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#### VILLAGE OF DOWNERS GROVE Report for the Village 6/12/2018

SUBJECT:	SUBMITTED BY:					
2017 Comprehensive Annual Financial Report	Judy Buttny Finance Director					

#### **SYNOPSIS**

A resolution has been prepared to accept the audit of the Village's financial records for Year ended December 31, 2017, also known as the Comprehensive Annual Financial Report (CAFR) dated December 31, 2017 as audited by BKD, LLP. Acceptance of the audit and CAFR is required prior to submittal to the State of Illinois. The deadline to submit the CAFR and audit to the State is June 30, 2018.

#### STRATEGIC PLAN ALIGNMENT

The goals for 2017-2019 include Steward of Financial, Environmental and Neighborhood Sustainability.

#### **FISCAL IMPACT**

N/A

#### **UPDATE & RECOMMENDATION**

This item was discussed at the June 5, 2018 Village Council meeting. Staff recommends approval on the June 12, 2018 consent agenda.

#### **BACKGROUND**

The purpose of the financial audit is to determine whether the financial reports of the Village are presented fairly and whether the Village has complied with applicable laws and regulations. The Village's audited financial statements convey to the public that the statements are presented in accordance with generally accepted accounting principles. The Village has prepared the CAFR for the Certificate of Achievement for Excellence in Financial Reporting Program by the Government Finance Officers Association of the United States and Canada for more than 25 years.

#### **ATTACHMENTS**

Resolution

Year Ended December 31, 2017 Comprehensive Annual Financial Report

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#### RESOLUTION NO. \_\_\_\_

#### A RESOLUTION TO ACCEPT THE COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE VILLAGE OF DOWNERS GROVE FOR THE FISCAL YEAR JANUARY 1, 2017 THROUGH DECEMBER 31, 2017

WHEREAS, the Village of Downers Grove (the "Village") has prepared financial statements provided for in a Comprehensive Annual Financial Report ("CAFR"), for the Fiscal Year January 1, 2017 through December 31, 2017; and

WHEREAS, BKD, LLP, an independent audit firm (the "Auditor") has audited the financial statements contained in the CAFR of the Village of Downers Grove in accordance with Generally Accepted Accounting Standards and Government Auditing Standards, issued by the Comptroller General of the United States; and

WHEREAS, it is the Auditor's responsibility to express an opinion on these financial statements based upon the audit; and

WHEREAS, in the opinion of the Auditor, the financial statements as audited present fairly, in all material respects, the financial position of the Village of Downers Grove as of December 31, 2017, and the results of its operations for the year then ended in conformity with Generally Accepted Accounting Principles for the fiscal year ended December 31, 2017, barring subsequent changes made to the final issued report.

NOW, THEREFORE, BE IT RESOLVED by the Village Council of the Village of Downers Grove, DuPage County, Illinois, as follows:

- 1. That Village Council be and hereby accepts the audited Comprehensive Annual Financial Report for the Village of Downers Grove for the fiscal year ending December 31, 2017.
- 2. That the Village Manager and Village Clerk are hereby respectively authorized and directed for and on behalf of the Village to execute, attest, seal and deliver the Report, substantially in the form approved in the foregoing paragraph of this Resolution, together with such changes as the Manager shall deem necessary.

3. That the proper officials, agents and employees of the Village are hereby authorized and directed to take such further action as they may deem necessary or appropriate to perform all obligations and commitments of the Village in accordance with the provisions of the Report.

- 4. That all resolutions or parts of resolutions in conflict with the provisions of this Resolution are hereby repealed.
- 5. That this Resolution shall be in full force and effect from and after its passage as provided by law.

		Mayor
Passed:		
Attest:		
	Village Clerk	

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

As of and for the Year Ended December 31, 2017

Prepared by Finance Department

Judy Buttny Finance Director

Carol Hogan Assistant Finance Director

> Robin Lahey Finance Manager

Daiva Sheldon Staff Accountant

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## INTRODUCTORY SECTION

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## Village of Downers Grove, Illinois

#### **Principal Officials**

#### LEGISLATIVE Martin T. Tully, Mayor

Commissioners

Robert Barnett William White

Nicole Walus Marge Earl

Greg Hosé William Waldack

#### **ADMINISTRATIVE**

David Fieldman, Village Manager

Michael Baker, Deputy Village Manager

Enza Petrarca, Village Attorney

April Holden, Village Clerk

Judy Buttny, Finance Director/Treasurer

Naneil Newlon, Public Works Director

Stan Popovich, Community Development Director

Jeff Pindelski, Fire Chief

Shanon Gillette, Police Chief

Doug Kozlowski, Communications Director

Jenny Rizzo, Emergency Management Coordinator

Dennis Burke, Human Resources Director

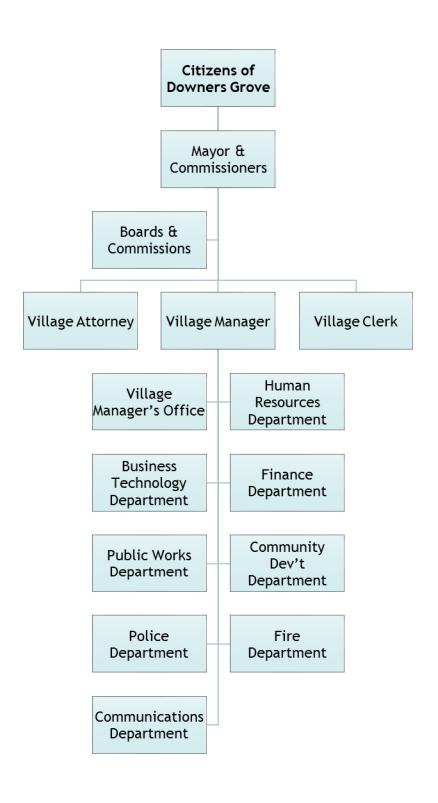
Chanay Mackey, Risk Manager

David Kenny, Business Technology Director

Theresa Tarka, Purchasing Agent

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## VILLAGE ORGANIZATIONAL CHART



Z.



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

## Village of Downers Grove Illinois

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2016** 

Christopher P. Morrill

Executive Director/CEO



June 1, 2018

To: The Honorable Mayor and Commissioners Citizens of Downers Grove

The Comprehensive Annual Financial Report (CAFR) of the Village of Downers Grove for the year ended December 31, 2017, is hereby submitted. State law, as well as local ordinances, requires that the Village publish within six months of the close of each fiscal year, a report on its financial position and activity presented in conformance with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

Responsibility for both the accuracy of the data presented and the fairness of the presentation, including all disclosures, rests with the Village management. We believe the data as presented is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the Village's financial position and changes in financial position as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain maximum understanding of the Village's financial condition have been included. The organization and content of the report follows the standards for annual financial reporting promulgated by the Governmental Accounting Standards Board (GASB). To provide a reasonable basis for making these representations, management of the Village has established a comprehensive internal control framework to protect the assets of the Village and to compile sufficiently reliable information for the preparation of the Village of Downers Grove's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the Village's internal control framework has been designed to provide reasonable rather than absolute assurance that the financial statements are free of material misstatements. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

The Village's financial statements have been audited by BKD, LLP, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the Village of Downers Grove for the year ended December 31, 2017, are free of material misstatements. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluation of the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Village's financial statements of the year ended December 31, 2017, are presented fairly in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

COMMUNITY RESPONSE CENTER

630.434.CALL (2255)

CIVIC CENTER

801 Burlington Avenue Downers Grove Illinois 60515-4782 630.434.5500 TDD 630.434.5511 FAX 630.434.5571

FIRE DEPARTMENT ADMINISTRATION

5420 Main Street Downers Grove Illinois 60515-4834 630.434.5980 FAX 630.434.5998

POLICE DEPARTMENT

825 Burlington Avenue Downers Grove Illinois 60515-4783 630.434.5600 FAX 630.434.5690

PUBLIC WORKS
DEPARTMENT

5101 Walnut Avenue Downers Grove Illinois 60515-4046 630.434.5460 FAX 630.434.5495 RES 2018-7785 Page 15 of 230

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management Discussion & Analysis (MD&A). This letter of transmittal is designed to complement that analysis and should be read in conjunction with it. The Village's MD&A can be found immediately following the report of the independent auditors.

This report includes all financial activity for the funds, and departments for which the Village is financially accountable. The criteria used to determine financial accountability is defined in Note 1 of the Financial Statements, on page 3-13. The Police and Firefighters' Pension Funds each have a separate Board that administers their respective fund resources and uses. The Downers Grove Library has a separate Board that is appointed by the Village Council and is reported as a discretely presented component unit. Other local governments that serve the Downers Grove community do not qualify as entities for which the Village is accountable. These governments include the Downers Grove Park District, the Downers Grove Sanitary District, all school districts, and the Downers Grove Township. Therefore, the financial activities of these entities are not included in this report.

## PROFILE OF THE VILLAGE OF DOWNERS GROVE

The Village of Downers Grove, which has a land area of about 14.4 square miles, is located in DuPage County and is 22 miles west of Chicago. DuPage County is the second most populated county in Illinois, after Cook County. The median household income in the Village is \$83,513. Along with several major arterial highways, three Burlington Northern commuter train stations are located in the Village; these provide commuters about a 25-minute train ride to and from Chicago and easy access to the entire metropolitan area.

The resident population is 48,867; however, the Village's corporate business parks and shopping districts raise the daytime population and economic activity, providing the Village the



benefit of a significant level of sales tax revenue. A review of the retail expenditure information suggests that the Village attracts residents from surrounding communities to support the sales tax income. The property tax base is 77 percent residential, 20 percent commercial, and 3 percent industrial. The ten leading commercial property tax payers are from a diverse economic base and account for about 6.5% percent of the total tax base.

The Village of Downers Grove was originally settled in 1832 and was incorporated on March 31, 1873. Today, the Village operates under the Manager form of government. As defined by Illinois statutes, the Village is a home-rule community and provides a full range of municipal services to its residential and commercial customers. These services include

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police and fire protection; building code and fire prevention inspection services; emergency 911 dispatch service; paramedic services; water services; a commuter and residential parking system; community development services; and the construction and maintenance of streets, stormwater, and other municipal infrastructure.

# FACTORS AFFECTING FINANCIAL CONDITION Standard & Poor's (S&P) AAA Bond Rating:

The Village continues to benefit from the AAA bond rating issued by Standard & Poor's. This is the agency's highest rating. Standard & Poor's acknowledged the efforts of the Village's Long Range Plan and exceptional management practices as contributing factors for the AAA rating. All Downers Grove residents and businesses benefit from this as the Village will be able to issue debt and refinance bonds at a lower cost.

#### **Local Economy:**

Major revenue sources include property taxes, sales taxes, utility taxes and state income taxes. The Village has a mixture of office, retail and industrial employment. The unemployment rate in the Village has remained relatively steady, decreasing from 4.3% percent in 2016 to 3.8% percent as of December 31, 2017. The EAV for the Village was \$2,440,178,636 for the 2017 tax levy, up 5.5% from a year ago. EAVs are expected to continue to increase for the next several years.

The Village of Downers Grove maintained a strong financial position during the year. Building activity was very strong in both the commercial and residential markets with permit revenues at historic highs. Although Sales tax revenues have flattened, the Village continues to provide municipal services in a fiscally responsible manner, identifying and implementing innovative ideas throughout the organization. The Village's financial policies and programs have resulted in the retention and expansion of existing businesses in the community as well as attracting new businesses.

#### **Economic Development:**

The Downers Grove Economic Development Corporation (EDC) is an independent, not-for-profit entity supported by the Village of Downers Grove and over 20 private-sector businesses. The Village is committed to strengthening and enhancing the local economy through the EDC's efforts to attract jobs and employers to Downers Grove, as well as retain established businesses.

#### 2017 Economic Development Successes

- **3 Corners Grill & Tap** held a grand opening in May for their new restaurant at 7231 Lemont Road in the Downers Park Plaza Shopping Center.
- Advocate Good Samaritan Hospital held a grand opening in March for their new 110,000 sq. ft. West pavilion project, which created 96 private patient rooms and two

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- progressive care units. In addition, the hospital completed the expansion of the Bhorade Cancer Center. The total investment in these new projects is \$92 million.
- Allant Group LLC completed the move of their corporate headquarters to Downers Grove. The marketing technology services provider leased 26,000 sq. ft. in the Corridors II tower at 2655 Warrenville Road.
- **Ashley Furniture Homestore** held a grand opening in December for their new store in the former Savers site at 2900 Highland.
- **BMO Harris Bank** completed the build out of their new location in the multi-tenant building on the southeast corner of Ogden Avenue and Saratoga
- **Bridge Development Partners, Inc.** received Village approval in December for the development of a 680,000 sq. ft. industrial/office project on the west side of Finley Road, north of Warrenville Road.
- Catholic Charities opened their new DuPage County office at 3130 Finley in Downers Grove.
- **Draper & Kramer Mortgage Corporation** completed the move of their corporate headquarters to 1431 Opus Place in Downers Grove.
- **Ensono** opened their new 84,259 sq. ft. corporate headquarters at 3333 Finley.
- **Federal Deposit Insurance Corporation** signed a lease to move their Chicago Field Office to 1431 Opus Place in Downers Grove.
- **Flavorchem** received Village approval in September for the creation of a corporate campus in the Oak Grove Commons Business Park. The redevelopment master plan includes the eight existing buildings totaling 220,000 sq. ft. of office, laboratories and manufacturing. Flavorchem will construct a new corporate headquarters in Downers Grove
- Frontline Real Estate Partners received approval from the Village for the development of a new Walgreens in the Meadowbrook Shopping Center.
- Glanbia Performance Nutrition, Inc., a subsidiary of Dublin, Ireland-based Glanbia PLC, completed a 27,000 expansion of their North American headquarters at 3500 Lacey Road in Esplanade at Locust Point. The company opened their North American headquarters in 2015.
- **Greencore Group plc** completed the move of their North American headquarters to Downers Grove. The Dublin, Ireland-based food manufacturing company leased 24,000 sq. ft. at 3333 Finley in the Finley Point building.
- **Home & Manor Design Center** held the grand opening in November for their new store at 7325 Lemont Road in the Downers Park Plaza shopping center.
- IRC Retail Centers received approval from the Village for the creation of an out lot in the Downers Market shopping center, at the northwest corner of Ogden Avenue and Williams. Starbucks has signed a lease to move into one of the two lease spaces in the new building.
- **Kirkland's** opened a new home décor store at 1552 Butterfield Road.
- Lincoln began construction for their new pre-owned certified dealership in Downers

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Grove. Westmont Lincoln LLC is relocating the dealership to the closed motorcycle dealership at 216 Ogden Avenue.

- Max Holdings LLC is constructing their new commercial project at 640 Ogden, the site of the now demolished Duellman's Motel. The company is building an 11,200 sq. ft. multi-tenant building featuring three lease spaces.
- **MedExpress** broke ground on a new medical office building at 1560 75<sup>th</sup> Street in Downers Grove. The 4,737 sq. ft. building is being built on a one acre lot, and is replacing the now demolished Pizza Hut restaurant.
- **Midwestern University** is constructing a new 62,400 sq. ft. state of the art classroom and laboratory facility on their main campus in Downers Grove.
- **Mission BBQ** is constructing a new restaurant in the Finley Square shopping center. The Maryland-based restaurant chain will be opening one of their first Illinois restaurants in Downers Grove. Mission BBQ will replace the closed Ruby Tuesday location.
- **NEC Display Solutions of America, Inc.** has leased 47,714 sq. ft. at 3250 Butterfield Road in Downers Grove for their new corporate headquarters. The company expects to open their new headquarters at Esplanade at Locust Point in May 2018. The project will include a 5,000 sq. ft. advanced research and development lab.
- **Nossa Brazilian Grill** completed the build out for their new restaurant at 1340 Butterfield Road in the Butterfield Plaza shopping center.
- Outback Steakhouse has begun construction of their new restaurant at 2960 Finley in the Main Street Square shopping center. Outback is remodeling the 6,882 sq. ft. building that is the former location for Cheeseburger in Paradise.
- **PLZ Aeroscience Corporation** completed the move of its corporate headquarters to Downers Grove. The company leased 24,400 sq. ft. in the Corridors I office building, at 2651 Warrenville Road. PLZ Aeroscience is the largest manufacturer of specialty aerosol products in North America.
- Packey Webb Ford opened their new dealership at 1815 Ogden at Lacey Road in November. The 53,759 sq. ft. facility was built on the 9.75-acre site that had been vacant for decades.
- **Pugi** received approval from the Village for a five year extension of their current sales tax agreement, which expires in 2023. Pugi is making improvements to the interior and exterior of their Mazda dealership on Ogden Avenue.
- **Rexnord Corporation** broke ground in October on their new 248,000 sq. ft. manufacturing facility and Aerospace Division headquarters in the Ellsworth Business Park. Rexnord is redeveloping its existing site at 2400 Curtiss.
- **Star Motors** has begun the process to redevelopment their auto dealership at the southwest corner of Ogden and Lee, 1723 Ogden Avenue. The project includes expanding the dealership onto the adjacent property at 1731 Ogden Avenue.
- **Toyota Financial Services** has leased third floor space at 2650 Warrenville Road in the Corridors III tower. Toyota Financial is moving their Central U.S. Regional

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office to Downers Grove.

- US Bank has begun construction on their new facility at 1512 Ogden Avenue in Downers Grove. US Bank is redeveloping the former Phillips Flowers site. The new bank will replace their former location on Ogden Avenue, just west of Main Street.
- **United Healthcare** has relocated their Chicago regional office to Downers Grove. The company leased three floors totaling 90,000 sq. ft. at 2655 Warrenville Road in the Corridors II tower.
- Vequity Real Estate broke ground in October on Downers Grove Town Center, the redevelopment project at the northwest corner of Ogden Avenue and Main Street. Downers Grove Town Center will feature four national restaurant tenants: Panda Express, Mod Pizza, CoreLife Eatery, and City Barbeque.
- Yang Ming America Corporation has leased the 8<sup>th</sup> floor of Highland Landmark II, at 3025 Highland Parkway in Downers Grove. The Taiwan-based transportation company operates 98 vessels, mostly container ships, around the globe.

#### **Economic Incentive Agreements**

Sales tax rebate agreements are an important component of Downers Grove's economic development strategy. All retail stores generate sales tax revenue which the Village uses to pay for public services. National retailers and car dealerships generate significant tax revenues, create jobs, and serve as catalysts for other business development. Competition among local communities for new businesses is fierce and incentives often provide the edge needed to create new opportunities and revenues where there otherwise would be none.

#### **Long Range Plan:**

The Village's Long Range Plan (LRP) helps to ensure the present and future financial stability of the Village organization. The plan is derived from a financial analysis of the Village's expenses, revenues and debt capacity and takes into consideration current and future economic conditions. The plan is a key component of financial decision making and planning of the annual budget. The LRP has enabled the Village to accomplish the following:

- Continue investment in needed public infrastructure improvements
- Maintain adequate financial reserves
- Maintain AAA Bond Rating from Standard and Poor's (S&P). A high rating enables the Village to borrow money at a low cost, affirming the Village's economic stability.

#### **Managed General Fund:**

In FY17, the Village added \$13,000 to the General Fund fund balance. The General Fund was budgeted to break even in 2017. Revenues from Sales Taxes, Income Taxes and Utility taxes were below budgeted levels. This was partially offset by very strong performance in

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building permit activity in 2017. Net income remained positive by controlling expenses.

#### **Grants:**

The Village has made it a priority to seek grant funding for capital projects. A few of the grants received in 2017:

#### • Hydraulic rescue tools

Used by the Fire Department to disentangle vehicle crash victims, as well as perform functions in specialized rescue situations.

- Bulletproof Vests
- Flooring Replacement at the Main Street Train Station

#### MAJOR INITIATIVES

The Village staff, following specific directives from the Mayor, Village Council and the Village Manager, has been involved in a variety of initiatives throughout the year. The strong commitment to financial stewardship and innovation has resulted in the delivery of services in a fiscally responsible and cost-effective manner.

#### **Preserving Downers Grove History:**

The Village Council adopted a new Historic Preservation Ordinance in 2015. The new ordinance was the result of extensive community participation at both the Architectural Design Review Board (ADRB) / Ad Hoc Subcommittee on Historic Preservation meetings and Village Council meetings. Changes were implemented to make the preservation of historic structures easier than ever. As a result of these changes and increased public awareness, the Village landmarked 9 properties in 2017 bringing the total to 20.

#### **Comprehensive Plan:**

In June 2017, the Village Council updated the Comprehensive Plan which serves as the roadmap for future developments and community investment. The review process occurred over a 16-month period with valuable assistance from the Comprehensive Planning Ad Hoc Committee.

#### **Updated Building Codes:**

Building codes provide a basic level of safety for the homes and businesses people use every day. Better construction also makes buildings more resilient to catastrophes. This can result in less damage and potentially lower insurance costs. Having reliable construction quality standards makes the community more attractive to potential investors. The Village updated building codes to ensure that standards are up to date with current construction and safety practices. In addition, staff took the opportunity to create clearer, more user-friendly requirements.

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#### **Mobile Food Vendors:**

In 2017, the Village engaged with mobile food vendors and other stakeholders to evaluate the Mobile Food Vendor permit process. As a result, the Village amended the ordinance to simplify the permit process and encourage more mobile food vendors to apply in Downers Grove.

#### Community Response Center (CRC) App:

This app was launched to communicate directly with the Village end report issues quickly using text or photos, with a mapping tool to pinpoint the exact location. The app also links to the Village website, Facebook, Twitter, and YouTube pages.

#### **Partnering With Others:**

The Village partnered with the Indian Boundary YMCA to install 3 picnic tables at the Main Street Station to be used for the Downtown Market, car show, and all other downtown activities.

#### **Infrastructure Investment:**

The Village's strategic goal to provide Top Quality Infrastructure requires a commitment to ongoing investment in maintenance, as well as in replacement or new infrastructure as necessary. In 2010, when revenues were impacted by the recession, the Village continued making investments in infrastructure, instead of diverting funding to cover the cost of operations.

In support of this commitment, \$10.6 million was invested in 2017:

- Streets and Sidewalks-\$5.7 million
- Stormwater Systems-\$2.3 million
- Water Systems-\$2.7 million

#### **Recognized Leadership:**

#### One of the Greenest Fleets in North America

For the past five years, Downers Grove has consistently won awards for having one of the TOP 50 Greenest Government Fleets in North America. Considering there are nearly 38,000 qualifying fleets, Downers Grove has set a benchmark for municipal fleets.

#### Top Honors for Fire Department Educator

Marsha Giesler, recipient of the Dr. Anne W. Phillips Award for leadership in Fire Safety Education, presented by Congressional Fire Services Institute and the International Fire Training Association.

#### First Place Savvy Award

Downers won a first place award for marketing and communications. The award honored the

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work performed by the Village to educate the public about the 2016 stormwater referendum. The Village branded a Stormwater Youtility campaign comprised of a video series, an interactive utility calculator and strong social media content.

#### 100 Club Recognizes Class Act of Valor

The 100 Club of DuPage County presented Downers Grove Firefighter Paramedics Quinn Triplett, Scott Sohn and Andrew Hoff with the Award of Valor for an interior rescue in the face of personal injury and risk of life in extreme fire conditions.

#### American Heart Association "Mission:Lifeline" Gold Status

Mission: Lifeline is an American Heart Association coordinated, proactive system of care that turns first responders, hospitals and other healthcare providers into a team that uses proven guidelines and best practices to treat patients suffering from acute coronary syndrome, including heart attacks. The goal: help save lives and improve patient outcomes, from symptom onset all the way through cardiac rehabilitation.

In order to achieve Gold Status, the Downers Grove Fire Department had to provide statistics for patients served that were suffering from heart attacks and strokes. The American Heart Association states that patients having a heart attack should have a 90-minute EMS to balloon time, which is the time period form when responders arrive to when the patient receives definitive treatment at the hospital. The team must meet that benchmark a certain percentage of the tie to qualify and maintain Gold Status.

#### Illinois Metropolitan Enforcement Group Director's Award

An officer in the Downers Grove Police Department received this prestigious honor for his contributions in wide-scale undercover investigations. The officer has received four certificates of recognition since their involvement with the DuPage Metropolitan Enforcement Group. The action of this officer and colleagues resulted in keeping illegal drugs off the streets and the incarceration of dangerous criminals.

#### RELEVANT FINANCIAL POLICIES

The Village has established several specific policies to improve the overall well being of the residents, continue to meet immediate and long-term service objectives, and enhance the financial capability of the Village.

#### **Budgeting:**

The Village adopts an annual budget. Due to careful planning, meaningful discussions and public input, Downers Grove is well-positioned for the future. The FY18 Budget was prepared and approved in 2017. The FY18 Adopted Budget demonstrates the Village's commitment to continuous improvement and innovation as well as to the provision of exceptional municipal services at a value to residents, businesses and other stakeholders. Key components of the FY18 Budget:

- Balanced General Fund with Recommended Fund Balance
- Revenue for newly implemented Food & Beverage Tax

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- No Increase for Property Tax Levy for Operations
- Property Tax Levy Increase for Required Contributions to Public Safety Pensions
- Reduction in Staffing
- Funding to Implement the Facilities Plan Direction
- Contribution to Other Post-Employment Benefits (OPEB) Unfunded Liability
- Continued Investment in Infrastructure

#### **Capital Planning:**

The Village prepares a comprehensive multi-year Capital Plan which lays out in detail all planned capital projects over a five year period. The Village Council dedicated certain revenues to fund capital projects. Because of this policy, the Village has been in a position to continue to make needed investments in Infrastructure.

#### **Other Financial Policies:**

Some of the more significant policies include:

- Investment Policy-providing for market investment returns while protecting principal
- Purchasing Policy-setting forth procedures for ensuring that the best products and services are received at the lowest possible cost
- Fund Balance Policy-setting forth reserve levels to be maintained to ensure proper working capital and protect against unforeseen events

The Village's strong financial policies are in part responsible for maintaining the Village's AAA rating, allowing the Village to borrow at the lowest possible cost for infrastructure investment.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Village of Downers Grove for its Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2016. A copy of this award is located in the introductory section of the financial statements. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate. The Village also received the GFOA Distinguished Budget Presentation award for its 2017 Annual Budget. This is the eighth consecutive year that the Village has been honored with this significant achievement, which reflects the commitment to meeting the highest principles of governmental budgeting.

Village has been honored with this significant achievement, which reflects the commitment to meeting the highest principles of governmental budgeting.

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire Finance department. We want to take this opportunity to thank Carol Hogan, Assistant Finance Director, Robin Lahey, Finance Manager, Daiva Sheldon, Accountant, and the members of the Finance team for all their efforts. We also wish to express appreciation for the policies and decisions provided by the Village Council, as reflected in this report.

Submitted by:

Dave Fieldman

Village Manager

Judy Buttny

Finance Director

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## FINANCIAL SECTION

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1901 S. Meyers Road, Suite 500 // Oakbrook Terrace, IL 60181-5209 630.282.9500 // fax 630.282.9495 // bkd.com

#### **Independent Auditor's Report**

Honorable Mayor and Village Council Village of Downers Grove, Illinois

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information for the Village of Downers Grove, Illinois, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



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Honorable Mayor and Village Council Village of Downers Grove, Illinois Page 2

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the Village of Downers Grove, Illinois as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents and budgetary comparison information for the General Fund and Downtown Redevelopment TIF Fund, and pension and other postemployment information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Downers Grove, Illinois' basic financial statements. The introductory section, combining and individual fund financial statements and schedules, supplemental information and the statistical section as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The 2017 combining, individual fund, capital asset financial statements and schedules, component unit – Downers Grove Library, and supplemental information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining, individual fund, capital asset financial statements and schedules, component unit – Downers

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Honorable Mayor and Village Council Village of Downers Grove, Illinois Page 3

Grove Library, and supplemental information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Oakbrook Terrace, Illinois June 1, 2018

BKD, LUP

#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis For the Year Ended December 31, 2017

This discussion and analysis of the Village of Downers Grove's (the 'Village') financial performance provides an overview of the Village's financial activities. Please read it in conjunction with the Transmittal Letter (beginning on page 1-4) and the Village's financial statements (beginning on page 3-1) and the related notes to the basic financial statements which begin on page 3-12.

#### **Financial Highlights**

- The Village's net position increased from \$78.1 million as of December 31, 2016 to \$80.1 million as of December 31, 2017.
- Governmental revenues increased \$.5 million. Revenue increases included property tax and permits, with decreases in telecommunications tax and income tax revenues.
- Governmental expenses increased by \$.5 million due primarily to pension expense and the sale of property in the downtown offset by decreases in snow and community development expenses.
- Revenues for business-type activities increased by \$.7 million due to an increase in revenues for stormwater and water.
- Business-type expenses were flat year on year. Increases in the Water fund in 2017 for the purchase of water were offset by decreases in Parking for deck rehabilitation done in 2016.
- No new debt was issued during the year ended December 31, 2017, however in 2017 the Village refunded \$2.3 million General Obligation Bonds issued for the Downtown TIF for a net present value savings of \$123,000.

#### **Using this Annual Report**

This annual report consists of a series of financial statements. The Village's basic financial statements are comprised of three components, 1) Government wide financial statements, 2) Fund financial statements and 3) Notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Financial Statements**

The government-wide financial statements (see pages 3-1 - 3-2) are designed to provide readers with a broad overview of the Village's finances, in a manner similar to private-sector business. All governmental and business-type activities are consolidated into columns which add to a total for the Primary Government.

The Statement of Net Position (see page 3-1) reports information on all of the Village's assets/deferred outflows of resources liabilities/deferred inflows of resources with the difference between those reported as net position. Over time, increases or decreases in net

#### VILLAGE OF DOWNERS GROVE, ILLINOIS Management's Discussion and Analysis For the Year Ended December 31, 2017

position may serve as a useful indictor of whether the financial position of the Village is improving or deteriorating.

The Statement of Activities (see page 3-2) presents information showing how the Village's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements categorize functions of the Village that are principally supported by taxes and intergovernmental revenues (Governmental Activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (Business-type Activities).

The Governmental Activities reflect the Village's basic services, including public safety, public works, community development, interest on debt and general government administration. Property taxes, state sales tax, local utility tax and shared state income taxes finance the majority of these services. The Business-type Activities reflect private sector type operations, including Waterworks, Stormwater and Parking operations where the fee for service typically covers all or most of the costs of operation, including depreciation.

The government-wide financial statements include not only the Village, (or Primary government), but also the legally separate entity or component unit for which the Village is financially accountable (Downers Grove Public Library). The Downers Grove Public Library, is shown in a separate column on these statements. Financial information for the Library is also presented on page 6-1.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds in the Village can be divided into three categories; governmental funds, proprietary funds and fiduciary funds.

#### Governmental funds (page 3-3 and page 3-5)

These funds are used to account for essentially the same functions reported as activities in the Government-wide financial statements. However, unlike the government-wide financial statements, government fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available

## VILLAGE OF DOWNERS GROVE, ILLINOIS Management's Discussion and Analysis

For the Year Ended December 31, 2017

at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

#### Proprietary funds (pages 3-7 - 3-9)

The Village of Downers Grove maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for its waterworks, stormwater and parking operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Village's various functions. The Village uses internal service funds to account for its fleet service, vehicle and equipment replacement and self-insurance. Proprietary funds provide the same type of information as the government-wide financial statements only in more detail. The proprietary fund financial statements provide separate information for the Waterworks, Stormwater and Parking funds, all of which are considered to be major funds of the Village. Conversely, the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

#### Fiduciary funds (pages 3-10 - 3-11)

The fund financial statements also allow the government to address its Pension Funds (Police and Firefighters') and agency fund. These funds represent trust responsibilities of the government; the assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the Government-Wide Financial Statements.

#### Notes to the Financial Statements (pages 3-12 - 3-71)

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Required Supplementary Information (pages 4-1 - 4-13)

In addition to the basic financial statements and notes, this report also presents required supplementary information concerning the Village's budgetary comparisons of the

#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis For the Year Ended December 31, 2017

general and major special revenue fund and status in funding its obligations to provide pension benefits to its employees.

Combining and individual fund financial statements and schedules (pages 5-1 - 5-36) are presented following the supplementary information on pensions.

**Supplemental information (pages 7-1 - 7-14)** provides a schedule of insurance in force and schedules of long term debt requirements.

**The statistical section (pages 8-1 - 8-19)** presents comparative and trend data, generally presented on a multi-year basis, information concerning demographic, economic and social data about the Village, as well as its fiscal capacity. This data should assist the reader in understanding the Village's overall financial condition.

## Statement of Net Position (in thousands) December 31, 2017 and December 31, 2016

	Governmental Activities			Business-type Activities				Total				
	Dec	2. 31, 2017	De	c. 31, 2016	De	c. 31, 2017	Dec	. 31, 2016	De	c. 31, 2017	Dec	c. 31, 2016
Current and other assets	\$	64,255	\$	62,794	\$	19,980	\$	20,813	\$	84,235	\$	83,607
Capital assets		122,681		126,481		71,893		68,656		194,574		195,137
Total assets		186,936		189,275		91,873		89,469		278,809		278,744
Deferred outflows of resources		10,738		11,611		1,975		2,257		12,713		13,868
Current liabilities		14,391		15,819		5,793		5,253		20,184		21,072
Noncurrent liabilities		136,479		140,054		31,963		32,061		168,442		172,115
Total liabilities		150,870		155,873		37,756		37,314		188,626		193,187
Deferred inflows of resources		22,649		21,137		158		147		22,807		21,284
Net Position												
Net investment in capital assets		80,884		80,397		41,442		38,646		122,326		119,043
Restricted		9,830		9,156		-		-		9,830		9,156
Unrestricted		(66,559)		(65,677)		14,492		15,619		(52,067)		(50,058)
Total net position	\$	24,155	\$	23,876	\$	55,934	\$	54,265	\$	80,089	\$	78,141

#### Statement of Net Position (in thousands)

The Village's combined net position increased by \$1,948 or 1.8% from 2016, to \$80,089. Governmental Activities net position increased by \$279 and business-type activities increased by \$1,669. Government-wide net position increased due to revenue growth combined with continued efforts at cost containment. Business-type net position increased due to continued investment in infrastructure.

The Village continues to aggressively invest in infrastructure. The largest portion of the Village's net position reflects its investment in capital assets (infrastructure, buildings, machinery, equipment and land), less any related debt used to acquire those assets that is

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Management's Discussion and Analysis For the Year Ended December 31, 2017

still outstanding. This total for 2017 is \$122,326. The Unrestricted portion of net position includes, Police, Fire and IMRF pension liability.

## Statement of Activities (in thousands) For the Years ended December 31, 2017 and December 31, 2016

	Governmental Activities					Business-ty	ctivities	Total				
	Year F	inded	Year Ended		Ye	ear Ended	Year Ended		Year Ended		Yea	r Ended
	Dec	31, 2017	De	ec. 31, 2016	I	Dec. 31, 2017	D	ec. 31, 2016	D	Dec. 31, 2017		ec. 31, 2016
Revenues:												
Program revenues:												
Charges for services	\$	8,049	\$	7,333	\$	21,585	\$	20,728	\$	29,634	\$	28,061
Operating grants/contributions		786		715		47		47		833		762
Capital grants/contributions		1,247		1,497		17		232		1,264		1,729
General revenues:												
Property taxes		17,476		16,733		-		-		17,476		16,733
Sales taxes		20,566		20,543		-		-		20,566		20,543
Other taxes		12,534		12,960		-		-		12,534		12,960
Other		298		700		164		94		462		794
Total revenues		60,956		60,481		21,813		21,101		82,769		81,582
Expenses:												
General government		7,984		6,998		-		-		7,984		6,998
Public works		13,142		13,406		-		-		13,142		13,406
Community development		2,835		3,220		-		-		2,835		3,220
Public safety		34,804		34,264		-		-		34,804		34,264
Community services		773		904		-		-		773		904
Interest and fiscal charges		1,439		1,599		1,023		955		2,462		2,554
Waterworks		-		-		14,397		13,834		14,397		13,834
Parking		-		-		1,129		1,638		1,129		1,638
Stormwater Utility						3,295		3,417		3,295		3,417
Total expenses		60,977		60,391		19,844		19,844		80,821		80,235
Change in net position before transfers		(21)		90		1,969		1,257		1,948		1,347
Transfers		300		-		(300)		-		-		_
Change in net position	\$	279	\$	90	\$	1,669	\$	1,257	\$	1,948	\$	1,347
Ending Net Position:	\$	24,155	\$	23,876	\$	55,934	\$	54,265	\$	80,089	\$	78,141

#### Revenues:

For the year ended December 31, 2017, Governmental Activities Revenues totaled \$60,956, increasing about 0.7% or \$475. Revenue categories that increased over 2016 levels include Property Taxes \$743, Charges for Services \$716 and Operating Grants/Contributions \$71. Revenues that decreased were Capital Grants/Contributions \$250, Other Taxes \$426 and Other Revenues \$402. Sales taxes were flat year on year.

The Village benefits from a highly diversified revenue base. Revenues from sales taxes amounted to \$20,566. The sales tax consists of a 1% state portion and 1% local home rule tax. Sales tax revenues declined in most categories, however Drinking & Eating Places, Lumber Building and Hardware, and Agriculture offset these decreases. Revenues from Property Taxes totaled \$17,476. Property taxes support governmental activities, including the Village's contribution to the Police Pension Fund and the Firefighters' Pension Fund. The levy for operations was flat, and the Police and Fire Pension Levy increased by \$491 due to lower than expected return on plan assets. The remainder of the increase was due primarily to increases in TIF increment in the Downtown TIF (\$168)

#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis For the Year Ended December 31, 2017

and Ogden Avenue TIF (\$75). Charges for Service increased \$716 due primarily to increased fees from permits and inspections and an increase in revenues from asset forfeitures. Major items included in the category Other Taxes which decreased \$426 are state income tax, utility taxes and use tax. State Income Taxes decreased \$269 in 2017 and Telecommunications taxes decreased \$204. The decrease in Capital Grants/contributions of \$250 is due primarily to developer contributions for infrastructure in 2016. The decrease in Other Revenues (\$402) is due to the gain on sale of land (\$456) in 2016.

For the year ended December 31, 2017, Business-Type Activities revenues totaled \$21,813 increasing by \$712 from 2016. Revenues in this category include charges for providing water and stormwater operations to the residents of the village and charges for parking. Fees for these services increased by \$225 or 4.1%. There were rate increases in all systems in 2016. Capital grants decreased by \$215. In 2016, the Village received a Community Development Block Grant for Stormwater for \$232. Other revenue is from interest income, which increased in 2017 due to higher interest rates.

#### Expenses:

For the year ended December 31, 2017, Governmental Activities expenses totaled \$60,977 increasing by \$586 or 0.97%. Increases include:

- General Government (\$986)
- Public Safety (\$540)

These increases were partially offset by a decrease in:

- Community Development (\$385)
- Public Works (\$264)
- Interest and Fiscal Charges (\$160)
- Community Services (\$131)

The increase in General Government is due primarily to the sale of property on Main Street. Public Safest costs increase due to pensions. Community Development costs were lower in 2017 since 2016 included costs related to the redevelopment agreement for Main and Ogden. Public Works expenses decreased in 2017 due to lower snow removal costs.

• Expenses for the Village's business-type activities for the year ended 2017 are \$19,844 which is the same amount for the year ended 2016. Increases in the Water fund in 2017 for the purchase of water were offset by decreases in Parking for deck rehabilitation done in 2016.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis For the Year Ended December 31, 2017

#### **Major Governmental Funds (in thousands)**

The General Fund is the Village's primary operating fund and is the largest source of day-to-day operations. Fund Balance in the General Fund increased by \$13 to \$18,895. Increases in Property Taxes for Public Safety Pensions and permits for construction activity were partially offset by decreases in Income, Telecommunications Tax. Expenses were controlled due to continued cost reduction efforts.

The Downtown Redevelopment Tax Increment District fund (TIF) has a fund balance of \$827 compared to December 31, 2016 of \$1,207 for a decrease of \$380. This fund is used to pay Downtown TIF debt and for costs in the downtown area, offset by property tax increment.

The Capital Improvements fund accounts for the resources provided for improvements to the Village's infrastructure. The fund balance of \$4,842 is up from 2016 fund balance of \$4,108. The Village continues its commitment to invest in infrastructure.

#### **General Fund Budgetary Highlights (in thousands)**

The General Fund was budgeted to break even in 2017, with revenues and expenses at \$46.9 million. Revenues in the general fund were \$597 under budget. The majority of the decrease is due to unfavorable budget variances in: utility tax (\$567), income taxes (\$512), state sales taxes (\$647). These unfavorable variances were partially offset by higher than expected revenues in licenses and permits (\$679), grants (\$234) and charges for services (\$181).

Expenditures in the general fund were \$589 under the budget. This was due in a large part to cost reduction efforts.

#### **Capital Asset and Debt Administration (in thousands)**

#### Capital Assets

The Village has investment in capital assets for its governmental and business-type activities as of December 31, 2017 of \$194,574 (net of accumulated depreciation). This investment in capital assets includes infrastructure, buildings, land, improvements other than buildings, intangible assets, capital equipment, and construction in progress. For more detailed information, see Note 4 starting on page 3-33.

