bond issue proceed

investments; and deposits in any one public investment pool shall not exceed 50% of the Library's investment portfolio.

#### C. Receivables

Property taxes for 2013 attach as an enforceable lien on January 1 of the year of the levy on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are payable in two installments, on or about June 1 and September 1. The County collects such taxes and remits them periodically. Management has determined that an allowance for uncollectible accounts is not necessary. As the 2014 tax levy is intended to fund expenditures for the 2015 fiscal year, these taxes are deferred as of December 31, 2014.

#### D. Capital Assets

Capital asset activity for the year ended December 31, 2014 was as follows:

	_	Balances anuary 1	Increases		Dec	creases		Balances ecember 31
GOVERNMENTAL ACTIVITIES								
Capital assets not being depreciated								
Land	\$	222,211	\$	-	\$		-	\$ 222,211
Total capital assets not being depreciated		222,211		-			-	222,211

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

Buildings	9,479,919	2,184,448	-	11,664,367
Capital equipment	 6,557,308	753,563	565,961	6,744,910
Total capital assets being depreciated	 16,037,227	2,938,011	565,961	18,409,277
Less accumulated depreciation for				
Buildings	2,011,124	189,885	-	2,201,009
Capital equipment	2,991,105	384,389	407,397	2,968,097
Total accumulated depreciation	5,002,229	574,274	407,397	5,169,106
Total capital assets being depreciated, net	 11,034,998	2,363,737	158,564	13,240,171
,	 			
GOVERNMENTAL ACTIVITIES	\$ 11,257,209	\$ 2,363,737	\$ 158,564	\$ 13,462,382

Depreciation expense was charged to functions/programs of the component unit as follows:

GOVERNMENTAL ACTIVITIES
Community services

\$ 574,274

#### E. Long-Term Debt

#### Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2014, was as follows:

		alances nuary 1	Additions	Re	eductions	Γ	Balances December 31	Current Portion
Compensated absences payable*	\$	22,361	\$ 30,752	\$	22,361	\$	30,752	\$ 9,226
Net OPEB payable* General obligation bonds payable Net Pension obligation –IMRF*		157,938 2,430,000 55,352	2,649 - 1,289		600,000		160,587 1,830,000 56,641	600,000
TOTAL	\$ 2	2,665,651	\$ 34,690	\$	622,361	\$	2,077,980	\$ 609,226

<sup>\*</sup> The Library General Fund liquidates the compensated absences, Net OPEB and Net Pension IMRF liabilities.

#### **General Obligation Bonds**

The Village issues general obligation bonds for the Library to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. All of the general obligation bonds are retired by the debt service fund. General obligation bonds currently outstanding are as follows:

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

	Balances January 1	Additions	Refunding/ Retirements	Balances December 31	Current Portion
\$2,430,000 General Obligation Refunding Bonds, Series 2013, dated January 22, 2013, due in installments of \$600,000 to \$615,000 plus interest at .920% due January 1, 2017.	\$ 2,430,000	\$ -	\$ 600,000	\$ 1,830,000	\$ 600,000
TOTAL	\$ 2,430,000	\$ -	\$ 600,000	\$ 1,830,000	\$ 600,000

#### Debt Service Requirements and Maturities

Annual debt service requirements to maturity for general obligation bonds and note payable are as follows:

Fiscal		
Year Ending	Governmental	Activities
December 31	Principal	Interest
2015	600,000	14,076
2016	615,000	8,487
2017	615,000	2,829
TOTAL	\$ 1,830,000	\$ 25,392

#### F. Risk Management

The Library is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. The Library purchases insurance in the open market.

#### G. Contingent Liabilities

The Library is not aware of any current or potential litigation.

#### H. Post Employment Benefits

In addition to providing pension benefits, the Village provides post employment health care and life insurance benefits (OPEB), in accordance with the personnel policy manual, to all employees who meet the eligibility requirements under the applicable retirement system. Currently, 24 active members are participating in the Village's health care plan. The employee pays 100% of the cost of the health and life insurance premiums for the post employment benefits with the exception of health benefits for retirees that have reached 65. Once an employee reaches 65 years of age, the Village subsidizes 50% of the health insurance premium. For new retirees after September 1, 2009, the retiree pays 100% of the cost of the health and life insurance premiums. The annual required

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

contribution for 2014 was \$10,548. All health care benefits are provided through the Village's self-insured health plan. The benefit levels are the same as those afforded to active employees. The Village first had an actuarial valuation as of December 31, 2007. The Library's Net OPEB obligation as of December 31, 2014 was \$160,587.

In the actuarial valuations, the entry-age actuarial cost method was used. The actuarial assumptions included 4% investment rate of return and an annual healthcare cost trend rate of 5%. Both rates include a 3% inflation assumption. The remaining amortization period at December 31, 2014 was 30 years. The funded status of the plan as of December 31, 2014 was as follows:

The net OPEB obligation was calculated as follows:

Annual Required Contribution	\$ 10,548
Interest on Net OPEB Obligation	6,318
Adjustment to Annual Required Contribution	(5,265)
Annual OPEB Cost	11,601
Contributions Made	(8,952)
Increase (Decrease) in Net OPEB Obligation	2,649
Net OPEB Obligation, Beginning of Year	<u>157,938</u>
Net OPEB Obligation, End of Year	\$ <u>160,587</u>

Actuarial valuations include estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARCs of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The funded status of the plan as of December 31 was as follows:

Actuarial Accrued Liability (AAL)	\$ 141,369
Actuarial Value of Assets	0
Unfunded Actuarial Accrued Liability (UAAL)	141,369
Funded Ratio (Actuarial Value of Plan Assets/AAL)	0.0%
Covered Payroll	\$ 1,403,648
UAAL as a Percentage of Covered Payroll	10.07 %

#### I. Stewardship, Legal Compliance and Accountability - Budgets

All departments of the Library submit requests for budgets to the Library Director so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested budgets for the

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# Village of Downers Grove Notes to Financial Statements (Continued) December 31, 2014

next fiscal year.

The proposed budget is presented to the Library Board for review.

The Library Director is authorized to transfer budgeted amounts between programs within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the Library Board and Village Council.

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REQUIRED SUPPLEMENTARY INFORMATION

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## Village of Downers Grove Required Supplementary Information General Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

Budgeted Amounts

		_		
	Original	Final	Actual	Variance
DEVENTIEG				
REVENUES	ф. 1.075.000	¢ 1.075.000	¢ 1,000,260	ф ( <b>72</b> (40)
Home Rule Sales Tax	\$ 1,975,000	\$ 1,975,000	\$ 1,902,360	\$ (72,640)
Property tax	11,309,970	11,309,970	11,404,819	94,849
Utility tax	5,505,000	5,505,000	5,166,793	(338,207)
Other taxes	1,320,000	1,320,000	1,409,490	89,490
Licenses & permits	1,467,296	1,467,296	1,689,429	222,133
Intergovernmental				
Income tax	4,400,000	4,400,000	4,579,714	179,714
Sales tax	11,300,000	11,300,000	11,439,449	139,449
Local use tax	770,000	770,000	940,782	170,782
Grants	613,000	613,000	669,011	56,011
Charges for services & fees	4,007,553	4,007,553	4,271,939	264,386
Fines & forfeitures	1,025,000	1,025,000	910,850	(114,150)
Investment income	100,000	100,000	(379,398)	(479,398)
Contributions & donations		-	4,815	4,815
Total revenues	43,792,819	43,792,819	44,010,053	217,234
EXPENDITURES				
Current				
General government	5,154,351	7,090,644	7,053,738	(36,906)
Public works	5,565,129	5,565,129	6,105,516	540,387
Community development	2,246,174	2,246,174	2,103,331	(142,843)
Public safety	29,855,311	29,855,311	29,309,140	(546,171)
Community services	877,631	877,631	794,228	(83,403)
Total expenditures	43,698,596	45,634,889	45,365,953	(268,936)
Total experiences	13,070,370	10,001,009	10,000,700	(200,550)
(Deficiency) of revenues (under) expenditures	94,223	(1,842,070)	(1,355,900)	486,170
OTHER FINANCING SOURCES (USES)				
Transfers out	_	(1,863,707)	(1,863,707)	_
111111111111111111111111111111111111111		(1,000,101)	(1,003,707)	
Net change in fund balances	94,223	(3,705,777)	(3,219,607)	486,170
Fund balances beginning	20,432,259	20,432,259	20,432,259	
Fund balances ending	\$ 20,526,482	\$ 16,726,482	\$ 17,212,652	
i una culunces chaing	Ψ 20,320,402	Ψ 10,720,702	Ψ 17,212,032	

(See independent auditors' report and notes to required supplementary information)

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## Village of Downers Grove Required Supplementary Information Downtown Redevelopment TIF Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

	Budgeted	Amounts		
	Original	Final	Actual	Variance
REVENUES				
Property tax	\$ 2,726,506	\$ 2,726,506	\$ 2,841,093	\$ 114,587
Investment income	225	225	79	(146)
Total revenues	2,726,731	2,726,731	2,841,172	114,441
EXPENDITURES				
Current				
Community Development	62,800	62,800	49,329	(13,471)
Public works	40,000	40,000	11,775	(28,225)
Total current	102,800	102,800	61,104	(41,696)
Total expenditures	102,800	102,800	61,104	(41,696)
Excess (deficiency) of revenues				
over (under) expenditures	2,623,931	2,623,931	2,780,068	156,137
OTHER FINANCING SOURCES (USES)				
Transfers out	(3,017,751)	(3,017,751)	(2,836,842)	180,909
Total other financing sources (uses)	(3,017,751)	(3,017,751)	(2,836,842)	180,909
Net change in fund balances	(393,820)	(393,820)	(56,774)	\$ 337,046
Fund balances beginning	1,299,566	1,299,566	1,299,566	
Fund balances ending	\$ 905,746	\$ 905,746	\$ 1,242,792	

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Village of Downers Grove

Required Supplementary Information Illinois Municipal Retirement Fund Schedule of Funding Progress December 31, 2014

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry-Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
12/31/2009	23,168,914	34,833,921	11,665,007	66.51%	12,962,994	89.99%
12/31/2010	25,667,439	36,891,606	11,224,167	69.58%	12,183,957	92.12%
12/31/2011	27,714,333	39,852,630	12,138,297	69.54%	12,628,001	96.12%
12/31/2012	31,332,910	42,311,748	10,978,838	74.05%	13,014,916	84.36%
12/31/2013	36,533,271	45,691,275	9,158,004	79.96%	13,768,468	66.51%
12/31/2014	40,503,361	49,765,997	9,262,636	81.39%	14,001,840	66.15%

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# Village of Downers Grove

# Required Supplementary Information Police Pension Fund Schedule of Funding Progress December 31, 2014

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry-Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
12/31/2009	33,882,250	57,051,451	23,169,201	59.4%	6,649,392	348.4%
12/31/2010	37,680,654	58,929,756	21,249,102	63.9%	6,237,227	340.7%
12/31/2011	40,219,632	64,623,582	24,403,950	62.2%	6,536,221	373.4%
12/31/2012	41,443,217	69,946,210	28,502,993	59.3%	6,541,826	435.7%
12/31/2013	47,045,929	79,129,442	32,083,513	59.5%	6,678,953	480.4%
12/31/2014	48,444,544	87,900,670	39,456,126	55.1%	6,736,518	585.7%

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# Village of Downers Grove

# Required Supplementary Information Firefighters' Pension Fund Schedule of Funding Progress December 31, 2014

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry-Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
12/31/2009	28,433,329	52,221,916	23,788,587	54.4%	6,230,701	381.8%
12/31/2010	32,098,166	54,836,758	22,738,592	58.5%	6,564,530	346.4%
12/31/2011	35,088,218	58,620,860	23,532,642	59.9%	6,416,127	366.8%
12/31/2012	37,564,102	64,842,688	27,278,586	57.9%	6,443,319	423.4%
12/31/2013	43,101,196	69,834,573	26,733,377	61.7%	6,695,413	399.3%
12/31/2014	45,467,358	79,847,569	34,380,211	56.9%	7,029,608	489.1%

(See independent auditors' report and notes to required supplementary information)

Required Supplementary Information Other Post-Employment Benefits Plan Schedule of Funding Progress December 31, 2014

# **Schedule of Funding Progress**

			<del></del>	<del></del>		
						UAAL
		Actuarial				as a
	Actuarial	Accrued	Unfunded			Percentage
Actuarial	Value of	Liability (AAL)	AAL	Funded	Covered	of Covered
Valuation	Assets	Entry-Age	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
12/31/2009	-	13,301,040	13,301,040	0.00%	22,810,182	58.3%
12/31/2010	-	11,356,186	11,356,186	0.00%	23,422,245	48.5%
12/31/2011	-	11,356,186	11,356,186	0.00%	23,976,981	47.4%
12/31/2012	-	15,149,883	15,149,883	0.00%	25,284,695	59.9%
12/31/2013	-	7,887,553	7,887,553	0.00%	26,148,495	30.2%
10/01/00:			- 00	0.000:	<b></b>	••
12/31/2014	-	7,887,553	7,887,553	0.00%	25,755,962	30.6%

Note: This schedule includes the library.

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# Village of Downers Grove

Required Supplementary Information Illinois Municipal Retirement Fund Schedule of Employer Contributions December 31, 2014

Calendar Year	Employer Contributions	Annual Required Contributions (ARC)	Percentage of ARC Contributed
2009	1,565,930	1,565,930	100.00%
2010	1,589,118	1,829,192	86.88%
2011	1,805,012	1,967,841	91.73%
2012	2,072,081	2,100,752	98.64%
2013	2,269,452	2,269,452	100.00%
2014	2,298,494	2,298,494	100.00%

# Required Supplementary Information Police Pension Fund Schedule of Employer Contributions Last Ten Calendar Years

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Actuarially Determined Contribution	\$ 880,982	\$ 1,082,440	\$ 1,090,889	\$ 1,145,653	\$ 1,262,129	\$ 1,705,508	\$ 1,880,508 \$	5 1,567,925 \$	1,943,836 \$	2,303,858
Contributions in ralation to the Actuarially determined contribution Contribution deficiency (excess)	889,575 \$ (8,593	1,093,264 ) \$ (10,824)	1,102,546 \$ (11,657)	1,144,537 \$ 1,116	1,271,750 \$ (9,621)	1,719,379 \$ (13,871)	1,893,250 \$ (12,742) \$	1,594,098 6 (26,173) \$	1,948,188 (4,352) \$	2,328,358 (24,500)
Covered-employee payroll		\$ 5,725,199	\$ 5,933,899	\$ 6,305,357	\$ 6,649,392	, , ,	\$ 6,536,221 \$		6,678,953 \$	
Contributions as a percentage of covered- employee payroll	17.08%	19.1%	18.6%	18.2%	19.1%	27.6%	29.0%	24.4%	29.2%	34.6%

#### Notes to Schedule:

The information is formated to comply with the requirements of GASB Statement 67.

Valuation date: Actuarially determined contribution rates are calculated as of January 1 of the prior fiscal year.

Methods and assumptions used to determine contribution rates:

Amortization method Level percentage of payroll, closed

Remaining amortization period 26 years (The funding schedule was reset to end in 2040 in 2011)

Asset valuation method Market Inflation 3%

Salary increases 4.75% (Tier 1: 3% per year, compounded; Tier2: 2% per year, simple), including inflation

Investment rate of return 7.25%

Retirement age See Note 11 in the Notes to Financial Statements

Mortality Mortality rates were based on the RP-2000 CHBCA Mortality Table.

Fiscal Year	Employer Contributions	Annual Required Contributions (ARC)	Percentage of ARC Contributed
12/31/2009	1,271,750	1,262,129	100.76%
12/31/2010	1,719,379	1,705,508	100.81%
12/31/2011	1,893,250	1,880,508	100.68%
12/31/2012	1,594,098	1,567,925	101.67%
12/31/2013	1,948,188	1,943,836	100.22%
12/31/2014	2,328,358	2,303,858	101.06%

(See independent auditors' report and notes to required supplementary information)

Required Supplementary Information Firefighters' Pension Fund Schedule of Employer Contributions Last Ten Calendar Years

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Actuarially Determined Contribution	\$ 1,296,314	\$ 1,444,212	\$ 1,565,863	\$ 1,017,249	\$ 1,578,223	\$ 1,979,952	\$ 2,203,343	\$ 1,995,726	\$ 2,183,670	\$ 2,467,520
Contributions in ralation to the Actuarially determined contribution Contribution deficiency (excess)	1,309,021 \$ (12,707)	1,572,033 \$ (127,821)	1,565,405 \$ 458	1,030,534 \$ (13,285)	1,585,181 \$ (6,958)	1,997,659 \$ (17,707)	2,216,722 \$ (13,379)	2,155,369 \$ (159,643)	2,249,893 \$ (66,223)	2,494,658 \$ (27,138)
Covered-employee payroll	\$ 5,638,490	\$ 6,055,797	\$ 6,143,206	\$ 6,266,722	\$ 6,230,701	\$ 6,564,530	\$ 6,416,127	\$ 6,443,319	\$ 6,695,413	\$ 7,029,608
Contributions as a percentage of covered- employee payroll	23.22%	26.0%	25.5%	16.4%	25.4%	30.4%	34.5%	33.5%	33.6%	35.5%

#### Notes to Schedule:

The information is formated to comply with the requirements of GASB Statement 67.

Valuation date: Actuarially determined contribution rates are calculated as of January 1 of the prior fiscal year.

Methods and assumptions used to determine contribution rates:

Amortization method Level percentage of payroll, closed

Remaining amortization period 26 years (The funding schedule was reset to end in 2040 in 2011)

Asset valuation method Market Inflation 3%

Salary increases 4.75% (Tier 1: 3% per year, compounded; Tier2: 2% per year, simple), including inflation

Investment rate of return 7.25%

Retirement age See Note 11 in the Notes to Financial Statements

Mortality Mortality rates were based on the RP-2000 CHBCA Mortality Table.

Fiscal Year	Employer Contributions	Annual Required Contributions (ARC)	Percentage of ARC Contributed
12/31/2009	1,585,181	1,578,223	100.44%
12/31/2010	1,997,659	1,979,952	100.89%
12/31/2011	2,216,722	2,203,343	100.61%
12/31/2012	2,155,369	1,995,726	108.00%
12/31/2013	2,249,893	2,183,670	103.03%
12/31/2014	2,494,658	2,467,520	101.10%

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Village of Downers Grove

Required Supplementary Information Other Post-Employment Benefits Plan Schedule of Employer Contributions December 31, 2014

Calendar Year	Employer Contributions	Annual Required Contributions (ARC)	Percentage of ARC Contributed
2009	595,440	2,850,251	20.89%
2010	436,549	554,929	78.67%
2011	420,609	528,729	79.55%
2012	420,609	729,362	57.67%
2013	479,178	452,255	105.95%
2014	382,857	471,615	81.18%

Note: This schedule includes the library.

