

VILLAGE OF DOWNERS GROVE
Report for the Village Council Meeting
11/18/2025

SUBJECT:	SUBMITTED BY:
Neighborhood Traffic Study 11, Amendments to Chapter 14 of the Municipal Code	Scott Vasko Director of Engineering

SYNOPSIS

An ordinance has been prepared to amend certain sections within Chapter 14 of the Municipal Code concerning traffic controls, speed limits, and pedestrian/bicycle safety improvements per Neighborhood Traffic Study 11.

STRATEGIC PLAN ALIGNMENT

The goals for 2024-2026 include *Top Quality Infrastructure* and *Exceptional Municipal Services*.

FISCAL IMPACT

The FY26 budget has sufficient funding to pay for the recommended improvements.

UPDATE & RECOMMENDATION

This item was discussed at the November 11, 2025 Village Council meeting. Staff recommends approval on the November 18, 2025 Active Agenda.

The Village Council considered this item at the November 11, 2025 meeting and requested that staff provide additional information about using a decorative piano key design for pedestrian crosswalks. The Village, in cooperation with DuPage County, plans to issue a call for bids for pavement striping in spring 2026. Striping work is planned for summer 2026. The use of a decorative piano key design may affect installation cost, maintenance cost, and the ability to participate in the cooperative contract with DuPage County. Staff will continue to investigate the impacts of using a decorative piano key design and will make recommendations to the Council prior to going out for bid.

BACKGROUND*Neighborhood Traffic Study 11*

In 2010, the Village began a process of studying traffic on a neighborhood by neighborhood basis. The most recent study (attached) focused on area 11, which is bounded by the railroad tracks to the north, 63rd Street to the south, Maple Grove Forest Preserve and the Village's western boundary to the west, and Carpenter Street north of Maple Avenue and Main Street south of Maple to the east. KLOA, Inc. was selected as the consultant to perform this study and began work in May 2025.

The scope of the study included an inventory of existing conditions and significant data collection, which occurred in May 2025 and included:

- Existing land uses
- Physical operating characteristics of the roadways (e.g. lanes, speed limits, etc.)
- Existing traffic control devices
- Existing pedestrian and bicycle facilities
- Existing daily traffic volumes and vehicle speeds
- Existing peak hour vehicle, pedestrian and bicycle counts for certain intersections
- Review of school operations in the neighborhood

The study includes recommendations that are categorized depending upon their relative ease of implementation and cost. The Transportation and Parking Commission reviewed the draft Neighborhood Traffic Study 11 report during their October 8, 2025 meeting and voted 4 to 0 approve the study's recommendations. The recommended actions are summarized in the table below:

Action	Intersection
Replace yield signs with stop sign control	Carpenter Street with Summit Street Plymouth Street with Jefferson Avenue Brookbank Road with 60 th Place Brookbank Road with Wallen Place Brookbank Road with 62 nd Street Brookbank Road with 62 nd Place Carpenter Street with 62 nd Place/Lane Place Hillcrest Road with 61 st Street
Two-way intersections with no control to be converted to two-way stop sign control	Brookbank Road with Turvey Road/Brook Lane Middaugh Avenue with 60 th Place Carpenter Street with 60 th Place
T-intersections with no traffic control to be converted to one-way stop sign control	20 locations
Install school advanced crossing assemblies	Two locations near Hillcrest Elementary One location near Indian Trail Elementary
Install high visibility, ladder style crosswalks	Middaugh Avenue with 60 th Street Brookbank Road with 59 th Street Brookbank Road with 61 st Street Carpenter Street with 59 th Street Carpenter Street with 61 st Street Main Street with 61 st Street
Install curb extensions	Carpenter Street with Gilbert Avenue Plymouth Street with Jefferson Avenue Brookbank Road with 62 nd Place

The TaP commission also recommended as part of their approval of NTS #11 to study the reduction of speed limits from 25 MPH to 20 MPH on all streets within this study area. Staff does not recommend this action based on the fact that if a speed limit reduction is done it should be studied throughout the entire Village and not one neighborhood. Choosing to do one neighborhood will cause confusion to the motoring public.

