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#### VILLAGE OF DOWNERS GROVE Report for the Village 6/11/2024

SUBJECT:	SUBMITTED BY:
3300 Finley Road Planned Unit Development Amendment	Stan Popovich, AICP Director of Community Development

#### **SYNOPSIS**

An ordinance has been prepared to amend Planned Unit Development #57, 3300 Finley Road to add College or University as an allowed use in PUD #31, establish a new companion animal clinic and teaching university and to amend the master signage plan.

#### STRATEGIC PLAN ALIGNMENT

The goals for the 2023-2025 include Strong and Diverse Local Economy.

#### **FISCAL IMPACT**

N/A

#### RECOMMENDATION

#### **UPDATE & RECOMMENDATION**

This item was discussed at the June 4, 2024 Village Council meeting. Staff recommends approval on the June 11, 2024 Active Agenda per the Plan Commission's unanimous 6:0 positive recommendation. The Plan Commission found that the proposal is an appropriate use in the Planned Unit Development, is compatible with the Comprehensive Plan and meets all standards for approval of a Planned Unit Development Amendment found in Section 28.12.040 of the Municipal Code.

#### **BACKGROUND**

#### Property Information and Zoning Request

The petitioner, Midwestern University ("Midwestern"), is requesting approval of a Planned Unit Development amendment to Planned Unit Development #57 in order to allow the establishment of a new companion animal clinic and teaching university. In order to facilitate the proposal, the petitioner is requesting adding the following use in the PUD: *College or University* and an amendment to the master signage plan for the subject property.

The 16.15 acre property, which is zoned B-3/P.D. #57, General Services and Highway Business/Planned Unit Development #57 is located on the southwest corner of Finley Road and Opus Place, east of I-355, commonly known as 3300 Finley Road. PUD #57 was approved in 2016 for the purposes of establishing a master signage

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plan for Fry's Electronics Store, which closed in 2020. Access to the subject property is via a shared access with X-Sport Fitness at Opus Place and Finley Road and a right-in/right-out entrance at Finley Road.

The new companion animal clinic and teaching university will include the renovation of the existing 152,080 square foot structure along with a 1,655 square foot addition. Improvements to both the interior and exterior will include:

- Teaching Spaces: Classrooms, multi-purpose learning rooms, and teaching/research laboratories.
- Animal Care Spaces: Exam rooms, surgery suites, ICU/emergency room spaces, and full radiology suite.
- Outdoor Spaces: Bereavement garden, a central animal and pedestrian walking area, and the addition of parking islands throughout the site.
- Screened Operational Areas: Mechanical equipment, deliveries, and a trash enclosure area.

The existing building will also receive a new façade treatment. The existing precast concrete panels will be stained. New building materials will be primarily concreted masonry units (CMU) clad with brick facing, aluminum composite materials (ACM) panels, and aluminum framed windows. A metal canopy and aluminum storefront doors will be used to identify the building's main entrance. The massing of each elevation will be broken up with the addition of new brick face columns and precast stone at the base.

#### Compliance with the Zoning Ordinance

The property is a Planned Unit Development and is zoned B-3/PUD, General Service and Highway Business/Planned Unit Development #57. This zoning district does not currently permit a *College or University* use. An amendment to PUD #57 is requested per Section 28.4.030(g) which notes the Village Council may approve use types that are not allowed in the underlying zoning district.

As part of the Planned Unit Development request the petitioner will also update the site plan. The proposed improvements will meet the requirements of the Planned Unit Development and complies with the Zoning Ordinance. The bulk requirements of the proposed development are summarized in Table 1 of the Plan Commission staff report.

#### Signage

Signage within the Planned Unit Development #57 is governed by a master signage plan that allows for a maximum sign area of 915 square feet, and an additional 273 square feet of permitted signage for a tollway monument sign and the shared Finley Road monument sign with X-Sport. An amendment to the PUD master signage plan is requested to construct a new centrally located monument sign that does not face a drivable right-of-way. The overall sign area for the new development will be 920 square feet.

#### Compliance with the Comprehensive Plan

The Butterfield Focus Area Plan calls for

- Leverage the unique location of this focus area adjacent to two highways to attract new retail and office tenants.
- Reduce the heat island effect.
- Redevelopment should be focused on attracting a regional customer base as well as providing services, retail, and entertainment to the substantial daytime population in the area.

The Comprehensive Plan further states that the Regional Commercial land use

• Should continue to stay competitive and draw from the surrounding region, reinvestment should occur to improve the aesthetics and function of regional commercial uses.

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The Comprehensive Plan also notes the following:

• Recognize, support, and encourage the catalytic role of new campuses and buildings of higher education in appropriate locations within the Village.

- Reinvestment should occur in the Finley Road/Butterfield Road area to improve the aesthetics and function of regional commercial uses.
- Continue to support the operation of other important community service providers, including Midwestern University.

The proposed development is consistent with the Comprehensive Plan.

#### **Engineering and Public Improvements**

The existing utilities servicing the building are sufficient for the proposed renovation and small addition to the existing building. The Downers Grove Sanitary District has provided conceptual approval of the proposal. The site includes an existing stormwater detention area. The overall area dedicated to green space will increase by 6,651 square feet due to a reduction in parking, the addition of parking islands, and creation of a centralized green space. All improvements will comply with the Village's Stormwater Ordinance and will be reviewed by the Village at the time of building permit review.

Two pedestrian connections will lead out toward the public sidewalk on Finley Road and also allow for connections toward the proposed centralized pedestrian connection and dog park area. As a condition of approval, a third connection to the adjacent X-Sport Fitness Center should be explored with the property owner of 3200 Finley Road. Lastly, 25 bicycle parking spaces will be provided in the development.

#### Traffic and Parking

A traffic narrative examined the existing and future traffic conditions based on the proposed development. Access to the site will continue to be provided from the east along Finley Road. The site shares a signalized access drive and signalized pedestrian crossing with X-Sport Fitness to the north at Opus Place and Finley Road. Additionally, the site has its own right-in and right-out access located approximately 230 feet south of the Opus Place and Finley Road intersection. The area roadway system was found to have sufficient reserve capacity to accommodate the traffic

#### **Public Comment**

During the Plan Commission meeting, there was support expressed by the Economic Development Corporation and two residents. One resident had questions regarding the services that would be offered, how much traffic was expected, hours of operation, and the extent of the proposed green space. The petitioner explained that the primary use would be a companion animal clinic with additional space for students to complete their clinical training. In terms of traffic, the petitioner noted that the traffic narrative indicated an overall reduction in traffic from the previous use. With regards to the hours of operation, the petitioner stated that the goal would be to operate a 24-hour clinic, with overnight stay for animals under treatment. Staff provided an overview on the proposed increased green space during their presentation.

#### **ATTACHMENTS**

Aerial Map Ordinance Staff Report with attachments dated May 6, 2024 Draft Minutes of the Plan Commission Hearing dated May 6, 2024

## VILLAGE OF DOWNERS GROVE COUNCIL ACTION SUMMARY

INITIATED:	Village Attorney	<b>DATE:</b> June 11, 2024
	(Name)	
RECOMMENI		Plan Commission FILE REF: 24-PCE-0010 Board or Department)
NATURE OF A	ACTION:	STEPS NEEDED TO IMPLEMENT ACTION:
X Ordinan	ce	Motion to adopt "AN ORDINANCE APPROVING
Resoluti	on	CERTAIN AMENDMENTS TO PLANNED UNIT DEVELOPMENT #57 LOCATED AT 3300 FINLEY
Motion		ROAD", as presented.
Other		
SUMMARY O Adoption of this located at 3300	s ordinance shall approv	ve certain amendments to Planned Unit Development #57
RECORD OF A	ACTION TAKEN:	

1\mw\cas.24\PUD#57-Amd-24-PCE-0010

PD #57	<ul> <li>Amendmer</li> </ul>
	24-PCE-001

ORDINANCE NO.	

### AN ORDINANCE APPROVING CERTAIN AMENDMENTS TO PLANNED UNIT DEVELOPMENT #57 LOCATED AT 3300 FINLEY ROAD

WHEREAS, the Village Council has previously adopted Ordinance No. 5597 on December 20, 2016 designating the property described therein as Planned Unit Development #57; and,

WHEREAS, the Owners have filed a written petition with the Village conforming to the requirements of the Comprehensive Zoning Ordinance and requesting certain amendments to Planned Unit Development #57 to add college or university as an allowed use, to amend the master sign plan and to allow the establishment of a new companion animal clinic and teaching university to the planned unit development ordinance last adopted on December 19, 2017; and,

WHEREAS, such request was referred to the Plan Commission of the Village of Downers Grove, and the Plan Commission has given the required public notice, conducted a public hearing for the petition on May 6, 2024, and has made its findings and recommendations, all in accordance with the statutes of the State of Illinois and the ordinances of the Village of Downers Grove; and,

WHEREAS, the Plan Commission has recommended approval of the requested petition, subject to certain conditions; and,

WHEREAS, the Village Council has considered the record before the Plan Commission, as well as the recommendations of Plan Commission.

NOW, THEREFORE, BE IT ORDAINED by the Council of the Village of Downers Grove, DuPage County, Illinois, as follows:

- <u>SECTION 1</u>. That the provisions of the preamble are incorporated into and made a part of this ordinance as if fully set forth herein.
- SECTION 2. That the college or university use is consistent with and complimentary to the overall planned unit development site with the requirements of the "B-3/PUD, General Services and Highway Business/Planned Unit Development #57" zoning district.
- SECTION 3. That the Planned Unit Development amendments are hereby adopted by adding college or university as an allowed use, amending the master sign plan and allowing the establishment of a new companion animal clinic and teaching university subject to the following conditions:
- 1. The Planned Unit Development Amendment shall substantially conform to the staff report dated May 6, 2024; and architectural, engineering, landscape, photometric plan prepared by DWL Architects submitted on 03/29/24 last revised 04/26/24, except as such plans may be modified to conform to the Village codes and ordinances.
- 2. The care of animals defined as 'Animals, Farm' in Municipal Code section 28.25.040, shall be prohibited on the Property.
- 3. A recorded agreement to remove the Enforcement of Fire Lane Restrictions on Private Property as detailed in R1998-216635 shall be required prior to the issuance of a commercial occupancy permit.

4. Petitioner shall explore options with the property owner of 3200 Finley for a pedestrian connection between the two properties.

<u>SECTION 4.</u> That the approval set forth above is subject to the findings and recommendations of the Downers Grove Plan Commission regarding File 24-PCE-0010 as set forth in the minutes of their May 6, 2024 meeting.

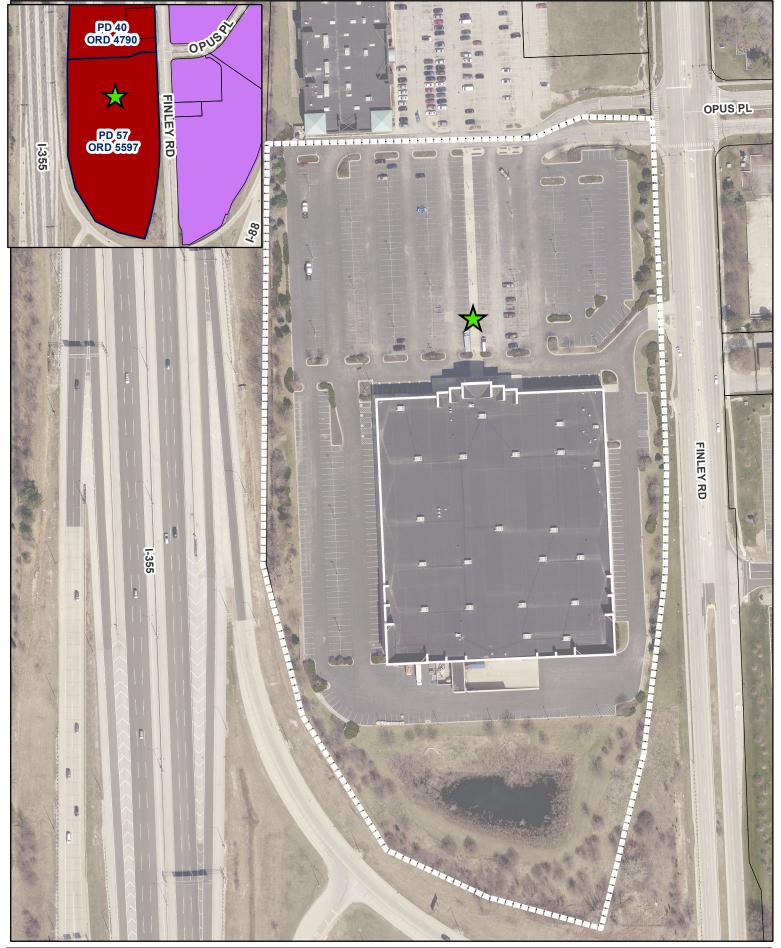
<u>SECTION 5</u>. That all ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

<u>SECTION 6</u>. That this ordinance shall be in full force and effect from and after its passage and publication in pamphlet form as provided by law.

	Mayor
Passed:	
Published:	
Attest:	
Village Clerk	

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#### VILLAGE OF DOWNERS GROVE REPORT FOR THE PLAN COMMISSION MAY 6, 2024 AGENDA

SUBJECT:	Түре:	SUBMITTED BY:
24-PCE-0010 3300 Finley Road	PUD Amendment	Flora León, AICP Senior Planner

#### REQUEST

The petitioner is requesting approval of a Planned Unit Development amendment to Planned Unit Development #57, 3300 Finley Road to add College or University as an allowed use and an amendment to the master signage plan to establish a new companion animal clinic and teaching university.

#### **NOTICE**

The application has been filed in conformance with applicable procedural and public notice requirements.