Major capital asset activity during the current period included:

- Roadway maintenance
- Watershed improvements
- Water main replacements

#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Management's Discussion and Analysis For the Year Ended December 31, 2017

# Capital Assets Net of Accumulated Depreciation (\$ are in thousands)

_	Governmenta	al Activities	Business-typ	e Activities	Total		
_	Dec. 31, 2017	Dec. 31, 2016	Dec. 31, 2017	Dec. 31, 2016	Dec. 31, 2017	Dec. 31, 2016	
Capital assets, not being depreciated							
Land	\$9,196	\$10,284	\$8,163	\$7,829	\$17,359	\$18,113	
Construction in progress	360	3,855	2,674	1,127	3,034	4,982	
Total Capital assets, not being depreciated	9,556	14,139	10,837	8,956	20,393	23,095	
Capital assets, being depreciated							
Infrastructure	86,346	85,633	47,816	45,865	134,162	131,498	
Buildings	17,801	18,343	3,368	3,488	21,169	21,831	
Improvements other than buildings	2,706	2,787	9,569	10,014	12,275	12,801	
Intangible Assets	119	193	15	23	134	216	
Capital equipment	6,153	5,385	288	310	6,441	5,695	
Total Capital assets, being depreciated	113,125	112,341	61,056	59,700	174,181	172,041	
Total	\$122,681	\$126,480	\$71,893	\$68,656	\$194,574	\$195,136	

#### Long Term Debt (in thousands)

At December 31, 2017, the Village had total bonded debt of \$69,170. Of this total, \$17,055 is debt to be repaid from the proceeds of downtown tax increment redevelopment district. These redevelopment districts generate higher taxes as they develop, and those taxes are used for debt service. In the event that the incremental taxes are insufficient, the government has pledged its ad valorem property tax authority as a guarantee. The remaining debt was issued to fund infrastructure projects. These debt issuances all have dedicated revenue sources. Additional information regarding debt can be found in Note 6 starting on page 3-35.

The Village holds an underlying bond rating of AAA from Standard & Poor's. Individual bond ratings are disclosed on the face of the final official statements for the bonds. State Statutes do not limit the amount of general obligation debt a home-rule municipality may issue.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Management's Discussion and Analysis For the Year Ended December 31, 2017

	Outstand	ding General Obliga	ation Debt (in thousar	nds)		
	Government	tal Activities	Business-type Activ	ities	Tota	.1
General Obligation Bonds	Dec. 31, 2017	Dec. 31, 2016	Dec. 31, 2017	Dec. 31, 2016	Dec. 31, 2017	Dec. 31, 2016
Tax Increment Bonds	\$17,055	\$20,195	\$0	\$0	\$17,055	\$20,195
Stormwater	-	-	15,205	15,765	15,205	15,765
Fire Station #2	6,170	6,650	-	-	6,170	6,650
Fairview Resurfacing	-	-	-	-	-	-
Road Improvements	18,225	18,830	-	-	18,225	18,830
Water System Maintenance		_	12,515	13,130	12,515	13,130
Total	\$41,450	\$45,675	\$27,720	\$28,895	\$69,170	\$74,570

#### **Economic Factors and Next Year's Budgets and Rates**

The Village has been preparing General Fund budgets per the recommendations of the Long Range Plan (LRP). Guided by the LRP, the Village has responded to flattening/declining sales taxes and income taxes by reducing expenditures and increasing revenues by implementing a Food & Beverage Tax effective January 1, 2018 to ensure that essential Village services continue to be delivered without interruption. The Village will continue to follow the LRP to operate an organization that is as efficient and lean as possible.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Village's finances for all those with an interest in the Village's operations. Questions concerning any of the information provided in this report or any requests for additional financial information should be addressed to Judy Buttny, Finance Director/Treasurer, 801 Burlington Ave, Downers Grove, Illinois 60515.

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#### **SECTION 3**

## **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by GASB. The sets of statements include:

- Government-wide Financial Statements
- Fund Financial Statements:
  - > Governmental Funds
  - > Proprietory Funds
  - > Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Statement of Net Position December 31, 2017

	Governmental	Business-type		Component
	Activities	Activities	Total	Unit
ASSETS				
Cash and investments	\$ 37,326,865	\$ 16,855,358	\$54,182,223	\$ 2,743,362
Restricted cash	234,492	-	234,492	-
Property tax receivable	18,304,899	-	18,304,899	5,182,314
Sales tax receivable	5,666,254	-	5,666,254	-
Other taxes receivable	1,470,650	-	1,470,650	-
Accounts receivable	401,826	2,665,829	3,067,655	1,072
Accrued interest receivable	128,246	46,528	174,774	-
Other receivables (net of allowance)	641,549	55,285	696,834	38,211
Internal balances	(82,214)	82,214	-	-
Prepaid expenses	118,908	-	118,908	-
Inventory	36,606	274,933	311,539	-
Note receivable	6,499	-	6,499	-
Capital assets not being depreciated	9,556,460	10,837,135	20,393,595	222,211
Capital assets net accumulated depreciation	113,124,777	61,056,042	174,180,819	12,007,666
Total assets	186,935,817	91,873,324	278,809,141	20,194,836
DEFERRED OUTFLOWS OF RESOURCES				
Loss on refunding	593,381	1,125,847	1,719,228	-
Deferred outflows related to pensions	10,144,774	849,497	10,994,271	979,698
Total deferred outflows of				
resources	10,738,155	1,975,344	12,713,499	979,698
LIABILITIES				
Accrued interest payable	687,615	465,875	1,153,490	-
Accounts payable	3,617,655	2,147,637	5,765,292	143,153
Accrued payroll	1,350,727	89,841	1,440,568	105,552
Deposits payable	-	195,441	195,441	-
Claims payable	2,818,848	-	2,818,848	-
Other payables	55,812	-	55,812	-
Unearned revenue	86,316	1,700,378	1,786,694	-
Debt due within 1 year	5,774,372	1,193,751	6,968,123	8,033
Debt due in more than 1 year	136,479,149	31,963,291	168,442,440	1,742,906
Total liabilities	150,870,494	37,756,214	188,626,708	1,999,644
DEFERRED INFLOWS OF RESOURCES	10 204 000		10 204 000	5 100 214
Property taxes levied for future periods	18,304,899	150.240	18,304,899	5,182,314
Deferred inflows related to pensions	4,344,127	158,240	4,502,367	182,494
Total deferred inflows of resources	22,649,026	158,240	22,807,266	5,364,808
NET POSITION				
Net investment in capital assets	80,884,186	41,442,172	122,326,358	12,195,324
Restricted for debt service	457	-	457	-
Restricted for economic development	6,798,602	-	6,798,602	-
Restricted for public safety	2,388,179	-	2,388,179	-
Restricted for road improvements	641,524	-	641,524	-
Unrestricted	(66,558,496)	14,492,042	(52,066,454)	1,614,758
Total net position	\$ 24,154,452	\$ 55,934,214	\$ 80,088,666	\$ 13,810,082

#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Statement of Activities

For the Year Ended December 31, 2017

			Program	n Revenues		Net (Expense) Reve	nue and Changes in	Net Position	
Functions/Programs	Expenses	Charges for Services		rating Grants	pital Grants	Governmental Activities	Business-type Activities	Primary Government	Component Unit
Primary government					 	-			·
Governmental activities									
General government	\$ 7,984,144	\$ 1,523,794	\$	135,000	\$ -	\$ (6,325,350)	\$ -	\$ (6,325,350)	\$ -
Public works	13,142,194	170,215		45,159	1,246,430	(11,680,390)	-	(11,680,390)	-
Community development	2,835,341	2,204,672		6,500	-	(624,169)	-	(624,169)	-
Public safety	34,803,633	3,098,908		598,903	-	(31,105,822)	-	(31,105,822)	-
Community services	772,901	1,051,703		750	-	279,552	-	279,552	-
Interest and fiscal charges	1,439,327	-		-	-	(1,439,327)	-	(1,439,327)	-
Total governmental activities	60,977,540	8,049,292		786,312	1,246,430	(50,895,506)		(50,895,506)	
Business-type activities	14 000 524	15.065.016					1.056.202	1.056.202	
Waterworks	14,809,534	15,865,916		46.075	-	-	1,056,382	1,056,382	-
Parking	1,129,021	1,628,957		46,875	17.001	-	546,811	546,811	-
Stormwater Utility	3,905,290	4,090,431		-	 17,231		202,372	202,372	
Total business-type activities	19,843,845	21,585,304		46,875	 17,231		1,805,565	1,805,565	
Total primary government	\$ 80,821,385	\$ 29,634,596	\$	833,187	\$ 1,263,661	\$ (50,895,506)	1,805,565	(49,089,941)	-
Component unit			·						
Community services	5,790,989	132,933		41,175	-	-	-	-	(5,616,881)
Total Component Unit	\$ 5,790,989	\$ 132,933	\$	41,175	\$ -	\$ -	\$ -	\$ -	(\$5,616,881)
		General revenues			_				
		Property tax				17,476,504	_	17,476,504	5,083,377
		Home rule sales tax				7,912,189	_	7,912,189	-
		Utility tax				4,997,799	_	4,997,799	_
		Hotel tax				931,567	_	931,567	_
		Personal property re	enlacement ta	ıx		494,239	_	494,239	70,606
		Local fuel tax	F			201,974	_	201,974	-
		Other taxes				155,584	_	155,584	_
		Intergovernmental				,		,	
		Shared income tax				4,488,393	_	4,488,393	
		Shared sales tax				12,653,969		12,653,969	
		Shared local use sal	es tax			1,264,020		1,264,020	
		Investment income				292,273	163,592	455,865	13,980
		Gain on sale of capi	ital assets			5,941	-	5,941	-
		Transfers				300,000	(300,000)	-	-
			Total general			51,174,452	(136,408)	51,038,044	5,167,963
		(	Change in ne	t position		278,946	1,669,157	1,948,103	(448,918)
		Net position - begin	ining			23,875,506	54,265,057	78,140,563	14,259,000
		Net position - endin	ıg			\$ 24,154,452	\$ 55,934,214	\$ 80,088,666	\$ 13,810,082

See accompanying notes to financial statements

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Balance Sheet Governmental Funds December 31, 2017

		Б	0.341		
ASSETS	General	Downtown Redevelopment TIF	Capital Improvements	Nonmajor	Total
Cash and investments	\$ 14,666,967	\$ 826,753	\$ 4,146,050	\$ 11,801,519	\$31,441,289
Restricted cash	160,117	-	-	-	160,117
Property taxes receivable	13,153,375	3,450,000	971,524	730,000	18,304,899
Sales taxes receivable	3,982,182	-	1,684,072	-	5,666,254
Other taxes receivable	1,232,901	-	111,065	126,684	1,470,650
Accounts receivable	257,632	=	135,000	3,084	395,716
Other receivable (net of allowance)	641,549	-	-	-	641,549
Prepaid items	107,241		-	-	107,241
Note receivable	6,499	-	-	-	6,499
Interest receivable	76,715		6,948	42,744	126,407
Total Assets	34,285,178	4,276,753	7,054,659	12,704,031	58,320,621
LIABILITIES					
Accounts payable	884,626		1,159,789	1,398,651	3,443,066
Accounts payable Accrued payroll	1,310,470	-	1,139,789	1,398,031	1,321,858
1 2		=	11,300	1 426	
Other payables Unearned revenue	25,173	-	70.000	1,426	26,599
Total Liabilities	16,316 2,236,585		70,000	1,400,077	86,316 4,877,839
Total Liabilities	2,230,383		1,241,177	1,400,077	4,877,839
DEFERRED INFLOWS OF RESOURCES					
Property taxes levied for future periods	13,153,375	3,450,000	971,524	730,000	18,304,899
Total Deferred Inflows of Resources	13,153,375	3,450,000	971,524	730,000	18,304,899
Total Liabilities & Deferred Inflows of					
Resources	15,389,960	3,450,000	2,212,701	2,130,077	23,182,738
	10,000,000	2,100,000		2,100,077	22,102,720
FUND BALANCE					
Nonspendable	113,740	-	-	-	113,740
Restricted	160,117	826,753	-	8,767,517	9,754,387
Assigned	, -	, =	4,841,958	1,806,437	6,648,395
Unassigned	18,621,361	=	· · ·	· · · · -	18,621,361
Total fund balances	18,895,218	826,753	4,841,958	10,573,954	35,137,883
Total Liabilities, Deferred Inflows of					
Resources & Fund Balance	\$ 34,285,178	\$ 4,276,753	\$ 7,054,659	\$ 12,704,031	\$ 58,320,621
	ψ 34,263,176	Φ 4,270,733	Ψ 1,034,039	ψ 12,70 <del>4</del> ,031	ψ 30,320,021

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position

December 31, 2017

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FUND BALANCES OF GOVERNMENTAL FUNDS	\$35,137,883
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds  Less internal service funds	122,681,237 (5,920,986)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds	(41,450,000)
Compensated absences payable are not due and payable in the current period, and, therefore, are not reported in the governmental funds  Less internal service funds	(3,531,241) 54,247
The net OPEB payable is not due and payable in the current period, and, therefore, is not reported in the governmental funds  Less internal service funds	(7,161,496) 206,298
Unamortized premium is reported as a liability on the statement of net position	(926,983)
The unamortized accounting loss is reported as a deferred outflow in the statement of net position	593,381
Accrued interest on long-term liabilities is reported as a liability on the statement of net position	(687,615)
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the Governmental Funds Balance Sheet  Police Fire IMRF Less internal service funds	2,642,093 3,135,357 4,367,324 (303,030)
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the Governmental Funds Balance Sheet Police Fire IMRF Less internal service funds	(2,097,630) (1,432,971) (813,526) 56,447
Long term liabilities applicable to the Village's governmental activities are not due and payable in the current period and, according, are not reported as fund liabilities. All liabilities - both current and long term are reported in the Statement of Net Position.  Net Police Pension liability  Net Fire Pension liability  Net IMRF Pension liability  Less internal service funds	(42,763,556) (39,585,949) (6,834,296) 474,203
The net position of the internal service funds are included in the governmental activities in the statement of net position  Less the net position attributable to Business type activities	8,397,475 (82,214)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$24,154,452

#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2017

REVENUES		General		Downtown development TIF	Ţ	Capital		Nonmaior		Total
Property tax	\$	12,677,308	\$	3,115,275	<u> </u>	971,524		712,397	\$	17,476,504
Home rule sales tax	Ψ	1,978,047	Ψ	5,115,275	Ψ	5,934,142	Ψ	112,371	Ψ	7,912,189
Utility tax		4,533,442		_		464,357		<u>-</u>		4,997,799
Other taxes		1,478,692		_		-		304,672		1,783,364
Licenses & permits		2,338,815		_		_		-		2,338,815
Intergovernmental		18,010,315		-		_		2,247,768		20,258,083
Charges for services & fees		4,513,528		_		_		629,054		5,142,582
Fines & forfeitures		567,895		-		_		-		567,895
Investment income		179,660		1,442		35,204		75,967		292,273
Contributions & donations		882		-		180,159		-		181,041
Total revenues		46,278,584		3,116,717		7,585,386		3,969,858		60,950,545
EXPENDITURES Current					<u> </u>					
General government		4,838,628		-		-		1,071,295		5,909,923
Public works		5,518,039		-		748,939		1,195,000		7,461,978
Community development		2,338,577		58,219		-		86,758		2,483,554
Public safety		32,845,601		-		-		122,634		32,968,235
Community services		724,441		-		-		-		724,441
Debt service										
Principal Retirement		=		-		-		4,320,000		4,320,000
Interest and Other		-		-		-		1,572,555		1,572,555
Capital outlay										
General government		-		-		224,982		79,715		304,697
Public works		-		-		3,466,267		-		3,466,267
Public safety		46.265.206		50.010		- 4 440 100		118,475		118,475
Total expenditures		46,265,286		58,219		4,440,188		8,566,432		59,330,125
EXCESS (DEFICIENCY) OF REVENUES										
OVER EXPENDITURES		13,298		3,058,498		3,145,198		(4,596,574)		1,620,420
OTHER FINANCING SOURCES (USES) Transfers in		-		-		-		6,155,925		6,155,925
Transfers out		-		(3,444,391)		(2,411,534)		-		(5,855,925)
Refunding Bonds issued		-		_		_		2,255,000		2,255,000
Payment to Escrow Agent		_		_		-		(2,214,000)		(2,214,000)
Proceeds from sale of capital assets		-		5,941				-		5,941
Total other financing sources and uses		<u>-</u>		(3,438,450)		(2,411,534)		6,196,925		346,941
NET CHANGE IN FUND BALANCE		13,298		(379,952)		733,664		1,600,351		1,967,361
Fund balances beginning		18,881,920		1,206,705		4,108,294		8,973,603		33,170,522
Fund balances ending	\$	18,895,218	\$	826,753	\$	4,841,958	\$	10,573,954	\$	35,137,883
	*	,-,-,=10	-	,,,,,,	7	.,1,,		, ,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Governmental Activities in the Statement of Activities

For the Year Ended December 31, 2017

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ 1,967,361
Amounts reported for governmental activities in the statement of net position are different because:	
Governmental funds report capital outlays as expenditures, however, they are capitalized and depreciated in the statement of activities  Capital outlays capitalized  Loss on disposal of assets  Less internal service funds	1,697,594 (1,204,927) (1,049,033)
Some expenses in the statement of activities (e.g., depreciation) do not require the use of current financial resources and, therefore, are not reported as expenditure in the governmental funds.  Less internal service funds	(4,197,083) 1,141,522
The issuance of long-term debt and related costs are shown as other financing sources(uses) and current expenditures, but are recorded as long term liabilities and deferred outflows of resources on the government wide statements  Issuance of refunding bonds	(2,255,000)
Payment to escrow agent	2,214,000
The repayment of the principal portion of long-term debt is reported as an expenditure when paid, but is a reductions of principal outstanding in the statement of net position	4,320,000
The change in accrued interest payable on long-term debt is reported as an expense on the statement of activities	112,171
The change in the compensated absences liability is reported as an expense on the statement of activities  Less internal service funds	201,493 (41,383)
In the Statement of Activities, operating expenses are measured by the amounts incurred during the year. However, some of these items are included in the governmental funds only to the extent they require the expenditure of current financial resources. Additionally, the effect of changes in deferred inflows and deferred outlfows for pensions are only recorded in the statement of activities,	
Police pension plan Fire pension plan IMRF	(934,018) (1,030,822) (621,706)
Accounting losses on refundings are deferred and amortized as an expense in the statement of activities	(140,261)
The amortization of the premium on long-term debt is reported as a reduction of expense on the statement of activities	161,318
The increase in OPEB payable is reported as a increase in expense on the statement of activities Less internal service funds	(57,671) 10,267
The change in net position of certain activities of internal service funds is reported in governmental funds Less the change in net position attributable to Business type activities	 (32,910) 18,034
CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 278,946

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Statement of Net Position Proprietary Funds December 31, 2017

	Waterworks	Parking	Stormwater	Total	Internal Service
ASSETS				-	
Current assets					
Cash and investments	\$ 10,450,046	\$ 1,788,424	\$ 4,616,888	\$ 16,855,358	\$ 5,885,576
Restricted cash	-	-	-	-	74,375
Accounts receivable	2,134,243	108,480	423,106	2,665,829	6,110
Other receivable (net of allowance)	-	38,054	17,231	55,285	-
Interest receivable	31,836	3,747	10,945	46,528	1,839
Prepaid expenses	-	-	-	-	11,667
Inventory	274,933	<del></del>	<del></del>	274,933	36,606
Total current assets	12,891,058	1,938,705	5,068,170	19,897,933	6,016,173
Noncurrent assets		222.012	0.000.000	40.00=40=	
Capital assets not being depreciated	2,230,699	323,813	8,282,623	10,837,135	-
Capital assets being depreciated	71,557,616	4,999,168	17,343,881	93,900,665	14,140,229
Accumulated depreciation	(28,195,705)	(2,967,709)	(1,681,209)	(32,844,623)	(8,219,243)
Total noncurrent assets	45,592,610	2,355,272	23,945,295	71,893,177	5,920,986
Total assets	58,483,668	4,293,977	29,013,465	91,791,110	11,937,159
DEFENDED OF THE OWN OF DEGOT DOES					
DEFERRED OUTFLOWS OF RESOURCES			1 105 0 45	1 105 045	
Loss on refunding	400.065	54247	1,125,847	1,125,847	202.020
Deferred outflows related to pensions	480,865	54,247	314,385	849,497	303,030
Total deferred outflows of resources	480,865	54,247	1,440,232	1,975,344	303,030
LIABILITIES					
Current liabilities					
Accrued interest payable	195,525	_	270,350	465,875	_
Accounts payable	1,481,840	220,088	445,709	2,147,637	174,589
Accrued payroll	54,044	5,366	30,431	89,841	28,869
Deposits payable	195,441	-	50,151	195,441	20,007
Claims payable	-	_	_	-	1,403,452
Other payables	_	-	-	_	29,213
Unearned revenue	72,437	1,253,906	374,035	1,700,378	-
Compensated absences	26,619	780	7,286	34,685	16,274
Debt due within 1 year	694,066	<u>-</u> _	465,000	1,159,066	
Total current liabilities	2,719,972	1,480,140	1,592,811	5,792,923	1,652,397
Noncurrent liabilities					
Claims payable	-	-	-	-	1,415,396
Debt due in more than 1 year	14,400,526	-	15,650,621	30,051,147	-
Compensated absences	62,110	1,820	17,000	80,930	37,973
Other post-employment benefits	296,667	35,169	170,026	501,862	206,298
Net pension liability	752,492	84,890	491,970	1,329,352	474,203
Total noncurrent liabilities	15,511,795	121,879	16,329,617	31,963,291	2,133,870
Total liabilities	18,231,767	1,602,019	17,922,428	37,756,214	3,786,267
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows related to pensions	89,574	10,105	58,561	158,240	56,447
*					
Total deferred inflows of resources	89,574	10,105	58,561	158,240	56,447
NET POSITION					
Net investment in capital assets	30,399,868	2,355,272	8,687,032	41,442,172	5,920,986
Restricted for economic development	-	- · · · · · · · · · · · · · · · · · · ·	-	-	74,375
Unrestricted	10,243,324	380,828	3,785,676	14,409,828	2,402,114
Total net position	\$ 40,643,192	\$ 2,736,100	\$ 12,472,708	\$ 55,852,000	\$ 8,397,475
10th not position	Ψ 10,073,172	Ψ 2,730,100	Ψ 12,712,100	φ 55,052,000	Ψ 0,271,713

Amounts reported for business-type activities in the statement of net position are different because:

Portion of internal service fund net position reported in the business-type activities as an internal balance

\$ 2,214 \$ 55,934,214

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## VILLAGE OF DOWNERS GROVE, ILLINOIS Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds

For the Year Ended December 31, 2017

_	Business-type Activities - Enterprise Funds					
-	Waterworks	Parking	Stormwater	Total	Internal Service	
OPERATING REVENUES						
Sales	\$ -	\$ -	\$ -	\$ -	\$ 113,413	
Charges for services, fees, fines	15,865,916	1,628,957	4,090,431	21,585,304	-	
Interfund services	-	-	-	-	10,825,580	
Insurance premiums	-	-	-	-	1,831,892	
Other	-	-	-	-	11,679	
Total operating revenues	15,865,916	1,628,957	4,090,431	21,585,304	12,782,564	
OPERATING EXPENSES						
Personnel services	1,709,371	193,360	966,000	2,868,731	1,020,997	
Supplies	9,030,050	126,414	62,392	9,218,856	680,927	
Contractual services	626,335	185,544	701,240	1,513,119	2,206,004	
Other charges and services	1,649,989	564,864	1,277,236	3,492,089	7,804,139	
Depreciation	1,381,564	64,295	332,272	1,778,131	1,141,522	
Total operating expenses	14,397,309	1,134,477	3,339,140	18,870,926	12,853,589	
Operating income	1,468,607	494,480	751,291	2,714,378	(71,025)	
NONOPERATING REVENUES(EXPENSES)						
Intergovernmental	_	46,875	_	46,875	_	
Investment income	92,826	8,884	61,882	163,592	37,358	
Gain/loss from disposals	5,456	- 0,004	01,002	5,456	757	
Bond interest expense	(413,298)	_	(609,471)	(1,022,769)	757	
Amortization of bond premium	19,107	_	43,321	62,428		
Total nonoperating revenues (expenses)	(295,909)	55,759	(504,268)	(744,418)	38,115	
Income (loss) before transfers,						
capital contributions and donations	1,172,698	550,239	247,023	1,969,960	(32,910)	
TRANFERS						
Transfers out	<u>-</u>	(300,000)		(300,000)		
CAPITAL GRANTS AND CONTRIBUTIONS			17,231	17,231		
CHANGE IN NET POSITION	1,172,698	250,239	264,254	1,687,191	(32,910)	
NET POSITION, BEGINNING OF YEAR	39,470,494	2,485,861	12,208,454		8,430,385	
NET POSITION, END OF YEAR	\$ 40,643,192	\$ 2,736,100	\$ 12,472,708		\$ 8,397,475	
Amounts reported for business-type activities in the Statement of Activities are different because:  Portion of internal service funds change in net						
reported in business-type activities				(18,034)		
CHANGE IN NET POSITION OF BUSINESS	S-TYPE ACTIVITIE	S		1,669,157		

#### VILLAGE OF DOWNERS GROVE, ILLINOIS Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2017

	Business Type Activities - Enterprise Funds				
	Waterworks	Parking	Stormwater	Total	Internal Service
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from interfund services	\$ -	\$ -	\$ -	\$ -	\$10,825,580
Receipts from customers	15,895,565	2,057,388	4,329,243	22,282,196	1,969,033
Other payments	(528,223)	(210,479)	(701,240)	(1,439,942)	(7,587,339)
Payments to employees	(1,589,092)	(181,011)	(909,629)	(2,679,732)	(996,463)
Payments for interfund services	(1,649,989)	(564,864)	(1,277,236)	(3,492,089)	-
Payments to suppliers	(8,806,744)	(103,286)	145,598	(8,764,432)	(3,294,962)
Net cash provided by operating activities	3,321,517	997,748	1,586,736	5,906,001	915,849
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		(200.000)		(200,000)	
Transfers out		(300,000)		(300,000)	
Net cash used by noncapital activities		(300,000)		(300,000)	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Capital assets purchased	(2,490,102)	(500)	(2,527,744)	(5,018,346)	(1,049,033)
Proceeds from sale of capital assets	9,356	•	-	9,356	95,643
Interest paid	(421,523)	-	(550,301)	(971,824)	-
Principal paid on general obligation bonds	(615,000)	-	(560,000)	(1,175,000)	-
IEPA loan proceeds	1,157,605	-	-	1,157,605	-
IEPA loan payments	(51,997)			(51,997)	
Net cash used by capital activities	(2,411,661)	(500)	(3,638,045)	(6,050,206)	(953,390)
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest received	88,306	7,781	63,061	159,148	36,525
Net cash provided by investing activities	88,306	7,781	63,061	159,148	36,525
Net Increase (decrease) in cash and cash equivalents	998,162	705,029	(1,988,248)	(285,057)	(1,016)
Cash and investments - beginning of year	9,451,884	1,083,395	6,605,136	17,140,415	5,960,967
Cash and investments - end of year	\$ 10,450,046	\$ 1,788,424	\$ 4,616,888	16,855,358	\$ 5,959,951
Reconciliation of operating income (loss) to net cash by operating activities					
Operating income (loss)	\$1,468,607	\$ 494,480	\$ 751,291	\$2,714,378	\$ (71,025)
Adjustments to reconcile operating income to net					
cash provided (used) by operating activities:					
Depreciation	1,381,564	64,295	332,272	1,778,131	1,141,522
Change in assets, deferred outflows, liabilities and deferred inflows				-	
Accounts payable	334,782	(1,807)	207,990	540,965	(971,480)
Compensated absences	7,539	1,817	(501)	8,855	(41,383)
Accounts receivable	35,197	(1,051)	(32,220)	1,926	12,049
Other accounts receivable	-	429,482	232,384	661,866	-
Deferred outflows related to pensions	123,097	13,940	75,740	212,777	92,731
Prepaid expenses	-	-	-	-	557,970
Inventory	(111,476)	-	-	(111,476)	5,479
Other post-employment benefits	11,059	114	(8,069)	3,104	10,267
Deposits payable	98,112	-	-	98,112	-
Other payables	-	-	-	-	706
Unearned revenue	(5,548)	-	38,648	33,100	-
Deferred inflows related to pensions	5,827	650	4,466	10,943	1,570
Accrued payroll payable	11,947	319	4,144	16,410	5,914
Claims payable	-	-	-	-	216,094
Net pension liability	(39,190)	(4,491)	(19,409)	(63,090)	(44,565)
Net cash provided by operating activities	\$3,321,517	\$ 997,748	\$ 1,586,736	5,906,001	\$ 915,849
NON CASH TRANSACTIONS	(2.000)			(2.000)	(04.997)
Loss on disposition of capital assets Amortization of a loan (unearned Metra revenue)	(3,900)	46,875	-	(3.900) 46.875	(94,886)
Loss on refunding	_	10.075	(68,770)	(68,770)	-
Amortization of bond premium	19,107	-	43,321	62,428	-
Capitalized interest on IEPA loan TOTAL NON CASH TRANSACTIONS	(939) \$ 14,268	\$ 46.875	\$ (25,449)	(939) \$ 35,694	\$ (94.886)
TOTAL NON CAUTI INMUNICIONS	<u>u 17.200</u>	<u> </u>	<u>u (23.777)</u>	<u>u JJ.U74</u>	<u> </u>

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## VILLAGE OF DOWNERS GROVE, ILLINOIS Statement of Fiduciary Net Position

December 31, 2017

	Pension Trust	Agency		
, aarma				
ASSETS		Φ.	4 = 20 00=	
Cash and cash equivalents	\$ 3,202,594	\$	1,730,987	
Investments	16.210.262			
U.S. and U.S. agency obligations	16,210,262		-	
Corporate bonds	17,800,087		-	
Foreign bonds	1,560,531		-	
Negotiable CDs	1,817,701		-	
Mututal funds - equity	52,997,775		-	
Common and preferred stocks	5,288,778		-	
Real Estate	11,492,454			
Total investments	107,167,588		-	
Prepaids	14,933		-	
Interest receivable	280,743			
Total assets	110,665,858		1,730,987	
Accounts payable	34,128		340	
Deposits payable	<u> </u>		1,730,647	
Total liabilities	34,128	\$	1,730,987	
NET POSITION RESTRICTED				
FOR PENSION BENEFITS	\$ 110,631,730			

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Statement of Changes in Fiduciary Net Position For the Year Ended December 31, 2017

	Pension
	Trust
ADDITIONS	Trust
Contributions	
Contributions - employer	\$ 6,025,296
* *	1,374,752
Contributions - employees	
Total contributions	7,400,048
Investment earnings	
Interest earned on investments	2,407,532
Net appreciation in fair value	10,297,148
Total investment earnings	12,704,680
Less investment expense	(202,649)
Net investment earnings	12,502,031
Total additions	19,902,079
DEDUCTIONS	
	100.024
Contractual services	108,934
Benefits and refunds	7,978,698
Total deductions	8,087,632
Change in Net Position	11,814,447
Net Position beginning of the year	98,817,283
Net Position end of the year	\$ 110,631,730
THE I OSTUDII CHU OI THE YEAR	\$ 110,031,730

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NOTES TO FINANCIAL STATEMENTS

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

#### INDEX TO NOTES TO FINANCIAL STATEMENTS

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Village of Downers Grove, Illinois (Village) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The more significant of the Village's accounting policies are described below.

#### A. Reporting Entity

The Village is a municipal corporation governed by an elected board. As required by GAAP, these financial statements present the Village (the primary government). In evaluating how to define the reporting entity, management has considered all potential component units. Component units are legally separate organizations for which the Village is financially accountable or other organizations for which the nature and significance of their relationship with the Village are such that their exclusion would cause the reporting entity's financial statements to be misleading.

The Village's financial statements include 2 pension trust funds:

Police Pension Employees Retirement System

The Village's police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Mayor, one pension beneficiary elected by the membership, and two police employees elected by the membership constitute the pension board. The Village and PPERS participants are obligated to fund all PPERS costs based upon actuarial valuations. The State of Illinois is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it possesses many of the characteristics of a legally separate government, the PPERS is reported as if it were a part of the primary government because its sole purpose is to finance and administer the pensions of the Village's police employees and because of the fiduciary nature of such activities. The PPERS is reported as a pension trust fund, because of the Village's fiduciary duties, and the data for this component unit is included in the government's fiduciary fund financial statements.

Firefighters' Pension Employees Retirement System

The Village's sworn firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). The FPERS functions for the benefit of those employees and is governed by a five member pension board. Two members appointed by the Mayor, one pension beneficiary elected by the membership, and two fire employees elected by the membership constitute the pension board. The Village and FPERS

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

participants are obligated to fund all FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. The FPERS is reported as a pension trust fund because of the Village's fiduciary duties, and the data for this component unit is included in the government's fiduciary fund financial statements.

Discretely Presented Component Unit - Downers Grove Public Library

The component unit in the basic financial statements includes the financial data of the Village's component unit. It is reported in a separate column to emphasize that it is legally separate from the Village.

The Downers Grove Public Library (the Library) operates and maintains the public library within the Village. The Library's Board is appointed by Village Council and its annual budget and property tax levy requests are subject to the Village Council's approval.

The Library does not issue separate financial statements but more information can be obtained from the Library's offices at 1050 Curtiss, Downers Grove, Illinois, 60515.

#### B. Fund Accounting

The Village uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to determine legal compliance and to aid financial management by segregating transactions related to certain governments' functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for substantially all of the Village's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general capital assets (capital projects funds), and the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the general government, not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the Village (internal service funds).

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the Village. The Village utilizes pension trust funds and agency funds which are generally used to

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

account for assets that the Village holds in fiduciary capacity or on behalf of others as their agent.

#### C. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the Village. The effect of interfund activity has been removed from these statements; however interfund services provided and used are not eliminated on these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Non-major funds are reported in the supplementary information.

The Village reports the following major governmental funds:

The *General Fund* is the Village's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Downtown Redevelopment Tax Increment Financing District Fund* accounts for all activities related to the redevelopment of downtown Downers Grove. The revenue in this fund is from the collection of the TIF property tax increment created from the increase in the value of property within the district.

The *Capital Improvements Fund* accounts for capital projects being completed in the Village.

The Village reports the following major proprietary funds:

The *Waterworks Fund* accounts for the provision of potable water services to the residents of the Village. All activities necessary to provide such services are

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

accounted for in this fund including but not limited to administration, operations, maintenance, financing and related debt service, and billing and collection.

The *Parking Fund* accounts for the fee-based parking throughout the Village. All activities including lot maintenance, parking permits administration, parking enforcement, and collections are included in this fund.

The *Stormwater Utility Fund* accounts for projects recommended to address drainage and stormwater issues within the public system. All activities necessary to provide such services are accounted for in this fund including but not limited to administration, operations, maintenance, financing and related debt service, and billing and collection.

Additionally, the Village reports the following funds:

Internal Service Funds account for equipment replacement, risk management, health insurance, and fleet management services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis.

*Pension Trust Funds* account for the activities of the accumulation of resources to pay pension costs. Resources are contributed by members at rates fixed by state statutes and by the government through an annual property tax levy.

Agency Funds account for the activities of the Village but are unavailable for the use of the Village due to the Village being a pass through or holder of funds (i.e., construction deposit fund).

#### D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund statements except for agency funds which do not have a measurement focus. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues and expense are directly attributable to the operation of the proprietary funds.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for sales

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

taxes and telecommunication taxes which use a 90 day period. Expenditures, generally, are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded when payment is due.

Sales taxes, licenses, interest revenue, and charges for services revenues associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Income taxes and fines collected and held by the state or county at year end on behalf of the Village also are recognized as revenue. Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash. All other revenue items are considered to be measurable and available only when cash is received by the Village. The Village recognizes property taxes when they become both measurable and available in the year intended to finance.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the Village's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The Village reports unearned revenue and unavailable revenue on its financial statements. Unearned and unavailable revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenue and unavailable revenues also arise when resources are received by the Village before it has a legal claim to them, as when grant monies are received prior to the incurrence of expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability for unearned or unavailable revenue is removed from the financial statements and revenue is recognized.

#### E. Cash and Cash Equivalents and Investments

For purposes of the statement of cash flows, the Village's enterprise and internal service funds consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. Since the Village pools its cash and investments, all investments are considered cash equivalents.

Investments consist of certificates of deposit, treasury obligations, mutual funds, and insurance contracts with maturities greater than three months. Investments are reported at fair value except that non-negotiable certificates of deposit are stated at cost or amortized cost.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

#### F. Receivables

The recognition of receivables associated with non-exchange transactions are as follows:

- Derived tax receivables (such as: sales taxes) are recognized when the underlying exchange has occurred.
- Imposed non-exchange receivables (such as: property taxes and fines) are recognized when an enforceable legal claim has arisen.
- Government mandates or voluntary non-exchange transaction receivables (such as: mandates or grants, income and motor fuel taxes) are recognized when all eligibility requirements have been met.

#### G. Inventory

Inventory is valued at the lower of cost (first-in, first-out) or market. Inventory amounts are recorded on the basis of a physical count at the fiscal year end. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

#### H. Prepaid Items/Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined as having a useful life greater than one year with an initial, individual cost of \$25,000 or more for all capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Notes to Financial Statements December 31, 2017

Description	Years
Infrastructure	20 - 50
Buildings	50 - 65
Improvements other than buildings	50 - 65
Capital equipment	5 - 15
Intangible Assets	5 - 10

#### J. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from an advance refunding of debt. The difference between the cost of the securities placed in trust for future payment of refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund.

#### K. Compensated Absences

It is the Village's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. If the bargaining employee started before May 1, 1995, the Village will pay accumulated sick time when employment has ceased. If the employee started after May 1, 1995, there is no liability for unpaid accumulated sick leave. If the non-bargaining employee started before December 1, 1993, the Village will pay accumulated sick time when employment has ceased. If the employee started after December 1, 1993, there is no liability for unpaid accumulated sick leave. All pay due in the event of termination is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have been incurred, for example, as a result of employee resignations and retirements near the end of the fiscal year and the payout is actually due to them but has not yet been paid.

#### L. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### M. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow resource (revenue) until that future time.

#### N. Fund Balances/Net Position

Governmental fund equity is classified as fund balance and displayed as follows:

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities or from enabling legislation adopted by the Village.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the Village through formal action of the Mayor and Village Council. Fund balance amounts are committed through an ordinance of the village. This ordinance must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require another ordinance by the Village.
- d. Assigned Represents amounts constrained by the Village's intent to use them for a specific purpose. The Village Council authorizes management to assign fund balance.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The Village considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the Village would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. None of the Village's net position is restricted as a result of enabling legislation adopted by the Village. Net investment in

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

capital assets represents the book value of capital assets less any long-term debt outstanding issued to acquire or construct the capital assets.

Proprietary fund equity is classified the same as in the government-wide statements.

#### O. Interfund Transactions

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except interfund services and reimbursements, are reported as transfers.

#### P. Use of Estimates

In preparing financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. DEPOSITS AND INVESTMENTS

The Village maintains a cash and investment pool that is available for use by all funds, except the pension trust funds. In addition, investments are separately held by several of the Village's funds. The deposits and investments of the pension trust funds are held separately from those of other funds.

#### A. Village Deposits and Investments

The Village's investment policy authorizes the Village to invest in all investments allowed by Illinois Compiled Statutes except for repurchase agreements. These include deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and Illinois Funds (created by the Illinois State Legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value).

It is the policy of the Village to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, legality, safety, liquidity, and yield.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

#### Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Village's deposits may not be returned to it. On January 1, 2013, the temporary unlimited coverage for noninterest bearing transaction accounts expired. Therefore, demand deposit accounts (interest-bearing and noninterest-bearing) are insured for a total of \$250,000 beginning January 1, 2013. In addition, if deposits are held in an institution outside of Illinois, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts. The Village's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by the Village, an independent third-party or the Federal Reserve Bank in the Village's name. The Village's management believes it is in compliance with this policy.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Fund's share price, the price for which investments could be sold.

#### Investments

The following table presents the investments and maturities of the Village as of December 31, 2017:

Investment Maturities (in Years)						
Investment Type	Fair Value	Less than 1	1-5	6-	10	
Municipal Bonds	\$6,950,335	\$2,486,469	\$4,463,866	\$	-	
Federal Home Loan Bank Note	\$5,465,775	498,205	4,967,570		-	
Federal Farm Credit Bank Note	\$2,424,341	448,371	1,975,970		-	
Negotiable CDs	\$18,254,425	6,435,597	11,818,828		-	
Total	\$33,094,876	\$9,868,642	\$23,226,234	\$	_	

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Village limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for cash requirements for ongoing operations in shorter-term securities.