# Required Supplementary Information Police Pension Fund Schedule of Changes in Employer's Net Pension Liability and Related Ratios December 31, 2014

	2014
TOTAL PENSION LIABILITY	
Service cost	\$ 1,393,865
Interest Changes of benefit terms	5,622,939
Differences between expected and actual experience	141,731
Changes of assumptions	4,756,031
Benefit payments, including refunds of member contributions	(3,143,338)
Net change in total pension liability	8,771,228
Total pension liability - beginning	79,129,442
TOTAL PENSION LIABILITY-ENDING	\$ 87,900,670
PLAN FIDUCIARY NET POSITION	
Employer contributions	\$ 2,328,358
Employee contributions	723,877
Net investment income	1,527,392
Benefit payments, including refunds of member contriutions	(3,143,338)
Administrative expense	(37,674)
Net change in plan fiduciary net position	1,398,615
Plan fiduciary net position - beginning	47,045,929
PLAN FIDUCIARY NET POSITION-ENDING	\$ 48,444,544
EMPLOYER'S NET PENSION LIABILITY	\$ 39,456,126
Plan fiduciary net position as a percentage of the total	
pension liability	55.11%
Covered-employee payroll	\$ 6,736,518
Village's net pension liability as a percentage of covered-	
employee payroll	585.71%

#### **Notes to Schedule:**

The Village implemented GASB Statement No. 67 in fiscal year 2014. Information prior to fiscal year 2014 is not available.

# Required Supplementary Information Firefighters' Pension Fund Schedule of Changes in Employer's Net Pension Liability and Related Ratios December 31, 2014

		2014
TOTAL PENSION LIABILITY		
Service cost	\$	1,590,174
Interest Changes of benefit terms		4,954,245
Differences between expected and actual experience		2,431,084
Changes of assumptions		4,037,822
Benefit payments, including refunds of member contributions		(3,000,329)
Net change in total pension liability		10,012,996
Total pension liability - beginning		69,834,573
TOTAL PENSION LIABILITY-ENDING	\$	79,847,569
PLAN FIDUCIARY NET POSITION		
Employer contributions	\$	2,494,658
Employee contributions		654,851
Net investment income		2,265,575
Benefit payments, including refunds of member contriutions		(3,000,329)
Administrative expense		(48,593)
Net change in plan fiduciary net position		2,366,162
Plan fiduciary net position - beginning		43,101,196
PLAN FIDUCIARY NET POSITION-ENDING	\$	45,467,358
EMPLOYER'S NET PENSION LIABILITY	\$	34,380,211
Plan fiduciary net position as a percentage of the total pension liability		56.94%
Coursed annalous according	¢	7.020.600
Covered-employee payroll	\$	7,029,608
Village's net pension liability as a percentage of covered- employee payroll		489.08%

#### **Notes to Schedule:**

The Village implemented GASB Statement No. 67 in fiscal year 2014. Information prior to fiscal year 2014 is not available.

Required Supplementary Information Police Pension Fund Schedule of Investment Returns December 31, 2014

	2014
Annual money-weighted rate of return,	
net of investment expense	3.40%

#### Notes to Schedule:

 $The \ Village \ implemented \ GASB \ Statement \ No. \ 67 \ in \ fiscal \ year \ 2014. \ Information \ prior \ to \ fiscal \ year \ 2014 \ is \ not \ available.$ 

Required Supplementary Information Firefighters' Pension Fund Schedule of Investment Returns December 31, 2014

	2014
Annual money-weighted rate of return,	
net of investment expense	5.40%

#### Notes to Schedule:

 $The \ Village \ implemented \ GASB \ Statement \ No. \ 67 \ in \ fiscal \ year \ 2014. \ Information \ prior \ to \ fiscal \ year \ 2014 \ is \ not \ available.$ 

### Notes to Required Supplementary Information December 31, 2014

#### 1. BUDGETS

All departments of the Village submit requests for budgets to the Village Manager so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested budgets for the next fiscal year. All governmental funds have legally adopted annual budgets. Budgets are prepared in accordance with generally accepted accounting principles, except for depreciation.

The proposed budget is presented to the Village Council for review. The governing body holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget.

The manager is authorized to transfer budgeted amounts between programs within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the governing body. Three budget amendments were completed during the fiscal year with Village Council's approval.

Expenditures may not legally exceed budgeted appropriations at the fund level.

(See independent auditors' report)

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# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

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# Village of Downers Grove

# General Fund Schedule of Revenues - Budget and Actual For the Year Ended December 31, 2014

	Original Budget	Final Budget	Actual	Variance
Home rule sales tax	\$ 1,975,000	\$ 1,975,000	\$ 1,902,360	\$ (72,640)
Property taxes				
General	5,847,145	5,847,145	5,888,571	41,426
Pension	4,771,379	4,771,379	4,801,989	30,610
Special service areas	331,446	331,446	321,867	(9,579)
Township road and bridge	 360,000	360,000	392,392	32,392
Total property taxes	11,309,970	11,309,970	11,404,819	94,849
Utility taxes				
Natural gas use tax	480,000	480,000	557,669	77,669
Electricity tax	1,925,000	1,925,000	1,886,151	(38,849)
Telecommunications tax	3,100,000	3,100,000	2,722,973	(377,027)
Total utility taxes	5,505,000	5,505,000	5,166,793	(338,207)
Other taxes				
Hotel tax	860,000	860,000	918,220	58,220
Personal property replacement tax	420,000	420,000	441,907	21,907
Other local taxes	 40,000	40,000	49,363	9,363
Total other taxes	1,320,000	1,320,000	1,409,490	89,490
Licenses & permits				
Building and related	1,043,000	1,043,000	1,276,103	233,103
Alcoholic beverage	203,000	203,000	229,081	26,081
Professional and occupational	132,996	132,996	126,970	(6,026)
Other licenses and permits	88,300	88,300	57,275	(31,025)
Total licenses & permits	1,467,296	1,467,296	1,689,429	222,133
Intergovernmental				
Income tax	4,400,000	4,400,000	4,579,714	179,714
Sales tax	11,300,000	11,300,000	11,439,449	139,449
Local use tax	770,000	770,000	940,782	170,782
Grants	613,000	613,000	669,011	56,011
Total intergovernmental	17,083,000	17,083,000	17,628,956	545,956

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# Village of Downers Grove

# General Fund Schedule of Revenues - Budget and Actual (Continued) For the Year Ended December 31, 2014

	Original Budget	Final Budget	Actual	Variance
Charges for services & fees				
Ambulance user fee - resident	\$ 775,000	\$ 775,000	\$ 776,144	\$ 1,144
Ambulance user fee - nonresident	325,000	325,000	341,398	16,398
Review and inspection fees	206,000	206,000	248,578	42,578
Cable franchise fees	830,000	830,000	913,577	83,577
Cellular antenna rental	1,195,844	1,195,844	1,201,770	5,926
Other fees & charges	675,709	675,709	790,472	114,763
Total charges for services & fees	4,007,553	4,007,553	4,271,939	264,386
Fines & forfeitures				
Administrative booking and				
tow fees	265,000	265,000	187,950	(77,050)
Fines	760,000	760,000	722,900	(37,100)
Total fines & forfeitures	1,025,000	1,025,000	910,850	(114,150)
Investment income	100,000	100,000	(379,398)	(479,398)
Contributions and donations	-	-	4,815	4,815
TOTAL REVENUES	\$ 43,792,819	\$ 43,792,819	\$ 44,010,053	\$ 217,234

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# Village of Downers Grove

# General Fund Schedule of Expenditures - Budget and Actual For the Year Ended December 31, 2014

		Original Budget		Final Budget		Actual		Variance
General government								
Personnel services	\$	3,524,088	\$	3,524,088	\$	3,601,998	\$	77,910
Supplies	·	134,214	·	134,214	·	134,672	·	458
Contractual services		863,185		863,185		787,763		(75,422)
Other charges and services		632,864		2,569,157		2,529,305		(39,852)
Total general government	_	5,154,351		7,090,644		7,053,738		(36,906)
Public works								
Personnel services		3,039,585		3,039,585		3,284,381		244,796
Supplies		552,855		552,855		750,616		197,761
Contractual services		1,270,636		1,270,636		1,372,587		101,951
Other charges and services		702,053		702,053		697,932		(4,121)
Total public works		5,565,129		5,565,129		6,105,516		540,387
Community development								
Personnel services		1,564,726		1,564,726		1,442,826		(121,900)
Supplies		15,100		15,100		8,649		(6,451)
Contractual services		157,150		157,150		102,445		(54,705)
Other charges and services		509,198		509,198		549,411		40,213
Total community development		2,246,174		2,246,174		2,103,331		(142,843)
Public safety								
Personnel services		25,792,893		25,792,893		25,405,663		(387,230)
Supplies		368,305		368,305		351,124		(17,181)
Contractual services		844,089		844,089		728,546		(115,543)
Other charges and services		2,850,024		2,850,024		2,823,807		(26,217)
Total public safety		29,855,311		29,855,311		29,309,140		(546,171)
Community services								
Personnel services		560,096		560,096		548,416		(11,680)
Supplies		28,864		28,864		14,886		(13,978)
Contractual services		280,589		280,589		213,964		(66,625)
Other charges and services		8,082		8,082		16,962		8,880
Total community services		877,631		877,631		794,228		(83,403)
TOTAL EXPENDITURES	\$	43,698,596	\$	45,634,889	\$	45,365,953	\$	(268,936)

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# Village of Downers Grove Capital Improvements Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

**Budgeted Amounts** 

	Duugeteu	Amounts		
	Original	Final	Actual	Variance
REVENUES				
Property tax	\$ 971,524	\$ 971,524	\$ 971,524	\$ -
Home rule sales tax	\$ 5,925,000	\$ 5,925,000	\$ 5,707,081	(217,919)
Utility tax	620,000	620,000	544,595	(75,405)
Other taxes	136,000	136,000	135,455	(545)
Intergovernmental	220,000	220,000	232,539	12,539
Investment income	15,000	15,000	70,975	55,975
Total revenues	7,887,524	7,887,524	7,662,169	(225,355)
EXPENDITURES				
Current				
General government	-		31	(31)
Public works	640,654	640,654	563,634	(77,020)
Total current Capital outlay	640,654	640,654	563,665	(77,051)
Public works	14,218,575	14,218,575	10,563,661	(3,654,914)
			10,303,001	* * * * * * * * * * * * * * * * * * * *
Public safety	45,000	45,000	10.562.661	(45,000)
Total capital outlay	14,263,575	14,263,575	10,563,661	(3,699,914)
Total expenditures	14,904,229	14,904,229	11,127,326	(3,776,965)
Excess (deficiency) of revenues				
over (under) expenditures	(7,016,705)	(7,016,705)	(3,465,157)	3,551,610
OTHER FINANCING SOURCES (USES)				
Transfers out	(3,720,976)	(3,720,976)	(3,720,980)	(4)
Total other financing sources (uses)	(3,720,976)	(3,720,976)	(3,720,980)	(4)
Net change in fund balances	(10,737,681)	(10,737,681)	(7,186,137)	\$ 3,551,606
Fund balances beginning	15,874,021	15,874,021_	15,874,021	
Fund balances ending	\$ 5,136,340	\$ 5,136,340	\$ 8,687,884	

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# Village of Downers Grove Nonmajor Governmental Funds Combining Balance Sheet December 31, 2014

	Special Revenue	_	Debt Service	Capital Projects		Total
ASSETS						
Cash and investments	\$ 7,270,393	\$	394,901	\$ 590,141	5	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Property taxes receivable	573,606		-	-		573,606
Other taxes receivable	120,455		17,803	-		138,258
Interest receivable	1,305		-	-		1,305
Accounts receivable				 241,433	_	241,433
Total Assets	7,965,759		412,704	 831,574	_	9,210,037
LIABILITIES						_
Accounts payable	901,320		-	104,777		1,006,097
Due to other funds	-		2,033	-		2,033
Deposits payable				 1,426	_	1,426
Total Liabilities	901,320		2,033	 106,203	_	1,009,556
DEFERRED INFLOWS OF RESOURCES Property taxes levied for future periods	573,606	_		 <u>-</u>		573,606
Total Liabilities & Deferred Inflows of						
Resources	1,474,926	_	2,033	106,203	_	1,583,162
FUND BALANCE						
Restricted	6,490,833		393,613	-		6,884,446
Assigned	-		17,058	725,371		742,429
Total fund balances	6,490,833		410,671	725,371		7,626,875
Total Liabilities, Deferred Inflows of Resources & Fund Balance	\$ 7,965,759	\$	412,704	\$ 831,574	\$	9,210,037

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## Village of Downers Grove Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2014

	Special Revenue	Debt Service	Capital Projects	Total
REVENUES				
Property tax	\$ 558,010	\$ -	\$ -	\$ 558,010
Other taxes	88,603	203,187	-	291,790
Intergovernmental	2,764,659	-	_	2,764,659
Charges for services & fees	300,218	_	21,023	321,241
Investment income	21,483	-	1	21,484
Total revenues	3,732,973	203,187	21,024	3,957,184
EXPENDITURES				
Current				
General government	970,619	-	83,747	1,054,366
Public works	1,765,108	-	-	1,765,108
Community development	219,435	-	-	219,435
Public safety	82,309	-	-	82,309
Capital outlay				
General government	-	-	520,931	520,931
Public safety	27,198	-	-	27,198
Debt service				
Principal retirement	-	4,630,000	-	4,630,000
Interest and other	-	1,908,426	-	1,908,426
Issuance costs		84,982		84,982
Total expenditures	3,064,669	6,623,408	604,678	10,292,755
Excess (deficiency) of				
revenues over (under) expenditures	668,304	(6,420,221)	(583,654)	(6,335,571)
OTHER FINANCING SOURCES (USE	ES)			
Transfers in	1,863,707	6,357,818	500,004	8,721,529
Refunding bonds issued	-	6,725,000	-	6,725,000
Payment to Escrow Agent	-	(6,887,556)	-	(6,887,556)
Bond premium		248,827		248,827
Total other financing sources (uses)	1,863,707	6,444,089	500,004	8,807,800
Net change in fund balance	2,532,011	23,868	(83,650)	2,472,229
Fund balances beginning	3,958,822	386,803	809,021	5,154,646
Fund balances ending	\$ 6,490,833	\$ 410,671	\$ 725,371	\$ 7,626,875

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# Village of Downers Grove Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2014

	Motor Fuel Tax	Foreign Fire	Ogden TIF	Tax Rebate	Transportation	Asset Forfeiture	Total
ASSETS							
Cash and investments	\$ 637,498	\$ 264,366	\$ 4,762,855	\$ 532,690	\$ -	\$ 1,072,984	\$ 7,270,393
Property taxes receivable	-	-	573,606	-	-	-	573,606
Other taxes receivable	120,455	-	-	-	-	-	120,455
Interest receivable	-	-	1,305	-	-	-	1,305
Total assets	757,953	264,366	5,337,766	532,690		1,072,984	7,965,759
LIABILITIES							
Accounts payable	360,336	4,177	4,117	532,690	-	-	901,320
Total liabilities	360,336	4,177	4,117	532,690			901,320
DEFERRED INFLOWS OF RESOURCE	S						
Property taxes levied for future periods			573,606				573,606
Total Liabilities & Deferred Inflows of							
Resources	360,336	4,177	577,723	532,690			1,474,926
FUND BALANCE							
Restricted	397,617	260,189	4,760,043			1,072,984	6,490,833
Total fund balances	397,617	260,189	4,760,043			1,072,984	6,490,833
m - 11: 1::::							
Total Liabilities, Deferred Inflows of	¢ 757.052	¢ 264.266	¢ 5227.766	¢ 520.000		¢ 1.072.004	¢ 7.065.750
Resources & Fund Balance	\$ 757,953	\$ 264,366	\$ 5,337,766	\$ 532,690		\$ 1,072,984	\$ 7,965,759

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#### Village of Downers Grove

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

#### Nonmajor Special Revenue Funds

For the Year Ended December 31, 2014

	Motor Fuel Tax	Foreign Fire	Odgen TIF	Tax Rebate	Transportation	Asset Forfeiture	Total
REVENUES							
Property tax	\$ -	\$ -	\$ 558,010	\$ -	\$ -	\$ -	\$ 558,010
Other taxes	-	88,603	-	-	-	-	88,603
Intergovernmental	1,614,041	-	-	970,619	179,999	-	2,764,659
Charges for services & fees	-	-	-	-	11,190	289,028	300,218
Investment income	93	71	21,319				21,483
Total revenues	1,614,134	88,674	579,329	970,619	191,189	289,028	3,732,973
EXPENDITURES							
Current							
General government	-	-	-	970,619	-	-	970,619
Public works	1,550,000	-	-	-	215,108	-	1,765,108
Community development	-	-	219,435	-	-	-	219,435
Public safety	-	73,851	-	-	-	8,458	82,309
Capital Outlay							
Public safety						27,198	27,198
Total expenditures	1,550,000	73,851	219,435	970,619	215,108	35,656	3,064,669
Excess (deficiency) of revenues over (under)							
expenditures	64,134	14,823	359,894		(23,919)	253,372	668,304
Other Financing Sources (Uses)							
Transfers in	_	_	_	-	1,863,707	_	1,863,707
Total other fin sources (Uses)					1,863,707		1,863,707
Net Change in fund balances	64,134	14,823	359,894		1,839,788	253,372	2,532,011
Net Change in fund balances	04,134	14,623	337,894	-	1,039,700	255,572	2,332,011
Fund balances (deficit) beginning	333,483	245,366	4,400,149		(1,839,788)	819,612	3,958,822
Fund balances ending	\$ 397,617	\$ 260,189	\$ 4,760,043	\$ -		\$ 1,072,984	\$ 6,490,833

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# Village of Downers Grove Motor Fuel Tax Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