#### **GENERAL INFORMATION**

**PETITIONER:** DWL Architects (c/o: Brad Swank)

545 Metro PL S. Suite 450

Dublin, OH 43017

**OWNER:** Midwestern University (c/o: Kevin McCormick)

555 31st Street

Downers Grove, IL 60515

#### **PROPERTY INFORMATION**

**EXISTING ZONING:** B-3/P.D. #57, General Services and Highway Business/Planned Unit Development

#57

**EXISTING LAND USE:** Vacant Commercial

**PROPERTY SIZE:** 703,709 square feet (16.15 acres)

**PIN:** 06-31-101-017

NORTH:

#### SURROUNDING ZONING AND LAND USES

ZONING FUTURE LAND USE

O-R-M, Office-Research-Manufacturing Office Corporate Campus

O-R-M, Office-Research-Manufacturing/PD #31 Office Corporate Campus

R-1, Residential Detached House 1 Park and Open Space

Regional Commercial

B-3, General Services and Highway Business/

PD #40

**SOUTH:** Tollway Right-of-Way N/A

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#### ANALYSIS

#### SUBMITTALS

This report is based on the following documents, which are on file with the Department of Community Development:

- 1. Location Map
- 2. Plat of Survey
- 3. Project Narrative
- 4. Approval Criteria
- 5. Engineering Plans
- 6. Landscape Plans
- 7. Architectural Plans
- 8. Master Sign Plan
- 9. Renderings
- 10. Photometric Plan
- 11. Traffic Narrative
- 12. Site Data Summary

#### **PROJECT DESCRIPTION**

The petitioner, Midwestern University ("Midwestern"), is requesting approval of a Planned Unit Development amendment to Planned Unit Development #57 in order to allow the establishment of a new companion animal clinic and teaching university. In order to facilitate the proposal, the petitioner is requesting adding the following use in the PUD: *College or University* and an amendment to the master signage plan for the subject property.

The 16.15 acre property, which is zoned B-3/P.D. #57, General Services and Highway Business/Planned Unit Development #57 is located on the southwest corner of Finley Road and Opus Place, east of I-355, commonly known as 3300 Finley Road. PUD #57 was approved in 2016 for the purposes of establishing a master signage plan for Fry's Electronics Store, which closed in 2020. Access to the subject property is via a shared access with X-Sport Fitness at Opus Place and Finley Road and a right-in/right-out entrance at Finley Road and further north

The underlying zoning district of the Planned Unit Development is B-3, General Services and Highway Business. This zoning district does not list *College or University* as Permitted or a Special Use in the B-3 District. The petitioner is requesting the allowance of this additional use to accommodate their growing programs, as stated in their submitted narrative and findings. This petition also includes a request to update the master signage plan previously approved in 2016, this is further discussed below under "Signage."

The new companion animal clinic and teaching university will include the renovation of the existing 152,080 square foot structure along with a 1,655 square foot addition. Improvements to both the interior and exterior will include:

- Teaching Spaces: Classrooms, multi-purpose learning rooms, and teaching/research laboratories.
- Animal Care Spaces: Exam rooms, surgery suites, ICU/emergency room spaces, and full radiology suite.
- Outdoor Spaces: Bereavement garden, a central animal and pedestrian walking area, and the addition of parking islands throughout the site.
- Screened Operational Area: Mechanical equipment, deliveries, and a trash enclosure area.

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The existing building will also receive a new façade treatment. The existing precast concrete panels will be stained. New building materials will be primarily concreted masonry units (CMU) clad with brick facing, aluminum composite materials (ACM) panels, and aluminum framed windows. A metal canopy and aluminum storefront doors will be used to identify the building's main entrance. The massing of each elevation will be broken up with the addition of new brick face columns and precast stone at the base.

#### COMPLIANCE WITH ZONING ORDINANCE

The property is a Planned Unit Development and is zoned B-3/PUD, General Service and Highway Business/Planned Unit Development #57. This zoning district does not currently permit a *College or University* use. An amendment to PUD #57 is requested per Section 28.4.030(g) which states the following:

(g) Allowed Uses. The uses to be allowed in a PUD must be identified as part of the PUD approval process along with all applicable conditions or supplemental use regulations that apply to such uses. Unless otherwise expressly stated, the Village Council may, through the PUD approval process, approve use types that are not allowed in the underlying zoning district as a means of accommodating mixed-use developments, housing diversity, economic development opportunities and promoting other Village policies.

As part of the Planned Unit Development request the petitioner will also update the site plan. The proposed improvements will meet the requirements of the Planned Unit Development and complies with the Zoning Ordinance as shown in the following table:

Table 1: Zoning Requirements, Overall PUD

	Required	Proposed
PUD Site Area	N/A	703,709 sq. ft.
Floor Area Ratio	0.75 (max)	0.22
Building Height	60 ft. (max)	47 ft.
Building Coverage	N/A	153,765 sq. ft.
Open Space	70,371 sq. ft. (10% of 703,709 sq. ft.)	204,086 sq. ft. (29% of 703,709 sq. ft.)
Parking Spaces	541 (Students = 150 @75% = 112.5 Clinic Space = (122,304/1,000) x 3.5)	598

Further discussed below, it should be noted that the proposal will see an overall area increase to green space through the addition of parking islands and the creation of a centralized green space. The open space area for the site will increase by 6,651 square feet.

#### SIGNAGE

Signage within the Planned Unit Development #57 is governed by a master signage plan that allows for a maximum sign area of 915 square feet, and an additional 273 square feet of permitted signage for a tollway monument sign and the shared Finley Road monument sign with X-Sport. An amendment to the PUD master signage plan is requested to construct a new centrally located monument sign that does not face a drivable right-of-way. This sign will be located along the north entrance and will be adjacent to what is identified as the central park that will be used for dog walking and pedestrian connections to the public sidewalk.

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The petitioner is proposing the following signs which do not exceed the maximum allowable sign area of 915 square feet:

Table 2: Sign Package

Sign Type	Area	Height	Location
Wall Sign (North)	144 sq. ft.	N/A	North façade
Wall Sign (South)	330 sq. ft.	N/A	South façade
Wall Sign (West)	330 sq. ft.	N/A	West façade
Finley Road Monument			Finley Road
Sign	48 sq ft	12 feet	
Monument Sign	44 sq. ft.	6 feet	Central Park
Total	896 sq. ft.		

In addition to the 915 square feet allowable signage, the original sign package approval allows for a tollway monument sign and a shared monument sign approved through PD #40. The petitioner is not proposing a tollway monument sign but will be installing signage on the shared Finley Road monument sign with X-sport. A summary of the additionally proposed signage is provided below:

Table 2: Additional Permitted Signs

Туре	Area	Sign Location
Shared Monument Sign	24 sq. ft.	Shared Monument Sign with X-Sport Fitness
Total	24 sq. ft.	

#### COMPLIANCE WITH THE COMPREHENSIVE PLAN

The Future Land Use Plan designates the site as Regional Commercial in the Comprehensive Plan. Regional Commercial comprises commercial uses that provide goods and services that draw patrons from within, and beyond, the Village. The Land Use Plan designates areas for regional commercial where excellent visibility and access provide the ability to draw from a regional customer base.

The Butterfield Focus Area Plan calls for

- Leverage the unique location of this focus area adjacent to two highways to attract new retail and office tenants.
- Reduce the heat island effect through a combination of providing shade on-site and using light colored building and paving materials.
- Development and redevelopment should be focused on attracting a regional customer base as well as providing services, retail, and entertainment to the substantial daytime population in the area

The Comprehensive Plan further states that the Regional Commercial land use

• Should continue to stay competitive and draw from the surrounding region, reinvestment should occur to improve the aesthetics and function of regional commercial uses.

The Comprehensive Plan also notes the following:

 Recognize, support, and encourage the catalytic role of new campuses and buildings of higher education in appropriate locations within the Village.

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- Reinvestment should occur in the Finley Road/Butterfield Road area to improve the aesthetics and function of regional commercial uses.
- A policy of the Commercial Areas Plan is to strengthen the economy by creating more local jobs.
- Continue to support the operation of other important community service providers, including Midwestern University, Good Samaritan Hospital, and others and maintain positive and mutually beneficial relationships with each organization.

The proposed development is consistent with the Comprehensive Plan.

#### **ENGINEERING/PUBLIC IMPROVEMENTS**

The existing utilities servicing the building are sufficient for the proposed renovation and small addition to the existing building. The Downers Grove Sanitary District has provided conceptual approval of the proposal. The site includes an existing stormwater detention area. The overall area dedicated to green space will increase due to a reduction in parking, the addition of parking islands, and creation of a centralized green space. The open space for the site will increase by 6,651 square feet; as such additional stormwater management provisions for detention and Post Construction Best Management Practices (PCBMPs) are not required. All improvements will comply with the Village's Stormwater Ordinance and will be reviewed by the Village at the time of building permit review.

Two pedestrian connections will lead out toward the public sidewalk on Finley Road and also allow for connections toward the proposed centralized pedestrian connection and dog park area. As a condition of approval, a third connection, heading west towards the adjacent X-Sport Fitness gym, should be considered with the property owner of 3200 Finley Road. Lastly, the petitioner will also provide 25 bicycle parking spaces in the development.

#### TRAFFIC AND PARKING

A traffic narrative for the proposed development was completed by the petitioner. The study examined the existing and future traffic conditions based on the proposed development. The proposed development will typically operate Monday through Friday from 7:00A.M. to 4:30P.M. The study estimates a total of 73 employees and 150 students are expected to attend the companion animal clinic. The existing site currently includes a total of 826 parking spaces. The petitioner will be removing 228 parking spaces which will be converted to additional green space, a bereavement garden and dog run. After the removal of the 228 parking spaces, the development will provide 598 parking spaces where 541 are required. As such, the proposed development meets the required parking regulations.

Access to the site will continue to be provided from the east along Finley Road. The site shares a signalized access drive with X-Sport Fitness to the north at Opus Place and Finley Road. This intersection also includes a signalized pedestrian crossing. Additionally, the site has its own right-in and right-out access located approximately 230 feet south of the Opus Place and Finley Road intersection. The area roadway system was found to have sufficient reserve capacity to accommodate the traffic

#### **PUBLIC SAFETY REQUIREMENTS**

The Fire Prevention Division reviewed the proposed development and determined that sufficient access to and around the site is provided for emergency vehicles. The loop around the buildings provides sufficient access around the property as needed. A condition of approval has been added to this request that will require the petitioner to provide a recorded agreement to remove the Enforcement of Fire Lane Restrictions on Private Property prior to the issuance of a commercial occupancy permit. The restriction is no longer necessary due to the proposed improvements.

#### **NEIGHBORHOOD COMMENT**

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Notice was provided to all property owners 250 feet or less from the property in addition to posting public hearing notice signs and publishing the legal notice in the *Daily Herald*. Staff has not received any comments from the public.

#### STANDARDS OF APPROVAL

The petitioner is requesting approval of a final Planned Unit Development Amendment to Planned Unit Development #57. The review and approval criterion for each request is listed below.

The petitioner has submitted a narrative that attempts to address all the standards of approval. The Plan Commission should consider the petitioner's documentation, the staff report and the discussion at the Plan Commission meeting in determining whether the standards for approval have been met.

#### Section 28.12.040.C.6 Review and Approval Criteria

The decision to amend the zoning map to approve a PUD development plan and to establish a PUD overlay district are matters of legislative discretion that are not controlled by any single standard. In making recommendations and decisions regarding approval of planned unit developments, review and decision-making bodies must consider at least the following factors:

- a. The zoning map amendment review and approval criteria of Sec. 12.030.I, in the case of new Planned Unit Development proposals (not applicable).
- b. Whether the proposed PUD development plan and map amendment would be consistent with the comprehensive plan and any other adopted plans for the subject area.
- c. Whether PUD development plan complies with the PUD overlay district provisions of Sec. 4.030.
- d. Whether the proposed development will result in public benefits that are greater than or at least equal to those that would have resulted from development under conventional zoning regulations.
- e. Whether appropriate terms and conditions have been imposed on the approval to protect the interests of surrounding property owners and residents, existing and future residents of the PUD and the general public.

#### **DRAFT MOTION**

Staff will provide a recommendation at the May 6, 2024 meeting. Should the Plan Commission find that the request meets the standards of approval for a Planned Unit Development Amendment, staff has prepared a draft motion that the Plan Commission may make for the recommended approval of 24-PCE-0010:

Based on the petitioner's submittal, the staff report and the testimony presented, I find that the petitioner has met the standards of approval for a Planned Unit Development #57 Amendment as required by the Village of Downers Grove Zoning Ordinance and is in the public interest and therefore, I move that the Plan Commission recommend to the Village Council approval of 24-PCE-0010, subject to the following conditions:

- 1. The Planned Unit Development Amendment shall substantially conform to the staff report; and architectural, engineering, landscape, photometric plan prepared by DWL Architects submitted on 03/29/24 last revised 04/26/24, except as such plans may be modified to conform to the Village codes and ordinances.
- 2. The care of animals defined as 'Animals, Farm' in Municipal Code section 28.25.040, shall be prohibited.
- 3. A recorded agreement to remove the Enforcement of Fire Lane Restrictions on Private Property as detailed in R1998-216635 shall be required prior to commercial occupancy issuance.
- 4. Using the existing Ingress and Egress Easement for Vehicular and Pedestrian Traffic Over

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Common Area (R2005-1592905), consider with the property owner of 3200 Finley Road options to allow a pedestrian connection between both properties. At a minimum, a pedestrian connection will need to extend west on the subject property to allow connection to the property to the north.

Staff Report Approved By:

Stanley J. Popovich, AICP

Director of Community Development

SP:fl -att April 19, 2024

Mr. Stan Popovich
Downers Grove Community Development
801 Burlington Avenue
Downers Grove, IL 60515

Re: Preliminary Planning Development Submission for the Midwestern University

Companion Animal Clinic

#### Dear Downers Grove Plan Commission:

As President and Chief Executive Officer of Midwestern University, I am pleased to submit this request to renovate the existing structure located at 3300 Finley Road into a new Companion Animal Clinic to support the mission of the University.

To facilitate the Plan Commission's review of the proposed renovation, we have included the required drawings and documentation for Preliminary Planning Development, as well as the Petition for the Plan Commission.

#### Project Description and Overview of Midwestern University

Midwestern University is proud of its relationship with the Downers Grove Community and appreciates the support we continue to receive for our growth and development as a leading institution in healthcare education. Since its founding in 1900 in Hyde Park, Illinois, and our move to Downers Grove, Illinois in 1985, Midwestern University has developed and maintains an outstanding reputation for educating skillful, compassionate healthcare professionals who learn and embrace the philosophy of a patient-centered approach to treatment and care, and who are ready to address the needs of patients in the State of Illinois and beyond. We are very proud of our Downers Grove academic and clinic campuses and are very supportive of our local community.

Midwestern University is a private, not-for-profit graduate university that offers degrees in the health sciences on two campuses, in a team-oriented environment with dedicated and caring faculty and staff who are focused on teaching, research, and patient care. Midwestern University has over 6,000 students, and there are approximately 3,000 full-time students on the Downers Grove Campus, which has buildings that include didactic classrooms, state-of-the-art laboratory spaces, a library, and student housing. In addition, the University offers comprehensive patient care at its clinics near both campuses, including a

Downers Grove Plan Commission Re: Midwestern University New Companion Animal Clinic

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Dental Institute, a Family Medicine Practice, a Speech-Language Institute, a Physical Therapy Institute, and an Eye Institute.

