

VILLAGE OF DOWNERS GROVE
Report for the Village Council Meeting
6/13/2017

SUBJECT:	SUBMITTED BY:
Adoption of 2015 ICC Building and Fire Codes	Stan Popovich, AICP Director of Community Development

SYNOPSIS

Ordinances have been prepared adopting the International Code Council's (ICC) 2015 series of building and fire codes.

STRATEGIC PLAN ALIGNMENT

The goals for 2015-2017 include *Exceptional Municipal Services* and *Steward of Financial, Environmental and Neighborhood Sustainability*.

FISCAL IMPACT

N/A

RECOMMENDATION

Continued discussion at the June 20, 2017 Village Council meeting

BACKGROUND

The Village's current building codes were adopted in October 2009. The building codes which were adopted at that time were the 2006 edition of the International Code Council (ICC) codes. Staff is proposing that the Village update to the 2015 edition of the ICC's building and fire codes. The specific codes targeted for adoption are:

- *2015 International Residential Code (IRC)* – governs construction of one- and two-family residential buildings and townhomes
- *2015 International Building Code (IBC)* – governs construction of all other use types
- *2015 International Property Maintenance Code (IPMC)* – governs maintenance of all existing buildings and properties
- *2015 International Fire Code (IFC)* – governs construction and maintenance of life safety systems in commercial and multi-family buildings
- *2015 International Fuel Gas Code (IFGC)* - governs installation of fuel-gas piping systems and fuel gas appliances
- *2015 International Mechanical Code (IMC)* - governs mechanical systems utilized to provide control of environmental conditions and related processes within buildings
- *2015 International Swimming Pool and Spa Code (ISPSC)* - governs aquatic recreation facilities, pools and spas

Staff has undertaken an extensive review process to examine the 2015 codes and determine differences between the current 2006 codes and local amendments with the proposed 2015 codes. In exploring the code changes, staff emphasized the following key concepts and strategies:

- Align with Long Range Plan goals
- Create clear and user friendly code requirements
- Reduce the number of local code amendments (42% reduction in the IRC and 55% reduction in IBC)
- Maintain consistency with existing ordinance provisions
- Maintain and provide code provisions that address local construction practices
- Align Village regulations with comparable communities

The principal change between the 2006 and 2015 IRC is the requirement to install fire sprinklers in newly constructed single family house. Some neighboring communities in the immediate area have removed this requirement from their building codes. A list of communities and fire districts in Illinois requiring sprinklers is attached.

Below is a brief summary of the major changes included in the 2015 model codes that are proposed for adoption.

2015 International Residential Code:

- All new one- and two-family dwellings and townhomes are required to have fire sprinklers. This does not affect existing one- and two-family dwellings undergoing renovations or additions.
- All exposed engineered wood floor framing needs to be covered with gypsum board unless sprinklers are provided. This would require a layer of drywall on the ceiling of an unfinished basement.
- When finishing an existing basement an emergency escape window is only required if there is a sleeping room.
- Smoke alarms for remodeling and additions are now allowed to be wirelessly interconnected.
- Smoke alarms required throughout existing dwelling unit as part of a remodeling project are allowed to be battery operated rather than hard-wired for power.

2015 International Building Code:

- Cross-Laminated Timber (CLT) is now permitted within exterior walls required to be of noncombustible construction, much in the same manner as fire-retardant-treated wood is allowed. The CLT must be covered on the exterior side with approved materials. CLT is regulated as Type IV construction, historically reserved for heavy timber.
- Excavation near foundations of adjacent structures now have basic requirements for providing protection to the adjacent structure.
- Certain Institutional occupancies have added sub-classifications to differentiate between the needs of individuals capable of self-preservation and those incapable, especially in situations such as assisted living facilities.
- Relaxed requirements for: Areas of Refuge in stairwells, number of allowable basement stories in podium style buildings, and dead end corridor length. However, developers would still be required to comply with the Illinois Accessibility Code.

2015 International Property Maintenance Code (IPMC)

- No major changes

2015 International Fire Code:

- Remove the restrictive amendments imposing limitations on waste oil and fresh oil storage.
- Require fire sprinklers in all new commercial buildings of all uses. This does not affect the triggers for the installation of fire sprinklers in existing commercial buildings.
- Require periodic evaluation of the fire sprinkler system in warehouse buildings to ensure it is adequately designed for any changes to what is being stored and the manner in which it is stored.
- Limit the use of NFPA 13R fire sprinkler systems (systems designed for residential buildings four stories and below that offer less protection than that provided for commercial structures) to buildings of Types I or II construction. This improves the quality of protection in residential buildings constructed of wood.
- Clarify an existing amendment which requires smoke detectors in residential buildings to be part of the building's fire alarm system.