**Budgeted Amounts** Original Final Actual Variance **REVENUES** Intergovernmental \$ 1,130,000 \$1,130,000 \$ 1,614,041 484,041 Investment income 300 300 (207)Total revenues 1,130,300 1,130,300 1,614,134 483,834 **EXPENDITURES** Public works 1,350,000 1,550,000 1,550,000 1,350,000 1,550,000 Total current 1,550,000 Total expenditures 1,350,000 1,550,000 1,550,000 Net change in fund balances (219,700)(419,700)64,134 483,834 Fund balances -- beginning 333,483 333,483 333,483

113,783

(\$

86,217)

397,617

Fund balances -- ending

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# Village of Downers Grove Foreign Fire Insurance Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

**Budgeted Amounts** Original Final Actual Variance **REVENUES** 10,603 Foreign fire insurance tax \$ 78,000 \$ 78,000 \$ 88,603 \$ Investment income 300 300 (229)71 78,300 78,300 88,674 10,374 Total revenues **EXPENDITURES** Current Public safety 136,650 136,650 73,851 62,799 73,851 62,799 Total current 136,650 136,650 Capital Outlay 30,000 Public safety 30,000 30,000 Total capital outlay 30,000 30,000 30,000 Total expenditures 166,650 166,650 73,851 92,799 Net change in fund balances (88,350)(88,350)14,823 103,173 Fund balances -- beginning 245,366 245,366 245,366 Fund balances -- ending 157,016 157,016 260,189

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# Village of Downers Grove Odgen TIF Fund

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

	Budgeted	Amounts			
	Original	Final	Actual	Variance	
REVENUES				_	
Property tax	\$ 553,866	\$ 553,866	\$ 558,010	\$ 4,144	
Investment income	4,005	4,005	21,319	17,314	
Total revenues	557,871	557,871	579,329	21,458	
EXPENDITURES Current Community development Total current Total expenditures	1,624,580 1,624,580 1,624,580	1,624,580 1,624,580 1,624,580	219,435 219,435 219,435	1,405,145 1,405,145 1,405,145	
Net change in fund balances Fund balances beginning	(1,066,709) 4,400,149	(1,066,709) 4,400,149	359,894 4,400,149	\$ 1,426,603	
rund balances beginning	4,400,149	4,400,149	4,400,149		
Fund balances ending	\$ 3,333,440	\$ 3,333,440	\$ 4,760,043		

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### Village of Downers Grove Sales Tax Rebate Fund

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

	Budgeted A	Amounts			
	Original	Final	Actual	Variance	
REVENUES					
Sales tax	\$ 900,000	\$ 900,000	\$ 970,619	\$ 70,619	
Total revenues	900,000	900,000	970,619	70,619	
EXPENDITURES					
Current					
General government	900,000	1,000,000	970,619	29,381	
Total current	900,000	1,000,000	970,619	29,381	
Total expenditures	900,000	1,000,000	970,619	29,381	
Net change in fund balances	-	(100,000)	-	\$ 100,000	
Fund balances beginning			<u>-</u> _		
Fund balances ending	<u> </u>	<u> </u>	<u> </u>		

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# Village of Downers Grove Transportation Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

### **Budgeted Amounts**

		Original	Final		Actual		Variance	
REVENUES								
Intergovernmental	\$	183,032	\$	183,032	\$	179,999	\$	(3,033)
Charges for services & fees		114,626		114,626		11,190		(103,436)
Total revenues		297,658		297,658		191,189		(106,469)
EXPENDITURES Current								
Public works		297,658		297,658		215,108		82,550
Total expenditures		297,658		297,658		215,108		82,550
OTHER FINANCING SOURCES (USES) Transfers in		-		_		1,863,707		1,863,707
Total other financing sources (uses)		-		-		1,863,707		1,863,707
Net change in fund balances		-		-		1,839,788	\$	1,839,788
Fund balances (deficit) beginning	(	1,839,788)	(	1,839,788)	(	1,839,788)		
Fund balances (deficit) ending	\$(	1,839,788)	\$(	1,839,788)	\$			

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# Village of Downers Grove Asset Forfeiture Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

	Budgeted	Amounts			
	Original	Final	Actual	Variance	
REVENUES				_	
Charges for srvcs, fees, fines	\$ 200,000	\$ 200,000	\$ 289,028	\$ 89,028	
Investment Income	2,500	2,500		(2,500)	
Total revenues	202,500	202,500	289,028	86,528	
EXPENDITURES					
Current					
Public safety	15,000	15,000	8,458	6,542	
Total current	15,000	15,000	8,458	6,542	
Capital Outlay					
Public safety	35,000	35,000	27,198	7,802	
Total capital outlay	35,000	35,000	27,198	7,802	
Total expenditures	50,000	50,000	35,656	14,344	
Net change in fund balances	152,500	152,500	253,372	\$ 100,872	
Fund balances beginning	819,612	819,612	819,612		
Fund balancesending	\$ 972,112	\$ 972,112	\$ 1,072,984		

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Village of Downers Grove Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2014

	Fairview	Downtown	Capital/		
	 Avenue	TIF	Facilities		<u>Total</u>
ASSETS					
Cash and investments	\$ -	393,613	1,288	\$	394,901
Local fuel tax receivable	17,803	-	_		17,803
Total assets	17,803	393,613	1,288		412,704
LIABILITIES					
Due to other funds	 2,033	-			2,033
	2,033	-	<del>-</del>		2,033
FUND BALANCES					
Restricted for debt service	-	393,613	-		393,613
Assigned	15,770	· -	1,288		17,058
Total fund balances	15,770	393,613	1,288		410,671
Total liabilities and fund balances	\$ 17,803	\$ 393,613	1,288	 \$	412,704

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# Village of Downers Grove Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2014

	Fairview Avenue		]	Downtown TIF		Capital/ Facilities		Total
REVENUES								_
Local fuel tax	\$	203,184	\$	-	\$	-	\$	203,184
Investment income		-		3		_		3
Total revenues		203,184		3				203,187
EXPENDITURES								
Debt service								
Principal retirement		200,000		2,270,000		2,160,000		4,630,000
Interest and other		-		847,449		1,060,977		1,908,426
Issuance costs		-				84,982		84,982
Total expenditures		200,000		3,117,449		3,305,959		6,623,408
Excess (deficiency) of revenues								
over (under) expenditures		3,184		(3,117,446)	(	(3,305,959)		(6,420,221)
OTHER FINANCING SOURCES (USES)								
Transfers in		_		3,136,842		3,220,976		6,357,818
Refunding bonds issued		-		-		6,725,000		6,725,000
Payment to escrow agent		-		-	(	(6,887,556)		(6,887,556)
		-		-		248,827		248,827
Total other financing sources (uses)		-		3,136,842		3,307,247		6,444,089
Net change in fund balances		3,184		19,396		1,288		23,868
Fund balances beginning		12,586		374,217				386,803
Fund balances ending	\$	15,770	\$	393,613	\$	1,288	\$	410,671

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# Village of Downers Grove Fairview Avenue Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

**Budgeted Amounts** Variance Original Final Actual **REVENUES** Local fuel tax 204,000 203,184 (816)204,000 Total revenues 204,000 204,000 203,184 (816)**EXPENDITURES** Debt service Principal retirement 200,000 200,000 200,000 Total debt service 200,000 200,000 200,000 Total expenditures 200,000 200,000 200,000 Net change in fund balances 4,000 4,000 3,184 (816)Fund balances -- beginning 12,586 12,586 12,586 15,770 Fund balances -- ending 16,586 16,586

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#### Village of Downers Grove Downtown Redevelopment TIF Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

	Budgete	d Amounts			
	Original	Final	Actual	Variance	
REVENUES Interest earned on investments Total revenues	<u>\$ -</u>	\$ - -	\$ 3 3	\$ 3 3	
EXPENDITURES Debt service Principal retirement Interest and other Total debt service Total expenditures	2,270,000 1,047,751 3,317,751 3,317,751	2,270,000 1,047,751 3,317,751 3,317,751	2,270,000 847,449 3,117,449 3,117,449	(200,302) (200,302) (200,302)	
(Deficiency) of revenues (under) expenditures	(3,317,751)	(3,317,751)	(3,117,446)	200,305	
OTHER FINANCING SOURCES Transfers in Total other financing sources	3,317,751 3,317,751	3,317,751 3,317,751	3,136,842 3,136,842		
Net change in fund balances	-	-	19,396	\$ 200,305	
Fund balances beginning	374,217	374,217	374,217		
Fund balances ending	\$ 374,217	\$ 374,217	\$ 393,613		

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#### Village of Downers Grove Capital Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

**Budgeted Amounts** Original Final Actual Variance **EXPENDITURES** Debt service 2,160,000 \$ 2,160,000 Principal retirement \$ \$ 2,160,000 \$ Interest and other 1,060,977 1,060,977 1,060,977 Issuance costs 84,982 84,982 Total debt service 3,220,977 3,220,977 3,305,959 84,982 Total expenditures 3,220,977 3,220,977 3,305,959 84,982 OTHER FINANCING SOURCES/(USES) Transfers in 3,220,977 3,220,977 3,220,976 (1) (275,000)Refunding Bonds Issued 7,000,000 6,725,000 Payment to Escrow Agent (7,000,000)(6,887,556)112,444 Bond premium 248,827 248,827 Total other financing sources 3,220,977 3,220,977 3,307,247 86,270 Net change in fund balances 1,288 1,288 Fund balances -- beginning Fund balances -- ending \$ \$ \$ 1,288

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## Village of Downers Grove Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2014

A G G P T G	Municipal Buildings	Real Estate	Total		
ASSETS Cash and investments Accounts receivable Total assets	\$ 427,758 239,989 667,747	\$ 162,383 1,444 163,827	\$ 590,141 241,433 831,574		
LIABILITIES Accounts payable Deposits payable Total liabilities	100,956	3,821 1,426 5,247	104,777 1,426 106,203		
FUND BALANCES Assigned for Capital Projects	566,791	158,580_	725,371		
Total liabilities and fund balances	\$ 667,747	\$ 163,827	\$ 831,574		

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#### Village of Downers Grove Nonmajor Capital Projects Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2014

	Municipal Buildings	Real Estate	Total
REVENUES			
Charges for services & fees	\$ -	\$ 21,023	\$ 21,023
Investment income		1	1
Total revenues		21,024	21,024
EXPENDITURES			
Current			
General government		83,747	83,747
Total current	<u> </u>	83,747	83,747
Capital Outlay			
General government	520,931		520,931
Total capital outlay	520,931	<u> </u>	520,931
Total expenditures	520,931	83,747	604,678
Excess (deficiency) of			
	(520,931)	(62,723)	(583,654)
OTHER FINANCING SOURCES (USES)			
Transfers in	500,004	-	500,004
Total Other Financing Sources	500,004	-	500,004
Net change in fund balance	(20,927)	(62,723)	(83,650)
Fund balances beginning	587,718	221,303	809,021
Fund balances ending	\$ 566,791	\$ 158,580	\$ 725,371

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### Village of Downers Grove Municipal Buildings Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance	
	Original	Final	Actual		
REVENUES					
Total revenues	\$ -	\$ -	\$ -	\$ -	
EXPENDITURES Capital outlay					
General government	835,000	835,000	520,931	314,069	
Total capital outlay	835,000	835,000	520,931	314,069	
Total expenditures	835,000	835,000	520,931	314,069	
Excess (deficiency) of revenues					
over (under) expenditures	(835,000)	(835,000)	(520,931)	314,069	
Transfers in	500,000	500,000	500,004	4	
Total other financing sources	500,000	500,000	500,004	4	
Net change in fund balances	(335,000)	(335,000)	(20,927)	\$ 314,073	
Fund balances beginning	587,718	587,718	587,718		
Fund balances (deficits) - ending	\$ 252,718	\$ 252,718	\$ 566,791		

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### Village of Downers Grove Real Estate Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

	Budgete	ed Amounts		
	Original	Original Final		Variance
REVENUES				
Charges for services & fees	\$ 20,400	\$ 20,400	\$ 21,023	\$ 623
Investment income	-	-	1	1
Total revenues	20,400	20,400	21,024	624
EXPENDITURES				
Current				
General government	93,545	93,545	83,747	(9,798)
Total current	93,545	93,545	83,747	(9,798)
Total expenditures	93,545	93,545	83,747	(9,798)
Net change in fund balances	(73,145)	(73,145)	(62,723)	\$ 10,422
Fund balances beginning	221,303	221,303	221,303	
Fund balances ending	\$ 148,158	\$ 148,158	\$ 158,580	

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### Village of Downers Grove Waterworks Fund Non GAAP Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2014

OPERATING EXPENSES           Water financial services         \$ 100,298         \$ 100,298         \$ 113,917         \$ 13,619           Supplies         300         300         1,861         1,561           Contractual services         61,000         61,000         80,027         19,027           Total         161,598         161,598         195,805         34,207           Water administration           Personnel services         363,545         363,545         464,710         101,165           Supplies         9,395         9,395         2,193         (7,202)           Contractual services         1,329,338         1,329,336         1,8702           Other charges and services         1,329,338         1,329,336         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995			Original Budget		Final Budget	Actual		Variance	
Water financial services         \$ 100,298         \$ 110,0198         \$ 113,917         \$ 13,619           Supplies         300         300         1,861         1,561           Contractual services         61,000         61,000         80,027         19,027           Total         161,598         161,598         195,805         34,207           Water administration           Personnel services         363,545         363,545         464,710         101,165           Supplies         9,395         9,395         2,193         (7,202)           Contractual services         1,329,338         1,329,338         1,329,336         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment           Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500	OPERATING EXPENSES		Buager		Buaget	1101441		· uranee	
Personnel services         \$ 100,298         \$ 100,298         \$ 113,917         \$ 13,619           Supplies         300         300         1,861         1,561           Total         161,000         61,000         80,027         19,027           Total         161,598         161,598         195,805         34,207           Water administration           Personnel services         363,545         363,545         464,710         101,165           Supplies         9,395         9,395         2,193         (7,202)           Contractual services         1,329,338         1,329,336         1,329,336         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (36,148)           Other charges and services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)									
Supplies         300         300         1,861         1,561           Contractual services         61,000         61,000         80,027         19,027           Total         161,598         161,598         195,805         34,207           Water administration         Personnel services         363,545         363,545         464,710         101,165           Supplies         9,395         9,395         2,193         (7,202)           Contractual services         1,329,338         1,329,338         1,329,338         1,329,338         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         249,592         249,592         204,572         (45,020)		\$	100,298	\$	100,298	\$ 113.917	\$	13.619	
Contractual services         61,000         61,000         80,027         19,027           Total         161,598         161,598         195,805         34,207           Water administration         Personnel services         363,545         363,545         464,710         101,165           Supplies         9,395         9,395         2,193         (7,202)           Contractual services         1,329,338         1,329,338         1,329,336         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         3,946           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         818,701         766,169	Supplies	·		·					
Total         161,598         161,598         195,805         34,207           Water administration         Personnel services         363,545         363,545         464,710         101,165           Supplies         9,395         9,395         2,193         (7,202)           Contractual services         132,9336         33,436         14,734         (18,702)           Other charges and services         1,329,338         1,329,336         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         2259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         818,701         766,169         (52,532)			61,000		61,000	,			
Personnel services         363,545         363,545         464,710         101,165           Supplies         9,395         9,395         2,193         (7,202)           Contractual services         33,436         33,436         14,734         (18,702)           Other charges and services         1,329,338         1,329,338         1,329,336         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)					,				
Personnel services         363,545         363,545         464,710         101,165           Supplies         9,395         9,395         2,193         (7,202)           Contractual services         33,436         33,436         14,734         (18,702)           Other charges and services         1,329,338         1,329,338         1,329,336         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)	Water administration								
Supplies         9,395         9,395         2,193         (7,202)           Contractual services         33,436         33,436         14,734         (18,702)           Other charges and services         1,329,338         1,329,338         1,329,336         (2,00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         73,808         73,808         73,808         73,812 <td></td> <td></td> <td>363,545</td> <td></td> <td>363,545</td> <td>464.710</td> <td></td> <td>101.165</td>			363,545		363,545	464.710		101.165	
Contractual services         33,436         33,436         14,734         (18,702)           Other charges and services         1,329,338         1,329,338         1,329,336         (2.00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (39,46)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,808         73,812									
Other charges and services         1,329,338         1,329,338         1,329,336         (2.00)           Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment         Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3						,			
Total         1,735,714         1,735,714         1,810,973         75,259           Water pumping and treatment Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Wat									
Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)									
Personnel services         105,416         105,416         108,239         2,823           Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)	Water numping and treatment								
Supplies         7,700         7,700         3,754         (3,946)           Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution         Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)			105 416		105 416	108 239		2 823	
Contractual services         114,775         114,775         78,627         (36,148)           Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution           Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553			*						
Other charges and services         14,995         14,995         14,988         (7)           Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution           Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,20			,		,				
Capital outlay         16,500         16,500         15,747         (753)           Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution           Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)<								, , ,	
Total         259,386         259,386         221,355         (38,031)           Water transmission and distribution Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)					,			` '	
Water transmission and distribution         Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)									
Personnel services         818,701         818,701         766,169         (52,532)           Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)								(==,===)	
Supplies         249,592         249,592         204,572         (45,020)           Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)	Water transmission and distribution	l							
Contractual services         578,516         578,516         459,570         (118,946)           Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)	Personnel services		818,701		818,701	766,169		(52,532)	
Other charges and services         73,808         73,808         73,812         4           Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)	Supplies		249,592		249,592	204,572		(45,020)	
Capital Outlay         5,000         5,000         8,624         3,624           Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         (3,904,971)         (3,904,971)	Contractual services		578,516		578,516	459,570		(118,946)	
Total         1,725,617         1,725,617         1,512,747         (212,870)           DuPage Water Commission Capital outlay         7,857,238         7,857,238         7,661,575         (195,663)           Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         (3,904,971)         (3,904,971)	Other charges and services		73,808		73,808			•	
DuPage Water Commission       7,857,238       7,857,238       7,661,575       (195,663)         Capital outlay       4,900,000       4,900,000       3,904,971       (995,029)         Total Non-GAAP operating expenses       16,639,553       16,639,553       15,307,426       (1,332,127)         Depreciation       -       -       1,148,204       1,148,204         Less assets capitalized       -       -       (3,904,971)       (3,904,971)	Capital Outlay							3,624	
Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)	Total		1,725,617		1,725,617	1,512,747		(212,870)	
Capital outlay         4,900,000         4,900,000         3,904,971         (995,029)           Total Non-GAAP operating expenses         16,639,553         16,639,553         15,307,426         (1,332,127)           Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)									
Total Non-GAAP operating expenses 16,639,553 16,639,553 15,307,426 (1,332,127)  Depreciation 1,148,204 1,148,204  Less assets capitalized (3,904,971) (3,904,971)	DuPage Water Commission		7,857,238		7,857,238	7,661,575		(195,663)	
Depreciation         -         -         1,148,204         1,148,204           Less assets capitalized         -         -         (3,904,971)         (3,904,971)	Capital outlay		4,900,000		4,900,000	3,904,971		(995,029)	
Less assets capitalized (3,904,971) (3,904,971)	Total Non-GAAP operating expenses		16,639,553		16,639,553	15,307,426		(1,332,127)	
	Depreciation		-		-	1,148,204		1,148,204	
Total GAAP operating expenses \$ 16,639,553 \$ 16,639,553 \$ 12,550,659 \$ (4,088,894)	Less assets capitalized					(3,904,971)		(3,904,971)	
	Total GAAP operating expenses	\$	16,639,553	_\$_	16,639,553	\$ 12,550,659	_\$_	(4,088,894)	

