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### VILLAGE OF DOWNERS GROVE Report for the Village 10/6/2020

SUBJECT:	SUBMITTED BY:
5117 Fairview Avenue – Planned Unit Development and Rezoning	Stan Popovich, AICP Director of Community Development

#### **SYNOPSIS**

The petitioner is requesting approval of a Planned Unit Development with deviations, and a rezoning from B-2, General Retail Business to B-2/PUD, General Retail Business/Planned Unit Development to permit the construction of an 18-unit multi-family residential building.

#### STRATEGIC PLAN ALIGNMENT

The goals for 2019-2021 include a Strong, Diverse Local Economy.

#### **FISCAL IMPACT**

N/A

#### RECOMMENDATION

Approval on the October 13, 2020 Active Agenda per the Plan Commission's unanimous 9:0 positive recommendation. The Plan Commission found that the proposal is compatible with the Comprehensive Plan, and meets all of the standards for a Planned Unit Development and associated Zoning Map Amendment found, respectively, in Section 28.12.040 and Section 28.12.030.

#### **BACKGROUND**

#### **Property Information & Zoning Request**

The property is zoned B-2 (General Retail Business) and is located at the northeast corner of 2<sup>nd</sup> Street and Fairview Avenue. The property is immediately west of the Fairview Metra Station Parking Lot (Lot I). The petitioner is proposing to demolish the existing site and build a three story, 18-unit residential building. Each unit will consist of 2 bedrooms and is described as "condo ready" by the petitioner. The petitioner has not determined if the project will be rental or a condo, but desires the flexibility for both options. Either type is considered multi-family and is permitted in the B-2 Zoning District.

The petitioner is requesting a Planned Unit Development with deviations and an associated zoning map amendment from the Zoning Ordinance.

#### Compliance with the Comprehensive Plan

The Comprehensive Plan identifies the subject site as Fairview Catalyst Site E5 under the Key Focus Areas. Catalyst sites are specifically identified as prime properties or redevelopment that will further the vision created in the Comprehensive Plan. The recommendations provided for this catalyst site suggest

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redevelopment that should be neighborhood-scale development aimed at commuters and nearby residents. This may include mixed-use development, convenience retail services, and professional services. The petitioner considered a mixed-use development, but identified several reasons why past efforts were unsuccessful for a mixed use development on the subject property:

- Lack of space to provide parking for the retail use
- No alignment with the Comprehensive Plan
  - o Retail in the form of a drive-through
  - o Parking in front of a new retail building

The specific goals for the E5 site in the Comprehensive Plan assumed redevelopment that would include the parcel directly to the north of the subject site. Additionally, the Plan envisioned a master planned development that would utilize the Metra Parking lot and the Pepperidge Farm site for a large-scale redevelopment. All these properties are currently not available for redevelopment.

The Comprehensive Plan notes that the general emphasis of the Fairview Focus Area will be on improving the form, function and appearance of this area consistent with the principles of transit-oriented development to be more representative of the character and image of Downers Grove. The proposed development achieves these goals through:

- Updating and enhancing the built form of the area
- Orienting the building towards the street with parking areas in the rear of building
- Providing a transit-oriented development that is appropriate in height
- Creating increased density within a ½ mile of the station
- Buffering nearby residential areas through the use of landscaping and screening
- Providing parking lot screening and landscape islands with trees

The proposed development also meets other goals of the Comprehensive Plan that include the following:

- Redevelopment of a non-pedestrian oriented business in the Fairview Corridor
- Providing high quality architecture
- Improving pedestrian affordances including landscaping on private property, closing gaps in the sidewalk network
- Reducing curb cuts along commercial corridors
- Providing for motorcycle parking
- Providing a parking area that emphasizes appropriate screening

Lastly, the Comprehensive Plan's Residential Policy Recommendations section identifies that future multifamily development should be located near significant activity centers. The proposed apartment development is located in the Fairview corridor which is immediately adjacent to the Fairview Avenue Metra Station. The proposed development will bring additional residential units to the Fairview Corridor and Downers Grove in general. The Residential Area Plan also calls for a diversity of housing types, sizes and prices to cater to the growing demographics such as young households and empty nesters.

#### Compliance with the Zoning Ordinance

The property is zoned B-2, General Retail Business. The bulk regulations of the proposed development in the B-2 zoning district are summarized in the Plan Commission Staff Report. The proposed residential development is compliant with a majority of the bulk regulations in the B2 zoning district; however, the

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petitioner is applying for a Planned Unit Development in order to deviate from the Zoning Ordinance regulations as specified in Table 1.

The petitioner states in their narrative that they used the Downtown Business (DB) District bulk regulations for guidance because the development would not be possible within the strict adherence to the B-2 Zoning District while trying to achieve the goals of the Comprehensive Plan. The goals for the Fairview Focus Area in the Comprehensive Plan relating to locating parking in the rear, providing a pedestrian oriented experience and promoting multi-family uses are similar to the goals of the DB Zoning District. The DB Zoning District allows for transit-oriented development with an emphasis on building closer the street, and development of the area with greater residential density.

Table 1 – Requested Deviations

Improvement	Relief Request	t	Petitioner's Rationale
Street Yard Setback (Fairview)	Requirement: Proposed:	25 feet 7.3 feet	Locating parking in the rear and providing infill development as recommended by the Comprehensive Plan combined with the size of the lot impedes the development of the site to meet setback requirements. No street setback would be required in the DB zone, and this would comply with the build-to-zone requirement.
Street Yard Setback (2 <sup>nd</sup> )	Requirement: Proposed:	25 feet 7.8 feet	Locating parking in the rear and providing infill development as recommended by the Comprehensive Plan combined with the size of the lot impedes the development of the site to meet setback requirements. No street setback would be required in the DB zone, and this would comply with the build-to-zone requirement.
Rear Yard Setback	Requirement: Proposed:	30 feet 2.5 feet	Locating parking in the rear and providing infill development as recommended by the Comprehensive Plan combined with the size of the lot impedes the development of the site to meet setback requirements. No rear setback would be required in the DB zone.
Floor Area Ratio	Requirement: Proposed:	0.75 0.90	To achieve the density necessary to make this project viable, and to provide each unit with appropriate space and amenities, the request to exceed the floor area ratio limitation has been included. No Floor Area Ratio would apply in the DB zone.
Patio Setback (Both Street Yards)	Requirement: Proposed:	5 feet 4 feet	The patio is provided to offer residents additional home comforts, and the relief from the setback is necessary since the building itself is proposed to encroach into each street setback. An aluminum fence has been added around the patios to increase safety and security.

#### Design Features

Due to the site's proximity to the Metra Station and high volumes of pedestrian traffic on both Fairview Avenue and 2<sup>nd</sup> Street, the Village worked with the petitioner to ensure the building utilizes four-sided architectural design that makes the building attractive on all facades. The following elements are included in the design of the building:

- Each facade shows a variation in colors that will add visual interest to the building.
- The exterior is constructed with brick veneer as well as fiber-cement siding.
- Each facade utilizes design features such as plane variations, window placement, height variations, and the inclusion of upper floor balconies.
- Various building materials and projections are utilized in a manner that visually articulates the

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building.

- Although the north and east façades do not face the street, similar façade treatments are provided on these facades.
- All building corners are complete with a tower feature to add to the overall design and interest of the building.

## **Parking**

The parking lot is in the rear of the property. The development will include 41 parking spaces, 12 indoor and 29 exterior, two of which will be ADA compliant. Additionally, four motorcycle parking spaces will be provided. The Zoning Ordinance requires that 36 spaces be provided; five spaces will be provided for visitor parking. The site will be accessed via one curb cut on 2<sup>nd</sup> Street. Two existing access points along Fairview Avenue and one along 2<sup>nd</sup> Street will be removed, reducing the number of curb cuts on the site from four to one.

## Compliance with the Subdivision Ordinance

The Subdivision Ordinance establishes the schedule of School and Park District donations to offset the impact of new residential units. The fees apply to new plats of subdivision and Planned Unit Developments. The proposed development will include 18 two-bedroom apartments. Based upon the number of units and the number of bedrooms, the total donation is \$136,852.92. (\$103,269.96 to the Park District, \$24,165.36 to Elementary School District 58, and \$9,417.60 to High School District 99). Payment of these donations must be made to the Village prior to the issuance of any permits.

## **Public Comment**

Prior to the Plan Commission meeting, staff received four questions from residents clarifying the project plans. One additional comment was received after the Staff Report was published, suggesting that the site be used for additional parking. As required by the Zoning Ordinance, a neighborhood meeting was held for the Planned Unit Development petition. At the meeting, one resident voiced support for the project, and others who could not attend reached out separately to the petitioner. Generally, the project was supported, though the property owner to the north wondered if the building might block his signage. At the Plan Commission meeting, three members of the public voiced general support for the project, but had concerns for traffic in the area. A traffic study was completed which found very little impact originating from the site. Staff reviewed the traffic study and concurred with the report's findings.

#### **ATTACHMENTS**

Ordinance Aerial Map Staff Report with attachments dated September 14, 2020 Draft Minutes of the Plan Commission Hearing dated September 14, 2020

5117	Fairview	PUD#62
	20-P	LC-001

#### ORDINANCE NO. \_\_\_\_\_

## AN ORDINANCE AMENDING THE ZONING ORDINANCE OF THE VILLAGE OF DOWNERS GROVE, ILLINOIS TO DESIGNATE THE PROPERTY AT 5117 FAIRVIEW AVENUE AS PLANNED UNIT DEVELOPMENT #62 AND AUTHORIZE AN 18-UNIT MULTI-FAMILY RESIDENTIAL DEVELOPMENT

WHEREAS, the owner(s) of the property located directly northeast of the intersection of Fairview Avenue and 2<sup>nd</sup> Street commonly known as 5117 Fairview Avenue, Downers Grove, IL (PIN 09-09-300-013) (hereinafter referred to as the "Property" and legally described below) have requested that such real estate be designated as a Planned Unit Development to be known as "Fairview Station Flats Planned Unit Development #62" pursuant to the provisions of the Zoning Ordinance of the Village of Downers Grove, as set forth in Chapter 28 of the Downers Grove Municipal Code (hereinafter referred to as the "Zoning Ordinance"); and

WHEREAS, the owner(s) have also filed a written petition with the Village conforming to the requirements of the Zoning Ordinance and requesting approval of the Fairview Station Flats Planned Unit Development #62 as provided under the Zoning Ordinance; and,

WHEREAS, the Property is zoned "B-2, General Retail Business" pursuant to the Downers Grove Zoning Ordinance; and,

WHEREAS, the Plan Commission of the Village of Downers Grove has given the required public notice and has conducted a public hearing on September 14, 2020 respecting an 18-unit multi-family residential redevelopment plan for the Fairview Station Flats Planned Unit Development #62 on the Property in accordance with the statutes of the State of Illinois and the ordinances of the Village of Downers Grove and has reported its findings and recommendations to the Village Council of the Village of Downers Grove pursuant to the provisions of the Zoning Ordinance; and,

NOW, THEREFORE, BE IT ORDAINED by the Council of the Village of Downers Grove, in DuPage County, Illinois, as follows:

SECTION 1. That the provisions of the preamble are incorporated into this ordinance.

SECTION 2. The following documents are attached hereto and incorporated herein by reference as a part of this ordinance as Group Exhibit A, and are hereafter collectively referred to as the "Fairview Station Flats planned unit development plans", all of which are incorporated by reference.

SECTION 3. That the Village Council hereby finds as follows:

- (1) That Planned Unit Development #62 meets the requirements of the Zoning Ordinance as follows:
  - a. the zoning map amendment review and approval criteria of Sec. 28.12.030.I;
  - b. the proposed PUD development plan and map amendment is consistent with the comprehensive plan and any other adopted plans for the subject area;
  - c. the PUD development plan complies with the PUD overlay district provisions of Sec. 28.4.030;

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 the proposed development will result in public benefits that are greater than or at least equal to those that would have resulted from development under conventional zoning regulations; and

- e. the appropriate terms and conditions have been imposed on the approval to protect the interests of surrounding property owners and residents, existing and future residents of the PUD and the general public.
- (2) That the proposed development conforms with the requirements of the Zoning Ordinance.

<u>SECTION 4</u>. The Zoning Ordinance is hereby amended by adding to the Zoning Map the boundaries of the following described real estate and by designating said real estate as a Planned Unit Development under the title and style "Fairview Station Flats Planned Unit Development #62" to be stated on the face of said map within the boundaries of the real estate hereinafter described, to wit:

LOTS 3, 4 AND 5 AND THE SOUTH 50 FEET OF LOT 2 IN BLOCK 2 IN RESUBDIVISION OF BLOCKS 2 TO 16 INCLUSIVE, IN VICTOR FREDENHAGEN JR.'S SUBDIVISION AT EAST GROVE, BEING A SUBDIVISION IN THE WEST ½ OF SECTION 9, TOWNSHIP 38 NORTH, RANGE 11, EAST OF THE THIRD PRINCIPAL MERIDIAN, ACCORDING TO THE PLAT OF SAID RESUBDIVISION RECORDED SEPTEMBER 8, 1886 AS DOCUMENT 36375, IN DUPAGE COUNTY, ILLINOIS.

Commonly known as: 5117 Fairview Avenue, Downers Grove, IL 60515

PIN: 09-09-300-013

<u>SECTION 5</u>. The Fairview Station Flats Planned Unit Development plans are hereby approved to permit a Planned Unit Development authorizing an 18-unit multi-family residential redevelopment, subject to the conditions and restrictions contained therein, and subject to the following:

- 1. The Planned Unit Development shall substantially conform to the staff report dated September 14, 2020, the plans prepared by RWG Engineering, LLC dated 7/31/20, and modified 8/24/20, and the plans prepared by Studio 21 Architects, dated 8/25/20, except as such plans may be modified to conform to Village Codes and Ordinances.
- 2. Prior to issuing any site development permits, the petitioner shall make park and school donations in the amount of \$136,852.92. (\$103,269.96 to the Park District, \$24,165.36 to Elementary School District 58, and \$9,417.60 to High School District 99).
- 3. The applicant shall administratively consolidate the four lots into one lot of record prior to receiving a building permit.
- 4. The following easements shall be provided: a 5-foot wide public utility and drainage easement along the north lot line, a 10-foot wide public utility and drainage easement along the east lot line, a 5-foot wide public utility easement along the south lot line, a 24-foot wide cross-access easement at the northeast corner bordering the property to the north, and a 150-square-foot traffic light and sidewalk easement at the southwest corner of the site.

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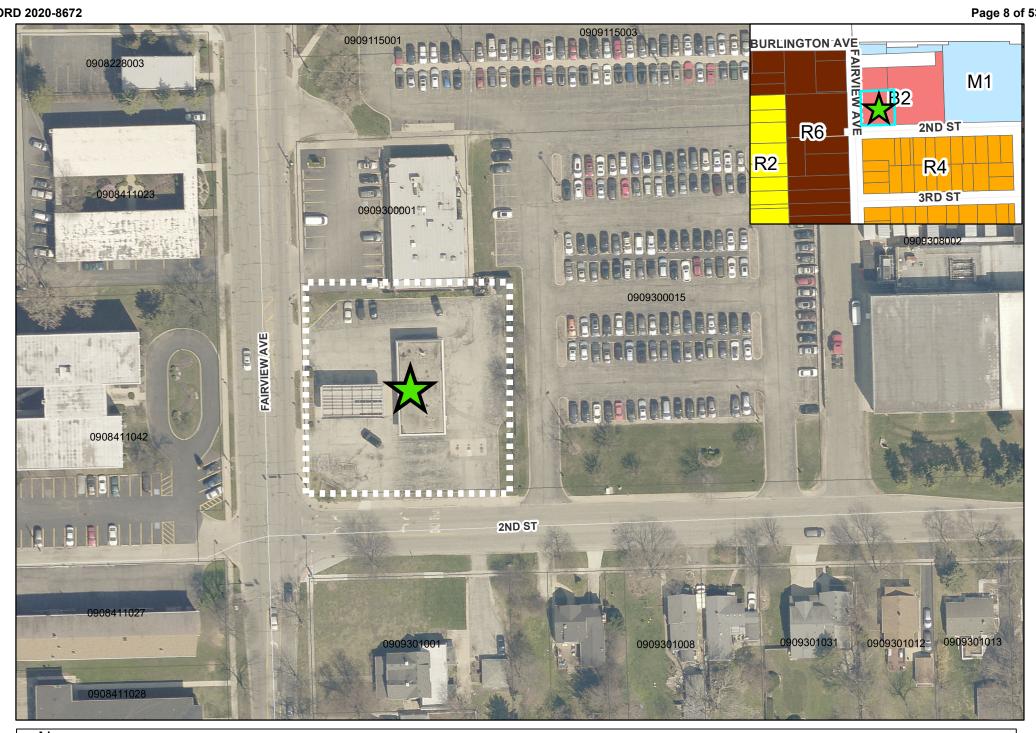
<u>SECTION 6</u>. That all ordinances or resolutions, or parts thereof, in conflict with the provisions of this ordinance be and are hereby repealed.