Neighborhood Traffic Study 11 Implementation

Installation of signage can be performed by Public Works forces during the spring of 2026 after Village Council approval. Striping improvements will be performed as part of future projects, or under the Village's striping maintenance contract as budget allows.

ATTACHMENTS

Draft Neighborhood Traffic Study 11

Draft Meeting Minutes - TaP Commission October 8, 2025

Ordinance

VILLAGE OF DOWNERS GROVE
COUNCIL ACTION SUMMARY

INITIATED: Village Attorney **DATE:** November 18, 2025
(Name)

RECOMMENDATION FROM: _____ **FILE REF:** _____
(Board or Department)

NATURE OF ACTION:

- ☒ Ordinance
- ☐ Resolution
- ☐ Motion
- ☐ Other

STEPS NEEDED TO IMPLEMENT ACTION:

Motion to Adopt "AN ORDINANCE AMENDING CERTAIN TRAFFIC CONTROL, PARKING AND SPEED PROVISIONS AND PEDESTRIAN/BIKE SAFETY IMPROVEMENTS", as presented.



SUMMARY OF ITEM:

Adoption of this ordinance shall amend certain traffic control, parking and speed provisions and pedestrian/bike safety improvements related to Neighborhood Traffic Study Area 11.

RECORD OF ACTION TAKEN:

ORDINANCE NO. _____

**AN ORDINANCE AMENDING CERTAIN
TRAFFIC CONTROL, PARKING AND SPEED PROVISIONS AND
PEDESTRIAN/BIKE SAFETY IMPROVEMENTS**

BE IT ORDAINED by the Village Council of the Village of Downers Grove in DuPage County, Illinois, as follows: (Additions are indicated by redline/underline; deletions by ~~strikeout~~):

Section 1. That Section 14.63 is hereby amended to read as follows:

Sec 14.63 Isolated Yield Right-Of-Way Signs

On the basis of traffic investigations at the below named intersections, it is found that traffic conditions warrant preference to traffic as indicated and that the enumerated streets should be designated as "yield right of way entrances".

~~Hillcrest Road. At the southeast corner of the intersection of Hillcrest Road and 61st Street, regulating northbound traffic on Hillcrest Road.~~

~~Plymouth Street. At the northwest and southeast corners of the intersection of Plymouth Street and Jefferson Avenue, regulating northbound and southbound traffic on Plymouth Street.~~

~~Summit Street. At the northeast corner of the intersection of Summit Street and Carpenter Street, regulating westbound traffic on Summit Street.~~

~~Wallen Place. At the northeast corner of the intersection of Wallen Place and Brookbank Road, regulating eastbound traffic on Wallen Place.~~

~~60th Street. At the northeast and southwest corners of the intersection of 60th Street and Brookbank Road, regulating eastbound and westbound traffic on 60th Street.~~

~~62nd Place. At the northeast corner of the intersection of 62nd Place and Brookbank Road, regulating westbound traffic on 62nd Place.~~

~~62nd Place. At the northeast and southwest corners of the intersection of 62nd Place and Carpenter Street, regulating eastbound and westbound traffic on 62nd Place.~~

~~62nd Street. At the southwest corner of the intersection of 62nd Street and Brookbank Road, regulating eastbound traffic on 62nd Street.~~

Section 2. That Section 14.67 is hereby amended to read as follows:

Sec 14.67 Crosswalks Designated

(a) Pedestrian crosswalks are hereby designated at the locations listed below on the following streets:

~~Andrus Avenue. Across Andrus Avenue at Dunham Road.~~

~~Barrett Street. Across Barrett Street at Palmer Street.~~

~~Barrett Street. Across Barrett Street at 71st Street.~~

.....
Crystal Avenue. Across Crystal Avenue at Dunham Road.

.....
Curtiss Street. Across Curtiss Street at Katrine Avenue.

