

FY26 Proposed Budget

11/4/2025

7:00 p.m.

Betty Cheever Council Chambers

November 4, 2025



Budget Schedule

Budget Discussion & Public Hearing / Motion to Estimate Levy	Tue, Nov 4
Budget Discussion at Coffee with the Council (Civic Center)	Sat, Nov 8
Budget Discussion / Motion to Estimate Levy	Tue, Nov 11
Budget Discussion / Tax Levy Public Hearing	Tue, Nov 18
Adopt Budget & Tax Levy / Budget Implementation Items	Tue, Dec 2
Adopt Budget Implementation Items	Tue, Dec 9



Budget Approvals

Budget Ordinance

Tax Levy Ordinances

ORDINANCE NO. _____

AN ORDINANCE ADOPTING THE FISCAL YEAR 2022 BUDGET IN LIEU OF PASSAGE OF AN APPROPRIATION ORDINANCE

WHEREAS, the Village Council of the Village of Downers Grove has provided for the preparation and adoption of an annual budget in lieu of passage of an appropriation ordinance for the fiscal year 2022; and

WHEREAS, a proposed annual budget has been prepared, published by the Village Council and made available for inspection for at least ten days, all as provided by law; and

WHEREAS, notice has been given and a public hearing held on the proposed annual budget and the Village Council of the Village of Downers Grove has examined said annual budget, and has heard all persons appearing and desiring to be heard concerning said annual budget,

NOW, THEREFORE, BE IT ORDAINED by the Council of the Village of Downers Grove, in DuPage County, Illinois, as follows:

SECTION 1. That the tentative annual budget heretofore prepared by the Village Manager and placed on file as required by the statutes of the State of Illinois is hereby adopted in lieu of the passage of an appropriation ordinance for the fiscal year 2022 with the following amendments:

2021 AGGREGATE TAX LEVY ORDINANCE

An ordinance levying taxes for corporate purposes of the Village of Downers Grove, DuPage County, Illinois for the fiscal year commencing on the first day of January, 2021 and ending on the thirty-first day of December, 2021.

BE IT ORDAINED by the Council of the Village of Downers Grove, DuPage County, Illinois, as follows:

SECTION 1. That a tax for the following sums of money, as listed below and detailed on the following pages, or as much thereof as may be authorized by law, to defray all expenses and liabilities of the Village, be and the same is hereby levied for the purpose specified against all taxable property in the Village of Downers Grove, DuPage County, Illinois, for the fiscal year commencing on the first day of January, 2021, and ending on the thirty-first day of December, 2021.

TAX LEVY FOR FISCAL YEAR 2021 BY FUNDS	
CORPORATE	
FIRE PROTECTION	\$4,058,169.00
POLICE PENSION	\$2,935,500.00
FIRE PENSION	\$4,990,964.00
REFUNDING BOND SERIES 2015	\$790,000.00
REFUNDING BOND SERIES 2015	\$790,000.00
STORMWATER BOND SERIES 2016	\$518,550.00
REFUNDING BOND SERIES 2016	\$745,500.00
TOTAL VILLAGE OPERATIONS	\$18,229,218.50
PUBLIC LIBRARY-OPERATING	\$21,260,124.50
TOTAL ALL FUNDS	\$5,862,439.00
	\$27,122,563.50

SECTION 2. That the Clerk of the Village of Downers Grove, DuPage County, Illinois is hereby directed to file with the County Clerk of DuPage County, Illinois, on or before the last Tuesday of December, A.D. 2021, a copy of this ordinance duly certified by said Village Clerk.

SECTION 3. That this ordinance shall be in full force and effect from and after its passage and approval as required by law.



FY26 Proposed Budget

- FY25 Budget Closeout
- Proposed FY26 Budget



FY25 Budget Closeout

- Good Performance (Expense Control)
- Allows for Transfer to Health Fund (Identified Need)
- Estimate is \$1.0 million better than FY25 Budget
- FY25 GF REV Est -\$500,000 (Ambulance Fees)
- FY25 GF EX Est -\$1.55 million (Personnel, Professional Services, Contractual Services)
- **Transfers to Health Fund**
 - **\$1 million unplanned/unbudgeted**
 - **\$350,000 budgeted/planned for Risk Fund**