<u>SECTION 7</u>. That this ordinance shall be in full force and effect from and after its passage and publication in the manner provided by law.

	Mayor
Passed:	1114) 01
Published:	
Attest:	
Village Clerk	

1\mw\ord.20\PUD#62-Est-5117-Fairview-20-PLC-0017

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## VILLAGE OF DOWNERS GROVE REPORT FOR THE PLAN COMMISSION SEPTEMBER 14, 2020 AGENDA

SUBJECT:	TYPE:	SUBMITTED BY:
20-PLC-0017	Planned Unit Development and	Gabriella Baldassari
Fairview Station Flats	Map Amendment	Development Planner

#### REQUEST

The petitioner is requesting approval for a Planned Unit Development with deviations to construct a new 18-unit multi-family residential building at 5117 Fairview Avenue, which is currently zoned B-2, General Retail Business.

#### NOTICE

The application has been filed in conformance with applicable procedural and public notice requirements.

#### **GENERAL INFORMATION**

**OWNER:** Fairview Station Flats, LLC

23 N Lincoln Street Hinsdale IL, 60521

**PETITIONER:** Ross Builders, Inc.

23 N Lincoln Street Hinsdale IL, 60521

#### **PROPERTY INFORMATION**

EXISTING ZONING: B-2, General Retail Business
EXISTING LAND USE: Gas Station (not operational)
PROPERTY SIZE: 0.61 acre, (26,709.05 square feet)

Pin: 09-09-300-013

#### SURROUNDING ZONING AND LAND USES

**ZONING FUTURE LAND USE NORTH:** B-2, General Retail Business Neighborhood Commercial

SOUTH: R-4, Residential Detached House 4 Multi-Family Residential

EAST: B-2, General Retail Business Institutional/Public

WEST: R-6, Residential Apartment/ Condo 6 Multi-Family Residential

#### ANALYSIS

#### SUBMITTALS

This report is based on the following documents, which are on file with the Department of Community Development:

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- 1. Location Map
- 2. Application/Petition for Public Hearing
- 3. Plat of Survey
- 4. Project Narrative
- 5. PUD and Map Amendment Criteria
- 6. Neighborhood Meeting Invitation and Summary
- 7. Proposed Engineering Plans
- 8. Proposed Landscaping Plans
- 9. Proposed Architectural Plans
- 10. Plat of Consolidation
- 11. Traffic Impact Study

#### **PROJECT DESCRIPTION**

The petitioner is proposing to construct a 9,520 square foot, three story, 18-unit multi-family residential building at the northeast corner of Fairview Avenue and 2<sup>nd</sup> Street, commonly known as 5117 Fairview Avenue. The lot is zoned B-2 (General Retail Business) and is located at the northeast corner of 2<sup>nd</sup> Street and Fairview Avenue. The property is immediately west of the Fairview Metra Station Parking Lot (Lot I). The petitioner is proposing a Planned Unit Development with requested deviations from the Zoning Ordinance. Multi-family residential is permitted by right in the B-2 Zoning District per Section 5.010 of the Zoning Ordinance.

Currently, the subject property is improved with a vacant building, fueling stations, and a fueling canopy. The site was previously a gas station but has been vacant since October 2013. The subject property contains four lots of record which will require an administrative lot consolidation prior to building permit issuance.

#### Proposed Development

The petitioner is proposing to demolish the existing site and build a three story, 18-unit residential building. Each unit will consist of 2 bedrooms and is described as "condo ready" by the petitioner. The petitioner has not determined if the project will be rental or a condo, but desires the flexibility for both options. Either type is permitted in the B-2 Zoning District. Balconies will be provided for each above ground floor unit. Ground floor units will have patios, with a black aluminum fence provided around the patios.

The building is proposed to be placed near the southwest corner of the lot, the corner directly abutting the Fairview Avenue and 2<sup>nd</sup> Street intersection and will be oriented towards the street with the parking lot in the rear. The development will include 41 parking spaces, 12 indoor and 29 exterior, two of which will be ADA compliant. Additionally, four motorcycle parking spaces will be provided. The Zoning Ordinance requires that 36 spaces be provided; five additional spaces will be provided for visitor parking. The site will be accessed via one curb cut on 2<sup>nd</sup> Street. Two existing access points along Fairview Avenue and one along 2<sup>nd</sup> Street will be removed, reducing the number of curb cuts on the site from four to one. The new parking lot will be fully landscaped along the perimeter, and extensive landscaping will be provided around the perimeter of the building. All landscape requirements have been addressed.

#### **Building Design**

Due to the site's proximity to the Metra Station and high volumes of pedestrian traffic on both Fairview Avenue and 2<sup>nd</sup> Street, the Village worked with the petitioner to ensure the building utilizes four-sided architectural design that makes the building attractive on all facades. The following elements are included in the design of the building:

- Each side shows a variation in colors that will add visual interest to the building.
- The exterior is constructed with brick veneer as well as fiber-cement siding.
- Each side utilizes design features such as plane variations, window placement, height variations,

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- and the inclusion of upper floor balconies.
- Various building materials and projections are utilized in a manner that visually articulates the building.
- Although the north and east façades do not face the street, similar façade treatments are provided on these facades
- All building corners are complete with a tower feature to add to the overall design and interest of the building.

#### **COMPLIANCE WITH THE COMPREHENSIVE PLAN**

The Comprehensive Plan identifies the subject site as Fairview Catalyst Site E5 under the Key Focus Areas. Catalyst sites are specifically identified in the Comprehensive Plan as prime properties or redevelopment that will further the vision created in the Comprehensive Plan. The recommendations included in the Comprehensive Plan for the Fairview Focus Area, in general, provide for an opportunity to create a cohesive neighborhood with a distinct identity. Neighborhood commercial uses along Fairview Avenue are proposed to be surrounded by contemporary multi-family housing options (both standalone and as part of mixed use developments).

The recommendations provided for this catalyst site suggests redevelopment that should be neighborhood-scale development aimed at commuters and nearby residents. This may include mixed-use development, convenience retail and services, and professional services. The petitioner considered a mixed-use development, but identified several reasons why past efforts were unsuccessful for a mixed use development on the subject property; the physical issue of providing adequate parking for mixed-use being one hindrance. A second being the desire for long-term retail tenants in a commuter driven area had developers proposing a drive-through, which would not be appropriate for the Fairview Focus Area and the recommendations of the Comprehensive Plan. Lastly, many developers of retail desired a building setback from the street with parking in front due to lack of street and off-site parking, which was also not consistent with the Comprehensive Plan for this site.

It is also important to note that the specific goals for the E5 site in the Comprehensive Plan assumed redevelopment that would include the parcel directly to the north of the subject site. Additionally, the Plan envisioned a master planned development that would utilize the Metra Parking lot and the Pepperidge Farm site for a large-scale redevelopment. All these properties are currently not available for redevelopment.

The Comprehensive Plan notes that the general emphasis of the Fairview Focus Area will be on improving the form, function and appearance of this area consistent with the principles of transit-oriented development to be more representative of the character and image of Downers Grove. The proposed development achieves these goals through:

- Updates and enhances the built form of the area
- Orients the building towards the street with parking areas in the rear of building
- Provides a transit-oriented development that is appropriate in height
- Creates increased density within a ¼ mile of the station
- Buffers nearby residential areas through the use of landscaping and screening
- Provides parking lot screening and landscape islands with trees

The proposed development also meets other goals of the Comprehensive Plan that include the following:

- Redevelopment of a non-pedestrian oriented business in the Fairview Corridor
- Provides high quality architecture
- Improves pedestrian affordances including landscaping on private property, closing gaps in the

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sidewalk network

- Reduces curb cuts along commercial corridors
- Provides for other modes of parking other than the automobile
- Provides a parking area that emphasizes appropriate screening

Lastly, the Comprehensive Plan's Residential Policy Recommendations section identifies that future multifamily development should be located near significant activity centers. The proposed apartment development is located in the Fairview corridor which is immediately adjacent to the Fairview Avenue Metra Station. The proposed development will bring additional residential units to the Fairview Corridor and Downers Grove in general. The Residential Area Plan also calls for a diversity of housing types, sizes and prices to cater to the growing demographics such as young households and empty nesters.

#### **COMPLIANCE WITH ZONING ORDINANCE**

The property is zoned B-2, General Retail Business. The bulk regulations of the proposed development in the B-2 zoning district are summarized in the following table, alongside the proposal specifics:

Table 1 - Zoning Requirements

5117 Fairview Avenue	Required	Proposed
Min. lot area per dwelling unit	1,000 s.f.	1,484 s.f.
North Setback (Interior Yard)	0 ft.	5 ft.
East Setback (Rear Yard)	30 ft.	2.5 ft.*
South Setback (Street Yard)	25 ft.	7.8 ft.*
West Setback (Street Yard)	25 ft.	7.3 ft.*
Patio Setback	5 ft.	4 ft.*
Floor Area Ratio	0.75 (20,032 s.f.)	0.90* (24,124 s.f.)
Building Height	35 ft.	33.7 ft.
Off-Street Parking Spaces	36	41 (plus 4 motorcycle)
Off-Street Loading Zoning Spaces	0	0
Minimum Landscaped Open Space	10%	12.78%

<sup>\*</sup>Indicates a deviation from the Zoning Ordinance requirement.

In order for the applicant to apply for a Planned Unit Development, the applicant's proposal must meet one or more objectives identified in Zoning Ordinance Section 4.030.A.2. These objectives work to balance the needs of the applicant and the additional public benefits gained from permitting the Planned Unit Development. The added density, relocation of parking to the rear, infill development and pedestrian oriented focus will result in several public benefits that meets the following identified Planned Unit Development Objectives:

- Implementation of and consistency with the Comprehensive Plan and other relevant plans and policies
- Flexibility and creativity in responding to changing social, economic, and market conditions
  allowing greater public benefits than cud be achieved using conventional zoning and development
  regulations.
- Compact, mixed-use development patterns where residential, commercial, civic and open spaces are located in close proximity to one another
- High quality buildings and improvements that are compatible with surrounding areas, as determined by their arrangement, massing, form, character, and landscaping.

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The proposed residential development is compliant with a majority of the bulk regulations in the B2 zoning district; however, the petitioner is applying for a Planned Unit Development in order to deviate from the following Zoning Ordinance regulations as specified in Table 2. It should be noted the petitioner states in their narrative that they used the Downtown Business (DB) District bulk regulations for guidance because the development would not be possible within the strict adherence to the B-2 Zoning District, while trying to achieve the goals of the Comprehensive Plan.

Table 2 – Requested Deviations

Improvement	Relief Request	Petitioner's Rationale	
•	•		
Street Yard Setback (Fairview)	Requirement: 25 fc Proposed: 7.3 fc	as recommended by the Comprehensive Plan combined with	
Street Yard Setback (2 <sup>nd</sup> )	Requirement: 25 fe Proposed: 7.8 f	as recommended by the Comprehensive Plan combined with	
Rear Yard Setback	Requirement: 30 fe Proposed: 2.5 fe	as recommended by the Comprehensive Plan combined with	
Floor Area Ratio	Requirement: 0.75 Proposed: 0.90	To achieve the density necessary to make this project viable, and to provide each unit with appropriate space and amenities, the request to exceed the floor area ratio limitation has been included. No Floor Area Ratio would apply in the DB zone.	
Patio Setback (Both Street Yards)	Requirement: 5 feet Proposed: 4 feet	comforts, and the relief from the setback is necessary since the	

The goals for the Fairview Focus Area in the Comprehensive Plan relating to locating parking in the rear, providing a pedestrian oriented experience and promoting multi-family uses are similar to the goals of the DB Zoning District. The DB Zoning District allows for transit-oriented development with an emphasis on building closer the street, and development of the area with greater residential density.

#### COMPLIANCE WITH THE SUBDIVISION ORDINANCE

Currently, the subject property is made up of four lots of record. The petitioner will be required to complete an administrative lot consolidation to consolidate the parcels into a single lot. A 10-foot wide Public Utility and Drainage Easement will be dedicated along the east lot line, as well as a 5-foot wide Public Utility and Drainage Easement along the north lot line. Additional public utility easements will be provided along the southwest corner, further described in the next section

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The Subdivision Ordinance establishes the schedule of School and Park District donations to offset the impact of new residential units. The fees apply to new plats of subdivision and Planned Unit Developments. The proposed development will include 18 two-bedroom apartments. Based upon the number of units and the number of bedrooms, the total donation is \$136,852.92. (\$103,269.96 to the Park District, \$24,165.36 to Elementary School District 58, and \$9,417.60 to High School District 99). Payment of these donations must be made to the Village prior to the issuance of any site development or building permits.

#### **ENGINEERING/PUBLIC IMPROVEMENTS**

Based on the existing impervious area on the site and the proposed impervious area, stormwater detention is not required for the proposed development, however volume Control Best Management Practices (VCBMPs) and Post Construction Best Management Practices (PCBMPs) are required. A mechanical water quality unit will be provided that will regulate stormwater drainage into the existing storm sewer along 2<sup>nd</sup> Street.

Water and sanitary sewer lines will be connected to mains within the 2<sup>nd</sup> Street right-of-way. A 5-foot wide public utility easement is proposed along the south lot line of the property to accommodate the existing storm sewer. An easement is proposed at the southwest corner of the property to accommodate the sidewalk and future relocation of the existing traffic light at the Fairview Avenue and 2<sup>nd</sup> Street intersection, covering about 150 square-feet. Lastly a cross access easement matching the location and width of the drive-aisle will be provided at the northeast corner of the development to ensure access opportunities with the property to the north.

Curb and gutter repairs are proposed along both Fairview Avenue and 2<sup>nd</sup> Street. The northern 108 feet of the right-of-way along Fairview Avenue is improved with a 5.5-foot wide sidewalk, and the remaining Fairview Avenue right-of-way and the 2<sup>nd</sup> Street right-of-way are improved with a 6-foot wide coach walk. These are to be replaced.

#### **TRAFFIC**

A traffic and parking impact study for the proposed development was submitted by the petitioner. Based on the use and proximity to the Metra, the study projected 11 peak hour weekday vehicle trips. Had the site continued to operate as a gas station with four fueling pumps, the study projected 56 trips, for an overall reduction of 45 weekday peak hour trips. The study projected less than a 1% increase in traffic on Fairview Avenue. The development can be considered a Transit-Oriented-Development and is projected to generate a limited volume of traffic; however, as noted above parking is proposed to exceed the required minimum.

The site currently has four curb cuts, two on 2<sup>nd</sup> Street and two on Fairview Avenue, which will be reduced to one curb cut on 2<sup>nd</sup> Street. 2<sup>nd</sup> Street has lower traffic volume than Fairview Avenue, which will result in more efficient roadway access. The decreased number of conflict points will improve pedestrian and vehicle safety. Outbound movements will be under stop sign control.

#### **PUBLIC SAFETY REQUIREMENTS**

The Fire Prevention Division has reviewed the proposed plans and will require the building include a fire alarm and sprinkler system that meet the Village's code requirements. A new fire hydrant is proposed on the south side of the property within 100 feet of the new fire department connection. The Fire Prevention Division has also determined that the proposed development provides sufficient access for emergency vehicles.

#### **NEIGHBORHOOD COMMENT**

Notice was provided to all property owners 250 feet or less from the property lines. Public hearing notice signs were placed on the site, and the legal notice was published in Enterprise Newspapers, Inc. (The Bugle). Staff received four questions from residents clarifying the project plans.

20-PLC-0017, Fairview Station Flats September 14, 2020

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As required by the Zoning Ordinance a neighborhood meeting must be held for a Planned Unit Development petition. The meeting was held at the architect's studio on Thursday, September 3, 2020. One resident voiced support for the project, and others who could not attend reached out separately to the petitioner. Generally, the project was supported, though the property owner to the north wondered if the building might block his signage. A summary of the meeting is attached.

#### STANDARDS OF APPROVAL

The petitioner is requesting approval for a Planned Unit Development and accompanying map amendment The petitioner has submitted a narrative that attempts to address the standards of approval. The Plan Commission should consider the petitioner's documentation, the staff report, and the discussion at the Plan Commission meeting in determining whether the standards for approval have been met.

The review and approval criterion for each request is listed below.