Throughout the first two years of their education, students in all of our colleges at the Downers Grove Campus (Chicago College of Osteopathic Medicine, College of Health Sciences, College of Pharmacy-Downers Grove, College of Dental Medicine-Illinois, Chicago College of Optometry, College of Graduate Studies, and the College of Veterinary Medicine) attend on-campus lectures and laboratory sessions, and then complete clinical experiences in hospitals, clinics, pharmacies, and specialty rotations throughout the Midwest and other geographic regions.

Currently, our campus is endeavoring to provide updated facilities for our students and to accommodate our growing programs. The Companion Animal Clinic will provide teaching spaces such as classrooms, multi-purpose learning rooms, teaching and research laboratories, as well as animal care spaces including exam rooms, surgery suites, ICU and emergency room spaces, and a full radiology suite. The new facility will serve the entire community and their small animals' healthcare needs. It is both visible and accessible to the public, and it is our intention to make this renovated project reflect the quality of our programs.

The new Companion Animal Clinic will be located within the existing structure located at 3300 Finley Road and receive a new façade treatment for the building, as well as a total interior build-out area of 152,080 gross square feet (GSF) as a teaching clinic for the public. The use groups for the Companion Animal Clinic will consist of B (Office, Lab, Exam, etc.), with some A3 (Classrooms) and S2 (ancillary storage and mechanical rooms).

Midwestern University anticipates a large community benefit will be derived from this new facility. As a comparison, we have a similar teaching clinic on the Glendale, Arizona campus that handled 14,060 patient visits this past year. Midwestern University will be filling a great need for affordable companion animal health care. These clinic services will help the overall health of the community and become an important part of the reputation and services offered in Downers Grove, as well as receive recognition throughout the Chicagoland area. The University continues to invest its resources and is proud to be a great attractor for the economic development of both the Village of Downers Grove and the corporate community near its clinical campus.

#### Compliance with Future Land Use Plan

Total site for Planned Development #57 consists of 702,884 sq. ft. Including the proposed renovated facility, the amended overall site totals are as follows:

- Built-up Footprint: 153,735sq. ft.
- Paved Area: 334,601 sq. ft.
- Landscaped Open Areas: 204,086 sq. ft.
- Water Elements: 10,462 sq. ft.

These areas result in a Total Open Space (Landscape and Water) of 30.5%, which is well above the 20% noted in Article XVI Section 28-1612 of the Zoning Ordinance.

Downers Grove Plan Commission Re: Midwestern University New Companion Animal Clinic

April 19, 2024 Page 3 of 4

Compliance with the Zoning Ordinance for Planned Development #57 is regulated under Article 28 of the zoning ordinance. The parcel is currently zoned B-3, General Services and Highway Business. Section 28.5.010, in Article 28.V, of the Zoning Ordinance lists permitted Animal Services uses within a B-3 district; however, Midwestern University would like to request a PUD Amendment to add College or University as a permitted use within PD #57.

#### **Traffic and Parking Concerns**

As proposed, the clinic will fully build-out the existing facility. The usable space, storage and mechanical areas excluded, totals 130,761 sf. Classroom space occupies 8,457 sf of this space, while the remaining 122,304 sf is dedicated to veterinary clinic use.

The proposed site improvements will remove several parking spaces, resulting in a total of 598 parking spaces, including 12 handicapped spaces. We have provided a traffic narrative as a basis for ongoing discussion of development of an appropriate PUD parking ratio for the development. In addition, we believe that the existing site access is sufficient to accommodate the proposed traffic by the facility and no improvements exterior to the site are required.

#### **Public Safety Requirements**

The proposed facility already meets the height, area, and story requirements of the Downers Grove Building Code and will not be revised to be outside these requirements. The University will request a permit for a Mixed-Use B-Business facility with potentially some special use area. Appropriate egress, safety, and emergency requirements are planned.

#### **Engineering/Public Improvements**

Adequate public utility mains (water, sanitary, and storm sewers) are in place or located within the development and will be extended to the renovated facility as needed. Additional fire hydrants within 100 feet of the building fire department connections will be completed if necessary. Previously permitted stormwater detention is available to serve the site. It is understood that due to the net decrease in impervious area, additional stormwater management provisions of detention and PCBMPs are not required.

Access to the site will continue to be provided from the east along Finley Road. The existing access drives will be utilized for permanent and construction site access. Entrance monument signage in compliance with the previous PD #57 standards will be used to designate the entrance and directional signage to aid in the routing of trucks and cars to maintain a safe traffic flow. Adequate site lighting will be provided for the access road, entrance, and parking facilities.

The stormwater pollution prevention plan will be designed to protect and preserve the adjacent naturalized stormwater detention basin during construction and facility operations. Landscaping will be added around the building to add to the aesthetic appearance of the building and its relation to the surrounding environment and to maintain a high quality of visual appeal. A new green space within the existing parking lot will enhance the visual appeal of the site and work as a park that can be used by visitors and staff alike.

Downers Grove Plan Commission Re: Midwestern University New Companion Animal Clinic

April 19, 2024 Page 4 of 4

#### **Anticipated Easement Revisions**

Additional easements will be provided for electric and gas utilities if required by the respective agencies. Stormwater easements are proposed to be modified to reflect final connections to the new structures.

As on prior projects, we greatly appreciate the time and effort the Village of Downers Grove officials and staff spent reviewing all Preliminary Planning Development submissions.

Please do not hesitate to call (623) 572-3490 with any questions you might have about the proposed projects or the attached documents.

Sincerely,

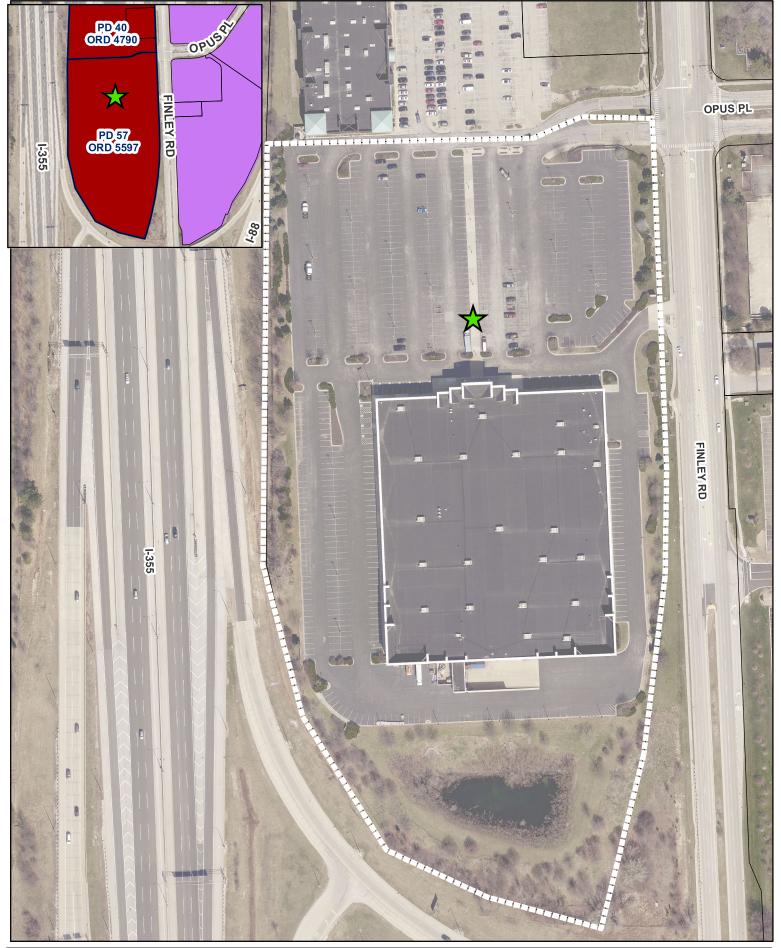
Kathleen H. Goeppinger, Ph.D.

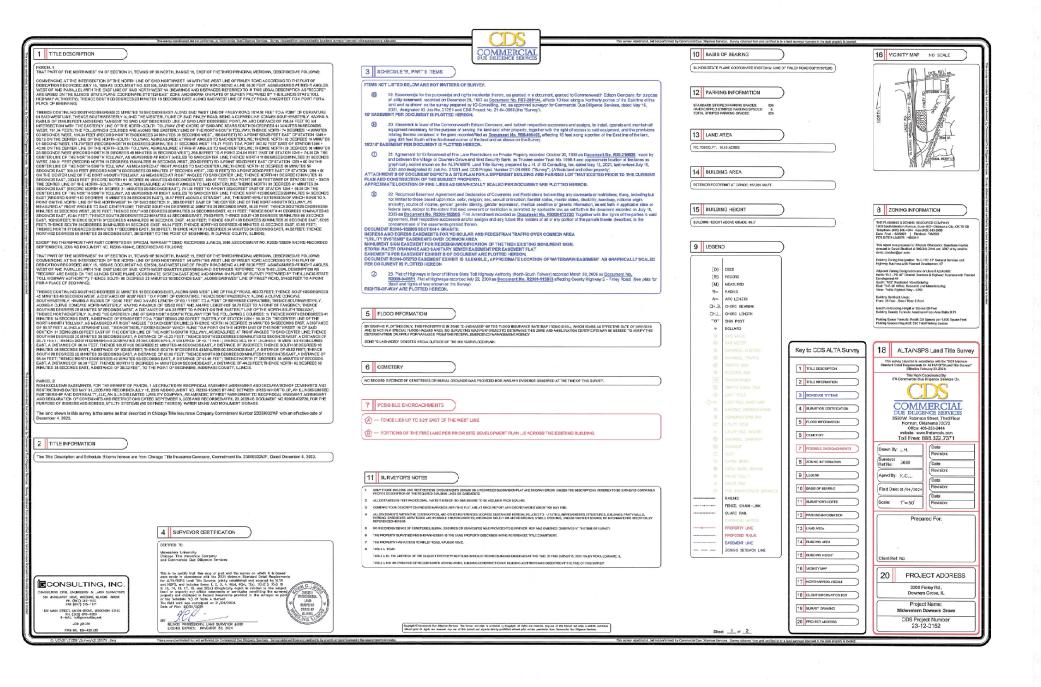
President and Chief Executive Officer

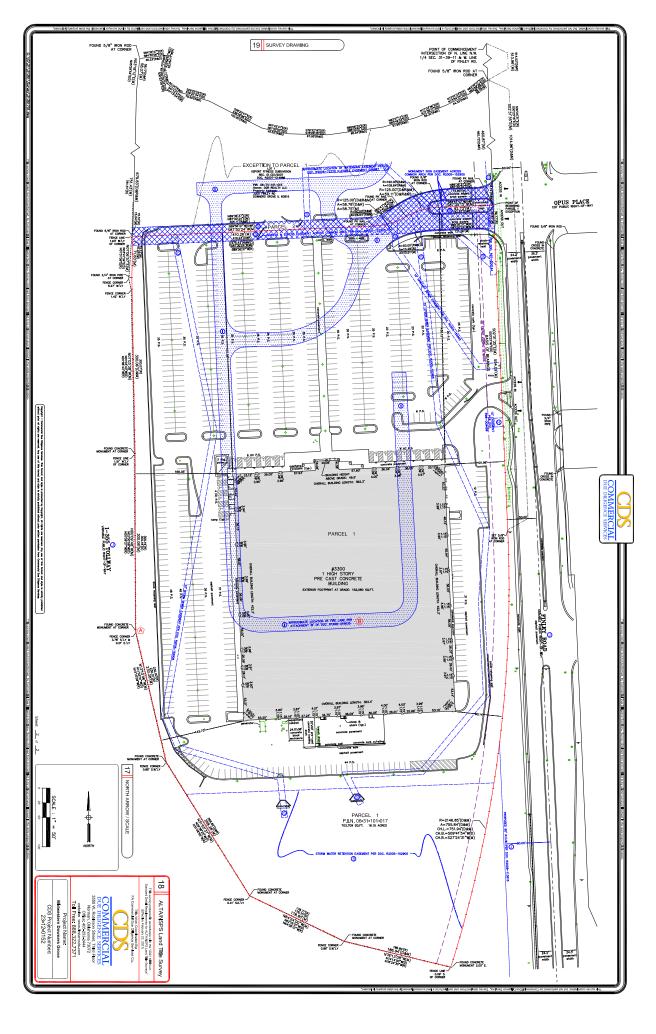
**Enclosures** 

KHG/mak

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## **Planned Unit Development**

Form #PC01

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Review and Approval Criteria

**Address of Project Site:** 

3300 Finley Rd, Downers Grove, IL 60515

A detailed response to all of the standards shall be provided, specifying how each standard is or is not met.

Section 28.12.040.C.6. Review and Approval Criteria (Planned Unit Development)
The decision to amend the zoning map to approve a PUD plan and to establish a PUD overlay district are matters of legislative discretion that are not controlled by any single standard. In making recommendations and decisions regarding approval of planned unit developments, review and decision making bodies must consider at least the following factors:

1.	The zoning map amendment review and approval criteria of Sec. 12.030.I.
	See the analysis of zoning map amendment review and approval criteria in separate document.

We are requesting the addition of "College or University" as a permitted use.

2.	Whether the proposed PUD plan and map amendment would be consistent with the Comprehensive
	Plan and any other adopted plans for the subject area.

This amendment would keep the site consistent with the Comprehensive Plan as use group E

3. Whether PUD plan complies with the PUD overlay district provisions of Sec. 4.030.

This development is consistent with the comprehensive plan, provides a public facility and se

4. Whether the proposed development will result in public benefits that are greater than or at least equal to those that would have resulted from development under conventional zoning regulations.

The Companion Animal Clinic will reduce the square footage of impermeable surfaces, reduc

5. Whether appropriate terms and conditions have been imposed on the approval to protect the interests of surrounding property owners and residents, existing and future residents of the PUD and the general public.

Yes.