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

Investment ratings							
Investment Type	Fair Value	AAA	AA	A	Not Rated		
Municipal Bonds	\$6,950,335	\$1,486,076	\$5,181,436	\$282,823	\$ -		
Federal Home Loan Bank Note	5,465,775	-	5,465,775	-	-		
Federal Farm Credit Bank Note	2,424,341	-	2,424,341	-	-		
Negotiable CDs	18,254,425	-	-	-	18,254,425		
Illinois Funds	2,277,094	2,277,094	-	-	-		
Total	\$35,371,970	\$3,763,170	\$13,071,552	\$282,823	\$18,254,425		

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Village limits its exposure to credit risk limiting investments to the safest types of securities; pre-qualifying the financial institutions, intermediaries, and advisors with which the Village will conduct business; and diversifying the investment portfolio so that potential losses on individual investments will be minimized.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Village will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Village's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by an independent third-party custodian in the Village's name and evidenced by safekeeping receipts and a written custodial agreement. Illinois Funds are not subject to custodial credit risk. The Village's management believes it is in compliance with this policy.

Concentration of credit risk is the risk that the Village has a high percentage of its investments invested in one type of investment. The Village's investment policy requires diversification of investments to avoid unreasonable risk by limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities); no financial institution shall hold more than 40% of the Village's investment portfolio, exclusive of U.S. Treasury securities in safekeeping; monies deposited at a financial institution shall not exceed 75% of the capital stock and surplus of that institution; commercial paper shall not exceed 10% of the Village's investment portfolio, except bond issue proceed investments; and deposits in any one public investment pool shall not exceed 50% of the Village's investment portfolio. The Village has \$5,465,775 invested in Federal Home Loan Bank Notes and \$2,424,341 invested in Federal Farm Credit Banks which is over 5% of the Village's investment portfolio.

The following table presents the fair value measurements of assets and liabilities recognized in the accompanying statement of net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at December 31, 2017:

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

	Investments Measured at Fair Value					
	ACTIVE MARKETS FOR			Significant Other Observable Inputs	Significant Unobservable Inputs	
Investment Type		(Level 1)		(Level 2)	(Level 3)	
Municipal Bonds	\$	-	\$	6,950,335	\$ -	
U.S. Agencies		-		7,890,116	-	
Negotiable CDs		-		18,254,425	-	
Total investments	\$	-	\$	33,094,876	\$ -	

Level 1 includes quoted prices in active markets for an identical asset or liability that a government can access at the measurement date.

Level 2 includes inputs other than quoted prices included with Level 1, that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

Level 3 includes unobservable inputs for an asset or liability.

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy.

#### B. Police Pension Fund Deposits and Investments

The Police Pension Fund's investment policy authorizes the Police Pension Fund to invest in all investments allowed by Illinois Compiled Statutes. These include deposits/investments in insured commercial banks, savings and loan institutions, real estate, interest bearing obligations of the U.S. Treasury and U.S. Agencies, interest bearing bonds of the State of Illinois or any county, township, or municipal corporation of the State of Illinois, direct obligations of the State of Israel, money market mutual funds whose investments consist of obligations of the U.S. Treasury or U.S. Agencies, separate accounts managed by life insurance companies, Mutual Funds, common and preferred stock, and Illinois Funds (created by the Illinois State Legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value).

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## VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements

December 31, 2017

The police pension fund's investment policy allows investments in all of the above listed accounts, but does exclude any repurchase agreements. The police pension fund's investment policy, in accordance with Illinois Statutes, establishes the following target allocation across asset classes:

Asset Class	Target	Expected Rate of Return Assumption	Real rate of Return Assumption
Fixed Income	42.50%	4.40%	2.10%
Domestic Equities	35.00%	7.90%	5.60%
International Equities	10.00%	8.10%	5.80%
Commodities	2.5%	4.30%	2.00%
Real Estate	10.00%	7.50%	5.20%
Cash and Cash Equivalents	0.00%	2.70%	0.40%

Illinois Compiled Statutes (ILCS) limit the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in December 2017 in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2017 are listed in the table above.

For the year ended December 31, 2017, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 12.30 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

It is the policy of the Police Pension Fund to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the cash flow demands of the Police Pension Fund and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are safety of principal, liquidity, and rate of return.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

#### Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Police Pension Fund's deposits may not be returned to it. The Police Pension Fund's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by an independent third-party or the Federal Reserve Bank, and evidenced by safekeeping receipts. The Village's management believes it is in compliance with this policy.

#### Investments

The following table presents the investments and maturities of the Police Pension Fund as of December 31, 2017:

Investment Maturities (in Years)

Investment Type	Fair Value	Less than 1	1-5	6-10	Grea	iter than
Corporate Bonds	\$ 10,132,834	\$ 957,089	\$3,286,087	\$5,889,658	\$	-
Foreign Bonds	913,145	-	913,145	-		-
U.S. Obligations	8,583,985	3,111,845	1,807,871	3,664,269		-
U.S. Agency Obligations	18,691	-	1,345	17,346		-
TOTAL	\$19,648,655	\$4,068,934	\$6,008,448	\$9,571,273	\$	-

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Police Pension Fund's investment policy does not address this issue. The Police Pension Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for all reasonably anticipated operating requirements while providing a reasonable rate of return based on the current market.

Investment ratings

Investment Type	Fair Value	AAA	AA	A	BBB	Not Rated
Corporate Bonds	\$10,132,834	\$ -	\$720,352	\$6,021,229	\$3,391,253	\$ -
Foreign Bonds	913,145	-	-	709,985	203,160	-
U.S. Obligations	8,583,985	8,583,985	-	-	-	-
U.S. Agency Obligations	18,691	18,691	-	-	-	-
Principal U.S. Property Separate Acct	6,371,560	-	-	-	-	6,371,560
TOTAL	\$26,020,215	\$8,602,676	\$720,352	\$6,731,214	\$3,594,413	\$6,371,560

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Police Pension Fund limits its exposure to credit risk by primarily investing U.S. Government Securities which are rated AAA, and other obligations which are rated BBB or better by a national rating agency.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Police Pension Fund will not be able to recover the

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

value of its investments that are in possession of an outside party. To limit its exposure, the Police Pension Fund's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by a third-party custodian and evidenced by safekeeping receipts. Illinois Funds are not subject to custodial credit risk. The Village's management believes it is in compliance with this policy.

Concentration of credit risk is the risk that the Police Pension Fund has a high percentage of its investments invested in one type of investment. The Police Pension Fund's investment policy requires diversification of investment to avoid unreasonable risk. Target percentages are fixed income 42.5%; large cap domestic equities 25%; small cap domestic equities 10%; and international equities 10%. In the Police Pension, more than 5 percent of the plan's net position is invested in a mutual fund/insurance contract purchased through Principal Financial Group. The Police Pension holds \$6,371,560 in a real estate investment purchased through Principal Financial Group, representing 11.5% of the plan's net position.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented in the following table.

		Redemption		
			Frequency	
		Unfunded	(if Currently	Redemption
	Fair Value	Commitments	Eligible)	Notice Period
Annuity-Real Estate Funds	\$ 6,371,560	-	N/A	N/A

The following table presents the fair value measurements of assets and liabilities recognized in the accompanying statement of net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at December 31, 2017:

		Investments Measured at Fair Value				
	Quoted Prices in Active Markets for Identical Assets		Significant Other Observable Inputs		Significant Unobservable Inputs	
Investment Type		(Level 1)		(Level 2)		(Level 3)
Debt securities:						
U.S. Obligations	\$	-	\$	8,583,985	\$	-
U.S. Agencies		-		18,691		-
Corporate Bonds		-		10,132,834		-
Foreign Bonds		-		913,145		-
Total debt securities	\$	-	\$	19,648,655	\$	-

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

Equity securities:			
Common stocks	\$5,288,778	\$ - \$	-
Mutual Funds-Equity	22,363,404	-	-
Total equity securities	\$27,652,182	\$ - \$	-

Level 1 includes quoted prices in active markets for an identical asset or liability that a government can access at the measurement date.

Level 2 includes inputs other than quoted prices included with Level 1, that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

Level 3 includes unobservable inputs for an asset or liability.

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy.

#### C. Firefighters' Pension Fund Deposits and Investments

The Firefighters' Pension Fund's investment policy authorizes the Firefighters' Pension Fund to invest in all investments allowed by Illinois Compiled Statutes. These include deposits/investments in insured commercial banks, savings and loan institutions, real estate, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and Illinois Funds (created the Illinois state legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value). The firefighters' pension fund allows funds to be invested in any type of security authorized by the Illinois Pension Code. The firefighters' pension fund's investment policy, in accordance with Illinois Statutes, establishes the following target allocation across asset classes:

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

Asset Class	Target	Expected Rate of Return Assumption	Real Rate of Return Assumption
Fixed Income	35.00%	4.40%	2.10%
Domestic Equities	39.00%	7.90%	5.60%
International Equities	15.00%	8.10%	5.80%
Real Estate	10.00%	7.50%	5.20%
Cash and Cash Equivalents	1.00%	2.70%	0.40%

Illinois Compiled Statutes (ILCS) limit the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in December 2017 in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2017 are listed in the table above.

For the year ended December 31, 2017, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 13.37 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

It is the policy of the Firefighters' Pension Fund to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Firefighters' Pension Fund and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are safety of principal, liquidity, and return on investment.

#### Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Firefighters' Pension Fund's deposits may not be returned to it. The Firefighters' Pension Fund's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by an independent third-party or the Federal Reserve Bank, and evidenced by safekeeping receipts. The Village's management believes it is in compliance with this policy.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

#### Investments

The following table presents the investments and maturities of the Firefighters' Pension Fund as of December 31, 2017:

Investment Maturities (in Years)

Investment Type	Fair Value	Less than 1	1-5	6-10	Greater than 10
Corporate Bonds	\$ 7,667,253	\$ 697,149	\$4,074,490	\$2,793,586	\$ 102,028
Foreign Bonds	647,386	51,970	354,653	240,763	-
U.S. Obligations	5,310,593	-	3,726,013	1,584,580	-
U.S. Agency Obligations	2,296,993	-	2,037,501	259,492	-
Negotiable CDs	1,817,701	239,610	1,578,091	-	-
TOTAL	\$17,739,926	\$988,729	\$11,770,748	\$4,878,421	\$102,028

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Firefighters' Pension Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for all reasonably anticipated operating requirements while providing a reasonable rate of return based on the current market.

Investment ratings

Investment Type	Fair Value	AAA	AA	A	BBB	Not Rated
Corporate Bonds	\$7,667,253	\$329,394	\$1,097,639	\$4,720,799	\$1,519,421	\$ -
Foreign Bonds	647,386	-	182,426	429,814	35,146	-
U.S. Obligations	5,310,593	5,310,593	-	-	-	-
U.S. Agency Obligations	2,296,993	2,296,993		-	-	-
Principal US Property Separate Acct	5,120,894	-	-	-	-	5,120,894
Negotiable CDs	1,817,701	-	-	-	-	1,817,701
TOTAL	\$22,860,820	\$7,936,980	\$1,280,065	\$5,150,613	\$1,554,567	\$6,938,595

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Firefighters' Pension Fund limits its exposure to credit risk by primarily investing U.S. Government securities which are rated AAA, and other obligations which are rated BBB or better by a national rating agency.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Firefighters' Pension Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Firefighters' Pension Fund's requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by a third-party custodian and evidenced by safekeeping receipts. Illinois Funds are not subject to custodial credit risk. The Village's management believes it is in compliance with this policy.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

Concentration of credit risk is the risk that the Firefighters' Pension Fund has a high percentage of its investments invested in one type of investment. The Firefighters' Pension Fund's investment policy requires diversification of investment to avoid unreasonable risk. Target percentages are fixed income 35%; large cap domestic equities 29%; small cap domestic equities 10%; and international equities 15%. In the Fire Pension, more than 5 percent of the plan's net position is invested in a mutual fund/insurance contract purchased through Principal Financial Group. The Fire Pension holds \$5,120,894 in a real estate investment purchased through Principal Financial Group, representing 9.3% of the plan's net position.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented in the following table.

			Redemption	
			Frequency	
			(if	
		Unfunded	Currently	Redemption
	Fair Value	Commitments	Eligible)	Notice Period
Annuity-Real Estate Funds	\$ 5,120,894	-	N/A	N/A

The following table presents the fair value measurements of assets and liabilities recognized in the accompanying statement of net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at December 31, 2017:

	Investments Measured at Fa			ir Value		
	Quoted Prices in Active Markets for Identical Assets		Significant Other Observable Inputs		Significant Unobservable Inputs	
Investment Type		(Level 1)		(Level 2)	(Level 3)	
Debt securities:						
U.S. Obligations	\$	-	\$	5,310,593	\$ -	
U.S. Agencies		-		2,296,993	-	
Corporate Bonds		-		7,667,253	-	
Foreign Bonds		-		647,386	-	
Negotiable CD's		-		1,817,701	-	
Total	\$	-	\$	17,739,926	\$ -	
Equity securities:						
Mutual Funds-Equity		\$30,634,371	\$	-	\$ -	
Total equity securities		\$30,634,371	\$	-	\$ -	

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

Level 1 includes quoted prices in active markets for an identical asset or liability that a government can access at the measurement date.

Level 2 includes inputs other than quoted prices included with Level 1, that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

Level 3 includes unobservable inputs for an asset or liability.

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy.

#### 3. RECEIVABLES

#### A. Property Taxes

Property taxes for 2017 attach as an enforceable lien on January 1 of the year of the levy on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are payable in two installments, on or about June 1 and September 1. Tax Increment Financing (TIF) property taxes receipts are received in two installments similar to levied taxes described above. TIF property taxes are not levied, but are paid by the County from incremental property tax receipts of all taxing bodies within a TIF District. The County collects such taxes and remits them periodically. Management has determined that an allowance for uncollectible accounts is not necessary. As the 2017 tax levy is intended to fund expenditures for the 2018 fiscal year, these taxes are deferred as of December 31, 2017.

#### B. Other Receivables

The following receivables are included in other receivables on the Statement of Net Position.

_	GOVERNMENTAL ACTIVITIES		BUSINESS TYPE ACTIVITIES	
OTHER TAXES RECEIVABLE Telecommunications tax	\$	666,345	\$	
Electricity tax	Ф	155,057	Ş	-
Natural gas tax		57,926		-
Local use tax		386,740		-

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

Auto rental tax	12,783	-
Hotel tax	65,115	-
State motor fuel tax	107,979	-
Local motor fuel tax	18,705	-
TOTAL OTHER TAXES RECEIVABLE	\$ 1,470,650	\$ -
OTHER RECEIVABLES		
Ambulance fees (net of allowance)	\$ 263,271	\$ -
Franchise fees	238,939	-
High School counselor fee	35,541	-
Grants	24,213	17,231
Parking tickets (net of allowance)	-	23,364
Passport & Parquex mobil parking fees	-	14,690
Other	79,549	-
TOTAL OTHER RECEIVABLES	\$ 641,549	\$ 55,285

#### 4. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017 was as follows:

#### A. Governmental Activities

	Balances January 1	Increases	Decreases	Balances December 31
Capital assets not being depreciated				
Land	10,283,845		1,087,518	9,196,327
Construction in progress	3,855,373	804,288	4,299,528	360,133
Total capital assets not being depreciated	14,139,218	804,288	5,387,046	9,556,460
Capital assets being depreciated				
Infrastructure	117,338,659	3,072,853	-	120,411,512
Buildings	27,046,011	, , , <u>-</u>	65,600	26,980,411
	4,118,840	14,404	,	4,133,244
Improvements other than buildings	, ,	,	_	, ,
Intangible Assets/Computers	1,261,055	=	111,098	1,149,957
Capital equipment	17,281,489	2,010,690	687,630	18,604,549
Total capital assets being depreciated	167,046,054	5,097,947	864,328	171,279,673
Less accumulated depreciation for				
Infrastructure	31,706,114	2,358,934		34,065,048
Buildings	8,703,223	519,002	43,076	9,179,149
Improvements other than buildings	1,331,331	95,586	-	1,426,917
Intangible Assets	1,068,218	74,018	111,098	1,031,138
Capital equipment	11,895,846	1,149,543	592,745	12,452,644
Total accumulated depreciation	54,704,732	4,197,083	746,919	58,154,896
Total capital assets being depreciated, net	112,341,322	900,864	117,409	113,124,777
COMEDNIADATAL ACTIVITIES				
GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET	126,480,540	1,705,152	5,504,455	122,681,237
	3 33			

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Notes to Financial Statements December 31, 2017

# B. Business-Type Activities

	Balances	Inoroogaa	Dooroogaa	Balances
	January 1	Increases	Decreases	December 31
Capital assets not being depreciated				
Land	7,829,300	333,470	_	8,162,770
Construction in progress	1,126,753	5,252,778	3,705,166	2,674,365
Total capital assets not being depreciated	8,956,053	5,586,248	3,705,166	10,837,135
Capital assets being depreciated				
Infrastructure	61,067,650	3,171,069	59,989	64,178,730
Buildings	6,101,133	- ·	· -	6,101,133
Improvements other than buildings	20,927,846	-	-	20,927,846
Intangible assets	104,081	-	-	104,081
Capital equipment	4,603,048	27,123	2,041,296	2,588,875
Total capital assets being depreciated	92,803,758	3,198,192	2,101,285	93,900,665
Less accumulated depreciation for				
Infrastructure	15,203,136	1,159,305	-	16,362,441
Buildings	2,612,722	120,505	-	2,733,227
Improvements other than buildings	10,914,192	445,268	-	11,359,460
Intangible Assets	81,186	7,631	-	88,817
Capital equipment	4,292,653	45,421	2,037,396	2,300,678
Total accumulated depreciation	33,103,889	1,778,130	2,037,396	32,844,623
Total capital assets being depreciated, net	59,699,869	1,420,062	63,889	61,056,042
BUSINESS-TYPE ACTIVITIES CAPITAL ASSETS, NET	68,655,922	7,006,310	3,769,055	71,893,177

# C. Depreciation/Amortization Expense

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

GOV	/ERNM	IENT.	ACTI	VITIES
	1			

General government	567,543
Public Works	2,547,573
Community Development	320,539
Public Safety	761,428
TOTAL DEPRECIATION/AMORTIZATION EXPENSE	4,197,083
BUSINESS TYPE ACTIVITIES	
Stormwater Utility	332,272
Waterworks	1,381,563
Parking	64,295
TOTAL DEPRECIATION/AMORTIZATION EXPENSE	1,778,130

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

### 5. TRANSFERS

At December 31, 2017, interfund transfers consist of the following:

Fund	Transfer In	Transfer Out
Major Governmental		
Downtown Redevelopment TIF (1)	-	3,444,391
Capital Improvements (1)	-	1,911,530
Capital Improvements (2)	-	500,004
Non-major Governmental		
Downtown TIF Debt Service (1)	3,744,391	-
Capital Debt Service (1)	1,911,530	-
Municipal Buildings (2)	500,004	-
Enterprise		
Parking (1)	-	300,000
	1	1
TOTAL	\$6,155,925	\$6,155,925

The interfund transfers reflect the following transactions: (1) transfer funds for debt service, (2) transfer to fund facilities projects.

## 6. LONG-TERM DEBT

# A. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2017, was as follows:

	Balances January 1	Additions	Reductions	Balances December 31	Current Portion
GOVERNMENTAL ACTIVITIES Compensated absences payable*	\$ 3,732,734	\$ 3,531,241	\$ 3,732,734	\$ 3,531,241	\$ 1,059,372
Net OPEB payable *	7,103,825	57,671	-	7,161,496	-
Net pension liability - Police *	41,389,771	1,373,785	-	42,763,556	
Net pension liability – Fire *	38,842,319	743,630	-	39,585,949	-
Net pension liability- IMRF *	7,608,866	-	774,570	6,834,296	-
Unamortized premium	1,141,465	-	214,482	926,983	-
General obligation bonds payable	45,675,000	2,255,000	6,480,000	41,450,000	4,715,000
TOTAL GOVERNMENTAL ACTIVITIES	\$145,493,980	\$7,961,327	\$11,201,786	\$142,253,521	\$ 5,774,372

<sup>\*</sup>The General Fund primarily liquidates the compensated absences liabilities, net pension liabilities and net OPEB payable.

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

	Balances January 1	Additions	Reductions	Balances December31	Current Portion
BUSINESS-TYPE ACTIVITIES					
Compensated absences payable	\$ 106,760	\$ 115,615	\$ 106,760	\$ 115,615	\$ 34,685
Net OPEB payable	498,758	3,104	-	501,862	-
Net pension liability – IMRF	1,392,442	-	63,090	1,329,352	-
Unamortized premium	1,288,012	-	62,428	1,225,584	-
Water Fund - IEPA Loan	1,158,082	1,158,544	51,997	2,264,629	69,066
General obligation bonds payable	28,895,000	-	1,175,000	27,720,000	1,090,000
TOTAL BUSINESS-TYPE					
ACTIVITIES	\$ 33,339,054	\$ 1,277,263	\$ 1,459,275	\$ 33,157,042	\$ 1,193,751

## B. General Obligation Bonds

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. All of the general obligation bonds are retired by the debt service funds, other than \$25.0 M General Obligation Stormwater Improvement Bonds, Series 2008A and \$2.9 M General Obligation Refunding Bonds, Series 2014-Refunding of Series 2008A and \$4.5 M General Obligation Refunding Bonds Series 2015-Refunding of Series 2008A and \$7.6 M General Obligation Refunding bonds, Series 2016 –Refunding of Series 20008A retired by the Stormwater fund; and \$10.0 M General Obligation Water Bonds, Series 2012 and \$5.0M Series 2015 General Obligation Water Improvement Bonds retired by the Waterworks fund. General obligation bonds currently outstanding are as follows:

	Balances Jan-2017	Additions	Refunding/ Retirements	Balances Dec-2017	Current Portion
GOVERNMENTAL ACTIVITIES:					
\$3,900,000 General Obligation Refunding Bonds, Series 2008B, dated August 13, 2008, due in installments of \$15,000 to \$1,105,000 beginning January 1, 2010 plus interest ranging from 3.0% to 5.0% due January 1, 2021.	2,160,000	-	2,160,000	-	-
\$9,030,000 General Obligation Refunding Bonds, Series 2009, dated April 9, 2009, due in installments of \$880,000 to \$1,005,000 beginning January 1, 2011 plus interest ranging from 2.50% to 5.00% due January 1, 2019.	2,915,000	-	940,000	1,975,000	970,000
\$5,805,000 General Obligation Refunding Bonds, Series 2010A, dated March 4, 2010, due in installments of \$175,000 to \$2,690,000 beginning January 1, 2011 plus interest ranging from 2.00% to 5.00% due January 1, 2021.	4,985,000	-	215,000	4,770,000	200,000

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

\$5,150,000 General Obligation Refunding Bonds, Series 2010B, dated November 10, 2010, due in installments of \$200,000 to \$1,210,000 beginning January 1, 2014 plus interest ranging from 3.00% to 4.00% due January 1, 2021.	4,330,000	-	580,000	3,750,000	705,000
\$25,000,000 General Obligation Bonds, Series 2012 - Roads, dated May 3, 2012, due in installments of \$590,000 to \$1,210,000 beginning January 1, 2013 plus interest ranging from 3.00% to 4.00% due January 1, 2038.	18,830,000	-	605,000	18,225,000	625,000
\$8,360,000 General Obligation Refunding Bonds, Series 2013A, dated October 31, 2013, due in installments of \$815,000 to \$1,775,000 beginning January 1, 2015 plus interest ranging from 2.00% to 3.00% due January 1, 2020.	5,805,000	-	1,500,000	4,305,000	1,715,000
\$6,725,000 General Obligation Refunding Bonds, Series 2014-Refunding of Series 2007, dated August 19, 2014, due in installments of \$35,000 to \$650,000 beginning January 1, 2015 plus interest ranging from 2.00% to 3.50% due January 1, 2028	6,650,000	-	480,000	6,170,000	485,000
\$2,255,000 General Obligation Refunding Bonds, Series 2017 – Refunding of Series 2008B, dated October 3, 2017, due in installments of \$15,000 to \$1,110,000 beginning January 1, 2018 plus interest of 1.720% due January 1, 2021.	-	2,255,000	-	2,255,000	15,000
TOTAL GOVERNMENTAL ACTIVITIES	\$45,675,000	\$ 2,255,000	\$6,480,000	\$41,450,000	\$4,715,000
TOTAL GOVERNMENTAL ACTIVITIES	\$45,675,000  Balances Jan-2017	\$ 2,255,000 Additions	\$6,480,000  Refunding/ Retirements	\$41,450,000  Balances Dec-2017	\$4,715,000  Current Portion
TOTAL GOVERNMENTAL ACTIVITIES  BUSINESS-TYPE ACTIVITIES:	Balances		Refunding/	Balances	
	Balances		Refunding/	Balances	
BUSINESS-TYPE ACTIVITIES:  \$25,000,000 General Obligation Bonds, Series 2008A, dated August 13, 2008, due in installments of \$400,000 to \$415,000 beginning January 1, 2010 plus interest of	Balances Jan-2017		Refunding/ Retirements	Balances Dec-2017	Current Portion
BUSINESS-TYPE ACTIVITIES:  \$25,000,000 General Obligation Bonds, Series 2008A, dated August 13, 2008, due in installments of \$400,000 to \$415,000 beginning January 1, 2010 plus interest of 4.00% due January 1, 2018.  \$10,000,000 General Obligation Bonds, Series 2012 - Water, dated May 3, 2012, due in installments of \$375,000 to \$655,000 beginning January 1, 2013 plus interest ranging from 3.00% to 3.50% due January 1,	Balances Jan-2017		Refunding/ Retirements 400,000	Balances Dec-2017 415,000	Current Portion 415,000

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## VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

\$5,000,000 General Obligation Bonds, Series 2015-Water, dated April 15, 2015, due in installments of \$200,000 to \$330,000 beginning January 1, 2016 plus interest ranging from 2.00% to 3.50% due January 1, 2035	4,765,000	-	200,000	4,565,000	200,000
\$4,535,000 General Obligation Refunding Bonds, Series 2015-Refunding portion of Series 2008A, dated April 15, 2015, due in installments of \$20,000 to \$845,000 beginning January 1, 2016 plus interest ranging from 2.00% to 3.50% due January 1, 2034	4,470,000	-	20,000	4,450,000	20,000
\$7,585,000 General Obligation Refunding Bonds, Series 2016-Refunding portion of Series 2008A, dated March 30, 2016, due in installments of \$115,000 to \$1,045,000 beginning January 1, 2017 plus interest ranging from 2.00% to 4.00% due January 1, 2038	7,585,000	-	115,000	7,470,000	-
TOTAL BUSINESS-TYPE ACTIVITIES	\$28,895,000	\$ -	\$1,175,000	\$27,720,000	\$1,090,000
TOTAL GOVERNMENTAL AND BUSINESS- TYPE ACTIVITIES	\$74,570,000	\$2,255,000	\$7,655,000	\$69,170,000	\$ 5,805,000

On October 3, 2017, the Village issued \$2,255,000 in General Obligation Refunding Bonds, Series 2017 with an interest rate of 1.720% The proceeds were used to current refund \$2,160,000 of outstanding Series 2008B Bonds which had interest rates ranging from 3.00% to 5.00%. The net proceeds of \$2,214,000 (after payment of \$40,638 in underwriting fees, and other issuance costs) were deposited in an irrevocable trust with an escrow agent to provide for future debt service payments on the refunded bonds. The 2008B bonds were called on January 1, 2018. As a result, the above referenced bonds are considered defeased and the liability for those bonds has been removed from the Statement of Net Position. The cash flow requirements on the refunded bonds prior to the advance refunding was \$2,485,250. The cash flow requirements on the 2017 Series refunding bonds are \$2,360,027 from January 1, 2018 through January 1, 2021, a difference of \$125,223. The current refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$122,646 and an accounting loss of \$36,283.

The Village defeased \$14,320,000 of the General Obligation Series 2008A debt by Refunding Debt in years 2014, 2015 and 2016. The new debt was issued and the proceeds have been used to purchase U.S. government securities that were placed in escrow accounts. The investments and fixed earnings for the investment are sufficient to fully service the defeased debt until the debt matures. For financial reporting purposes, the debt has been considered defeased; therefore, the above listed debt was removed from the Village's financial statements. The outstanding balance as of December 31, 2017 for the Series 2008A bonds was \$14,320,000.

### C. Debt Service Requirements and Maturities

Annual debt service requirements to maturity for general obligation bonds are as follows:

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Notes to Financial Statements December 31, 2017

	Governmental Activities		Business-Type Activities		
Year Ending	General Obligation Bonds		General Obligation Bonds		
December 31	Principal	Interest	Principal	Interest	
				_	
2018	4,715,000	1,317,852	1,090,000	914,575	
2019	5,135,000	1,179,684	1,160,000	881,275	
2020	5,615000	1,011,040	1,190,000	848,450	
2021	6,205,000	804,265	1,225,000	814,550	
2022	1,240,000	666,743	1,265,000	777,050	
2023	1,280,000	628,943	1,305,000	737,175	
2024 - 2028	7,015,000	2,524,781	7,185,000	3,028,800	
2029 - 2033	4,645,000	1,557,628	7,850,000	1,725,113	
2034 - 2038	5,600,000	577,400	5,450,000	520,237	
TOTAL	\$41,450,000	\$10,268,336	\$27,720,000	\$10,247,225	

# **Business-Type Activities**

Other bonds or notes or loans payable	Date of Issue	Final Maturity	Interest rates	Original Indebtedness	December 31, 2017
Water Fund-IEPA Loan					
Preliminary Series 2016,					
Due in Bi-annual installments					
of \$35,541	12/8/2016	6/8/2036	1.86%	\$ 1,158,082	\$ 1,206,973
Water Fund-IEPA Loan					
Preliminary Series 2017,					
Due in Bi-annual installments					
of \$19,162	9/29/2017	9/28/2037	1.64%	\$ 1,057,656	\$ 1,057,656
01 417,102	J, 2J/2017	), <b>2</b> 0, <b>2</b> 05 1	1.01/0	Ψ 1,057,050	Ψ 1,057,050
Total Business-Type activities of	ther bonds or	notes or loai	ns payable	;	\$ 2,264,629

## D. Legal Debt Margin

The Village is a home rule municipality.

Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: ...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum... shall not be included in the foregoing percentage amounts."

To date, the General Assembly has set no limits for home rule municipalities. The Village qualifies as a Home Rule Unit under Section 6(a) of Article VII of the 1970 Constitution of Illinois and, under the powers granted by this Section, can exercise any power and perform any function pertaining to its village and affairs which is not prohibited by the Illinois State Statutes.

## E. Industrial, Commercial and Housing Revenue Bonds and Notes

The issuance of industrial, commercial and housing development revenue bonds by the Village is to finance in whole or in part the cost of the acquisition, purchase, construction, reconstruction, improvement, equipping, betterment, or extension of any economic development project in order to encourage economic development within or near the Village.

The bonds are not a debt of the Village. The entity using the bond proceeds to finance a construction or improvement project is liable for the bonds. Since the Village does not act as an agent for the bonds, the transactions relating to the bonds and property do not appear in the Village's financial statements.

As of December 31, 2017, outstanding industrial, commercial and housing revenue bonds and notes approximated \$25,142,451.

### 7. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. The Village is self-insured for all risks and has established a risk financing fund, Risk Management Fund and a Health Insurance Fund (the Funds), for all risks. They are accounted for as internal service funds where assets are set aside for claim settlements. Under this program, the Funds provides coverage up to a maximum of \$1,000,000 for each general liability claim, \$650,000 for each public safety workers' compensation claim, \$600,000 each for all other workers' compensation claims, \$10,000 for each property damage claim, and \$150,000 for each health claim. The Village purchases commercial insurance for claims in excess of the coverage provided by the Funds up to \$35,000,000. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

All funds of the Village participate in and make payments to the Funds based upon actuarial estimates of the amounts needed to pay prior and current-year claims. Liabilities of the Funds are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and societal factors. Non-incremental costs are not allocated to the claims liabilities. Changes in the balances of aggregate claims liabilities during the past two fiscal years are as follows:

	Fiscal Year		Fiscal Year	
	Ended		Ended	
	December 31,		December 31,	
	2016		2017	
CLAIMS PAYABLE, BEGINNING	\$	2,976,280	\$	2,602,754
Incurred claims (including IBNR)		5,594,443		7,127,902
Less claims paid		(5,967,969)		(6,911,808)
CLAIMS PAYABLE, ENDING	\$	2,602,754	\$	2,818,848

#### 8. COMMITMENTS

### A. DuPage Water Commission (DWC)

The Village has committed to purchase water from the DuPage Water Commission. The Village is required to purchase 6.479 million gallons daily, which is 194.37 million monthly. The Village expects to pay the following minimum amounts:

Fiscal Year Ending	
December 31	Amount
2018	267,473
2018	267,473
2019	267,473
2020	267,473
2022	267,473
2023-2024	534,946

These amounts have been calculated using the Village's current allocation percentage of 7.38%. In future years, this allocation percentage will be subject to change.

### B. Sales Tax rebates

The Village has 8 sales tax rebate agreements with local businesses to develop and expand their business in the Village. According to 65 ILCS 5/8-11-20 the Village may enter into an economic incentive agreement relating to the development or redevelopment of land within the corporate limits of the municipality. The agreement is made to rebate any portion of retailer's occupational taxes received by the Village that were generated by the development or redevelopment over a finite period of time. Each sales tax rebate agreement was negotiated on an individual basis and approved by Council Resolution. The tax rebates

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

are payable to the vendors tri-annually based on information received by the Village from the State of Illinois Department of Revenue.

All of the Village's liability as of December 31, 2017 amounted to \$621,211 and has been reported in the Tax Rebate Fund. The Village has elected to disclose all such agreements below.

The Village has a sales tax rebate agreement dated June 5, 2001 with a local retailer to rebate sales taxes on annual sales generated from \$10,000,000 to \$20,000,000. Fifty percent of sales tax on sales generated by the vendor in excess of \$20,000,000 will be rebated to the vendor, subject to a project cap of \$8,000,000 in rebated sales tax. In consideration of the agreement, the retailer will continue to operate its business in the Village for a period of not less than nine years from the date of the agreement. Total sales tax rebates for 2017 amounted to \$143,970. As of December 31, 2017, the Village has zero liability with this vendor.

The Village has a sales tax rebate agreement dated March 1, 2005 with a local auto dealership to rebate sales taxes on annual sales generated in excess of a base amount of \$27,000,000. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than seven years commencing October 31, 2007. Total sales tax rebates for 2017 amounted to \$171,306. As of December 31, 2017, sales tax rebates of \$93,467 were not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated September 1, 2009 with a local auto dealership to rebate sales taxes on annual sales beginning in 2010. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than ten years. Total sales tax rebates for 2017 amounted to \$246,606. As of December 31, 2017, sales tax rebates of \$69,911 were not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated January 1, 2011 with a local auto dealership to rebate sales taxes on annual sales beginning in 2011. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than ten years. Total sales tax rebates for 2017 amounted to \$144,295. As of December 31, 2017, sales tax rebates of \$178,986 were not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated December 1, 2011 with a local auto dealership to rebate sales taxes on annual sales beginning in 2012. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than ten years. Total sales tax rebates for 2017 amounted to \$85,415. As of December 31, 2017, sales tax rebates of \$88,497 were not yet remitted to the retailer.

The Village has a sales tax rebate agreement dated November 6, 2012 with a local auto dealership to rebate sales taxes on annual sales beginning in 2013. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than fifteen years. Total sales tax rebates for 2017 amounted to \$41,676. As of December 31, 2017, sales tax rebates of \$47,700 were not yet remitted to the retailer.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements

December 31, 2017

The Village has a sales tax rebate agreement dated October 29, 2014 with a local retailer to rebate sales taxes on annual sales beginning in 2015. In consideration of the agreement, the retailer will continue to operate its business in the Village for a period of not less than twenty years. Total sales tax rebates for 2017 amounted to \$232,205. As of December 31, 2017, the sales tax rebates of \$142,649 were not yet remitted to the retailer.

### 9. CONTINGENT LIABILITIES

### A. Litigation

The Village is a defendant in various lawsuits arising out of the normal course of business. It is rigorously defending these suits, as it believes it has a meritorious defense against the claims. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the village attorney that the resolution of these matters will not have a material adverse effect on the financial condition of the Village. The Village's possible exposure under these lawsuits is approximately \$100,000.

### B. DuPage Water Commission (DWC)

The Village's water supply agreement with DWC provides that each customer is liable for its proportionate share of any costs arising from defaults in payment obligations by other customers.

### C. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

### 10. POSTEMPLOYMENT BENEFITS

In addition to providing pension benefits, the Village provides post employment health care and life insurance benefits (OPEB), in accordance with the personnel policy manual, to all employees who meet the eligibility requirements under the applicable retirement system. Currently, 106 retirees and spouses meet those eligibility requirements with 272 active members. The employee pays 100% of the cost of the health and life insurance premiums for the post employment benefits with the exception of health benefits for retirees that have reached 65. Once an employee reached 65 years of age, the Village subsidized 50% of the health insurance premium. For new retirees after September 1, 2009, the retiree pays 100% of the cost of the health and life insurance premiums. All health care benefits are provided through the Village's self-insured health plan. The benefit levels are the same as those afforded to active employees. The Village first had an actuarial valuation as of December 31, 2007. The Village's net OPEB obligation was \$7,663,358 as of December 31, 2017.

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

In the actuarial valuations, the entry-age normal actuarial cost method was used. The amortization method used was percent of pay. The actuarial assumptions included 3.5% investment rate of return and an annual healthcare cost trend rate of 0%, a reduction from 4.4% a year ago. Both rates include a 3% inflation assumption. The remaining open amortization period at December 31, 2017 was 30 years. The funded status of the plan was as follows:

The net OPEB obligation was calculated as follows:

Annual Required Contribution	\$ 578,157
Interest on Net OPEB Obligation	266,091
Adjustment to Annual Required Contribution	(243,422)
Annual OPEB Cost	590,826
Contributions Made	(530,051)
Increase in Net OPEB Obligation	60,775
Net OPEB Obligation, Beginning of Year	<u>7,602,583</u>
Net OPEB Obligation, End of Year	<u>\$7,663,358</u>

Fiscal Year				
Ended	Annual OPEB	Percentage	Net OPEB	
 December 31	Cost	Contributed	Obligation	
2017	590,826	89.71%	\$7,663,358	
2016	582,879	70.62%	7,602,583	
2015	763,644	51.30%	7,431,343	
	· · · · · · · · · · · · · · · · · · ·		, ,	

Actuarial valuations include estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARCs of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress for the postemployment defined benefit plan immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits over time. The Village does not issue a separate report for OPEB. The funded status of the plan as of December 31, 2017 was as follows:

Actuarial Accrued Liability (AAL)	\$11,885,761
Actuarial Value of Assets	-
Unfunded Actuarial Accrued Liability (UAAL)	11,885,761
Funded Ratio (Actuarial Value of Plan Assets/AAL)	0.0%
Covered Payroll	\$25,159,981
UAAL as a Percentage of Covered Payroll	47.2%

Effective January 1, 2014 the Village implemented a fully insured policy for 65 and older retirees resulting in the decrease in the Actuarial Accrued Liability.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

#### 11. EMPLOYEE RETIREMENT SYSTEMS

Plan Descriptions and Provisions

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent-multiple-employer public employee retirement system; the Police Pension Plan which is a single-employer pension plan; and, the Firefighters' Pension Plan which is also a single-employer pension plan (collectively the Pension Plans). The benefits, benefit levels, employee contributions, and employer contributions for all three plans are governed by Illinois Compiled Statutes and can only be amended by the Illinois General Assembly. None of the Pension Plans issue separate reports on the Pension Plans. However, IMRF does issue a publicly available report that includes financial statements and supplementary information for the IMRF plan as a whole, but not for individual employers. That report can be obtained at www.IMRF.org.

### A. Illinois Municipal Retirement Fund

**Plan description**. All employees (other than those covered by the Police and Firefighters' Pension plans) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF has a two tier plan. Members who first participated in IMRF or an Illinois Reciprocal System prior to January 1, 2011 participate in Tier 1. All other members participate in Tier 2. For Tier 1 participants, pension benefits vest after 8 years of service. Participating members who retire at or after age 60 with 8 years of service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 1 2/3% of their final rate of earnings (average of the highest 48 consecutive months' earnings during the last 10 years) for credited service up to 15 years and 2% for each year thereafter.

For Tier 2 participants, pension benefits vest after 10 years of service. Participating members who retire at or after age 67 with 10 years of service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 1 2/3% of their final rate of earnings (average of the highest 96 consecutive months' earnings during the last 10 years, capped at \$112,408) for credited service up to 15 years and 2% for each year thereafter. However, an employee's total pension cannot exceed 75% of their final rate of earnings. If an employee retires after 10 years of service between the ages of 62 and 67, and has less than 30 years of service credit, the pension will be reduced by 1/2% for each month that the employee is under the age of 67. If an employee retires after 10 years of service between the ages of 62 and 67, and has between 30 and 35 years of service credit, the pension will be reduced by the lesser of 1/2% for each month that the employee is under the age of 67 or 1/2% for each month of service credit less than 35 years. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by Illinois Compiled Statutes.