#### Section 12.030.I. Zoning Map Amendment Review and Approval Criteria

The decision to amend the zoning map is a matter of legislative discretion that is not controlled by any single standard. In making recommendations and decisions about zoning map amendments, review and decision-making bodies must consider at least the following factors:

- 1. The existing use and zoning of nearby property.
- 2. The extent to which the particular zoning restrictions affect property values.
- 3. The extent to which any diminution in property value is offset by an increase in the public health, safety and welfare.
- 4. The suitability of the subject property for the zoned purposes.
- 5. The length of time that the subject property has been vacant as zoned, considering the context of land development in the vicinity.
- 6. The value to the community of the proposed use.
- 7. The comprehensive plan.

#### Section 28.12.040.C.6 Review and Approval Criteria

The decision to amend the zoning map to approve a PUD development plan and to establish a PUD overlay district are matters of legislative discretion that are not controlled by any single standard. In making recommendations and decisions regarding approval of planned unit developments, review and decision-making bodies must consider at least the following factors:

- 1. The zoning map amendment review and approval criteria of Sec. 12.030.I.
- 2. Whether the proposed PUD development plan and map amendment would be consistent with the comprehensive plan and any other adopted plans for the subject area.
- 3. Whether PUD development plan complies with the PUD overlay district provisions of Sec. 4.030.
- 4. Whether the proposed development will result in public benefits that are greater than or at least equal to those that would have resulted from development under conventional zoning regulations.
- 5. Whether appropriate terms and conditions have been imposed on the approval to protect the interests of surrounding property owners and residents, existing and future residents of the PUD and the general public.

#### **DRAFT MOTION**

Staff will provide a recommendation at the September 14, 2020 meeting. Should the Plan Commission find that the request meets the standards of approval for Planned Unit Developments and Map Amendments, staff has prepared a draft motion that the Plan Commission may make for the approval of 20-PLC-0017:

20-PLC-0017, Fairview Station Flats September 14, 2020 Page 8

Based on the petitioner's submittal, the staff report and the testimony presented, I find that the petitioner has met the standards of approval for a Planned Unit Development and accompanying Map Amendment as required by the Village of Downers Grove Zoning Ordinance and is in the public interest and therefore, I move that the Plan Commission recommend to the Village Council approval of 20-PLC-0017, subject to the following conditions:

- 1. The Institutional Master Plan shall substantially conform to the staff report dated September 14, 2020, the plans prepared by RWG Engineering, LLC dated 7/31/20, and modified 8/54/20, and the plans prepared by Studio 21 Architects, dated 8/25/20, except as such plans may be modified to conform to Village Codes and Ordinances.
- 2. Prior to issuing any site development permits, the petitioner shall make park and school donations in the amount of \$136,852.92. (\$103,269.96 to the Park District, \$24,165.36 to Elementary School District 58, and \$9,417.60 to High School District 99).
- 3. The applicant shall administratively consolidate the four lots into one lot of record prior to issuing a building permit.
- 4. The following easements shall be provided: a 5-foot wide public utility and drainage easement along the north lot line, 10-foot wide public utility and drainage easement along the east lot line, 5-foot wide public utility easement along the south lot line, a 24-foot wide cross-access easement at the northeast corner bordering the property to the north, and a 150-square-foot traffic light and sidewalk easement at the southwest corner of the site.

Staff Report Approved By:

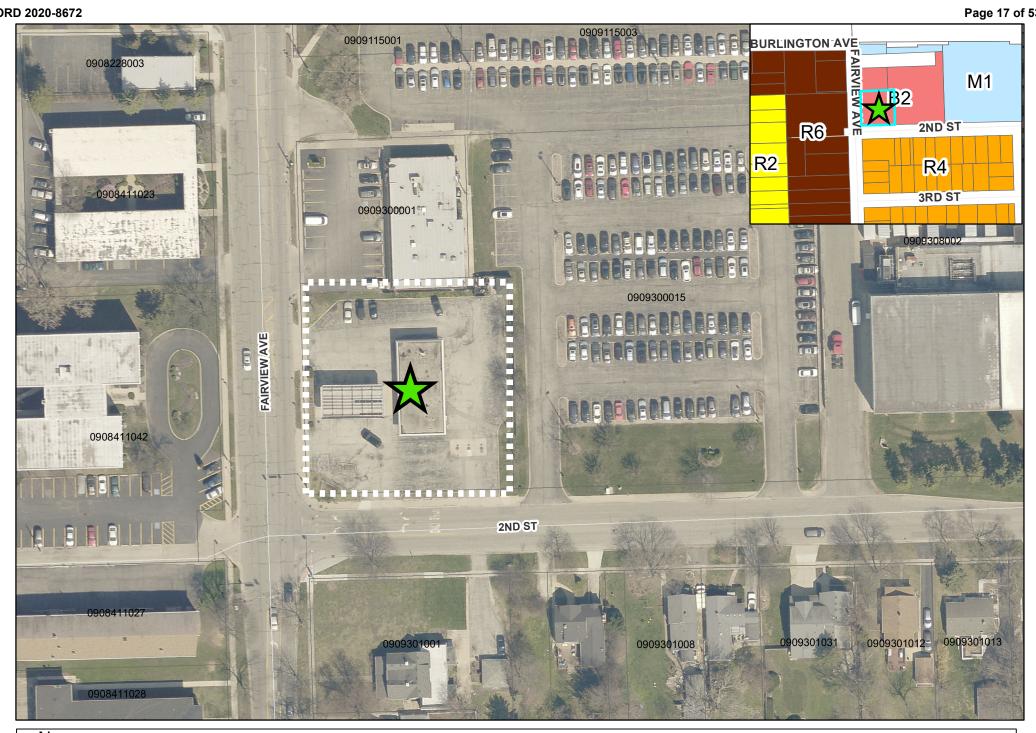
Stanley J. Popovich, AICP

Director of Community Development

SP:gn

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## Narrative Description and Statement of Intent PUD Petition – 5117 Fairview Ave. Craig Ross, Petitioner

The Petitioner is seeking approval of a PUD to construct an 18-unit multi-family residential building in the General Business District (B2) zoned parcel of land located at the northeast corner of 2<sup>nd</sup> St and Fairview Avenue. The site is currently improved with an abandoned gas station that will be razed in conjunction with the construction and redevelopment of the proposed project. Several previous attempts by others were attempted to conform strictly to the B2 zoning and failed.

The General Business District contains bulk regulations to setbacks and F.A.R. that make development of the site in a manner consistent with the Comprehensive plan difficult, if not impossible, thereby prompting the request for a PUD. Previous development attempts at this site have been made investigating mixed-use developments that failed for various reasons. The physical issue of providing adequate parking for mixed-use being one hindrance. A second being the desire for long-term retail tenants in a commuter driven area had developers proposing a drive-thru that would not be approved by the Village at this site. Lastly, many developers of retail desired a building setback from the street with parking in front due to lack of street and off-site parking, which was not consistent with the Comprehensive Plan for this site.

Discussions with the planning staff at the Village of Downers Grove concludes that multi-family use is in keeping with the overall Comprehensive Development Plan along the Fairview business district. We have used the Comprehensive Plan as well as the DB District zoning as a basic guideline for the development of this site.

The subject property is a 26,709 sq. ft. parcel of land. The recorded dimensions of this property are 163.50 feet along Fairview and 162.00 feet along 2<sup>nd</sup> Street. The adjacent parcel to the north is B2 retail business, and B2 as well for the BNSF commuter parking lot to the east. The property across 2nd Street to the south are R4 single family dwellings and to the west across Fairview are R6 multi-family apartment buildings.

The subject property is relatively flat with a majority of the lot paved. The development of this site will not create any increase of storm water runoff. The intent is to create landscape areas along the Fairview and 2<sup>nd</sup> Street frontages. The building is set back from the property line along Fairview 7.33' at its minimum and 7.82' from the property line along 2<sup>nd</sup> Street, which is consistent with the Fairview Avenue Business District setback. Landscaping is also provided as a buffer to the parking lot. A landscape plan is included as part of this submittal.

Currently the site has 4 curb cuts accessing Fairview and 2<sup>nd</sup> Street, the new proposal will only have one curb-cut.for one driveway access into and out of the site on 2<sup>nd</sup> Street, as far as feasibly possible away from Fairview Ave.

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The proposed building is to be constructed of Type III B fire rated wood construction. The walls and floors between units will be constructed utilizing sound absorption materials that drastically eliminate sound transfer between units. Sound control is to be achieved by using all or some of the methods shown in Exhibit 1. The exterior of the building is a mix of updated traditional and contemporary styles and materials that will include a combination of thin brick veneer and fibercement vertical and horizontal siding. The design of the building should fit in well with the transitional nature of the location, including a residential look and feel, and an updated design that can blend well with future nearby developments. Each unit has a recessed balcony with horizontal railings. The color selections are an updated palette of white, grays and black, that keeps with current residential trends while still fitting in with traditional tones.

The proposed height of buildings is 33.44 feet which will remain in compliance with the B2 District maximum of 35'. The roof is designed as a flat roof with a surrounding parapet to screen roof-top mechanical equipment.

The floor to area ratio of the proposed buildings is 0.90. The FAR for a B2 District is .75 and a DB District does not apply.

The building setback to Fairview Avenue is proposed at 7.33' and to  $2^{nd}$  Street at 7.82'. The B2 District requires 25' and the DB District is 0' - 10'. The Fairview Concentrated Business District allows for an 8' street frontage setback. Each of the four ground level units will have a patio that will extend to 4' from both the Fairview and  $2^{nd}$  Street property lines.

The interior yard setback to the north is 5.00' the B2 and DB both allow 0' setback.

The rear yard setback is 2.5' from the parking lot to the east. The B2 District requires 30' and the DB District is 0'.

The proposed Minimum Lot Area Per Dwelling Unit is 1,484 sq. ft. The B2 District requires a minimum of 1,000 sq. ft., the DB District 800 sq. ft.

Parking will be provided by a combination of garage and on-site parking to the east of the building. A total of 42 parking spaces are proposed, 36 spaces are dedicated to tenant use and 5 are for guest parking. Two handicap parking space are provided, located closest to the east building entrance. All parking spaces shall be assigned to specific units, the parking design allows two parking spaces per unit as outlined in the Downers Grove building code. There is also an area designated for 4 motorcycle parking spots, accounting for 1 additional parking space per the Downers Grove Zoning Ordinance.

(the table included at the end of this narrative summarizes the above findings)

Trash enclosure is contained within the building and will be accessed from the outside on the east side of the building.

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The building will be constructed with a fire suppression system and a fire alarm system for all floors. The fire suppression system will be a typical wet pipe sprinkler system.

The building will include an electronic access system tied to each unit, with keyless entry fobs for residents. Building access and entry communication systems will be the same at all access points. Security cameras at critical points with a DVR recording system.

The dwelling units are designed to appeal to median and higher end tenants that either work in Downers Grove, the surrounding areas, or commute via the BNSF rail line to other work locations. The units will have a more contemporary design and an open floor plan including a combined kitchen and living area moved toward the front of the unit closer to large windows and the deck. The units will be comparable to condominium units as they will have upscale finishes; including stainless steel appliances, in unit washer and dryers, separate heating and cooling units, stone and tile bath and kitchen finishes, hardwood flooring. Additionally, some tenants will have the ability to rent one of twelve indoor parking spaces.

#### Conclusion and Statement of Intent:

The petitioner is requesting approval of a PUD for a multi-family residential building, which has been designed in a manner to the best of the petitioner's ability to be consistent with the requirements of the DB Zoning District standards as a basis of setbacks and FAR. Care and consideration has been given to the objectives for the development in the general area as they are expressed in the Village Comprehensive Plan. The Petitioner's proposed project is in essential agreement with the Village's Comprehensive Plan in regards to the change in use from the current outdated and abandoned gas station to future multi-family units designed to appeal to both younger individuals and empty nesters with access to the BNSF Fairview Metra Station and future development of the Fairview corridor.

The proposed development is a long term investment both for the Petitioner and for the Village, every effort will be made to develop and construct the proposed building to a high standard and source occupants that will be good residents of Downers Grove. The Petitioner intends to retain ownership of the project and have direct involvement in the management, operations and maintenance of the project.

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Zoning B-2 - Bulk Regulations	Required	Proposed	DB
Street Setback - (West) Fairview	25'	7.33'	0-10'
Street Setback - (South) 2nd	25'	7.82'	0-10'
Interior Setback - (North)	0'	5.00'	0'
Rear Setback - (East)	30'	2.50'	0'
Minimum Lot Area Per Dwelling Unit	1,000	1,484	800
Maximum FAR	0.75	0.89	N/A
Minimum Landscape Open Space	10%	12.78%	N/A
Maximum Building Height	35'	33.44'	70'/32'
Parking	36	29 + 4 motorcycle + 12 garage = 42	36
Parking ADA	2	2	2
Drive Aisle Width	24'	25'	24'
Parking Stall Dimensions	9' x 18'	9 'x 18'	9' x 18'
Landscaping	Yes, see notes	See Landscape plan	
Pedestrian Circulation	Sidewalk Connections	See Landscape Plan, Site Plan	
Trash Enclosure	Side and rear yard	Inside	

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## **Review and Approval Criteria ZONING MAP AMENDMENTS**

Plan Commission Number & Title:	

# A DETAILED RESPONSE TO ALL OF THE STANDARDS SHALL BE

PROVIDED, SPECIFYING HOW EACH STANDARD IS OR IS NOT MET. Section 28.12.030.I. Review and Approval Criteria (Zoning Map Amendments - Rezonings) The decision to amend the zoning map is a matter of legislative discretion that is not controlled by any single standard. In making recommendations and decisions about zoning map amendments, review and decision making bodies must consider at least the following factors. The existing uses and zoning of nearby property. *(1)* (2) The extent to which the particular zoning restrictions affect property values. (3) The extent to which any diminution in property value is offset by an increase in the public health, safety and welfare. (4) The suitability of the subject property for the zoned purposes. *(5)* The length of time that the subject property has been vacant as zoned, considering the context of land development in the vicinity. The value to the community of the proposed use. *(6)* 

*(7)* The Comprehensive Plan. ORD 2020-8672 Page 23 of 53



# Review and Approval Criteria PLANNED UNIT DEVELOPMENT

Plan	<b>Commission Number</b>	& Title: _	

# A DETAILED RESPONSE TO ALL OF THE STANDARDS SHALL BE PROVIDED, SPECIFYING HOW EACH STANDARD IS OR IS NOT MET.

## Section 28.12.040.C.6 Review and Approval Criteria (Planned Unit Development)

The decision to amend the zoning map to approve a PUD development plan and to establish a PUD overlay district are matters of legislative discretion that are not controlled by any single standard. In making recommendations and decisions regarding approval of planned unit developments, review and decision-making bodies must consider at least the following factors:

- 1. The zoning map amendment review and approval criteria of Sec. 12.030.I.

  See the analysis of zoning map amendment review and approval criteria in separate document.
- 2. Whether the proposed PUD development plan and map amendment would be consistent with the Comprehensive Plan and any other adopted plans for the subject area.

3. Whether PUD development plan complies with the PUD overlay district provisions of Sec. 4.030.

- 4. Whether the proposed development will result in public benefits that are greater than or at least equal to those that would have resulted from development under conventional zoning regulations.
- 5. Whether appropriate terms and conditions have been imposed on the approval to protect the interests of surrounding property owners and residents, existing and future residents of the PUD and the general public.

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Ross Builders, Inc. 23 N Lincoln ST Hinsdale, IL 60521

Dear Neighbor,

We are in the process of making plans to construct an eighteen-unit condominium quality residential building located at the northeast corner of 2<sup>nd</sup> Street and Fairview Avenue. The site is currently improved with an abandoned gas station that will be razed in conjunction with the redevelopment and construction of the proposed project.

We are seeking the Village of Downers Grove's approval to do this work. As a part of this process, we will be presenting this project to the Village of Downers Grove Plan, however, before that meeting, on September 3<sup>rd</sup>, we are hosting a Town Hall meeting at our architect's office for our neighbors to share information about the project with you and answer any questions you might have. We will conduct the meeting as follows:

Thursday, September 3rd at 5:00 pm at Studio21 Architects, 5012 Fairview AV Downers Grove, IL Please RSVP if you are attending with your name to <a href="mailto:craig@rossbuilders.com">craig@rossbuilders.com</a> by Monday August 31st. Due to COVID concerns, please limit to one attendee per household and wear a mask when entering.