FY25 Budget Closeout

	Rev	Exp	Ending Fund Balance	Balance % of Expenses
Bud	\$64.86	\$64.52	\$25.52	39.6%
Est	\$64.36	\$63.97	\$25.57	40.0%



**2025-2027
Long Range Plan**

October 14, 2025



Proposed FY26 Budget



Proposed FY26 Budget - Key Points

- Sustainable General Fund
- Increase in Home Rule Sales Tax and Hotel Tax Rates
- Total Property Tax Levy Increase of 2.5%
- Required Contribution to Public Safety Pensions Increase of \$941,155
- 2 Additional FTE Positions
- \$1 Million for Village Facilities Maintenance
- \$14.5 Million for Guiding DG Plans and Priority Action Items
- \$36.2 Million Investment in Infrastructure
- Implementation of 2024 Water Rate Study/Capital Plan, \$13M Bond
- \$5.2 Million for Ogden Avenue TIF District Redevelopment Projects:
- \$1.9 Million in Distributions to Taxing Bodies from Ogden TIF District
- Over \$1.2 Million for EDC and DMC



HRST and Hotel Tax Rate Increases

- HRST - 1.0% to 1.5%
 - \$4.4 M in Annual Rev
 - \$1.1 M to General Fund
 - \$3.3 M to Capital Fund & Major Buildings Fund
- Hotel Tax - 4.5% to 5.5%
 - \$200,000 in Annual Rev
 - All in General Fund



Sustainable General Fund

Fiscal Year	Rev	Exp	Diff	Fund Balance	Fund Balance % of Expenses
FY26 Proposed Budget	\$66.75	\$66.50	\$0.25	\$25.82	38.8%
FY25 Estimate	\$64.36	\$63.97	\$0.39	\$25.57	40.0%
FY24 Actual	\$62.97	\$62.87	\$0.10	\$25.17	40.0%
FY23 Actual	\$63.91	\$62.27	\$1.64	\$25.08	40.3%



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Rank	Source	FY26 Budget	FY25 Estimate	FY24 Actual	FY23 Actual
1	Sales Tax	\$15,900,000	\$15,900,000	\$14,391,376	\$14,723,798
2	Property Taxes - Pensions	\$11,440,995	\$10,499,840	\$9,881,143	\$9,463,031
3	State Income Tax	\$9,300,000	\$9,000,000	\$8,532,965	\$8,025,420
4	Property Taxes - Operations	\$5,522,145	\$6,022,145	\$6,036,521	\$6,440,119
5	Ambulance Fees	\$3,300,000	\$3,300,000	\$3,261,817	\$3,700,107
6	Food and Beverage Tax	\$3,800,000	\$3,700,000	\$3,674,820	\$3,698,298
7	Utility Taxes	\$3,350,000	\$3,300,000	\$3,324,581	\$3,427,467
8	Home Rule Sales Tax	\$3,700,000	\$2,600,000	\$2,326,211	\$2,369,902
9	State Shared Local Use Tax	\$500,000	\$500,000	\$1,781,036	\$1,955,866
10	Building Related Permits	\$1,500,000	\$1,600,000	\$1,344,416	\$1,200,150
Sub-total		\$58,313,140	\$56,421,985	\$54,554,886	\$55,004,158
All Other Total		\$8,440,700	\$7,936,300	\$8,418,024	\$8,905,236
Total Revenues		\$66,753,840	\$64,358,285	\$62,972,910	\$63,909,394



General Fund Rev. Source	Diff from FY25 Est	Notes
Home Rule Sales Tax(HRST)	\$1,100,000	Taxable sales are budgeted to remain flat. The increase in the HRST rate is expected to increase revenue by \$1.1 million.
Property Tax (Pensions)	\$941,155	Pays for a portion of the increase in the required contribution to public safety pension funds
Property Tax (Operations)	(\$500,000)	Property tax levy for operations is \$500,000 less than FY25. The reduction is made possible by the increase in the HRST and Hotel Tax revenues.
Income Tax	\$300,000	Reflects projections prepared by the Illinois Municipal League
Hotel Tax	\$200,000	While hotel tax revenue continues to improve, the budgeted increase is due to the increase in the Hotel Tax rate.
Food & Beverage Tax	\$100,000	Food & Beverage tax has been increasing modestly throughout FY25. This trend is expected to continue through FY26.