Under the employer number within IMRF, both the Village and Library contribute to the plan. As a result, IMRF is considered to be an agent multiple-employer plan through which cost-sharing occurs between the Village and Library.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

*Plan membership.* At December 31, 2016, the measurement date, membership in the plans were as follows:

Retirees and beneficiaries	275
Inactive, non-retired members	195
Active members	207
Total	677

Contributions. As set by statute, Village and Library employees participating in IMRF are required to contribute 4.50% of their annual covered salary. The statute requires the Village and Library to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The Village's and Library's actuarially determined contribution rate for calendar year 2016 was 11.77% of annual covered payroll. For the year ended December 31, 2017 the Village contributed \$1,603,981 to the plan (\$1,350,385 for the Village and \$253,596 for the Library). The Village and Library also contribute for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Net Pension Liability.* The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Summary of Significant Accounting Policies. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of IMRF and additions to/deductions from IMRF fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Actuarial Assumptions.** The total pension liability for IMRF was determined by an actuarial valuation performed as of December 31, 2016 using the following actuarial methods and assumptions:

Actuarial cost method	Entry age normal		
Asset valuation method	Market value of asset		
Actuarial assumptions			
Investment rate of return	7.50%		
Wage growth	3.50%		
Salary increases	3.75% to 14.50%,		
	Including inflation		
Price inflation	2.75%		

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

Mortality. For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Long-Term Expected Real Rate of Return. The long-term expected rate of return on pension plan investments was determined using an asset allocation study in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce long-term expected rate of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

		Projected Returns/Risks		
	Target	One Year	Ten Year	
Asset Class	Allocation	Arithmetic	Geometric	
Equities	38.00%	8.30%	6.85%	
International equities	17.00%	8.45%	6.75%	
Fixed income	27.00%	3.05%	3.00%	
Real estate	8.00%	6.90%	5.75%	
Alternatives	9.00%			
Private equity		12.45%	7.35%	
Hedge funds		5.35%	5.25%	
Commodities		4.25%	2.65%	
Cash equivalents	1.00%	2.25%	2.25%	

*Discount rate.* The discount rates used to measure the total pension liability for IMRF was 7.50%. The discount rate calculated using the December 31, 2015 measurement date was 7.48%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village and Library contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the fiduciary net position was projected not to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments of 7.50% was blended with the index rate of 3.78% for tax exempt 20-year general obligation municipal bonds with an average AA credit rating at December 31, 2016

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

to arrive at a discount rate of 7.50% used to determine the total pension liability. The year ending December 31, is the last year in the 2017 to 2116 projection period for which projected benefit payments are fully funded.

**Discount rate sensitivity.** The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the Village and Library calculated using the discount rate of 7.50% as well as what the net pension liability would be if it were to be calculated using a discount rate that is 1 percentage point lower (6.50%) or 1 percentage point higher (8.50%) than the current rate:

	1% Decrease	<b>Current Discount rate</b>	1% Increase
_	6.50%	7.50%	8.50%
Village:			
Total pension liability	89,662,913	79,336,372	70,865,603
Plan fiduciary net position	71,161,938	71,161,938	71,161,938
Net pension liability/(asset)	18,500,975	8,174,434	(296,335)
			_
Library:			
Total pension liability	15,751,937	13,937,775	12,449,634
Plan fiduciary net position	12,415,460	12,415,460	12,415,460
Net pension liability/(asset)	3,336,477	1,522,315	34,174
-			
Total:			
Total pension liability	105,414,850	93,274,147	83,315,237
Plan fiduciary net position	83,577,398	83,577,398	83,577,398
Net pension liability/(asset)	21,837,452	9,696,749	(262,161)

*Changes in net pension liability.* The Village's and Library's changes in net pension liability for the calendar year ended December 31, 2017 were as follows:

		Increase (Decrease)	
	Total Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability/(Asset)
	(a)	(b)	(a) – (b)
Village:			
Balances at December 31, 2016	\$76,208,831	\$67,207,523	\$9,001,308
Service cost	1,273,409	-	1,273,409
Interest on total pension liability	5,574,540	-	5,574,540
Differences between expected and actual experience of the total pension liability	(510,690)	-	(510,690)
Change of assumptions	(189,119)	-	(189,119)
Benefit payments, including refunds of employee contributions	(3,020,599)	(3,020,599)	-
Contributions – employer	-	1,409,766	(1,409,766)

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements

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Contributions – employee	-	572,935	(572,935)
Net investment income	-	4,608,713	(4,608,713)
Other (net transfer)		394,386	(394,386)
Balances at December 31, 2017	\$79,336,372	\$71,172,724	\$8,163,648
Library:			
Balances at December 31, 2016	\$13,350,436	\$11,672,838	\$1,677,598
Service cost	239,141	-	239,141
Interest on total pension liability	1,046,877	-	1,046,877
Differences between expected and actual experience of the total pension liability	(95,906)	-	(95,906)
Change of assumptions	(35,516)	-	(35,516)
Benefit payments, including refunds of employee contributions	(567,257)	(567,257)	-
Contributions – employer	-	264,748	(264,748)
Contributions – employee	-	107,595	(107,595)
Net investment income	-	865,498	(865,498)
Other (net transfer)	-	61,252	(61,252)
Balances at December 31, 2017	\$13,937,775	\$12,404,674	\$1,533,101
<b>Total:</b> Balances at December 31, 2016	\$89,559,267	\$78,880,361	\$10,678,906
Service cost	1,512,550	φ/0,000,301	1,512,550
Interest on total pension liability	6,621,417	-	6,621,417
·	0,021,417	-	0,021,417
Differences between expected and actual experience of the total pension liability	(606,596)	-	(606,596)
Change of assumptions	(224,635)	-	(224,635)
Benefit payments, including refunds of employee contributions	(3,587,856)	(3,587,856)	-
Contributions – employer	-	1,674,514	(1,674,514)
Contributions – employee	-	680,530	(680,530)
Net investment income	-	5,474,211	(5,474,211)
Other (net transfer)	-	455,638	(455,638)
Balances at December 31, 2017	\$93,274,147	\$83,577,398	\$9,696,749
•		<u> </u>	

**Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions.** For the year ended December 31, 2017, the Village recognized pension expense of \$2,177,412 and the Library recognized pension expense of \$408,588 for a total pension expense of \$2,586,000. The Village and Library reported deferred outflows and inflows of resources related to pension from the following sources:

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## VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

	Deferred Outflows of Resources	Deferred Inflows of Resources
Village:		
Difference between expected and actual experience	\$ -	\$ 839,184
Assumption changes	409,026	132,582
Net difference between projected and actual earnings on pension plan investments	3,457,410	
		-
Contributions subsequent to the Measurement date	1,350,385	-
Total	\$5,216,821	\$971,766
Library:		
Difference between expected and actual experience	\$ -	\$ 157,596
Assumption changes	76,813	24,898
Net difference between projected and actual earnings on pension plan investments	649,288	-
Contributions subsequent to the Measurement date	253,597	-
Total	\$979,698	\$182,494
Total:		
Difference between expected and actual experience	\$ -	\$996,780
Assumption changes	485,839	157,480
Net difference between projected and actual		
Earnings on pension plan investments	4,106,698	-
Contributions subsequent to the Measurement date	1,603,982	-
Total	\$6,196,519	\$1,154,260

The amounts reported as deferred outflows resulting from contributions subsequent to the measurement date in the above table will be recognized as a reduction in the net pension liability for the year ending December 31, 2017. The remaining amounts reported as deferred outflows and inflows of resources related to pensions (\$3,438,277) will be recognized in pension expense as follows:

Year Ending December 31,	Village	Library	Total
2018	998,378	187,492	1,185,870
2019	889,570	167,057	1,056,627
2020	937,235	176,009	1,113,244
2021	69,487	13,049	82,536
Total	\$2,894,670	\$543,607	\$3,438,277

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

#### **B.** Police Pension Plan

**Plan description.** Police sworn personnel are covered by the Police Pension Plan, which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois State Statutes (Chapter 40 ILCS 5/3) and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund.

As provided for in the Illinois Compiled Statutes, the Plan provides retirement benefits as well as death and disability benefits to employees grouped into two tiers. Tier 1 is for employees hired prior to January 1, 2011 and Tier 2 is for employees hired after that date. The following is a summary of the Police Pension Fund as provided for in Illinois Compiled Statutes.

Tier 1 – Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one half of the salary attached to the rank on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least 8 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and paid upon reaching at least the age 55, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 – Covered employees attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive a monthly pension of 2.5% of the final average salary for each year of creditable service. The salary is initially capped at \$112,408 but increases annually thereafter and is limited to 75% of final average salary. Employees with 10 or more years of creditable service may retire at or after age 50 and receive a reduced retirement benefit. The monthly pension of a police shall be increased annually on the January 1 occurring either on or after the attainment of age 60 or the first anniversary of the pension start date, whichever is later. Each annual increase shall be calculated at 3% or one half the annual unadjusted percentage increase in the CPI, whichever is less.

*Plan membership.* At December 31, 2017, the Police Pension Plan membership consisted of:

Retirees and beneficiaries	65
Inactive, non-retired members	3
Active members	69
Total	137

**Contributions.** Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements

December 31, 2017

interest. The Village is required to contribute the remaining amounts necessary to finance the plans as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village's contributions must accumulate to the point where the past service cost for the Police Pension Plan is 90% funded by the year 2040. The Village's actuarially determined contribution rate for the fiscal year ending December 31, 2017 was 36.89% of annual covered payroll. For the year ended December 31, 2017 the Village contributed \$2,938,808 to the plan.

*Net pension liability.* The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an annual actuarial valuation as of that date.

Summary of significant accounting policies. The financial statements of the Police Pension Plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which contributions are due. The Village's contributions are recognized when due and a formal commitment to provide the contributions are made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Plan investments are reported at fair value. Short-term investments are reported at cost, which approximated fair value. Investments that do not have an established market are reported at estimated fair values.

**Actuarial assumptions.** The total pension liability was determined by an actuarial valuation performed as of December 31, 2016 using the following actuarial methods and assumptions:

Actuarial cost method Entry age normal Asset valuation method Market value

Actuarial assumptions

Interest rate 7.00%
Salary increases 4.00%-8.61%
Inflation 2.50%

Cost-of-living adjustments

Tier 1: 3.00% per year, compounded

Tier 2: 2.00% per year, simple

Mortality rates are based on rates developed in the L&A 2016 Mortality Table for Illinois Police Officers. The actuarial assumptions used in the December 31, 2016 valuation were based on the results of actuarial experience studies conducted by the Illinois Department of Insurance dated September 26, 2012.

**Long-term expected real rate of return.** See Note 2 for further information on long-term expected real rates of return.

**Discount rate.** The discount rate used to measure the total pension liability for the Police Pension Plan was reduced from 7.25% to 7.00% comparing to last year. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements

December 31, 2017

equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Police Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Discount rate sensitivity.** The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability calculated using the discount rates of 7.00% for the Police Pension Plan as well as what the net pension liability would be if it were to be calculated using a discount rate that is 1 percentage point lower (6.00%) or 1 percentage point higher (8.00%) than the current rate:

	1% Decrease	Current Discount	1% Increase
	(6.00%)	Rate (7.00%)	(8.00%)
Total pension liability	\$ 112,939,420	\$ 98,372,229	\$86,540,579
Plan fiduciary net position	55,608,673	55,608,673	55,608,673
Net pension liability/(asset)	\$ 57,330,747	\$ 42,763,556	\$30,931,906

*Changes in net pension liability.* The Village's changes in net pension liability for the year ended December 31, 2017 was as follows:

	Increase (Decrease)				
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability/(Asset)		
_	(a)	(b)	(a) – (b)		
Balances at December 31, 2016	\$ 91,476,813	\$ 50,087,042	\$ 41,389,771		
Changes for the year:					
Service cost	1,274,496	-	1,274,496		
Interest on total pension liability	6,482,777	-	6,482,777		
Differences between expected					
and actual experience of the					
total pension liability	69,531	-	69,531		
Change of assumptions	3,187,004	-	3,187,004		
Benefit payments, including					
refunds of employee contributions	(4,118,392)	(4,118,392)	-		
Contributions – employer	-	2,938,808	(2,938,808)		
Contributions – employee	-	703,712	(703,712)		
Net investment income	-	6,060,635	(6,060,635)		
Administrative expense		(63,132)	63,132		
Other (net transfer)	-	-	-		
Net changes for the year	6,895,416	5,521,631	1,373,785		
Balances at December 31, 2017	\$ 98,372,229	\$ 55,608,673	\$ 42,763,556		

**Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions.** For the year ended December 31, 2017, the Village recognized pension expense of \$3,872,826. The Village reported deferred outflows and inflows of resources related to pension from the following sources:

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

	Deferred Outflows of Resources	Deferred Inflows of Resources		
Difference between expected and actual experience	\$ 56,411	\$ 1,569,088		
Assumption changes	2,585,682	293,949		
Net difference between projected and actual earnings				
on pension plan investments	-	234,593		
Total	\$ 2,642,093	\$ 2,097,630		

The amounts reported as deferred outflows and inflows of resources related to pension of \$544,463 will be recognized in pension expense as follows:

Year Ending December 31,	Amount
2018	243,361
2019	243,361
2020	(205,853)
2021	(79,269
2022	184,325
Total	\$ 544,463

## C. Firefighters' Pension Plan

**Plan description.** Fire sworn personnel are covered by the Firefighters' Pension Plan, which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee contribution levels are governed by Illinois State Statutes (Chapter 40 ILCS 5/4) and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund.

As provided for in the Illinois Compiled Statutes, the Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits to employees grouped into two tiers. Tier 1 is for employees hired prior to January 1, 2011 and Tier 2 is for employees hired after that date. The following is a summary of the Firefighters' Pension Plan as provided for in Illinois Compiled Statutes.

Tier 1 – Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive a monthly retirement benefit of one half of the monthly salary attached to the rank held in the fire service at the date of retirement. The monthly pension shall be increased by one twelfth of 2.5% of such monthly salary for each additional month over 20 years of service through 30 years of service to a maximum of 75% of such monthly salary. Employees with at least 10 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a firefighter who retired with 20 or more years of service after January

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

1, 1977 shall be increased annually, following the first anniversary date of retirement and paid upon reaching at least the age 55, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 - Covered employees attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive a monthly pension of 2.5% of the final average salary for each year of creditable service. The salary is initially capped at \$112,408 but increases annually thereafter and is limited to 75% of final average salary. Employees with 10 or more years of creditable service may retire at or after age 50 and receive a reduced retirement benefit. The monthly pension of a firefighter shall be increased annually on the January 1 occurring either on or after the attainment of age 60 or the first anniversary of the pension start date, whichever is later. Each annual increase shall be calculated at 3% or one-half the annual unadjusted percentage increase in the CPI, whichever is less.

*Plan membership.* At December 31, 2017, the Firefighters' Pension Plan membership consisted of:

Retirees and beneficiaries	77
Inactive, non-retired members	5
Active members	75
Total	157

Contributions. Participants contribute a fixed percentage of their base salary to the plans. At December 31, 2017, the contribution percentage was 9.455%. If a participant leaves covered employment with less than 20 years of service, accumulated participant contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plans as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village's contributions must accumulate to the point where the past service cost for the Firefighters' Pension Plan is 90% funded by the year 2040. The Village's actuarially determined contribution rate for the fiscal year ending December 31, 2017 was 37.1% of annual covered payroll. For the year ending December 31, 2017 the Village contributed \$3,086,488 to the plan.

*Net pension liability.* The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an annual actuarial valuation as of that date.

Summary of significant accounting policies. The financial statements of the Firefighters' Pension Plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which contributions are due. The Village's contributions are recognized when due and a formal commitment to provide the contributions are made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

Plan investments are reported at fair value. Short-term investments are reported at cost, which approximated fair value. Investments that do not have an established market are reported at estimated fair values.

**Actuarial assumptions.** The total pension liability was determined by an actuarial valuation performed as of December 31, 2016 using the following actuarial methods and assumptions:

Actuarial cost method
Asset valuation method
Actuarial assumptions
Interest rate
Salary increases
Inflation
Cost-of-living adjustments

Entry age normal
Market value
7.00%
4.00%-9.96%
2.50%

Tier 1: 3.00% per year, compounded Tier 2: 2.00% per year, simple

Mortality rates are based on the L&A 2016 study for Illinois Firefighters. The actuarial assumptions used in the December 31, 2016 valuation were based on the results of actuarial experience studies conducted by the Illinois Department of Insurance dated September 26, 2012.

**Long-term expected real rate of return.** See Note 2 for further information on long-term expected real rates of return.

**Discount rate.** The discount rate used to measure the total pension liability for the Firefighters' Pension Plan was reduced from 7.25% to 7.00% comparing to last year. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Firefighters' Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Discount rate sensitivity.** The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability calculated using the discount rates of 7.00% for the Firefighters' Pension Plan as well as what the net pension liability would be if it were to be calculated using a discount rate that is 1 percentage point lower (6.00%) or 1 percentage point higher (8.00%) than the current rate:

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

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	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Total pension liability	\$108,624,445	\$ 94,609,006	\$83,217,544
Plan fiduciary net position	55,023,057	55,023,057	55,023,057
Net pension liability/(asset)	\$ 53,601,388	\$ 39,585,949	\$28,194,487

*Changes in net pension liability.* The Village's changes in net pension liability for the year ended December 31, 2017 was as follows:

	Increase (Decrease)					
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability/(Asset)			
	(a)	(b)	(a) – (b)			
Balances at December 31, 2016	\$ 87,572,560	\$ 48,730,241	\$ 38,842,319			
Changes for the year:						
Service cost	1,479,064	-	1,479,064			
Interest on total pension liability	6,209,074	-	6,209,074			
Differences between expected and actual experience of the total pension liability	140,903	-	140,903			
Change of assumptions	3,067,711	-	3,067,711			
Benefit payments, including refunds of employee contributions	(3,860,306)	(3,860,306)	-			
Contributions – employer	-	3,086,488	(3,086,488)			
Contributions – employee	-	671,040	(671,040)			
Net investment income	-	6,441,396	(6,441,396)			
Administrative expense		(45,802)	45,802			
Other (net transfer)	-	-				
Net Changes for the year	7,036,446	6,292,816	743,630			
Balances at December 31, 2017	\$ 94,609,006	\$ 55,023,057	\$ 39,585,949			

**Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions**. For the year ended December 31, 2017, the Village recognized pension expense of \$4,117,310. The Village reported deferred outflows and inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	
Difference between expected and actual experience	\$ 307,360	\$ 235,200	
Assumption changes	2,827,997	94,199	

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## VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

Net difference between projected and actual earnings on pension plan investments

Total

Solution 1,103,572

\$ 3,135,357 \$ 1,432,971

The amounts reported as deferred outflows and inflows of resources related to pension (\$1,702,386) will be recognized in pension expense as follows:

Year Ending December 31,	Amount
2018	460,327
2019	460,326
2020	(118,007)
2021	(174,054)
2022	507,322
Thereafter	566,472
Total	\$ 1,702,386

# D. Schedules for the Police and Firefighters' Plans

	Police	Firefighters'	
	Pension	Pension	Total
ASSETS			
Cash and cash equivalents	\$ 1,788,140	\$ 1,414,454	\$ 3,202,594
Investments			
U.S. obligations	8,602,676	7,607,586	16,210,262
Corporate bonds	10,132,834	7,667,253	17,800,087
Foreign bonds	913,145	647,386	1,560,531
Negotiable CDs	-	1,817,701	1,817,701
Mutual funds - equity	22,363,404	30,634,371	52,997,775
Common and Preferred			
Stocks	5,288,778	-	5,288,778
Real Estate	6,371,560	5,120,894	11,492,454
Prepaids	8,367	6,566	14,933
Interest receivable	166,894	113,849	280,743
Total assets	55,635,798	55,030,060	110,665,858
LIABILITIES			
Accounts payable	27,125	7,003	34,128

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

Total liabilities	27,125		7,003		34,128
NET POSITION					
Restricted for pension benefits	\$ 55,608,673	\$ 55,023,057		\$ 1	10,631,730
	Police	Fi	refighters'		
	Pension		Pension		Total
ADDITIONS Contributions					
Contributions - employer Contributions - employees	\$ 2,938,808 703,712	\$	3,086,488 671,040	\$	6,025,296 1,374,752
Total contributions	3,642,520		3,757,528		7,400,048
Investment earnings					
Net appreciation in fair value of					
investments	5,026,450		5,270,698		10,297,148
Interest earned on investments	1,156,589		1,250,943		2,407,532
Less investment expense	 (122,404)		(80,245)		(202,649)
Net investment earnings	 6,060,635		6,441,396		12,502,031
Total additions	 9,703,155		10,198,924		19,902,079
DEDUCTIONS					
Contractual services	63,132		45,802		108,934
Benefits and refunds	 4,118,392		3,860,306		7,978,698
Total deductions	 4,181,524		3,906,108		8,087,632
Change in Net Position	5,521,631		6,292,816		11,814,447

# 12. GOVERNMENTAL FUND BALANCES

Governmental fund balances reported on the Balance Sheet for the Governmental Funds at December 31, 2017, include the following:

			Downtown					
	~		Redevelopment		Capital		_	
_	Ge	neral	TIF		Improvements	Nonmajor	1	otal
Fund Balances								
Nonspendable:								
Note receivable	\$	6,499		-	-	-	\$	6,499
Prepaid items		107,241		-	-	-		107,241
Total Nonspendable		113,740		-	-	-		113,740
Restricted for:								
Economic Development		160,117	826,75	3	-	5,737,357		6,724,227
Road Improvements		-		-	-	641,524		641,524
Public Safety		-		-	-	2,388,179		2,388,179

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

Debt Service		-	-	457	457
Total Restricted	160,117	826,753	-	8,767,517	9,754,387
Assigned to:					
Capital Projects	-	-	4,841,958	1,806,437	6,648,395
Debt Service		-	-	-	-
Total Assigned	-	-	4,841,958	1,806,437	6,648,395
Unassigned:	18,621,361	-	-	-	18,621,361
Total Fund Balances	\$ 18,895,218	\$ 826,753	\$ 4,841,958	\$ 10,573,954	\$ 35,137,883

# 13. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions and requires governments to report a liability on the face of the financial statements for the other postemployment benefits (OPEB) that they provide. Statement No. 75 requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information (RSI) about their OPEB benefits. Among the new note disclosures is a description of the effect on the reported OPEB liability of using a discount rate and a healthcare cost trend rate that are one percentage point higher and one percentage point lower than assumed by the government. The new RSI includes a schedule showing the causes of increases and decreases in the OPEB liability and a schedule comparing a government's actual OPEB contributions to its contribution requirements. The provisions of this statement are effective for financial statements for the Village's fiscal year ending December 31, 2018.
- GASB Statement No. 83, Certain Asset Retirement Obligations (GASB 83), addresses accounting and financial reporting for certain asset retirement obligations (ARO). This statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. This statement requires that recognition occurs when the liability is both incurred and reasonably estimable, and it also requires the measurement of an ARO be based on the best estimate of the current value of outlays expected to be incurred. This statement also requires disclosure about the nature of a government's AROs, the methods and assumptions used for the estimated of the liabilities, and the estimated remaining useful life of the associated tangible capital asset. The provisions of this statement are effective for financial statements for the Village's fiscal year ending December 31, 2019.
- GASB Statement No. 84, Fiduciary Activities, establishes criteria for identifying fiduciary activities of all state and local governments. An activity meeting the criteria

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

- GASB Statement No. 84, Fiduciary Activities, establishes criteria for identifying fiduciary activities of all state and local governments. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. An exception to that requirement is provided for a business-type activity that normally expects to hold custodial assets for three months or less. The requirements of this Statement will enhance consistency and comparability by establishing specific criteria for identifying activities that should be reported as fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities. The provisions of this statement are effective for financial statements for the Village's fiscal year ending December 31, 2019.
- GASB Statement No. 85, Omnibus 2017, addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits. The provisions of this statement are effective for financial statements for the Village's fiscal year ending December 31, 2018.
- GASB Statement No. 86, Certain Debt Extinguishment Issues, establishes accounting and financial reporting guidance for transactions in which cash and other monetary assets acquired with only existing resources (resources other than the proceeds of refunding debt), are placed in an irrevocable trust for the sole purpose of extinguishing debt. When debt is defeased in substance, the debt, cash, and other monetary assets placed in trust are no longer reported in the financial statements. But governments are required to disclose information in the notes to the financial statements about debt that has been defeased in substance. Statement 86 also provides guidance relating to prepaid insurance on debt that is extinguished. When governments extinguish debt, whether through a legal extinguishment or through an in substance defeasance, this statement will require that any remaining prepaid insurance related to the extinguished debt be included in the net carrying amount of that debt for the purpose of calculating the difference between the reacquisition price and the net carrying amount of the debt. The provisions of this statement are effective for financial statements for the Village's fiscal year ending December 31, 2018.
- GASB Statement No. 87, Leases, establishes a single approach to accounting for and reporting leases by state and local governments. The standard addresses the reporting for governments that are lessors or lessees. The provisions of this statement are effective for financial statements for the Village's fiscal year ending December 31, 2020.

When they become effective, application of these standards may restate portions of these financial statements.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements

December 31, 2017

### 14. COMPONENT UNIT - DOWNERS GROVE PUBLIC LIBRARY

### A. Summary of Significant Accounting Policies

The statements for the component unit, Downers Grove Public Library (the Library), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The more significant of the Library accounting policies are described below.

## 1. Fund Accounting

The Library uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to determine legal compliance and to aid financial management by segregating transactions related to certain governments functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for substantially all of the Library's general activities, including, the acquisition or construction of general capital assets (capital projects funds) and the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the Library, not accounted for in some other fund.

#### 2. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the Library. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds are reported as separate columns in the combining and individual fund financial statements.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

The Library reports the following major governmental funds:

The *General Fund* is the Library's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Library Debt Service Fund* is used for the payment of the Library's debt service.

The Library Constuction Fund is used to provide for capital needs or emergency expenditures.

## 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied (i.e. intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Library considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded when payment is due.

Charges for services revenues associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Fine revenues are not susceptible to accrual because generally they are not measurable until received in cash. The Library recognizes property taxes when they become both measurable and available in the year intended to finance.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Library's policy to use restricted resources first, then unrestricted resources as they are needed.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

The Library reports unearned and unavailable revenue on its financial statements. Unearned and unavailable revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned and unavailable revenues also arise when resources are received by the Library before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Library has a legal claim to the resources, the liability for unearned or unavailable revenue is removed from the financial statements and revenue is recognized.

### 4. Cash and Cash Equivalents and Investments

Investments consist of certificates of deposit and treasury obligations with maturities greater than three months. Investments are reported at fair value, except that non-negotiable certificates of deposit are stated at cost.

#### 5. Receivables

The recognition of receivables associated with non-exchange transactions is as follows:

- Imposed non-exchange receivables (such as: property taxes and fines) are recognized when an enforceable legal claim has arisen.

### 6. Capital Assets

Capital assets, which include property, plant, and equipment are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined as having a useful life greater than one year with an initial, individual cost of \$25,000 or more for all capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Description	Years
Buildings Capital equipment	50 - 65 $5 - 15$

### 7. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time. The Library has one item that

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## VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements
December 31, 2017

qualifies for reporting in this category: the deferred outflows related to pensions, which represents pension items that will be recognized as pension expense in future periods.

### 8. Compensated Absences

It is the Library's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All pay due in the event of termination is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have been incurred, for example, as a result of employee resignations and retirements near the end of the fiscal year and the payout is actually due to them but has not yet been paid.

## 9. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

#### 10. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow resource (revenue) until that future time.

### 11. Fund Balances/Net Position

Governmental fund equity is classified as fund balance and displayed as follows:

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the Library through formal action of the Library Board. Fund balance amounts are committed through a motion of the Library Board. This motion must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require another motion of the Library Board.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that are not considered restricted or committed. Fund balance may be assigned through the following: 1) the Village Council and Library Board assign amounts for a specific purpose. 2) All remaining positive spendable amounts

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements

December 31, 2017

in governmental funds, other than the general fund, that are neither restricted nor committed. Assignments may take place after the end of the reporting period.

e. Unassigned – Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The Library considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending.

Net investment in capital assets represents the book value of capital assets less any long-term debt outstanding issued to acquire or construct the capital assets.

#### 12. Use of Estimates

In preparing financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### B. Deposits and Investments

The Library maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the Library's funds.

#### Library Deposits and Investments

The Library's investment policy authorizes the Library to invest in all investments allowed by Illinois Compiled Statutes. These include deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and Illinois Funds (created by the Illinois State Legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value).

The Library's investment policy does limit its deposits to financial institutions that are members of the FDIC system and are capable of posting collateral for amounts in excess of FDIC insurance.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

It is the policy of the Library to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Library and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, legality, safety, liquidity, and yield.

## Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Library's deposits may not be returned to it. The Library's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by the Library, an independent third-party or the Federal Reserve Bank of Chicago.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Fund's share price, the price for which investments could be sold.

#### Investments

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Library limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for cash requirements for ongoing operations in shorter-term securities.

	Inv	vestment ratings			
Investment Type	Fair Value	AAA	AA	A	Not Rated
Illinois Funds	\$1,406,081	\$1,406,081	-		

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Library limits its exposure to credit risk limiting investments to the safest types of securities; pre-qualifying the financial institutions, intermediaries, and advisors with which the Library will conduct business; and diversifying the investment portfolio so that potential losses on individual investments will be minimized. Illinois Funds are rated AAA.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Library will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Library's

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements

December 31, 2017

investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by an independent third-party custodian and evidenced by safekeeping receipts and a written custodial agreement. Illinois Funds are not subject to custodial credit risk.

Concentration of credit risk is the risk that the Library has a high percentage of its investments invested in one type of investment. The Library's investment policy requires diversification of investments to avoid unreasonable risk by limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities); no financial institution shall hold more than 40% of the Library's investment portfolio, exclusive of U.S. Treasury securities in safekeeping; monies deposited at a financial institution shall not exceed 75% of the capital stock and surplus of that institution; commercial paper shall not exceed 10% of the Library's investment portfolio, excepting bond issue proceed investments; and deposits in any one public investment pool shall not exceed 50% of the Library's investment portfolio.

### C. Receivables

Property taxes for 2016 attach as an enforceable lien on January 1 of the year of the levy on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are payable in two installments, on or about June 1 and September 1. The County collects such taxes and remits them periodically. Management has determined that an allowance for uncollectible accounts is not necessary. As the 2017 tax levy is intended to fund expenditures for the 2018 fiscal year, these taxes are deferred as of December 31, 2017.

#### D. Capital Assets

Capital asset activity for the year ended December 31, 2017 was as follows:

	Balances January 1		Increases	Decreases	Balances December 31		
GOVERNMENTAL ACTIVITIES							
Capital assets not being depreciated							
Land	\$ 222,211	\$	-	\$ -	\$	222,211	
Total capital assets not being depreciated	222,211		-	-		222,211	
Capital assets being depreciated							
Buildings	11,890,936		_	_		11,890,936	
Capital equipment	5,855,770		522,078	1,284,897		5,092,951	
Total capital assets being depreciated	17,746,706	Ó	522,078	1,284,897		16,983,887	
Less accumulated depreciation for							
Buildings	2,670,512	2	238,105	_		2,908,617	
Capital equipment	2,493,429		428,010	853,835		2,067,604	
Total accumulated depreciation	5,163,941		666,115	853,835		4,976,221	
Total capital assets being depreciated, net	12,582,765	5	(144,037)	431,062		12,007,666	
GOVERNMENTAL ACTIVITIES							
CAPITAL ASSETS, NET	\$ 12,804,976	5 \$	(144,037)	\$ 431,062	\$	12,229,877	

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## VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

Depreciation expense was charged to functions/programs of the component unit as follows:

GOVERNMENTAL ACTIVITIES Community services

\$ 666,115

## E. Long-Term Debt

Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2017, was as follows:

	Balances January 1 Additions			Reductions	_	Balances cember 31	Current Portion		
Compensated absences payable* Net OPEB payable * General obligation bonds payable Net Pension liability –IMRF*	\$	63,930 194,127 615,000 1,677,598	\$	26,776 - -	\$ 63,930 3,065 615,000 144,497	\$	26,776 191,062 - 1,533,101	\$	8,033
TOTAL	\$	2,550,655		\$26,776	\$ 826,492	\$	1,750,939	\$	8,033

<sup>\*</sup> The Library General Fund liquidates the compensated absences, Net OPEB and Net Pension IMRF liabilities.

## General Obligation Bonds

The Village issues general obligation bonds for the Library to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. All of the general obligation bonds are retired by the debt service fund. General obligation bonds currently outstanding are as follows:

	Balances January 1		Additions	Refunding/ s Retirements		Balances December 31		Current Portion
\$2,430,000 General Obligation Refunding Bonds, Series 2013, dated January 22, 2013, due in installments of \$600,000 to \$615,000 plus interest at .920% due January 1, 2017.	615,000	\$	-	\$	615,000	\$	-	\$ -
TOTAL	\$ 615,000	\$	-	\$	615,000	\$	-	\$ 

### F. Risk Management

The Library is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. The Library purchases insurance in the open market.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Notes to Financial Statements December 31, 2017

# G. Contingent Liabilities

The Library is not aware of any current or potential litigation.

# H. Post Employment Benefits

In addition to providing pension benefits, the Village provides post employment health care and life insurance benefits (OPEB), in accordance with the personnel policy manual, to all employees who meet the eligibility requirements under the applicable retirement system. Currently, 25 active members with 3 retirees and spouses are participating in the Village's health care plan. The employee pays 100% of the cost of the health and life insurance premiums for the post employment benefits with the exception of health benefits for retirees that have reached 65. Once an employee reaches 65 years of age, the Village subsidizes 50% of the health insurance premium. For new retirees after September 1, 2009, the retiree pays 100% of the cost of the health and life insurance premiums. The annual required contribution for 2017 was \$20,127. All health care benefits are provided through the Village's self-insured health plan. The benefit levels are the same as those afforded to active employees. The Village first had an actuarial valuation as of December 31, 2007. The Library's Net OPEB obligation as of December 31, 2017 was \$191,062.

In the actuarial valuations, the entry-age normal actuarial cost method was used. The actuarial assumptions included 3.5% investment rate of return and an annual healthcare cost trend rate of 0%, a reduction from 4.4% a year ago. Both rates include a 3% inflation assumption. The remaining amortization period at December 31, 2017 was 30 years.

The net OPEB obligation as of December 31, 2017 was calculated as follows:

Annual Required Contribution	\$ 20,127
Interest on Net OPEB Obligation	6,794
Adjustment to Annual Required Contribution	( <u>6,471)</u>
Annual OPEB Cost	20,450
Contributions Made	(23,515)
Increase (Decrease) in Net OPEB Obligation	(3,065)
Net OPEB Obligation, Beginning of Year	194,127
Net OPEB Obligation, End of Year	\$ <u>191,062</u>

Actuarial valuations include estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARCs of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The funded status of the plan as of December 31, 2017 was as follows:

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Financial Statements December 31, 2017

Actuarial Accrued Liability (AAL)	\$ 274,434
Actuarial Value of Assets	0
Unfunded Actuarial Accrued Liability (UAAL)	274,434
Funded Ratio (Actuarial Value of Plan Assets/AAL)	0.0%
Covered Payroll	\$ 1,639,836
UAAL as a Percentage of Covered Payroll	16.7%

# I. Stewardship, Legal Compliance and Accountability - Budgets

All departments of the Library submit requests for budgets to the Library Director so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested budgets for the next fiscal year.

The proposed budget is presented to the Library Board for review.

The Library Director is authorized to transfer budgeted amounts between programs within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the Library Board and Village Council.

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# **SECTION 4**

# REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by GASB but are not considered a part of basis financial statements. Such information includes:

- Budgetary Comparison Schedule-General Fund
- Budgetary Comparison Schedule-Downtown Redevelopment TIF Fund
- Schedule of Funding Progress
  - > Other Post-Employment Benefit Plan
- Schedule of Employer Contributions
  - > Illinois Municipal Retirement Fund (IMRF)
  - > Police Pension Fund
  - > Firefighters' Pension Fund
  - > Other Post-Employment Benefit Plan
- Schedule of Changes in the Employer's Net Pension Liability and Related Ratios
  - > Illinois Municipal Retirement Fund (IMRF)
  - > Police Pension Fund
  - > Firefighters' Pension Fund
- Schedule of Investment Returns
  - > Police Pension Fund
  - > Firefighters' Pension Fund

Notes to the Required Supplementary Information

 Budgetary Information-Budgets are adopted on a basis consistent with generally accepted accounting principles RES 2018-7785 Page 112 of 230

# VILLAGE OF DOWNERS GROVE, ILLINOIS Required Supplementary Information

General Fund

	Budgeted A	mounts		
	Original	Final	Actual	Variance
DEL IEN II IEG				
REVENUES	\$ 2.050.000	e 2.050.000	¢ 1070047	e (71.052)
Home Rule Sales Tax	, , , , , , , , ,	\$ 2,050,000	\$ 1,978,047	\$ (71,953)
Property tax	12,580,460	12,580,460	12,677,308	96,848
Utility tax Other taxes	5,100,000	5,100,000	4,533,442	(566,558)
	1,440,000	1,440,000	1,478,692	38,692
Licenses & permits	1,659,950	1,659,950	2,338,815	678,865
Intergovernmental Income tax	5,000,000	5 000 000	4 499 202	(511 (07)
	, ,	5,000,000	4,488,393	(511,607)
Sales tax	12,300,000 1,200,000	12,300,000	11,652,631	(647,369)
Local use tax		1,200,000	1,264,020	64,020
Grants	371,291	371,291	605,271	233,980
Charges for services & fees	4,332,700	4,332,700	4,513,528	180,828
Fines & forfeitures	650,700	650,700	567,895	(82,805)
Investment income	190,000	190,000	179,660	(10,340)
Contributions and donations	46 075 101	46 075 101	882	882
Total revenues	46,875,101	46,875,101	46,278,584	(596,517)
EXPENDITURES				
Current				
General government	5,106,622	5,106,622	4,838,628	(267,994)
Public works	6,078,078	6,078,078	5,518,039	(560,039)
Community development	2,490,483	2,490,483	2,338,577	(151,906)
Public safety	32,332,114	32,332,114	32,845,601	513,487
Community services	846,811	846,811	724,441	(122,370)
Total expenditures	46,854,108	46,854,108	46,265,286	$\frac{(122,370)}{(588,822)}$
Total expenditures	10,021,100	10,021,100	10,203,200	(300,022)
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	20,993	20,993	13,298	(7,695)
				_
Net change in fund balance	20,993	20,993	13,298	\$ (7,695)
Fund balance beginning	18,881,920	18,881,920	18,881,920	
Fund balance origining  Fund balance ending	\$ 18,902,913	\$ 18,902,913	\$ 18,895,218	
rund balance ending	\$ 10,902,913	\$ 10,902,913	\$ 10,093,218	

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Required Supplementary Information
Downtown Redevelopment TIF Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
For the Year Ended December 31, 2017

	Budgeted	Amounts		
	Original	Final	Actual	Variance
REVENUES	<b></b>	<b>.</b>		
Property tax	\$ 3,151,869	\$ 3,151,869	\$ 3,115,275	\$ (36,594)
Investment income	2 171 060	2.151.060	1,442	1,442
Total revenues	3,151,869	3,151,869	3,116,717	(35,152)
EXPENDITURES Current				
Community Development	77,200	77,200	58,219	(18,981)
Total expenditures	77,200	77,200	58,219	(18,981)
Excess (deficiency) of revenues over (under) expenditures	3,074,669	3,074,669	3,058,498	(16,171)
OTHER FINANCING SOURCES (USES)				
Transfers out	(3,445,353)	(3,445,353)	(3,444,391)	962
Proceeds from sale of capital assets			5,941	5,941
Total other financing sources (uses)	(3,445,353)	(3,445,353)	(3,438,450)	6,903
Net change in fund balance	(370,684)	(370,684)	(379,952)	\$ (9,268)
Fund balance beginning	1,206,705	1,206,705	1,206,705	
Fund balance ending	\$ 836,021	\$ 836,021	\$ 826,753	

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Required Supplementary Information
Other Post-Employment Benefits Plan
Schedule of Funding Progress
Last Six Calendar Years

# **Schedule of Funding Progress**

				<del></del>		
						UAAL
		Actuarial				as a
	Actuarial	Accrued	Unfunded			Percentage
Actuarial	Value of	Liability (AAL)	AAL	Funded	Covered	of Covered
Valuation	Assets	Entry-Age	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
12/31/2012	-	15,149,883	15,149,883	0.00%	25,284,695	59.9%
12/31/2013	-	7,887,553	7,887,553	0.00%	26,148,495	30.2%
12/31/2014	-	7,887,553	7,887,553	0.00%	25,755,962	30.6%
12/31/2015	-	11,818,551	11,818,551	0.00%	26,628,733	44.4%
12/31/2016	-	11,565,434	11,565,434	0.00%	26,598,815	43.5%
12/31/2017	-	11,885,761	11,885,761	0.00%	26,799,817	44.4%

Note: This schedule includes the Library.