Sincerely,

Craig S. Ross Ross Builders Inc. ORD 2020-8672 Page 25 of 53

## **Neighborhood Meeting Report**

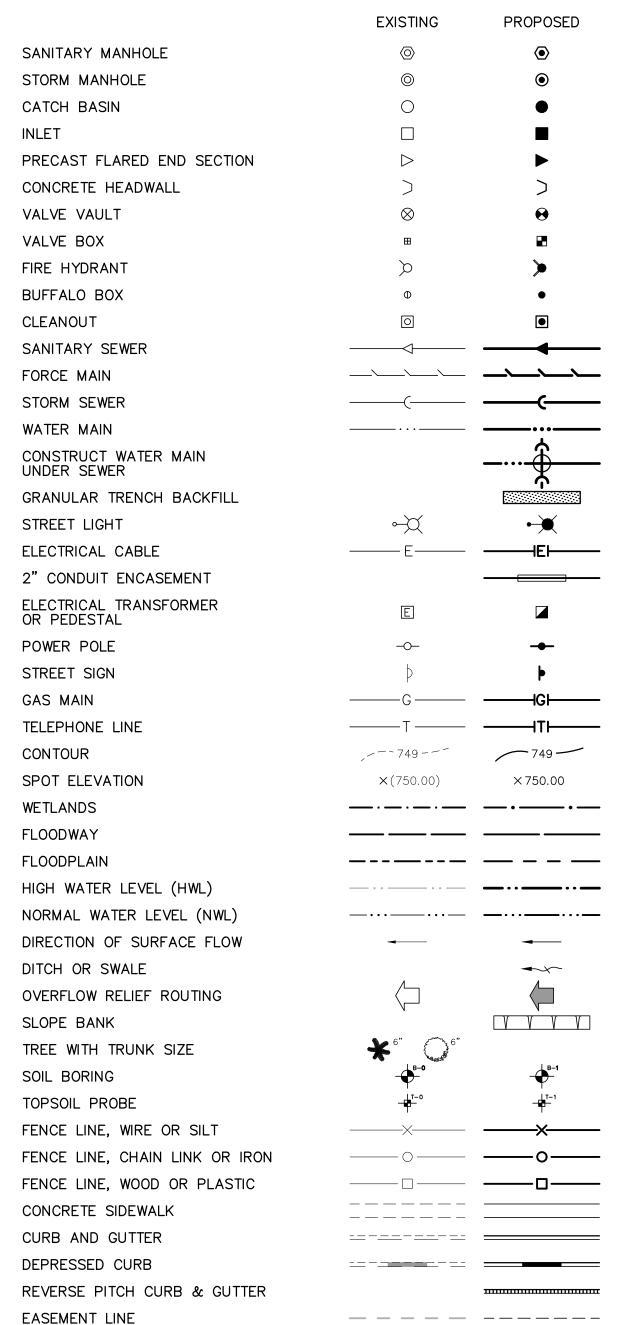
On Tuesday, August 25, 2020, twenty-three letters of notification for the neighborhood meeting were mailed out to the neighbors within 250 feet of the site via USPS. The meeting was held at the Studio 21 office (the project architect) at 5012 S Fairview AV on Thursday, September 2, 2020 just a couple of blocks from the proposed project site. The meeting began at 5p with one neighbor, Trish Wolf, attending along with Craig Ross and Bill Styczynski, the architect of record and lasted until about 5:25p. Bill stayed at his office until 6p in case there were any late arrivals, but no other neighbors showed up. Two other neighbors notified Craig Ross that they would not be able to attend the in-person meeting, so a Zoom call was also presented by Craig Ross on Friday the 4<sup>th</sup> at 9a with neighbors Tim Postmus and Tom Daly in attendance. At both of the meetings the elevation plans, floor plans, engineering plans and 3D architectural renderings were shown to the neighbors and walked through by Craig and/or Bill, and any questions were answered. Tom Daly and Trish Wolf had very positive comments and were happy to see the property being developed. Tim Postmus was also happy to see the property being developed and had one concern on how the new building might block the signage of the property he owns to the north, but he also added that "typically this is an area where people know where they are going anyway." In our opinion, since Tim's signage is on the north end of the property we don't think the new building will be blocking this view and therefore no changes ae required. Tim also asked if the existing Cedar fence would be taken down, which it is, and asked that it be taken down ASAP, even before the project starts.

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RWG ENGINEERING, LLC CIVIL ENGINEERING - REAL ESTATE CONSULTING - PROJECT MANAGEMENT ILLINOIS PROFESSIONAL DESIGN FIRM #184-006370 LIMITATION OF WARRANTY OF ENGINEER'S INSTRUMENTS OF SERVICE

HE ENGINEER AND HIS CONSULTANTS DO NOT WARRANT OR GUARANTEE THE ACCURACY . WHATEVER STEPS NECESSARY TO RESOLVE THEM. FAILURE TO PROMPTLY NOTIFY THE ENGINEI CONSEQUENCES OF SUCH FAILURE. ACTIONS TAKEN WITHOUT THE KNOWLEDGE AND CONSENT IHE ENGINEER, OR IN CONTRADICTION TO THE ENGINEER'S DELIVERABLES OR RECOMMENDATION

# LEGEND



# ONS

	ABBREVI <i>A</i>	ATIC
BL	BASE LINE	NWL
C	LONG CHORD OF CURVE	PC
C & G	CURB AND GUTTER	PT
СВ	CATCH BASIN	PVI
CL	CENTERLINE	R
D	DEGREE OF CURVE	ROW
EP	EDGE OF PAVEMENT	SAN
FF	FINISHED FLOOR	ST
FG	FINISHED GRADE	T
FL	FLOW LINE	TB
FP	FLOODPLAIN	TC
FR	FRAME	TF
FW	FLOODWAY	TP
HWL	HIGH WATER LEVEL	TS
INV	INVERT	TW
L	LENGTH OF CURVE	WM
МН	MANHOLE	Δ

ow what's below.

Call before you dig.

Formerly JULIE 1-800-892-0123

NORMAL WATER LEVEL POINT OF CURVATURE POINT OF TANGENCY POINT OF VERTICAL INTERSECTION RADIUS RIGHT-OF-WAY SANITARY SEWER STORM SEWER TANGENCY OF CURVE TOP OF BANK TOP OF CURB

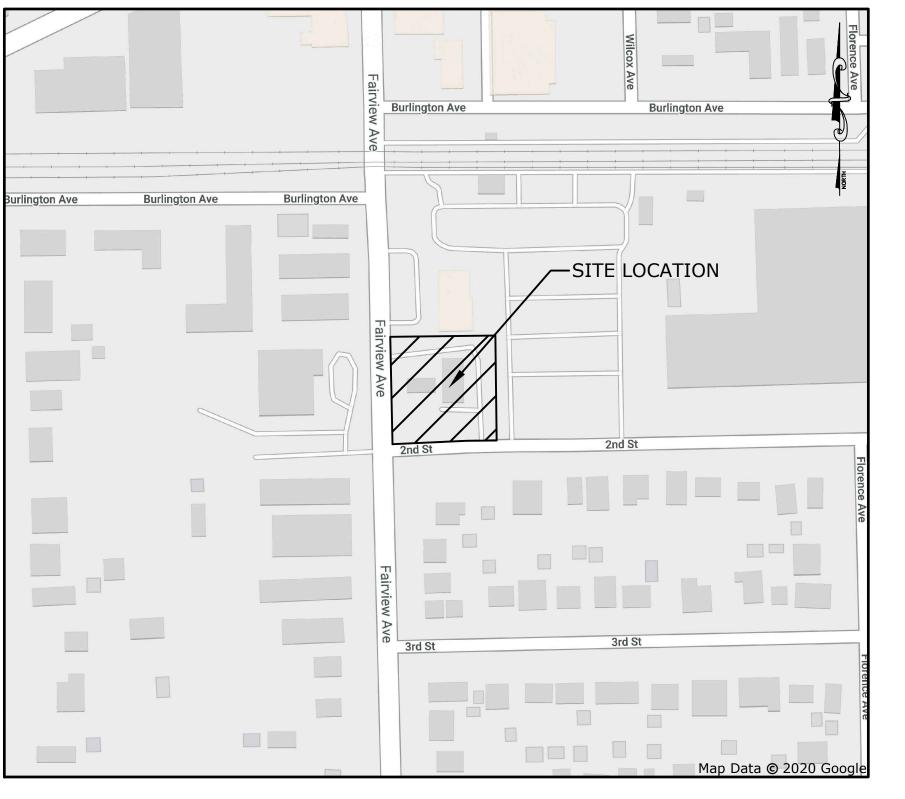
TOP OF FOUNDATION TOP OF PIPE TOP OF SIDEWALK TOP OF WALK WATER MAIN INTERSECTION ANGLE

PROPOSED IMPROVEMENTS **FOR** 

# FAIRVIEW STATION FLATS

5117 FAIRVIEW AVENUE DOWNERS GROVE, ILLINOIS, 60515

# LOCATION MAP



# **INDEX OF SHEETS**

- 1. TITLE SHEET
- 2. EXISTING CONDITIONS/DEMOLITION PLANS
- 3. SITE GEOMETRIC AND PAVING PLAN
- 4. SOIL EROSION AND SEDIMENT CONTROL PLAN

PLANS PREPARED FOR

ROSS BUILDERS, INC.

23 N. LINCOLN STREET

HINSDALE, IL 60521

(630) 253-5177

- 5. GRADING AND UTILITY PLANS
- 6. PROJECT NOTES AND SPECIFICATIONS
- 7. CONSTRUCTION STANDARDS & DETAILS
- 8. CONSTRUCTION STANDARDS & DETAILS

# **GENERAL NOTES**

- 1. The Downers Grove Sanitary District Standards and Ordinances shall govern working days prior to commencement of construction: all sanitary sewer consturction.
- 2. The Sewer contractor shall schedule with the District inspections of the sanitary sewer construction 48 hours in advance of the start of the construction. (630 - 969 - 0664)

DOWNERS GROVE SANITARY DISTRICT NOTES

- 3. The constructed sewers shall pass all District requirements for air testing, televising and manhole vacuum tests (contractor to refer to DGSD specifications handout).
- 4. All sanitary sewers shall be PVC pipe with a SDR of 26, complying with ASTM D2241, 160 psi pressure pipe push—on bell and spigot type with rubber ring seal 3. Prior to commencement of any offsite construction, the contractor shall
- 5. "Flex Seal" non—shear couplings (with stainless steel shear ring) shall be used to connect pipes of dissimilar material or size.
- 6. Service connections to existing sewers shall be made by: A) Machine tap with the connection made with a Geneco Sealtite Sewer Saddle
- B) A new tee fitting shall be cut into the main with connection made to the main with non-shear couplings.

SURFACE WATER DRAINAGE STATEMENT STATE OF ILLINOIS ) COUNTY OF DUPAGE ) SS I, ROBERT W. GUDMUNDSON, A REGISTERED PROFESSIONAL ENGINEER IN ILLINOIS AND ROSS BUILDERS, INC, THE OWNER OF THE LAND DEPICTED HEREON OR HIS DULY AUTHORIZED ATTORNEY, DO HEREBY STATE, THAT TO THE BEST OF OUR KNOWLEDGE AND BELIEF, REASONABLE PROVISION HAS BEEN MADE FOR COLLECTION AND DIVERSION OF SURFACE WATERS INTO PUBLIC AREAS OR DRAINS WHICH THE SUBDIVIDER HAS A RIGHT TO USE, AND THAT SUCH SURFACE WATERS WILL BE PLANNED FOR IN ACCORDANCE WITH GENERALLY ACCEPTED ENGINEERING PRACTICES SO AS TO REDUCE THE LIKELIHOOD OF DAMAGE TO ADJOINING PROPERTY RESULTING FROM THE COSTRUCTION OF THIS SUBDIVISION. I HEREBY CERTIFY THAT THE PROPERTY WHICH IS THE SUBJECT OF THIS SUBDIVISION OR ANY PART THEREOF IS NOT LOCATED WITHIN A 100 YEAR SPECIAL FLOOD HAZARD AREA AS IDENTIFIED BY THE FEDERAL EMERGENCY MANAGEMENT AGENCY. FLOODPLAIN MAP PANEL No. 17043C0186J, DATED AUGUST 01, 2019. OWNER OR ATTORNEY

**ENGINEER** 

- Village of Downers Grove Engineering and Public Works Department
- (630) 434 5500• Downers Grove Sanitary District (630-969-0664)
- 2. The contractor shall notify all utility companies and arrange for their facilities to be located prior to work in any easement, right-of-way, or suspected utility location. Repair of any damage to existing facilities shall be the responsibility of the contractor. Utility locations shown herein are for graphic illustration only and are not to be relied upon.
- secure written authorization that all offsite easements have been secured, and that permission has been granted to enter onto private property.
- 4. Elevations shown herein reflect NAVD 1988 datum.
- 5. The boundary and topographic survey data for this project is based on a field survey prepared by Gentile and Associates, Inc. dated May 15, 2020. The contractor shall verify existing conditions prior to commencing construction and shall immediately notify the engineer in writing of any differing conditions.
- 6. RWG Engineering, LLC, it's employees and agents are not responsible for the safety of any party at or on the construction site. Safety is the sole responsibility of the contractor, and any other entity performing work at the site. Neither the owner nor the engineer assumes any responsibility for job site safety or for the means, methods or sequences of construction.

- 1. The contractor shall notify the following governmental agencies at least two 7. Except where modified by the contract documents, all work proposed hereon shall be in accordance with the following specifications, which are hereby
  - A. "Standard Specifications for Road and Bridge Construction in Illinois," as prepared by I.D.O.T. latest edition.
  - B, "Standard Specifications for Water and Sewer Main Construction in Illinois." latest edition.
  - C. "Illinois Recommended Standards for Sewage Works," as published by the I.E.P.A., latest edition.
  - D. The subdivision and development codes and standards of the Village of Downers Grove, as published by the Municipality.
  - E. "Illinois Accessibility Code" as published by the State of Illinois Capital Development Board, effective October 23, 2018.
  - F. The National Electric Code.
  - G. "Illinois Urban Manual" as prepared by the U.S. Dept. of Agriculture latest edition.
  - 8. The Village of Downers Grove Development Ordinance shall take precedence if a conflict in project specifications occurs.

# **BENCHMARKS**

ILLINOIS STATE PLANE COORDINATE SYSTEM EAST

**SOURCE BENCHMARK:** 

DUPAGE COUNTY BM # DGN09001 STATION IS LOCATED ALONG FAIRVIEW AVENUE ON THE EAST SIDE OF "T" INTERSECTION OF FAIRVIEW AVENUE WITH WILSON STREET. STATION IS 37.0 FEET EAST OF THE CENTERLINE OF FAIRVIEW AVENUE, 63.3 FEET NORTH OF A BRICK SIDEWALK TO A PARK PAVILION, 17.7 FEET NORTHEAST OF A LIGHT POLE, AND 3.5 FEET EAST OF A CONCRETE SIDEWALK ALONG FAIRVIEW AVENUE. MONUMENT IS A ROD WITH ACCESS COVER IN CONCRETE WITH NO STAMPING ON COVER. NOTE: THE STATION IS DISTURBED; ROD TIP HAS BEEN REMOVED.

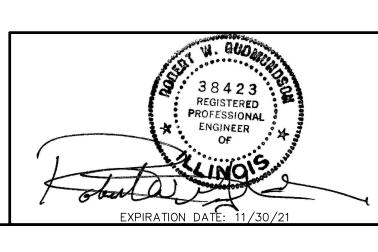
ELEV. = 733.22 (NAVD 88 DATUM)

DUPAGE COUNTY BM # 0005 STATION IS LOCATED AT THE NORTHEAST CORNER OF CURTISS STREET AND MACKIE PLACE. THE MONUMENT IS A 3.5" DIAMETER BRASS DISC SET IN CONCRETE APPROXIMATELY 2' ABOVE GRADE. THE STATION IS 20' EAST OF A LIGHT POLE, 78.5' ENE OF A FIRE HYDRANT, AND 55.5' NE OF A POWER POLE. ELEV. = 714.33 (NAVD 88 DATUM)

SITE BENCHMARK: SQUARE CUT ON WEST SIDE OF TRAFFIC SIGNAL POLE LOCATED NEAR SOUTHWEST CORNER OF SUBJECT PROPERTY.