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# Village of Downers Grove Parking Fund Non GAAP Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2014

	Original Budget	Final Budget	Actual	Variance
OPERATING EXPENSES				
Non-deck parking operations				
Supplies	\$ 2,500	\$ 2,500	\$ 1,064	\$ (1,436)
Contractual services	75,284	75,284	56,201	(19,083)
Other charges and services	1,732,000	1,732,000	98,304	(1,633,696)
Total	1,809,784	1,809,784	155,569	(1,654,215)
Parking deck operations				
Supplies	5,900	5,900	2,111	(3,789)
Contractual services	129,138	129,138	118,332	(10,806)
Other charges and services	50,000	50,000	12,383	(37,617)
Total	185,038	185,038	132,826	(52,212)
Enforcement				
Personnel services	173,041	173,041	172,382	(659)
Supplies	1,388	1,388	1,140	(248)
Contractual services	12,650	12,650	11,597	(1,053)
Other charges and services	545,273	545,273	545,280	(1,033)
Total	 732,352	732,352	730,399	(1,953)
Total	 132,332	132,332	730,377	(1,733)
Total Non-GAAP operating expenses	2,727,174	2,727,174	1,018,794	(1,708,380)
Depreciation	-	-	26,183	26,183
Total GAAP operating expenses	\$ 2,727,174	\$ 2,727,174	\$ 1,044,977	\$ (1,682,197)

#### Village of Downers Grove Stormwater Utility Fund Non GAAP Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2014

	Original Final							
		Budget		Budget		Actual		Variance
OPERATING EXPENSES								_
Stormwater financial services								
Personnel services	\$	29,676	\$	29,676	\$	41,614	\$	11,938
Supplies		1,000		1,000		-		(1,000)
Contractual services		34,000		34,000		30,960		(3,040)
Total		64,676		64,676		72,574		7,898
Stormwater Design Engineering								
Personnel services		566,457		566,457		272,514		(293,943)
Supplies		700		700		52		(648)
Contractual services		67,139		67,139		23,062		(44,077)
Total		634,296		634,296		295,628		(338,668)
Stormwater Maintenance								
Personnel services		503,413		503,413		435,016		(68,397)
Supplies		68,195		68,195		48,556		(19,639)
Contractual services		256,449		256,449		185,070		(71,379)
Other charges and services		379,084		379,084		406,596		27,512
Capital outlay		9,548,000		9,548,000		4,069,663		(5,478,337)
Total		10,755,141		10,755,141		5,144,901		(5,610,240)
Total Non-GAAP operating expenses		11,454,113		11,454,113		5,513,103		(5,941,010)
Depreciation		-		-		232,270		232,270
Less assets capitalized		-		-		(3,849,463)		(3,849,463)
Total GAAP operating expenses	\$	11,454,113	\$	11,454,113	\$	1,895,910	\$	(9,558,203)

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#### Village of Downers Grove Combining Statement of Net Position Internal Service Funds December 31, 2014

	Equipment Replacement	Fleet Services	Health Insurance	Risk Management	Total
ASSETS	<u> </u>	50111005	mountainee	1/14magement	10141
Current assets					
Cash and investments	\$ 1,772,308	\$ 379,232	\$ 1,741,813	\$ 195,400	\$ 4,088,753
Prepaids	4,573			\$ 30,637	35,210
Accounts receivable	4,630	5,614	6,086	22,373	38,703
Inventory	-	123,053	-	-	123,053
Total Current assets	1,781,511	507,899	1,747,899	248,410	4,285,719
Noncurrent assets					
Capital assets being depreciated	11,752,345	1,027,698	-	-	12,780,043
Accumulated depreciation	(6,345,570)	(797,057)	<u> </u>	<u>-</u> _	(7,142,627)
Total Noncurrent assets	5,406,775	230,641	<u>-</u>		5,637,416
Total assets	7,188,286	738,540	1,747,899	248,410	9,923,135
LIABILITIES					
Current liabilities					
Accounts payable	221,941	66,276	6,927	85,738	380,882
Other payables	-	-	22,892	-	22,892
Compensated absences	-	15,167	12,656	536	28,359
Claims payable	-	-	843,932	753,568	1,597,500
Total Current liabilities	221,941	81,443	886,407	839,842	2,029,633
Noncurrent liabilities					
Claims payable	-	-	-	1,758,325	1,758,325
Other post-employment benefits	-	113,819	23,298	27,817	164,934
Compensated absences	-	35,389	29,531	1,251	66,171
Net pension obligation	-	14,432	3,189	3,549	21,170
Total Noncurrent liabilities	-	163,640	56,018	1,790,942	2,010,600
Total liabilities	221,941	245,083	942,425	2,630,784	4,040,233
NET POSITION					
Net investment in capital assets	5,406,775	230,641	-	-	5,637,416
Unrestricted (deficit)	1,559,570	262,816	805,474	(2,382,374)	245,486
Total net position	\$ 6,966,345	\$ 493,457	\$ 805,474	\$ (2,382,374)	\$ 5,882,902

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#### Village of Downers Grove Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Internal Service Funds For the Year Ended December 31, 2014

	Equipment Replacement	Fleet Services	Health Insurance	Risk Management	Total
Operating revenues					
Sales	\$ -	\$ 162,530	\$ -	\$ -	\$ 162,530
Interfund services	1,280,483	1,673,496	4,876,486	3,403,426	11,233,891
Insurance premiums	-	-	1,780,463	-	1,780,463
Other	-	-	10,060	345,878	355,938
Total operating revenues	1,280,483	1,836,026	6,667,009	3,749,304	13,532,822
Operating expenses					
Personnel services	-	669,815	134,225	129,126	933,166
Supplies	356,470	756,880	-	248	1,113,598
Contractual services	-	175,902	1,212,335	579,578	1,967,815
Other charges and services	58,647	237,110	5,114,527	2,563,070	7,973,354
Depreciation	776,598	39,451	-	-	816,049
Total operating expenses	1,191,715	1,879,158	6,461,087	3,272,022	12,803,982
Operating Income (loss)	88,768	(43,132)	205,922	477,282	728,840
Nonoperating revenues					
Intergovernmental	4,630	-	-	-	4,630
Investment income	10	-	(12,425)	-	(12,415)
Gain from disposals	3,557	-	-	-	3,557
Total non operating revenues (expenses)	8,197	_	(12,425)		(4,228)
Change in net position	96,965	(43,132)	193,497	477,282	724,612
Total net position beginning	6,869,380	536,589	611,977	(2,859,656)	5,158,290
Total net position ending	\$ 6,966,345	\$ 493,457	\$ 805,474	(\$ 2,382,374)	\$ 5,882,902

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Village of Downers Grove Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2014

CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from interfund services \$1,331,743 \$1,673,496 \$4,876,486 \$3,403,426 \$11,2  Receipts from customers - 165,298 1,793,141 495,588 2,4  Other payments - (237,110) (4,956,380) (2,401,139) (7,59)  Payments to employees - (664,689) (121,043) (126,867) (9,20)  Payments for interfund services - (175,902) - (622,245) (7,90)  Payments to suppliers (291,459) (748,761) (1,227,976) (553,363) (2,80)	0tal 285,151 454,027 194,629 192,599 198,147 121,559 112,244 4,630 4,630
Receipts from interfund services         \$1,331,743         \$1,673,496         \$4,876,486         \$3,403,426         \$11,22           Receipts from customers         -         165,298         1,793,141         495,588         2,4           Other payments         -         (237,110)         (4,956,380)         (2,401,139)         (7,59           Payments to employees         -         (664,689)         (121,043)         (126,867)         (9           Payments for interfund services         -         (175,902)         -         (622,245)         (79           Payments to suppliers         (291,459)         (748,761)         (1,227,976)         (553,363)         (2,807)           Net cash provided (used) by operating activities         1,040,284         12,332         364,228         195,400         1,61    CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	454,027 (94,629) (12,599) (98,147) (21,559) (12,244) (4,630)
Receipts from customers       -       165,298       1,793,141       495,588       2,4         Other payments       -       (237,110)       (4,956,380)       (2,401,139)       (7,59         Payments to employees       -       (664,689)       (121,043)       (126,867)       (9         Payments for interfund services       -       (175,902)       -       (622,245)       (79         Payments to suppliers       (291,459)       (748,761)       (1,227,976)       (553,363)       (2,82         Net cash provided (used) by operating activities       1,040,284       12,332       364,228       195,400       1,61	454,027 (94,629) (12,599) (98,147) (21,559) (12,244) (4,630)
Other payments       -       (237,110)       (4,956,380)       (2,401,139)       (7,59)         Payments to employees       -       (664,689)       (121,043)       (126,867)       (9)         Payments for interfund services       -       (175,902)       -       (622,245)       (79)         Payments to suppliers       (291,459)       (748,761)       (1,227,976)       (553,363)       (2,827)         Net cash provided (used) by operating activities       1,040,284       12,332       364,228       195,400       1,61     CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	(94,629) (12,599) (198,147) (21,559) (12,244) (4,630)
Payments to employees - (664,689) (121,043) (126,867) (92,1043) (126,867) (93,1043) (126,867) (94,1043) (126,867) (94,1043) (126,867) (104,1043	12,599) 198,147) 121,559) 12,244 4,630
Payments for interfund services - (175,902) - (622,245) (79  Payments to suppliers (291,459) (748,761) (1,227,976) (553,363) (2,827)  Net cash provided (used) by operating activities 1,040,284 12,332 364,228 195,400 1,619  CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	98,147) (21,559) (12,244 4,630
Payments to suppliers Net cash provided (used) by operating activities    1,040,284   12,332   364,228   195,400   1,61	221,559) 12,244 4,630
Net cash provided (used) by operating activities 1,040,284 12,332 364,228 195,400 1,61  CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	4,630
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	4,630
ACTIVITIES	
Grant proceeds	
	4,630
Net cash provided (used) by noncapital activities 4,630	
CASH FLOWS FROM CAPITAL AND RELATED	
FINANCING ACTIVITIES	
Capital assets purchased (558,439)	58,439)
Net cash provided (used) by capital activities (558,439) (558,439)	58,439)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest received	(12,415)
Net cash provided by investing activities 10 (12,425) (	12,415)
Net Increase (decrease) in cash and cash equivalents         486,485         12,332         351,803         195,400         1,04	46,020
Cash and investments - beginning of year 1,285,823 366,900 1,390,010 - 3,04	42,733
	88,753
Cash and investments - end of year = 1,772,500	00,733
Reconciliation of operating income (loss) to net cash by operating activities	
Operating income (loss) 88,768 (43,132) 205,922 477,282 7	728,840
Adjustments to reconcile operating income to net	
cash provided (used) by operating activities:	
	816,049
Change in assets and liabilities	
	171,822
Accrued payroll	0
Compensated absences - 3,876 155 1,224	5,255
Accounts receivable 51,260 2,768 2,618 149,710 2	206,356
	(22,245)
Inventory - 5,987	5,987
	35,210)
Other post-employment benefits - 919 12,971 969	14,859
Other payables 1,448 -	1,448
• •	318,630
Net pension obligation 331 56 66	453
	612,244

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## Village of Downers Grove Equipment Replacement Fund Non GAAP Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2014

	Original	Final		
	 Budget	Budget	Actual	Variance
OPERATING EXPENSES				
Capital outlay	\$ 1,465,480	\$ 1,465,480	\$ 948,514	\$ (516,966)
Less assets capitalized	 -	-	(533,397)	(533,397)
Total Non GAAP operating expenses	1,465,480	1,465,480	415,117	(1,050,363)
Depreciation	-	-	776,598	776,598
Total GAAP operating expenses	\$ 1,465,480	\$ 1,465,480	\$ 1,191,715	\$ (273,766)

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#### Village of Downers Grove Fleet Services Fund Non GAAP Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2014

	Original Budget	Final Budget	Actual	Variance
OPERATING EXPENSES				
Personnel services	\$ 650,617	\$ 650,617	\$ 669,815	\$ 19,198
Supplies	810,222	810,222	756,880	(53,342)
Contractual services	146,865	146,865	175,902	29,037
Other charges and services	240,363	240,363	237,110	(3,253)
Total Non GAAP expenses	1,848,067	1,848,067	1,839,707	(8,360)
Depreciation	 -	-	39,451	39,451
Total GAAP operating expenses	\$ 1,848,067	\$ 1,848,067	\$ 1,879,158	\$ 31,091

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### Village of Downers Grove Health Insurance Fund Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2014

	Original Budget	Final Budget	Actual	,	Variance
OPERATING EXPENSES	-				
Health administration					
Personnel services	\$ 118,962	\$ 118,962	\$ 134,225	\$	15,263
Supplies	760	760	-		(760)
Contractual services	98,886	98,886	103,369		4,483
Other charges and services	535	535	2,864		2,329
Total	219,143	219,143	240,458		21,315
Vision insurance					
Contractual services	44,000	44,000	45,005		1,005
Total	44,000	44,000	45,005		1,005
Medical insurance					
Contractual services	912,641	912,641	1,044,473		131,832
Other charges and services	5,197,029	5,197,029	4,710,213		(486,816)
Total	6,109,670	6,109,670	5,754,686		(354,984)
Dental insurance					
Contractual services	19,368	19,368	19,488		120
Other charges and services	432,496	432,496	401,450		(31,046)
Total	451,864	451,864	420,938		(30,926)
Total operating expenses	\$ 6,824,677	\$ 6,824,677	\$ 6,461,087	\$	(363,590)

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## Village of Downers Grove Risk Management Fund Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2014

	Original Budget	Final Budget		Actual		Variance	
OPERATING EXPENSES							
Personnel services	\$ 127,827	\$ 127,827	\$	129,126	\$	1,299	
Supplies	600	600		248		(352)	
Contractual services	657,955	657,955		579,578		(78,377)	
Other charges and services	1,763,743	2,233,743		2,563,070		329,327	
Total operating expenses	\$ 2,550,125	\$ 3,020,125	\$	3,272,022	\$	251,897	

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## Village of Downers Grove, Illinois Pension Trust Funds Combining Statement of Net Position December 31, 2014

	Police	Firefighters'	's'			
	Pension	Pension	Total			
ASSETS						
Cash and cash equivalents	\$ 1,797,290	\$ 1,493,352	\$ 3,290,642			
Investments						
U.S. obligations	9,600,245	6,279,486	15,879,731			
Corporate bonds	8,327,269	9,078,207	17,405,476			
Foreign bonds	681,645	172,491	854,136			
Negotiable CDs	-	4,160,096	4,160,096			
Mutual funds - fixed income	866,042	-	866,042			
Mutual funds - equity	19,246,262	24,139,702	43,385,964			
Common and Preferred Stocks	4,773,051	-	4,773,051			
Real Estate	3,026,382	-	3,026,382			
Prepaids	8,244	6,570	14,814			
Interest receivable	133,154	143,732	276,886			
Total assets	48,459,584	45,473,636	93,933,220			
LIABILITIES						
Accounts payable	15,040	6,278	21,318			
Total liabilities	15,040	6,278	21,318			
NET POSITION						
Restricted for pension benefits	\$ 48,444,544	\$ 45,467,358	\$ 93,911,902			

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## Village of Downers Grove Combining Statement of Changes in Net Position Pension Trust Funds For the Year Ended December 31, 2014

	Police Pension			irefighters' Pension	Total
ADDITIONS					
Contributions					
Contributions - employer	\$	2,328,358	\$	2,494,658	\$ 4,823,016
Contributions - employees		723,877		654,851	1,378,728
Total contributions		3,052,235		3,149,509	6,201,744
Investment earnings					
Net appreciation in fair value					
of investments		729,655		1,455,987	2,185,642
Interest earned on investments		919,623		892,115	1,811,738
Less investment expense		(121,886)		(82,527)	(204,413)
Net investment earnings (loss)		1,527,392		2,265,575	3,792,967
Total additions		4,579,627		5,415,084	9,994,711
DEDUCTIONS					
Contractual services		37,674		48,593	86,267
Benefits and refunds		3,143,338		3,000,329	6,143,667
Total deductions		3,181,012		3,048,922	6,229,934
Change in Net Position		1,398,615		2,366,162	3,764,777
Net Position - beginning of the year		47,045,929		43,101,196	90,147,125
Net Position - end of the year	\$	48,444,544	\$	45,467,358	\$ 93,911,902

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# Village of Downers Grove Police Pension Fund Schedule of Changes in Net Position - Budget and Actual For the Year Ended December 31, 2014

	Original Budget	Final Budget	Actual	Variance
	 	<u> </u>		
ADDITIONS				
Contributions - employer	\$ 2,303,858	\$ 2,303,858	\$ , ,	\$ 24,500
Contributions - employees	 700,000	700,000	723,877	23,877
Total contributions	 3,003,858	3,003,858	3,052,235	48,377
Investment earnings				
Net appreciation in fair value				
of investments	250,000	250,000	729,655	479,655
Interest earned on investments	700,000	700,000	919,623	219,623
Less investment expense	(120,000)	(120,000)	(121,886)	(1,886)
Net investment earnings (loss)	830,000	830,000	1,527,392	697,392
Total additions	3,833,858	3,833,858	4,579,627	745,769
DEDUCTIONS				
Supplies	50	50	-	50
Administrative expense	69,800	69,800	37,674	32,126
Other charges and services	6,852	6,852	-	6,852
Benefits and refunds	3,380,000	3,380,000	3,143,338	236,662
Total deductions	 3,456,702	3,456,702	3,181,012	275,690
Net Change in Net Position	\$ 377,156	\$ 377,156	1,398,615	\$ 1,021,459
Net position restricted for pension benefits				
Beginning			47,045,929	
Ending			\$ 48,444,544	