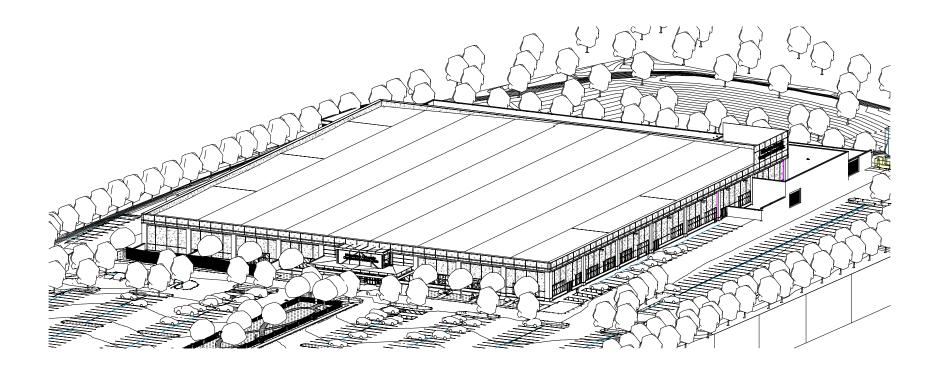
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04/26/2024

**PUD SUBMITTAL** 

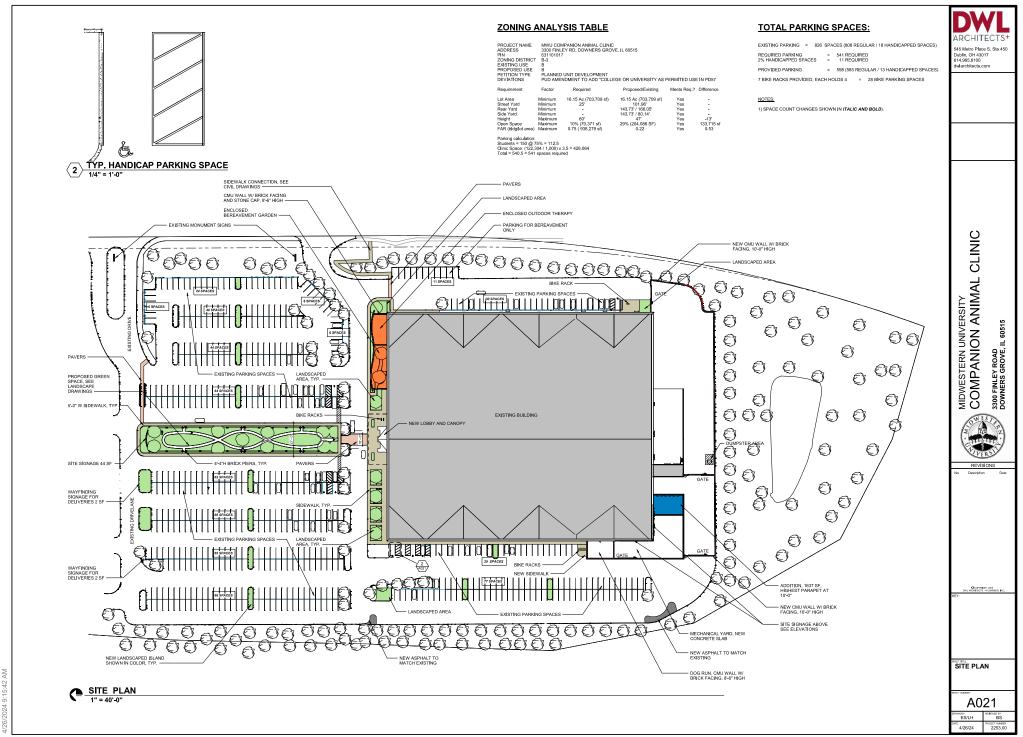
# MIDWESTERN UNIVERSITY VETERINARY CLINIC

**DOWNERS GROVE, ILLINOIS** 



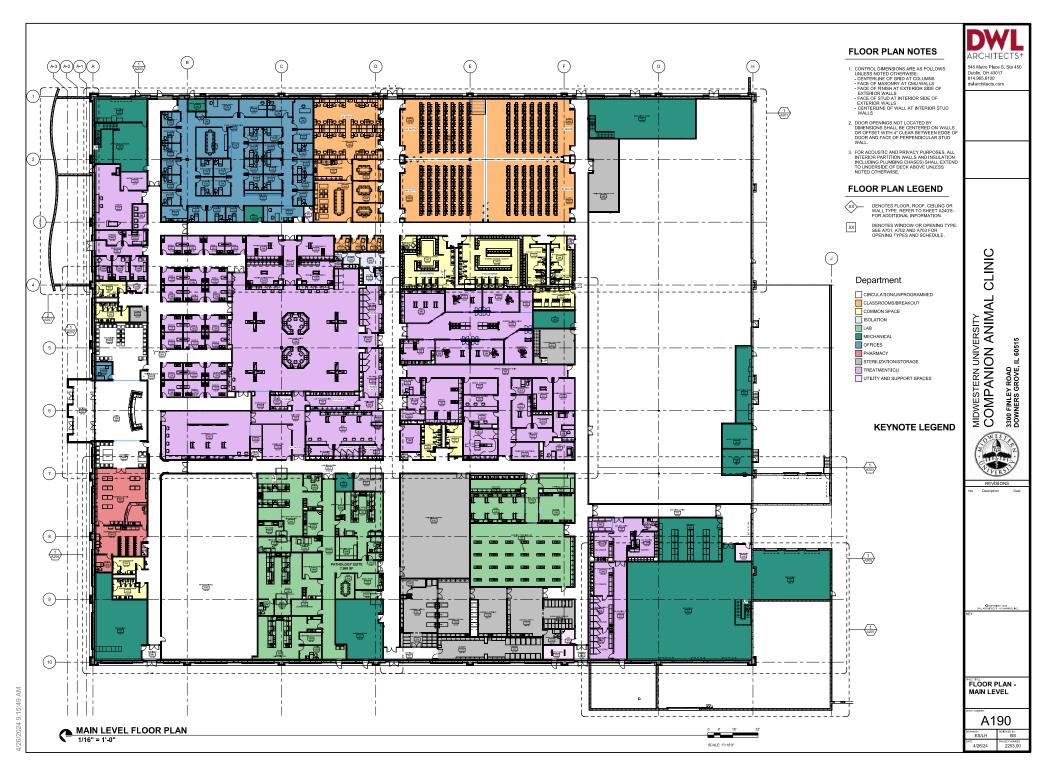
DWL PROJECT NO. 2253.00

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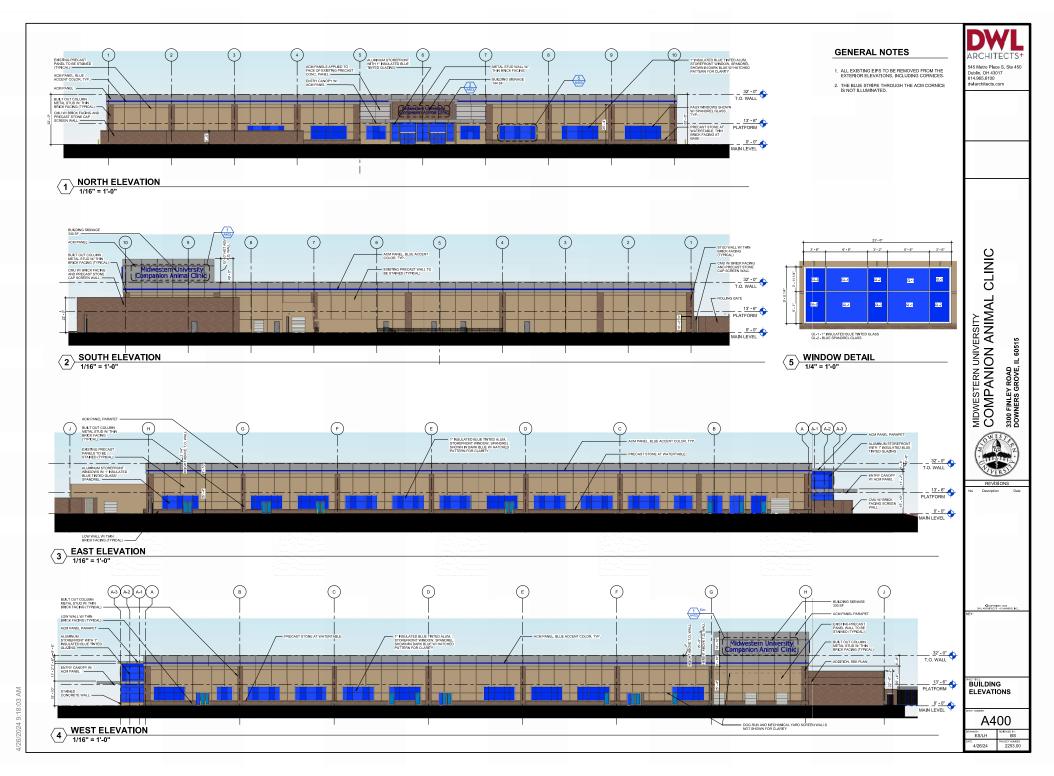


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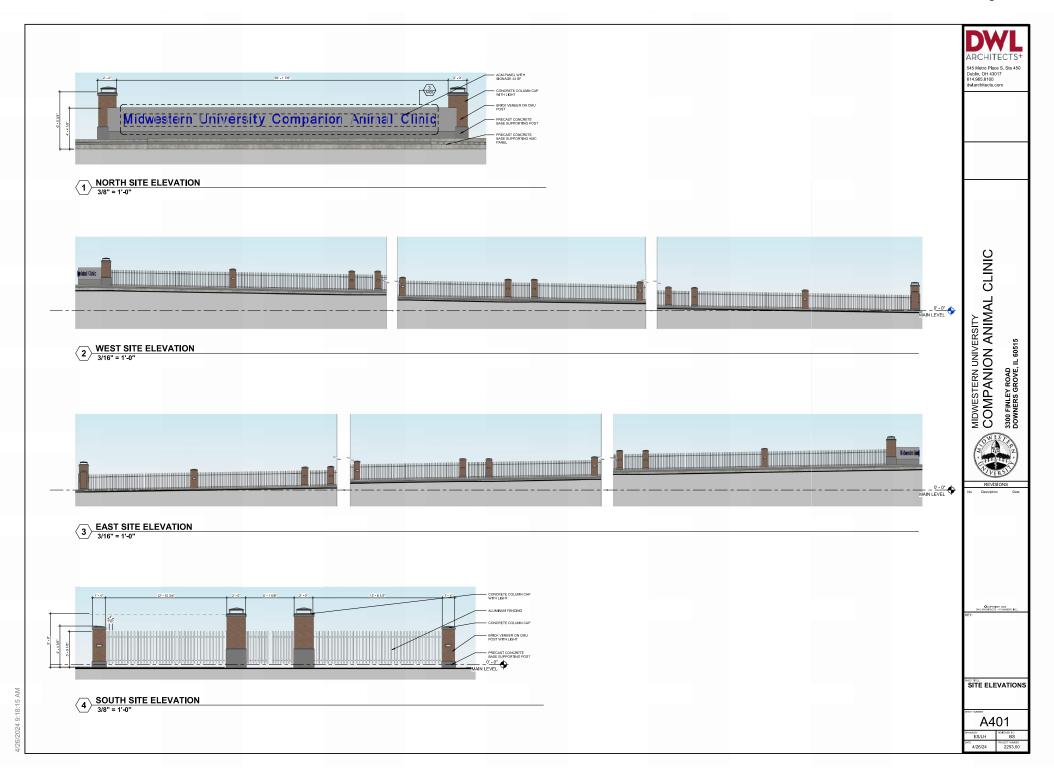
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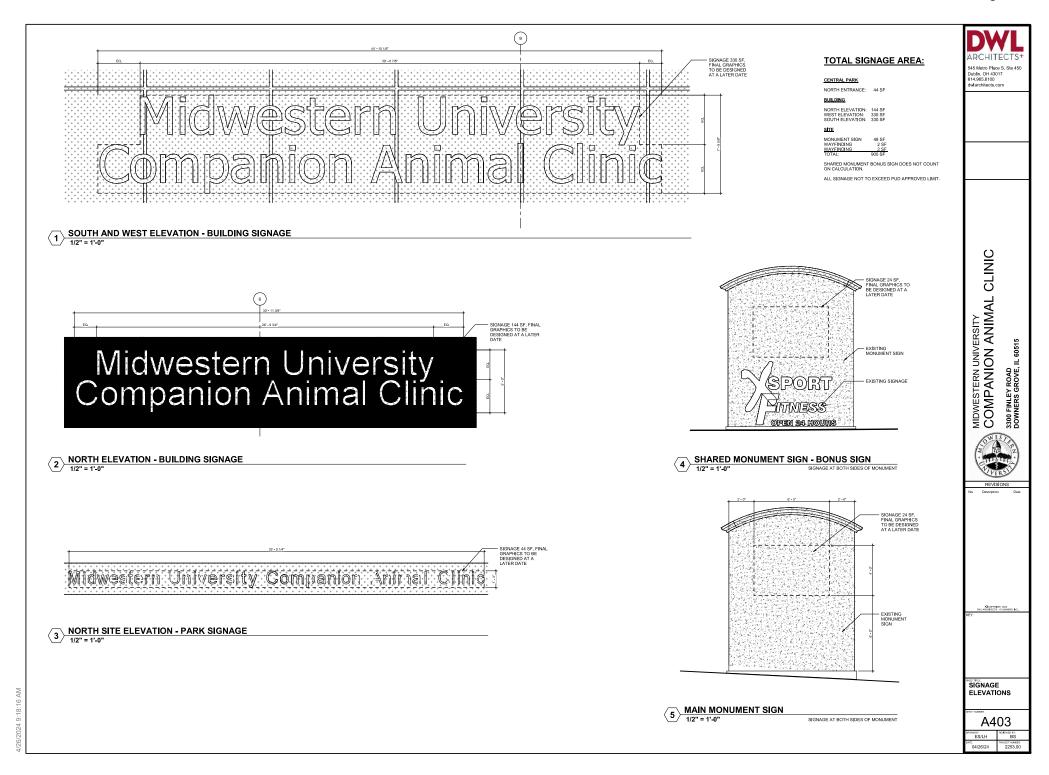
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NORTH ELEVATION FROM CENTRAL GREEN SPACE