ELEV. = 732.72 (NAVD 88 DATUM)





of **8** 

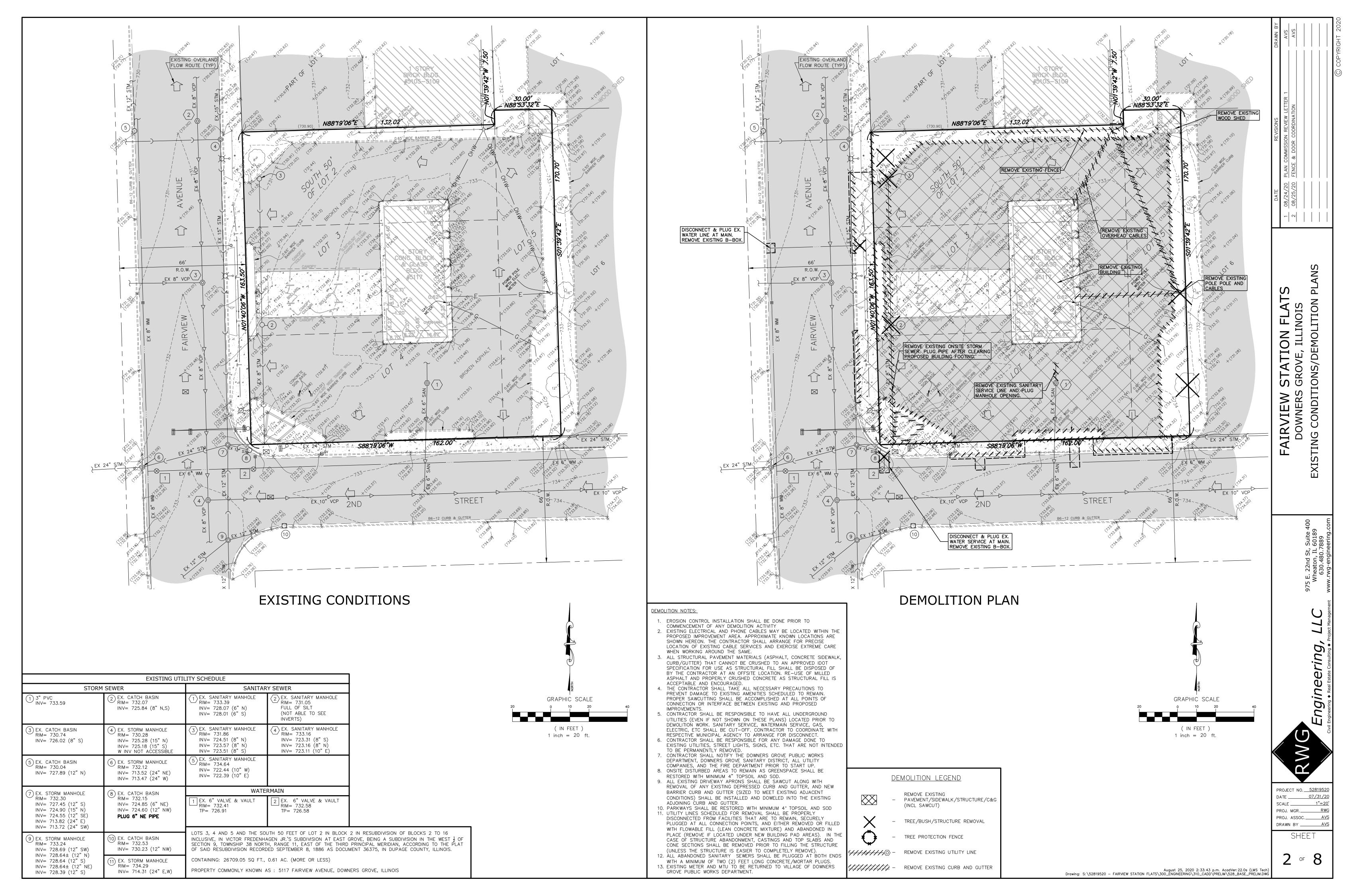
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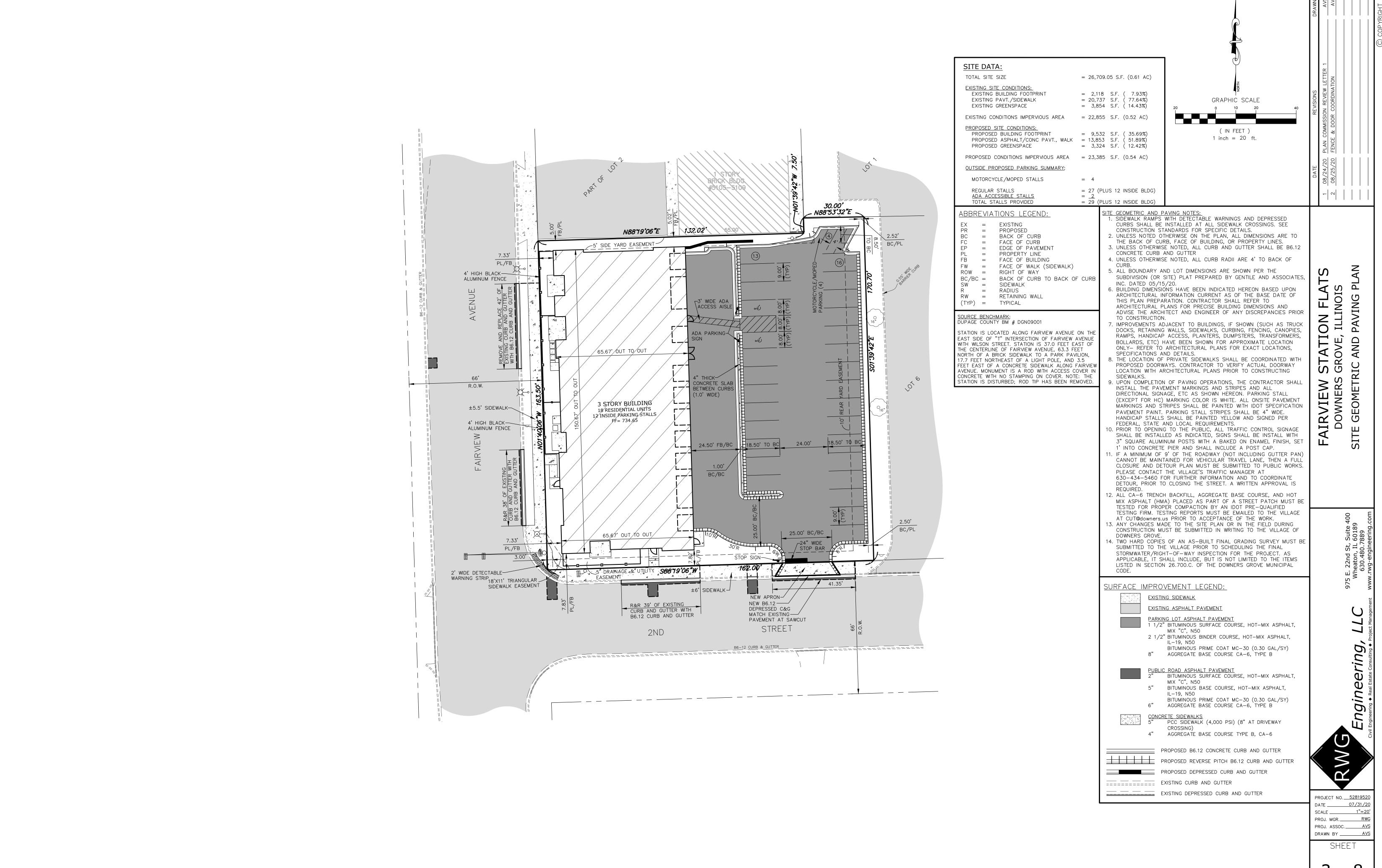
ROJECT NO. 52819520 NONE AVS

PROJ. MGR. PROJ. ASSOC. DRAWN BY SHEET

ORD 2020-8672



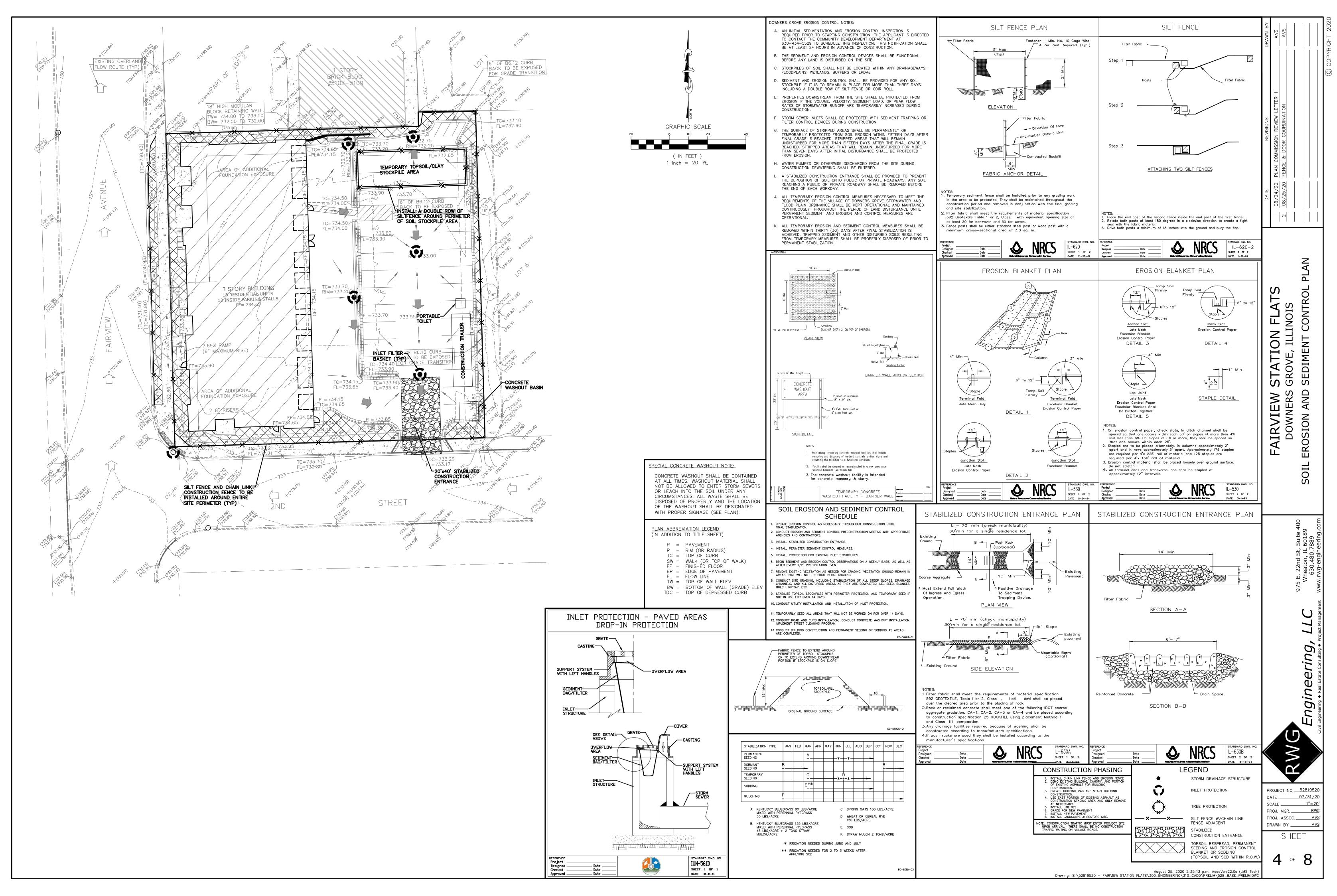
Page 28 of 53



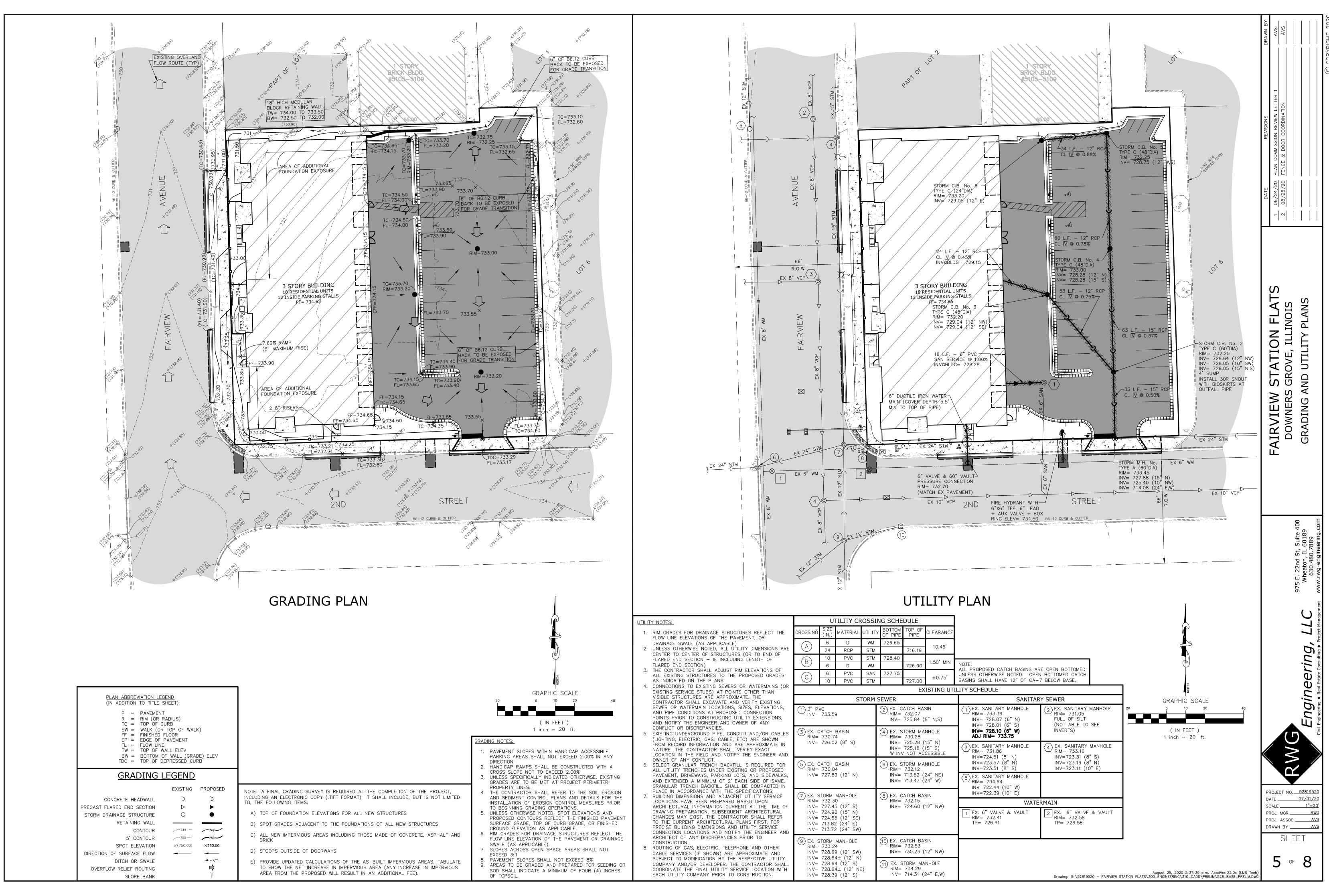
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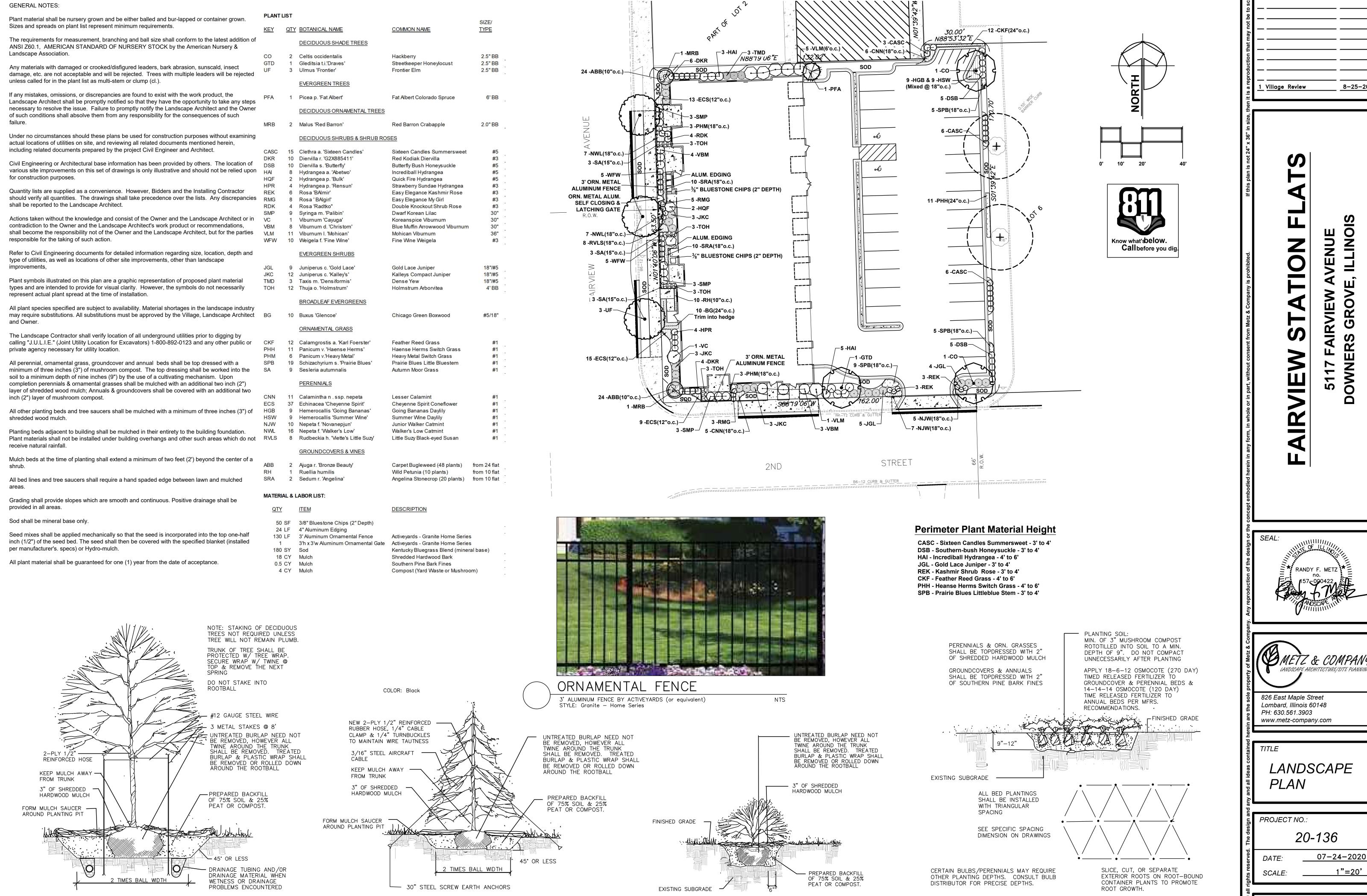
ORD 2020-8672