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Required Supplementary Information Illinois Municipal Retirement Fund Schedule of Employer Contributions Last Three Calendar Years

	2015			2016			2017		
	Primary			Primary			Primary		
	Government	Library	Total	Government	Library	Total	Government	Library	Total
Actuarially Determined Contribution	\$ 1,493,437	\$ 260,976	\$ 1,754,413	\$ 1,411,629	\$ 262,886	\$ 1,674,515	\$ 1,350,385	\$ 253,596	\$ 1,603,981
Contributions in Relation to the Actuarially									
determined Contribution	(1,496,165)	(261,453)	(1,757,618)	(1,409,766)	(264,748)	(1,674,514)	(1,350,385)	(253,596)	(1,603,981)
Contribution Deficiency (Excess)	\$ (2,728)	\$ (477)	\$ (3,205)	\$ 1,863	\$ (1,862)	\$ 1	\$ -	\$ -	\$ -
Covered-Employee Payroll	\$ 12,005,119	\$ 2,097,880	\$ 14,102,999	\$ 11,977,627	\$ 2,249,347	\$ 14,226,974	\$ 11,621,210	\$ 2,133,339	\$13,754,549
Contributions as a Percentage of Covered-Employee Payroll	12.46%	12.46%	12.46%	11.77%	11.77%	11.77%	11.62%	11.89%	11.66%

### **Notes to Schedule**

The Village implemented GASB Statement No. 68 in fiscal year 2015. Additional years information will be displayed as it becomes available.

### Valuation date:

Actuarially determined contribution rates are calculated as of December 31 of the year prior to the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Aggregate entry age normal
Amortization period Level percentage of payroll, closed

Remaining amortization period 27 years

Asset valuation period 5-Year smoothed market; 20% corridor

Inflation 3.50%

Salary increases 3.75% to 14.50% including inflation

Investment rate of return 7.50%

Retirement age Experience-based table of rates that are specific to the type of eligibility

Mortality RP-2014 and MP-2014 Mortality Tables

#### Other information:

There were no benefit changes during the year.

### VILLAGE OF DOWNERS GROVE, ILLINOIS

Required Supplementary Information
Police Pension Fund
Schedule of Employer Contributions
Last Ten Calendar Years

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Actuarially Determined Contribution	\$ 1,145,653	\$ 1,262,129	\$ 1,705,508	\$ 1,880,508 \$	1,567,925	\$ 1,943,836 \$	2,303,858	5 2,261,516 \$	2,664,454	\$ 2,915,699
Contributions in relation to the Act determined contribution Contribution deficiency (excess)	uarially 1,144,537 \$ 1,116	1,271,750 \$ (9,621)	1,719,379 \$ (13,871)	1,893,250 \$ (12,742) \$	1,594,098 (26,173)	1,948,188 \$ (4,352) \$	2,328,358 (24,500) \$	2,274,955 5 (13,439) \$	2,689,713 (25,259)	2,938,808 \$ (23,109)
Covered-employee payroll	\$ 6,305,357	\$ 6,649,392	\$ 6,237,227	\$ 6,536,221	6,541,826	\$ 6,678,953 \$	6,736,518	5 6,569,302 \$	7,696,273	\$ 7,965,643
Contributions as a percentage of co employee payroll	18.2%	19.1%	27.6%	29.0%	24.4%	29.2%	34.6%	34.6%	34.9%	36.9%

#### **Notes to Schedule:**

The information is formated to comply with the requirements of GASB Statement 67.

Valuation date: Actuarially determined contribution rates are calculated as of January 1 of the prior fiscal year.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry-age normal

Amortization method Level percentage of payroll, closed

Remaining amortization period 23 years (The funding schedule was reset to end in 2040 in 2011)

Asset valuation method Market Inflation 2.5%

Salary increases 4.00%-8.61%(Tier 1: 3% per year, compounded; Tier2: 2% per year, simple), including inflation

Investment rate of return 7.00%

Retirement age See Note 11 in the Notes to Financial Statements

Mortality Table for Illinois Police Officers.

### VILLAGE OF DOWNERS GROVE, ILLINOIS

Required Supplementary Information Firefighters' Pension Fund Schedule of Employer Contributions Last Ten Calendar Years

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Actuarially Determined Contribution	\$ 1,017,249	\$ 1,578,223	\$ 1,979,952	\$ 2,203,343	\$ 1,995,726	\$ 2,183,670	\$ 2,467,520	\$ 2,330,108	\$ 2,820,461	\$ 3,060,616
Contributions in ralation to the Actuarially determined contribution	1,030,534	1,585,181	1,997,659	2,216,722	2,155,369	2,249,893	2,494,658	2,344,190	2,847,524	3,086,488
Contribution deficiency (excess)	\$ (13,285)	\$ (6,958)	\$ (17,707)	\$ (13,379)	\$ (159,643)	\$ (66,223)	\$ (27,138)	\$ (14,082)	\$ (27,063)	\$ (25,872)
Covered-employee payroll	\$ 6,266,722	\$ 6,230,701	\$ 6,564,530	\$ 6,416,127	\$ 6,443,319	\$ 6,695,413	\$ 7,029,608	\$ 6,981,874	\$ 8,034,062	\$ 8,315,255
Contributions as a percentage of covered- employee payroll	16.4%	25.4%	30.4%	34.5%	33.5%	33.6%	35.5%	33.6%	35.4%	37.1%

#### **Notes to Schedule:**

The information is formated to comply with the requirements of GASB Statement 67.

Valuation date: Actuarially determined contribution rates are calculated as of January 1 of the prior fiscal year.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry-age normal

Amortization method Level percentage of payroll, closed

Remaining amortization period 23 years (The funding schedule was reset to end in 2040 in 2011)

Asset valuation method Market Inflation 2.5%

Salary increases 4.00%-9.96% (Tier 1: 3% per year, compounded; Tier2: 2% per year, simple), including inflation

Investment rate of return 7.00%

Retirement age See Note 11 in the Notes to Financial Statements

Mortality Mortality rates are based on the L&A 2016 study for Illinois Firefighters.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Required Supplementary Information Other Post-Employment Benefits Plan Schedule of Employer Contributions Last Six Calendar Years

Calendar Year	Employer Contributions	Annual Required Contributions (ARC)	Percentage of ARC Contributed
2012	\$ 420,609	\$ 729,362	57.67%
2013	479,178	452,255	105.95%
2014	382,857	471,615	81.18%
2015	426,581	534,170	79.86%
2016	417,730	555,537	75.19%
2017	553,566	598,284	92.53%

Note: This schedule includes the Library.

# VILLAGE OF DOWNERS GROVE, ILLINOIS Required Supplementary Information Illinois Municipal Retirement Fund

## Schedule of Changes in the Employer's Net Pension Liability and Related Ratios Last Three Calendar Years

	2015			2016			2017		
	Primary			Primary			Primary		
	Government	Library	Total	Government	Library	Total	Government	Library	Total
Total Pension Liability									
Service Cost	1,399,755	244,605	1,644,360	1,292,677	240,920	1,533,597	1,273,409	239,141	1,512,550
Interest on Total Pension Liability	5,048,517	882,220	5,930,737	5,381,059	1,002,882	6,383,941	5,574,540	1,046,877	6,621,417
Differences Between Expected and Actual Experience of	(704.004)	(400 444)	(007.000)	(004.704)	(470.040)	(4 007 007)	(540,000)	(05.000)	(000 500)
the Total Pension Liability	(704,694)	(123,144)	(827,838)	(924,724)	(172,343)	(1,097,067)	(510,690)	(95,906)	(606,596)
Change of Assumptions	2,393,221	418,211	2,811,432	183,725	34,241	217,966	(189,119)	(35,516)	(224,635)
Benefit Payments, Including Refunds of Employee Contributions	(2,773,367)	(484,641)	(3,258,008)	(3.087,703)	(EZE 464)	(2.662.467)	(2.020.500)	(567,257)	(2 507 056)
Net Change in Total Pension Liability	5,363,432	937,251	6,300,683	2,845,034	(575,464) 530,236	(3,663,167) 3,375,270	(3,020,599) 3,127,541	587,339	(3,587,856) 3,714,880
Net Change in Total Pension Liability	5,303,432	937,231	0,300,063	2,045,034	550,250	3,373,270	3,127,341	367,339	3,7 14,000
Total Pension Liability - Beginning	68,000,365	11,882,949	79,883,314	73,363,797	12,820,200	86,183,997	76,208,831	13,350,436	89,559,267
Total Pension Liability - Ending	73,363,797	12,820,200	86,183,997	76,208,831	13,350,436	89,559,267	79,336,372	13,937,775	93,274,147
Plan Fiduciary Net Position									
Contributions - Employer	1,880,820	328,670	2,209,490	1,481,506	276,112	1,757,618	1,409,766	264,748	1,674,514
Contributions - Employee	539,585	94,292	633,877	549,971	102,500	652,471	572,935	107,595	680,530
Net Investment Income	3,989,810	697,213	4,687,023	339,210	63,220	402,430	4,608,713	865,498	5,474,211
Benefit Payments, Including Refunds of Employee									
Contributions	(2,773,367)	(484,641)	(3,258,008)	(3,087,703)	(575,464)	(3,663,167)	(3,020,599)	(567,257)	(3,587,856)
Other (Net Transfer)	(173,248)	(30,275)	(203,523)	(1,122,264)	(259,343)	(1,381,607)	394,386	61,252	455,638
Net Change in Plan Fiduciary Net Position	3,463,600	605,259	4,068,859	(1,839,280)	(392,975)	(2,232,255)	3,965,201	731,836	4,697,037
Plan Fiduciary Net Position - Beginning	65,583,203	11,460,554	77,043,757	69,046,803	12,065,813	81,112,616	67,207,523	11,672,838	78,880,361
Plan Fiduciary Net Position - Ending	69,046,803	12,065,813	81,112,616	67,207,523	11,672,838	78,880,361	71,172,724	12,404,674	83,577,398
Employer's Net Pension Liability - Ending	4,316,994	754,387	5,071,381	9,001,308	1,677,598	10,678,906	8,163,648	1,533,101	9,696,749
Plan Fiduciary Net Position as a Percentage of the									
Total Pension Liability	94.12%	94.12%	94.12%	88.19%	87.43%	88.08%	89.71%	89.00%	89.60%
Covered-Employee Payroll	11,919,013	2,082,827	14,001,840	12,005,119	2,097,880	14,102,999	11,977,627	2,249,347	14,226,974
Employer's Net Pension Liability as a Percentage of Covered-Employee Payroll	36.22%	36.22%	36.22%	74.98%	79.97%	75.72%	68.16%	68.16%	68.16%

### **Notes to Schedule**

The Village implemented GASB Statement No. 68 in fiscal year 2015. Additional years information will be displayed as it becomes available.

Changes in assumptions related to retirement age, discount rate and mortality were made since the prior measurement date.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Required Supplementary Information Police Pension Fund

# Schedule of Changes in the Employer's Net Pension Liability and Related Ratios Last Four Calendar Years

	2014	2015	2016	2017
TOTAL PENSION LIABILITY				
Service cost	\$ 1,393,865	\$ 1,101,137	\$ 1,188,341	\$ 1,274,496
Interest Changes of benefit terms	5,622,939	6,244,771	6,255,335	6,482,777
Differences between expected and actual experience	141,731	(3,247,820)	(113,300)	69,531
Changes of assumptions	4,756,031	(301,276)	(248,849)	3,187,004
Benefit payments, including refunds of member contributions	(3,143,338)	(3,531,805)	(3,770,391)	(4,118,392)
Net change in total pension liability	8,771,228	265,007	3,311,136	6,895,416
Total pension liability - beginning	79,129,442	87,900,670	88,165,677	91,476,813
TOTAL PENSION LIABILITY-ENDING	\$ 87,900,670	\$ 88,165,677	\$ 91,476,813	\$ 98,372,229
PLAN FIDUCIARY NET POSITION				
Employer contributions	\$ 2,328,358	\$ 2,274,955	\$ 2,689,713	\$ 2,938,808
Employee contributions	723,877	669,478	772,223	703,712
Net investment income	1,527,392	(159,155)	2,811,623	6,060,635
Benefit payments, including refunds of member contributions		(3,531,805)	(3,770,391)	(4,118,392)
Administrative expense	(37,674)	(45,154)	(68,989)	(63,132)
Net change in plan fiduciary net position	1,398,615	(791,681)	2,434,179	5,521,631
Plan fiduciary net position - beginning	47,045,929	48,444,544	47,652,863	50,087,042
PLAN FIDUCIARY NET POSITION-ENDING	\$ 48,444,544	\$ 47,652,863	\$ 50,087,042	\$ 55,608,673
EMPLOYER'S NET PENSION LIABILITY	\$ 39,456,126	\$ 40,512,814	\$ 41,389,771	\$ 42,763,556
Plan fiduciary net position as a percentage of the total				
pension liability	55.11%	54.05%	54.75%	56.53%
	A ( = 2 ( = 1 )	A 6 5 60 3 5 5	A = 606.055	-04-41-
Covered-employee payroll	\$ 6,736,518	\$ 6,569,302	\$ 7,696,273	7,965,643
****				
Village's net pension liability as a percentage of covered-	505.710/	616 7007	527 700 /	526050
employee payroll	585.71%	616.70%	537.79%	536.85%

### **Notes to Schedule:**

The Village implemented GASB Statement No. 68 in fiscal year 2014. Additional years information will be displayed as it becomes available.

Changes in assumptions related to salary increases, discount rate, inflation, retirement age, disability rates, termination and mortality were made since the prior measurement date.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Required Supplementary Information Firefighters' Pension Fund

Schedule of Changes in the Employer's Net Pension Liability and Related Ratios Last Four Calendar Years

		2014	2015	2016	2017
TOTAL PENSION LIABILITY					
Service cost	\$	1,590,174	\$ 1,366,967	\$ 1,379,081	\$ 1,479,064
Interest Changes of benefit terms		4,954,245	5,676,970	5,908,905	6,209,074
Differences between expected and actual experience		2,431,084	(408,144)	256,883	140,903
Changes of assumptions		4,037,822	(163,463)	254,235	3,067,711
Benefit payments, including refunds of member contribution	5	(3,000,329)	(3,089,065)	(3,457,378)	(3,860,306)
Net change in total pension liability		10,012,996	3,383,265	4,341,726	7,036,446
Total pension liability - beginning		69,834,573	79,847,569	83,230,834	87,572,560
TOTAL PENSION LIABILITY-ENDING	\$	79,847,569	\$ 83,230,834	\$ 87,572,560	\$ 94,609,006
PLAN FIDUCIARY NET POSITION					
Employer contributions	\$	2,494,658	\$ 2,344,190	\$ 2,847,524	\$ 3,086,488
Employee contributions		654,851	658,542	662,633	671,040
Net investment income		2,265,575	370,944	3,032,688	6,441,396
Benefit payments, including refunds of member contriutions		(3,000,329)	(3,089,065)	(3,457,378)	(3,860,306)
Administrative expense		(48,593)	(58,394)	(48,801)	(45,802)
Net change in plan fiduciary net position		2,366,162	226,217	3,036,666	6,292,816
Plan fiduciary net position - beginning		43,101,196	45,467,358	45,693,575	48,730,241
PLAN FIDUCIARY NET POSITION-ENDING	\$	45,467,358	\$ 45,693,575	\$ 48,730,241	\$ 55,023,057
EMPLOYER'S NET PENSION LIABILITY	\$	34,380,211	\$ 37,537,259	\$ 38,842,319	\$ 39,585,949
Plan fiduciary net position as a percentage of the total					
pension liability		56.94%	54.90%	55.65%	58.16%
Covered-employee payroll	\$	7,029,608	\$ 6,981,874	\$ 8,034,062	\$ 8,315,255
Village's net pension liability as a percentage of covered-					
employee payroll		489.08%	537.64%	483.47%	476.06%

### **Notes to Schedule:**

The Village implemented GASB Statement No. 68 in fiscal year 2014. Additional years information will be displayed as it becomes available.

Changes in assumptions related to salary increases, discount rate, inflation, retirement age, disability rates, termination and mortality were made since the prior measurement date.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Required Supplementary Information
Police Pension Fund
Schedule of Investment Returns
Last Four Calendar Years

	2014	2015	2016	2017
Annual money-weighted rate of return,			2010	
net of investment expense	3.40%	-0.24%	6.02%	12.30%

# **Notes to Schedule:**

The Village implemented GASB Statement No. 67 in fiscal year 2014. Additional years information will be displayed as it becomes available.

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Required Supplementary Information Firefighters' Pension Fund Schedule of Investment Returns Last Four Calendar Years

	2014	2015	2016	2017
Annual money-weighted rate of return,				
net of investment expense	5.40%	0.91%	6.73%	13.37%

# **Notes to Schedule:**

The Village implemented GASB Statement No. 67 in fiscal year 2014. Additional years information will be displayed as it becomes available.

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to Required Supplementary Information

December 31, 2017

### 1. BUDGETS

All departments of the Village submit requests for budgets to the Village Manager so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested budgets for the next fiscal year. All governmental funds have legally adopted annual budgets. Budgets are prepared in accordance with generally accepted accounting principles, except for depreciation.

The proposed budget is presented to the Village Council for review. The governing body holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget.

The manager is authorized to transfer budgeted amounts between programs within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the governing body. Three budget amendments were completed during the fiscal year with Village Council's approval.

Expenditures may not legally exceed budgeted appropriations at the fund level.

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### **SECTION 5**

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

- Major Governmental Funds
  - > Detailed Budgetary Comparison Schedules General Fund
  - > Budgetary Comparison Schedules Capital Imrovements Fund
- Nonmajor Governmental Funds
  - > Combining Statements Nonmajor Governmental Funds
    - Special Revenue Funds
    - Debt Service Funds
    - Capital Projects Funds
  - > Combining Statements Nonmajor Special Revenue Funds
  - > Budgetary Comparison Schedules Nonmajor Special Revenue Funds
  - > Combining Statements Nonmajor Debt Service Funds
  - > Budgetary Comparison Schedules Nonmajor Debt Service Funds
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- Major Enterprise Funds
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- Internal Service Funds
  - > Combining Statements Internal Service Funds
  - > Budgetary Comparison Schedules Internal Service Funds
- Pension Trust Funds
  - > Combining Statements Pension Trust Funds
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# MAJOR GOVERNMENTAL FUNDS

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# General Fund

Schedule of Revenues - Budget and Actual For the Year Ended December 31, 2017

	 Original Budget	Final Budget	Actual	Variance
Home rule sales tax	\$ 2,050,000	\$ 2,050,000	\$ 1,978,047	\$ (71,953)
Property taxes				
General	5,847,145	5,847,145	5,903,486	56,341
Pension	5,976,315	5,976,315	6,024,761	48,446
Special service areas	322,000	322,000	317,305	(4,695)
Township road and bridge	 435,000	435,000	431,756	(3,244)
Total property taxes	12,580,460	12,580,460	12,677,308	96,848
Utility taxes				
Natural gas use tax	500,000	500,000	442,296	(57,704)
Electricity tax	1,900,000	1,900,000	1,769,407	(130,593)
Telecommunications tax	2,700,000	2,700,000	2,321,739	(378,261)
Total utility taxes	5,100,000	5,100,000	4,533,442	(566,558)
Other taxes				
Hotel tax	1,050,000	1,050,000	931,567	(118,433)
Personal property replacement tax	350,000	350,000	494,239	144,239
Other local taxes	40,000	40,000	52,886	12,886
Total other taxes	1,440,000	1,440,000	1,478,692	38,692
Licenses & permits				
Building and related	1,305,000	1,305,000	1,874,437	569,437
Alcoholic beverage	245,000	245,000	270,749	25,749
Professional and occupational	27,000	27,000	46,144	19,144
Other licenses and permits	82,950	82,950	147,485	64,535
Total licenses & permits	1,659,950	1,659,950	2,338,815	678,865
Intergovernmental				
Income tax	5,000,000	5,000,000	4,488,393	(511,607)
Sales tax	12,300,000	12,300,000	11,652,631	(647,369)
Local use tax	1,200,000	1,200,000	1,264,020	64,020
Grants	371,291	371,291	605,271	233,980
Total intergovernmental	18,871,291	18,871,291	18,010,315	(860,976)

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# VILLAGE OF DOWNERS GROVE, ILLINOIS General Fund

Schedule of Revenues - Budget and Actual (Continued)
For the Year Ended December 31, 2017

	 Original Budget	Final Budget	Actual	Variance
Charges for services & fees				
Ambulance user fee - resident	\$ 880,000	\$ 880,000	\$ 803,922	\$ (76,078)
Ambulance user fee - nonresident	385,000	385,000	322,237	(62,763)
Review and inspection fees	269,000	269,000	325,898	56,898
Cable franchise fees	945,000	945,000	995,853	50,853
Cellular antenna rental	1,100,000	1,100,000	1,112,947	12,947
Other fees & charges	753,700	753,700	952,671	198,971
Total charges for services & fees	4,332,700	4,332,700	4,513,528	180,828
Fines & forfeitures				
Administrative booking and				
tow fees	150,000	150,000	123,350	(26,650)
Fines	 500,700	500,700	444,545	(56,155)
Total fines & forfeitures	650,700	650,700	567,895	(82,805)
Investment income	190,000	190,000	179,660	(10,340)
Contributions and donations	 -	-	882	882
TOTAL REVENUES	\$ 46,875,101	\$ 46,875,101	\$ 46,278,584	\$ (596,517)

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# VILLAGE OF DOWNERS GROVE, ILLINOIS General Fund

Schedule of Expenditures - Budget and Actual For the Year Ended December 31, 2017

		Original		Final				
		Budget		Budget		Actual		Variance
General government	Φ	2 5 ( 5 9 5 5	Φ	2 565 955	Φ	2.550.022	Φ	(14.022)
Personnel services	\$	3,565,855	\$	3,565,855	\$	3,550,932	\$	(14,923)
Supplies Contractual services		100,791		100,791		78,107		(22,684)
		825,350		825,350		612,655		(212,695)
Other charges and services		614,626		614,626		596,934		(17,692)
Total general government		5,106,622		5,106,622		4,838,628		(267,994)
Public works								
Personnel services		3,109,478		3,109,478		2,991,994		(117,484)
Supplies		583,070		583,070		356,732		(226,338)
Contractual services		1,127,368		1,127,368		875,752		(251,616)
Other charges and services		1,258,162		1,258,162		1,293,561		35,399
- 1 1 Bes 11 12		-,,		-,,		-,-,-,-,-		
Total public works		6,078,078		6,078,078		5,518,039		(560,039)
Community development								
Personnel services		1,688,667		1,688,667		1,600,515		(88,152)
Supplies		15,850		15,850		10,155		(5,695)
Contractual services		80,600		80,600		60,960		(19,640)
Other charges and services		705,366		705,366		666,947		(38,419)
Other charges and services		703,300		703,300		000,747		(30,419)
Total community development		2,490,483		2,490,483		2,338,577		(151,906)
Public safety								
Personnel services		26,791,157		26,791,157		27,251,565		460,408
Supplies		348,100		348,100		295,050		(53,050)
Contractual services		1,730,164		1,730,164		1,756,420		26,256
Other charges and services		3,462,693		3,462,693		3,542,566		79,873
o mor than get and to the		2,102,032		2,102,072		2,0 :=,0 00		77,075
Total public safety		32,332,114		32,332,114		32,845,601		513,487
Community services								
Personnel services		577,905		577,905		511,552		(66,353)
Supplies		23,264		23,264		6,065		(17,199)
Contractual services		227,552		227,552		199,144		(28,408)
Other charges and services		18,090		18,090		7,680		(10,410)
<b>C</b>		,						
Total community services		846,811		846,811		724,441		(122,370)
TOTAL EXPENDITURES	\$	46,854,108	\$	46,854,108	\$	46,265,286	\$	(588,822)

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Capital Improvements Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
For the Year Ended December 31, 2017

	Budgeted	Amounts		
	Original	Final	Actual	Variance
REVENUES				
Property tax	\$ 971,524	\$ 971,524	\$ 971,524	\$ -
Home rule sales tax	6,150,000	6,150,000	5,934,142	(215,858)
Utility tax	540,000	540,000	464,357	(75,643)
Intergovernmental	1,017,750	1,017,750	-	(1,017,750)
Investment income	10,000	10,000	35,204	25,204
Contributions and donations	30,000	30,000	180,159	150,159
Total revenues	8,719,274	8,719,274	7,585,386	(1,133,888)
EXPENDITURES				
Current				
Public works	990,279	990,279	748,939	(241,340)
Total current	990,279	990,279	748,939	(241,340)
Capital outlay				
General government	-	-	224,982	224,982
Public works	6,416,850	6,416,850	3,466,267	(2,950,583)
Total capital outlay	6,416,850	6,416,850	3,691,249	(2,725,601)
Total expenditures	7,407,129	7,407,129	4,440,188	(2,966,941)
Excess (deficiency) of revenues				
over (under) expenditures	1,312,145	1,312,145	3,145,198	1,833,053
OTHER FINANCING SOURCES (USES)				
Transfers out	(2,411,531)	(2,411,531)	(2,411,534)	(3)
Total other financing sources (uses)	(2,411,531)	(2,411,531)	(2,411,534)	(3)
Net change in fund balance	(1,099,386)	(1,099,386)	733,664	\$ 1,833,050
Fund balance beginning	4,108,294	4,108,294	4,108,294	
Fund balance ending	\$ 3,008,908	\$ 3,008,908	\$ 4,841,958	

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NONMAJOR GOVERNMENTAL FUNDS

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### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL SERVICE FUNDS

The Motor Fuel Tax (MFT) Fund exists to account for the activities related to street maintenance and construction. Financing is provided by the Village's share of state gasoline taxes. State restricts the use of these gasoline taxes for street-related purposes.

**Foreign Fire Insurance Fund** exists to account for monies from a 2% state tax imposed on fire insurance policies written by insurance companies located outside of the state of Illinois. These funds are intended to provide for the needs of the department.

**Ogden TIF Fund** exists to account for all financial activity related to the Ogden Avenue Tax Increment Financing District. TIF revenues are provided through the collection of property taxes, or TIF increment, created from the increasing value of property within the district. The revenues are used to facilitate redevelopment along the corridor in accordance with applicable Illinois TIF statutes.

**Sales Tax Rebate Fund** exists to account for revenues and expenditures related as part of the Village's economic development efforts. The Village has entered into tax rebate agreements with local businesses. These agreements assist in the attraction and retention of retail businesses. Each of the agreements includes performance standards that must be met prior to the payment of any tax rebate.

**Asset Forfeiture Fund** exists to account for the revenues and expenditures of proceeds from asset seizures.

### **DEBT SERVICE FUNDS**

**Downtown Redevelopment TIF Fund** exists to account for the principal and interest payments associated with all of the Village's outstanding debt series related to the improvements in the downtown TIF.

Capital Debt Service Fund exists to account for the principal and interest payments associated with all of the Village's outstanding debt related to the Fire Station 2 and the roadway improvements.

### CAPITAL PROJECTS FUNDS

**Municipal Buildings Fund** exists to account for planned, project-oriented maintenance activities related to the Village's facilities. The projects included in this fund help to ensure that the following facilities are maintained and serve the employees and general public.

**Real Estate Fund** tracks property management activities for all non-operational Village owned parcels including the Fairview and Main Street train stations and commercial property within the Central Business District that was purchased for redevelopment purposes.

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VILLAGE OF DOWNERS GROVE, ILLINOIS Nonmajor Governmental Funds Combining Balance Sheet December 31, 2017

ASSETS Cash and investments	Special Revenue \$ 10,007,175	Debt Service \$ 457	Capital Projects \$1,793,887	Total \$ 11,801,519
Property taxes receivable Other taxes receivable Interest receivable	730,000 107,979 42,744	-	18,705	730,000 126,684 42,744
Accounts receivable Total Assets	2,078 10,889,976	457	1,006 1,813,598	3,084
LIABILITIES Accounts payable Deposits payable Total Liabilities	1,392,916		5,735 1,426 7,161	1,398,651 1,426 1,400,077
DEFERRED INFLOWS OF RESOURCES Property taxes levied for future periods	730,000		7,101	730,000
Total Liabilities & Deferred Inflows of Resources	2,122,916	<del>_</del> _	7,161	2,130,077
FUND BALANCE Restricted Assigned	8,767,060	457	- 1,806,437	8,767,517 1,806,437
Total fund balance	8,767,060	457	1,806,437	10,573,954
Total Liabilities, Deferred Inflows of Resources & Fund Balance	\$ 10,889,976	\$ 457	\$ 1,813,598	\$ 12,704,031

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the Year Ended December 31, 2017

REVENUES         Service         Capital Projects         Total           Property tax         \$ 712,397         \$ -         \$ -         \$ 712,397           Other taxes         102,698         -         201,974         304,672           Intergovernmental         2,247,768         -         -         2,247,768           Charges for services & fees         609,738         -         19,316         629,054           Investment income         64,760         -         11,207         75,967           Total revenues         3,737,361         -         232,497         3,969,858           EXPENDITURES         Current         -         1,001,338         -         69,957         1,071,295           Public works         1,195,000         -         -         1,195,000           Community development         86,758         -         -         122,634           Capital outlay         -         -         122,634         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         -         4,320,000         -         4,320,000           Interest and other         -         4,320,000					
REVENUES           Property tax         \$ 712,397         \$ -         \$ 712,397           Other taxes         102,698         -         201,974         304,672           Intergovernmental         2,247,768         -         -         2,247,768           Charges for services & fees         609,738         -         19,316         629,054           Investment income         64,760         -         11,207         75,967           Total revenues         3,737,361         -         232,497         3,969,858           EXPENDITURES           Current         -         -         232,497         3,969,858           EXPENDITURES           Current         -         -         232,497         3,969,858           EXPENDITURES         -         -         29,957         1,071,295           Public works         1,195,000         -         -         1,195,000           Community development         86,758         -         -         86,758           Public safety         112,634         -         -         79,715         79,715           Public safety         118,475         -         -         79,715         79,715         79,715		Special	Debt	Capital	
Property tax         \$ 712,397         \$ -         \$ 712,397           Other taxes         102,698         -         201,974         304,672           Intergovernmental         2,247,768         -         -         2,247,768           Charges for services & fees         609,738         -         19,316         629,054           Investment income         64,760         -         11,207         75,967           Total revenues         3,737,361         -         232,497         3,969,858           EXPENDITURES           Current         General government         1,001,338         -         69,957         1,071,295           Public works         1,195,000         -         -         1,195,000           Community development         86,758         -         -         86,758           Public safety         122,634         -         -         122,634           Capital outlay         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         -         -         4,320,000         -         4,320,000           Interest and other         -         1,531,918		Revenue	Service	Projects	Total
Property tax         \$ 712,397         \$ -         \$ 712,397           Other taxes         102,698         -         201,974         304,672           Intergovernmental         2,247,768         -         -         2,247,768           Charges for services & fees         609,738         -         19,316         629,054           Investment income         64,760         -         11,207         75,967           Total revenues         3,737,361         -         232,497         3,969,858           EXPENDITURES           Current         General government         1,001,338         -         69,957         1,071,295           Public works         1,195,000         -         -         1,195,000           Community development         86,758         -         -         86,758           Public safety         122,634         -         -         122,634           Capital outlay         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         -         -         4,320,000         -         4,320,000           Interest and other         -         1,531,918	REVENUES				_
Other taxes         102,698         -         201,974         304,672           Intergovernmental         2,247,768         -         -         2,247,768           Charges for services & fees         609,738         -         19,316         629,054           Investment income         64,760         -         11,207         75,967           Total revenues         3,737,361         -         232,497         3,969,858           EXPENDITURES         Current         -         232,497         3,969,858           EXPENDITURES         Current         -         232,497         3,969,858           EXPENDITURES         Current         -         232,497         3,969,858           EXPENDITURES         -         232,497         3,969,858           EXPENDITURES         -         -         1,195,000           Comeral government         1,195,000         -         -         1,195,000           Community development         86,758         -         -         122,634           Capital outlay         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         - <td< td=""><td></td><td>\$ 712,397</td><td>\$ -</td><td>\$ -</td><td>\$ 712,397</td></td<>		\$ 712,397	\$ -	\$ -	\$ 712,397
Charges for services & fees         609,738         -         19,316         629,054           Investment income         64,760         -         11,207         75,967           Total revenues         3,737,361         -         232,497         3,969,858           EXPENDITURES           Current         -         69,957         1,071,295           Public works         1,195,000         -         -         1,195,000           Community development         86,758         -         -         86,758           Public safety         122,634         -         -         122,634           Capital outlay         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         -         -         4,320,000         -         4,320,000           Interest and other         -         1,531,918         -         1,531,918           Issuance costs         -         40,637         -         40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,8	- ·	•	-		,
Investment income   64,760   - 11,207   75,967   Total revenues   3,737,361   - 232,497   3,969,858	Intergovernmental	2,247,768	-	-	2,247,768
Total revenues 3,737,361 - 232,497 3,969,858  EXPENDITURES Current General government 1,001,338 - 69,957 1,071,295 Public works 1,195,000 - 1,195,000 Community development 86,758 - 88,758 Public safety 122,634 - 122,634 Capital outlay General government - 79,715 79,715 Public safety 118,475 - 118,475 Debt service Principal retirement - 4,320,000 - 4,320,000 Interest and other - 1,531,918 - 1,531,918 Issuance costs - 40,637 - 40,637 Total expenditures 2,524,205 5,892,555 149,672 8,566,432  Excess (deficiency) of revenues over (under) expenditures 1,213,156 (5,892,555) 82,825 (4,596,574)  OTHER FINANCING SOURCES (USES) Transfers in - 5,655,921 500,004 6,155,925	Charges for services & fees	609,738	-	19,316	629,054
EXPENDITURES Current  General government 1,001,338 - 69,957 1,071,295 Public works 1,195,000 1,195,000 Community development 86,758 - 86,758 Public safety 122,634 122,634 Capital outlay General government - 79,715 79,715 Public safety 118,475 118,475 Debt service Principal retirement - 4,320,000 - 4,320,000 Interest and other - 1,531,918 Issuance costs - 40,637 - 40,637 Total expenditures 2,524,205 5,892,555 149,672 8,566,432  Excess (deficiency) of revenues over (under) expenditures 1,213,156 (5,892,555) 82,825 (4,596,574)  OTHER FINANCING SOURCES (USES) Transfers in - 5,655,921 500,004 6,155,925	Investment income	64,760		11,207	75,967
Current         General government         1,001,338         -         69,957         1,071,295           Public works         1,195,000         -         -         1,195,000           Community development         86,758         -         -         86,758           Public safety         122,634         -         -         122,634           Capital outlay         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         -         -         4,320,000         -         4,320,000           Interest and other         -         1,531,918         -         1,531,918           Issuance costs         -         40,637         -         40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES)         -         5,655,921         500,004         6,155,925	Total revenues	3,737,361		232,497	3,969,858
Current         General government         1,001,338         -         69,957         1,071,295           Public works         1,195,000         -         -         1,195,000           Community development         86,758         -         -         86,758           Public safety         122,634         -         -         122,634           Capital outlay         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         -         -         4,320,000         -         4,320,000           Interest and other         -         1,531,918         -         1,531,918           Issuance costs         -         40,637         -         40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES)         -         5,655,921         500,004         6,155,925	EXPENDITURES				
Public works         1,195,000         -         -         1,195,000           Community development         86,758         -         -         86,758           Public safety         122,634         -         -         122,634           Capital outlay         -         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         -         -         4,320,000         -         4,320,000           Interest and other         -         1,531,918         -         1,531,918           Issuance costs         -         40,637         -         40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES)         -         5,655,921         500,004         6,155,925					
Community development         86,758         -         -         86,758           Public safety         122,634         -         -         122,634           Capital outlay         -         -         -         79,715         79,715           General government         -         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         Principal retirement         -         4,320,000         -         4,320,000           Interest and other         -         1,531,918         -         1,531,918           Issuance costs         -         40,637         -         40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES)         -         5,655,921         500,004         6,155,925	General government	1,001,338	-	69,957	1,071,295
Public safety       122,634       -       -       122,634         Capital outlay       Ceneral government       -       -       79,715       818,475       79,715       818,475       818,475       818,475       818,475       818,475       818,475       818,475       818,475       818,475       818,476       818,475       818,475       818,475       818,475       818,475       818,475       818,475       818,475       818,475       818,475       818,475<			-	-	
Capital outlay       General government       -       -       79,715       79,715         Public safety       118,475       -       -       118,475         Debt service       -       -       1,320,000       -       4,320,000         Interest and other       -       1,531,918       -       1,531,918         Issuance costs       -       40,637       -       40,637         Total expenditures       2,524,205       5,892,555       149,672       8,566,432         Excess (deficiency) of revenues over (under) expenditures       1,213,156       (5,892,555)       82,825       (4,596,574)         OTHER FINANCING SOURCES (USES)         Transfers in       -       5,655,921       500,004       6,155,925	· -	· ·	-	-	·
General government         -         -         79,715         79,715           Public safety         118,475         -         -         118,475           Debt service         -         -         4,320,000         -         4,320,000           Interest and other         -         1,531,918         -         1,531,918           Issuance costs         -         40,637         -         40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES)         -         5,655,921         500,004         6,155,925	•	122,634	-	-	122,634
Public safety       118,475       -       -       118,475         Debt service       Principal retirement       -       4,320,000       -       4,320,000         Interest and other       -       1,531,918       -       1,531,918         Issuance costs       -       40,637       -       40,637         Total expenditures       2,524,205       5,892,555       149,672       8,566,432         Excess (deficiency) of revenues over (under) expenditures       1,213,156       (5,892,555)       82,825       (4,596,574)         OTHER FINANCING SOURCES (USES)       -       5,655,921       500,004       6,155,925	•			-0 -1 -	
Debt service       -       4,320,000       -       4,320,000         Interest and other       -       1,531,918       -       1,531,918         Issuance costs       -       40,637       -       40,637         Total expenditures       2,524,205       5,892,555       149,672       8,566,432         Excess (deficiency) of revenues over (under) expenditures       1,213,156       (5,892,555)       82,825       (4,596,574)         OTHER FINANCING SOURCES (USES)         Transfers in       -       5,655,921       500,004       6,155,925		110.455	-	79,715	•
Principal retirement         - 4,320,000         - 4,320,000           Interest and other         - 1,531,918         - 1,531,918           Issuance costs         - 40,637         - 40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES)           Transfers in         - 5,655,921         500,004         6,155,925	5	118,475	-	-	118,475
Interest and other         -         1,531,918         -         1,531,918           Issuance costs         -         40,637         -         40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES)           Transfers in         -         5,655,921         500,004         6,155,925			4 220 000		4 220 000
Issuance costs         -         40,637         -         40,637           Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES)         -         5,655,921         500,004         6,155,925	•	-		-	
Total expenditures         2,524,205         5,892,555         149,672         8,566,432           Excess (deficiency) of revenues over (under) expenditures         1,213,156         (5,892,555)         82,825         (4,596,574)           OTHER FINANCING SOURCES (USES) Transfers in         - 5,655,921         500,004         6,155,925		-		-	
Excess (deficiency) of revenues over (under) expenditures 1,213,156 (5,892,555) 82,825 (4,596,574)  OTHER FINANCING SOURCES (USES)  Transfers in - 5,655,921 500,004 6,155,925		2 524 205		149 672	
revenues over (under) expenditures 1,213,156 (5,892,555) 82,825 (4,596,574)  OTHER FINANCING SOURCES (USES)  Transfers in - 5,655,921 500,004 6,155,925	Total expenditures	2,324,203	3,692,333	149,072	6,300,432
OTHER FINANCING SOURCES (USES) Transfers in - 5,655,921 500,004 6,155,925					
Transfers in - 5,655,921 500,004 6,155,925	revenues over (under) expenditures	1,213,156	(5,892,555)	82,825	(4,596,574)
		ES)			
		-		500,004	
	Refunding bonds issued	-	2,255,000	-	2,255,000
Payment to Escrow Agent - (2,214,000) - (2,214,000)	Payment to Escrow Agent		(2,214,000)		(2,214,000)
Total other financing sources (uses) <u>5,696,921</u> <u>500,004</u> 6,196,925	Total other financing sources (uses)		5,696,921	500,004	6,196,925
Net change in fund balance 1,213,156 (195,634) 582,829 1,600,351	Net change in fund balance	1,213,156	(195,634)	582,829	1,600,351
Fund balance beginning 7,553,904 196,091 1,223,608 8,973,603	Fund balance beginning	7,553,904	196,091	1,223,608	8,973,603
Fund balance ending \$ 8,767,060 \$ 457 \$ 1,806,437 \$10,573,954	Fund balance ending	\$ 8,767,060	\$ 457	\$ 1,806,437	\$10,573,954

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# VILLAGE OF DOWNERS GROVE, ILLINOIS Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2017