.....
Fairmount Avenue. Across Fairmount Avenue at 63rd Street.

.....
Katrine Avenue. Across Katrine Avenue at Curtiss Street.

Lacey Road. Across Lacey Road on both east and west sides of Esplanade Road.

Lacey Road. Across Lacey Road approximately two hundred and eighty feet (280') east of Esplanade Road.

.....
Palmer Street. Across Palmer Street east of Powell Street.

.....
67th Street. Across 67th Street at Main Street.

68th Place. Across 68th Place at Powell Street.

Section 3. That Section 14.71 is hereby amended to read as follows:

The crosswalks within the Village designated hereby as "school crossings" are as follows:

Grand Avenue. Across Grand Avenue at 61st Street.

.....
 Powell Street. Across Powell Street on the north side and south side of Palmer Street.

.....
Saylor Street. Across Saylor Street at Dunham Road.

.....
61st Street. Across 61st Street at Grand Avenue.

67th Place. Across 67th Place at Dunham Road.

Section 4. That Section 14.80 is hereby amended to read as follows:

Sec 14.80 Isolated Stop Signs

There shall be erected in conspicuous places as hereinafter designated, signs lettered with the word "Stop", which signs shall be so located as to direct vehicular traffic on the specified streets to come to a full stop before proceeding into or across the intersecting streets:

.....

Brook Lane. At the intersection with Brookbank Road, regulating westbound traffic on Brook Lane.

Brookbank Road. At the northwest corner of the intersection with Turvey Road, regulating southbound traffic on Brookbank Road.

Brian Grant Court. At the intersection with Springside Avenue, regulating eastbound traffic on Brian Grant Court.

.....

Carpenter Street. On the northwest and southeast corners of the intersection with 61st Street, regulating northbound and southbound traffic on Carpenter Street.

.....

George Street. At the northeastern corner of the intersection with Plymouth Street, regulating westbound traffic on George Street.

George Street. At the southwestern corner of the intersection with Hillcrest Road, regulating eastbound traffic on George Street.

.....

Hawthorne Lane. At the intersection with Brookbank Road, regulating westbound traffic on Hawthorne Lane.

.....

Hillcrest Court. At the intersection with Ridgewood Circle, regulating westbound traffic on Hillcrest Court.

Hillcrest Road. At the intersection with Thornwood Drive, regulating northbound traffic on Hillcrest Road.

Hillcrest Place. At the southeast corner of the intersection of Hillcrest Place and 61st Street, regulating northbound traffic on Hillcrest Place.

.....

Lane Place. At the southwestern corner of Lane Place with Summit Street, regulating southbound traffic on Lane Place.

Lane Place. At the intersection with 61st Street, regulating northbound traffic on Lane Place.

.....

Linscott Avenue. Approximately one hundred fifty feet (150') south of Ogden Avenue, directing eastbound and westbound traffic in the alley to stop for northbound and southbound traffic.

.....

Meadow Lane. At the southeastern intersection with Brookbank Road, regulating eastbound traffic on Meadow Lane.

.....

Middaugh Court. At the intersection of Middaugh Avenue, regulating eastbound traffic on Middaugh Court.

.....

Plymouth Street. At the northwest and southeast corners of the intersection of Plymouth Street and Jefferson Avenue, regulating northbound and southbound traffic on Plymouth Street.

.....

Ridgewood Circle. At the intersection with 61st Street, regulating southbound traffic on Ridgewood Circle.

.....

Summit Street. At the northeast corner of the intersection of Summit Street and Carpenter Street, regulating westbound traffic on Summit Street.

.....

~~Traube Avenue. At the southwest and northeast corners of the intersection of Traube Avenue and Roslyn Road, to direct traffic proceeding in an easterly and westerly direction on Traube Avenue to come to a full stop before proceeding into or across Roslyn Road.~~

Thornwood Drive. At the northeastern intersection with Plymouth Street, regulating westbound traffic on Thornwood Drive.