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### Village of Downers Grove Firefighters' Pension Fund Schedule of Changes in Net Position - Budget and Actual For the Year Ended December 31, 2014

	Original Budget	Final Budget	Actual	Variance
ADDITIONS				
Contributions - employer	\$ 2,467,520	\$ 2,467,520	\$ 2,494,658	\$ 27,138
Contributions - employees	 675,000	675,000	654,851	(20,149)
Total contributions	 3,142,520	3,142,520	3,149,509	6,989
Investment earnings				
Net appreciation in fair value				
of investments	250,000	250,000	1,455,987	1,205,987
Interest earned on investments	700,000	700,000	892,115	192,115
Less investment expense	(74,000)	(74,000)	(82,527)	(8,527)
Net investment earnings (loss)	 876,000	876,000	2,265,575	1,389,575
Total additions	4,018,520	4,018,520	5,415,084	1,396,564
DEDUCTIONS				
Contractual services	80,800	80,800	48,593	32,207
Other charges and services	6,852	6,852	-	6,852
Benefits and refunds	 2,975,000	2,975,000	3,000,329	(25,329)
Total deductions	3,062,652	3,062,652	3,048,922	13,730
Net Change in Net Position	\$ 955,868	\$ 955,868	2,366,162	\$ 1,410,294
Net position restricted for pension benefits				
Beginning		_	43,101,196	
Ending		=	\$ 45,467,358	

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## Village of Downers Grove Construction Deposit Fund Schedule of Changes in Assets and Liabilities For the Year Ended December 31, 2014

	Balances		Balances		
	January 1	Additions	Deductions	December 31	
ASSETS					
Cash and investments	\$ 1,644,762	\$ 2,347,094	\$ 2,097,018	\$ 1,894,838	
Total assets	1,644,762	2,347,094	2,097,018	1,894,838	
LIABILITIES					
Accounts payable	174,017	1,384,085	1,316,983	241,119	
Deposits payable	1,470,745	1,855,022	1,672,048	1,653,719	
Total liabilities	\$ 1,644,762	\$ 3,239,107	\$ 2,989,031	\$ 1,894,838	

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# COMPONENT UNIT DOWNERS GROVE LIBRARY

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#### Downers Grove Public Library Component Unit

# Statement of Net Position and Governmental Funds Combining Balance Sheet December 31, 2014

						Statement of
	General	Debt Service	Construction	Total	Adjustments	Net Position
Assets						
Cash and investments	\$ 2,093,323	\$ 912,678	\$ -	\$ 3,006,001	-	\$ 3,006,001
Property tax receivable	4,662,087	626,316	-	5,288,403	-	5,288,403
Accounts receivable	7	-	-	7	-	7
Capital assets not being depreciated	-	-	-	-	222,211	222,211
Capital assets net accumulated depreciation					13,240,171	13,240,171
Total Assets	6,755,417	1,538,994		8,294,411	13,462,382	21,756,793
Deferred outflow of resources						
Loss on refunding	-	-	-	-	132,746	132,746
Total Assets & Deferred Outflows of Resources	6,755,417	1,538,994		8,294,411	13,595,128	21,889,539
Liabilities						
Current liabilities						
Accrued interest payable	_	_	_	_	8,418	8,418
Accrued payroll	76.357	_	_	76,357	0,410	76,357
Accounts payable	90,007	_	_	90,007	_	90,007
Debt due within 1 year	-	_	_	-	609,226	609,226
Total Current liabilities	166,364			166,364	617,644	784,008
						,
Debt due in more than 1 year					1,468,754	1,468,754
Deferred inflow of resources						
Property taxes levied for future periods	4,662,087	626,316	_	5,288,403	_	5,288,403
Troperty water to real for ratare periods		020,510		3,200,103		3,200,103
Total Liabilities & Deferred Inflows of Resources						
	4,828,451	626,316		5,454,767	2,086,398	7,541,165
Fund Balance / Net Position					11 5 5 100	11 7 6 7 100
Net investment in capital assets	-	010 670	-	010 (70	11,765,128	11,765,128
Restricted for Debt Service	1.026.066	912,678	-	912,678	(8,418)	904,260
Unassigned/Unrestricted	1,926,966	<u>-</u>	<u>-</u>	1,926,966	(247,980)	1,678,986
Total fund balances/net position	\$ 1,926,966	\$ 912,678	<u> </u>	\$ 2,839,644	\$ 11,508,730	\$ 14,348,374

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# Downers Grove Public Library

# Component Unit Statement of Activities and Governmental Fund

# Combining Statement of Revenues, Expenditures & Changes in Fund Balances/Net Position For the Year Ended December 31, 2014

	General	Debt Ser	vice	Const	ruction	-	Γotal	Adins	stments		tatement Activities
REVENUES	General	Beet Bei	1100	Const	ruction		- Ciui	riaja	, ciriones	- 01	Tictivities
Property taxes	\$ 4,469,258	\$ 621.	052	\$	-	\$ 5,	,090,310	\$	-	\$	5,090,310
Personal property repl tax	63,129		-		-		63,129		-		63,129
Intergovernmental	61,516		-		-		61,516		-		61,516
Charges for services	50,953		-		-		50,953		-		50,953
Fines	98,426		-		-		98,426		-		98,426
Investment income	5,423		466		101		5,990		-		5,990
Contributions & donations	5,562			2	200,000		205,562				205,562
Total revenues	4,754,267	621	518	2	200,101	5,	,575,886				5,575,886
EXPENDITURES											
Current											
Community services	3,680,245		-		-	3,	,680,245	1,0	38,205		4,718,450
Capital outlay	957,382		-	2,2	273,667	3,	,231,049	(3,2	31,049)		-
Debt service											
Principal retirement	-	600.	,000		-		600,000	(6	00,000)		-
Interest and fiscal charges		19,	596				19,596		50,339		69,935
Total expenditures	4,637,627	619	596	2,2	273,667	7,	,530,890	(2,7	42,505)		4,788,385
(Deficiency) of revenues											
(under) expenditures	116,640	1,	922	(2,0	)73,566)	(1,	,955,004)	2,7	42,505		787,501
OTHER FINANCING SOURCES											
Transfers in	_		_	1,8	30,000	1.	.830,000		_		1,830,000
Transfers out	(1,830,000)		_	,	_	(1.	,830,000)		-		1,830,000)
Total other financing sources (uses)	(1,830,000)		-	1,8	330,000		-		-		-
Net change in fund balance/net position	(1,713,360)	1,	922	(2	243,566)	(1,	,955,004)	2,7	42,505		787,501
Fund balance/net position, beginning	3,640,326	910	756	2	243,566	4,	,794,648	8,7	66,225	1	3,560,873
Fund balance/net position, ending	\$ 1,926,966	\$ 912	678	\$		\$ 2.	,839,644	\$11,5	08,730	\$ 1	4,348,374

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# Downers Grove Public Library Component Unit Library General Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December  $31,\,2014$ 

	Budgeted A	Amounts		
_	Original	Final	Actual	Variance
REVENUES				
Property tax	\$ 4,440,083	\$ 4,440,083	\$ 4,469,258	\$ 29,175
Personal property repl tax	50,000	50,000	63,129	13,129
Intergovernmental	48,000	48,000	61,516	13,516
Charges for services & fees	53,200	53,200	50,953	(2,247)
Fines	104,000	104,000	98,426	(5,574)
Investment income	3,100	3,100	5,423	2,323
Contributions & donations	10,000	10,000	5,562	(4,438)
Total revenues	4,708,383	4,708,383	4,754,267	45,884
EXPENDITURES				
Current				
Community services	4,021,433	4,021,433	3,680,245	(341,188)
Total current	4,021,433	4,021,433	3,680,245	(341,188)
Capital outlay	749,500	749,500	957,382	207,882
Total expenditures	4,770,933	4,770,933	4,637,627	(133,306)
Excess (deficiency) of revenues				
over (under) expenditures	(62,550)	(62,550)	116,640	179,190
OTHER FINANCING SOURCES (USES)				
Transfers out	(1,830,000)	(1,830,000)	(1,830,000)	
Total other financing sources (uses)	(1,830,000)	(1,830,000)	(1,830,000)	_
Net change in fund balances	(1,892,550)	(1,892,550)	(1,713,360)	\$ 179,190
Fund balances beginning	3,640,325	3,640,325	3,640,326	
Fund balances ending	\$ 1,747,775	\$ 1,747,775	\$ 1,926,966	

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### Downers Grove Public Library Component Unit Library Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

Original Final Actual Variance

**Budgeted Amounts** 

	011511111	2 111442	1 10 00001	, 011101100
REVENUES				
Property tax	\$ 621,052	\$ 621,052	\$ 621,052	\$ -
Investment income	<u> </u>	<u> </u>	466	466
Total revenues	621,052	621,052	621,518	466
EXPENDITURES				
Debt service				
Principal retirement	600,000	600,000	600,000	-
Interest	21,052_	21,052	19,596_	(1,456)
Total debt service	621,052	621,052	619,596	(1,456)
Total expenditures	621,052	621,052	619,596	(1,456)
Net change in fund balances	<u> </u>	<u> </u>	1,922	\$ 1,922
Fund balances beginning	910,756	910,756	910,756	
Fund balances ending	\$ 910,756	\$ 910,756	\$ 912,678	

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#### Downers Grove Public Library Component Unit Library Construction Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

**Budgeted Amounts** Original Final Actual Variance **REVENUES** \$ \$ 101 Investment income 100 100 1 Contributions & donations 200,000 200,000 Total revenues 100 100 200,101 200,001 **EXPENDITURES** Capital outlay Community services 2,073,666 2,273,666 2,273,667 Total capital outlay 2,073,666 2,273,666 2,273,667 Total expenditures 2,073,666 2,273,666 2,273,667 Excess (deficiency) of revenues over (under) expenditures (2,073,566)(2,273,566)200,000 (2,073,566)OTHER FINANCING SOURCES (USES) Transfers in 1,830,000 1,830,000 1,830,000 Total other financing sources (uses) 1,830,000 1,830,000 1,830,000 Net change in fund balances 200,000 (243,566)(443,566)(243,566)Fund balances -- beginning 243,566 243,566 243,566 Fund balances -- ending (200,000)

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SUPPLEMENTAL INFORMATION

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### Village of Downers Grove

#### Schedule of Insurance in Force December 31, 2014

Insurance Company	Term	Description of Coverage
Federal Insurance	12/31/13 - 12/31/14	All Risk Property \$94,000,000 Insured Value, Excess of \$100,000
Munich Insurance	12/31/13 - 12/31/14	Excess GL/Auto/Public Officials & Employment Practice Excess up to \$10,000,000, Retained Limit of \$1,000,000
Torus Insurance	12/31/13 - 12/31/14	Umbrella GL/Auto/Public Officials & Employment Practice Excess up to \$25,000,000, Retained Limit of \$10,000,000
Safety National	12/31/13 - 12/31/14	Workers' Compensation Full Statutory Benefits Excess of \$500,000 - \$600,000
Travelers Insurance	12/31/13 - 12/31/14	Crime Coverage Limit \$2,000,000
Ace	12/31/13 - 12/31/14	Pollution Liability Limit \$2,000,000

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#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Bonds, Series 2007 December 31, 2014

Date of Issue May 1, 2007
Date of Maturity January 1, 2028
Authorized Issue \$9,250,000
Denomination of Bonds \$5,000
Interest Rates 3.75% to 5.50%

Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance To finance the building of Fire Station # 2.

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

		Debt Service			Interes	t Due On	
Fiscal Year	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2015	400,000	34,100	434,100	2015	22,550	2015	11,550
2016	420,000	11,550	431,550	2016	11,550	2016	
	\$ 820,000	\$ 45,650	\$ 865,650		\$ 34,100		\$ 11,550

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# Village of Downers Grove Long-Term Debt Requirements General Obligation Bonds, Series 2008A

December 31, 2014

Date of Issue August 13, 2008
Date of Maturity January 1, 2038
Authorized Issue \$25,000,000
Denomination of Bonds \$5,000

Interest Rates 3.50% to 5.25%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company
Purpose of Issuance To fund watershed improvements

		Debt Service		Interest Due On							
Fiscal											
Year_	Principal	Interest	Totals	January 1	Amount	July 1	Amount				
2015	370,000	640,900	1,010,900	2015	324,150	2015	316,750				
2016	385,000	625,800	1,010,800	2016	316,750	2016	309,050				
2017	400,000	610,100	1,010,100	2017	309,050	2017	301,050				
2018	415,000	593,800	1,008,800	2018	301,050	2018	292,750				
2019	430,000	574,750	1,004,750	2019	292,750	2019	282,000				
2020	455,000	552,625	1,007,625	2020	282,000	2020	270,625				
2021	475,000	529,375	1,004,375	2021	270,625	2021	258,750				
2022	500,000	505,000	1,005,000	2022	258,750	2022	246,250				
2023	525,000	479,375	1,004,375	2023	246,250	2023	233,125				
2024	550,000	452,500	1,002,500	2024	233,125	2024	219,375				
2025	-	438,750	438,750	2025	219,375	2025	219,375				
2026	-	438,750	438,750	2026	219,375	2026	219,375				
2027	-	438,750	438,750	2027	219,375	2027	219,375				
2028	-	438,750	438,750	2028	219,375	2028	219,375				
2029	590,000	424,000	1,014,000	2029	219,375	2029	204,625				
2030	740,000	390,750	1,130,750	2030	204,625	2030	186,125				
2031	780,000	352,750	1,132,750	2031	186,125	2031	166,625				
2032	820,000	312,750	1,132,750	2032	166,625	2032	146,125				
2033	860,000	270,750	1,130,750	2033	146,125	2033	124,625				
2034	900,000	226,750	1,126,750	2034	124,625	2034	102,125				
2035	950,000	180,500	1,130,500	2035	102,125	2035	78,375				
2036	995,000	131,875	1,126,875	2036	78,375	2036	53,500				
2037	1,045,000	80,875	1,125,875	2037	53,500	2037	27,375				
2038	1,095,000	27,375	1,122,375	2038	27,375	2038	-				
	\$ 13,280,000	\$ 9,717,600	\$ 22,997,600		\$ 5,020,875		\$ 4,696,725				

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#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2008B December 31, 2014

Date of Issue August 13, 2008
Date of Maturity January 1, 2021
Authorized Issue \$3,900,000
Denomination of Bonds \$5,000

Interest Rates 3.00% to 5.00% Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance To refund G.O. Bonds, Series 1999; G.O. Bonds, Series 2000; and G.O. Bonds, Series 2003A

		Debt Service			Interest	Due On	
Fiscal Year	Principal	Interest	Totals	January 1	Amount	July 1	 Amount
2015	-	108,000	108,000	2015	54,000	2015	54,000
2016	-	108,000	108,000	2016	54,000	2016	54,000
2017	-	108,000	108,000	2017	54,000	2017	54,000
2018	-	108,000	108,000	2018	54,000	2018	54,000
2019	-	108,000	108,000	2019	54,000	2019	54,000
2020	1,055,000	81,624	1,136,624	2020	54,000	2020	27,624
2021	1,105,000	27,624	1,132,624	2021	27,624	2021	 
	\$ 2,160,000	\$ 649,248	\$ 2,809,248		\$ 351,624		\$ 297,624

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#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2009 December 31, 2014

Date of Issue April 9, 2009
Date of Maturity January 1, 2019
Authorized Issue \$9,030,000
Denomination of Bonds \$5,000

Interest Rates 2.50% to 5.00%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance To refund G.O. Bonds, Series 1998; and G.O. Bonds, Series 2003A

		De	ot Service			Interest	Due On	
Fiscal Year	Principal		Interest	 Totals	January 1	 Amount	July 1	 Amount
2015	880,000		152,250	1,032,250	2015	82,725	2015	69,525
2016	910,000		124,263	1,034,263	2016	69,525	2016	54,738
2017	940,000		93,026	1,033,026	2017	54,738	2017	38,288
2018	970,000		58,388	1,028,388	2018	38,288	2018	20,100
2019	 1,005,000		20,100	 1,025,100	2019	20,100	2019	 
	\$ 4,705,000	\$	448,027	\$ 5,153,027		\$ 265,376		\$ 182,651

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#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2010A December 31, 2014

Date of Issue March 4, 2010
Date of Maturity January 1, 2021
Authorized Issue \$5,805,000
Denomination of Bonds \$5,000
Interest Rates 2.0% to 5.0%
Interest Dates January 1 and July 1

Payable at The Northern Trust Company

Purpose of Issuance To refund G.O. Bonds, Series 2000; and G.O. Bonds, Series 2001

		Debt Service			Interest	Due On	
Fiscal Year	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2015	175,000	230,138	405,138	2015	116,163	2015	113,975
2016	160,000	225,550	385,550	2016	113,975	2016	111,575
2017	215,000	219,925	434,925	2017	111,575	2017	108,350
2018	200,000	213,200	413,200	2018	108,350	2018	104,850
2019	335,000	203,000	538,000	2019	104,850	2019	98,150
2020	1,545,000	165,400	1,710,400	2020	98,150	2020	67,250
2021	2,690,000	67,250	2,757,250	2021	67,250	2021	
	\$ 5,320,000	\$ 1,324,463	\$ 6,644,463		\$ 720,313		\$ 604,150

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#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2010B December 31, 2014

Date of Issue November 10, 2010
Date of Maturity January 1, 2021
Authorized Issue \$5,150,000
Denomination of Bonds \$5,000
Interest Rates 3.0% to 4.0%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable at The Northern Trust Company
Purpose of Issuance To refund G.O. Bonds, Series 2002

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Year Principal Interest Totals January 1 Amount July 1 Amount 2015 380,000 186,100 566,100 2015 95,900 2015 90,200 2016 240,000 176,800 416,800 2016 90,200 2016 86,600 2017 2017 2017 75,000 580,000 161,600 741,600 86,600 2018 705,000 135,900 840,900 2018 75,000 2018 60,900 2019 2019 2019 44,000 845,000 104,900 949,900 60,900 2020 990,000 68,200 2020 2020 24,200 1,058,200 44,000 2021 24,200 2021 2021 1,210,000 1,234,200 24,200 \$ 4,950,000 857,700 5,807,700 476,800 380,900 PUB 2015-6437 Page 222 of 257