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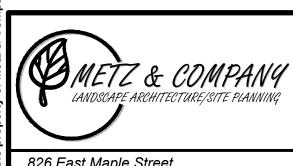


**SHRUBS** 

EVERGREEN TREE

DECIDUOUS TREE

REVISIONS 8-25-20



826 East Maple Street Lombard, Illinois 60148 www.metz-company.com

LANDSCAPE

20-136

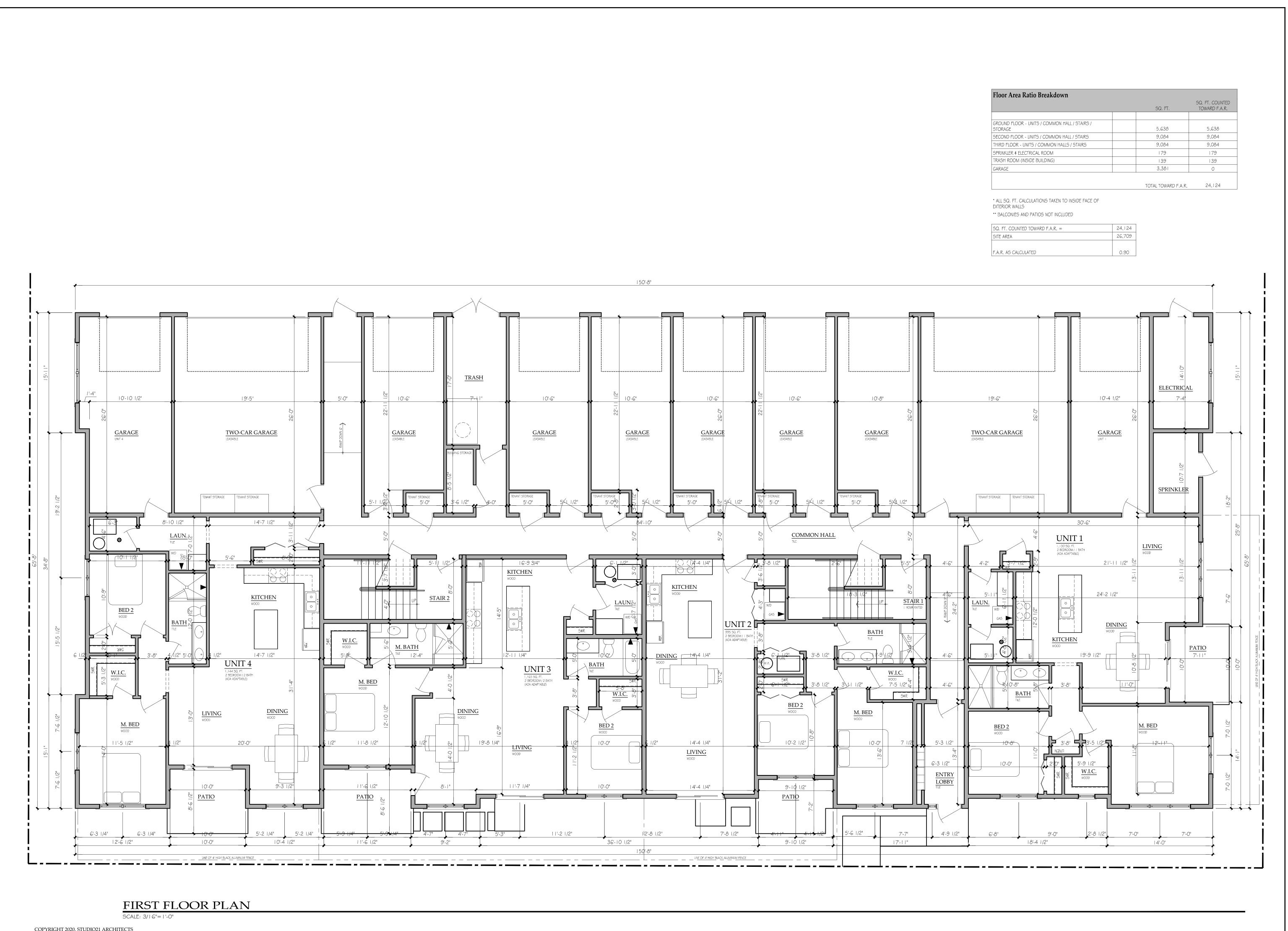
1"=20'

BED PLANTING DETAIL

(PERENNIALS, ORNAMENTAL GRASSES

VINES, GROUNDCOVERS & ANNUALS)

ORD 2020-8672



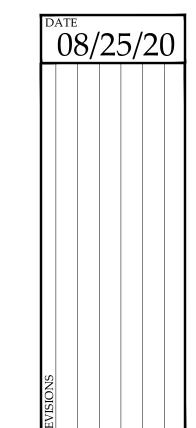
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Downers Grove, IL 60515

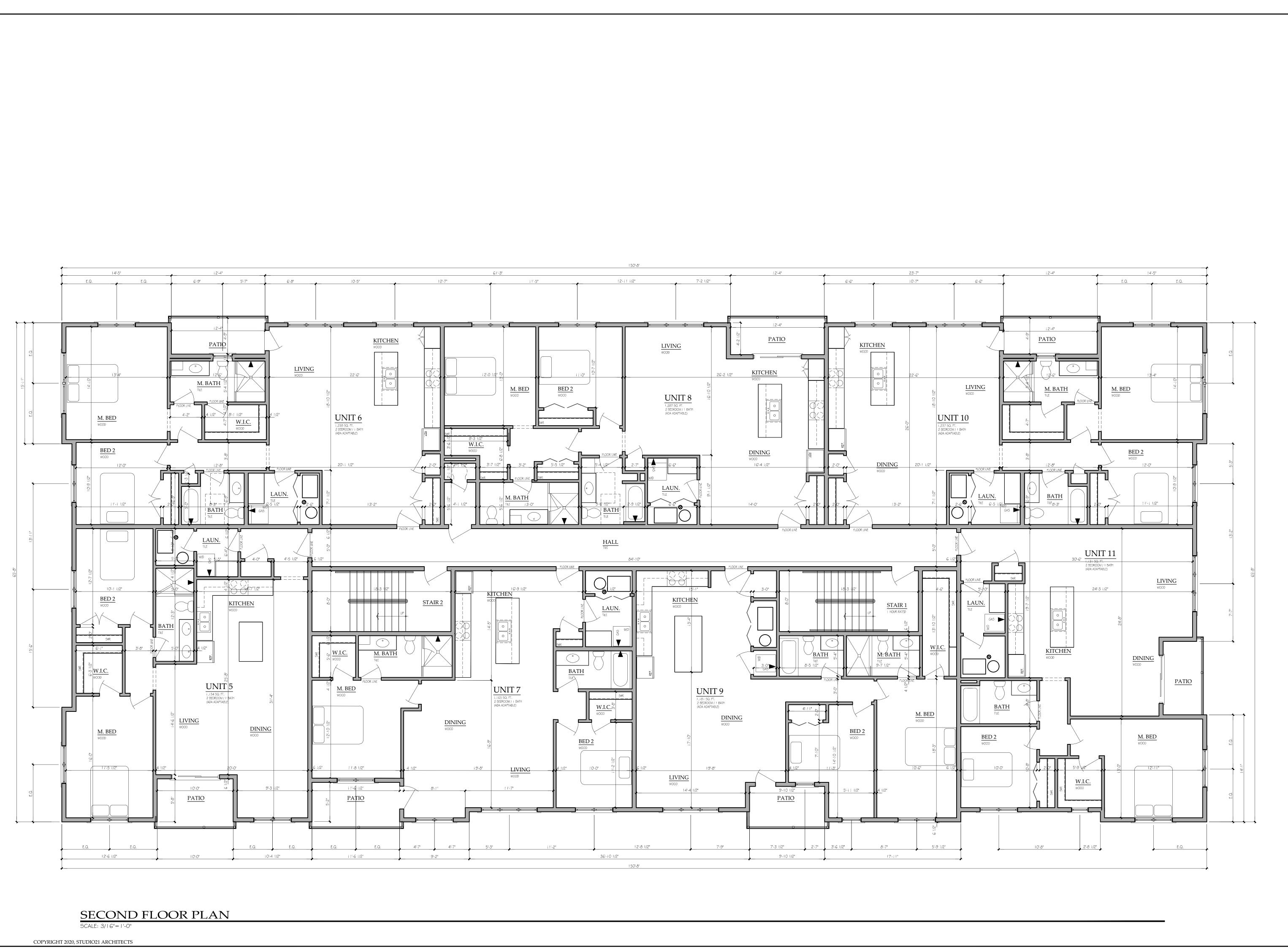
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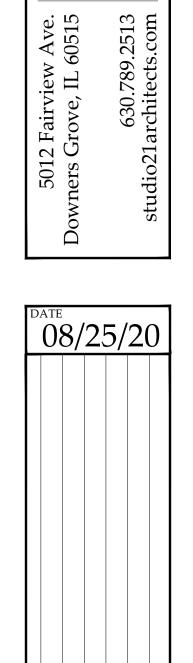


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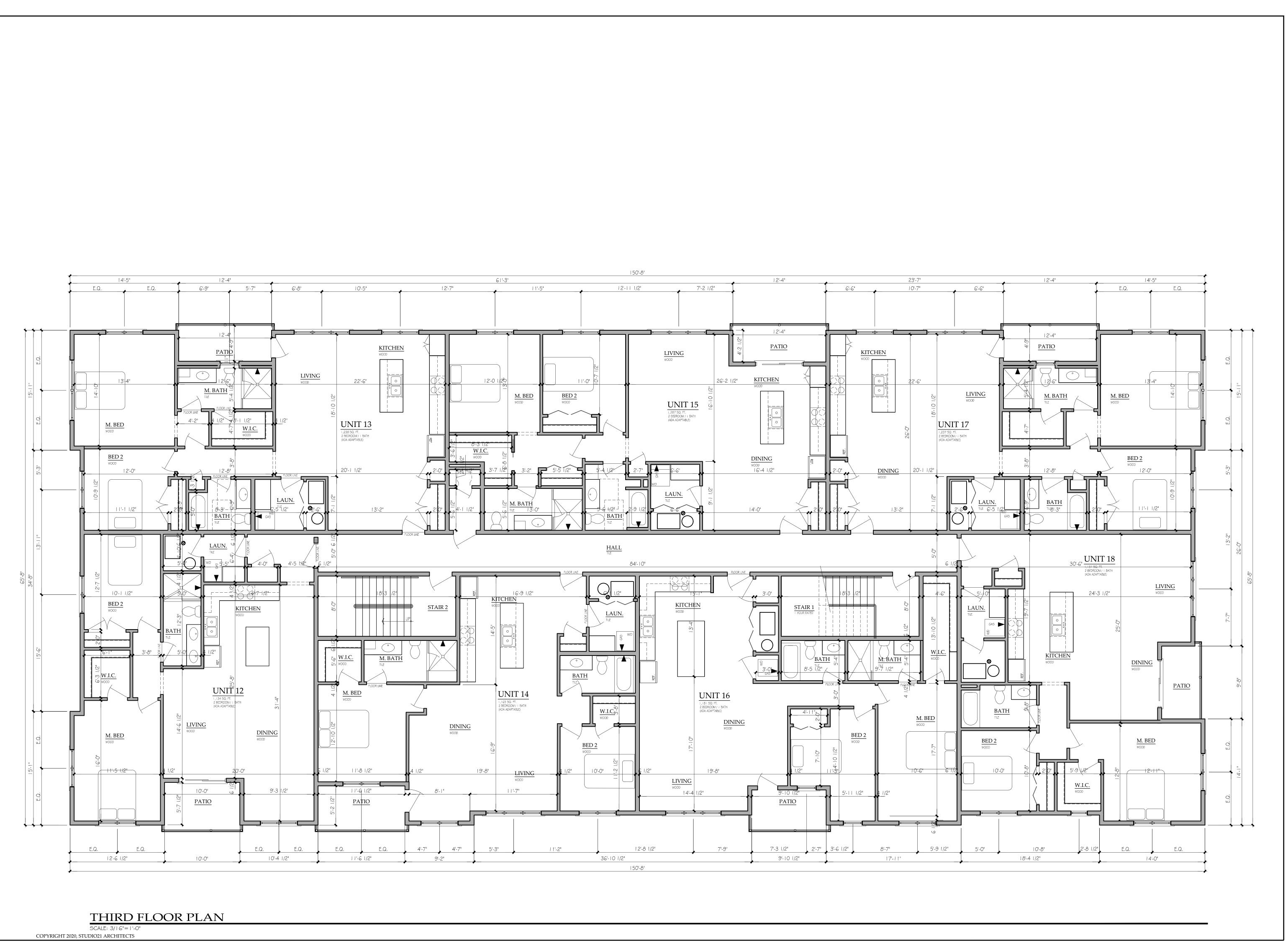
Fairview Station Flats
5117 Fairview Avenue, Downers Grove, IL
Ross Builders, Inc.
23 N. Lincoln Street, Hinsdale, IL 60521