Turvey Road. At the southwest corner of the intersection with Brookbank Road, south of Hawthorne Road, regulating eastbound traffic on Turvey Road.

Turvey Road. At the southwest corner of the intersection with Brookbank Road, near Brook Lane, regulating eastbound traffic on Turvey Road.

Turvey Road. At the intersection with Turvey Court and Turvey Road, regulating westbound traffic on Turvey Road.

Turvey Road. At the intersection with Turvey Road, approximately three hundred forty feet (340') west of Brookbank Road, regulating westbound traffic on Turvey Road.

.....

Wallen Place. At the northeast corner of the intersection of Wallen Place and Brookbank Road, regulating eastbound traffic on Wallen Place.

.....

~~41st Street. At the northeast and southwest corners of the intersection of 41st Street and Washington Street, to direct vehicular traffic proceeding easterly and westerly on 41st Street to come to a full stop before proceeding across or into Washington Street.~~

.....

60th Place. At the intersection with Middaugh Avenue, regulating westbound traffic on 60th Place.

60th Place. At the northeast and southwest corners of the intersection of 60th Place and Brookbank Road, regulating eastbound and westbound traffic on 60th Place.

60th Place. At the northeast and southwest corners of the intersection of 60th Place and Carpenter Street, regulating eastbound and westbound traffic on 60th Place.

60th Street. At the northeast corner of the intersection with Carpenter Street, regulating westbound traffic on 60th Street.

.....
62nd Court. At the intersection with Carpenter Street, regulating westbound traffic on 62nd Court.

62nd Place. At the northeast corner of the intersection of 62nd Place and Brookbank Road, regulating westbound traffic on 62nd Place.

62nd Place. At the northeast and southwest corners of the intersection of 62nd Place and Carpenter Street, regulating eastbound and westbound traffic on 62nd Place.

62nd Street. At the intersection with Middaugh Avenue, regulating westbound traffic on 62nd Street.

62nd Street. At the southwest corner of the intersection of 62nd Street and Brookbank Road, regulating eastbound traffic on 62nd Street.
.....

Section 5. That Section 14.80.1 is hereby amended to read as follows:

Sec 14.80.1 All-Way Stop Signs

There shall be erected in conspicuous places at the following intersections signs lettered with the words "All-Way Stop", which signs shall be so located as to direct all traffic to come to a full stop before proceeding into the intersection:

.....
Roslyn Road and Traube Avenue

.....
Washington Street at 41st Street.
.....

Section 6. That Section 14.98 is hereby amended to read as follows:

Sec 14.98 No Parking Zones, Generally

No person shall park or let stand, any automobile, motor vehicle or other vehicle at any time in any of the following locations:

.....
Birch Avenue, on the south side from the intersection with Washington Street to a point thirty feet (30') east of Washington Street.
.....

Gierz Avenue, on the north side from Douglas Road to a point fifty feet (50') west from Douglas Road, and on the south side, from Douglas Road to a point fifty feet (50') east of Douglas Road.
.....

Woodward Avenue, on the east side from Ogden Avenue to a point two hundred twenty feet (220') south of Ogden Avenue, and on west side, from Ogden Avenue to a point ~~twenty-seven feet (27')~~ one hundred and twenty feet (120') south of Ogden Avenue.

.....

Section 7. That Section 14.103 is hereby amended to read as follows:

Sec 14.103 No Parking; Between 7:00 AM And 4:00 PM On School Days

No person shall park or let stand any automobile, motor vehicle or other vehicle at any time between the hours of 7:00 A.M. and 4:00 P.M. local time, on any school day, in the following locations:

Middaugh Avenue, on the east side, from Grant Street to a point two hundred twenty feet (220') north of the north line of Grant Street.

.....

Section 8. That Section 14.103.3 is hereby amended to read as follows:

Section 14.103.3 No Parking; Between 7:00 AM And 1:00 PM, Except On Weekends And Holidays

No person shall park or let stand any automobile, motor vehicle or other vehicle at any time between the hours of 7:00 A.M. and 1:00 P.M., local time, on any day except Saturdays, Sundays and holidays in the following locations:

.....