#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Bonds, Series 2012 Roads December 31, 2014

Date of Issue May 3, 2012
Date of Maturity January 1, 2038
Authorized Issue \$25,000,000
Denomination of Bonds \$5,000

Interest Rates 3.00% to 4.00%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company
Purpose of Issuance To fund road improvements

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

**Debt Service** Interest Due On Fiscal Principal Year Interest Totals January 1 Amount July 1 Amount 2015 1,820,000 697,018 2015 362,159 2015 334,859 2,517,018 2016 590,000 660,869 1,250,869 2016 334,860 2016 326,009 2017 605,000 642,944 1,247,944 2017 326,010 2017 316,934 2018 2018 316,935 2018 307,559 625,000 624,494 1,249,494 2019 605,519 1,245,519 2019 307,560 2019 297,959 640,000 2020 2020 297,960 660,000 586,019 1,246,019 2020 288,059 2021 680,000 565,919 1,245,919 2021 288,060 2021 277,859 2022 700,000 545,218 1,245,218 2022 277,859 2022 267,359 2023 267,359 720,000 523,918 1,243,918 2023 2023 256,559 2024 745,000 501,943 1,246,943 2024 256,559 2024 245,384 2025 479,293 245,384 233,909 765,000 1,244,293 2025 2025 2026 790,000 233,909 455,475 1,245,475 2026 2026 221,566 2027 815,000 429,888 1,244,888 2027 221,566 2027 208,322 2028 402,994 2028 208,322 2028 194,672 840,000 1,242,994 2029 870,000 374,663 1,244,663 2029 194,672 2029 179,991 2030 2030 179,991 895,000 344,878 1,239,878 2030 164,887 2031 925,000 313,587 1,238,587 2031 164,887 2031 148,700 2032 960,000 280,600 1,240,600 2032 148,700 2032 131,900 2033 995,000 243,900 1,238,900 2033 131,900 2033 112,000 2034 203,300 1,238,300 2034 112,000 2034 91,300 1,035,000 2035 1,075,000 161,100 1,236,100 2035 91,300 2035 69,800 2036 2036 69,800 1,120,000 117,200 1,237,200 2036 47,400 2037 1,160,000 71,600 1,231,600 2037 47,400 2037 24,200 2038 1,210,000 24,200 1,234,200 2038 24,200 2038 21,240,000 \$ 9,856,539 \$ 31,096,539 5,109,352 4,747,187 PUB 2015-6437 Page 223 of 257

#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Bonds, Series 2012 Water December 31, 2014

Date of Issue May 3, 2012
Date of Maturity January 1, 2032
Authorized Issue \$10,000,000
Denomination of Bonds \$5,000

Interest Rates 3.00% to 3.50%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company
Purpose of Issuance To fund watermain improvements

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Principal Totals Year Interest January 1 Amount July 1 Amount 2015 390,000 673,250 2015 144,550 2015 138,700 283,250 2016 400,000 271,400 671,400 2016 138,700 2016 132,700 415,000 674,175 132,700 2017 259,175 2017 2017 126,475 2018 425,000 246,575 671,575 2018 126,475 2018 120,100 2019 440,000 233,600 673,600 2019 120,100 2019 113,500 2020 220,250 670,250 2020 113,500 2020 106,750 450,000 2021 465,000 206,525 671,525 106,750 99,775 2021 2021 2022 480,000 192,350 672,350 2022 99,775 2022 92,575 2023 495,000 672,725 2023 92,575 85,150 177,725 2023 2024 510,000 162,650 672,650 2024 85,150 2024 77,500 2025 672,125 2025 77,500 525,000 147,125 2025 69,625 2026 670,812 2026 69,625 61,187 540,000 130,812 2026 668,356 2027 555,000 113,356 2027 61,187 2027 52,169 2028 94,994 669,994 2028 52,169 2028 42,825 575,000 2029 590,000 75,694 665,694 2029 42,825 2029 32,869 2030 665,444 2030 32,869 22,575 610,000 55,444 2030 2031 635,000 34,038 669,038 2031 22,575 2031 11,463 2032 655,000 11,462 666,462 2032 11,462 2032 9,155,000 \$ 2,916,425 \$ 12,071,425 1,530,487 1,385,938

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#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2013 December 31, 2014

Date of Issue January 22, 2013
Date of Maturity January 1, 2017
Authorized Issue \$2,430,000
Denomination of Bonds Interest Rates 0.92%

Interest Dates January 1 and July 1

Principal Maturity Dates January 1
Payable At JP Morgan

Purpose of Issuance To refund G.O. Library Refunding Bonds, Series 2003

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Year Principal Interest Totals January 1 Amount July 1 Amount 600,000 14,076 614,076 2015 2015 2015 8,418 5,658 2016 615,000 8,487 623,487 2016 5,658 2016 2,829 2017 615,000 2,829 2017 2017 617,829 2,829 25,392 1,830,000 \$ 1,855,392 16,905 \$ 8,487 \$

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#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2013A December 31, 2014

Date of Issue October 31, 2013
Date of Maturity January 1, 2020
Authorized Issue \$8,360,000
Denomination of Bonds \$5,000

Interest Rates 2.00% to 3.00% Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance To refund G.O. Refunding Bonds, Series 2005

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Totals Year Principal Interest January 1 Amount July 1 Amount 2015 1,175,000 183,400 1,358,400 2015 97,575 2015 85,825 2016 157,850 2016 85,825 2016 72,025 1,380,000 1,537,850 2017 2017 2017 49,525 1,500,000 121,550 1,621,550 72,025 2018 1,715,000 81,900 1,796,900 2018 49,525 2018 32,375 2019 2019 2019 1,775,000 42,563 1,817,563 32,375 10,188 2020 815,000 10,187 825,187 2020 10,187 2020 8,360,000 597,450 8,957,450 347,512 249,938 PUB 2015-6437 Page 226 of 257

#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2014A December 31, 2014

Date of Issue August 19, 2014
Date of Maturity January 1, 2028
Authorized Issue \$6,725,000
Denomination of Bonds \$5,000

Interest Rates 2.00% to 3.50% Interest Dates 2.00% to 3.50% January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance Portion that Refunded 2007 FS#2 Bonds

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Year Principal Interest Totals January 1 Amount July 1 Amount 2015 35,000 165,335 200,335 2015 70,098 2015 95,237 2016 94,837 40,000 190,075 230,075 2016 95,238 2016 2017 480,000 184,875 664,875 2017 94,838 2017 90,037 2018 485,000 175,225 660,225 2018 90,038 2018 85,187 2019 80,187 2019 500,000 165,375 665,375 2019 85,188 2020 510,000 152,725 662,725 2020 80,188 2020 72,537 2021 515,000 137,350 652,350 2021 72,538 2021 64,812 2022 540,000 2022 2022 56,712 121,525 661,525 64,813 2023 560,000 105,025 665,025 2023 56,713 2023 48,312 2024 575,000 88,000 663,000 2024 48,313 2024 39,687 2025 595,000 70,450 665,450 2025 39,688 2025 30,762 2026 610,000 52,375 662,375 2026 30,763 2026 21,612 2027 2027 2027 630,000 32,988 662,988 21,613 11,375 2028 650,000 2028 2028 11,375 661,375 11,375 6,725,000 1,652,698 8,377,698 861,404 \$ 791,294 PUB 2015-6437 Page 227 of 257

#### Village of Downers Grove

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2014B December 31, 2014

Date of Issue August 19, 2014
Date of Maturity January 1, 2029
Authorized Issue \$2,935,000
Denomination of Bonds \$5,000

Interest Rates 2.00% to 4.00%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance Portion that Refunded 2008A Bonds for Stormwater Improvements

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Year Principal Interest Totals Amount July 1 Amount 2015 15,000 80,233 95,233 2015 34,008 2015 46,225 46,225 45,975 2016 25,000 92,200 117,200 2016 2016 2017 25,000 91,700 116,700 2017 45,975 2017 45,725 2018 30,000 91,150 121,150 2018 45,725 2018 45,425 30,000 45,425 45,125 2019 90,550 120,550 2019 2019 2020 30,000 89,800 119,800 2020 45,125 2020 44,675 2021 30,000 88,900 118,900 2021 44,675 44,225 2021 2022 30,000 88,000 118,000 2022 44,225 2022 43,775 2023 30,000 87,100 2023 43,775 2023 43,325 117,100 116,200 2024 30,000 86,200 2024 43,325 2024 42,875 2025 615,000 76,525 691,525 2025 42,875 2025 33,650 2026 2026 630,000 57,850 687,850 33,650 2026 24,200 2027 650,000 37,837 687,837 2026 24,200 2026 13,637 2028 665,000 15,638 680,638 2027 13,638 2027 2,000 2029 100,000 2,000 102,000 2028 2,000 2028 2,935,000 \$ 1,075,683 4,010,683 \$ 554,846 \$ 520,837 PUB 2015-6437 Page 228 of 257

#### STATISTICAL SECTION

(Unaudited)

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#### STATISTICAL SECTION

This part of the Village of Downers Grove's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Village's overall financial health.

Contents	<u>Pages</u>
Financial Trends These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.	136-140
Revenue Capacity These schedules contain information to help the reader assess significant local revenue sources, the property tax and sales tax.	141-146
Debt Capacity These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and the Village's ability to issue additional debt in the future.	147-149
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.	150-151
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.	152-154

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

## VILLAGE OF DOWNERS GROVE NET POSITION BY COMPONENT (in thousands) Last Ten Fiscal Years

	 2006	2	2006(A)	2007	2008			2009	2010	2011	2012	2013	2014
Governmental Activities													
Net investment in capital assets	\$ 61,598	\$	65,925	\$ 66,275	\$	70,743 \$	3	66,960	\$ 64,610	\$ 69,272	\$ 67,608	\$ 70,277	\$ 71,753
Restricted	3,697		3,847	4,007		35,838		31,785	4,795	6,051	6,806	7,473	8,127
Unrestricted	 15,822		17,532	19,581		(13,944)		(9,618)	24,820	25,138	27,814	16,372	16,391
Total Governmental Activities	 81,117		87,304	89,863		92,637		89,127	94,225	100,461	102,228	94,122	96,271
Business-type Activities													
Net investment in capital assets	25,370		25,213	25,279		29,197		32,272	32,691	32,663	32,169	33,734	38,495
Unrestricted	 5,724		4,424	7,746		4,911		1,545	1,304	2,192	3,861	13,469	11,158
Total Business-type Activities	 31,094		29,637	33,025		34,108		33,817	33,995	34,855	36,030	47,203	49,653
Primary Government													
Net investment in capital assets	86,968		91,137	91,554		99,939		99,232	97,301	101,935	99,777	104,010	110,248
Restricted	3,697		3,847	4,007		35,838		31,785	4,795	6,051	6,806	7,472	8,127
Unrestricted	21,546		21,956	27,327		(9,033)		(8,073)	26,124	27,330	31,675	29,842	27,549
Total Primary Government	\$ 112,211	\$	116,940	\$ 122,888	\$	126,744 \$	3	122,944	\$ 128,220	\$ 135,316	\$ 138,258	\$ 141,324	\$ 145,924

#### Notes

(A) The Village changed its fiscal year end from April 30 to December 31.

Data Source

#### VILLAGE OF DOWNERS GROVE CHANGE IN NET POSITION (in thousands) Last Ten Fiscal Years

		2006	2006(A)		2007	2008	2009		2010	2011		2012	2013	2014
Euranosa														
Expenses Governmental Activities														
General government	\$	4,418 \$	4,263	•	5,637 \$	6,360 \$	4,841	Ф	5,362 \$	5,971	¢	6,222 \$	6,573 \$	6,980
Public works	Ψ	9,669	8,362	Ψ	11,041	13,561	15,701	Ψ	11,855	13,867	Ψ	18,272	13,409	13,992
Community development		1,686	2,469		4,200	3,229	2,805		2,539	2,458		2,635	2,996	2,681
Public safety		23,057	17,740		26,588	28,591	27,635		26,768	27,317		27,663	28,747	30,271
Community services		4,149	2,125		2,991	2,036	1,882		836	745		756	773	799
Interest and fiscal charges		1,836	1,283		2,991	2,349	2,956		2,774	2,514		2,735	2,691	1,898
interest and fiscal charges		1,030	1,203		2,010	2,347	2,730		2,774	2,314		2,733	2,071	1,070
Total Governmental Activities Expenses		44,815	36,242		52,467	56,126	55,820		50,134	52,872		58,283	55,189	56,621
Business-type Activities														
Waterworks		8,626	5,813		7,863	6,777	7,710		8,248	8,765		11,256	11,726	12,752
Parking		884	292		977	940	946		847	966		952	945	1,045
Stormwater Utility		-	-		-	-	-		-	-		-	5,285	2,667
Total Business-type Activities Expenses		9,510	6,105		8,840	7,717	8,656		9,095	9,731		12,208	17,956	16,464
Total Primary Government Expenses		54,325	42,347		61,307	63,843	64,476		59,229	62,603		70,491	73,145	73,085
Program Revenues														
Governmental Activities														
Charges for Services														
General government		1,006	2,152		1,577	1,793	2,052		1,576	1,567		1,614	1,643	1,679
Public works		372	181		249	174	192		220	383		292	313	139
Community development		1,831	1,272		2,107	1,334	955		1,123	1,187		1,546	1,339	1,477
Public safety		2,533	1,941		2,181	2,728	2,506		2,606	2,655		2,793	3,434	2,920
Community services		878	863		825	1,045	1,059		793	848		883	914	979
Operating Grants and Contributions		1,552	1,198		1,898	1,844	374		206	617		1,073	1,020	969
Capital Grants and Contributions		428	249		1,216	2,810	1,582		1,611	2,976		2,010	1,405	1,731
Total Governmental Activities Program Revenues		8,600	7,856		10,053	11,728	8,720		8,135	10,233		10,211	10,068	9,894
Business-type Activities														
Charges for Services														
Waterworks		8,696	5,440		7,799	7,372	7,473		8,143	9,475		12,271	13,197	13,787
Parking		1,013	699		1,289	1,209	1,242		1,287	1,298		1,265	1,425	1,469
Stormwater Utility		-,	_		-,	-,	-,		-,	-,		-,	3,375	3,853
Operating Grants and Contributions		179	268		1	47	120		47	47		47	47	47
Capital Grants and Contributions			-		-	130	-		30	10		80	(10)	1
Total Business-type Activities Program Revenues		9,888	6,407		9,089	8,758	8,835		9,507	10,830		13,663	18,034	19,157
Total Primary Government Program Revenues	\$	18,488 \$	14,263	\$	19,142 \$	20,486 \$	17,555	\$	17,642 \$	21,063	\$	23,874 \$	28,102 \$	29,051
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#### VILLAGE OF DOWNERS GROVE CHANGE IN NET POSITION (in thousands) (Continued) Last Ten Fiscal Years

		2006	2006(A)	2007	2008	2009	2010	2011	2012	2013	2014
Net Revenue (Expense)	•	(25.215) d	(20, 20,6), ф	(42.414)	(44.200)	(47.100) ¢	(41,000) d	(42,520) (6	(40.07 <b>2</b> )	(45.101) · ft	(46.727)
Governmental activities Business-type activities	\$	(36,215) \$ 378	(28,386) \$ 302	(42,414) \$ 249	(44,398) \$ 1,041	(47,100) \$ 180	(41,999) \$ 412	(42,639) \$ 1,099	(48,072) \$ 1,455	(45,121) \$ 78	(46,727) 2,693
Business-type activities		378	302	249	1,041	160	412	1,099	1,433	76	2,093
Total Primary Government Net Revenue (Expense)		(35,837)	(28,084)	(42,165)	(43,357)	(46,920)	(41,587)	(41,540)	(46,617)	(45,043)	(44,034)
General Revenues and Other Changes in Net Position Governmental Activities Taxes											
Property		10,237	10,648	10,868	14,079	14,819	16,609	17,298	17,208	15,088	15,775
Sales		16,716	12,627	17,549	16,917	16,330	17,374	18,560	19,019	19,762	20,020
Utility		6,268	3,798	6,269	7,541	6,371	6,001	6,209	6,366	5,841	5,711
Income		3,769	2,672	4,313	4,612	3,960	3,835	3,787	4,203	4,558	4,580
Other		2,867	1,254	2,496	2,588	2,127	2,285	2,330	2,434	2,569	2,778
Investment earnings		814	888	1,730	1,222	1,073	737	416	234	203	(287)
Miscellaneous		18	92	43	7	38	-	24	74	18	-
Special items		(4,684)	1,261	-	-	-	-	-	-	-	-
Transfers		181	1,930	178	208	570	256	250	300	(11,024)	300
Total Governmental Activities		36,186	35,170	43,446	47,174	45,288	47,097	48,874	49,838	37,015	48,877
Business-type Activities											
Investment earnings		203	170	304	250	99	22	10	21	70	57
Miscellaneous		-	-	3,013	-	-	-	-	-	-	-
Transfers		(181)	(1,930)	(178)	(208)	(570)	(256)	(250)	(300)	11,024	(300)
Total Business-type Activities		22	(1,760)	3,139	42	(471)	(234)	(240)	(279)	11,094	(243)
Total Primary Government		36,208	33,410	46,585	47,216	44,817	46,863	48,634	49,559	48,109	48,634
Change in net position											
Governmental activities		(29)	6,784	1,031	2,774	(1,813)	5,098	6,235	1,766	(8,106)	2,150
Business-type activities		400	(1,457)	3,388	1,083	(291)	178	859	1,176	11,172	2,450
Total Primary Government Change in Net Position	\$	371 \$	5,327 \$	4,419 \$	3,857 \$	(2,104) \$	5,276 \$	7,094 \$	2,942 \$	3,066 \$	4,600

#### Notes

(A) The Village changed its fiscal year end from April 30 to December 31.