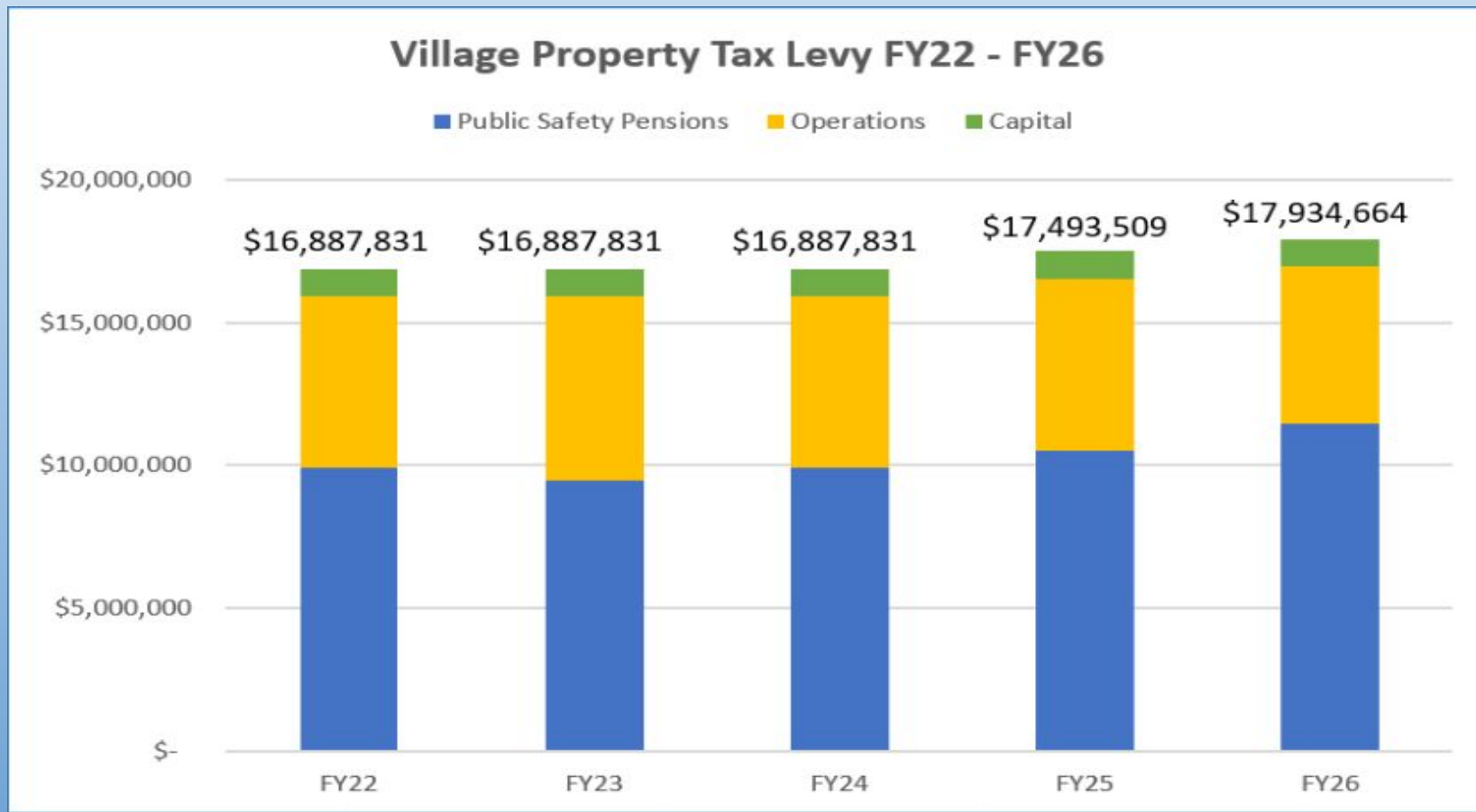


Sustainable General Fund

Category	FY26 Budget	FY25 Estimate	Change	% Change
Personnel	\$49,090,289	\$46,626,042	\$2,464,247	5.29%
Non-Personnel	\$17,409,069	\$17,341,006	\$68,063	0.39%
Total	\$66,499,358	\$63,967,048	\$2,532,310	3.96%