2015 International Fuel Gas Code (IFGC)

- No major changes

2015 International Mechanical Code (IMC)

- No major changes

2015 International Swimming Pool and Spa Code (ISPSC)

- This is a new separate code book. In the 2006 family of ICC codes, swimming pools and spas were included in the IRC code as an appendix. The 2015 family of ICC codes creates a separate code book for swimming pools and spas.
- No major changes to the technical aspects of the code.

For the first time the National Multi-family Housing Council (NMHC), National Apartment Association, Building Owners and Managers Association, and the National Association of Home Builders are encouraging state and local jurisdictions to consider adopting the 2015 ICC Codes. The NMHC has stated that, "Many of the changes benefit apartment and commercial construction and taken as a whole these positive changes more than offset the changes that might increase construction costs."

On May 24, 2017, staff held an informational meeting regarding the proposed adoption of the 2015 ICC family of codes. Staff invited architects, builders and contractors to attend the meeting which highlighted some of the key technical changes from the existing codes to the 2015 codes. Fourteen individuals attended and participated in the discussion.

ATTACHMENTS

Ordinances

Communities and Jurisdictions requiring sprinklers

Sprinkler background information

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ORDINANCE NO. _____

**AN ORDINANCE ADOPTING THE 2015 INTERNATIONAL
FUEL GAS CODE AND AMENDMENTS THERETO**

BE IT ORDAINED by the Village Council of the Village of Downers Grove in DuPage County, Illinois, as follows: (Additions are indicated by shading/underline; deletions by ~~strikeout~~):

Section 1. That Section 7.1600.ART. is hereby amended to read as follows:

7.1600.ART. Article XVI. FUEL GAS CODE

Section 2. That Section 7.1601. is hereby amended to read as follows:

7.1601. 2015 International Fuel Gas Code - Adopted.

The International Code Council Fuel Gas Code, as promulgated by the International Code Council ("ICC"), being particularly the ~~2006~~2015 edition thereof, is hereby adopted for the purpose of establishing rules and regulations for the construction, alteration, removal, demolition, equipment, use and occupancy, location and maintenance of buildings and structures, including permits and penalties required for such purposes. The same is adopted in its entirety, save and except such portions as are hereinafter deleted, modified or amended, and is, together with such amendments, incorporated as fully as if set out at length herein, and shall control in the construction of all buildings and structures therein regulated within the Village. Said Fuel Gas Code, as modified and amended, may be referred to for all purposes as the "Downers Grove Fuel Gas Code" or the "Fuel Gas Code". At least one copy of said Code, including such amendments to it as shall be enacted, shall be filed in the office of the Village Clerk, and additional copies shall be available in the Community Development Department of the Village.

Section 3. That Section 7.1602. is hereby amended to read as follows:

7.1602. International Fuel Gas Code - Amendments.

The deletions from and modifications and amendments to the International Fuel Gas Code as referred in this Article are the following:

Section 101.1 is amended by deleting the same in its entirety and replacing in lieu thereof the following:

101.1 Title. These regulations shall be known as the Fuel Gas Code of the Village of Downers Grove, hereinafter referred to as "this code".

Section 102.5 is amended by deleting the same in its entirety.

~~**Section 102.6** is amended by deleting the same in its entirety.~~

Section 102.7 is amended by deleting the same in its entirety.

Section 103 is amended by deleting the same in its entirety and are addressed in Chapter 7, Article I of the Downers Grove Municipal Code.

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Section 104 is amended by deleting the same in its entirety and addressed in Chapter 7, Article II of the Downers Grove Municipal Code.

Section 106 with the Exception of Section 106.2 is amended by deleting the same in its entirety and addressed in Chapter 7, Article III of the Downers Grove Municipal Code.

Section 108 with the Exception of Section 108.7 is amended by deleting the same in its entirety and addressed in Chapter 7, Article X of the Downers Grove Municipal Code.

Section 109 is amended by deleting the same in its entirety and are addressed in Chapter 7, Article IX of the Downers Grove Municipal Code.