	Motor			Sales Tax	Asset	
	Fuel Tax	Foreign Fire	Ogden TIF	Rebate	Forfeiture	Total
ASSETS						
Cash and investments	\$1,299,329	\$ 326,344	\$5,694,651	\$621,211	\$ 2,065,640	\$10,007,175
Property taxes receivable	-	-	730,000	-	-	730,000
Other taxes receivable	107,979	-	-	-	-	107,979
Interest receivable	-	38	42,706	-	-	42,744
Accounts receivable	1 407 200	226 202	- 467.257	- (21.211	2,078	2,078
Total assets	1,407,308	326,382	6,467,357	621,211	2,067,718	10,889,976
LIABILITIES						
Accounts payable	765,784	2,116	_	621,211	3,805	1,392,916
Total liabilities	765,784	2,116		621,211	3,805	1,392,916
Total Incommes	705,701	2,110		021,211	2,002	1,372,710
DEFERRED INFLOWS OF RESOURCES	S					
Property taxes levied for future periods	<u>-</u>	-	730,000	_	_	730,000
Total Liabilities & Deferred Inflows of						
Resources	765,784	2,116	730,000	621,211	3,805	2,122,916
FUND BALANCE						
Restricted	641,524	324,266	5,737,357		2,063,913	8,767,060
Total fund balance	641,524	324,266	5,737,357		2,063,913	8,767,060
Total Liabilities Deferred Inflows of						
Total Liabilities, Deferred Inflows of	\$ 1,407,308	\$ 326,382	\$ 6,467,357	\$ 621,211	\$ 2,067,718	\$ 10,889,976
Resources & Fund Balance	Ψ 1, π07, 300	Ψ 320,362	Ψ 0, π07, 337	Ψ 021,211	Ψ 2,007,710	Ψ 10,007,770

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2017

	Motor Fuel Tax	Foreign Fire	Odgen TIF	Sales Tax Rebate	Asset Forfeiture	Total
REVENUES						
Property tax	\$ -	\$ -	\$ 712,397	\$ -	\$ -	\$ 712,397
Other taxes	-	102,698	-	<u>-</u>	-	102,698
Intergovernmental	1,246,430	-	-	1,001,338	-	2,247,768
Charges for services & fees	-	-	-	-	609,738	609,738
Investment income	9,972	370	49,731		4,687	64,760
Total revenues	1,256,402	103,068	762,128	1,001,338	614,425	3,737,361
EXPENDITURES  Current  General government  Public works  Community development  Public safety  Capital Outlay	1,195,000 - -	- - - 48,346	- - 86,758 -	1,001,338	- - - 74,288	1,001,338 1,195,000 86,758 122,634
Public safety	-	33,993	-	-	84,482	118,475
Total expenditures	1,195,000	82,339	86,758	1,001,338	158,770	2,524,205
Net Change in fund balances Fund balances (deficit) beginning	61,402 580,122	20,729 303,537	675,370 5,061,987	-	455,655 1,608,258	1,213,156 7,553,904
Fund balances ending	\$ 641,524	\$ 324,266	\$ 5,737,357		\$ 2,063,913	\$ 8,767,060
i and balances chang	Ψ 071,327	Ψ 327,200	Ψ 5,151,551		Ψ 2,005,715	Ψ 0,707,000

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Motor Fuel Tax Fund

	Budgeted	Amounts		
	Original	Final	Actual	Variance
REVENUES				_
Intergovernmental	\$ 1,150,000	\$ 1,150,000	\$ 1,246,430	\$ 96,430
Investment income	100	100	9,972	9,872
Total revenues	1,150,100	1,150,100	1,256,402	106,302
EXPENDITURES				
Public works	1,195,000	1,195,000	1,195,000	-
Total current	1,195,000	1,195,000	1,195,000	-
Total expenditures	1,195,000	1,195,000	1,195,000	
Net change in fund balance	(44,900)	(44,900)	61,402	\$ 106,302
Fund balance beginning	580,122	580,122	580,122	
Fund balance ending	\$ 535,222	\$ 535,222	\$ 641,524	

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Foreign Fire Insurance Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual For the Year Ended December 31, 2017

	Budgeted	Amounts			
	Original	Final	Actual	Variance	
REVENUES					
Foreign fire insurance tax	\$ 80,000	\$ 80,000	\$ 102,698	\$ 22,698	
Investment income	-	-	370	370	
Total revenues	80,000	80,000	103,068	23,068	
EXPENDITURES					
Current					
Public safety	164,450	164,450	48,346	116,104	
Total current	164,450	164,450	48,346	116,104	
Capital Outlay					
Public safety	30,000	30,000	33,993	(3,993)	
Total capital outlay	30,000	30,000	33,993	(3,993)	
Total expenditures	194,450	194,450	82,339	112,111	
Net change in fund balance	(114,450)	(114,450)	20,729	\$ 135,179	
Fund balance beginning	303,537	303,537	303,537		
Fund balance ending	\$ 189,087	\$ 189,087	\$ 324,266		

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Odgen TIF Fund

	Budgeted	Amounts		
	Original Final		Actual	Variance
REVENUES				
Property tax	\$ 645,000	\$ 645,000	\$ 712,397	\$ 67,397
Investment income	-	-	49,731	49,731
Intergovernmental	360,000	360,000	-	(360,000)
Total revenues	1,005,000	1,005,000	762,128	(242,872)
EXPENDITURES				
Current				
Public works	455,000	455,000	-	455,000
Community development	836,313	836,313	86,758	749,555
Total current	1,291,313	1,291,313	86,758	1,204,555
Total expenditures	1,291,313	1,291,313	86,758	1,204,555
Net change in fund balance	(286,313)	(286,313)	675,370	\$ 961,683
Fund balance beginning	5,061,987	5,061,987	5,061,987	
Fund balance ending	\$ 4,775,674	\$ 4,775,674	\$ 5,737,357	

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Sales Tax Rebate Fund

	Budgeted	Amounts		
	Original	Final	Actual	Variance
REVENUES				
Sales tax	\$ 1,500,000	\$ 1,500,000	\$ 1,001,338	\$ (498,662)
Total revenues	1,500,000	1,500,000	1,001,338	(498,662)
EXPENDITURES				
Current				
General government	1,500,000	1,500,000	1,001,338	498,662
Total current	1,500,000	1,500,000	1,001,338	498,662
Total expenditures	1,500,000	1,500,000	1,001,338	498,662
Net change in fund balance	-	-	-	\$ -
Fund balance beginning				
Fund balance ending	\$ -	\$ -	\$ -	

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Asset Forfeiture

	Budgeted	Amounts			
	Original	Final	Actual	Variance	
REVENUES Charges for srvcs, fees, fines Investment Income	\$ 310,000	\$ 310,000	\$ 609,738	\$ 299,738	
Total revenues	310,000	310,000	4,687 614,425	4,687 304,425	
EXPENDITURES Current					
Public safety Total current	35,000 35,000	35,000 35,000	74,288 74,288	(39,288)	
Capital Outlay Public safety Total capital outlay Total expenditures	1,775,000 1,775,000 1,810,000	1,775,000 1,775,000 1,810,000	84,482 84,482 158,770	1,690,518 1,690,518 1,651,230	
Net change in fund balance	(1,500,000)	(1,500,000)	455,655	\$ 1,955,655	
Fund balance beginning	1,608,258	1,608,258	1,608,258		
Fund balance ending	\$ 108,258	\$ 108,258	\$ 2,063,913		

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

Combining Balance Sheet
Nonmajor Debt Service Funds
December 31, 2017

	Downtown TIF			Capital/ Facilities	Total	
ASSETS Cash and investments	\$	457	\$	_	\$	457
Total assets	<u>Ψ</u>	457	Ψ	-	Ψ	457
LIABILITIES Total liabilities						
Total habilities						
FUND BALANCES Restricted for debt service		457		_		457
Total fund balances		457		-		457
Total liabilities and fund balances	\$	457	\$	<u>-</u>	\$	457

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2017

DEVENITES	I	Downtown TIF		Capital/ acilities	Total
REVENUES Local fuel tax	\$		¢		\$ -
	Ф	-	\$	-	<b>5</b> -
Investment income				<u>-</u>	
Total revenues		-		-	
EXPENDITURES					
Debt service					
Principal retirement		3,235,000		1,085,000	4,320,000
Interest and other		704,100		827,818	1,531,918
Issuance costs		40,637		-	40,637
Total expenditures		3,979,737		1,912,818	5,892,555
Excess (deficiency) of revenues					
over (under) expenditures		(3,979,737)	(	1,912,818)	(5,892,555)
OTHER FINANCING SOURCES (USES)					
Transfers in		3,744,391		1,911,530	5,655,921
Refunding bonds issued		2,255,000		-	2,255,000
Payment to escrow agent		(2,214,000)		-	(2,214,000)
Total other financing sources (uses)		3,785,391		1,911,530	5,696,921
Net change in fund balances		(194,346)		(1,288)	(195,634)
Fund balances beginning		194,803		1,288	196,091
Fund balances ending	\$	457	\$	- 9	\$ 457

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# VILLAGE OF DOWNERS GROVE, ILLINOIS

# Downtown Redevelopment TIF Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual For the Year Ended December 31, 2017

	Budgeted	l Amounts		
	Original	Final	Actual	Variance
EXPENDITURES Debt service Principal retirement Interest and other Issuance costs	\$ 3,235,000 704,101	\$ 3,235,000 704,101 86,000	\$ 3,235,000 704,100 40,637	\$ - (1) (45,363)
Total debt service	3,939,101	4,025,101	3,979,737	(45,364)
Total expenditures	3,939,101	4,025,101	3,979,737	(45,364)
Excess (deficiency) of revenues (under) expenditures	(3,939,101)	(4,025,101)	(3,979,737)	45,364
OTHER FINANCING SOURCES (USES) Transfers in Refunding bonds issued Payment to escrow agent Total other financing sources (uses)	3,745,353	3,745,353 (2,214,000) 1,531,353	3,744,391 2,255,000 (2,214,000) 3,785,391	(962) 2,255,000 - 2,254,038
Net change in fund balance	(193,748)	(2,493,748)	(194,346)	\$ 2,299,402
Fund balance beginning	194,803	194,803	194,803	
Fund balance ending	\$ 1,055	(\$ 2,298,945)	\$ 457	

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Capital Debt Service Fund

	Budgeted				
	Original	Final	Actual	Variance	
EXPENDITURES					
Debt service					
Principal retirement	\$ 1,085,000	\$ 1,085,000	\$ 1,085,000	\$ -	
Interest and other	827,819	827,819	827,818	(1)	
Total debt service	1,912,819	1,912,819	1,912,818	(1)	
Total expenditures	1,912,819	1,912,819	1,912,818	(1)	
OTHER FINANCING SOURCES					
Transfers in	1,911,531	1,911,531	1,911,530	(1)	
Total other financing sources	1,911,531	1,911,531	1,911,530	(1)	
Net change in fund balance	(1,288)	(1,288)	(1,288)	\$ -	
Fund balance beginning	1,288	1,288	1,288		
Fund balance ending	\$ -	\$ -	\$ -		

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

# Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2017

A CODETTO	Municipal Buildings	Real Estate	Total
ASSETS Cash and investments Accounts receivable Local fuel tax receivable Total assets	\$ 1,753,652	\$ 40,235 1,006 - 41,241	\$ 1,793,887 1,006 18,705 1,813,598
LIABILITIES Accounts payable Deposits payable Total liabilities	4,410	1,325 1,426 2,751	5,735 1,426 7,161
FUND BALANCES Assigned for Capital Projects	1,767,947	38,490	1,806,437
Total liabilities and fund balances	\$ 1,772,357	\$ 41,241	\$ 1,813,598

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Nonmajor Capital Projects Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the Year Ended December 31, 2017

	Municipal Buildings	Real Estate	Total
REVENUES			
Charges for services & fees	\$ -	\$ 19,316	\$ 19,316
Local fuel tax	201,974	-	201,974
Investment income	10,830	377	11,207
Total revenues	212,804	19,693	232,497
EXPENDITURES Current			
General government	38,832	31,125	69,957
Total current	38,832	31,125	69,957
Capital Outlay			
General government	79,715		79,715
Total capital outlay	79,715		79,715
Total expenditures	118,547	31,125	149,672
Excess (deficiency) of revenues			
over (under) expenditures	94,257	(11,432)	82,825
OTHER FINANCING SOURCES (USES)			
Transfers in	500,004	-	500,004
Total Other Financing Sources	500,004		500,004
Net change in fund balance	594,261	(11,432)	582,829
Fund balances beginning	1,173,686	49,922	1,223,608
Fund balances ending	\$ 1,767,947	\$ 38,490	\$ 1,806,437

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Municipal Buildings Fund

	Budgeted	Amounts		
	Original	Final	Actual	Variance
REVENUES				
Local fuel tax	\$ 200,000	\$ 200,000	\$ 201,974	\$ 1,974
Investment income		<u> </u>	10,830	10,830
Total revenues	200,000	200,000	212,804	12,804
EXPENDITURES Current				
General government	-	-	38,832	38,832
Total current	-	-	38,832	38,832
Capital outlay				
General government	374,500	374,500	79,715	(294,785)
Total capital outlay	374,500	374,500	79,715	(294,785)
Total expenditures	374,500	374,500	118,547	(255,953)
Excess (deficiency) of revenues				
over (under) expenditures	(174,500)	(174,500)	94,257	268,757
OTHER FINANCING SOURCES				
Transfers in	500,000	500,000	500,004	4
Total other financing sources	500,000	500,000	500,004	4
Net change in fund balance	325,500	325,500	594,261	\$ 268,761
Fund balance beginning	1,173,686	1,173,686	1,173,686	
Fund balance ending	\$ 1,499,186	\$ 1,499,186	\$ 1,767,947	

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Real Estate Fund

		Budgeted	Amou	nts			
	0	riginal		Final	Actual	Variance	
REVENUES							
Charges for services & fees	\$	20,712	\$	20,712	\$ 19,316	\$	(1,396)
Investment income		-		_	377		377
Total revenues		20,712		20,712	19,693		(1,019)
EXPENDITURES							
Current							
General government		40,000		40,000	31,125		(8,875)
Total current		40,000		40,000	 31,125		(8,875)
Total expenditures		40,000		40,000	31,125		(8,875)
Net change in fund balance		(19,288)		(19,288)	(11,432)	\$	7,856
Fund balance beginning		49,922		49,922	49,922		
Fund balance ending	\$	30,634	\$	30,634	\$ 38,490		

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MAJOR PROPRIETARY FUNDS

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#### **MAJOR PROPRIETARY FUNDS**

**Waterworks Fund** accounts for the provision of potable water services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund including but not limited to administration, operations, maintenance, financing and related debt service, and billing and collection.

**Parking Fund** accounts for the fee-based parking throughout the Village. All activities including lot maintenance, parking permits administration, parking enforcement, and collections are included in this fund.

**Stormwater Utility Fund** accounts for projects recommended to address drainage and stormwater issues within the public system. All activities necessary to provide such services are accounted for in this fund including but not limited to administration, operations, maintenance, financing and related debt service, and billing and collection.

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## VILLAGE OF DOWNERS GROVE, ILLINOIS Waterworks Fund

Non GAAP Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2017

OPERATING EXPENSES		Original Budget	Final Budget	Actual	Variance
Water financial services Personnel services	\$	113,786	\$ 113,786	\$ 120,162	\$ 6,376
Supplies Contractual services		2,000 77,200	2,000 77,200	151 80,484	(1,849) 3,284
Total		192,986	192,986	200,797	7,811
Water administration					
Personnel services		507,977	507,977	522,774	14,797
Supplies		8,695	8,695	5,027	(3,668)
Contractual services		29,755	29,755	18,871	(10,884)
Other charges and services		1,394,740	1,394,740	1,394,736	(4.00)
Total		1,941,167	1,941,167	1,941,408	241
Water pumping and treatment					
Personnel services		117,216	117,216	121,355	4,139
Supplies		8,632	8,632	8,954	322
Contractual services		176,140	176,140	123,335	(52,805)
Other charges and services		15,212	15,212	15,216	4
Capital outlay		16,500	16,500	65,423	48,923
Total		333,700	333,700	334,283	583
Water transmission and distribution	า				
Personnel services	1	818,816	818,816	945,080	126,264
Supplies		248,225	248,225	267,216	18,991
Contractual services		627,873	627,873	403,645	(224,228)
Other charges and services		66,575	66,575	66,480	(95)
Capital Outlay		13,200	13,200	6,081	(7,119)
Total		1,774,689	1,774,689	1,688,502	(86,187)
Total		1,771,009	1,771,007	1,000,502	(00,107)
Duba as Water Commission		0 410 014	0 410 014	0.740.703	220.000
DuPage Water Commission		8,418,814	8,418,814	8,748,702	329,888
Capital outlay		5,668,000	5,668,000	2,607,764	(3,060,236)
Total Non-GAAP operating expenses		18,329,356	18,329,356	15,521,456	(2,807,900)
Depreciation		-	-	1,381,564	1,381,564
Less assets capitalized		-	-	(2,505,711)	(2,505,711)
Total GAAP operating expenses	\$	18,329,356	\$ 18,329,356	\$ 14,397,309	\$ (3,932,047)

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VILLAGE OF DOWNERS GROVE, ILLINOIS
Parking Fund
Non GAAP Schedule of Operating Expenses - Budget and Actual
For the Year Ended December 31, 2017

		Original Budget		Final Budget		Actual	,	Variance
OPERATING EXPENSES								
Non-deck parking operations	_		_		_		_	
Supplies	\$	3,000	\$	3,000	\$	3,040	\$	40
Contractual services		65,225		65,225		62,970		(2,255)
Capital outlay		20,000		20,000		-		(20,000)
Total		88,225		88,225		66,010		(22,215)
Parking deck operations								
Supplies		8,900		8,900		26,289		17,389
Contractual services		140,942		140,942		122,206		(18,736)
Capital outlay		205,000		205,000		96,350		(108,650)
Total		354,842		354,842		244,845		(109,997)
Enforcement								
Personnel services		183,643		183,643		193,360		9,717
Supplies		1,188		1,188		1,235		47
Contractual services		-		-		368		368
Other charges and services		564,859		564,859		564,864		5
Total		749,690		749,690		759,827		10,137
Total Non-GAAP operating expenses		1,192,757		1,192,757		1,070,682		(122,075)
Depreciation		-		-		64,295		64,295
Less assets capitalized				-		(500)		(500)
Total GAAP operating expenses	\$	1,192,757	\$	1,192,757	\$	1,134,477	\$	(58,280)

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

# Stormwater Utility Fund Non GAAP Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance
OPERATING EXPENSES				
Stormwater financial services				
Personnel services	\$ 43,523	\$ 43,523	\$ 40,842	\$ (2,681)
Contractual services	38,500	38,500	29,272	(9,228)
Other charges and services	10,000	10,000	7,120	(2,880)
Total	 92,023	92,023	77,234	(14,789)
Stormwater Design Engineering				
Personnel services	380,075	380,075	357,110	(22,965)
Supplies	800	800	-	(800)
Contractual services	47,805	47,805	22,670	(25,135)
Total	428,680	428,680	379,780	(48,900)
Stormwater Maintenance				
Personnel services	497,486	497,486	568,048	70,562
Supplies	68,395	68,395	62,392	(6,003)
Contractual services	338,280	338,280	649,298	311,018
Other charges and services	401,608	401,608	1,126,604	724,996
Capital outlay	3,835,000	3,835,000	2,749,260	(1,085,740)
Total	5,140,769	5,140,769	5,155,602	14,833
Total Non-GAAP operating expenses	5,661,472	5,661,472	5,612,616	(48,856)
Depreciation	-	-	332,272	332,272
Less assets capitalized			(2,605,748)	(2,605,748)
Total GAAP operating expenses	\$ 5,661,472	\$ 5,661,472	\$ 3,339,140	\$ (2,322,332)

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INTERNAL SERVICE FUNDS

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#### INTERNAL SERVICE FUNDS

**Equipment Replacement Fund** provides a dedicated funding source for equipment that is replaced on a routine basis. It allows for items to be replaced when they need to be versus when funds are available. Village departments "pre-fund" for equipment purchases by making payments to this fund for equipment that they use. This fund is used to purchase vehicles, computer equipment and fire equipment.

**Fleet Service Fund** provides services that require the use of vehicles and equipment. From fire and police to watermain repairs, services cannot be provided without a well-maintained and efficient fleet. To ensure this occurs, Public Works operates a garage for vehicle and equipment maintenance and repair. The Public Works facility also has a fueling station with pumps for Bio-Diesel, E-85, unleaded gas, and Compressed Natural Gas

**Health Insurance Fund** accounts for financial activity related to the Village's self-insured medical, dental, vision and life insurance plans.

**Risk Management Fund** accounts for financial activity related to the Village's workers' compensation and liability insurance program, management of all Village liability claims, and employee safety training programs.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Combining Statement of Net Position Internal Service Funds

December 31, 2017

	Equipment	Fleet	Health	Risk	T 1
ASSETS	Replacement	Services	Insurance	Management	Total
Current assets					
Cash and investments	\$ 1,976,893	\$ 471,987	\$ 1,828,401	\$ 1,608,295	\$ 5,885,576
Restricted cash	74,375	-	-	-	74,375
Prepaids	, -	-	-	11,667	11,667
Accounts receivable	-	1,243	4,867		6,110
Interest receivable	687	· -	552	600	1,839
Inventory	-	36,606	-	-	36,606
Total Current assets	2,051,955	509,836	1,833,820	1,620,562	6,016,173
Noncurrent assets					
Capital assets being depreciated	13,112,531	1,027,698	-	-	14,140,229
Accumulated depreciation	(7,321,597)	(897,646)	<u> </u>	<del></del>	(8,219,243)
Total Noncurrent assets	5,790,934	130,052			5,920,986
Total Assets	7,842,889	639,888	1,833,820	1,620,562	11,937,159
DEFERRED OUTFLOWS OF RESOURCES		210.024	20.220	45.606	202.020
Deferred outflows related to pensions Total Deferred Outflows of		218,024	39,320	45,686	303,030
Resourses		218,024	39,320	45,686	303,030
LIABILITIES					
Current liabilities					
Accounts payable	24,700	82,463	16,242	51,184	174,589
Accrued payroll		24,643	-	4,226	28,869
Other payables	-	-	29,213	-	29,213
Compensated absences	-	15,006	698	570	16,274
Claims payable	-	-	796,854	606,598	1,403,452
Total Current liabilities	24,700	122,112	843,007	662,578	1,652,397
Noncurrent liabilities					
Claims payable	-	-	-	1,415,396	1,415,396
Other post-employment benefits	=	136,403	14,174	55,721	206,298
Compensated absences	=	35,013	1,629	1,331	37,973
Net pension liability		341,180	61,530	71,493	474,203
Total Noncurrent liabilities		512,596	77,333	1,543,941	2,133,870
Total Liabilities	24,700	634,708	920,340	2,206,519	3,786,267
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows related to pensions		40,613	7,324	8,510	56,447
Total Deferred Inflows of Resources	<del>-</del>	40,613	7,324	8,510	56,447
NET POSITION					
Net investment in capital assets	5,790,934	130,052	_	_	5,920,986
Restricted	74,375	150,052	-	_	74,375
Unrestricted (deficit)	1,952,880	52,539	945,476	(548,781)	2,402,114
Total Net Position	\$ 7,818,189	\$ 182,591	\$ 945,476	\$ (548,781)	\$ 8,397,475

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

## Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Internal Service Funds

For the Year Ended December 31, 2017

	Equipment Replacement	Fleet Services	Health Insurance	Risk Management	Total
Operating revenues					
Sales	\$ -	\$ 113,413	\$ -	\$ -	\$ 113,413
Interfund services	1,400,412	1,322,012	5,145,880	2,957,276	10,825,580
Insurance premiums	-	-	1,831,892	-	1,831,892
Other	-	-	9,198	2,481	11,679
Total operating revenues	1,400,412	1,435,425	6,986,970	2,959,757	12,782,564
Operating expenses					
Personnel services	-	746,732	122,419	151,846	1,020,997
Supplies	150,297	530,341	-	289	680,927
Contractual services	-	186,267	1,361,697	658,040	2,206,004
Other charges and services	-	180,743	5,880,493	1,742,903	7,804,139
Depreciation	1,117,081	24,441	-	-	1,141,522
Total operating expenses	1,267,378	1,668,524	7,364,609	2,553,078	12,853,589
Operating Income (loss)	133,034	(233,099)	(377,639)	406,679	(71,025)
Nonoperating revenues					
Investment income	15,567	3,934	10,987	6,870	37,358
Gain from disposals	757	-	-	-	757
Total non operating revenues (expenses)	16,324	3,934	10,987	6,870	38,115
Change in net position	149,358	(229,165)	(366,652)	413,549	(32,910)
Total net position beginning	7,668,831	411,756	1,312,128	(962,330)	8,430,385
Total net position ending	\$ 7,818,189	\$ 182,591	\$ 945,476	(\$ 548,781)	\$ 8,397,475

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

# Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2017

	Equipment	Elect	I I oo lah	Risk	Total
CASH FLOWS FROM OPERATING ACTIVITIES	Replacement	Fleet	Health	Management	Total
Receipts from interfund services	\$1,400,412	1,322,012	\$5,145,880	\$2,957,276	\$10,825,580
Receipts from customers	10,000	116,558	1,839,994	2,481	1,969,033
Other payments	-	(180,743)	(5,655,300)	(1,751,296)	(7,587,339)
Payments to employees	-	(710,544)	(155,690)	(130,229)	(996,463)
Payments to suppliers	(1,080,639)	(784,148)	(1,353,035)	(77,140)	(3,294,962)
Net cash provided (used) by operating activities	329,773	(236,865)	(178,151)	1,001,092	915,849
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Capital assets purchased	(1,049,033)	-	-	-	(1,049,033)
Proceeds from sale of capital assets	95,643		-	-	95,643
Net cash provided (used) by capital activities	(953,390)		-	-	(953,390)
CACH ELOWC FROM INVESTING A CTIVITIES					
CASH FLOWS FROM INVESTING ACTIVITIES Interest received	15,567	3,934	10,754	6,270	36,525
Net cash provided by investing activities	15,567	3,934	10,754	6,270	36,525
iver easis provided by investing activities	13,307	3,754	10,754	0,270	30,323
Net Increase (decrease) in cash and cash equivalents	(608,050)	(232,931)	(167,397)	1,007,362	(1,016)
Cash and investments - beginning of year	2,659,318	704,918	1,995,798	600,933	5,960,967
Cash and investments - end of year	2,051,268	471,987	1,828,401	1,608,295	5,959,951
Reconciliation of operating income (loss) to net cash by operating a	ctivities				
Operating income (loss)	133,034	(233,099)	(377,639)	406,679	(71,025)
Adjustments to reconcile operating income to net					
cash provided (used) by operating activities:	1 117 001	24 441			1 141 522
Depreciation Change in assets, deferred outflows, liabilities	1,117,081	24,441	-	-	1,141,522
and deferred inflows					
Accounts payable	(931,867)	(73,019)	8,662	24,744	(971,480)
Accrued payroll	-	5,555	-	359	5,914
Compensated absences	-	819	(41,674)	(528)	(41,383)
Accounts receivable	10,000	3,145	(1,096)	-	12,049
Inventory	-	5,479	-	-	5,479
Prepaid expenses	1,525	-	-	556,445	557,970
Defered outflows related to pensions	-	72,742	8,902	11,087	92,731
Other post-employment benefits	-	(3,264)	544	12,987	10,267
Other payables	-	-	706	-	706
Claims payable	-	-	224,487	(8,393)	216,094
Deferred inflows related to pensions	-	295	637	638	1,570
Net pension liability	<u>-</u>	(\$236,959)	(1,680)	(2,926)	(44,565)
Net cash provided (used) by operating activities	\$329,773	(\$236,865)	(\$178,151)	\$1,001,092	\$915,849
NON CASH TRANSACTIONS					
Loss on disposition of capital asset	\$ (94,886)	\$ -	\$ -	\$ -	\$ (94,886)

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Equipment Replacement Fund

Non GAAP Schedule of Operating Expenses - Budget and Actual

For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance
OPERATING EXPENSES				
Capital outlay	\$ 2,207,800	\$ 2,207,800	\$ 1,199,330	\$(1,008,470)
Less assets capitalized	-	-	(1,049,033)	(1,049,033)
Total Non GAAP operating expenses	2,207,800	2,207,800	150,297	(2,057,503)
Depreciation	-	-	1,117,081	1,117,081
Total GAAP operating expenses	\$ 2,207,800	\$ 2,207,800	\$ 1,267,378	\$ (940,423)

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Fleet Services Fund

Non GAAP Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2017

	 Original Budget	Final Budget	Actual	,	Variance
OPERATING EXPENSES					
Personnel services	\$ 738,602	\$ 738,602	\$ 746,732	\$	8,130
Supplies	755,776	755,776	530,341		(225,435)
Contractual services	214,956	214,956	186,267		(28,689)
Other charges and services	 184,130	184,130	180,743		(3,387)
Total Non GAAP expenses	 1,893,464	1,893,464	1,644,083		(249,381)
Depreciation	-	-	24,441		24,441
Total GAAP operating expenses	\$ 1,893,464	\$ 1,893,464	\$ 1,668,524	\$	(224,940)

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## VILLAGE OF DOWNERS GROVE, ILLINOIS Health Insurance Fund Schedule of Operating Expenses - Budget and Actual For the Year Ended December 31, 2017

	 Original Budget	Final Budget	Actual	,	Variance
OPERATING EXPENSES					
Health administration					
Personnel services	\$ 120,949	\$ 120,949	\$ 122,419	\$	1,470
Contractual services	116,300	116,300	109,459		(6,841)
Other charges and services	 1,920	1,920	1,988		68
Total	 239,169	239,169	233,866		(5,303)
Vision insurance					
Contractual services	36,000	36,000	31,612		(4,388)
Total	36,000	36,000	31,612		(4,388)
Medical insurance					
Contractual services	1,078,432	1,078,432	1,200,816		122,384
Other charges and services	5,600,509	5,600,509	5,486,907		(113,602)
Total	6,678,941	6,678,941	6,687,723		8,782
Dental insurance					
Contractual services	21,221	21,221	19,810		(1,411)
Other charges and services	470,649	470,649	391,598		(79,051)
Total	491,870	491,870	411,408		(80,462)
Total operating expenses	\$ 7,445,980	\$ 7,445,980	\$ 7,364,609	\$	(81,371)

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Risk Management Fund
Schedule of Operating Expenses - Budget and Actual
For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	,	Variance
OPERATING EXPENSES Personnel services Supplies Contractual services Other charges and services	\$ 130,801 800 802,427 1,831,066	\$ 130,801 800 802,427 1,831,066	\$ 151,846 289 658,040 1,742,903	\$	21,045 (511) (144,387) (88,163)
Total operating expenses	\$ 2,765,094	\$ 2,765,094	\$ 2,553,078	\$	(212,016)

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### FIDUCIARY FUNDS

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#### FIDUCIARY FUNDS

**Police Pension Fund** accounts for resources necessary to provide retirement and disability benefits to sworn personnel of the Downers Grove Police Department. Revenues are provided by Village contributions (made possible primarily by property tax levy), employee payroll withholdings and investment income.

**Firefighters' Pension Fund** accounts for resources necessary to provide retirement and disability benefits to sworn personnel of the Downers Grove Fire Department. Revenues are provided by Village contributions (made possible primarily by property tax levy), employee payroll withholdings and investment income.

Construction Deposit Fund accounts for construction and site management bonds, which are being paid back after work is done.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

### Pension Trust Funds Combining Statement of Net Position December 31, 2017

		Police	F	firefighters'		
		Pension		Pension		Total
ASSETS						
Cash and cash equivalents	\$	1,788,140	\$	1,414,454	\$	3,202,594
Investments						
U.S. obligations		8,602,676		7,607,586		16,210,262
Corporate bonds		10,132,834		7,667,253		17,800,087
Foreign bonds		913,145		647,386		1,560,531
Negotiable CDs		-		1,817,701		1,817,701
Mutual funds - equity		22,363,404		30,634,371		52,997,775
Common and Preferred Stocks		5,288,778		-		5,288,778
Real Estate		6,371,560		5,120,894		11,492,454
Prepaids		8,367		6,566		14,933
Interest receivable		166,894		113,849		280,743
						_
Total assets		55,635,798		55,030,060		110,665,858
**************************************						
LIABILITIES						
Accounts payable		27,125		7,003		34,128
m v tr tree		25.125		<b>7</b> 002		24.120
Total liabilities		27,125		7,003		34,128
NET POSITION						
Restricted for pension benefits	\$	55,608,673	\$	55,023,057	\$	110,631,730
Resulteted for pension benefits	Ψ	22,000,073	Ψ	55,025,057	Ψ	110,031,730

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Combining Statement of Changes in Net Position Pension Trust Funds For the Year Ended December 31, 2017

	 Police Pension	F	irefighters' Pension	Total
ADDITIONS				
Contributions				
Contributions - employer	\$ 2,938,808	\$	3,086,488	\$ 6,025,296
Contributions - employees	703,712		671,040	1,374,752
Total contributions	3,642,520		3,757,528	7,400,048
Investment earnings Net appreciation in fair value				
of investments	5,026,450		5,270,698	10,297,148
Interest earned on investments	1,156,589		1,250,943	2,407,532
Less investment expense	(122,404)		(80,245)	(202,649)
Net investment earnings (loss)	6,060,635		6,441,396	12,502,031
Total additions	9,703,155		10,198,924	19,902,079
DEDUCTIONS Contractual services	63,132		45,802	108,934
Benefits and refunds	4,118,392		3,860,306	7,978,698
Total deductions	 4,181,524		3,906,108	8,087,632
Change in Net Position	5,521,631		6,292,816	11,814,447
Net Position - beginning of the year	50,087,042		48,730,241	98,817,283
Net Position - end of the year	\$ 55,608,673	\$	55,023,057	\$ 110,631,730

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Police Pension Fund

Schedule of Changes in Net Position - Budget and Actual For the Year Ended December 31, 2017

		ginal	Final		
	Bu	dget	Budget	Actual	Variance
ADDITIONS					
Contributions - employer	\$ 2,	915,699 \$	2,915,699	\$ 2,938,808	\$ 23,109
Contributions - employees	. ,	719,999	719,999	703,712	(16,287)
Total contributions		635,698	3,635,698	3,642,520	6,822
Total Contributions		033,070	3,033,076	3,042,320	0,022
Investment earnings					
Net appreciation in fair value					
of investments		500,000	500,000	5,026,450	4,526,450
Interest earned on investments		943,606	943,606	1,156,589	212,983
Less investment expense		126,665)	(126,665)	(122,404)	4,261
Net investment earnings (loss)	1,	316,941	1,316,941	6,060,635	4,743,694
Total additions	4,	952,639	4,952,639	9,703,155	4,750,516
DEDUCTIONS					
Administrative expense		66,010	66,010	63,132	2,878
Benefits and refunds	4,	267,676	4,267,676	4,118,392	149,284
Total deductions	4,	333,686	4,333,686	4,181,524	152,162
Net Change in Net Position	\$	618,953 \$	618,953	5,521,631	\$ 4,902,678
Net position restricted for pension benefits					
Beginning				50,087,042	
Ending				\$ 55,608,673	

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

# Firefighters' Pension Fund Schedule of Changes in Net Position - Budget and Actual For the Year Ended December 31, 2017

	Original	Final		
	 Budget	Budget	Actual	Variance
ADDITIONS				
Contributions - employer	\$ 3,060,616 \$	3,060,616 \$	3,086,488 \$	25,872
Contributions - employees	 676,195	676,195	671,040	(5,155)
Total contributions	 3,736,811	3,736,811	3,757,528	20,717
Investment earnings				
Net appreciation in fair value				
of investments	700,000	700,000	5,270,698	4,570,698
Interest earned on investments	824,000	824,000	1,250,943	426,943
Less investment expense	 (87,615)	(87,615)	(80,245)	7,370
Net investment earnings	 1,436,385	1,436,385	6,441,396	5,005,011
Total additions	 5,173,196	5,173,196	10,198,924	5,025,728
DEDUCTIONS				
Contractual services	74,942	74,942	45,802	29,140
Benefits and refunds	3,993,478	3,993,478	3,860,306	133,172
Total deductions	 4,068,420	4,068,420	3,906,108	162,312
Net Change in Net Position	\$ 1,104,776 \$	1,104,776	6,292,816 \$	5,188,040
Net position restricted for pension benefits				
Beginning			48,730,241	
Ending		\$	55,023,057	

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Construction Deposit Fund Schedule of Changes in Assets and Liabilities For the Year Ended December 31, 2017

	Balances January 1	Balances December 31		
ASSETS Cash and investments	\$ 1,613,419	\$ 3,637,384	\$ 3,519,816	\$ 1,730,987
Total assets	1,613,419	3,637,384	3,519,816	1,730,987
LIABILITIES				
Accounts payable	82,284	1,878,810	1,960,754	340
Deposits payable	1,531,135	2,166,241	1,966,729	1,730,647
Total liabilities	\$ 1,613,419	\$ 4,045,051	\$ 3,927,483	\$ 1,730,987
1 otal macilities	Ψ 1,013,417	Ψ Τ,073,031	ψ 5,727,405	ψ 1,730,767

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#### **SECTION 6**

## COMPONENT UNIT DOWNERS GROVE PUBLIC LIBRARY

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# DOWNERS GROVE PUBLIC LIBRARY, ILLINOIS Component Unit Statement of Net Position and Governmental Funds Combining Balance Sheet December 31, 2017

	General	Debt Service	Construction	Total	Adjustments	Statement of Net Position
Assets						
Cash and investments	\$1,339,869	-	\$1,403,493	\$ 2,743,362	-	\$ 2,743,362
Property tax receivable	5,182,314	-	-	5,182,314	-	5,182,314
Accounts receivable	1,072	-	-	1,072	-	1,072
Other receivables (net of allowance)	38,211		-	38,211	-	38,211
Capital assets not being depreciated	-	-	-	-	222,211	222,211
Capital assets net accumulated depreciation	-				12,007,666	12,007,666
Total Assets	6,561,466		1,403,493	7,964,959	12,229,877	20,194,836
Deferred outflow of resources						
Deferred outflows related to pensions	-	_	_	_	979,698	979,698
Total Deferred Outflows of Resources	-				979,698	979,698
Liabilities						
Current liabilities						
Accrued payroll	105,552	_	_	105,552	_	105,552
Accounts payable	143,153	_	_	143,153	_	143,153
Debt due within 1 year	, <u> </u>	_	_	· -	8,033	8,033
Total Current liabilities	248,705			248,705	8,033	256,738
Debt due in more than 1 year					1,742,906	1,742,906
Deferred inflow of resources						
Property taxes levied for future periods	5,182,314	-	-	5,182,314	_	5,182,314
Deferred inflows related to pensions					182,494	182,494
Total Deferred Inflows of Resources	5,182,314			5,182,314	182,494	5,364,808
Fund Balance / Net Position						
Net investment in capital assets	-	_	_	-	12,195,324	12,195,324
Restricted for Debt Service	-	_	_	_	-	-
Assigned for Construction	-	-	1,403,493	1,403,493	(1,403,493)	-
Unassigned/Unrestricted	1,130,447	-	-	1,130,447	484,311	1,614,758
Total fund balances/net position	\$1,130,447	\$ -	\$1,403,493	\$ 2,533,940	\$11,276,142	\$ 13,810,082

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#### DOWNERS GROVE PUBLIC LIBRARY, ILLINOIS

# Component Unit Statement of Activities and Governmental Funds Combining Statement of Revenues, Expenditures & Changes in Fund Balances/Net Position For the Year Ended December 31, 2017

	General	Debt Service	Construction	Total	Adjustments	Statement of Activities
REVENUES						
Property taxes	\$5,083,377	\$ -	\$ -	\$ 5,083,377	\$ -	\$ 5,083,377
Personal property repl tax	70,606	-	-	70,606	-	70,606
Intergovernmental	38,211	-	-	38,211	-	38,211
Charges for services	70,983	-	-	70,983	-	70,983
Fines	61,950	-	-	61,950	-	61,950
Investment income	10,479	8	3,493	13,980	-	13,980
Contributions & donations	2,964	-	-	2,964	-	2,964
Total revenues	5,338,570	8	3,493	5,342,071		5,342,071
EXPENDITURES Current						
Community services	4,195,169	_	-	4,195,169	1,569,271	5,764,440
Capital outlay	873,738	_	-	873,738	(873,738)	-
Debt service				-		
Principal retirement	-	615,000	-	615,000	(615,000)	-
Interest and fiscal charges	-	2,829	-	2,829	23,720	26,549
Total expenditures	5,068,907	617,829		5,686,736	104,253	5,790,989
Excess (deficiency) of revenues						
(under) expenditures	269,663	(617,821)	3,493	(344,665)	(104,253)	(448,918)
, , ,						
OTHER FINANCING SOURCES						
Transfers in	-	-	1,400,000	1,400,000	(1,400,000)	-
Transfers out	(1,398,240)	(1,760)	-	(1,400,000)	1,400,000	-
Total other financing sources (uses)	(1,398,240)	(1,760)	1,400,000	-	-	-
Net change in fund balance/net position	(1,128,577)	(619,581)	1,403,493	(344,665)	(104,253)	(448,918)
Fund balance/net position, beginning	2,259,024	619,581		2,878,605	11,380,395	14,259,000
Fund balance/net position, ending	\$ 1,130,447	\$ -	\$ 1,403,493	\$ 2,533,940	\$11,276,142	\$13,810,082