Middaugh Avenue, on the east side, from Prairie Avenue to ~~a point two hundred twenty feet north of the north line of~~ Grant Street.

.....

Section 9. That Section 14.103.4 is hereby amended to read as follows:

Sec 14.103.4 No Parking; Between 8:00 AM And 11:00 AM, Except On Weekends And Holidays

No person shall park or let stand any automobile, motor vehicle or other vehicle at any time between the hours of 8:00 A.M. and 11:00 A.M., local time, on any day except Saturday, Sunday and holidays, in any of the following locations:

.....

Stanley Avenue, on the east side, from Grant Street to Sherman Street.

.....

Section 10. That Section 14.105 is hereby deleted in its entirety:

~~Sec 14.105 One Hour Parking Reserved~~

~~No person shall park, stop or let stand for an uninterrupted period of more than one (1) hour, any automobile, truck, or motor driven vehicle in any of the following locations:~~

~~*Burlington Avenue, on the south side, from a point thirty-five feet (35') east of Mochel Drive to a point forty-five feet (45') east of Mochel Drive and from a point seventy-five feet (75') east of Mochel Drive to a point one hundred seventy feet (170') east of Mochel Drive.*~~

~~(Ord. No. 685, § 2; Ord. No. 936, § 1; Ord. No. 1473, § 4; Ord. No. 1541, § 3) (Ord. 5134, Amended, 05/11/2010)~~

Section 11. That Section 14.105.07 is hereby amended to read as follows:

Sec 14.105.07 Two-Hour Parking; Between 6:00 AM And 6:00 PM., Except On Sundays And Holidays (2-Hour Parking)

Except on Sundays and holidays, no person shall park, stop or let stand any automobile, motor vehicle or other vehicle for more than two (2) consecutive hours at any time between the hours of 6:00 A.M. and 6:00 P.M., local time, in any of the following locations, excluding those spaces designated as accessible parking spaces under DGMC Section 14.108:

.....

Burlington Avenue, on the south side, from a point thirty-five feet (35') east of Mochel Drive to a point two hundred seventy feet (270') east of Mochel Drive.

.....

Section 12. That all ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

Section 13. That this ordinance shall be in full force and effect from and after its passage and publication in the manner provided by law.

Mayor

Passed:

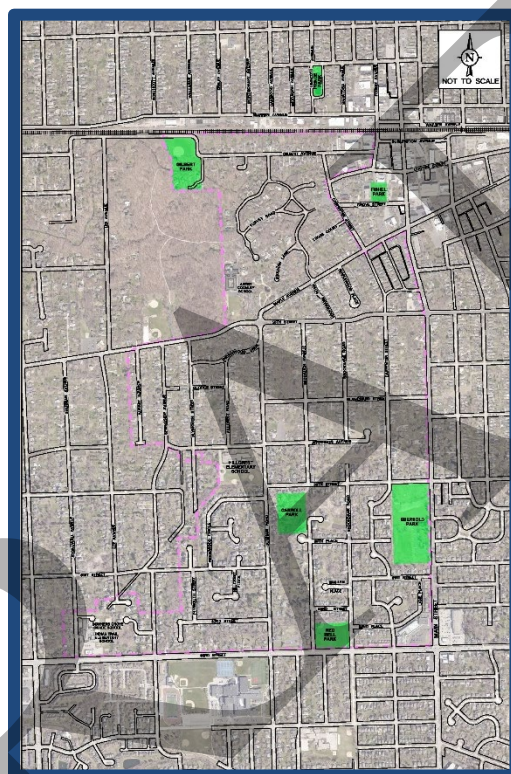
Published:

Attest: _____

Village Clerk

Neighborhood Traffic Study Area Number 11

Downers Grove, Illinois



Prepared For:



KLOA
Kenig, Lindgren, O'Hara, Aboona, Inc.