Section 201.3 is amended by deleting the same in its entirety and substituting in lieu thereof the following:

201.3 Terms defined in other codes. Where terms are not defined in this code and are defined in the National Electrical Code, International Building Code, International Fire Code, International Mechanical Code, or the State of Illinois Plumbing Code, such terms shall have meanings ascribed to them as in those codes.

Section 301.6 is amended by deleting the words "International Plumbing Code" and substituting in lieu thereof the following:

"State of Illinois Plumbing Code as adopted and amended by the Village"

Section 301.11 is amended by deleting the exception.

Section 303.3 is amended by deleting condition #5.

Section 303.7 is amended by deleting the same in its entirety.

~~**Section 305.9** is hereby added as follows:~~

~~**305.9 Parking Structures.** Appliances installed in enclosed, basement and underground parking structures shall be installed in accordance with NFPA 88A.~~

~~**Section 305.10** is hereby added as follows:~~

~~**305.10 Repair garages.** Appliances installed in repair garages shall be installed in a detached building or room, separated from repair areas by walls or partitions, floors or floor ceiling assemblies that are constructed so as to prohibit the transmission of vapors and having a fire resistance rating of not less than 1 hour, and that have no openings in the wall separating the repair area within 8 feet of the floor. Wall penetrations shall be firestopped. Air for combustion purposes shall be obtained from the outdoors. The appliance room shall not be used for the storage of combustible materials.~~

~~**Exceptions:**~~

- ~~1. Overhead heaters where installed not less than eight (8) feet above the floor shall be permitted.~~
- ~~2. Heating appliances for vehicle repair areas where there is no dispensing or transferring of Class 1 or 2 flammable or combustible liquids or liquefied petroleum gas shall be installed in accordance with NFPA 30A.~~

~~**Section 306.3.1** is amended by deleting the words "ICC Electrical Code" and substituting in lieu thereof the following:~~

~~"National Electrical Code as adopted and amended by the Village"~~

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~~Section 306.4.1~~ is amended by deleting the words "ICC Electrical Code" and substituting in lieu thereof the following:

_____ "National Electrical Code as adopted and amended by the Village"

~~Section 309.2~~ is amended by deleting the words "ICC Electrical Code" and substituting in lieu thereof the following:

_____ "National Electrical Code as adopted and amended by the Village"

~~Section 413.9.2.4~~ is amended by deleting the words "ICC Electrical Code" and substituting in lieu thereof the following:

_____ "National Electrical Code as adopted and amended by the Village"

~~Section 504.2.9~~ is amended by deleting the exception.

~~Section 504.3.20~~ is amended by deleting the exception.

~~Section 624.1.1~~ is amended by deleting the words "International Plumbing Code" and substituting in lieu thereof the following:

"State of Illinois Plumbing Code as adopted and amended by the Village"

~~Referenced Standards~~ are amended by deleting the words "International Plumbing Code" and "ICC Electrical Code" and substituting in lieu thereof the following:

["State of Illinois Plumbing Code as adopted and amended by the Village"; ~~National Electrical Code, as adopted and amended by the Village~~]

Section 4. That all ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

Section 5. That this ordinance shall be in full force and effect from and after its passage and publication in the manner provided by law.

Mayor

Passed:

Published:

Attest: _____
Village Clerk

Communities and Fire Districts Requiring Sprinklers

No.	CITY	DATE	COMMERCIAL/RESIDENTIAL SQUARE FEET
1	Long Grove (Municipality)	April, 1988	0/13D
2	Barrington Fire Protection District	September, 1997	0/13D
3	Lake Barrington	December, 1997	0/13D
4	Wheeling	July, 2000	0/13D plus manufactured homes
5	Clarendon Hills	August, 2000	2000/13D
6	Village of Barrington	December, 2000	0/13D
7	Park Ridge	March, 2001	0/13D
8	West Dundee	August, 2001	4,000/13D - all 1-2 family new con.
9	Glenside	2001	13D/3,000 square feet
10	Hoffman Estates	January, 2002	1,000 for all use groups & 13D
11	Glen Ellyn	March, 2002	0/13D
12	Round Lake Beach	March, 2002	0/13D
13	Streamwood	June, 2002	1,000 Commercial/13D
14	LaGrange Park	Aug-03	0/A, E, H, I R.1, R.2; 2,000/13D
15	Mount Prospect	June, 2003	0/13D + condo conversions & mfg. homes
16	Berkeley	November, 2003	A,E,H,P,R,S - 0/13D / M,B,I - 3000
17	Rolling Meadows	2003	4,000 square feet
18	Matteson Fire Department	January, 2004	0/13D
19	Countryside Fire Protection District	March, 2004	0/13D
20	Huntley Fire Protection District	July, 2004	0/13D
21	North Maine Fire Protection District	July, 2004	0/13D
22	Indian Creek (Countryside FPD)	Feb-00	0/13D
23	Skokie	October, 2004	5,000/13D
24	Long Grove Fire Protection District	November, 2004	13D
25	Hickory Hills	January, 2005	0/13D/multi-family retrofit
26	Justice	February, 2005	0/13D
27	Des Plaines	March, 2005	0/13D
28	Libertyville (Municipality)	March, 2005	1,000/13D
29	Sunnycrest FPD (Flossmoor)	January, 2005	13D
30	Bedford Park Fire Department	July, 2005	0/13D
31	Roselle	Dec-08	13D
32	St. Charles/Countryside FPD	August, 2005	On Hold
33	Oak Forest	August, 2005	0/13D/ +50% Commercial
34	Lincolnwood	October, 2005	5,000/13D
35	Libertyville Fire Protection District	November, 2005	0/13D
36	Bridgeview	November, 2005	0/13D, mfg homes,
37	River Forest	March, 2006	5000/13D + 50 % single-family
38	Glenwood	June, 2006	0/13D + 50% assessed valuation retrofit/ownership changes
39	Palos Hills	August, 2006	0/13D/ Apartment to Condo
40	Villa Park	August/October, 2006	(Hold) 1,500/13D/End 2013
41	Prospect Heights	December, 2006	0/13D
42	Northbrook	February, 2007	5,000/13D plus Townhomes
43	Bellwood	January, 2007	0/13D + 50% Retrofit Apartment to Condo
44	Lake Bluff	March, 2007	0/13D, 75% Additions
45	Lake Zurich Rural Fire Protection District	April, 2007	13D
46	Lincolnshire/Riverwoods Fire Protection District	May, 2007	13D
47	Orland FPD	2007	Unincorporated No Water Supply, 5,000
48	Highwood	August, 2007	0/13D
49	Lisle-Woodridge FPD	October, 2007	5,000 sq. ft.
50	Alsip	October, 2007	0/13D
51	Palatine Rural FPD	November, 2007	0/13D
52	Chicago Ridge	December, 2007	0/13D

Communities and Fire Districts Requiring Sprinklers

53	Pleasantview FPD	January, 2008	Single exit subdivision
54	Country Club Hills	January, 2008	0/13D
55	Park Forest	September, 2008	0-13D
56	Newport Township FPD (Wadsworth)	January, 2009	0/13D
57	Green Oaks	February, 2009	13D
58	Riverside	March, 2009	13D
59	Palos Heights FPD	June, 2009	13D
60	Lake Zurich	September, 2009	13D
61	Palos Fire Protection District	October, 2009	13D/5,000†
62	Crest Hill	December, 2009	0 sqft commercial/ all 13D
63	Normal	January, 2010	13D
64	Burlington Fire Protection District	April, 2010	13D
65	Riverwoods	April, 2010	13D
66	Wilmette	May, 2010	13D/Lightweight Construction
67	Aurora	May, 2010	13D/5,000†
68	Forest Park	May, 2010	0 Sq Ft / 13D
69	St Charles	July, 2010	13D effective 2012
70	Oak Brook	January, 2011	13D
71	Palos Park	March, 2011	NFPA 13D, 5,000†
72	Schaumburg	May, 2011	13D, 1,000 Sq Ft, High Rise Retrofit, Apartment to Condo
73	Central Stickney FPD	June, 2011	0/13D, 2009 IFC with Amendments
74	Glencoe	Jan., 2012	0 sq. ft./13D
75	Flossmoor	March, 2012	13D
76	Norwood Park FPD	April, 2012	2009 IRC/ICC /13D/ 1000 Sq.Ft.
77	Harwood Heights	April, 2012	2009 ICC/IRC/13D/1000 Sq.Ft.
78	Norridge	April, 2012	2009 ICC/IRC/13D/1000 Sq.Ft.
79	South Holland	April, 2012	2009 IRC/13D
80	Manhattan FPD	April, 2012	13D
81	Wood Dale	May, 2012	13D
82	Gurnee	June, 2012	0/13D, 2012 IRC
83	Blue Island	July, 2012	13D
84	Milan	August, 2012	13D, 2012 IRC
85	Vernon Hills	October, 2012	1,000 square feet/13D Lightweight Construction/ 2012 IRC All 13D
86	Elgin	October, 2012	2012 IRC/Future Plats
87	Homewood	October, 2012	5,000 sq. ft.
88	Warren Waukegan FPD	November, 2012	0/13D 2012 IRC
89	Niles	January, 2013	13D
90	Hazelcrest	February, 2013	13D
91	Roselle Fire District	March, 2013	13D
92	Westchester	November, 2013	13D
93	Addison	December, 2013	2012 IRC/13D
94	Riverdale	January, 2014	13D
95	Evanston	February, 2014	2012 IRC/13D LSC 101 2012
96	Elmwood Park	September, 2014	2012 IRC/NFPA 13D
97	Westmont	October, 2014	2012 IRC/NFPA 13D/2016
98	Western Springs	October, 2014	2012 IRC/13D
99	Barrington Countryside FPD	October, 2014	0/13D 2012 IBC
100	Brookfield	January, 2015	2015 IRC/13D
101	Oak Park	January, 2015	2009 IRC/13D