Total Property Tax Increase 2.5%



Total Property Tax Increase 2.5%

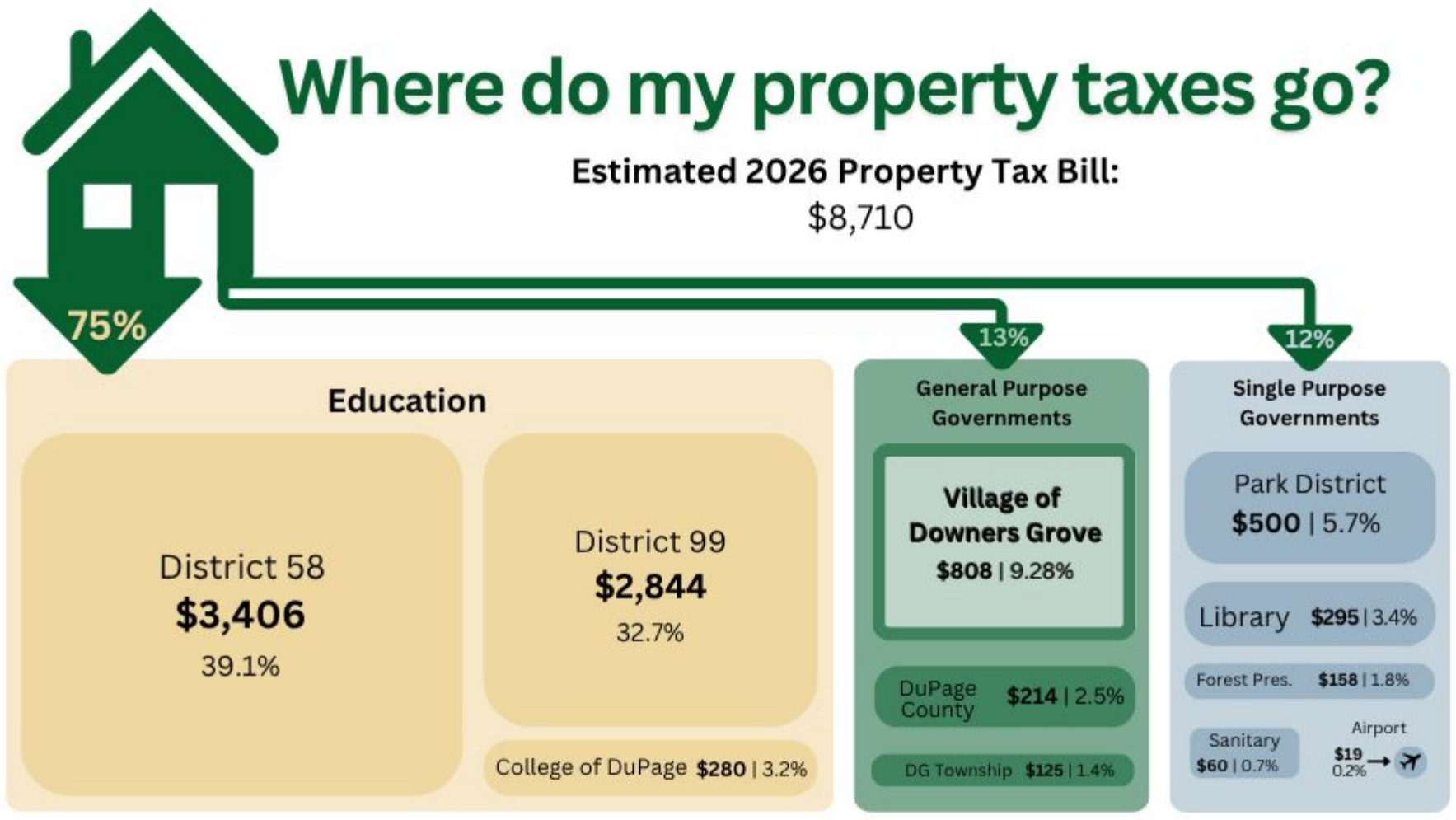
Tax Levy Component	FY26 Proposed	FY25	Change	Percent Change
Corporate Levy*	\$2,586,645	\$3,086,645	(\$500,000)	(16.2%)
Fire Protection*	\$2,935,500	\$2,935,500	—	—
Fire Pension	\$5,690,158	\$5,076,208	\$613,950	12.1%
Police Pension	\$5,750,837	\$5,423,632	\$327,205	6.0%
Capital	\$971,524	\$971,524	—	—
Total	\$17,934,664	\$17,493,509	\$441,155	2.5%