October 27, 2025

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1. Introduction

The Village of Downers Grove has retained Kenig, Lindgren, O'Hara, Aboona, Inc. (KLOA, Inc.) to conduct the neighborhood traffic study for Area Number 11. Located on the west side of the Village of Downers Grove, the neighborhood is generally bounded by BNSF Railway tracks on the north, Forest Avenue, Carpenter Street, and Main Street on the east, 63rd Street on the south, and the Village's western boundary on the west (generally east of Lee Avenue). The neighborhood contains multiple north-south, east-west, and diagonal roads. Primarily consisting of single-family and multi-family homes, the neighborhood also contains Hillcrest Elementary School, Indian Trail Elementary School, which includes Grove Children's Preschool, Avery Coonley School, and five parks. Downers Grove South High School is located directly south of the neighborhood on the south side of 63rd Street. In addition, downtown Downers Grove is located adjacent to the northeast section of the neighborhood and a shopping center is located in the southeast corner of the neighborhood. **Figure 1** and the following page show the location of the neighborhood (all of the figures for this study are provided in the Appendix).

The purpose of the neighborhood study was to (1) thoroughly examine the existing vehicular, pedestrian, and bicycle operations within the neighborhood, (2) identify operational issues and safety concerns, (3) analyze potential mitigation measures, and (4) develop recommendations to address operational issues, calm traffic conditions, and increase vehicular and pedestrian safety.



2. Existing Neighborhood Conditions

Transportation conditions were inventoried to obtain a database for evaluating the existing operations within the neighborhood and along the roadways bordering the neighborhood. The components of existing conditions that were inventoried within the neighborhood included the following:

- Existing land uses
- Physical and operating characteristics of the roadways (i.e., number of lanes, speed limits, traffic control, etc.)
- Existing traffic control devices
- Existing pedestrian and bicycle facilities
- Existing daily traffic volumes and vehicle speeds
- Existing morning and evening peak hour volumes

Study Area and Existing Land Uses

The neighborhood is generally bounded by BNSF Railway tracks on the north, Forest Avenue, Carpenter Street, and Main Street on the east, 63rd Street on the south, and the Village's western boundary on the west (generally east of Lee Avenue). Located on the west side of the Village, single-family homes are the predominant land use within the neighborhood with downtown Downers Grove located adjacent to the northeast section of the neighborhood and a shopping center located in the southeast corner of the neighborhood. The Denburn Woods neighborhood is generally located west of Carpenter Street bounded by Gilbert Avenue on the north and Maple Avenue on the south. The neighborhood contains five parks (see inset). In addition, Hillcrest Elementary School and Avery Coonley School are located in the western section of the neighborhood in the southwest quadrant of the Dunham Road/Jefferson Avenue intersection and the Maple Avenue/55th Street intersection. Indian Trail Elementary School and Grove Children's Preschool are located in the southwest section of the neighborhood on the east side of Stonewall Avenue just north of 63rd Street. Downers Grove South High School is located directly south of the neighborhood on the south side of 63rd Street.

Neighborhood Parks

- *Ebersold Park* is located on the west side of Main Street south of 59th Street.
- *Gilbert Park* is located on the south and west sides of Gilbert Avenue just west of Jacqueline Drive.
- *Ned Bell Park* is located in the northwest quadrant of the 63rd Street/Brookbank Road intersection.
- *Carroll Park* is located just south of 59th Street and just east of Dunham Road.
- *Fishel Park* is located on the north side of Grove Street west of Main Street.
- *Maple Grove Forest Preserve* is located north of 55th Street generally adjacent to the west side of the neighborhood.

Existing Roadway System

The four external roadways that border the neighborhood are described below.

63rd Street is an east-west, minor arterial road that has two lanes in each direction. Separate left-turn lanes are provided on 63rd Street at its signalized intersections with Main Street, Dunham Road, and Springside Avenue. 63rd Street is under the jurisdiction of the DuPage County Division of Transportation (DuDOT), has a posted speed limit of 40 mph, and has an Annual Average Daily Traffic (AADT) volume of 2040 vehicles (Illinois Department of Transportation [IDOT] 2024).