**VESTIBULE WEST VIEW** 



CENTRAL GREEN SPACE VIEW FROM BUILDING



**CENTRAL GREEN SPACE VIEW** 



MIDWESTERN UNIVERSITY
COMPANION ANIMAL CLINIC

EXTERIOR RENDERS

A405

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EAST AND NORTH ELEVATIONS



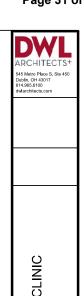
WEST AND SOUTH ELEVATIONS



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NORTH ELEVATION NEW ENTRY



MIDWESTERN UNIVERSITY
COMPANION ANIMAL CLINIC

REVISIONS

REVISIONS
No. Description Date

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EXTERIOR RENDERS

A407

ES/LH BS

NTC PROJECT NUMBER

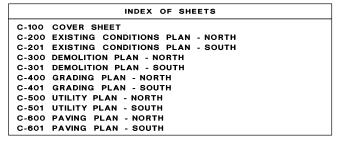
4/26/24 2253.00

ORD 2024-10370

## PRELIMINARY ENGINEERING PLANS **COMPANION ANIMAL CLINIC MIDWESTERN UNIVERSITY DOWNERS GROVE, ILLINOIS**

	EXISTING	PROPOSED
SANITARY SEWER	->	>>** PVC>:
FORCE MAIN	FM	
STORM SEWER	->	12" RCP
UNDERDRAIN		
MANHOLE	0	•
CATCH BASIN	Ŏ	•
INLET		
CLEANOUT		
WATER MAIN		
VALVE VAULT	0	θ
VALVE BOX	Ö	
FIRE HYDRANT	ğ	Ÿ
FLARED END SECTION	<u> </u>	-
COMBINED SEWER		-3030
STREET LIGHT/PARKING LOT LIGHT	r ''' '''	x
POWER POLE	- F	
STREET SIGN	-	
FENCE		
GAS MAIN		
DVERHEAD LINE	on on	
TELEPHONE LINE	-111-	
FLECTRIC LINE		
CABLE TV LINE		
HIGH WATER LEVEL		— HML XXX
NORMAL WATER LEVEL	NWL XXX	— NIL XX
CONTOUR LINE		
TOP OF CURB FLEVATION	TC XXX.XX	TC XXX-XX
TOP OF DEPRESSED CURB	TOC XXX.XX	TOC XXX.XX
PAVEMENT ELEVATION	P XXX-XX	P XXX.XX
SPOT ELEVATION	1001.00	XXX.XX
FINISHED FLOOR ELEVATION	PF - XXXXX	PP - XXXXX
TOP OF FOUNDATION	TP - XXXXX	77 - XXXXX
GRADE AT FOUNDATION	OF + XXXXX	OF + XXXXX
HIGH OR LOW POINT	UF + ACLEX	O = 00
HIGH OR LOW POINT OVERLAND FLOOD ROUTE		ບ_້∞
		<u>.</u>
PAVEMENT FLOW DIRECTION	-	5.02
SWALE FLOW DIRECTION	*~-	-~-
DEPRESSED CURB AND GUTTER REVERSE CURB AND GUTTER		

ABBREVIATIONS					
AC BC BTM CB CFS CY DIA DIWM EL EP FES FT GF GR HDPE HYD HMA	ELEVATION EDGE OF PAVEMENT FINISHED FLOOR FLARED END SECTION FOOT/FEET GUTTER ELEVATION GRADE AT FOUNDATION GRADE RING ELEVATION	HWL INU LF LT L/W MAX MH MIN NWL OCS P VC R CP RIM RT ROW	TO RETAINING WALL MAXIMUM STORM MANHOLE MINIMUM NORMAL WATER ELEVATION OUTLET CONTROL STRUCTURE PAVEMENT ELEVATION POLYVINY CHLORIDE PIPE RADIUS REINFORCED CONCRETE PIPE	SAN SMH STM SY SYPP TDC TC TF T/W TYP VB VC VV WM VPI	SANITARY SEWER SANITARY MANHOLE STATION STATION STATION FREE STUDING FARD STORMMATER FOR STORMATER FOR STORMMATER FOR STORMMAT





BENCHMARKS

DISTURBED AREA = 2.50 ACRES

ALL CONSTRUCTION SHALL BE IN ACCORDANCE WITH THE APPLICABLE SECTIONS OF THE FOLLOWING, EXCEPT AS MODIFIED HEREIN OR ON THE PLANS: STANDARD SPECIFICATIONS FOR ROAD AND BRIDGE CONSTRUCTION, LATEST EDITION BY THE ILLINDIS DEPARTMENT OF TRANSPORTATION (IDDT SS) FOR ALL IMPROVEMENTS EXCEPT SANDIARY SEWER AND WATER MAIN CONSTRUCTIONS STANDARD SPECIFICATIONS FOR WATER AND SEWER MAIN CONSTRUCTION IN ILLINOIS, LATEST EDITION (SSWS) FOR SANITARY SEWER AND WATER MAIN CONSTRUCTIONS - VILLAGE OF DOWNERS GORVE CODE OF ORIDNANCES - DOWNERS GROVE SANITARY DISTRICT STANDARDS AND ORDINANCES, (SHALL GOVERN ALL SANITARY SEWER CONSTRUCTION)

IN CASE OF CONFLICT BETWEEN THE APPLICABLE ORDINANCES NOTED, THE MORE STRINGENT SHALL TAKE PRECEDENCE AND SHALL CONTROL ALL CONSTRUCTION.

- DUPAGE COUNTY STORMWATER ORDINANCE

Scotus Tenner

LICENSED ENGINEER

LOCATION MAP PROJECT SITE

COMPANION ANIMAL CLINIC



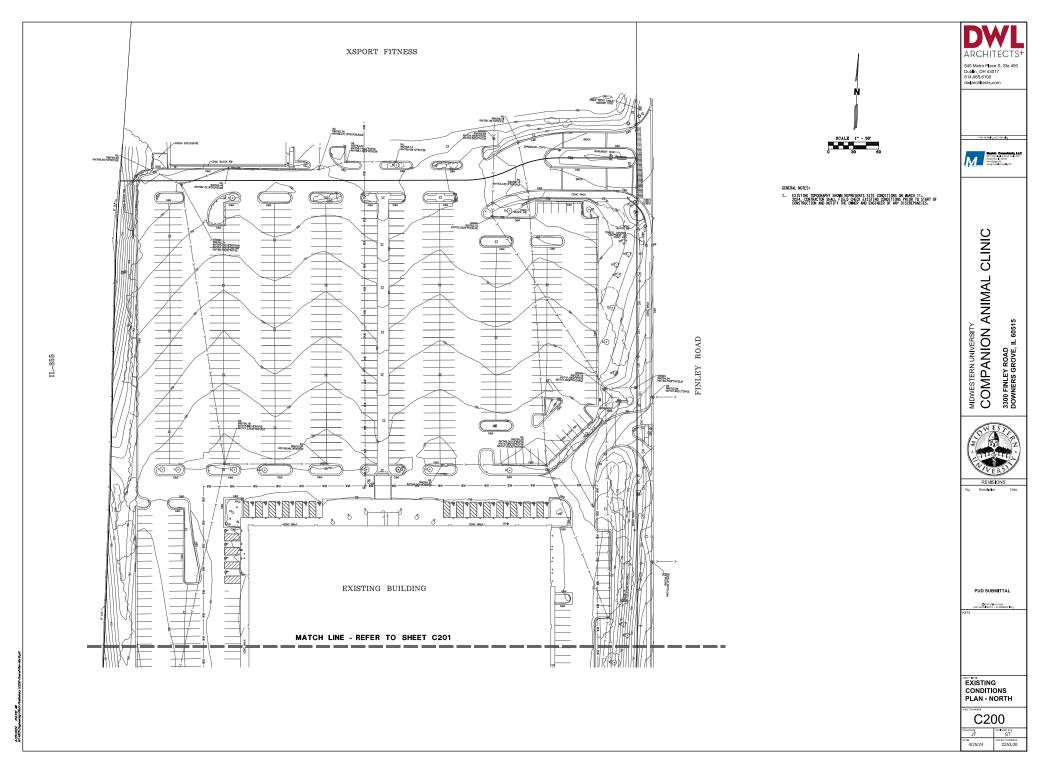
PUD SUBMITTAL

COVER SHEET

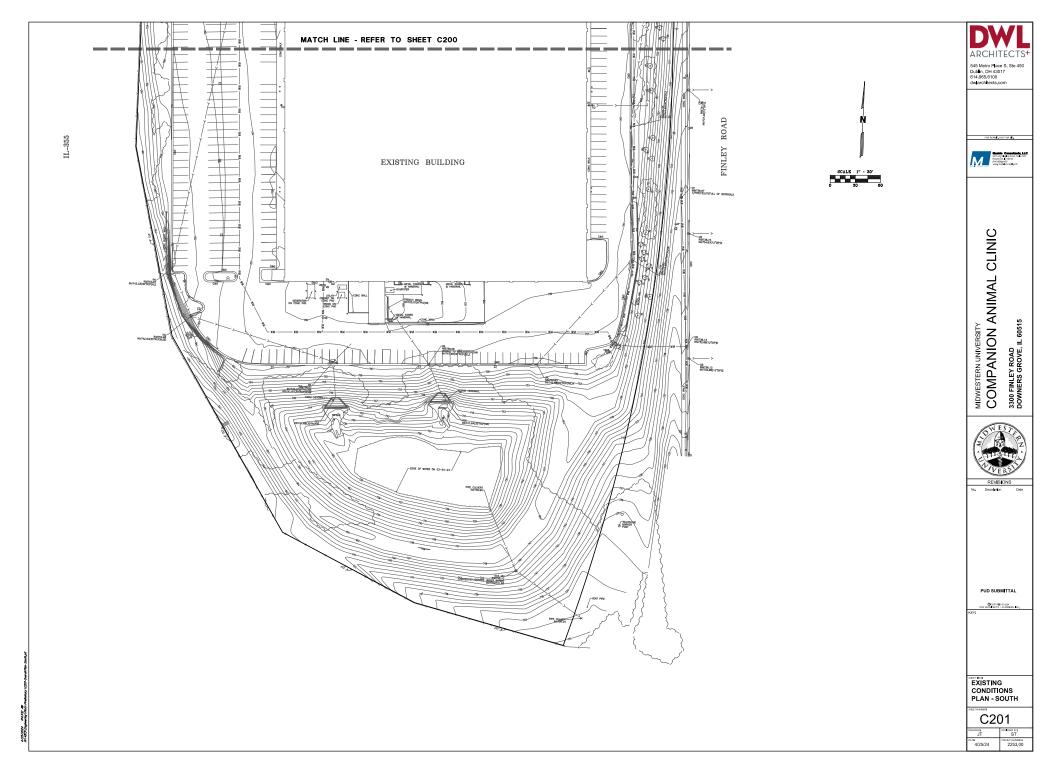
THE CONTRACTOR SHALL BE SOLELY RESPONSIBLE FOR JOB SITE SAFETY AS WELL AS SUPERVISION, DIRECTION AND MEANS & METHODS OF CONSTRUCTION DRAINAGE CERTIFICATION

C100

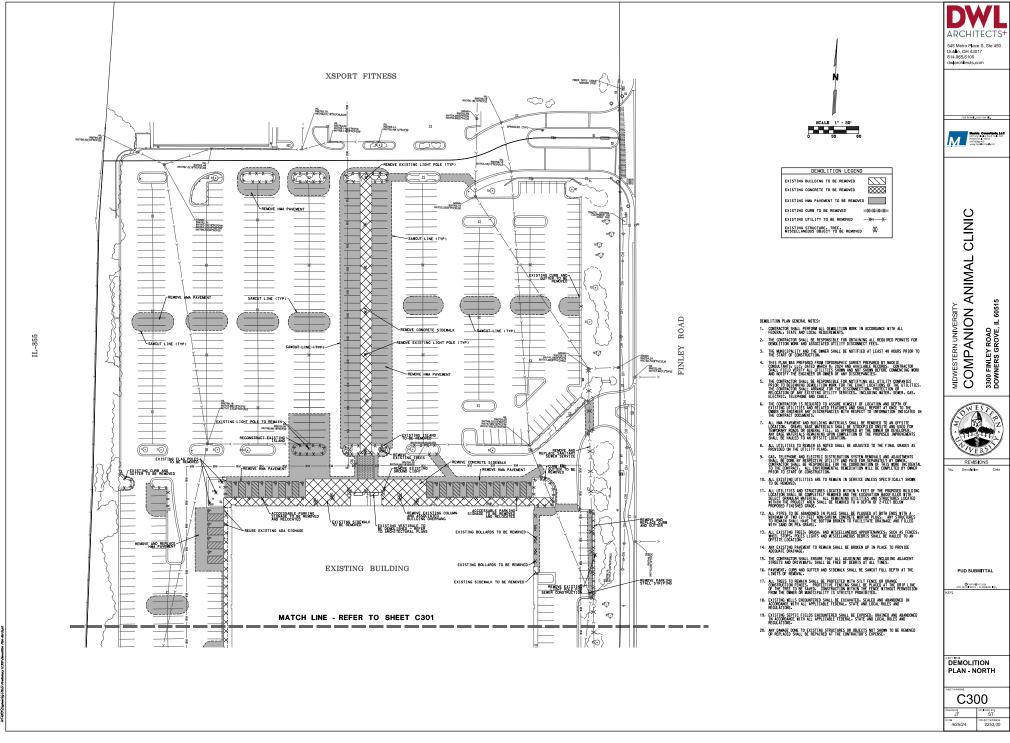
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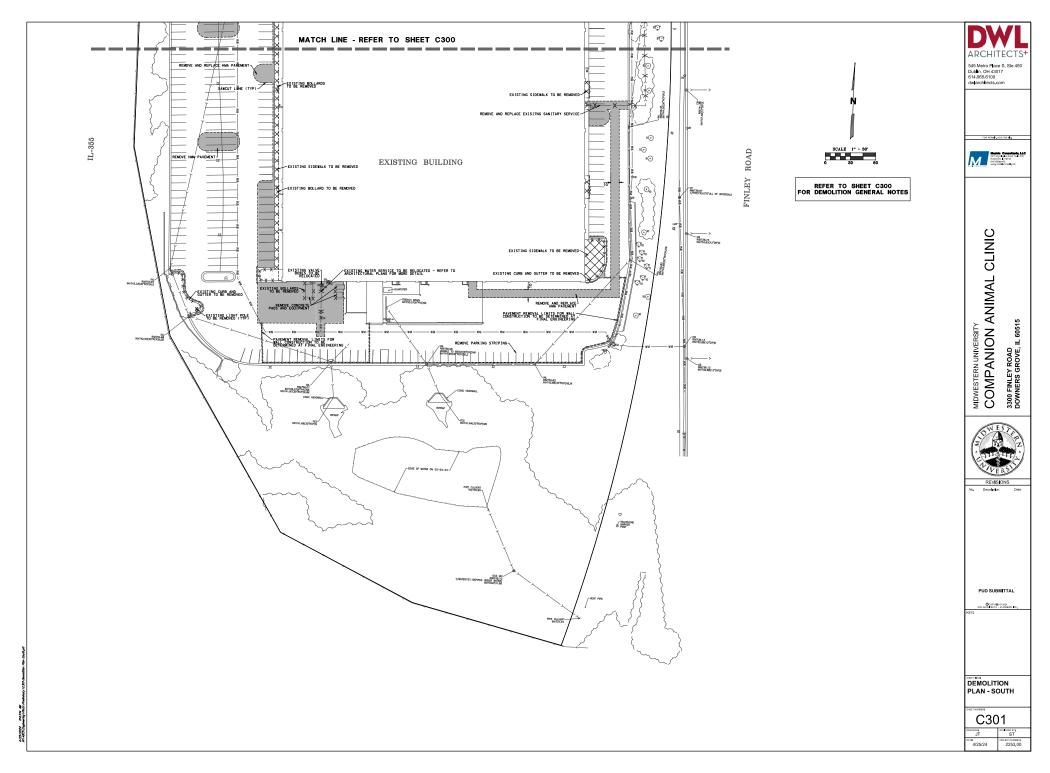