Total Property Tax Increase 2.5%

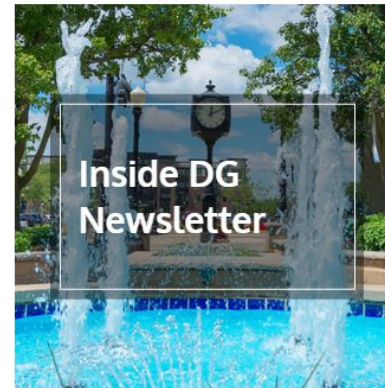
	FY26	FY25	Difference
Equalized Assessed Value	\$157,928	\$148,989	\$8,939
Village Tax Rate	.5119	.5293	.0174
Village Tax Amount	\$808.48	\$788.60	\$19.88





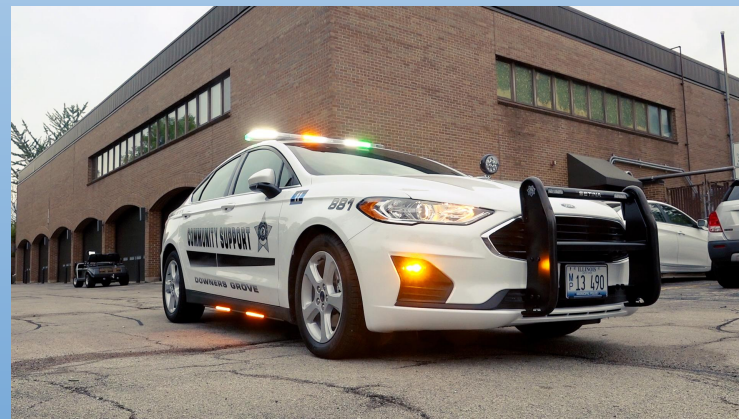
Two Additional FTE Staff Positions

- Communications Department Position
 - *Enhance Engagement of Boards and Commissions*
 - Social Media Posts (Instagram)
 - Social Services Referral
 - Microbilty Device Regulations
 - General Enhancement of Communication Efforts



Two Additional FTE Staff Positions

- Two Part Time Community Service Officers
 - Accident Reporting
 - Responding to Non-emergency Calls
 - Parking Enforcement
 - Special Events
 - Traffic Control



Two Additional FTE Staff Positions

Year	FTE Positions
FY22	+1.0
FY23	+2.0
FY24	+6.75
FY25	+2.0
FY26 Proposed	+2.0
Total	+13.75



\$14.5 Million for Guiding DG / PAI's

Action Item	Plan / PAI	Funding Amount	Fund
Downtown Flexible Amenity Areas	Streetscape Plan, PAI	\$1,800,000	Capital
Linda Kunze Plaza	Streetscape Plan, PAI	\$4,475,000	Capital
39th St. Shared Use Path	Active Transportation Plan	\$1,300,000	Capital
31st St. Bike Path	Active Transportation Plan	\$87,500	Capital
Ash Tree Removal and Replacement	Sustainability Plan	\$50,000	Capital
Enhanced Parkway Tree Planting	Sustainability Plan	\$360,000	Capital
LED Streetlight Replacement	Sustainability Plan	\$250,000	Capital
Develop a Public Art Program	Comprehensive Plan, PAI	\$200,000	Capital
Lead Service Line Replacement Plan	PAI	\$500,000	Water
Facilities Condition Assessment	Sustainability Plan, PAI	\$75,000	Maj. Buildings



\$14.5 Million for Guiding DG / PAI's

Action Item	Plan / PAI	Funding Amount	Fund
Fairview Focus Area and Connection Area TIF	Comprehensive Plan, PAI	\$30,000	Fairview TIF
Close the Ogden TIF	PAI	\$5,200,000	Ogden TIF
Enhanced Parkway Tree Inventory	Sustainability Plan	\$125,000	General
Street Intersection Improvements	Active Transportation Plan	Included in Roadway Maintenance and ROW Accessibility Improvements - no line item	Capital
Complete an Attainable Housing Study	Comprehensive Plan, PAI	Will be completed within the GF budget - no line item	General
Update the Zoning Ordinance	Comprehensive Plan, PAI	Will be completed within the GF budget - no line item	General
Amend the Sign Ordinance to Allow Digital Signs	PAI	Will be completed within the GF budget - no line item	General
Consider a Private Tree Ordinance	Comprehensive Plan, PAI	Will be completed within the GF budget - no line item	General
Enhance Boards and Commissions Engagement	PAI	Will be completed within the GF budget - no line item	General