Sprinkler Background Information

General Information

- Residential fire sprinklers are designed for life safety, not property protection
- New homes are typically not safer than older homes because new homes tend to be constructed with lightweight materials, have open floor plans so smoke spreads more rapidly and new furnishings are typically synthetic materials
- Since 2009, model building codes have required fire sprinklers in one and two family dwellings
- Some insurance companies offer discounts for fire sprinklers

Sprinkler system costs

Reported costs of residential fire sprinklers in new single family home construction vary depending on the source and region of the country:

- In 2013, the Northern Illinois Fire Sprinkler Advisory Board (NIFSAB) reported that costs averaged \$2.38 per square foot.
- In 2015, the Village of Westmont collected quotes from qualified sprinkler contractors as part of their 1-year grace period procedures. During that year, 14 applicants opted out of installing residential sprinkler systems and submitted quotes. Their data for these homes which ranged in size from 2,841 sq.ft to 5,866 sq.ft is as follows:
 - Cost range (per sq. ft.): \$1.69 - \$3.68
 - Cost range (per system): \$7,400 - \$13,170
- In 2016, the National Association of Homebuilders (NAHB) reported that the average cost per system nationwide was about \$6,000.

What is a complete residential sprinkler system?

Complete systems typically include sprinkler coverage in all habitable rooms, including but not limited to kitchens, family rooms, basements, and bedrooms. Sprinkler protection is not required in small bathrooms, closets, garages, porches, unused attics and crawl spaces and concealed spaces.

Sprinkler system elements are:

- Sprinkler heads
- Supply lines
- Shut-off valves
- Back-flow devices (to protect domestic water)
- Pressure gauge
- Water flow switch and local alarm bell (optional)
- Outside Horn and Strobe (optional)

What happens if there is a fire and the house is equipped with sprinklers?

Sprinklers only respond to heat, not smoke. Unlike in movies, sprinklers do not all activate together; only the sprinkler closest to the fire will activate. In approximately 90% of home fires, the fire is controlled by a single sprinkler head, flowing at 13 gallons per minute.

The intent of a single family sprinkler system is to control the fire, allowing occupants time to escape; complete extinguishment is not the intended purpose of a home sprinkler system. When functioning properly, a home sprinkler system will keep the fire under control and prevent it from spreading. After firefighters arrive, they will perform clean up operations and turn off the water supply to the sprinkler system, to prevent any additional water damage.

Fire and Sprinkler Statistics

Data compiled by the National Fire Incident Reporting System within FEMA identify the following statistics on fires and sprinklers.

- 83% of fire deaths occur in one and two family dwellings
- The risk of dying in a home fire decreases by about 80% when fire sprinklers are present
- The risk of dying in a home fire decreases by about 50% with smoke alarms alone
- In communities which require fire sprinklers (some for at least 15 years) they have documented: 80% fewer civilian deaths, 70% less property damage, and 65% fewer firefighter injuries
- 90% of the time fires are contained by the operation of a single fire sprinkler

History of fires in single family home

In the past five years (July 2012 through July 2017) the Village of Downers Grove has experienced 38 fires in single family homes.

- 17 resulted in damages of \$100,000 or more
- 13 resulted in damages of \$10,000 to \$99,999
- 8 resulted in damages under \$10,000
- 1 fire resulted in a fatality