Data Source

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### VILLAGE OF DOWNERS GROVE FUND BALANCES OF GOVERNMENTAL FUNDS (in thousands) Last Ten Fiscal Years

	2006 2006(A)		2	2007	2008	2009	2010		2011		2012		2013		2014	
												-				
General Fund																
Reserved	\$	194	\$ 99	\$	89	\$ 89	\$ 66 \$	2	026 \$	_	\$	_	\$	_	\$	-
Unreserved		17,858	18,530		16,962	15,688	15,377	13	656	-		-		-		-
Nonspendable		-	-		-	-	-		-	2,0	43	2,00	)	2,574		48
Restricted		-	_		-	-	-		_	_		-		-		-
Committed		-	-		-	-	-		-	-		-		-		-
Assigned		-	-		-	-	-		-	_		_		-		-
Unassigned		-	-		-	-	-		-	15,1	41	17,19	3	17,858		17,165
Total General Fund		18,052	18,629		17,051	15,776	15,443	15	682	17,1	84	19,20	2	20,432		17,213
Reserved		5,493	5,741		5,908	_	_			_		_		_		-
Unreserved, reported in																
Debt Service Funds		-	_		-	714	856		259	_		-		-		-
Special Revenue Funds		(2,476)	(871)		(1,284)	1,681	1,275	2	850	-		-		-		-
Debt Service Funds		-	-		-	-	-		-	_		_		-		-
Capital Project Funds		1,227	445		5,524	31,668	27,701	23	031	-		-		-		-
Nonspendable		-	-		-	-	-		-	-		-		-		-
Restricted		-	-		-	-	-		-	6,0	51	22,24	3	15,251		8,127
Committed		-	-		-	-	-		-	-		-		-		-
Assigned		-	-		-	-	-		-	19,5	34	21,33	5	8,917		9,430
Unassigned		-	-		-	-	-		-	(1,9	22)	(1,90	5)	(1,840)	1	<del>-</del>
Total All Other Governmental Funds	\$	4,244	\$ 5,315	\$	10,148	\$ 34,063	\$ 29,832 \$	26	140 \$	23,6	63 \$	41,67	3 \$	22,328	\$	17,557
Total Governmental Funds	\$	22,296	\$ 23,944	\$	27,199	\$ 49,839	\$ 45,275 \$	41	822 \$	40,8	47 \$	60,87	5 \$	42,760	\$	34,770

#### Notes

(A) The Village changed its fiscal year end from April 30 to December 31.

In 2011, the Village adopted GASB Statement No. 54.

#### Data Source

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#### VILLAGE OF DOWNERS GROVE CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS (in thousands) Last Ten Fiscal Years

	2006	2006(A)		2007	2	2008	2	2009		2010	2011		2012		2013		2014
Revenues		()															
Sales tax	\$ 16,716	\$ 12,627	\$	17,549	\$	16,917	\$	16,330	\$	17,374	\$ 18,559	\$	19,019	\$	19,762	\$	20,020
Property tax	10,237	10,648		10,868		14,079		14,819		16,609	17,298		17,209		15,088		15,775
Utility tax	6,268	3,798		6,269		7,541		6,371		6,001	6,209		6,367		5,841		5,711
Income tax	3,769	2,672		4,313		4,612		3,960		3,835	3,787		4,203		4,558		4,580
Other taxes	1,917	1,434		2,839		2,586		2,127		2,284	2,331		2,434		2,569		2,778
Licenses and permits	2,036	1,326		2,091		1,345		1,148		1,439	1,518		1,863		1,731		1,689
Intergovernmental	2,821	1,224		2,098		3,184		1,748		1,754	3,513		2,907		2,422		2,696
Charges for services & fees	3,737	3,071		4,123		4,065		4,565		3,773	4,096		4,276		4,868		4,593
Fines & forfeitures	871	637		676		1,264		1,246		1,106	1,027		988		1,044		911
Investment income	814	792		1,569		1,222		1,073		737	416		234		203		(287)
Miscellaneous	104	114		99		1,469		207		63	79		176		3		5
Total revenues	49,290	38,343		52,494		58,286		53,595		54,976	58,833		59,676		58,089		58,471
Expenditures																	
General government	4,474	3,649		5,027		6,008		4,536		4,662	5,296		5,646		5,884		8,108
Public works	7,693	7,135		8,920		9,934		10,881		7,816	8,902		8,805		8,102		8,446
Community development	1,689	2,009		3,842		2,745		2,344		2,158	2,109		2,329		2,687		2,372
Public safety	23,139	17,252		25,060		26,053		25,518		26,826	27,244		27,970		28,621		29,392
Community services	3,475	1,758		3,042		1,966		1,831		865	750		750		767		794
Capital outlay	1,659	2,031		10,216		11,095		9,433		8,347	7,939		12,571		9,384		11,112
Debt service																	
Principal	668	4,518		765		1,000		1,245		4,810	5,140		4,865		12,750		4,630
Interest and fiscal charges	1,809	950		70		2,198		2,854		3,175	2,502		2,372		2,661		1,993
Total expenditures	44,606	39,302		56,942		60,999		58,642		58,660	59,882		65,308		70,856		66,847
F (D (1)																	
Excess of Revenues over (under)	4.684	(050)		(4.440)		(2.712)		(E 0.47)		(2 (94)	(1.040)		(5.622)		(12.767)		(9.276)
Expenditures	4,084	(959)		(4,448)		(2,713)		(5,047)		(3,684)	(1,049)		(5,632)		(12,767)		(8,376)
Other Financing Sources (Uses)																	
Transfers in	1.184	5,278		410		2,067		4,755		7,260	7,442		7,102		6,797		8,722
Transfers out	(1,003)			(30)		(2,109)		(4,435)		(7,204)	(7,392)		(7,002)		(20,755)		(8,422)
Issuance of debt	-	-		-		28,900		9,030		10,955	-		25,000		8,360		6,725
Payment to the refunded bond escrow agent	_	_		_		(3,992)		(9,144)		(11,790)	_		_		_		(6,888)
Bond issue premium	_	_		_		481		239		1,009	_		284		233		249
Proceeds from disposal of capital assets	49	1,275		_		7		38		-	24		277		18		_
		-,															
Total other financing sources (uses)	230	3,205		380		25,354		483		230	74		25,661		(5,347)		386
			_	(1.0.40)					_			_	***	_	40440	_	
Net Change in Fund Balances	\$ 4,914	\$ 2,246	\$	(4,068)	\$	22,641	\$	(4,564)	\$	(3,454)	\$ (975)	\$	20,029	\$	(18,114)	\$	(7,990)
Debt Service as a Percentage of																	
Noncapital Expenditures	5.80%	14.82%		1.86%		6.27%		7.94%		15.21%	14.28%		13.02%		24.16%		11.28%
	2.2070	270		/0											570		/0

 $\frac{\underline{Notes}}{(A) \ \ The \ Village \ changed \ its \ fiscal \ year \ end \ from \ April \ 30 \ to \ December \ 31.}$ 

Data Source

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VILLAGE OF DOWNERS GROVE
ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY
Last Ten Levy Years

Levy Year	Residential Property	Commercial Property	Industrial Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Market Value	Assessed Value as a % of Market
2005	1,483,717,879	505,593,618	68,323,460	2,057,634,957	0.41	6,172,904,871	33.33%
2006	1,624,870,481	526,745,115	71,259,570	2,222,875,166	0.38	6,668,625,498	33.33%
2007	1,801,439,088	539,361,723	72,243,603	2,413,044,414	0.46	7,239,133,242	33.33%
2008	1,928,792,310	542,102,539	76,659,327	2,547,554,176	0.44	7,642,662,528	33.33%
2009	1,938,204,827	535,619,097	76,008,514	2,549,832,438	0.50	7,649,497,314	33.33%
2010	1,831,191,815	503,177,630	71,922,788	2,406,292,233	0.56	7,218,876,699	33.33%
2011	1,702,783,589	498,605,787	68,214,898	2,269,604,274	0.58	6,808,812,822	33.33%
2012	1,608,931,001	467,319,340	65,562,355	2,141,812,696	0.52	6,425,438,088	33.33%
2013	1,546,924,741	434,267,904	61,357,602	2,042,550,247	0.57	6,127,650,741	33.33%
2014	1,553,364,667	430,761,743	61,395,006	2,045,521,416	0.56	6,136,564,248	33.33%

Data Source

Office of the County Clerk

Note: Property in the Village is reassessed each year. Property is assessed at 33% of actual value.

#### VILLAGE OF DOWNERS GROVE PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS Last Ten Levy Years

Tax Levy Year	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Villaga Direct Pates										
Village Direct Rates Corporate	0.1237	0.1156	0.1146	0.1068	0.1264	0.1601	0.1697	0.1414	0.1482	0.1470
•	0.1237									
Firefighter's Pension		0.0712	0.0427	0.0626	0.0785	0.0925	0.0945	0.1059	0.1221	0.1151
Police Pension	0.0532	0.0496	0.0479	0.0501	0.0676	0.0790	0.0698	0.0917	0.1140	0.1117
Debt Service	0.0429	0.0335	0.0330	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Fire Protection	0.1175	0.1100	0.1158	0.1138	0.1137	0.1205	0.1277	0.1354	0.1419	0.1417
Stormwater	0.0000	0.0000	0.1090	0.1090	0.1090	0.1104	0.1170	0.0000	0.0000	0.0000
Capital								0.0458	0.0481	0.0490
Total Direct Rate	0.4137	0.3799	0.4630	0.4423	0.4952	0.5625	0.5787	0.5202	0.5743	0.5645
Overlapping Rates										
Library District	0.1942	0.1870	0.1795	0.1773	0.1832	0.1966	0.2136	0.2324	0.2502	0.2612
Downers Grove Park District	0.3188	0.3062	0.2932	0.2781	0.2699	0.2900	0.3077	0.3434	0.3691	0.3765
Downers Grove Sanitary District	0.0326	0.0316	0.0303	0.0301	0.0305	0.0336	0.0363	0.0405	0.0436	0.0448
Special Service Area #1	0.0619	0.0573	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Special Service Area #2	1.5000	1.5000	1.4161	1.5000	1.5000	1.5000	1.5000	1.5000	1.5000	1.5000
Special Service Area #3	0.3655	0.3379	0.3315	0.3140	0.3151	0.3366	0.3345	0.0000	0.0000	0.0000
Special Service Area #6									0.2950	0.2680
Downers Grove Township	0.0278	0.0268	0.0256	0.0254	0.0256	0.0281	0.0307	0.0343	0.0368	0.0378
Downers Grove Township Road	0.0416	0.0401	0.0382	0.0379	0.0382	0.0420	0.0439	0.0512	0.0549	0.0564
DuPage County	0.1797	0.1713	0.1651	0.1557	0.1554	0.1659	0.1773	0.1929	0.2040	0.2057
DuPage County Forest Preserve	0.1271	0.1303	0.1187	0.1206	0.1217	0.1321	0.1414	0.1542	0.1657	0.1691
Dupage Airport Authority	0.0198	0.0183	0.0170	0.0160	0.0148	0.0158	0.0169	0.0168	0.0178	0.0196
College of DuPage	0.1874	0.1929	0.1888	0.1858	0.2127	0.2349	0.2495	0.2681	0.2956	0.2975
Grade School District No. 58	1.7049	1.6523	1.5816	1.5713	1.6304	1.6991	1.8851	2.0981	2.2613	2.3051
High School District No. 99	1.5365	1.4884	1.4269	1.4214	1.4679	1.6105	1.7271	1.9209	2.0729	2.1079
ingii belloof District 140. //	1.5505	1.7007	1.7207	1.7217	1.7017	1.0103	1./2/1	1.7207	2.012)	2.1017

Data Source
Office of the County Clerk

Per \$100 of assessed value

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% of

#### VILLAGE OF DOWNERS GROVE PRINCIPAL PROPERTY TAXPAYERS Current Year and Ten Years Ago

2014 2004 % of

	Total Village Taxable Taxable Taxable							Total Village Taxable
Taxpayer	A	Assessed Value	Rank	Assessed Value	A	ssessed Value	Rank	Assessed Value
Hamilton Partners	\$	33,038,897	1	1.62	\$	83,391,040	1	4.73
BRE COH IL LLC		17,943,050	2	0.88				
PTA - K 225		13,235,060	3	0.65				
Bristol Club LP		12,847,810	4	0.63		9,397,750	8	0.53
PBH Prentiss Creek LLC		11,440,220	5	0.56				
James Campbell Co LLC		10,463,730	6	0.51				
MJH Downers Grove LLC		9,849,750	7	0.48		12,108,010	7	0.69
Highland V-CPF LLC		9,715,650	8	0.47				
Grove Residential LLC		9,553,310	9	0.47				
Highland Owner LLC		9,471,940	10	0.46				
Highland Landmark Investors				-		13,025,950	6	0.74
Alter Asset Management				-		13,109,330	5	0.74
Arun Enterprises				-		9,272,490	9	0.53
BF Real Estate US I LP				-		14,569,540	4	0.83
CB Richards				-		15,462,170	3	0.88
Duke Realty Corp				-		26,842,570	2	1.52
Serbo Highland Oaks, Inc				-		9,264,990	10	0.53
Total	\$	137,559,417			\$	206,443,840		

Every effort has been made to seek out and report the largest tax payers. However, many of the  $\,$ taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

#### Data Source

Office of the County Clerk

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# VILLAGE OF DOWNERS GROVE PROPERTY TAX LEVIES AND COLLECTIONS (in thousands) Last Ten Levy Years

Collected within the Fiscal Year of the Levy

			riscai i eai o	n me Levy			
Levy				Percentage	Subsequent	Total	
 Year	Tax	x Levied	Amount	of Levy	Collections	Amount	Percentage
2005	\$	8,745	\$ 8,731	99.84%	59	\$ 8,790	100%
2006		8,679	8,679	100%	63	8,706	100%
2007		11,148	11,116	99.71%	38	11,154	100%
2008		11,133	11,133	100%	-	11,133	100%
2009		12,478	12,478	100%	-	12,478	100%
2010		13,376	13,376	100%	-	13,376	100%
2011		12,983	12,983	100%	-	12,983	100%
2012		11,007	11,007	100%	-	11,007	100%
2013		11,590	11,590	100%	-	11,590	100%
2014		11,410	*	*	*	*	*

#### Note

#### Data Source

Office of the County Clerk

 $<sup>^{*}</sup>$  First installment of property taxes due June 1, 2015 Excludes library

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# VILLAGE OF DOWNERS GROVE TAXABLE SALES BY CATEGORY (in thousands) Last Ten Calendar Years

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General merchandise	\$ 48,252	\$ 55,103	\$ 47,422	\$ 45,551	\$ 45,421	\$ 45,838	\$ 46,226	\$ 46,460	\$ 44,477	\$ 44,570
Food	101,077	105,643	108,625	108,175	117,287	119,168	117,780	116,207	122,457	134,094
Drinking and eating places	117,225	124,178	124,257	120,557	117,822	119,328	125,270	128,369	132,809	137,168
Apparel	24,471	24,913	23,659	25,415	26,835	26,010	25,538	24,759	24,595	29,118
Furniture and H.H. and radio	185,883	184,146	175,640	149,089	131,925	140,830	129,562	123,362	118,549	102,900
Lumber, building hardware	81,346	89,762	86,289	72,964	56,650	51,722	52,924	51,282	60,109	56,928
Automobile and filling stations	360,001	350,137	330,411	302,593	241,735	243,306	255,657	287,058	314,197	328,130
Drugs and miscellaneous retail	249,403	252,614	262,424	225,512	229,575	220,676	234,131	242,003	252,471	269,609
Agriculture and all others	102,824	121,891	131,947	122,317	99,973	111,240	111,100	124,306	130,917	128,014
Manufacturers	18,534	19,147	20,027	20,785	19,192	13,263	15,852	13,029	11,706	10,474
TOTAL	\$ 1,289,016	\$ 1,327,534	\$ 1,310,701	\$ 1,192,958	\$ 1,086,415	\$ 1,091,381	\$ 1,114,040	\$ 1,156,835	\$ 1,212,287	\$ 1,241,005

Data Source

Illinois Department of Revenue

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# VILLAGE OF DOWNERS GROVE DIRECT AND OVERLAPPING SALES TAX RATES Last Ten Years

Year	Village Direct Rate	Total Sales Tax Rate
2005	1.50%	7.25%
2006	1.50%	7.25%
2007	1.50%	7.25%
2008	1.75%	8.00%
2009	1.75%	8.00%
2010	2.00%	8.25%
2011	2.00%	8.25%
2012	2.00%	8.25%
2013	2.00%	8.25%
2014	2.00%	8.25%

Data Source

Village and County Records

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# VILLAGE OF DOWNERS GROVE RATIOS OF OUTSTANDING DEBT BY TYPE (in thousands) Last Ten Fiscal Years

	Governmenta	al Activities	Business-Typ	e Activities	Percentage					
Fiscal	General	_	General		Total	of				
Year	Obligation	Note	Obligation	Note	Primary	Personal	Per			
Ended	Bonds	Payable	Bonds	Payable	Government	Income*	Capita*			
2006	43,145	18	2,650	4,788	50,601	3.26%	1,029.17			
2006(A)	38,638	-	2,650	4,788	46,076	2.97%	937.14			
2007	47,221	-	2,250	4,788	54,259	3.46%	1,091.84			
2008	71,691	-	1,835	4,788	78,314	4.96%	1,566.94			
2009	70,662	-	1,405	4,788	76,855	4.85%	1,530.22			
2010	66,418	-	955	4,788	72,161	3.50%	1,472.48			
2011	61,132	-	485	-	61,617	2.98%	1,255.10			
2012	81,400	-	10,149	-	91,549	4.38%	1,842.91			
2013	60,201	-	26,204	-	86,405	4.06%	1,710.16			
2014	55,783	-	25,818	-	81,601	3.70%	1,603.58			

#### Notes

Details of the Village's outstanding debt can be found in the notes to the financial statements.

The Per Capita column is not in thousands.

(A) The Village changed its fiscal year end from April 30 to December 31.

<sup>\*</sup> See the Schedule of Demographic and Economic Statistics on page 139 for personal income and population data.

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# VILLAGE OF DOWNERS GROVE RATIOS OF GENERAL BONDED DEBT OUTSTANDING (in thousands) Last Ten Fiscal Years

		Less: Amounts		Percentage of				
	General	Available	T	axable Assessed				
Fiscal	Obligation	In Debt		Value of	Per			
Year	Bonds	Service Fund	Total	Property*	Capita			
2006	45,795	263	45,532	0.68%	927.45			
2006(A)	41,288	949	40,339	1.69%	766.31			
2007	49,471	877	48,594	1.92%	930.63			
2008	73,526	714	72,812	2.76%	1,418.94			
2009	72,067	856	71,211	2.71%	1,388.34			
2010	67,373	259	67,114	2.68%	1,347.00			
2011	61,617	747	60,870	2.61%	1,239.31			
2012	91,549	549	91,000	4.16%	1,831.62			
2013	86,405	387	86,018	4.11%	1,702.32			
2014	81,601	17	81,584	3.89%	1,603.24			

#### Notes

Details of the Village's outstanding debt can be found in the notes to the financial statements. The Per Capita column is not in thousands.