\$5.2 Million for Ogden TIF Redevelopment Projects

- Perillo Rolls-Royce (\$2.5 million)
- 1250 Ogden (\$1.2 million)
- Redevelopment project in the planning stages (\$1.5 million)



Ogden TIF - \$1.9 Million Distribution to Taxing Bodies

- Distribution of all Increment Received in FY26
- VoDG Distribution is \$190,000 (10%)



\$1 Million In Funding for Village Facilities Maintenance

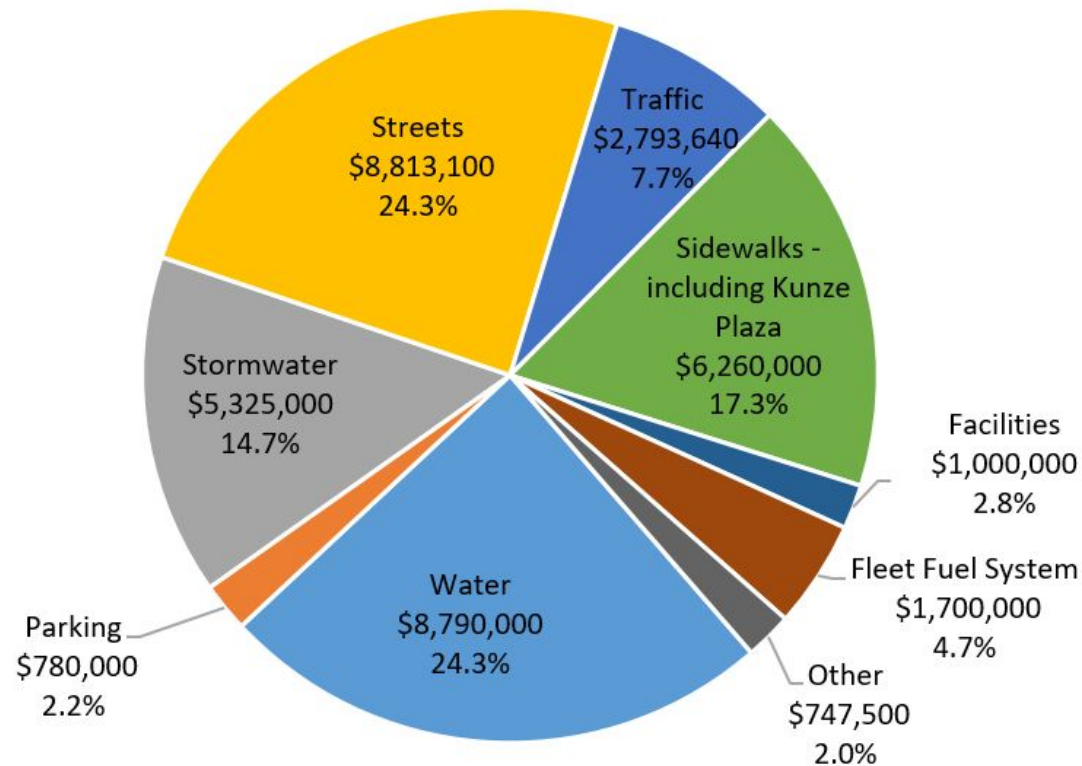
- The Major Buildings Fund includes \$1M for Maintaining Village-owned Facilities
- Village is Analyzing the Current Condition of Major Buildings & Preparing a Multi-year Maintenance Plan
- FY26 Projects - TBD



\$36.21 Million Investment in Infrastructure



\$36.21 MILLION



Water Rate Study & Capital Plan Implementation

- 9% Rate Increase Effective July 1
 - Confirmed Rate Sufficiency
 - \$60/year Increase for Typical House
- \$8.8 Million for Projects
 - Summit Street Water Tank Rehab
 - Back-up Well Rehab
 - Main Replacements
 - Lead Service Line Replacements
- \$13 Million Bond Issue
 - Spend Proceeds over 3 Years



Over \$1.2 Million for EDC and DMC

- \$714,064 for EDC
- \$510,000 for DMC



FY26 Proposed Budget

7:00 p.m.

Betty Cheever Council Chambers

November 4, 2025