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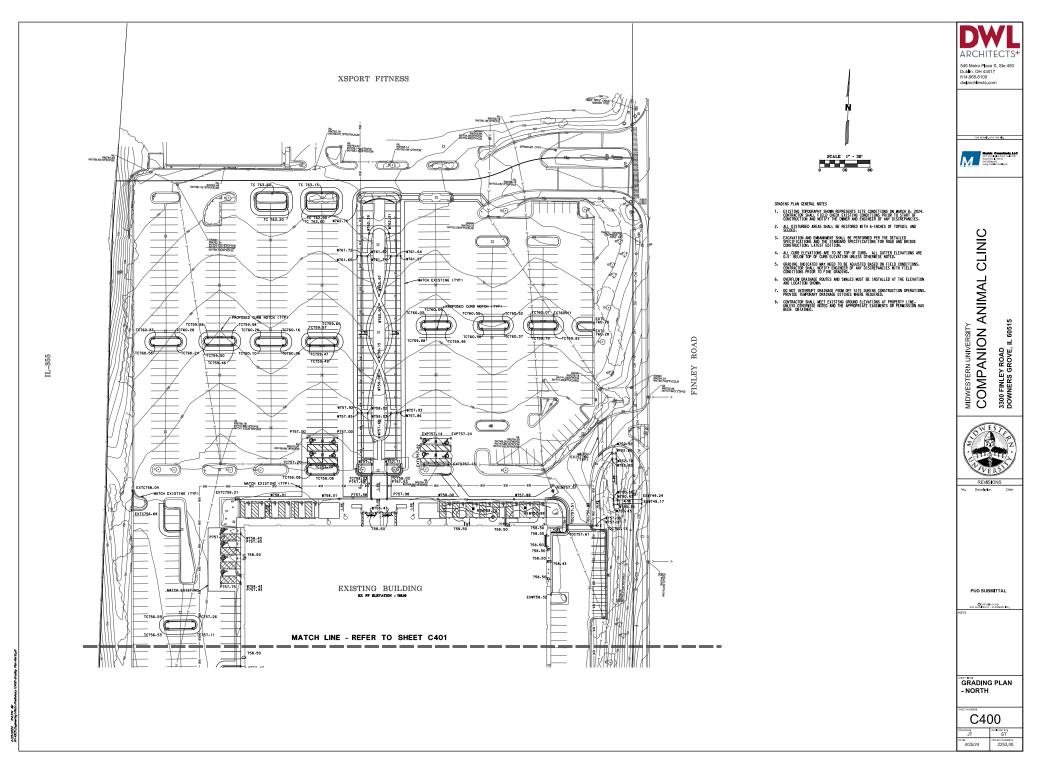