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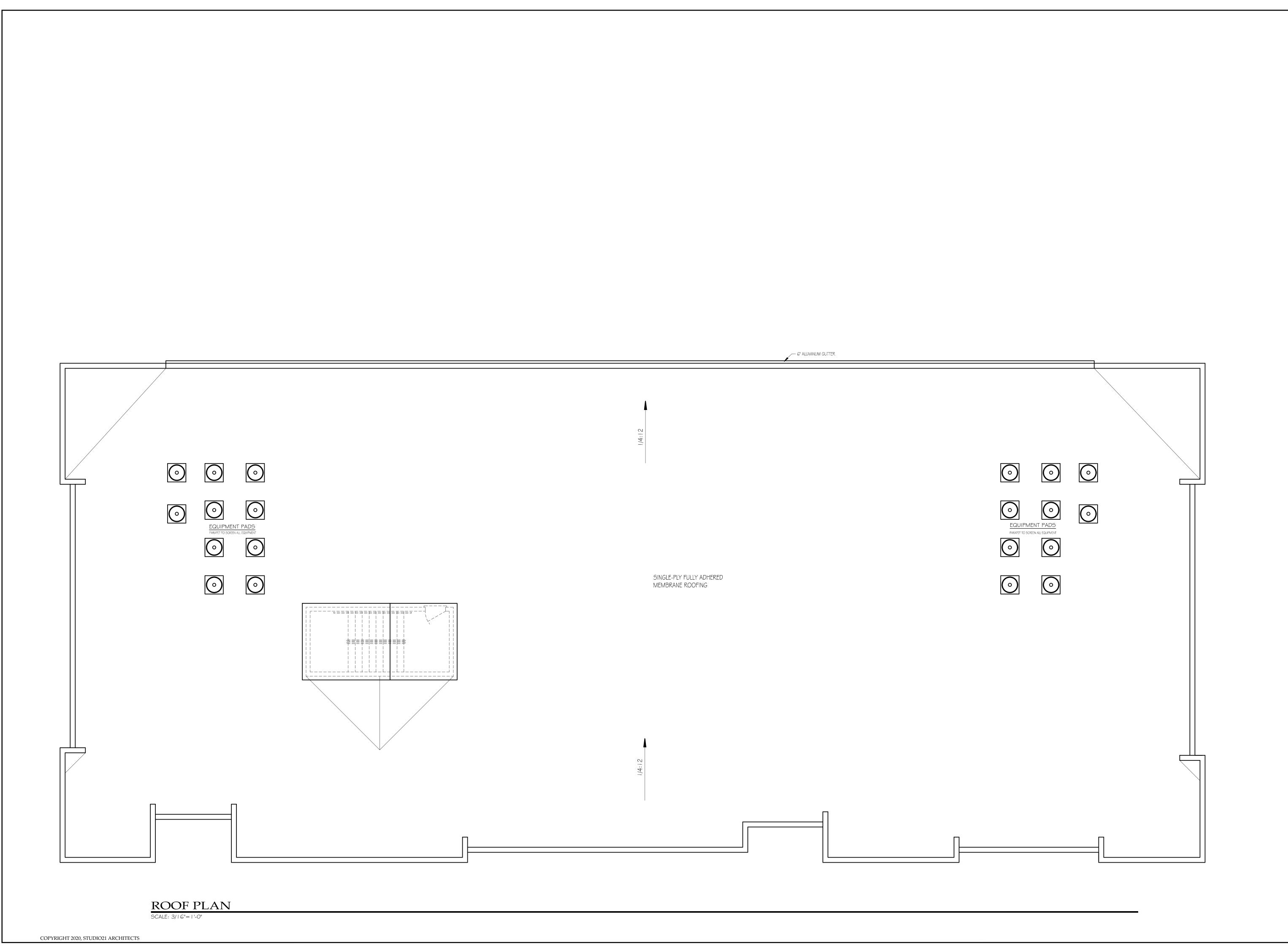
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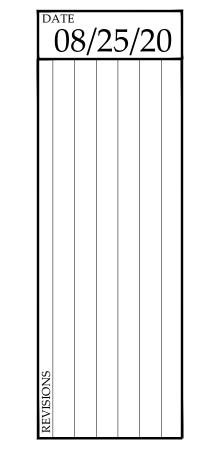
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Fairview Station Flats
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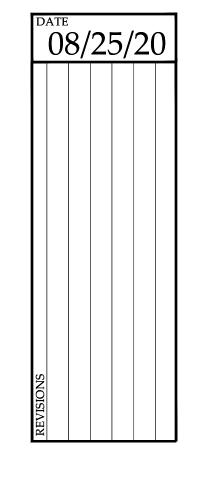
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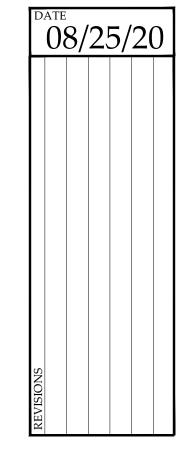
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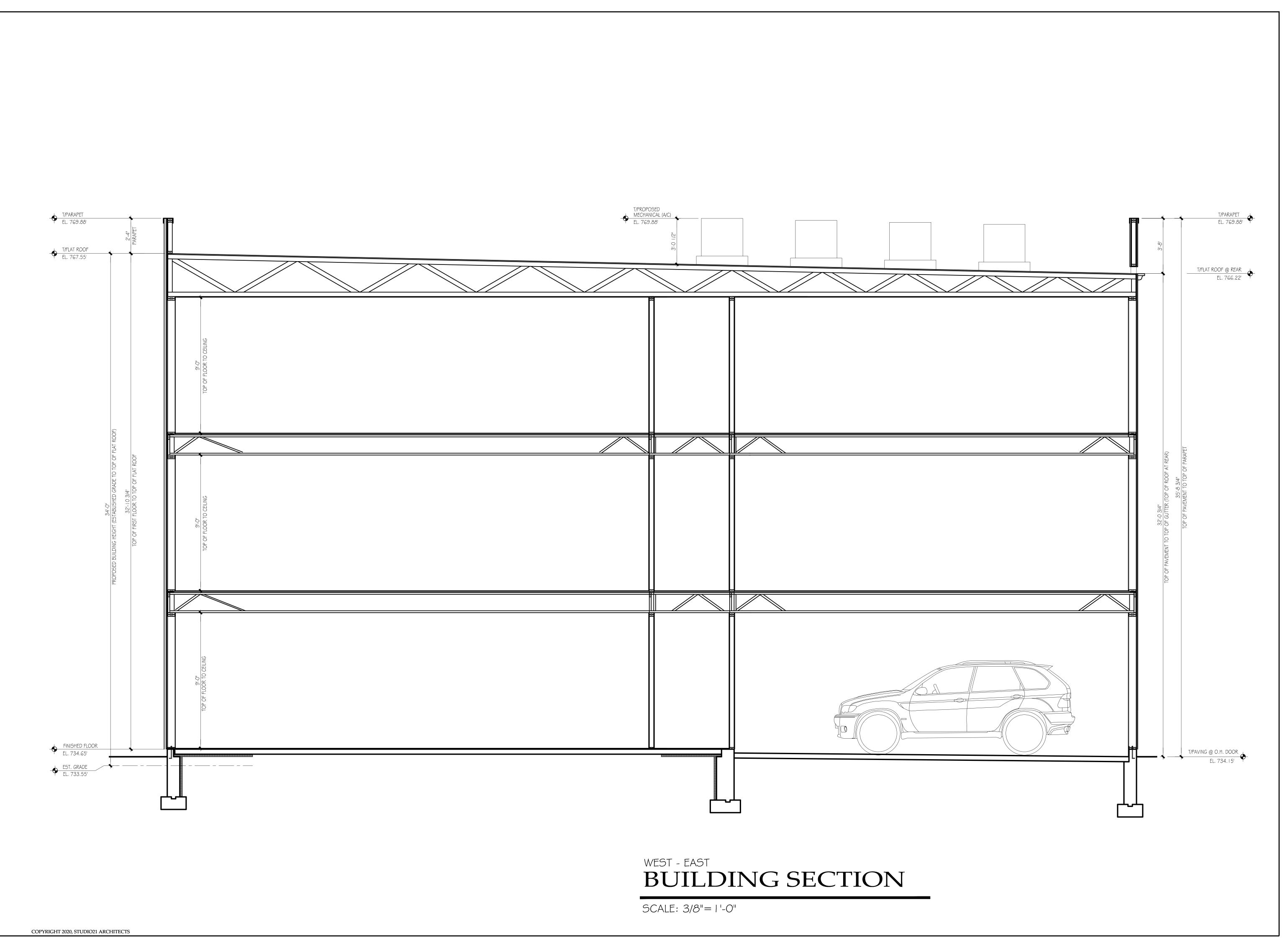


Fairview Station Flats
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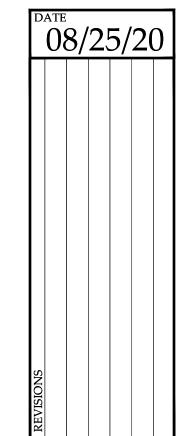
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9575 West Higgins Road, Suite 400 | Rosemont, Illinois 60018 p: 847-518-9990 | f: 847-518-9987

MEMORANDUM TO: Craig Ross

Ross Builders

FROM: Elise Purguette

Consultant

Michael A. Werthmann, P.E., PTOE

Principal

DATE: July 14, 2020

SUBJECT: Traffic Evaluation

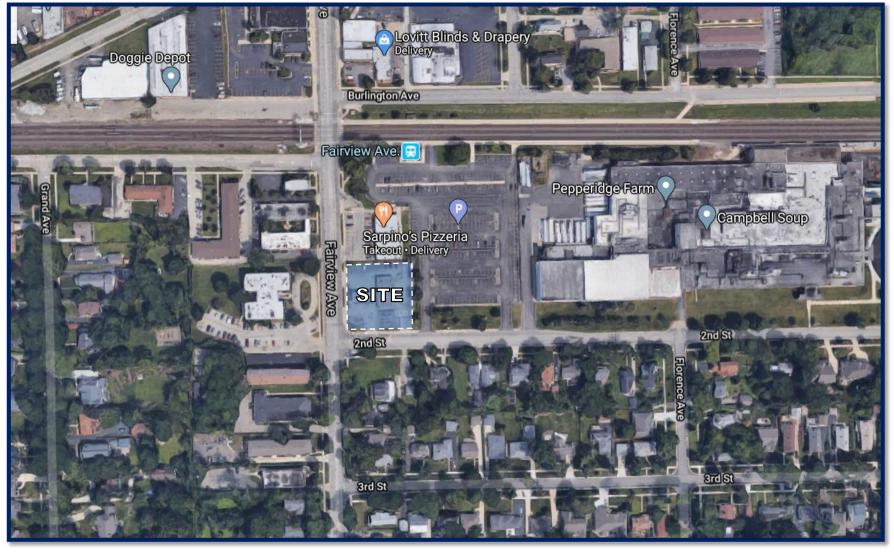
Proposed Residential Development

Downers Grove, Illinois

This memorandum summarizes the methodologies, results, and findings of a traffic evaluation prepared by Kenig, Lindgren, O'Hara, Aboona, Inc. (KLOA, Inc.) for a proposed residential development to be located in Downers Grove, Illinois. The site, which currently contains a vacant gas station, is located in the northeast quadrant of Fairview Avenue with 2<sup>nd</sup> Street. As proposed, the development is to consist of 18 units, 12 parking garages, and 29 surface parking spaces. Access to the site will be provided via a proposed full movement access drive on 2<sup>nd</sup> Street. Given the proximity of the site to the Fairview Avenue Metra station and downtown Downers Grove, the proposed development can be considered a Transit Oriented Development (TOD). **Figure 1** shows an aerial view of the site.

The purpose of this memorandum is to summarize the existing roadway conditions, estimate the volume of traffic that will be generated by the proposed development, examine the proposed access drive, and evaluate the adequacy of the parking supply.

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Aerial View of Site Figure 1

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# **Existing Roadway Characteristics**

The following and Figure 2 provide a detailed description of the physical and operating characteristics of the area roadways.

Fairview Avenue is a north-south, minor arterial that generally has one lane in each direction with a two-way, center left-turn lane south of 2<sup>nd</sup> Street. At its signalized intersection with 2<sup>nd</sup> Street, Fairview Avenue has a two-way left-turn lane and a combined through/right-turn lane on the northbound approach and the southbound approach has an exclusive left-turn lane, a through lane, and a combined through/right-turn lane. Additionally, Fairview Avenue has a standard style crosswalk on the south leg of this intersection. Parking is generally prohibited on both sides of the road between 2<sup>nd</sup> Street and 3<sup>rd</sup> Street. In addition, between Burlington Avenue and 2<sup>nd</sup> Street parking is prohibited on the east side of the road and prohibited from 7:00 to 9:00 A.M. and from 4:00 to 6:00 P.M. on the west side of the road. Fairview Avenue is under the jurisdiction of the Village of Downers Grove, carries an Annual Average Daily Traffic (AADT) volume of 11,100 vehicles (IDOT 2016), and has a posted speed limit of 30 miles per hour.

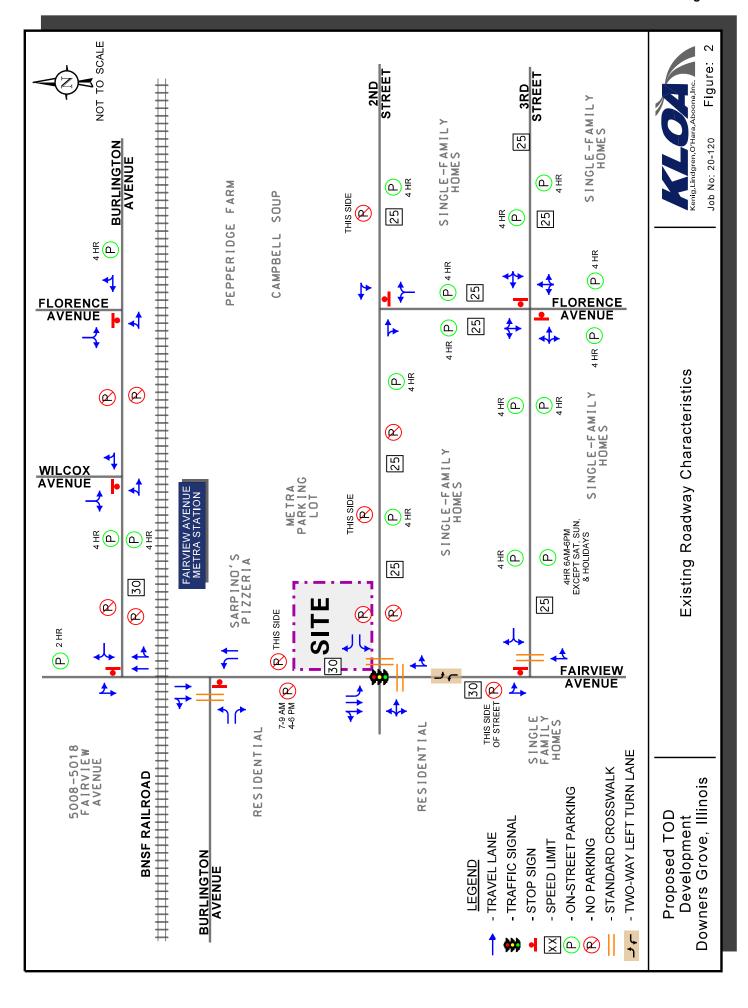
2<sup>nd</sup> Street is an east-west, local street that terminates at Fairview Avenue and is aligned opposite an access drive that serves two multi-family buildings. It has one lane in each direction with parking generally prohibited on the north side of the road and restricted to four-hour parking from 6:00 A.M. to 6:00 P.M. except on Saturdays, Sundays, and holidays on the south side of the road. At its signalized intersection with Fairview Avenue, 2<sup>nd</sup> Street has an exclusive left-turn lane and an exclusive right-turn lane and the access drive has a single lane approach. Additionally, 2<sup>nd</sup> Street has a standard style crosswalk on the east leg of this intersection. 2<sup>nd</sup> Street is under the jurisdiction of the Village of Downers Grove and has a posted speed limit of 25 miles per hour.

Burlington Avenue is an east-west, minor collector that has an offset intersection with Fairview Avenue. It has one lane in each direction with four-hour parking generally permitted from 6:00 A.M. to 6:00 P.M. except on Saturdays, Sundays, and holidays on both sides of the road between Fairview Avenue and Wilcox Avenue and on the north side of the road west of Florence Avenue. At its unsignalized intersection with Fairview Avenue, Burlington Avenue has an exclusive left-turn lane and an exclusive right-turn lane on the eastbound approach under stop sign control and a combined left-turn/right-turn lane on the westbound approach under stop sign control. Burlington Avenue is under the jurisdiction of the Village of Downers Grove, carries an AADT volume of 975 vehicles west of Fairview Avenue (IDOT 2016), and has a posted speed limit of 30 miles per hour.

#### Area Public Transit

The Metra BNSF Line Fairview Avenue station is located less than a block north of the site. The BNSF line operates between Aurora and Union Station in Chicago and provides approximately 25 inbound trains and 24 outbound trains daily. The first inbound train departs Aurora at 4:09 A.M. with the last train departing at 11:13 P.M. Census data within ½ mile of the Fairview Metra station indicates that approximately 20 percent of the residents use public transportation or alternative modes of transportation to commute to and from work.

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# **Development Traffic Generation**

The number of peak hour vehicle trips generated by the proposed development was estimated based on Multifamily Housing – Low Rise (Land-Use Code 220) trip rates published in the Institute of Transportation Engineers (ITE) *Trip Generation Manual*, 10<sup>th</sup> Edition. Due to the proximity of the development to the Metra BNSF Line Fairview Avenue station, the number of trips to be generated by the development was reduced by 20 percent. **Table 1** shows the traffic estimated to be generated by the proposed residential development. It is important to note that the site was previously occupied by an approximate 2,200 square-foot gas station with four fueling positions. **Table 2** shows the trip generation comparison between the previous gas station use and the proposed development.