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#### DOWNERS GROVE PUBLIC LIBRARY, ILLINOIS

Component Unit General Fund

	Budgeted A	amounts		
	Original	Final	Actual	Variance
REVENUES				
Property tax	\$ 5,043,615	\$ 5,043,615	\$ 5,083,377	\$ 39,762
Personal property repl tax	55,000	55,000	70,606	15,606
Intergovernmental	36,910	36,910	38,211	1,301
Charges for services & fees	88,000	88,000	70,983	(17,017)
Fines	85,000	85,000	61,950	(23,050)
Investment income	2,000	2,000	10,479	8,479
Contributions & donations	5,000	5,000	2,964	(2,036)
Total revenues	5,315,525	5,315,525	5,338,570	23,045
EXPENDITURES				
Current				
Community services	4,424,445	4,424,445	4,195,169	(229,276)
Total current	4,424,445	4,424,445	4,195,169	(229,276)
Capital outlay	889,700	889,700	873,738	(15,962)
Total expenditures	5,314,145	5,314,145	5,068,907	(245,238)
Excess (deficiency) of revenues				
over (under) expenditures	1,380	1,380	269,663	268,283
OTHER FINANCING USES				
Transfers out	(1,400,000)	(1,400,000)	(1,398,240)	1,760
Total other financing uses	(1,400,000)	(1,400,000)	(1,398,240)	1,760
Net change in fund balance	(1,398,620)	(1,398,620)	(1,128,577)	\$ 270,043
Fund balance beginning	2,259,024	2,259,024	2,259,024	
Fund balance ending	\$ 860,404	\$ 860,404	\$ 1,130,447	

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#### DOWNERS GROVE PUBLIC LIBRARY, ILLINOIS

Component Unit

#### Library Debt Service Fund

	Budgeted	Amounts			
	Original	Final	Actual	Variance	
REVENUES					
Investment income	\$ -	\$ -	\$ 8	\$ 8	
Total revenues			8	8	
EXPENDITURES					
Debt service					
Principal retirement	615,000	615,000	615,000	-	
Interest	2,829	2,829	2,829	-	
Total debt service	617,829	617,829	617,829	-	
Total expenditures	617,829	617,829	617,829		
Excess (Deficiency) of revenues					
(under) expenditures	(617,829)	(617,829)	(617,821)	8	
OTHER ENLANGING SOUR GES					
OTHER FINANCING SOURCES Transfers out		(1.7(0)	(1.7(0)		
	<del>-</del>	(1,760)	(1,760)		
Total other financing sources	-	(1,760)	(1,760)	-	
Net change in fund balance	(617,829)	(619,589)	(619,581)	\$ (1,752)	
Fund balance beginning	619,581	619,581	619,581		
Fund balance ending	\$ 1,752	(\$ 8)			

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#### DOWNERS GROVE PUBLIC LIBRARY, ILLINOIS

Component Unit

#### Library Construction Fund

	Budgete	ed Amounts				
	Original	Final	Actual	Variance		
REVENUES						
Investment income	\$ -	\$ -	\$ 3,493	\$ 3,493		
Total revenues		<u> </u>	3,493	3,493		
EXPENDITURES						
Capital outlay						
Capital outlay	600,000	600,000	<u> </u>	(600,000)		
Total capital outlay	600,000	600,000	-	(600,000)		
Total expenditures	600,000	600,000		(600,000)		
Excess (Deficiency) of revenues						
(under) expenditures	(600,000)	(600,000)	3,493	603,493		
OTHER FINANCING SOURCES						
Transfers in	1,400,000	1,400,000	1,400,000	_		
Total other financing sources	1,400,000	1,400,000	1,400,000			
Net change in fund balance	800,000	800,000	1,403,493	\$ 603,493		
Fund balance beginning						
Fund balance ending	\$ 800,000	\$ 800,000	\$ 1,403,493			

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#### **SECTION 7**

### SUPPLEMENTAL INFORMATION

Other supplemental information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Schedule of Insurance in Force
- Schedules of Debt Service Requirements

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Schedule of Insurance in Force December 31, 2017

Insurance Company Term		Description of Coverage					
Chubb	12/31/16 - 12/31/17	All Risk Property \$101,336,427 Insured Value, Excess of \$10,000					
Safety National	12/31/16 - 12/31/17	Excess GL/Auto/Public Officials & Employment Practice Excess up to \$10,000,000, Retained Limit of \$1,000,000					
Markel Insurance	12/31/16 - 12/31/17	Umbrella GL/Auto/Public Officials & Employment Practice Excess up to \$25,000,000, Retained Limit of \$10,000,000					
Safety National	12/31/16 - 12/31/17	Workers' Compensation Full Statutory Benefits Excess of \$600,000 - \$650,000					
Travelers Insurance	12/31/16 - 12/31/17	Crime Coverage Limit \$1,000,000					
Ace	12/31/16 - 12/31/17	Pollution Liability Limit \$2,000,000					

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Bonds, Series 2008A December 31, 2017

Date of Issue August 13, 2008
Date of Maturity January 1, 2038
Authorized Issue \$25,000,000
Denomination of Bonds \$5,000

Interest Rates 4.00% to 5.00%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company
Purpose of Issuance To fund stormwater improvements

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

			Debt	Service			Interest Due On						
Fiscal Year			erest	Totals		January 1	Amount		July 1		Amount		
2018		415,000		8,300		423,300	2018		8,300	2018			
	\$	415,000	\$	8,300	\$	423,300		\$	8,300		\$	-	

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### VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2009 December 31, 2017

Date of Issue April 9, 2009
Date of Maturity January 1, 2019
Authorized Issue \$9,030,000
Denomination of Bonds \$5,000

Interest Rates 2.50% to 5.00%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance To refund G.O. Bonds, Series 1998; and G.O. Bonds, Series 2003A

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

	 Debt Service						Interest Due On						
Fiscal Year	 Principal	Int	terest		Totals	January 1	A	amount	July 1		Amount		
2018	970,000		58,388		1,028,388	2018		38,288	2018		20,100		
2019	 1,005,000		20,100		1,025,100	2019		20,100	2019				
	\$ 1,975,000	\$	78,488	\$	2,053,488		\$	58,388		\$	20,100		

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2010A December 31, 2017

Date of Issue March 4, 2010
Date of Maturity January 1, 2021
Authorized Issue \$5,805,000
Denomination of Bonds \$5,000
Interest Rates 2.0% to 5.0%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable at The Northern Trust Company

Purpose of Issuance To refund G.O. Bonds, Series 2000; and G.O. Bonds, Series 2001

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

		Debt Service		Interest Due On									
Fiscal Year	Principal	Interest	Totals	January 1	Amount	July 1	Amount						
2018	200,000	213,200	413,200	2018	108,350	2018	104,850						
2019	335,000	203,000	538,000	2019	104,850	2019	98,150						
2020	1,545,000	165,400	1,710,400	2020	98,150	2020	67,250						
2021	2,690,000	67,250	2,757,250	2021	67,250	2021							
	\$ 4,770,000	\$ 648,850	\$ 5,418,850		\$ 378,600		\$ 270,250						

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2010B December 31, 2017

Date of Issue November 10, 2010
Date of Maturity January 1, 2021
Authorized Issue \$5,150,000
Denomination of Bonds \$5,000
Interest Rates 3.0% to 4.0%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable at The Northern Trust Company
Purpose of Issuance To refund G.O. Bonds, Series 2002

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

		Debt Service		Interest Due On												
Fiscal Year	Principal	Interest	Totals	January 1	Amount	July 1	Amount									
2018	705,000	135,900	840,900	2018	75,000	2018	60,900									
2019	845,000	104,900	949,900	2019	60,900	2019	44,000									
2020	990,000	68,200	1,058,200	2020	44,000	2020	24,200									
2021	1,210,000	24,200	1,234,200	2021	24,200	2021										
	\$ 3,750,000	\$ 333,200	\$ 4,083,200		\$ 204,100		\$ 129,100									

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Bonds, Series 2012 Roads December 31, 2017

Date of Issue May 3, 2012
Date of Maturity January 1, 2038
Authorized Issue \$25,000,000
Denomination of Bonds \$5,000

Interest Rates 3.00% to 4.00%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company
Purpose of Issuance To fund road improvements

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Year Principal Interest Totals January 1 Amount July 1 Amount 2018 625,000 624,494 1,249,494 2018 316.935 2018 307.559 2019 640,000 605,519 1,245,519 2019 307,560 2019 297,959 2020 297,960 2020 660,000 586,019 1,246,019 2020 288,059 2021 680,000 565,919 1,245,919 2021 288,060 2021 277,859 277,859 267,359 2022 700,000 545,218 1,245,218 2022 2022 2023 720,000 523,918 1,243,918 2023 267,359 2023 256,559 1,246,943 2024 501,943 2024 256,559 2024 245,384 745,000 1,244,293 2025 765,000 479,293 2025 245,384 2025 233,909 233,909 2026 790,000 455,475 1,245,475 2026 2026 221,566 2027 815,000 429,888 1,244,888 2027 221,566 2027 208,322 2028 402,994 1,242,994 2028 208,322 840,000 2028 194,672 179,991 2029 870,000 374,663 1,244,663 2029 194,672 2029 2030 895,000 344,878 1,239,878 2030 179,991 2030 164,887 164,887 2031 925,000 313,587 1,238,587 2031 2031 148,700 131,900 2032 2032 148,700 2032 960,000 280,600 1,240,600 2033 995,000 243,900 1,238,900 2033 131,900 2033 112,000 2034 1,035,000 203,300 2034 112,000 2034 91,300 1,238,300 2035 1,075,000 161,100 1,236,100 2035 91,300 2035 69,800 2036 1,120,000 117,200 1,237,200 2036 69,800 2036 47,400 2037 1,160,000 71,600 1,231,600 2037 47,400 2037 24,200 2038 1,210,000 24,200 1,234,200 2038 2038 24,200 \$ 18,225,000 \$ 7,855,708 \$ 26,080,708 4,086,323 3,769,385 RES 2018-7785 Page 184 of 230

#### VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Bonds, Series 2012 Water December 31, 2017

Date of Issue May 3, 2012
Date of Maturity January 1, 2032
Authorized Issue \$10,000,000
Denomination of Bonds \$5,000

Interest Rates 3.00% to 3.50%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company
Purpose of Issuance To fund watermain improvements

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

**Debt Service** Interest Due On Fiscal Year Totals Principal Interest January 1 Amount July 1 Amount 120,100 2018 425,000 246,575 671,575 2018 126,475 2018 2019 2019 120,100 113,500 440,000 233,600 673,600 2019 670,250 113,500 2020 450,000 220,250 2020 2020 106,750 2021 465,000 206,525 671,525 2021 106,750 2021 99,775 2022 192,350 672,350 2022 99,775 92,575 480,000 2022 177,725 2023 495,000 672,725 2023 92,575 2023 85,150 2024 510,000 162,650 672,650 2024 85,150 2024 77,500 2025 525,000 147,125 672,125 2025 77,500 2025 69,625 2026 540,000 130,812 670,812 2026 69,625 2026 61,187 2027 555,000 113,356 668,356 2027 61,187 2027 52,169 94,994 669,994 52,169 2028 575,000 2028 2028 42,825 2029 590,000 75,694 665,694 2029 42,825 2029 32,869 2030 55,444 665,444 2030 32,869 22,575 610,000 2030 2031 635,000 34,038 669,038 2031 22,575 2031 11,463 2032 2032 655,000 11,462 666,462 11,462 2032 988,063 7,950,000 \$ 2,102,600 \$ 10,052,600 \$ 1,114,537 \$

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

#### Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2013A December 31, 2017

Date of Issue October 31, 2013
Date of Maturity January 1, 2020
Authorized Issue \$8,360,000
Denomination of Bonds \$5,000

Interest Rates 2.00% to 3.00% Interest Dates 2.00% to 3.00% January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance To refund G.O. Refunding Bonds, Series 2005

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

		Debt Service		Interest Due On										
Fiscal Year	Principal	Interest	Totals	January 1	Amount	July 1	F	Amount						
2018	1,715,000	81,900	1,796,900	2018	49,525	2018		32,375						
2019	1,775,000	42,563	1,817,563	2019	32,375	2019		10,188						
2020	815,000	10,187	825,187	2020	10,187	2020								
	-													
	\$ 4,305,000	\$ 134,650	\$ 4,439,650		\$ 92,087		\$	42,563						

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS Long-Term Debt Requirements

General Obligation Refunding Bonds, Series 2014A December 31, 2017

Date of Issue August 19, 2014
Date of Maturity January 1, 2028
Authorized Issue \$6,725,000
Denomination of Bonds \$5,000

Interest Rates 2.00% to 3.50%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance Portion that Refunded 2007 FS#2 Bonds

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Year Principal Interest **Totals** January 1 Amount July 1 Amount 2018 485,000 175,225 660,225 2018 90,038 2018 85,187 500,000 2019 165,375 665,375 2019 85,188 2019 80,187 2020 510,000 152,725 662,725 2020 80,188 2020 72,537 137,350 652,350 72,538 2021 64,812 2021 515,000 2021 2022 540,000 121,525 661,525 2022 64,813 2022 56,712 48,312 2023 560,000 105,025 665,025 2023 56,713 2023 39,687 2024 575,000 88,000 663,000 2024 48,313 2024 2025 595,000 70,450 665,450 2025 39,688 2025 30,762 610,000 52,375 662,375 30,763 2026 21,612 2026 2026 2027 630,000 32,988 662,988 2027 21,613 2027 11,375 2028 650,000 11,375 661,375 2028 11,375 2028 6,170,000 \$ 1,112,413 7,282,413 601,230 511,183 RES 2018-7785 Page 187 of 230

## VILLAGE OF DOWNERS GROVE, ILLINOIS Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2014B

General Obligation Refunding Bonds, Series 2014 December 31, 2017

Date of Issue August 19, 2014
Date of Maturity January 1, 2029
Authorized Issue \$2,935,000
Denomination of Bonds \$5,000

Interest Rates 2.00% to 4.00% Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance Portion that Refunded 2008A Bonds for Stormwater Improvements

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal January 1 Year Principal Interest Totals Amount July 1 Amount 2018 30,000 91,150 121,150 2018 45,725 2018 45,425 2019 30,000 90,550 120,550 2019 45,425 2019 45,125 2020 30,000 89,800 119,800 2020 45,125 2020 44,675 2021 30,000 88,900 118,900 2021 44,675 2021 44,225 30,000 88,000 118,000 2022 44,225 43,775 2022 2022 2023 30,000 87,100 117,100 2023 43,775 2023 43,325 30,000 86,200 116,200 2024 43,325 2024 42,875 2024 2025 615,000 76,525 691,525 2025 42,875 2025 33,650 2026 630,000 57,850 687,850 2026 33,650 2026 24,200 24,200 2027 650,000 37,837 687,837 2026 2026 13,637 2028 665,000 15,638 680,638 2027 13,638 2027 2,000 2029 100,000 2028 2,000 102,000 2,000 2028 2,870,000 811,550 3,681,550 \$ 428,638 382,912 \$

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS

## Long-Term Debt Requirements General Obligation Bonds, Series 2015A December 31, 2017

Date of Issue April 15, 2015
Date of Maturity January 1, 2035
Authorized Issue \$5,000,000
Denomination of Bonds
Interest Rates 2% to 3.5%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company
Purpose of Issuance To fund Water projects

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Year Principal Interest Totals January 1 Amount July 1 Amount 200,000 2018 136,100 336,100 2018 69,050 2018 67,050 2019 205,000 132,050 337,050 2019 67,050 2019 65,000 2020 210,000 127,900 337,900 2020 65,000 2020 62,900 2021 215,000 123,650 338,650 2021 62,900 2021 60,750 2022 220,000 119,300 339,300 2022 2022 58,550 60,750 2023 225,000 113,725 338,725 2023 58,550 2023 55,175 230,000 2024 106,900 336,900 2024 55,175 2024 51,725 235,000 99,925 2025 48,200 2025 334,925 51,725 2025 2026 245,000 92,725 337,725 2026 48,200 2026 44,525 2027 250,000 85,300 335,300 2027 44,525 2027 40,775 2028 260,000 337,000 2028 40,775 2028 36,225 77,000 2029 265,000 67,813 332,813 2029 36,225 2029 31,588 2030 2030 275,000 58,362 333,362 31,587 2030 26,775 2031 285,000 48,563 333,563 2031 26,775 2031 21,788 2032 295,000 2032 2032 16,625 38,412 333,412 21,787 2033 305,000 27,913 332,913 2033 16,625 2033 11,288 2034 315,000 17,062 2034 11,287 2034 5,775 332,062 2035 330,000 2035 2035 5,775 335,775 5,775 Total 4,565,000 1,478,475 6,043,475 773,761 704,714 RES 2018-7785 Page 189 of 230

### VILLAGE OF DOWNERS GROVE, ILLINOIS Long-Term Debt Requirements Convert Obligation Referation Render Spring 2015

General Obligation Refunding Bonds, Series 2015B December 31, 2017

Date of Issue April 15, 2015
Date of Maturity January 01, 2034
Authorized Issue \$4,535,000
Denomination of Bonds \$5,000

Interest Rates 2.00% to 3.5%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance To refund a portion of 2008 Stormwater bonds

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Debt Service Interest Due On Fiscal Year Principal Interest Totals January 1 Amount July 1 Amount 2018 20,000 153,350 173,350 2018 76,775 2018 76,575 76,575 2019 20,000 152,950 172,950 2019 2019 76,375 2020 20,000 152,550 172,550 2020 76,375 2020 76,175 20,000 76,175 75,975 2021 152,150 172,150 2021 2021 2022 25,000 151,700 176,700 2022 75,975 2022 75,725 2023 25,000 151,075 176,075 2023 75,725 2023 75,350 75,350 2024 74,975 2024 25,000 150,325 175,325 2024 2025 25,000 149,575 174,575 2025 74,975 2025 74,600 2026 25,000 148,825 173,825 2026 74,600 2026 74,225 2027 25,000 148,075 173,075 2027 74,225 2027 73,850 2028 25,000 147,263 172,263 2028 73,850 2028 73,413 2029 620,000 135,975 755,975 2029 73,412 2029 62,563 2030 760,000 111,825 871,825 2030 62,562 2030 49,263 2031 790,000 84,700 874,700 2031 49,262 2031 35,438 2032 2032 820,000 56,525 876,525 35,437 2032 21,088 2033 845,000 27,387 872,387 2033 21,087 2033 6,300 2034 360,000 6,300 366,300 2034 6,300 2034 Total 4,450,000 \$ 2,080,550 6,530,550 1,078,660 \$ 1,001,890 RES 2018-7785 Page 190 of 230

#### VILLAGE OF DOWNERS GROVE, ILLINOIS Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2016 December 31, 2017

Date of Issue March 16, 2016
Date of Maturity January 01, 2038
Authorized Issue \$7,585,000
Denomination of Bonds \$5,000

Interest Rates 2.00% to 4.00%
Interest Dates January 1 and July 1

Principal Maturity Dates January 1

Payable At The Northern Trust Company

Purpose of Issuance To refund a portion of 2008 Stormwater bonds

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

**Debt Service** Interest Due On Fiscal Year Principal Interest Totals January 1 Amount July 1 Amount 279,100 2018 279,100 2018 139,550 2018 139,550 465,000 2019 272,125 737,125 2019 139,550 2019 132,575 2020 480,000 257,950 737,950 2020 132,575 2020 125,375 495,000 243,325 738,325 125,375 117,950 2021 2021 2021 2022 510,000 225,700 735,700 2022 117,950 2022 107,750 107,750 2023 530,000 207,550 737,550 2023 2023 99,800 545,000 2024 99,800 2024 2024 188,700 733,700 88,900 2025 177,800 177,800 2025 88,900 2025 88,900 2026 177,800 177,800 2026 88,900 2026 88,900 2027 177,800 177,800 2027 88,900 2027 88,900 2028 177,800 177,800 2028 88,900 2028 88,900 2029 177,800 177,800 2029 88,900 2029 88,900 2030 177,800 177,800 2030 88,900 2030 88,900 2031 177,800 177,800 2031 88,900 2031 88,900 177,800 88,900 2032 177,800 2032 2032 88,900 2033 177,800 177,800 2033 88,900 2033 88,900 2034 500,000 167,800 667,800 2034 88,900 2034 78,900 2035 930,000 139,200 1,069,200 2035 78,900 2035 60,300 965,000 101,300 2036 60,300 41,000 2036 1,066,300 2036 2037 1,005,000 61,900 1,066,900 2037 41,000 2037 20,900 2038 1,045,000 20,900 1,065,900 2038 20,900 2038 3,765,750 1,952,650 Total 7,470,000 \$ 11,235,750 \$ 1,813,100 RES 2018-7785 Page 191 of 230

#### Village of Downers Grove Long-Term Debt Requirements General Obligation Refunding Bonds, Series 2017 December 31, 2017

Date of Issue October 3, 2017

Date of Maturity January 1, 2021

Authorized Issue \$2,255,000

Denomination of Bonds \$5,000

Interest Rates 1.720%

Interest Dates January 1 and July 1

Principal Maturity Dates January 1
Payable At PNC

Purpose of Issuance Portion that refunded 2008B Refunding Bonds

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

		Debt Service		Interest Due On									
Fiscal Year	Principal	Interest	Totals	January 1	Amount	July 1	Amount						
2018	15,000	28,745	43,745	2018	9,481	2018	19,264						
2019	35,000	38,227	73,227	2019	19,264	2019	18,963						
2020	1,095,000	28,509	1,123,509	2020	18,963	2020	9,546						
2021	1,110,000	9,546	1,119,546	2021	9,546	2021							
	\$ 2,255,000	\$ 105,027	\$ 2,360,027		\$ 57,254		\$ 47,773						

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#### **SECTION 8**

### STATISTICAL SECTION

(Unaudited)

This part of the Village of Downers Grove's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Village's overall financial health.

<u>Contents</u>	<u>Pages</u>
Financial Trends These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.	8-1 - 8-5
Revenue Capacity These schedules contain information to help the reader assess significant local revenue sources, the property tax and sales tax.	8-6 - 8-11
Debt Capacity These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and the Village's ability to issue additional debt in the future.	8-12 - 8-14
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.	8-15 - 8-16
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.	8-17 - 18-19

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS NET POSITION BY COMPONENT (in thousands) Last Ten Years

								restated for pensions			
	 2008	2009	2010	2011	20	12	2013	2014	2015	2016	2017
Governmental Activities											
Net investment in capital assets	\$ 70,743 \$	66,960 \$	64,610	\$ 69,272	\$	67,608 \$	70,277 \$	71,753 \$	80,121 \$	80,397 \$	80,897
Restricted	35,838	31,785	4,795	6,051		6,806	7,473	8,127	10,516	9,156	9,830
Unrestricted	 (13,944)	(9,618)	24,820	25,138		27,814	16,372	(58,519)	(66,851)	(65,677)	(66,572)
Total Governmental Activities	92,637	89,127	94,225	100,461	1	02,228	94,122	21,361	23,786	23,876	24,155
Business-type Activities											
Net investment in capital assets	29,197	32,272	32,691	32,663		32,169	33,734	38,495	37,868	38,646	41,809
Unrestricted	 4,911	1,545	1,304	2,192		3,861	13,469	11,116	15,140	15,619	14,125
Total Business-type Activities	 34,108	33,817	33,995	34,855		36,030	47,203	49,611	53,008	54,265	55,934
Primary Government											
Net investment in capital assets	99,939	99,232	97,301	101,935		99,777	104,010	110,248	117,989	119,043	122,706
Restricted	35,838	31,785	4,795	6,051		6,806	7,472	8,127	10,516	9,156	9,830
Unrestricted	 (9,033)	(8,073)	26,124	27,330		31,675	29,842	(47,403)	(51,711)	(50,058)	(52,447)
Total Primary Government	\$ 126,744 \$	122,944 \$	128,220	\$ 135,316	\$ 1	38,258 \$	141,324 \$	70,972 \$	76,794 \$	78,141 \$	80,089

#### Notes

2013 and prior years have not been restated for the implementation of GASB 68.

#### Data Source

Audited Financial Statements

#### VILLAGE OF DOWNERS GROVE, ILLINOIS CHANGE IN NET POSITION (in thousands) Last Ten Years

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Expenses										
Governmental Activities										
General government	\$ 6,360 \$	4,841 \$	5,362 \$	5,971 \$	6,222 \$	6,573 \$	6,980 \$	6,688 \$	6,998 \$	7,984
Public works	13,561	15,701	11,855	13,867	18,272	13,409	13,992	11,319	13,406	13,142
Community development	3,229	2,805	2,539	2,458	2,635	2,996	2,681	3,067	3,220	2,835
Public safety	28,591	27,635	26,768	27,317	27,663	28,747	30,271	33,749	34,264	34,804
Community services	2,036	1,882	836	745	756	773	799	737	904	773
Interest and fiscal charges	2.349	2,956	2,774	2,514	2,735	2,691	1,898	1,650	1,599	1,439
merest and risear charges	2,3 15	2,750	2,771	2,511	2,733	2,001	1,070	1,000	1,077	1,137
Total Governmental Activities Expenses	56,126	55,820	50,134	52,872	58,283	55,189	56,621	57,210	60,391	60,977
Business-type Activities										
Waterworks	6,777	7,710	8,248	8,765	11,256	11,726	12,752	14,157	14,241	14,810
Parking	940	946	847	966	952	945	1,045	994	1,639	1,129
Stormwater Utility		-	-	-	-	5,285	2,667	3,266	3,964	3,905
Total Business-type Activities Expenses	7,717	8,656	9,095	9,731	12,208	17,956	16,464	18,417	19,844	19,844
Total Primary Government Expenses	63,843	64,476	59,229	62,603	70,491	73,145	73,085	75,627	80,235	80,821
Program Revenues										
Governmental Activities										
Charges for Services										
General government	1,793	2,052	1,576	1,567	1,614	1,643	1,679	1,576	1,443	1,524
Public works	174	192	220	383	292	313	139	108	220	170
Community development	1,334	955	1,123	1,187	1,546	1,339	1,477	1,548	1,692	2,205
Public safety	2,728	2,506	2,606	2,655	2,793	3,434	2,920	2,854	2,895	3,099
Community services	1,045	1,059	793	848	883	914	979	1,003	1,083	1,052
Operating Grants and Contributions	1,844	374	206	617	1,073	1,020	969	702	715	786
Capital Grants and Contributions	2,810	1,582	1,611	2,976	2,010	1,405	1,731	1,228	1,497	1,246
-								,	,	
Total Governmental Activities Program Revenues	11,728	8,720	8,135	10,233	10,211	10,068	9,894	9,019	9,545	10,082
Business-type Activities										
Charges for Services										
Waterworks	7,372	7,473	8,143	9,475	12,271	13,197	13,787	15,153	15,286	15,866
Parking	1,209	1,242	1,287	1,298	1,265	1,425	1,469	1,579	1,617	1,629
Stormwater Utility	-	-	-	-	-	3,375	3,853	3,771	3,825	4,090
Operating Grants and Contributions	47	120	47	47	47	47	47	47	47	47
Capital Grants and Contributions	130	-	30	10	80	(10)	1	1,493	232	17
Total Business-type Activities Program Revenues	8,758	8,835	9,507	10,830	13,663	18,034	19,157	22,043	21,007	21,649
Total Primary Government Program Revenues	\$ 20,486 \$	17,555 \$	17,642 \$	21,063 \$	23,874 \$	28,102 \$	29,051 \$	31,062 \$	30,552 \$	31,731

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS CHANGE IN NET POSITION (in thousands) (Continued) Last Ten Years

	 2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Net Revenue (Expense)										
Governmental activities	\$ (44,398) \$	(47,100) \$	(41,999) \$	(42,639) \$	(48,072) \$	(45,121) \$	(46,727) \$	(48,191) \$	(50,846) \$	(50,895)
Business-type activities	 1,041	180	412	1,099	1,455	78	2,693	3,626	1,163	1,805
Total Primary Government Net Revenue (Expense)	 (43,357)	(46,920)	(41,587)	(41,540)	(46,617)	(45,043)	(44,034)	(44,565)	(49,683)	(49,090)
General Revenues and Other Changes in Net Position										
Governmental Activities										
Taxes										
Property	14,079	14,819	16,609	17,298	17,208	15,088	15,775	15,632	16,733	17,477
Sales	16,917	16,330	17,374	18,560	19,019	19,762	20,961	21,898	20,543	20,566
Utility	7,541	6,371	6,001	6,209	6,366	5,841	5,711	5,635	5,292	4,998
Income	4,612	3,960	3,835	3,787	4,203	4,558	4,580	5,200	4,757	4,488
Other	2,588	2,127	2,285	2,330	2,434	2,569	1,836	1,771	2,912	3,047
Investment earnings	1,222	1,073	737	416	234	203	(287)	180	243	292
Miscellaneous	7	38	-	24	74	18	· -	-	456	6
Special items	-	-	-	-	-	-	-	-	-	-
Transfers	 208	570	256	250	300	(11,024)	300	300	-	300
Total Governmental Activities	47,174	45,288	47,097	48,874	49,838	37,015	48,876	50,616	50,936	51,174
Business-type Activities										
Investment earnings	250	99	22	10	21	70	57	71	94	164
Transfers	 (208)	(570)	(256)	(250)	(300)	11,024	(300)	(300)	-	(300)
Total Business-type Activities	 42	(471)	(234)	(240)	(279)	11,094	(243)	(229)	94	(136)
Total Primary Government	 47,216	44,817	46,863	48,634	49,559	48,109	48,633	50,387	51,030	51,038
Change in net position										
Governmental activities	2,774	(1,813)	5,098	6,235	1,766	(8,106)	2,149	2,425	90	279
Business-type activities	 1,083	(291)	178	859	1,176	11,172	2,450	3,397	1,257	1,669
Total Primary Government Change in Net Position	\$ 3,857 \$	(2,104) \$	5,276 \$	7,094 \$	2,942 \$	3,066 \$	4,599 \$	5,822 \$	1,347 \$	1,948

<u>Data Source</u> Audited Financial Statements RES 2018-7785 Page 196 of 230

### VILLAGE OF DOWNERS GROVE, ILLINOIS FUND BALANCES OF GOVERNMENTAL FUNDS (in thousands) Last Ten Years

	 2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Fund										
Reserved	\$ 89 \$	66 \$	2,026 \$	- \$	- \$	- \$	- \$	- \$	- \$	-
Unreserved	15,688	15,377	13,656	-	-	-	-	-	-	-
Nonspendable	-	-	-	2,043	2,009	2,574	48	39	29	114
Restricted	-	-	-	-	-	-		163	126	160
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned	 -	-	-	15,141	17,193	17,858	17,165	18,498	18,727	18,621
Total General Fund	 15,776	15,443	15,682	17,184	19,202	20,432	17,213	18,700	18,882	18,895
Reserved	-	-		-	_	-	-	-	_	-
Unreserved, reported in										
Debt Service Funds	714	856	259	-	-	-	-	-	-	-
Special Revenue Funds	1,681	1,275	2,850	-	-	-	-	-	-	-
Debt Service Funds	-	-	-	-	-	-	-	-	-	-
Capital Project Funds	31,668	27,701	23,031	-	-	-	-	-	-	-
Nonspendable	-	-	-	-	-	-	-	-	-	-
Restricted	-	-	-	6,051	22,243	15,251	8,127	10,353	8,956	9,595
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	-	-	-	19,534	21,335	8,917	9,430	3,042	5,333	6,648
Unassigned	 -	-	-	(1,922)	(1,905)	(1,840)	-	-	-	-
Total All Other Governmental Funds	\$ 34,063 \$	29,832 \$	26,140 \$	23,663 \$	41,673 \$	22,328 \$	17,557 \$	13,395 \$	14,289 \$	16,243
Total Governmental Funds	\$ 49,839 \$	45,275 \$	41,822 \$	40,847 \$	60,875 \$	42,760 \$	34,770 \$	32,095 \$	33,171 \$	35,138

#### Notes

In 2011, the Village adopted GASB Statement No. 54.

#### Data Source

Audited Financial Statements

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS (in thousands) Last Ten Years

	 2008	2009	2010	2011	2012	2013	2014	201	5	2016	2017
Revenues											
Sales tax	\$ 16,917	\$ 16,330	\$ 17,374		\$ 19,019	\$ 19,762	\$ 20,020		),811	\$ 20,543	\$ 20,566
Property tax	14,079	14,819	16,609	17,298	17,209	15,088	15,775		5,632	16,733	17,477
Utility tax	7,541	6,371	6,001	6,209	6,367	5,841	5,711		,635	5,292	4,998
Income tax	4,612	3,960	3,835	3,787	4,203	4,558	4,580	:	5,200	4,757	4,488
Other taxes	2,586	2,127	2,284	2,331	2,434	2,569	2,777		2,858	2,912	3,047
Licenses and permits	1,345	1,148	1,439	1,518	1,863	1,731	1,689		,769	1,796	2,339
Intergovernmental	3,184	1,748	1,754	3,513	2,907	2,422	2,696		,930	1,915	1,851
Charges for services & fees	4,065	4,565	3,773	4,096	4,276	4,868	4,593	4	1,660	4,869	5,143
Fines & forfeitures	1,264	1,246	1,106	1,027	988	1,044	911		660	668	568
Investment income	1,222	1,073	737	416	234	203	(287)		180	243	292
Miscellaneous	 1,469	207	63	79	176	3	5		-	297	181
Total revenues	 58,286	53,595	54,976	58,833	59,676	58,089	58,470	59	,335	60,025	60,950
Expenditures											
General government	6,008	4,536	4,662	5,296	5,646	5,884	8,108	:	5,887	6,008	5,910
Public works	9,934	10,881	7,816	8,902	8,805	8,102	8,446	,	7,456	7,883	7,462
Community development	2,745	2,344	2,158	2,109	2,329	2,687	2,372	2	2,695	2,646	2,484
Public safety	26,053	25,518	26,826	27,244	27,970	28,621	29,392	3	,172	32,018	32,968
Community services	1,966	1,831	865	750	750	767	794		708	821	724
Capital outlay	11,095	9,433	8,347	7,939	12,571	9,384	11,112	,	7,771	4,634	3,889
Debt service											
Principal	1,000	1,245	4,810	5,140	4,865	12,750	4,630	4	1,865	3,740	4,320
Interest and fiscal charges	 2,198	2,854	3,175	2,502	2,372	2,661	1,993		,756	1,655	1,573
Total expenditures	 60,999	58,642	58,660	59,882	65,308	70,856	66,847	62	2,310	59,405	59,330
Excess of Revenues over (under)											
Expenditures	 (2,713)	(5,047)	(3,684)	(1,049)	(5,632)	(12,767)	(8,377)	(2	2,975)	620	1,620
Other Financing Sources (Uses)											
Transfers in	2,067	4,755	7,260	7,442	7,102	6,797	8,722		5,921	5,762	6,156
Transfers out	(2,109)	(4,435)	(7,204)	(7,392)	(7,002)	(20,755)	(8,422)	(0	5,621)	(5,762)	(5,856)
Issuance of debt	28,900	9,030	10,955	-	25,000	8,360	6,725		-	-	2,255
Payment to the refunded bond escrow agent	(3,992)	(9,144)	(11,790)	_	_	_	(6,888)		-	-	(2,214)
Bond issue premium	481	239	1,009	_	284	233	249		-	_	-
Proceeds from disposal of capital assets	 7	38		24	277	18	-		-	456	6
Total other financing sources (uses)	 25,354	483	230	74	25,661	(5,347)	386		300	456	347
Net Change in Fund Balances	\$ 22,641	\$ (4,564)	\$ (3,454)	\$ (975)	\$ 20,029	\$ (18,114)	\$ (7,991)	\$ (2	2,675)	\$ 1,076	\$ 1,967
Debt Service as a Percentage of Noncapital Expenditures	6.53%	8.43%	15.46%	14.23%	12.28%	25.20%	11.08%	12	2.23%	9.90%	10.00%

Notes

Data Source

Audited Financial Statements

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VILLAGE OF DOWNERS GROVE, ILLINOIS ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY Last Ten Levy Years

Levy Year	Residential Property	Commercial Property	Industrial Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a % of Market
2008	1,928,792,310	542,102,539	76,659,327	2,547,554,176	0.44	7,642,662,528	33.33%
2009	1,938,204,827	535,619,097	76,008,514	2,549,832,438	0.50	7,649,497,314	33.33%
2010	1,831,191,815	503,177,630	71,922,788	2,406,292,233	0.56	7,218,876,699	33.33%
2011	1,702,783,589	498,605,787	68,214,898	2,269,604,274	0.58	6,808,812,822	33.33%
2012	1,608,931,001	467,319,340	65,562,355	2,141,812,696	0.52	6,425,438,088	33.33%
2013	1,546,924,741	434,267,904	61,357,602	2,042,550,247	0.57	6,127,650,741	33.33%
2014	1,553,364,667	430,761,743	61,395,006	2,045,521,416	0.56	6,136,564,248	33.33%
2015	1,642,853,974	458,391,227	62,480,383	2,163,725,584	0.58	6,491,176,752	33.33%
2016	1,765,196,431	481,187,314	67,023,809	2,313,407,554	0.56	6,940,222,662	33.33%
2017 <u>Data Source</u>	1,873,549,481	496,966,573	69,662,582	2,440,178,636	0.56	7,320,535,908	33.33%

Office of the County Clerk

Note: Property in the Village is reassessed each year. Property is assessed at 33% of actual value.