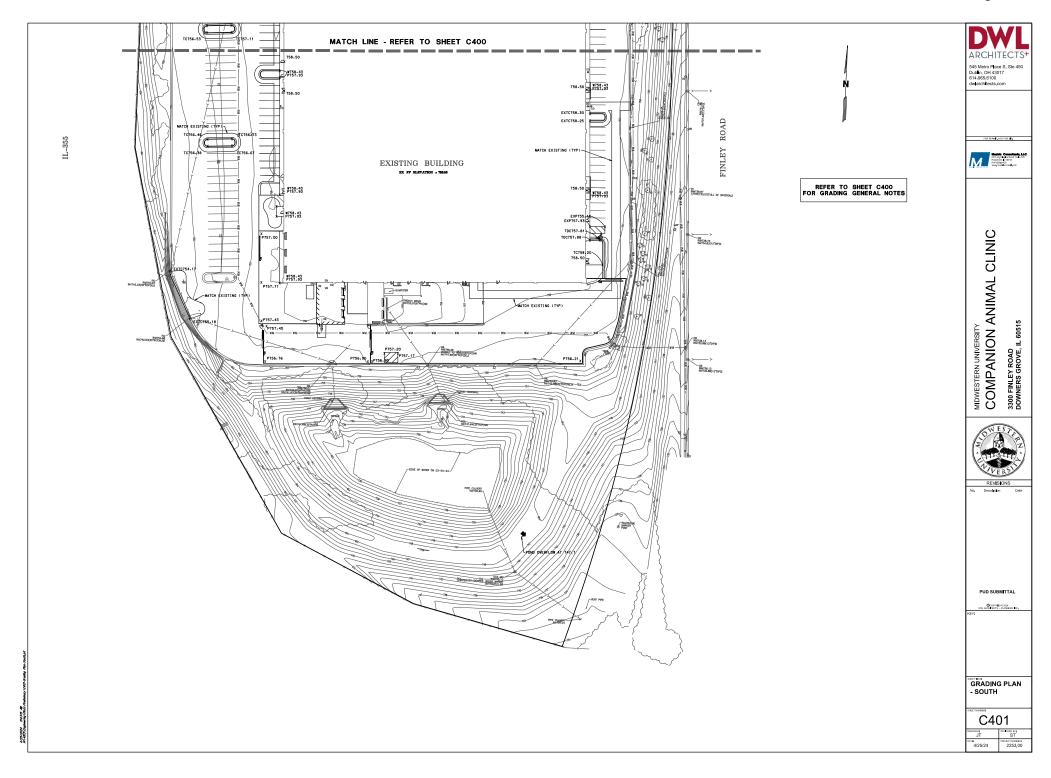
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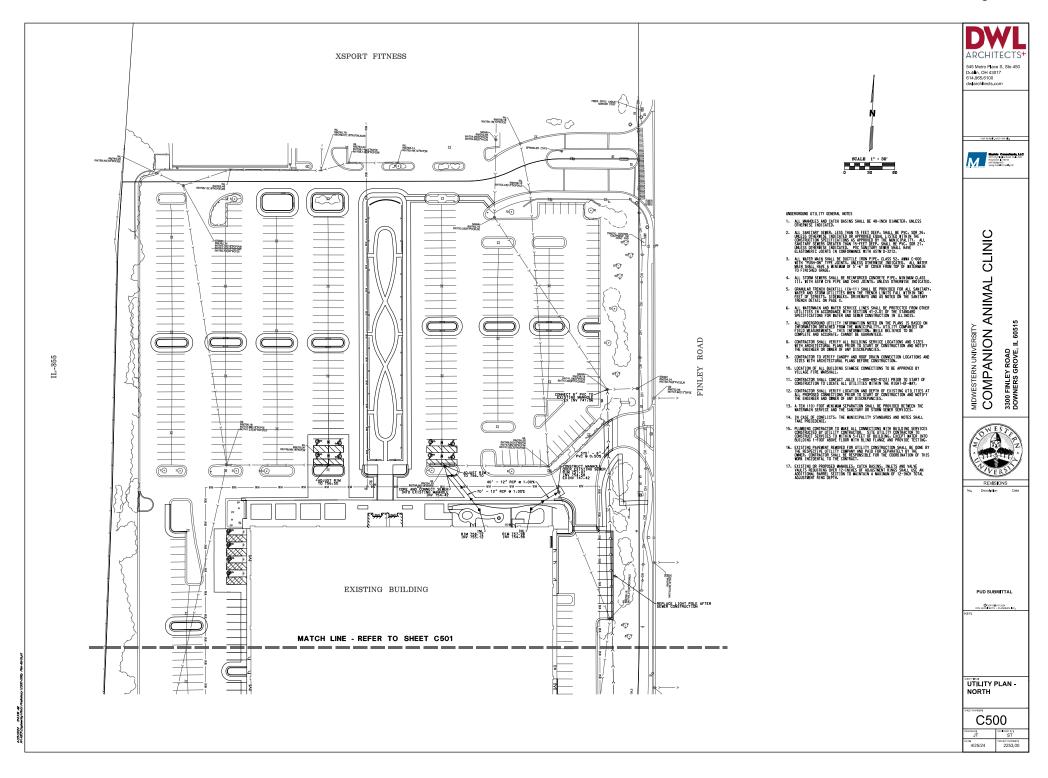
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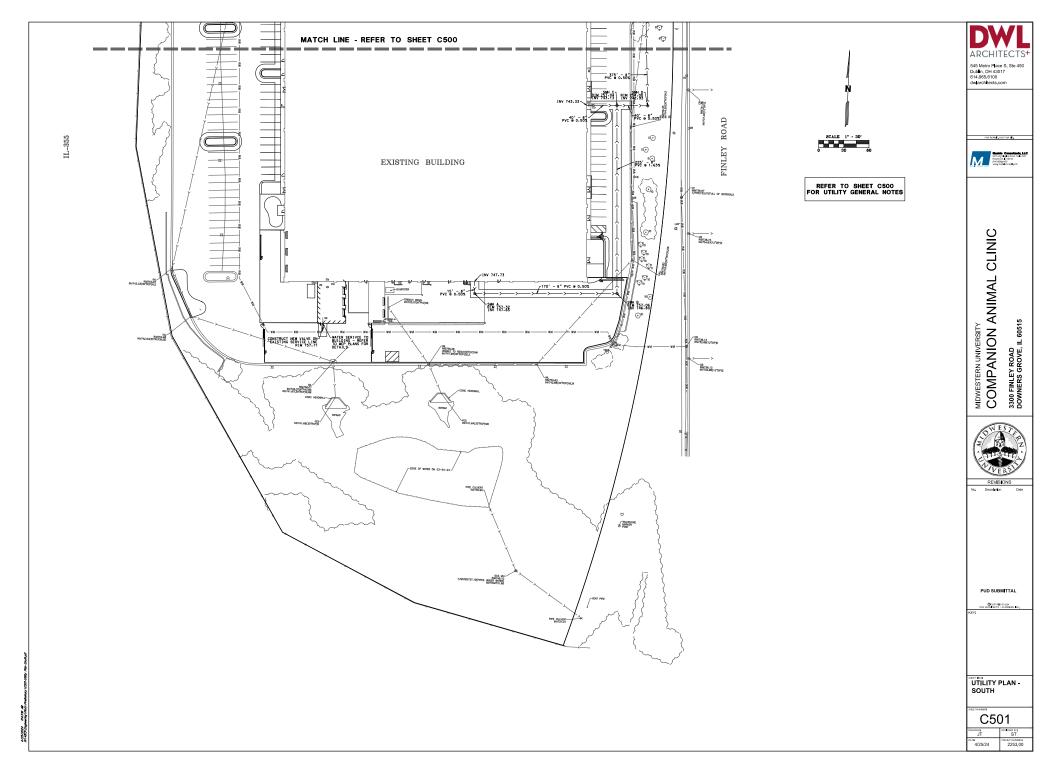
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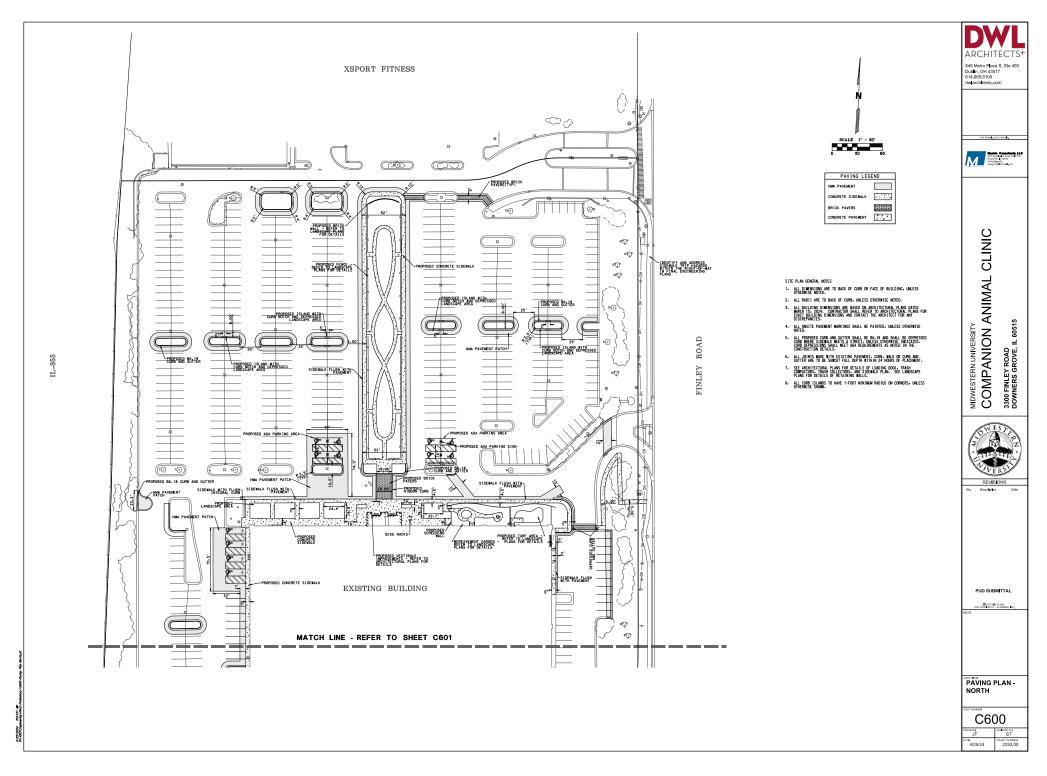
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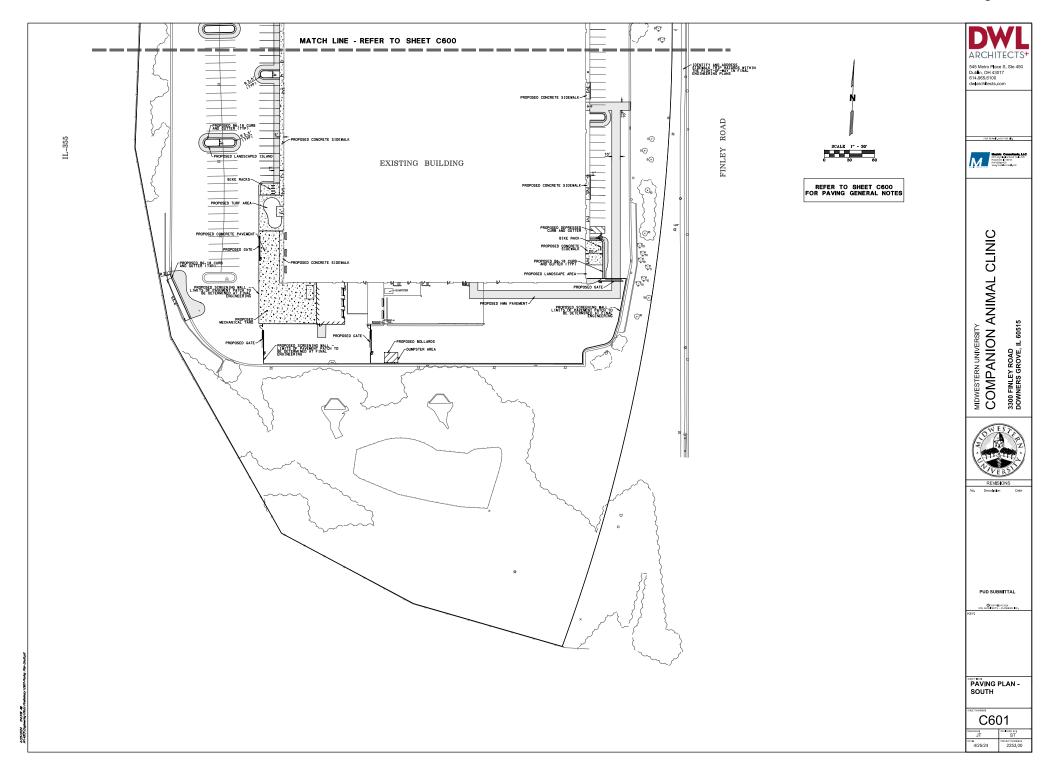
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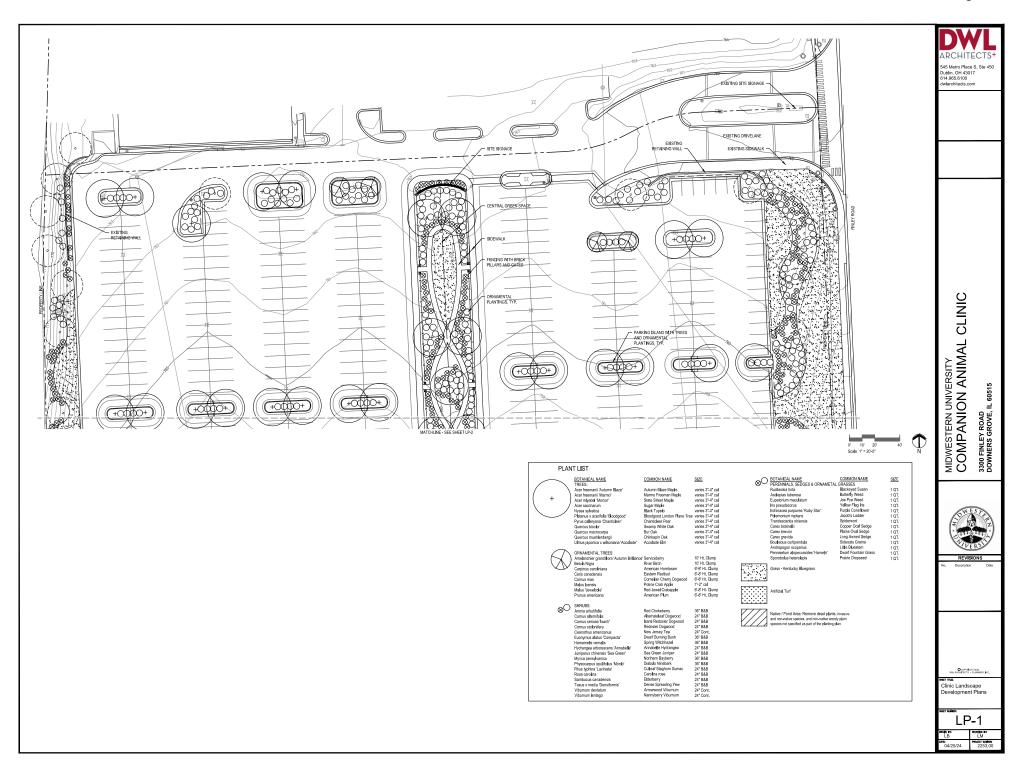
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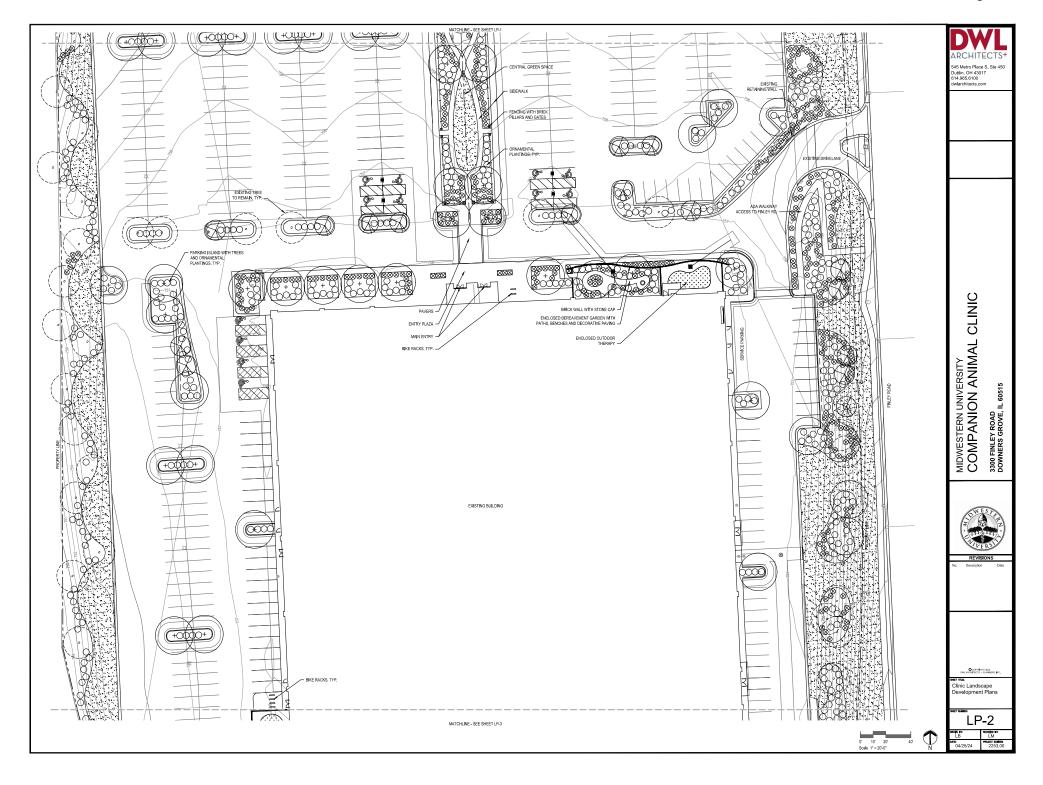
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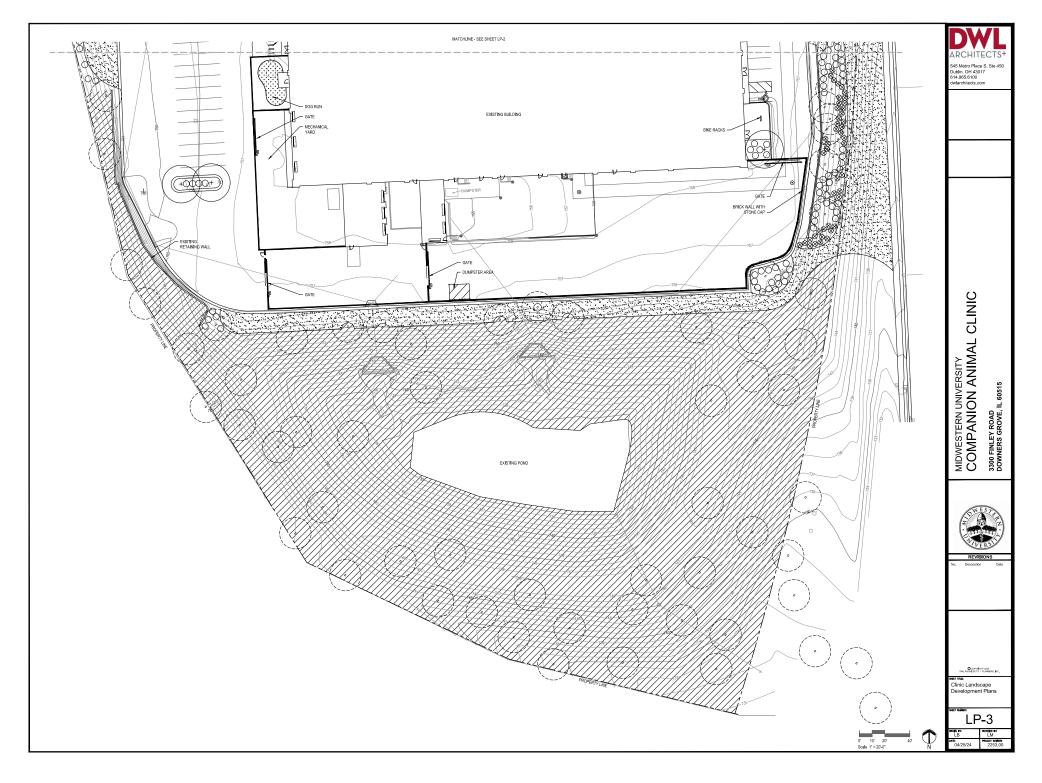
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# Traffic Narrative Midwestern University Companion Animal Clinic 3300 Finley Road Downers Grove, Illinois

Midwestern University plans to renovate the existing structure located at 3300 Finley Road into a new Companion Animal Clinic with a new façade treatment and interior build out. The existing site will be improved with features including additional parking lot islands, a centralized dog park, mechanical equipment yards, outdoor treatment areas, and a bereavement garden adjacent to the building.



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## **Existing Conditions**

The clinic site is located immediately west of Finley Road, east of I-355 and south of Butterfield Road. The site shares a signalized access drive with XSport Fitness to the north at Opus Place & Finley Road and has its own right-in, right-out access located northeast of the building. Finley Road is under DuPage County Division of Transportation jurisdiction. Finley Road is generally a north-south road that extends from Crescent Blvd to Ogden Avenue (IL 34). The portion of Finley Road adjacent to the site provides two lanes in each direction and a posted speed limit of 45 miles per hour. According to the Illinois Department of Transportation, this segment of Finley Road carried an Annual Average Daily Traffic (AADT) volume of 20,800 vehicles in 2016 and 10,900 vehicles in 2020.

The signalized intersection provides two lanes of travel in both the north and south directions along Finley Road and signalized left-turn lanes. The left turn lane into the clinic site has approximately 209 feet of storage. The access drive into the site provides a single lane entering the site, while the lanes exiting the site onto Finley Road include and right/thru lane and a left-turn lane. A signalized pedestrian crossing is also provided.



#### **Proposed Conditions**

Parking for the proposed clinic will be accommodated in the existing parking lot, located south of the signalized intersection. As proposed, the clinic will fully build-out the existing facility. As shown on the attached Parking Calculation Area Exhibit, the usable space, storage and mechanical areas excluded, totals 130,761 sf. Classroom space occupies 8,457 sf of this space, while the remaining 122,304 sf is dedicated to veterinary clinic use.

According to Midwestern University, the clinic will be open Monday through Friday from 7:00 AM to 4:30 PM, will have 73 employees, and an anticipated enrollment of 150 students. However, only approximately half of the students are anticipated to be at the proposed clinic on any given

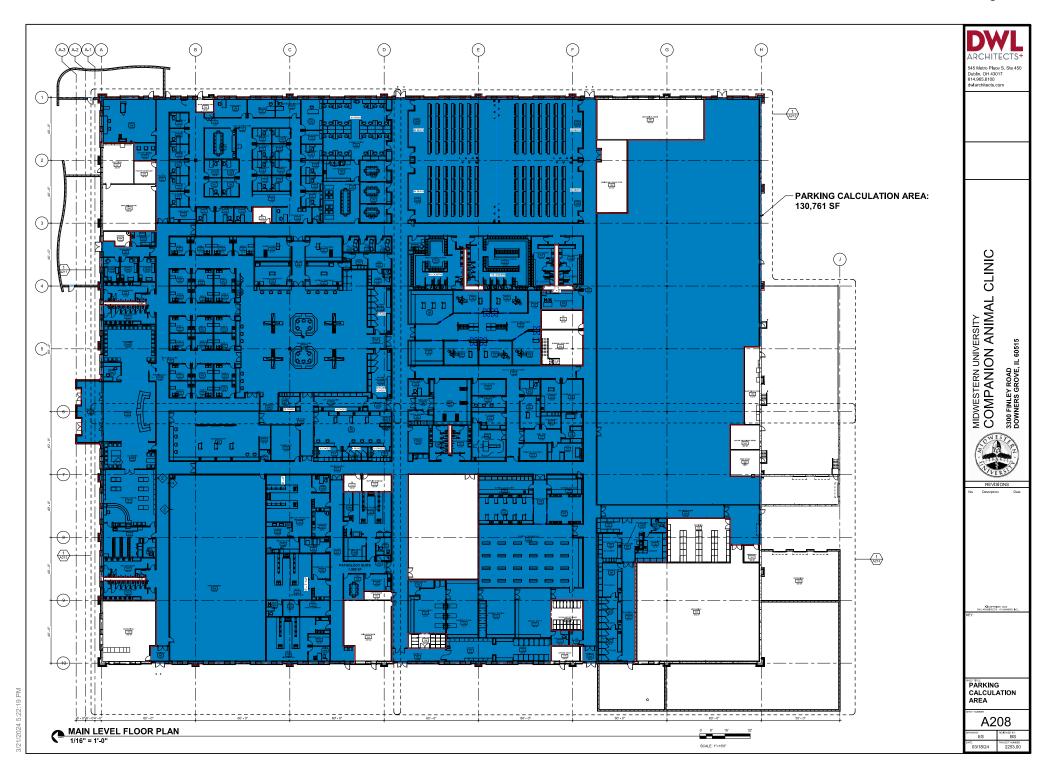
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day. Employees and students will likely arrive and depart throughout the day. Based on the hours of the proposed clinic's operation, the peak hour of the proposed clinic generated traffic will likely be earlier than that of the roadway traffic during the weekday morning and evening time periods.