- (A) The Village changed its fiscal year end from April 30 to December 31.
- \* See the Schedule of Assessed Value and estimated Actual Value of Taxable Property on page 130 for property value data.

# $\begin{tabular}{ll} VILLAGE OF DOWNERS GROVE \\ DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITES DEBT (in thousands) \\ December 31, 2014 \end{tabular}$

Governmental Unit	Gross Debt	Percentage Debt Applicable to the Village of Downers Grove (1)	Village of Downers Grove Share of Debt		
Village of Downers Grove	\$ 55,783	100.00%	\$	55,783	
DuPage County	266,393	5.88%		15,664	
Dupage County Forest Preserve	216,146	5.88%		12,709	
Dupage Water Commission	-	6.53%		_	
Downers Grove Park District	11,304	97.72%		11,046	
Downers Grove Public Library	1,830	98.00%		1,793	
Schools					
Grade School					
District No. 44	11,623	4.53%		527	
District No. 58	12,970	77.88%		10,101	
District No. 61	2,120	10.15%		215	
District No. 66	2,885	4.06%		117	
District No. 68	2,220	5.08%		113	
High School					
District No. 87	49,520	0.98%		485	
District No. 99	49,127	49.54%		24,338	
Unit School District					
District No. 201	6,185	0.57%		35	
District No. 202	 6,775	5.75%		390	
Total Overlapping	 639,098			77,533	
Total Direct and Overlapping	\$ 694,881		\$	133,316	

<sup>(1)</sup> Determined by ratio of assessed valuation of property subject to taxation in the Village of Downers Grove to valuation of property subject to taxation in overlapping unit.

#### Data Source

Each applicable overlapping government

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# VILLAGE OF DOWNERS GROVE DEMOGRAPHIC AND ECONOMIC INFORMATION Last Ten Years

			(1) Per	
		Total	Capita	(2)
Calendar	(1)	Personal	Personal	Unemployment
Year	Population	Income	Income	Rate
2005	49,094	1,550,388,520	31,580	4.8%
2006	49,094	1,550,388,520	31,580	4.1%
2007	49,543	1,564,517,486	31,580	4.9%
2008	49,573	1,565,515,340	31,580	7.1%
2009	49,681	1,568,925,980	31,580	10.6%
2010	47,833	2,011,281,984	42,048	9.4%
2011	47,833	2,011,281,984	42,048	8.5%
2012	48,665	2,046,265,920	42,048	7.5%
2013	49,399	2,077,129,152	42,048	6.6%
2014	49,670	2,150,810,340	43,302	4.4%

#### Data Source

<sup>(1)</sup> U.S. Census, Census of population

<sup>(2)</sup> Bureau of Labor Statistics

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#### VILLAGE OF DOWNERS GROVE PRINCIPAL EMPLOYERS

Current Year and Seven Years Ago

		2007 % of				
		% of Total City	# of		Total City	# of
Employer	Rank	Population	Employees	Rank	Population	Employees
Advocate Good Samaritan Hospital	1	5.44%	2,700	1	5.05%	2,500
GCA Services	2	3.02%	1,500			
Sara Lee Corporation				2	2.02%	1,000
University Subscription Services/ Unique Mailing Svc Inc.	3	2.11%	1,050			
Midwestern University	4	2.01%	1,000	8	0.81%	400
Sentinel Technologies, Inc.				4	1.21%	600
DeVry Inc.	5	1.71%	850			
Moore Wallace Inc.				5	1.11%	550
Acxiom/May & Speh Inc.	6	1.41%	700	3	1.61%	800
RR Donnelley & Sons Co.				6	1.06%	527
First Health Group Corp.	7	1.21%	600	3	1.61%	800
State Farm	7	1.21%	600			
FTD Inc.	8	1.01%	500	7	1.01%	500
Ambitech Engineering Corp.	8	1.01%	500			
Delphi Mechatronic Systems				8	0.81%	400
Downers Grove South High School				8	0.81%	400
Advocate Health Care	9	0.85%	420			
HMOS of Blue Cross Blue Shied of Ill	9	0.85%	420			
Dover Corporation	10	0.81%	400			
Pepperidge Farm, Inc.	11	0.75%	375			
Havi Global Solutions, LLC	12	0.70%	350			
JP Morgan Chase	13	0.60%	300			

Data Source

Downers Grove Economic Development Corporation

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#### VILLAGE OF DOWNERS GROVE FULL-TIME EQUIVALENT EMPLOYEES Last Ten Fiscal Years

Program #	Function/Program	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
	General Government										
111	Clerk's Office	1.50	1.75	2.00	2.50	2.50	2.50	2.75	2.75	2.75	2.75
121	Manager's Office	5.50	5.00	7.50	7.60	6.60	4.60	5.60	4.60	4.60	5.00
131	Legal	3.75	2.75	3.00	3.75	3.75	3.00	3.50	3.75	3.75	4.00
142	Building services	8.75	8.75	8.75	9.25	9.25	8.25	8.00	8.00	8.25	8.25
151	Human resources	4.50	2.00	4.50	4.50	4.50	3.50	3.50	3.60	3.60	3.00
171	Information services	8.50	8.50	9.00	8.75	8.00	8.00	8.00	8.00	8.50	8.50
200	Finance	11.50	12.70	12.70	13.18	13.18	12.18	12.18	12.20	12.20	12.20
300	Public Works										
	Public works administrative	5.75	5.00	6.00	5.00	5.00	5.50	5.50	6.00	5.35	5.35
	Engineering/Stormwater	12.18	11.00	16.00	13.00	14.00	12.00	12.00	15.00	16.00	17.00
	Forestry and grounds	8.50	8.50	7.00	7.00	6.00	10.75	6.00	6.00	7.00	7.00
	Streets	42.50	32.50	30.15	36.00	30.75	26.00	26.00	22.50	23.50	23.50
	Water	14.25	12.00	11.00	10.00	12.00	10.00	11.00	10.00	10.50	10.50
	Fleet	7.50	7.50	7.00	7.50	10.00	10.00	7.50	10.00	10.00	10.00
	Community Development										
411	Planning	3.00	5.00	2.00	2.00	3.00	3.00	3.00	3.00	3.00	2.00
421	Economic Development	0.75	-	-	-	-	-	-	-	-	-
411	Code services	3.63	13.25	19.50	17.50	15.50	13.50	12.50	12.50	12.50	13.50
	Public Safety										
600	Police										
	Officers	73.00	78.00	81.00	81.00	81.00	79.00	74.00	74.00	74.00	74.00
	Civilians	32.26	23.58	23.40	23.60	23.60	20.60	19.60	19.60	19.60	19.60
	Voc	15.00	15.00	17.00	16.00	16.00	15.00	17.00	17.00	17.00	17.00
700	Fire										
	Firefighters and officers	80.00	75.00	81.00	82.00	79.00	77.00	77.00	77.00	77.00	77.00
	Civilians	11.50	10.00	9.50	9.75	9.75	8.75	8.00	7.00	6.50	6.50
	Community Services										
821	Counseling and social services	3.35	3.35	4.35	3.90	3.90	1.00	1.00	-	-	-
823	Alcohol and tobacco control	0.25	0.25	0.25	0.25	0.25	0.25	0.25	0.25	0.25	0.25
840	Public information	2.75	2.50	3.25	3.25	2.25	1.75	2.25	3.25	3.25	3.00
841	Cable television	3.50	4.25	4.50	4.50	3.75	3.75	3.00	3.00	3.00	3.00
864	Tourism and events	4.00	-	3.00	3.00	3.00	1.00	-	-	-	-
	Grand Total	367.67	348.13	373.35	374.78	366.53	340.88	329.13	329.00	332.10	332.90

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#### VILLAGE OF DOWNERS GROVE OPERATING INDICATORS Last Nine Years

Function/Program	2006	2007	2008	2009	2010	2011	2012	2013	2014
Public Safety									
Police									
Physical arrests	2,106	1,936	1,632	1,922	1,881	1,743	1,792	1,491	1,342
Parking violations	9,595	10,427	10,427	7,830	8,743	10,002	6,530	9,144	2,387
Traffic violations	12,414	11,133	11,335	12,235	11,811	10,684	10,898	10,811	9,406
Fire	,	,	,	ŕ	ŕ	,	ŕ	ŕ	•
EMS calls	3,307	3,542	3,736	2,605	2,350	2,253	3,599	2,307	3,561
Fire calls	2,058	2,086	2,075	2,399	3,064	3,383	5,696	3,585	2,332
Fires extinguished	130	95	71	39	47	62	71	77	76
Community Development									
Permits issued	1,535	1,160	1,545	1,339	1,634	1,861	1,853	2,097	2,154
Inspections conducted	4,387	3,648	3,850	2,677	2,932	3,335	4,414	3,668	4,317
Water									
Water main breaks	133	87	70	62	67	78	81	77	85
Water pumped (gallons)	2,316,377,000	2,078,808,000	1,972,314,000	1,940,962,000	1,919,117,000	1,926,075,800	2,044,068,000	1,831,568,000	1,775,020,000
Average daily consumption	6,346,000	5,695,364	5,403,600	5,317,704	5,257,855	5,276,920	5,600,000	5,017,000	4,863,000
Peak daily consumption	11,754,000	10,761,000	8,403,000	7,358,000	8,974,000	9,465,000	9,003,000	7,615,000	6,699,000

Note:

Data from 2005 is not available

Data Source

Village budget office

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#### VILLAGE OF DOWNERS GROVE CAPITAL ASSETS STATISTICS Last Eight Years

Function/Program	2007	2008	2009	2010	2011	2012	2013	2014
General Government								
Vehicles	8	7	7	8	8	8	7	9
Community Development								
Vehicles	9	7	7	5	5	5	5	5
Public Safety								
Police								
Stations	1	1	1	1	1	1	1	1
Vehicles/Equipment	55	53	49	48	43	43	44	43
Fire								
Fire stations	4	4	4	4	4	4	4	4
Vehicles/Equipment	35	35	35	36	34	34	33	33
Public Works								
Traffic signals	60	60	67	66	66	64	64	64
Vehicles/Equipment	84	86	84	81	84	84	82	80
Buses	8	7	7	7	6	6	1	1
Water								
Water mains (miles)	207	207	207	213	215	207	208	233
Fire hydrants	2,881	2,881	3,053	3,183	3,145	3,180	3,126	3,280
Vehicles/Equipment	10	10	10	11	10	10	9	9

#### Data Source

Various village departments
Prior year information is unavailable
The Village will obtain this information going forward



#### VILLAGE OF DOWNERS GROVE

2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

ATTACHMENT G **Project Budget (Estimate)** 

# VILLAGE OF DOWNERS GROVE Downers Grove 5631 Webster Street Buy-Out Project CDBG-Disaster Recovery Grant Program

#### PROPOSED BUDGET

	DOWNERS GROVE CDBG-DISASTER	RECOV	ERY BUDGE	Γ
No.	Cost Category	Units	Unit Cost	Total Cost
1	Environmental (Asbestos & Lead) Survey	1	\$1,000.00	\$1,000.00
2	Appraisal for property with a structure	1	\$1,500.00	\$1,500.00
3	Appraisal for vacant land	1	\$1,500.00	\$1,500.00
4	Title, Closing and Legal Fees for property w/structure	1	\$2,000.00	\$2,000.00
5	Title, Closing and Legal Fees for vacant land	1	\$1,000.00	\$1,000.00
6	Building Demolition and Site Restoration	1	\$32,000.00	\$32,000.00
7	Acquisition of Property w/structure	1	\$262,110.00	\$262,110.00
8	Acquisition of vacant land	1	\$88,890.00	\$88,890.00

Total Project Cost: Funding Request (75%)

**Local Share (25%)** \$97,500.00

\$390,000.00

\$292,500.00

	Eccai on	are (25%) \$97,500.
	BUDGET	ARRATIVE
No.	Cost Category	Description
1 Asbestos and/or Lea	d Survey	The Village has current contracts for asbestos assessments performed at three recent property acquisitions. The lead survey was estimated for this budget.
2-3 Property Appraisals		The Village has current contracts for appraisal services for four properties.
4-5 Title, Closing and Leg	gal Fees	Thel Village has a current contract for recent closing fees of residential properties in 2015.
6 Demolition and Site F	estoration	The Village has a current contract for residential structures that includes demolition, street sweeping, asbestos abatement, debris and hazardous material disposal, site grading and restoration.
7-8 Acquisition of Propert		Estimates were determined by taking the 2014 assessed value, multiplying b 3 to obtain a Fair Market Value, and adding 4.6% to the property with a structure.

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#### **VILLAGE OF DOWNERS GROVE**

2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

**ATTACHMENT H Property Photos** 



PIN 09-17-106-009



Front View

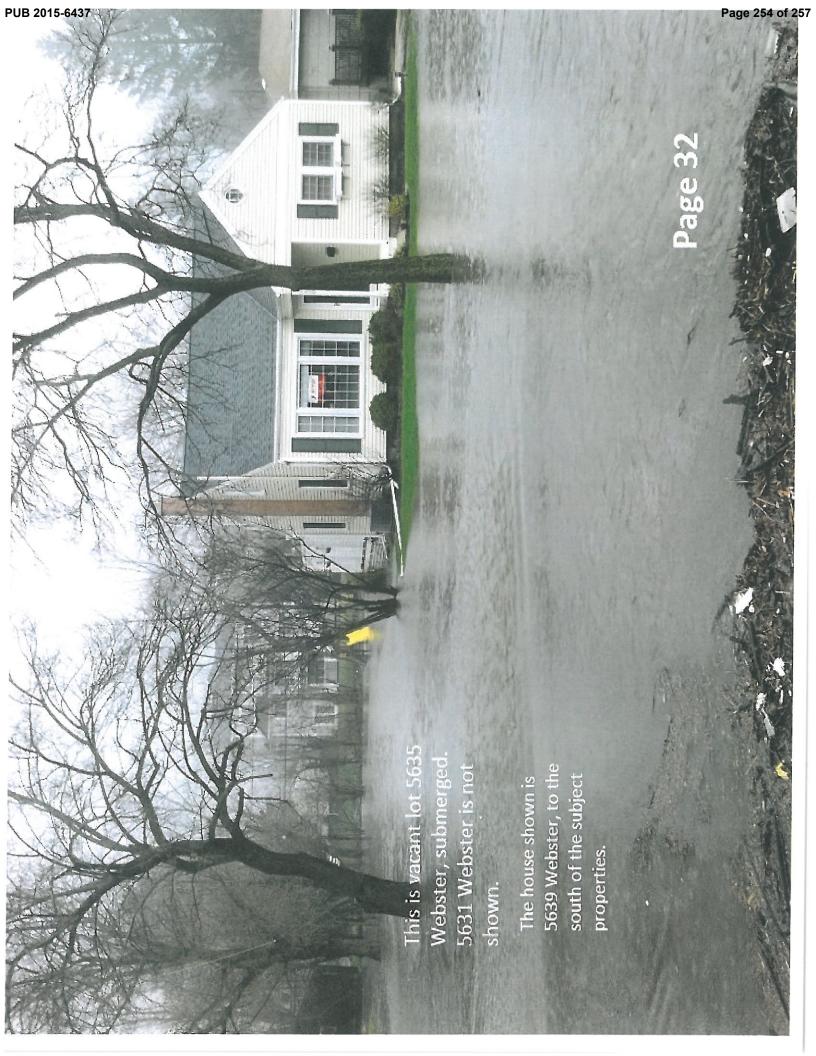
Rear View



Side View



North Side View



4/23/13

Photo Gallery: DuPage County Underwater in Spring Flood - Downers Grove, IL Patch



Editor Amanda

Editor Amanda Luevano amanda@patch.com

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More Stuff

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Breaking: Woodridge Bones Identified as Missing Liste Man »

#### **Opinion**

## Photo Gallery: DuPage County Underwater in Spring Flood

How crazy is it out there right now? Please show us! Upload your pictures of flooding from DuPage County towns here.

By Darren McRoy Email the author April 18, 2013

Recommend 276

Tweet 12

Email

Print

17 Comments

#### **Upload Photos and Videos**

# Flag as inappropriate 275 of 297

DOWNERS GROVE: An East-facing view of 55th St at about Blodgett. A lone, mostly submerged SUV is stuck in the middle there. Credit: **Brooks Smith** 

#### Upload Photos and Videos

Related Topics: <u>Burr Ridge, Clarendon Hills,</u>
<u>Downers Grove, Dupage, Elmhurst,</u>
<u>Flooding, Glen Ellyn, Hinsdale, Lemont,</u> and <u>darien</u>

PUB 2015-6437



#### VILLAGE OF DOWNERS GROVE

2016 CDBG-DR Grant Application

Project: Property Buy-Out 5631 & 5635 Webster Street Downers Grove, Illinois

**ATTACHMENT I Proposed Schedule of Activities** 

# Page 35

# Village of Downers Grove Downers Grove 5631 Webster Street Buy-Out

# PROPOSED SCHEDULE

				Duration	Duration Month 1	Month 2	Month 3	Month 4	Month 5	Month 6	Month 7 Month 8 Month 9	Month 8	Month 9	Month 10	Month 10 Month 11 Month 12	Month 12	Porcont
ID Task Name	lame	Start	Finish		(Months) Nov 2015 Dec 2015 Jan 2016 Feb 2016 Mar 2016 Apr 2016	Dec 2015	Jan 2016	Feb 2016	Mar 2016	Apr 2016	May 2016	Jun 2016	Jul 2016	Aug 2016	May 2016 Jun 2016 Jul 2016 Aug 2016 Sent 2018	Oct 2018	2000
								was and the same of the						0	2007		Complete
1 Execute County & Local Agreement	ocal Agreement			8													%0
Conduct Property Appresisate	nraicale																
to find a special spec	ppidiodio			7													%0
3 Purchase Offers, Council Approval	uncil Approval			ო													
												İ					%0
4 Title Search, Closings	St			7													à
																	% 5
5 Asbestos and/or Lead Surveys	ad Surveys			2												1.75 ± 5	%0
6 Demoltion and Site Restoration	Restoration			8													%0
									0.								
7 Final Inspection and Grant Closeout	Grant Closeout			3													%0
				8												11	
																	%0
														-			