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS Last Ten Levy Years

Tax Levy Year	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Village Direct Rates										
Corporate	0.1068	0.1264	0.1601	0.1697	0.1414	0.1482	0.1470	0.1399	0.1309	0.1241
Firefighter's Pension	0.0626	0.0785	0.0925	0.0945	0.1059	0.1221	0.1151	0.1317	0.1337	0.1408
Police Pension	0.0501	0.0676	0.0790	0.0698	0.0917	0.1140	0.1117	0.1244	0.1273	0.1296
Fire Protection	0.1138	0.1137	0.1205	0.1277	0.1354	0.1419	0.1417	0.1339	0.1253	0.1187
Stormwater	0.1090	0.1090	0.1104	0.1170	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Capital					0.0458	0.0481	0.0490	0.0453	0.0424	0.0402
Total Direct Rate	0.4423	0.4952	0.5625	0.5787	0.5202	0.5743	0.5645	0.5752	0.5596	0.5534
Overlapping Rates										
Library District	0.1773	0.1832	0.1966	0.2136	0.2324	0.2502	0.2612	0.2407	0.2202	0.2145
Downers Grove Park District	0.2781	0.2699	0.2900	0.3077	0.3434	0.3691	0.3765	0.3624	0.3425	0.3360
Downers Grove Sanitary District	0.0301	0.0305	0.0336	0.0363	0.0405	0.0436	0.0448	0.0434	0.0413	0.0404
Special Service Area #1	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Special Service Area #2	1.5000	1.5000	1.5000	1.5000	1.5000	1.5000	1.5000	1.5000	1.5000	1.5000
Special Service Area #3	0.3140	0.3151	0.3366	0.3345	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Special Service Area #6						0.2950	0.2680	0.2430	0.2477	0.2461
Downers Grove Township	0.0254	0.0256	0.0281	0.0307	0.0343	0.0368	0.0378	0.0368	0.0350	0.0331
Downers Grove Township Road	0.0379	0.0382	0.0420	0.0439	0.0512	0.0549	0.0564	0.0550	0.0524	0.0512
DuPage County	0.1557	0.1554	0.1659	0.1773	0.1929	0.2040	0.2057	0.1971	0.1848	0.1749
DuPage County Forest Preserve	0.1206	0.1217	0.1321	0.1414	0.1542	0.1657	0.1691	0.1622	0.1514	0.1306
Dupage Airport Authority	0.0160	0.0148	0.0158	0.0169	0.0168	0.0178	0.0196	0.0188	0.0176	0.0166
College of DuPage	0.1858	0.2127	0.2349	0.2495	0.2681	0.2956	0.2975	0.2786	0.2626	0.2431
Grade School District No. 58	1.5713	1.6304	1.6991	1.8851	2.0981	2.2613	2.3051	2.2175	2.0984	2.0489
High School District No. 99	1.4214	1.4679	1.6105	1.7271	1.9209	2.0729	2.1079	2.0666	1.9648	1.9184

<u>Data Source</u> Office of the County Clerk Per \$100 of assessed value

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS PRINCIPAL PROPERTY TAXPAYERS Current Year and Nine Years Ago

	- <u></u>		2017			2008	
Taxpayer	A	Taxable ssessed Value	Rank	% of Total Village Taxable Assessed Value	Taxable Assessed Value	Rank	% of Total Village Taxable Assessed Value
Esplanade I SPE LLC	\$	23,151,200	1	0.95			
BRE COH IL LLC		20,526,030	2	0.84			
PTA - K 225		19,738,610	3	0.81	23,701,470	3	0.97
Hamilton Partners Inc		17,573,972	4	0.72	47,113,358	1	1.93
Grove Residential LLC		14,458,870	5	0.59			
Bristol Club LP		14,154,720	6	0.58			
James Campbell Co LLC		12,974,210	7	0.53			
PBH Prentiss Creek LLC		12,711,340	8	0.52			
Highland Owner LLC		12,533,870	9	0.51	15,500,000	5	0.64
LSREF4 Turtle LLC		11,192,290	10	0.46			
Real Estate Advisors				-	30,805,000	2	1.26
MJH Downers Grove LLC				-	16,661,290	4	0.68
GLL BVK Properties				-	15,333,330	6	0.63
Wells REIT II/Lincoln				-	14,488,260	7	0.59
TA Associates Realty				-	13,412,460	8	0.55
Corridors I & II				-	13,369,000	9	0.55
Arun Enterprises				<u>-</u>	13,108,180	10	0.54
Total	\$	159,015,112		6.52%	\$ 203,492,348		7.99%

#### Note

Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

#### Data Source

Office of the County Clerk

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## VILLAGE OF DOWNERS GROVE, ILLINOIS PROPERTY TAX LEVIES AND COLLECTIONS (in thousands) Last Ten Levy Years

Collected within the Fiscal Year of the Levy

		Fiscal Year o	of the Levy			
Levy			Percentage	Subsequent	Total	
Year	Tax Levied	Amount	of Levy	Collections	Amount	Percentage
2008	11,133	11,133	100%	-	11,133	100%
2009	12,478	12,478	100%	-	12,478	100%
2010	13,376	13,376	100%	-	13,376	100%
2011	12.002	12.002	1000/		12.002	1000/
2011	12,983	12,983	100%	-	12,983	100%
2012	11,007	11,007	100%	_	11,007	100%
2012	11,007	11,007	10070	-	11,007	10070
2013	11,590	11,590	100%	_	11,590	100%
	,	,	200,0		,	
2014	11,410	11,410	100%	-	11,410	100%
2015	12,304	12,304	100%	-	12,304	100%
2016	12,795	12,795	100%	-	12,795	100%
2017	13,349	13,349	100%	-	13,349	100%

#### Note

\* First installment of property taxes due June 1, 2018 Excludes library

<u>Data Source</u>

Office of the County Clerk

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS TAXABLE SALES BY CATEGORY (in thousands) Last Ten Years

	 2000	2000	2010	2011	2012	2012	2014	2015	2016	2017
	 2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General merchandise	\$ 45,551	\$ 45,421	\$ 45,838	\$ 46,226	\$ 46,460	\$ 44,477	\$ 44,570	\$ 44,612	\$ 45,285	\$ 44,724
Food	108,175	117,287	119,168	117,780	116,207	122,457	134,094	143,285	125,871	113,296
Drinking and eating places	120,557	117,822	119,328	125,270	128,369	132,809	137,168	143,236	150,194	153,040
Apparel	25,415	26,835	26,010	25,538	24,759	24,595	29,118	29,393	34,732	33,817
Furniture and H.H. and radio	149,089	131,925	140,830	129,562	123,362	118,549	102,900	129,848	142,386	140,262
Lumber, building hardware	72,964	56,650	51,722	52,924	51,282	60,109	56,928	60,716	62,990	69,184
Automobile and filling stations	302,593	241,735	243,306	255,657	287,058	314,197	328,130	326,191	299,589	295,252
Drugs and miscellaneous retail	225,512	229,575	220,676	234,131	242,003	252,471	269,609	256,501	268,686	254,442
Agriculture and all others	122,317	99,973	111,240	111,100	124,306	130,917	128,014	147,793	99,656	136,626
Manufacturers	20,785	19,192	13,263	15,852	13,029	11,706	10,474	10,725	15,084	13,138
TOTAL	\$ 1,192,958	\$ 1,086,415	\$ 1,091,381	\$ 1,114,040	\$ 1,156,835	\$ 1,212,287	\$ 1,241,005	\$ 1,292,300	\$ 1,244,473	\$ 1,253,780

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# VILLAGE OF DOWNERS GROVE, ILLINOIS DIRECT AND OVERLAPPING SALES TAX RATES Last Ten Years

	Village Direct	Total Sales	
Year	Rate	Tax Rate	_
2008	1.75%	8.00%	
2009	1.75%	8.00%	
2010	2.00%	8.25%	
2011	2.00%	8.25%	
2012	2.000/	0.250/	
2012	2.00%	8.25%	
2013	2.00%	8.25%	
2014	2.000/	9.250/	
2014	2.00%	8.25%	
2015	2.00%	8.25%	
2016	2.00%	8.00%	
2010	2.00/0	0.00/0	
2017	2.00%	8.00%	

#### <u>Data Source</u>

IL Department of Revenue and County Records

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS RATIOS OF OUTSTANDING DEBT BY TYPE (in thousands) Last Ten Years

_	Governme	ental Activ	vities	Business-Ty	pe Activities		Percentage	
Fiscal	General		Special	General		Total	of	
Year	Obligation	Note	Assessment	Obligation	Note	Primary	Personal	Per
Ended	Bonds	Payable	Payable	Bonds	Payable	Government	Income*	Capita*
2008	71,691	-		1,835	4,788	78,314	5.00%	2,479.86
2009	70,662	-		1,405	4,788	76,855	4.90%	2,433.66
2010	66,418	-		955	4,788	72,161	3.59%	1,716.16
2011	61,132	-		485	-	61,617	3.06%	1,465.40
2012	81,400	-		10,149	-	91,549	4.47%	2,177.25
2013	60,201	-		26,204	-	86,405	4.16%	2,054.91
2014	55,783	-		25,818	-	81,601	3.79%	1,884.46
2015	50,737	-		30,758	-	81,495	3.85%	1,915.82
2016	46,816	-		30,183	1,158	78,157	3.64%	1,809.57
2017	42,377	-		28,946	2,265	73,588	3.36%	1,661.05

#### Note

Details of the Village's outstanding debt can be found in the notes to the financial statements.

The Per Capita column is not in thousands.

<sup>\*</sup> See the Schedule of Demographic and Economic Statistics on page 8-15 for personal income and population data.

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## VILLAGE OF DOWNERS GROVE, ILLINOIS RATIOS OF GENERAL BONDED DEBT OUTSTANDING (in thousands) Last Ten Years

Fiscal Year	General Obligation Bonds	Less: Amounts Available In Debt Service Fund	T Total	Percentage of axable Assessed Value of Property*	l Per Capita
2008	72 526	714	72 012	2.960/	2 205 64
2008	73,526	714	72,812	2.86%	2,305.64
2009	72,067	856	71,211	2.79%	2,254.94
2010	67,373	259	67,114	2.79%	1,596.13
2011	61,617	747	60,870	2.68%	1,447.63
2012	91,549	549	91,000	4.25%	2,164.19
2013	86,405	387	86,018	4.21%	2,045.71
2014	81,601	411	81,190	3.97%	1,874.97
2015	81,495	419	81,076	3.50%	1,905.97
2016	76,999	196	76,803	3.32%	1,778.22
2017	71,323	-	71,323	2.92%	1,609.93

#### **Notes**

Details of the Village's outstanding debt can be found in the notes to the financial statements. The Per Capita column is not in thousands.

<sup>\*</sup> See the Schedule of Assessed Value and estimated Actual Value of Taxable Property on page 8-6 for property value data.

## VILLAGE OF DOWNERS GROVE, ILLINOIS DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITES DEBT (in thousands) December 31, 2017

Governmental Unit	Gross Debt	Percentage Debt Applicable to the Village of Downers Grove (1)	Dow	illage of ners Grove Share of Debt
Village of Downers Grove	\$ 42,377	100.00%	\$	42,377
DuPage County	199,572	6.47%		12,912
Dupage County Forest Preserve	126,911	6.47%		8,211
Dupage Water Commission	-	7.16%		-
Downers Grove Park District	13,165	99.66%		13,120
Downers Grove Public Library	-	100.00%		-
Schools				
Grade School				
District No. 44	12,229	4.91%		600
District No. 58	9,870	81.82%		8,076
District No. 61	4,230	11.58%		490
District No. 66	5,605	3.94%		221
District No. 68	-	5.39%		-
High School				
District No. 87	67,650	1.05%		710
District No. 99	21,525	53.57%		11,531
Unit School District				
District No. 201	11,665	0.55%		64
District No. 202	 2,730	5.28%		144
Total Overlapping	 475,152			56,079
Total Direct and Overlapping	\$ 517,529		\$	98,456

<sup>(1)</sup> Determined by ratio of assessed valuation of property subject to taxation in the Village of Downers Grove to valuation of property subject to taxation in overlapping unit.

#### Data Source

Each applicable overlapping government

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# VILLAGE OF DOWNERS GROVE, ILLINOIS DEMOGRAPHIC AND ECONOMIC INFORMATION Last Ten Years

Calendar	(1)	Total Personal	(1) Per Capita Personal	(2) Unemployment
Year	(1) Population	Income	Income	Rate
1001	Торышнон	moonio	meeme	- Italio
2008	49,573	1,565,515,340	31,580	7.1%
2009	49,681	1,568,925,980	31,580	10.6%
2010	47,833	2,011,281,984	42,048	9.4%
2011	47,833	2,011,281,984	42,048	8.5%
2012	48,665	2,046,265,920	42,048	7.5%
2013	49,399	2,077,129,152	42,048	6.6%
2014	49,670	2,150,810,340	43,302	4.4%
2015	49,715	2,114,776,670	42,538	4.4%
2016	49,732	2,147,974,812	43,191	4.3%
2017	49,473	2,191,752,846	44,302	3.8%

#### **Data Source**

- (1) U.S. Census, Census of population
- (2) Bureau of Labor Statistics

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### VILLAGE OF DOWNERS GROVE, ILLINOIS PRINCIPAL EMPLOYERS Current Year and Nine Years Ago

		2017			2008	
		% of Total City	# of		% of Total City	# of
Employer	Rank	Population	Employees	Rank	Population	Employees
Advocate Good Samaritan Hospital	1	5.05%	2,500	1	5.10%	2,525
GCA Services	2	3.03%	1,500	2	3.03%	1,500
University Subscription Services/ Unique Mailing Svc Inc.	3	2.12%	1,050	3	2.02%	1,000
Midwestern University	4	2.02%	1,000	3	2.02%	1,000
State Farm	4	2.02%	1,000			
Acxiom/May & Speh Inc.	5	1.62%	800	4	1.61%	800
Aramark Servicemaster				4	1.61%	800
Sara Lee Corporation				4	1.61%	800
First Health Corporation/Coventry Health Care	5	1.62%	800	5	1.41%	700
Adtalem Education Group formerly DeVry	6	1.41%	700			
Ambitech Engineering Corp.	6	1.41%	700			
RR Donnelly and Sons Co				6	1.06%	527
Invesco	7	1.21%	600			
FTD Inc.	8	1.01%	500	7	1.01%	500
Downers Grove South High School				8	0.81%	400
Advocate Health Care	9	0.91%	450			
Downers Grove North High School				9	0.66%	325
SAP America, Inc	10	0.86%	425			
Hub Group, Inc				10	0.61%	300
HMOs of Blue Cross Blue Shield of Illinois	11	0.85%	420			
Havi Global Solutions, LLC	12	0.81%	400			
Pepperidge Farm, Inc.	13	0.76%	375			
JP Morgan Chase	14	0.61%	300			

#### Data Source

Downers Grove Economic Development Corporation

#### VILLAGE OF DOWNERS GROVE, ILLINOIS FULL-TIME EQUIVALENT EMPLOYEES Last Ten Years

Program #	Function/Program	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
	General Government										
111	Clerk's Office	2.50	2.50	2.50	2.75	2.75	2.75	2.75	2.75	2.00	2.00
121	Manager's Office	7.60	6.60	4.60	5.60	4.60	4.60	5.00	6.00	5.00	4.50
131	Legal	3.75	3.75	3.00	3.50	3.75	3.75	4.00	4.00	4.00	4.00
142	Building services	9.25	9.25	8.25	8.00	8.00	8.25	8.25	8.25	8.25	8.25
151	Human resources	4.50	4.50	3.50	3.50	3.60	3.60	3.00	3.00	3.00	3.00
171	Information services	8.75	8.00	8.00	8.00	8.00	8.50	8.50	8.50	8.50	8.75
200	Finance	13.18	13.18	12.18	12.18	12.20	12.20	12.20	12.00	11.00	10.50
	Public Works	13.10	13.10	12.10	12.10	12.20	12.20	12.20	12.00	11.00	10.50
300	Public works administrative	5.00	5.00	5.50	5.50	6.00	5.35	5.35	5.75	6.00	5.90
	Engineering/Stormwater	13.00	14.00	12.00	12.00	15.00	16.00	17.00	10.50	9.50	9.75
	Forestry and grounds	7.00	6.00	10.75	6.00	6.00	7.00	7.00	8.50	8.50	8.50
	Streets	36.00	30.75	26.00	26.00	22.50	23.50	23.50	24.10	24.10	23.60
	Water	10.00	12.00	10.00	11.00	10.00	10.50	10.50	14.25	14.75	14.25
	Fleet	7.50	10.00	10.00	7.50	10.00	10.00	10.00	6.85	6.25	6.25
	Community Development	7.50	10.00	10.00	7.50	10.00	10.00	10.00	0.03	0.23	0.23
411	Planning	2.00	3.00	3.00	3.00	3.00	3.00	2.00	3.00	4.00	4.00
421	Economic Development	2.00	J.00 -	J.00 -	J.00 -	J.00 -	J.00 -	-	J.00 -	-	-
411	Code services	17.50	15.50	13.50	12.50	12.50	12.50	13.50	11.50	11.50	13.00
711	Public Safety	17.50	13.30	13.30	12.50	12.50	12.30	15.50	11.50	11.50	13.00
600	Police										
000	Officers	81.00	81.00	79.00	74.00	74.00	74.00	74.00	74.00	74.00	74.00
	Civilians	23.60	23.60	20.60	19.60	19.60	19.60	19.60	19.60	19.23	19.23
	Voc	16.00	16.00	15.00	17.00	17.00	17.00	17.00	17.00	17.00	1.00
700	Fire	10.00	10.00	13.00	17.00	17.00	17.00	17.00	17.00	17.00	1.00
700	Firefighters and officers	82.00	79.00	77.00	77.00	77.00	77.00	77.00	77.00	77.00	77.00
	Civilians	9.75	9.75	8.75	8.00	7.00	6.50	6.50	6.50	6.50	6.50
	Community Services	7.13	7.13	0.75	0.00	7.00	0.50	0.50	0.50	0.50	0.50
821	Counseling and social services	3.90	3.90	1.00	1.00	_	_	_	_	_	_
823	Alcohol and tobacco control	0.25	0.25	0.25	0.25	0.25	0.25	0.25	_	_	_
840	Public information	3.25	2.25	1.75	2.25	3.25	3.25	3.00	3.25	2.50	2.50
841	Cable television	4.50	3.75	3.75	3.00	3.00	3.00	3.00	3.00	3.00	3.00
864	Tourism and events	3.00	3.00	1.00	J.00 -	J.00 -	J.00 -	-	-	-	- -
001	Toursell and Otolito	5.00	5.00	2.00							
	Grand Total	374.78	366.53	340.88	329.13	329.00	332.10	332.90	329.30	325.58	309.48

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS OPERATING INDICATORS Last Nine Years

Function/Program	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public Safety									
Police									
Physical arrests	1,922	1,881	1,743	1,792	1,491	1,342	1,190	1,060	1,014
Parking violations	7,830	8,743	10,002	6,530	9,144	2,387	8,686	7,665	7,110
Traffic violations	12,235	11,811	10,684	10,898	10,811	9,406	9,454	8,082	6,502
Fire									
EMS calls	2,605	2,350	2,253	3,599	2,307	3,561	3,994	4,125	4,319
Fire calls	2,399	3,064	3,383	5,696	3,585	2,332	1,858	1,928	2,033
Fires extinguished	39	47	62	71	77	76	51	43	69
Community Development									
Permits issued	1,339	1,634	1,861	1,853	2,097	2,154	2,056	2,199	2,205
Inspections conducted	2,677	2,932	3,335	4,414	3,668	4,317	4,452	3,972	4,757
Water									
Water main breaks	62	67	78	81	77	85	55	59	61
Water pumped (gallons)	1,940,962,000	1,919,117,000	1,926,075,800	2,044,068,000	1,831,568,000	1,775,020,000	1,753,318,000	1,720,147,000	1,749,224
Average daily consumption	5,317,704	5,257,855	5,276,920	5,600,000	5,017,000	4,863,000	4,800,000	4,698,000	4,789,000
Peak daily consumption	7,358,000	8,974,000	9,465,000	9,003,000	7,615,000	6,699,000	7,242,000	6,787,000	7,563,000

Data Source

Village budget office

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#### VILLAGE OF DOWNERS GROVE, ILLINOIS CAPITAL ASSETS STATISTICS Last Eight Years

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017
Comment Comment								
General Government	0	0	0	7	0	7	-	_
Vehicles	8	8	8	7	9	7	5	5
Community Development								
Vehicles	5	5	5	5	5	5	5	5
Public Safety								
Police								
Stations	1	1	1	1	1	1	1	1
Vehicles/Equipment	48	43	43	44	43	44	45	46
Fire								
Fire stations	4	4	4	4	4	4	4	4
Vehicles/Equipment	36	34	34	33	33	34	31	31
Public Works								
Traffic signals	66	66	64	64	64	64	75	75
Vehicles/Equipment	81	84	84	82	80	83	84	84
Buses	7	6	6	1	1	-	0	0
Water								
Water mains (miles)	213	215	207	208	233	217	233	233
Fire hydrants	3,183	3,145	3,180	3,126	3,280	2,776	2776	2798
Vehicles/Equipment	11	10	10	9	9	9	9	10

#### Data Source

Various village departments

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Village Council and Management Village of Downers Grove Downers Grove, Illinois

As part of our audit of the financial statements of Village of Downers Grove as of and for the year ended December 31, 2017, we wish to communicate the following to you.

### <u>Auditor's Responsibility Under Auditing Standards Generally Accepted in the United States</u> of America

An audit performed in accordance with auditing standards generally accepted in the United States of America is designed to obtain reasonable, rather than absolute, assurance about the financial statements. In performing auditing procedures, we establish scopes of audit tests in relation to the financial statements taken as a whole. Our engagement does not include a detailed audit of every transaction. Our engagement letter more specifically describes our responsibilities.

These standards require communication of significant matters related to the financial statement audit that are relevant to the responsibilities of those charged with governance in overseeing the financial reporting process. Such matters are communicated in the remainder of this letter or have previously been communicated during other phases of the audit. The standards do not require the auditor to design procedures for the purpose of identifying other matters to be communicated with those charged with governance.

An audit of the financial statements does not relieve management or those charged with governance of their responsibilities. Our engagement letter more specifically describes your responsibilities.

#### **Qualitative Aspects of Significant Accounting Policies and Practices**

#### Significant Accounting Policies

The Company's significant accounting policies are described in Note 1 of the audited financial statements.

#### Alternative Accounting Treatments

We had discussions with management regarding alternative accounting treatments within accounting principles generally accepted in the United States of America for policies and practices for material items, including recognition, measurement and disclosure considerations related to the accounting for specific transactions as well as general accounting policies, as follows:

No matters are reportable.

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#### Management Judgments and Accounting Estimates

Accounting estimates are an integral part of financial statement preparation by management, based on its judgments. The following areas involve significant estimates for which we are prepared to discuss management's estimation process and our procedures for testing the reasonableness of those estimates:

-2-

- Depreciation expense based on estimated useful lives for assets
- Insurance claims payable
- Net pension liabilities
- Other post-employment benefit obligation

#### Financial Statement Disclosures

The following areas involve particularly sensitive financial statement disclosures for which we are prepared to discuss the issues involved and related judgments made in formulating those disclosures:

- Long-term debt obligations of the Village, including future maturities
- Activity and liability for other post-employment and pension benefits under Illinois Municipal Retirement Fund and the Village's Police and Firefighters' Pension Funds.

#### **Audit Adjustments**

During the course of any audit, an auditor may propose adjustments to financial statement amounts. Management evaluates our proposals and records those adjustments which, in its judgment, are required to prevent the financial statements from being materially misstated. Some adjustments proposed were not recorded because their aggregate effect is not currently material; however, they involve areas in which adjustments in the future could be material, individually or in the aggregate.

#### Proposed Audit Adjustments Not Recorded

• Attached is a summary of uncorrected misstatements we aggregated during the current engagement and pertaining to the latest period presented that were determined by management to be immaterial, both individually and in the aggregate, to the financial statements as a whole.

#### **Auditor's Judgments About the Quality of the Entity's Accounting Principles**

During the course of the audit, we made the following observations regarding the Company's application of accounting principles:

#### List comments here, such as:

• No matters are reportable.

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#### **Other Material Communications**

Listed below are other material communications between management and us related to the audit:

-3-

List communications here, such as:

- Management representation letter (attached)
- We orally communicated to management other deficiencies in internal control identified during our audit that are not considered material weaknesses or significant deficiencies

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Although not considered material weaknesses, significant deficiencies or deficiencies in internal control over financial reporting, we observed the following matters and offer these comments and suggestions with respect to matters which came to our attention during the course of the audit of the financial statements. Our audit procedures are designed primarily to enable us to form an opinion on the financial statements and, therefore, may not bring to light all weaknesses in policies and procedures that may exist. However, these matters are offered as constructive suggestions for the consideration of management as part of the ongoing process of modifying and improving financial and administrative practices and procedures. We can discuss these matters further at your convenience and may provide implementation assistance for changes or improvements.

#### **Vendor Fraud – Business Email Compromise**

The latest wave of business fraud takes the form of email impersonation schemes, in which perpetrators attempt to fraudulently induce employees of a business entity to execute a wire transfer. In business email compromise (BEC) schemes fraudsters masquerade as an approved vendor or business partner. For example, a person with authority to initiate or execute a transaction (*e.g.*, a C-level executive) within the victim organization receives an email via their business account purportedly from a vendor requesting a wire transfer to a designated bank account. The innocent looking email fools the employee receiving it because it appears to be coming from a legitimate business relationship. The emails are "spoofed" by adding, removing or changing characters in the email address that make it difficult to distinguish the perpetrator's email address from the legitimate email address. Unbeknownst to the victims, the wires are typically made to overseas bank accounts (typically in China, South Africa, Turkey and Japan).

The Internet Crime Compliant Center (IC3) reported receiving complaints of similar schemes from every U.S. state and 45 countries. The combined number of victims totaled 2,126 with a combined dollar loss of approximately \$214,970,000. The FBI estimates since January 2015, there has been a 1,300% increase in losses related to BEC scams which total \$3.1 billion during that period. Approximately 56% of all victims are located in the United States and vary in size. It is unknown how victims are selected, but it appears that the fraudsters study their victims prior to initiating the BEC scam.

It is important to note that this type of fraud could occur even when all standard internal controls and protocols are followed by victim organizations and their employees. Therefore, this type of fraud is particularly difficult to prevent. Spam filters and anti-virus

software are not designed to protect against clever engineered impersonation. The human element is vitally important. We recommend conducting employee training on BEC for all employees with ability to issue payments. We further recommend, if possible, two-person verification for all bank wires and ACH payments.

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#### **New Accounting Pronouncements**

### GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension (GASB 75)

GASB 75 replaces the requirements of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. GASB 75 requires governments to report a liability on the face of the financial statements, in accordance with the following:

- Employers that are responsible only for OPEB liabilities for their own employees and that provide OPEB through a defined benefit OPEB plan administers through a trust that meets specified criteria will report a net OPEB liability (the difference between the total OPEB liability and the assets accumulated in trust to make the benefit payments).
- Employers that participate in a cost-sharing OPEB plan that is administered through a trust that meets specified criteria will report a liability equal to the employer's proportionate share for the collective OPEB liability for all employers participating in the plan.
- Employers that do not provide OPEB through a trust that meets specified criteria will report the total OPEB liability for their own employees.

GASB 75 requires more extensive note disclosures and required supplementary information (RSI) about the OPEB liabilities. GASB 75 is effective for fiscal years beginning after June 15, 2017, and requires restatement of any prior years presented, if practical.

While not effective in the short term, we recommend the Village begin assessing the potential impact on the financial statements of both of these statements and begin the process of communicating this impact with those charged with governance and other stakeholders. Similar to the adoption of GASB Statement No. 68, Accounting and Financial Reporting for Pensions, the adoption of GASB 75 will require advance coordination with plans and actuaries so that the required information is available.

#### GASB Statement No. 84, Fiduciary Activities (GASB 84)

GASB 84 establishes criteria for identifying fiduciary activities. It presents separate criteria for evaluating component units, pension and other postemployment benefit arrangements and other fiduciary activities. The focus is on a government controlling the assets of the fiduciary activity and identification of the beneficiaries of those assets. Fiduciary activities are reported in one of four types of funds: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds or custodial funds. Custodial funds are used to report fiduciary activities that are not held in a trust. The agency fund designation will no longer be used. GASB 84 also provides guidance on fiduciary fund statements and timing of recognition of a liability to beneficiaries.

GASB 84 is effective for financial statements for fiscal years beginning after December 15, 2018. Earlier application is encouraged.

#### GASB Statement No. 87, Leases (GASB 87)

In June 2017, GASB published Statement No. 87, Leases. The standard was the result of a multiyear project to reexamine the accounting and financial reporting for leases. The new standard establishes a single model for lease accounting based on the principle that leases represent the financing of the right to use an underlying asset. Specifically, GASB 87 includes the following accounting guidance for lessees and lessors:

**Lessee Accounting** - A lessee will recognize a liability measured at the present value of payments expected to be made for the lease term, and an intangible asset measured at the amount of the initial lease liability, plus any payments made to the lessor at or before the beginning of the lease and certain indirect costs. A lessee will reduce the liability as payments are made and recognize an outflow of resources for interest on the liability. The asset will be amortized by the lessee over the shorter of the lease term or the useful life of the asset.

Lessor Accounting - A lessor will recognize a receivable measured at the present value of the lease payments expected for the lease term and a deferred inflow of resources measured at the value of the lease receivable plus any payments received at or prior to the beginning of the lease that relate to future periods. The lessor will reduce the receivable as payments are received and recognize an inflow of resources from the deferred inflow of resources in a systematic and rational manner over the term of the lease. A lessor will not derecognize the asset underlying the lease. There is an exception for regulated leases for which certain criteria are met, such as airport-aeronautical agreements.

The lease term used to measure the asset or liability is based on the period in which the lessee has the noncancelable right to use the underlying asset. The lease term also contemplates any lease extension or termination option that is reasonably certain of being exercised.

GASB 87 does not apply to leases for intangible assets, biological assets (*i.e.*, timber and living plants and animals), service concession agreements or leases in which the underlying asset is financed with conduit debt that is reported by the lessor. Additionally, leases with a maximum possible term of 12 months or less are excluded.

The effective date is for periods beginning after December 15, 2019. It is anticipated that leases would be recognized using the facts and circumstances in effect at the beginning of the period of implementation.

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This letter is intended solely for the information and use of the Village Council and management and is not intended to be and should not be used by anyone other than these specified parties.

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# Village of Downers Grove

This analysis and the attached "Schedule of Uncorrected Misstatements (Adjustments Passed)" reflects the effects on the financial statements if the uncorrected misstatements identified were corrected.

## **Governmental Activities (Government-Wide Statements)**

## **QUANTITATIVE ANALYSIS**

	Before Misstatements	Misstatements	Subsequent to Misstatements	% Change
Total Assets & Deferred Outflows	197,673,972	347,918	198,021,890	0.18%
Total Liabilities & Deferred Inflows	(173,519,520)	338,268	(173,181,252)	-0.19%
Total Net Position	(24,154,452)	(686,186)	(24,840,638)	2.84%
General Revenues & Transfers	(51,174,452)		(51,174,452)	
Net Program Revenues/ Expenses	50,895,506	(860,230)	50,035,276	-1.69%
Change in Net Position	(278,946)	(860,230)	(1,139,176)	308.39%

Verify Debits and Credits have been entered correctly on the Menu-GA Tab

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# Client: Village of Downers Grove Period Ending: December 31, 2017

## **Governmental Activities (Government-Wide Statements)**

								Net Effect on F	ollowing Year
		Factual (F), Judgmental (J),	Assets	Liabilities	General Revenues & Transfers	Net Program Revenues/ Expenses	Net Position	Change in Net Position	Net Position
Description	Financial Statement Line Item	Projected (P)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)
To adjust for differences between actuary report and audit per IMRF related GASB 68 balances.		Factual	347,918	338,268	0	(686,186)	0	0	0
Turnaround effect from prior year PAJE to reverse prior year accrual for workers comp			0	0	0	(174,044)	174,044	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
Total passed adjustments			347,918	338,268	0	(860,230)	174,044	0	0
					Impact on Change	in Net Position	(860,230)		
					Impact on Net Pos	ition	(686,186)		

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# Village of Downers Grove

This analysis and the attached "Schedule of Uncorrected Misstatements (Adjustments Passed)" reflects the effects on the financial statements if the uncorrected misstatements identified were corrected.

## **Business Type Activities (Government-Wide Statements)**

## **QUANTITATIVE ANALYSIS**

	Before		Subsequent to	
	Misstatements	Misstatements	Misstatements	% Change
Total Assets & Deferred Outflows	93,848,668	68,336	93,917,004	0.07%
Total Liabilities & Deferred Inflows	(37,914,454)	70,706	(37,843,748)	-0.19%
Total Net Position	(55,934,214)	(139,042)	(56,073,256)	0.25%
General Revenues & Transfers	136,408		136,408	_
Net Program Revenues/ Expenses	(1,805,565)	(139,042)	(1,944,607)	7.70%
Change in Net Position	(1,669,157)	(139,042)	(1,808,199)	8.33%

Verify Debits and Credits have been entered correctly on the Menu-GA Tab

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## Client: Village of Downers Grove Period Ending: December 31, 2017

## **Business-Type Activities (Government-Wide Statements)**

								Net Effect on	Following Year
		Factual (F), Judgmental (J),	Assets	Liabilities	General Revenues & Transfers	Net Program Revenues/ Expenses	Net Position	Change in Net Position	Net Position
Description	Financial Statement Line Item	Projected (P)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)
To adjust for differences between actuary report and audit per IMRF related GASB 68 balances.		Factual	68,336	70,706	0	(139,042)	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
Total passed adjustments			68,336	70,706	0	(139,042)	0	0	0
					Impact on Net	ange in Net Po	(139,042)		
					impact on Ne	1 03111011	(139,042)		

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## Village of Downers Grove

**ATTACHMENT** 

This analysis and the attached "Schedule of Uncorrected Misstatements (Adjustments Passed)" reflects the effects on the financial statements if the uncorrected misstatements identified were corrected.

## **Discretely Presented Component Units (Government-Wide Statements)**

## **QUANTITATIVE ANALYSIS**

	Before		Subsequent to	
	Misstatements	Misstatements	Misstatements	% Change
Total Assets & Deferred Outflows	21,174,534	82,329	21,256,863	0.39%
Total Liabilities & Deferred Inflows	(7,364,452)	81,537	(7,282,915)	-1.11%
Total Net Position	(13,810,082)	(163,866)	(13,973,948)	1.19%
General Revenues & Transfers	(5,167,963)		(5,167,963)	
Net Program Revenues/ Expenses	5,616,881	(163,866)	5,453,015	-2.92%
Change in Net Position	448,918	(163,866)	285,052	-36.50%

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Client: Village of Downers Grove	
Period Ending: December 31, 2017	

## **Governmental Activities (Government-Wide Statements)**

						Net Effect on F	ollowing Year		
		Factual (F), Judgmental (J),	Assets	Liabilities	General Revenues & Transfers	Net Program Revenues/ Expenses	Net Position	Change in Net Position	Net Position
Description	Financial Statement Line Item	Projected (P)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)
To adjust for differences between actuary report and audit per IMRF related GASB 68 balances.		Factual	82,329	81,537	0	(163,866)	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
			0	0	0	0	0	0	0
Total passed adjustments			82,329	81,537	0	(163,866)	0	0	0
					Impact on Change	in Net Position	(163,866)		
					Impact on Net Pos	sition	(163,866)		

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## Village of Downers Grove

**ATTACHMENT** 

This analysis and the attached "Schedule of Uncorrected Misstatements (Adjustments Passed)" reflects the effects on the financial statements if the uncorrected misstatements identified were corrected.

## **Parking**

## **QUANTITATIVE ANALYSIS**

	Before Misstatements	Misstatements	Subsequent to Misstatements	% Change
Current Assets	1,938,705		1,938,705	
Non-Current Assets & Deferred Outflows	2,409,519	4,402	2,413,921	0.18%
Current Liabilities	(1,480,140)		(1,480,140)	
Non-Current Liabilities & Deferred Inflows	(131,984)	4,539	(127,445)	-3.44%
Current Ratio	1.310		1.310	
				-
Total Assets & Deferred Outflows	4,348,224	4,402	4,352,626	0.10%
Total Liabilities & Deferred Inflows	(1,612,124)	4,539	(1,607,585)	-0.28%
Total Net Position	(2,736,100)	(8,941)	(2,745,041)	0.33%
Operating Revenues	(1,628,957)		(1,628,957)	
Operating Expenses	1,134,477	(8,941)	1,125,536	-0.79%
Nonoperating (Revenues) Exp	(55,759)		(55,759)	
Change in Net Position	(250,239)	(8,941)	(259,180)	3.57%

Client: Village of Downers Grove
Period Ending: December 31, 2017

#### Parking

SCHEDULE OF UNCORRECTED MISSTATEMENTS (ADJUSTMENTS PASSED)

Impact on Net Position

(8,941)

			Assets & Defer	red Outflows	Liabilities & De	erred Inflows					Net Effect on	Following Year
Description	Financial Statement Line Item	Factual (F), Judgmental (J), Projected (P)	Current DR (CR)	Non-Current DR (CR)	Current DR (CR)	Non-Current DR (CR)	Operating Revenues DR (CR)	Operating Expenses DR (CR)	Nonoperating (Revenues) Exp DR (CR)	Net Position DR (CR)	Change in Net Position DR (CR)	Net Position  DR (CR)
To adjust for differences between actuary report and audit per IMRF related GASB 68 balances.		Factual	0	4,402	0	4,539	0	(8,941)	0	0	C	0
			0	0	0	0	0	0	0	0	C	0
			0	0	0	0	0	0	0	0	C	0
			0	0	0	0	0	0	0	0	C	0
			0	0	0	0	0	0	0	0	C	0
			0	0	0	0	0	0	0	0	C	0
Total passed adjustments		-	0	4,402	0	4,539	0 Impact on Chang	(8,941) ge in Net Positi	0 on	(8,941)	0	0

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## Village of Downers Grove

**ATTACHMENT** 

This analysis and the attached "Schedule of Uncorrected Misstatements (Adjustments Passed)" reflects the effects on the financial statements if the uncorrected misstatements identified were corrected.

## Water

## **QUANTITATIVE ANALYSIS**

	Before Misstatements	Misstatements	Subsequent to Misstatements	% Change
Current Assets	12,891,058		12,891,058	
Non-Current Assets & Deferred Outflows	46,073,475	38,832	46,112,307	0.08%
Current Liabilities	(2,719,972)		(2,719,972)	
Non-Current Liabilities & Deferred Inflows	(15,601,369)	40,021	(15,561,348)	-0.26%
Current Ratio	4.739		4.739	
Total Assets & Deferred Outflows	58,964,533	38,832	59,003,365	0.07%
Total Liabilities & Deferred Inflows	(18,321,341)	40,021	(18,281,320)	-0.22%
Total Net Position	(40,643,192)	(78,853)	(40,722,045)	0.19%
Operating Revenues	(15,865,916)		(15,865,916)	
Operating Expenses	14,397,309	(78,853)	14,318,456	-0.55%
Nonoperating (Revenues) Exp	295,909		295,909	
Change in Net Position	(1,172,698)	(78,853)	(1,251,551)	6.72%

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Total passed adjustments

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Client: Village of Downers Grove
Period Ending: December 31, 2017

Water

SCHEDULE OF UNCORRECTED MISSTATEMENTS (ADJUSTMENTS PASSED)

40,021

renou Litulity. Decenii	Jei 31, 2017	SCHEDULE OF UNCORRECTED MISSTATEMENTS (ADJUSTMENTS PASSED)										
			Assets & Defe	rred Outflows	Liabilities & De	ferred Inflows					Net Effect on I	Following Year
		Factual (F), Judgmental (J),	Current	Non-Current	Current	Non-Current	Operating Revenues	Operating Expenses	Nonoperating (Revenues) Exp	Net Position	Change in Net Position	Net Position
Description	Financial Statement Line Item	Projected (P)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)	DR (CR)
To adjust for differences between actuary report and audit per IMRF related GASB 68 balances.		Factual	0	38,832	0	40,021	0	(78,853)	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
			0	0	0	0	0	0	0	0	0	0

 Impact on Change in Net Position
 (78,853)

 Impact on Net Position
 (78,853)

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## Village of Downers Grove

**ATTACHMENT** 

This analysis and the attached "Schedule of Uncorrected Misstatements (Adjustments Passed)" reflects the effects on the financial statements if the uncorrected misstatements identified were corrected.

## **Stormwater**

## **QUANTITATIVE ANALYSIS**

	Before Misstatements	Misstatements	Subsequent to Misstatements	% Change
Current Assets	5,068,170		5,068,170	
Non-Current Assets & Deferred Outflows	25,385,527	25,102	25,410,629	0.10%
Current Liabilities	(1,592,811)		(1,592,811)	
Non-Current Liabilities & Deferred Inflows	26,991,114	26,148	27,017,262	0.10%
Current Ratio	3.182		3.182	
Total Assets & Deferred Outflows	30,453,697	25,102	30,478,799	0.08%
Total Liabilities & Deferred Inflows	25,398,303	26,148	25,424,451	0.10%
Total Net Position	(55,852,000)	(51,250)	(55,903,250)	0.09%
		<u>.</u>		
Operating Revenues	(4,090,431)		(4,090,431)	
Operating Expenses	3,339,140	(51,250)	3,287,890	-1.53%
Nonoperating (Revenues) Exp	504,268		504,268	
Change in Net Position	(264,254)	(51,250)	(315,504)	19.39%

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Client: Village of Downers Grove
Period Ending: December 31, 2017

#### Stormwater

			•									
			Assets & Deferred Outflows Liab		Liabilities & De	iabilities & Deferred Inflows					Net Effect on	Following Year
Description	Financial Statement Line Item	Factual (F), Judgmental (J), Projected (P)	Current DR (CR)	Non-Current DR (CR)	Current DR (CR)	Non-Current DR (CR)	Operating Revenues DR (CR)	Operating Expenses DR (CR)	Nonoperating (Revenues) Exp DR (CR)	Net Position DR (CR)	Change in Net Position DR (CR)	Net Position DR (CR)
To adjust for differences between actuary report and audit per IMRF related GASB 68 balances.		Factual	0	25,102	0	26,148	0	(51,250)	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
			0	0	0	0	0	0	0	0	0	0
Total passed adjustments			0	25,102	0	26,148	0	(51,250)	0	0	0	0
							Impact on Chang	je in Net Positi	ion	(51,250)		
							Impact on Net Po	osition		(51,250)		

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# Village of Downers Grove

This analysis and the attached "Schedule of Uncorrected Misstatements (Adjustments Passed)" reflects the effects on the financial statements if the uncorrected misstatements identified were corrected.

## **Aggregate Remaining Funds**

## **QUANTITATIVE ANALYSIS**

	Before Misstatements	Misstatements	Subsequent to Misstatements	% Change
Total Assets & Deferred Outflows	137,341,065		137,341,065	
Total Liabilities & Deferred Inflows	(7,737,906)		(7,737,906)	
Total Fund Balance	(129,636,069)		(129,636,069)	
Revenues	(36,692,614)		(36,692,614)	
Expenditures	29,507,651	(174,044)	29,333,607	-0.59%
Change in Fund Balance	(13,381,888)	(174,044)	(13,555,932)	1.30%

**Total Assets ≠ Total Liabilities + Total Fund Balance (Adjust Menu-M'Main Men** 

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Client: Village of Downers Grove	
Period Ending: December 31, 2017	

## **Aggregate Remaining Funds**

								Net Effect on Following Year		
Description	Factual (F), Assets & Defern Judgmental (J), Financial Statement Line Item Projected (P)  Assets & Defern Outflows DR (CR)			Liabilities &  Deferred Inflows  DR (CR)	Revenues  DR (CR)	Expenditures  DR (CR)	Fund Balance  DR (CR)	Change in Fund Balance DR (CR)	Fund Balance DR (CR)	
Toward offert for making and										
Turnaround effect from prior year PAJE to reverse prior year accrual for workers comp		Р	0	0	0	(174,044)	174,044	0	0	
			0	0	0	0	0	0	0	
			0	0	0	0	0	0	0	
			0	0	0	0	0	0	0	
			0	0	0	0	0	0	0	
			0	0	0	0	0	0	0	
Total passed adjustments			0	0	0	(174,044)	174,044	0	0	
					Impact on Chang	e in Fund Balanc	(174,044)			
					Impact on Fund E	Balance	0			