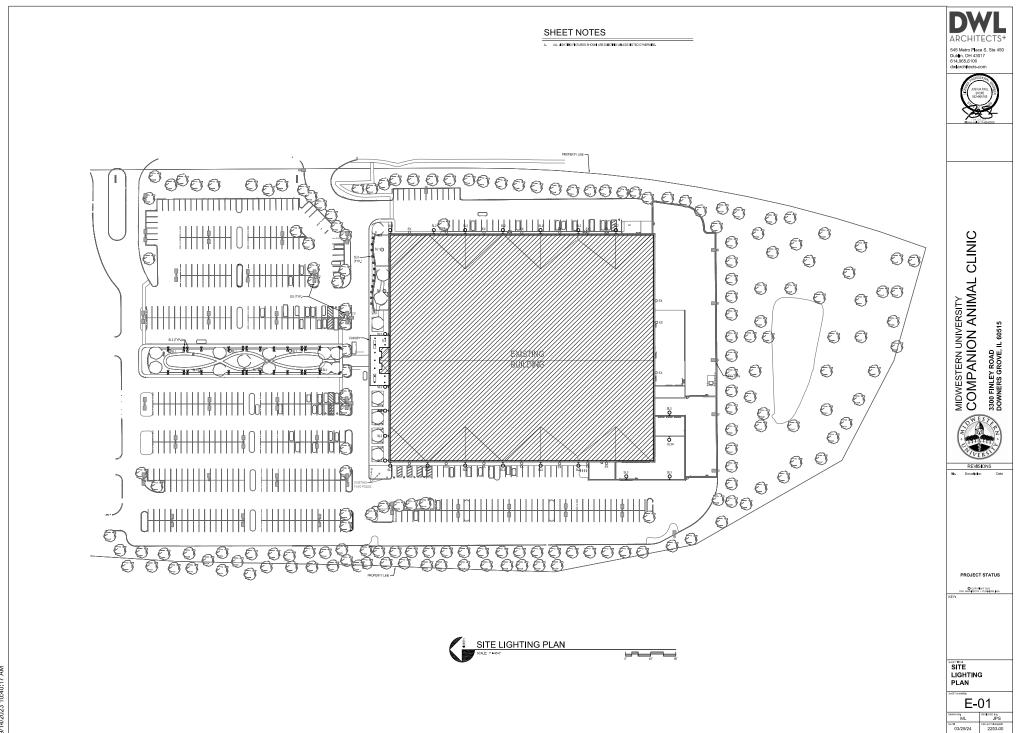
Based on recent data provided from Midwestern University's Glendale Arizona Clinic, we anticipate approximately 54 patient visits per day to the clinic. Given the anticipated student, employee, and patient populations the existing site access appears to be sufficient and would likely not exceed that of the former site use of Fry's Electronics.

The existing parking lot provides 826 parking spaces, of which 18 are handicapped accessible parking spaces. The proposed site improvements will remove several parking spaces, resulting in a total of 598 parking spaces, including 13 handicapped spaces. Anticipating a need for parking for 75% of the students results in a requirement of 112.5 parking spaces. Utilizing a ratio of 3.5 spaces/1,000 sf as directed by the Village for the 122,304 sf of clinic space results in requirement of 428.06 parking spaces. Together, this total parking requirement is 541 parking spaces. Based on anticipated student, staff, and public visits, the 598 parking spaces in the current site plan are adequate to support the needs of the Companion Animal Clinic.

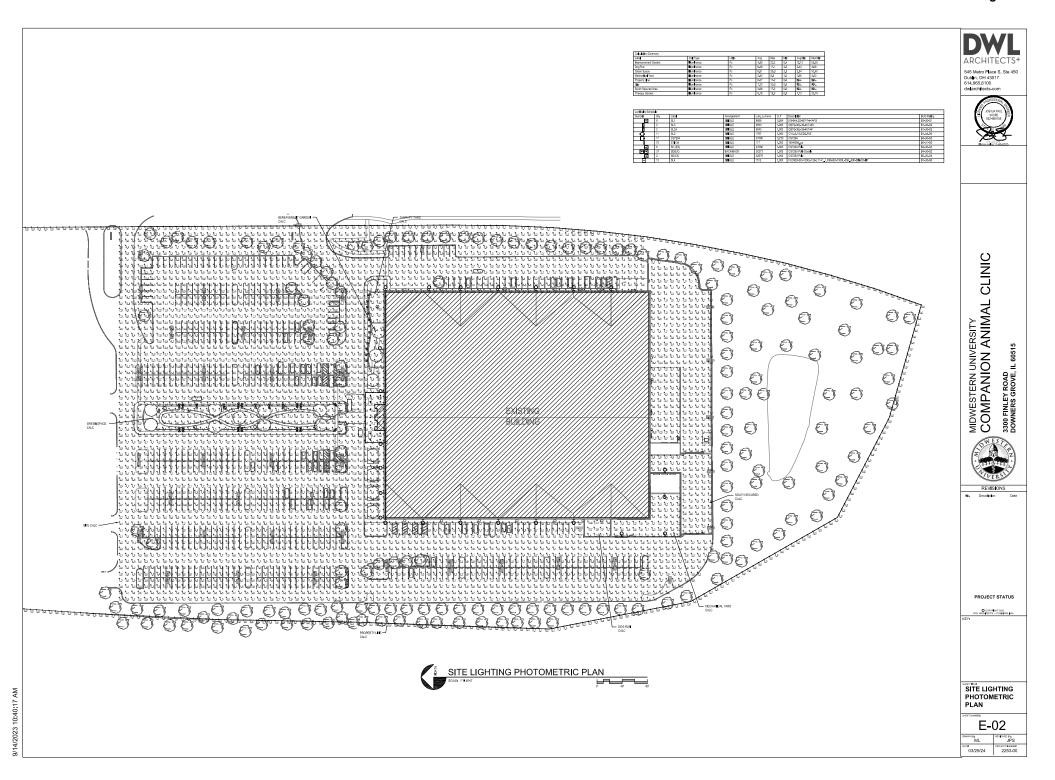
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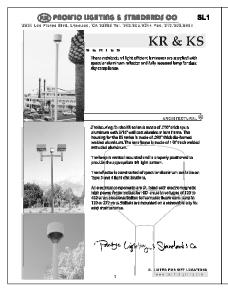
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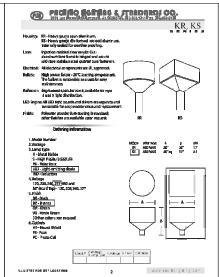


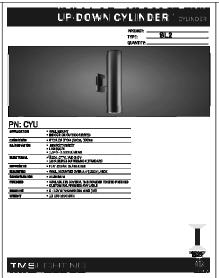
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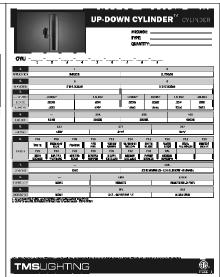


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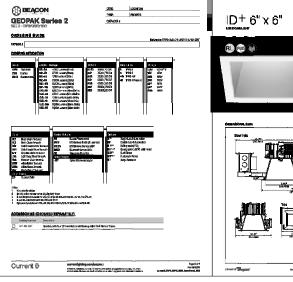


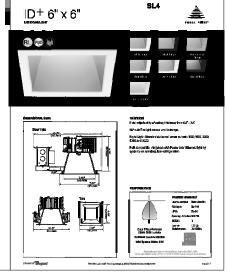


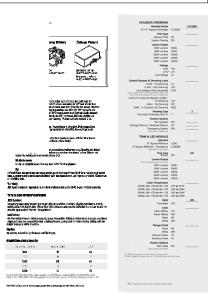


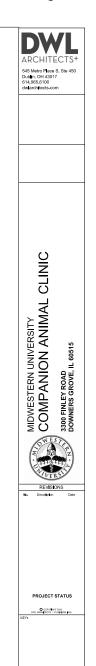












SITE LIGHTING **CUT SHEETS** 

03/29/24

E-03 ML 2253.00 ORD 2024-10370 Page 53 of 55

DRAFT

# VILLAGE OF DOWNERS GROVE PLAN COMMISSION MEETING

May 6, 2024, 7:00 P.M.

24-PCE-0010: A PETITION SEEKING APPROVAL FOR AN AMENDMENT TO PLANNED DEVELOPMENT #57. THE PROPERTY IS CURRENTLY ZONED B-3/P.D. #57, GENERAL SERVICES AND HIGHWAY BUSINESS/PLANNED UNIT DEVELOPMENT #57. THE PROPERTY IS LOCATED ON THE SOUTHWESTS CORNER OF FINLEY ROAD AND OPUS PLACE, EAST OF I-355 IN DOWNERS GROVE, IL. (PIN: 06-31-101-017). BRAD SWANK, PETITIONER AND MIDWESTERN UNIVERSITY, OWNER.

Daniel Tapia, Vice President of Operations at Midwestern University, explained they were seeking approval for an amendment to Planned Development #57 zoned B-3/P.D. for a veterinary medicine clinic and to provide further education.

Brad Swank, Petitioner, presented on behalf of Midwestern University. He explained the facility is located at 3300 Finley Road that was a previous Fry's Electronics Store, and they are looking to improve the site to create a vet clinic. He expressed that the project is consistent with the comprehensive plan and they are asking for permission to use the College University as a permitted use in addition to the vet care in the comprehensive plan. He noted there are numerous public benefits with this project. He said they would be removing 228 of the 826 existing parking spaces and displayed the site plan of the design and explained the program elements. He discussed applying for a signage amendment and discussed materiality of the project.

Chairman Rickard asked the commissioners for any questions for the petitioner.

Commissioner Patel asked if there was a proposed lighting plan for the parking lot.Mr. Swank stated there was and it was provided in the packet.

Commissioner Roche asked if the common area green space would be fenced. Mr. Swank responded that is correct.

Commissioner Frankovic inquired if the landscaping plan consisted of native plants. Mr. Swank said yes, they would meet the standard for planting materials.

Chairman Rickard asked if the fire lane that goes all the way around was required and a full functioning fire lane. Mr. Swank confirmed that was the case.

Chairman Rickard asked for public comment.

Brian Gay, President CEO of the Downers Grove Economic Development Corporation, spoke in favor of the development and discussed multiple options proposed by the previous owners and said they feel this use is appropriate and will bring the best and brightest veterinarians and more people participating in economic development in Downers Grove.

PLAN COMMISSION May 06, 2024

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DRAFT

Scott Richards said this was an improvement from the last proposal they had and it was nice to utilize the existing building, but it is large. He asked how the whole building would be utilized. He also asked about traffic, hours, and green space.

Elizabeth Hanson commented that involving the school is awesome and it should be top notch teaching for their students, so she commended it.

Chairman Rickard asked for the staff report.

Flora Leon, Senior Planner, stated the petition is a request for a planned unit development amendment, including an amendment to Planned Unit Development #57 and to amend the existing master signage plan associated for an animal clinic and teaching university. She discussed the location map and zoning, which is zoned B3/P.D. #57, located at the southwest corner of Finley Road and Opus Place. She said they mailed notices, published the petition in the newspaper, and put a sign at the site. Staff did not receive any questions or inquires regarding the petition. She discussed the survey, site plan improvements, proposed sign package, and goals of the comprehensive plan. Ms. Leon also provided the plan unit development criteria. Staff found criteria has been met and recommends approval.

Chairman Rickard asked for questions for staff. There were none.

Chairman Rickard called the petitioner back up to answer any questions or make any comments.

Mr. Swank stated it will primarily be an animal clinic for small animals, mainly dogs and cats. He said the goal was to have it be open 24 hours a day, but there is a challenge in finding staffing for that. Mr. Tapia expressed there would be a reduction in traffic from when Fry's Electronics was there.

Chairman Rickard asked the commissioners for discussion.

Chairman Rickard stated it was an easy decision, a needed use, and appropriate for the area.

Commissioner Roche agreed and said people will take advantage of having animal care.

Commissioner supported it and said it was a good use of real estate and the proximity to the campus was logical and great asset to Downers Grove.

Commissioner Frankovic agreed it was a good addition to the community and a great plan for the building. She said she would like to see different other than cats and dogs.

Commissioner Toth liked the proposal and said it was good to see the property be put to use and a great addition to the city.

BASED ON THE PETITIONER'S SUBMITTAL, THE STAFF REPORT, AND THE TESTIMONY PRESENTED, COMMISSIONER PATEL MADE THE MOTION THAT FOUND THAT THE PETITIONER HAS MET THE STANDARDS OF APPROVAL FOR A PLANNED UNIT DEVELOPMENT #57 AMENDMENT AS REQUIRED BY THE VILLAGE OF DOWNERS GROVE ZONING ORDINANCE AND IS IN THE PUBLIC INTEREST AND THEREFORE THAT THE PLANNING COMMISSION RECOMMEND TO THE VILLAGE

PLAN COMMISSION May 06, 2024

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COUNCIL APPROVAL OF 24-PCE-0010, SUBJECT TO THE CONDITIONS LAID OUT IN THE STAFF REPORT.

## SECOND BY COMMISSIONER FRANKOVIC

**ROLL CALL:** 

AYE: TOTH, K. PATEL, V. PATEL, CHAIRMAN RICKARD, FRANKOVIC, ROCHE

NAY: NONE

**MOTION APPROVED. VOTE: 6-0** 

/s/ Celeste K. Weilandt
Recording Secretary

(As transcribed by Ditto Transcripts)

PLAN COMMISSION May 06, 2024