Table 1 PROJECTED SITE-GENERATED TRAFFIC VOLUMES

	ITE Land	Weekday Morning Peak Hour			Weekday Evening Peak Hour		
Type/Size	Use Code	In	Out	Total	In	Out	Total
Development (18 units)	220	2	7	9	8	5	13
-20 Percent Reduction		<u>-0</u>	<u>-1</u>	<u>-1</u>	<u>-1</u>	<u>-1</u>	<u>-2</u>
New Trips		2	6	8	7	4	11

Table 2
TRIP GENERATION COMPARISON

	ITE Land	Weekday Morning Peak Hour			Weekday Evening Peak Hour		
Type/Size	Use Code	In	Out	Total	In	Out	Total
Development (18 units)	220	2	6	8	7	4	11
Gas Station (4 fueling positions)	944	<u>20</u>	<u>21</u>	<u>41</u>	<u>28</u>	<u>28</u>	<u>56</u>
Difference		-18	-15	-33	-21	-24	-45

As shown in Table 1, the proposed development is projected to generate a very limited volume of traffic (approximately seven and ten trips during the weekday morning and evening peak hours, respectively). Further, as Table 2 illustrates, the proposed development will generate far less traffic than the former gas station and many other commercial uses permitted on the subject site per the existing zoning. In addition, the traffic generated by the development will represent an approximate one percent or less increase in traffic on Fairview Avenue. As such, it can be seen that the traffic to be generated by the development will have a limited impact on the roadway system.

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#### Site Access

As indicated previously, access to the proposed development will be provided via a proposed full movement access drive located on 2<sup>nd</sup> Street approximately 150 feet east of Fairview Avenue. This access drive will provide one inbound lane and one outbound lane. Outbound movements should be under stop sign control. Given the limited volume of traffic to be generated by the development, a separate left-turn lane on 2<sup>nd</sup> Street serving the access drive is not required or warranted.

It should also be noted that the site currently has two access drives on 2<sup>nd</sup> Street and two access drives on Fairview Avenue that will be eliminated with the proposed development. As such, the number of access drives serving the development will be reduced from four to one, which will reduce the number of conflicts points along 2<sup>nd</sup> Street and Fairview Avenue and, as a result, enhance overall vehicle and pedestrian safety. In addition, the single access drive serving the development will be located on 2<sup>nd</sup> Street, which has a lower traffic volume than Fairview Avenue. As such, access to the proposed development will provide for efficient and orderly access with limited impact on the existing roadway system.

# **Parking Analysis**

As indicated previously, the proposed development is to consist of 18 residential units and 41 parking spaces (12 parking spaces in garages and 29 surface parking spaces). According to the Village of Downers Grove Zoning Ordinance, residential developments require two parking spaces per dwelling unit. With a total of 18 units, the Village of Downers Grove requires a total of 38 parking spaces. The 41 parking spaces to be provided exceeds the minimum requirements of the Village.

## Conclusion

Based on the preceding analyses and recommendations, the following conclusions have been made:

- Overall, the proposed development, which can be considered a TOD, is projected to generate a limited volume of peak hour traffic and less than the previous gas station and other uses that could be developed on the site.
- Given the limited traffic to be generated by the proposed development, the existing roadway system has sufficient capacity to accommodate the projected development-generated traffic.
- Access to the proposed development via 2<sup>nd</sup> Street will provide for efficient and orderly access with limited impact on the roadway system.
- Elimination of the existing access drives on 2<sup>nd</sup> Street and Fairview Avenue will reduce the number of conflicts points along both roads, which will enhance vehicle and pedestrian safety.
- The 41 parking spaces to be provided by the development exceeds the Village of Downers Grove requirements.

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## VILLAGE OF DOWNERS GROVE PLAN COMMISSION MEETING

September 14, 2020, 7:00 P.M.

<u>FILE 20-PLC-0017</u>: A petition seeking approval for a Planned Unit Development to build a new multi-family residential structure. The property is currently zoned B-2, General Retail Business. The property is located directly northeast of the intersection of Fairview Avenue and 2nd Street, commonly known as 5117 Fairview Avenue, Downers Grove, IL (PIN: 09-09-300-013). Ross Builders, Inc., Petitioner and Fairview Station Flats, LLC Owner.

Petitioner and owner of the property, Mr. Craig Ross, President of Ross Builders, 23 N. Lincoln Street, Hinsdale, discussed his company's background and provided some history of the property, which was a prior gas station and had been tried to be developed in the past. Mr. Ross commented that he was proposing a multi-family development that followed the Village's Comprehensive Plan and addressed the Plan's recommendations for a Fairview District Catalyst Site.

Architect, Greg Stahr, with Studio 21 Architects, presented slides for the proposed 18-unit multifamily (2-bedroom units) development for the site. The building would be contemporary in design, three stories in height, and act as a gateway building to the Fairview business district. It would enhance the area and attract young professionals and empty nesters. Positives of the development followed. The building would be street-oriented with a setback on Fairview Avenue of 7 feet 4 inches with interior parking and exterior parking at the rear of the building. Approximately 42 parking spots would located on the site -- 12 indoor, 29 outdoor, 2 spaces reserved for ADA parking and 4 additional spaces for motorcycles. Thirty-six of the spaces would be designated to the building's tenants with two spaces per unit, as outlined in the Village's ordinance. Five on-site spaces would be included for guest parking. The main floor would consist of four units, meeting the Fair Housing Act. Details of the unit amenities followed. The second and third floor would contain 7 units each with a trash chute available to the residents.

The building's façade will be broken up with inset balconies and patio areas with different materials used. Mr. Stahr believed the building was a good fit for the area, as it met the needs for various age groups: young professionals to empty nesters, and provided more central commuter housing. It also met the needs for a catalyst site within the Village. Mr. Stahr believed the development created a building statement to the area by bringing a contemporary style to the downtown district. The proposal also added a transitional buffer to the nearby single-family residences to the south and to the commercial district to the north.

In order to meet certain desires of the comprehensive plan, Mr. Stahr indicated he was seeking relief from certain B-2 zoning regulations within the district, which included the floor area ratio (FAR) and setbacks. The B-2 District required a zoning setback of 25 feet on the street-facing side, yet the comprehensive plan listed the desire for street-oriented developments with parking in the rear. As a result, Mr. Stahr explained that he was requesting a 7 foot 4 inch setback from the Fairview property line and a setback of 7 feet 10 inches on the Second Street side. Details followed. As for the FAR, the comprehensive plan called for higher density in the area, and in order to maximize that, the proposed FAR for the site would be 0.89, exceeding the 0.75 regulation for the B-2 district. While the units would be well over the minimum density requirement of 1,000

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sq. feet per unit, both height and landscaping requirements would be met.

Mr. Stahr reviewed the previous developments that were considered for the site and explained that they did not fit within the area. He further reviewed a map on the overhead pointing out how the proposed development fit within the site location.

Mr. Robert Gudmundson, with RWG Engineering, reviewed the site plan, noting the proposed plat of consolidation, which is originally made up of four parcels that would be consolidated into a single new lot. The lot was 0.61 acre in size. Existing conditions of the survey were noted on the overhead, including the two driveways off of Fairview and the two driveways off of Second Street. Three of the driveways would be removed, leaving the remaining driveway off of Second Street at the southeast corner. Mr. Gudmundson addressed the proposed greenspace for the development which would be over 12 percent. The additional hardscape being added to the development was just over 500 square feet.

Continuing, Mr. Gudmundson explained that the building itself would sit 89 feet west of the east property line, providing the area with a full bay of surface parking and the driveway that connects to the interior of the building. The trash enclosure would be located inside the building. Motorcycle parking was pointed out. At the northeast corner of the building, would be a block retaining wall to allow for grade adjustment. Lighting, with shielding, would be attached to the building. Grading and utility plans were also referenced. Per Mr. Gudmundson, no floodplain would impact the development. On-site drainage flowed from north to south toward Second Street continuing west to Fairview. Overland flow was also explained.

Mr. Gudmundson summarized the utilities that existed or would be installed, such as installing another fire hydrant near the driveway. The existing sanitary sewer would be utilized. Explanation of water flow for the storm sewer system followed with Mr. Gudmundson explaining the five-foot easement that would be created to assist the storm sewer. Details of the proposed storm sewer system were explaining in further detail.

Chairman Rickard opened up the discussion to the commissioners.

Commissioner Majauskas raised discussion about a No Further Remediation (NFR) letter as well as concerns about the water flow dragging contamination into St. Joseph Creek, wherein Mr. Gudmundson acknowledged his familiarity of the NFR letter and explained that the proposed storm sewer on the site was a very shallow sewer and connections to it would be near the ground's surface. Permitting would still have to take place and an application was before the EPA for this project.

Commissioner Maurer asked if the applicant considered reducing the width of the building to meet the side yard and front yard setbacks for Second Street, allowing pushing the building back. Mr. Stahr explained in the discussions with the Village that it was apparent that it was the Comprehensive Plan's goal to have properties developed with street-orientation versus a 25-foot setback. If the building was set back 25 feet, half the parking would be removed and the building would not get the density being proposed or be consisted with what the Comprehensive Plan was trying to accomplish.

Per Mr. Stahr, sight lines were not brought up in discussions with staff. A question was asked

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about the term "condo ready" wherein Mr. Stahr explained it as being ready for apartment-style renting but the units having separate utilities so the building could be condo-ready and the units sold separately. Mr. Ross indicated that he would let the market determine whether the building would be marketed at rentable units or condos. Assuming they are marketed as apartments, Mr. Ross indicated Ross Builders would keep the building as apartments.

Ms. Sue Sipa, 102 8th Street, questions directed to Mr. Ross included the following: what were the building's materials (brick veneer, cement board lap (no vinyl), amenities (no elevator required), sidewalk (to be improved) and whether overnight guests would use the Fairview parking lot, etc. As explained by Mr. Gudmundson, the sidewalk along Fairview would be replaced but a green space would remain in the right-of-way. The carriage sidewalk on Second Street would remain, but replaced as necessary; ADA compliance would be met.

This resident further inquired about the stormwater retention/volume storage and asked Mr. Gudmundson to explain the difference of bringing this project up to code versus a new development and the requirements of the County's stormwater ordinance as well as the Village's stormwater ordinance.

Ms. Lindy Stoot, 3648 Sterling Road and co-owner of 5128 Fairview, an apartment building across the street, expressed concern about increased traffic, trains backing up the traffic, and the development's 36 vehicles.

Ms. Barbara Hoffman, a duplex owner of 5131 and 5133 Fairview, voiced concern about increased traffic. However, she appreciated the proposal versus the eye sore.

Village Planner, Gabby Baldassari, summarized the application before the commission with photos on the overhead. She covered the easements that were necessary, depicted elevations, and referenced that relief for a number of bulk standard items were being sought by the petitioner under the proposed PUD. Slides of the site plan followed including the required setbacks and the proposed setbacks being sought under the B2 zoning district. Regarding the line of sight, Ms. Baldassari indicated staff did review the matter with the traffic engineer and public works department. Because a signalized intersection existed, there was no concern by the traffic engineer. Additionally, she explained how the Village's comprehensive plan provided guidelines for developing the property at a catalyst site. Since publication of staff's report, Ms. Baldassari stated that she did receive one public comment, which pertained to having the site provide additional parking.

Staff believed the criteria for the project were met and if the commission agreed, Ms. Baldassari referenced a draft motion to be voiced.

Per commissioner questions, Ms. Baldassari explained the setback requirements for the DB zoning district as compared to the proposed development. Commissioner Toth voiced his support for the proposal and could not think of another development where ground floor residential was being placed 7-1/2 feet from a property line. He voiced his concern about that.

Commissioner Majauskas voiced her concerns about the flow of storm water, especially creating an overflow of St. Joseph Creek, due to so much encroachment on properties. While she liked the project, she voiced concern about the additional water into the sewer system, eventually flooding

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the residents along St. Joseph Creek. She believed the Village would have to consider what it allowed.

Chairman Rickard voiced that once the building was completed less impervious space would exist; however, he reminded the commissioners that the proposal was meeting the requirements of the ordinance. Ms. Rollins echoed similar concerns and agreed the project was an improvement the Village needed to have a discussion about setback requirements for the area and needed uniformity.

Discussion between staff and Commissioner Maurer centered on what exactly was the vision of the comprehensive plan for the site – neighborhood commercial uses or stand-alone multi-family housing, to which Planner Baldassari responded. She offered that if there was direction from council for staff to reconsider what would be the best zoning district for the area in the long run, it could be revised to better respond to the comprehensive plan, then staff could look into it. While staff agreed it would be ideal to have a mixed-use building for the site, staff agreed with the petitioner that not enough space existed to accommodate that.

Chairman Rickard shared similar thoughts but pointed out that the building placement, its size, etc. was identical to what was being proposed with the only difference was the use. However, he did have concerns that there was no retail component to the building and placing living space 7 feet from the street was a concern. Clarification followed.

Another commissioner voiced concern about setting a setback precedent for future development and asked whether staff was fine with the parking, wherein staff indicated two spaces were allowed per unit and the petitioner exceeded that amount. Additionally, guests could park in the commuter parking lot at certain times. The petitioner proceeded to explain there were parking options in the area. Further dialog followed by Ms. Majauskas explaining that she was part of an ad hoc committee that discussed the subject area and the focus was to make it a secondary downtown area but not compete with the central downtown area. The subject area would be more art-centered and include studios, restaurants, music, etc. and link to the central business district through Maple Avenue.

Petitioner, Mr. Ross, returned and confirmed that a traffic study was done which found very little impact to the site. He explained the building was focusing on commuters and he did not expect to have two spaces per unit being used, since only one individual would probably be living in the unit. Regarding the first floor units, he did not see it as an issue because more and more such developments were being seen. He addressed stormwater comments.

Mr. Bill Styczynski, 221 8th Street, believed the parking would be fine, noting guest parking may be used in the evenings and weekends. The Chairman pointed out the development's positives and the removal of the former three access driveways.

Chairman Rickard closed the public hearing portion of the meeting.

Commissioners were overall pleased to see the project come forward and it was an improvement. A block north of the tracks had the same setbacks as being requested. The petitioner followed the comprehensive plan to the best of their ability and staff also supported the project. The Chairman felt the form and bulk were good and the use was the best that could be done. He believed that

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when the comprehensive plan was being put together it viewed an entire area and not individual parcels. This parcel was basically land-locked and, given its size, was limited in its development. He supported the project.

Chairman Rickard entertained a motion.

WITH RESPECT TO FILE 20-PLC-0017, COMMISSIONER MAURER MADE A MOTION THAT THE PLAN COMMISSION FORWARD A POSITIVE RECOMMENDATION TO THE VILLAGE COUNCIL, SUBJECT TO THE FOLLOWING CONDITIONS:

- 1. THE PLANNED UNIT DEVELOPMENT SHALL SUBSTANTIALLY CONFORM TO THE STAFF REPORT DATED SEPTEMBER 14, 2020, THE PLANS PREPARED BY RWG ENGINEERING, LLC DATED 7/31/20, AND MODIFIED 8/24/20, AND THE PLANS PREPARED BY STUDIO 21 ARCHITECTS, DATED 8/25/20, EXCEPT AS SUCH PLANS MAY BE MODIFIED TO CONFORM TO VILLAGE CODES AND ORDINANCES;
- 2. PRIOR TO ISSUING ANY SITE DEVELOPMENT PERMITS, THE PETITIONER SHALL MAKE PARK AND SCHOOL DONATIONS IN THE AMOUNT OF \$136,852.92. (\$103,269.96 TO THE PARK DISTRICT, \$24,165.36 TO ELEMENTARY SCHOOL DISTRICT 58, AND \$9,417.60 TO HIGH SCHOOL DISTRICT 99);
- 3. THE APPLICANT SHALL ADMINISTRATIVELY CONSOLIDATE THE FOUR LOTS INTO ONE LOT OF RECORD PRIOR TO BEING ISSUED A BUILDING PERMIT; AND
- 4. THE FOLLOWING EASEMENTS SHALL BE PROVIDED: A 5-FOOT WIDE PUBLIC UTILITY AND DRAINAGE EASEMENT ALONG THE NORTH LOT LINE, 10-FOOT WIDE PUBLIC UTILITY AND DRAINAGE EASEMENT ALONG THE EAST LOT LINE, 5- FOOT WIDE PUBLIC UTILITY EASEMENT ALONG THE SOUTH LOT LINE, A 24-FOOT WIDE CROSS-ACCESS EASEMENT AT THE NORTHEAST CORNER BORDERING THE PROPERTY TO THE NORTH, AND A 150-SQUARE-FOOT TRAFFIC LIGHT AND SIDEWALK EASEMENT AT THE SOUTHWEST CORNER OF THE SITE.

SECONDED BY COMMISSIONER TOTH. ROLL CALL:

AYE:	MAURER, TOTH, BOYLE, DMYTRYSZYN, JOHNSON, MAJAUSKAS,	ROLLINS,
	PATEL, CHAIRMAN RICKARD	

**NAY: NONE** 

**MOTION PASSED. VOTE: 9-0** 

/s/ Celeste K. Weilandt

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Recording Secretary (As transcribed by MP-3 audio)