Main Street is a north-south, minor arterial road that has one lane in each direction north of Maple Avenue and two lanes in each direction south of Maple Avenue. Separate left-turn lanes are provided on Main Street at its signalized intersections with Burlington Avenue, Curtiss Street, 55th Street, and 63rd Street. A separate northbound right-turn lane is located at the intersection of Main Street with Maple Avenue. The Main Street/Maple Avenue and Main Street/59th Street intersections are under traffic signal control. North of 55th Street, Main Street is under the jurisdiction of the Village of Downers Grove, has a posted speed limit of 25 mph, and has an AADT volume of 12,900 (IDOT 2024). South of 55th Street, Main Street is under the jurisdiction of DuDOT, has a posted speed limit of 35 mph, and has an AADT volume of 13,400 vehicles (IDOT 2024).

55th Street is an east-west, minor arterial road that has two lanes in each direction. Separate left-turn lanes are provided on 55th Street at its signalized intersection with Main Street. The 55th Street/Maple Avenue/Dunham Road intersection is under traffic signal control. 55th Street is under the jurisdiction of DuDOT, has a posted speed limit of 35 mph, and has an AADT volume of 12,400 vehicles (IDOT 2024) east of Maple Avenue and a posted speed limit of 40 mph and an AADT volume of 18,900 vehicles (IDOT 2024) west of Maple Avenue.

Internal Neighborhood Roadways

Excluding the arterial roadways that border and traverse the neighborhood, the following summarizes the physical and operating characteristics of the neighborhood roadways.

- All the roadways within the neighborhood are classified as local roads except the following, as shown in **Figure 2**:
 - Dunham Road is classified as a collector road
 - 59th Street is classified as a collector road
 - Gilbert Avenue is classified as a collector road
 - Forest Avenue between Warren Avenue and Curtiss Street is classified as a collector road
 - Maple Avenue is classified as a collector road
- All the neighborhood roads provide one lane in each direction.

- Exclusive left-turn lanes are provided at the following intersections:
 - Main Street with Maple Avenue (eastbound and southbound approaches)
 - Main Street with 55th Street (all approaches)
 - Main Street with 59th Street (eastbound and westbound approaches)
 - Main Street with 63rd Street (all approaches)
 - 55th Street with Maple Avenue/Dunham Road (northbound and southbound approaches)
 - 63rd Street with Dunham Road (all approaches)
 - 63rd Street with Springside Avenue (eastbound and southbound approaches)
 - An exclusive right-turn lane is provided on the northbound approach of Main Street at its intersection with Maple Avenue
 - Centerline pavement markings are provided along the entire length or sections of Maple Avenue, Dunham Road, 61st Street, Carpenter Street between Gilbert Avenue and Maple Avenue, the curve along Jefferson Avenue, and the curves along Carpenter Street in the south section of the neighborhood. In addition, parking lines are provided on the east side of Carpenter Street, north side of Grove Street, and north side of 61st Street.
 - The posted speed limit on most of the neighborhood roads is 25 miles per hour except for the following (see **Figure 3**):
 - 30 mph advisory speed zones are located along the two curves on 55th Street within the study area.
 - 15 mph advisory speed zones located along the following roads:
 - The curved section of Gilbert Avenue at Gilbert Park
 - The curved section of Maple Avenue just north of 55th Street
 - The two curved sections of Carpenter Street between 59th Street and 61st Street
 - The curved section of Carpenter Street south of 61st Street
 - Through the Y-intersection of Thornwood Drive with Hillcrest Road
 - The roads in the Denburn Woods neighborhood have a speed limit of 20 mph.
 - 20 mph school speed zones that are in effect on school days when children are present are located on multiple roads serving Hillcrest Elementary School, Indian Trail Elementary School, and Grove Children's Preschool.
- It should be noted that many of the 25 mph speed limit signs in the neighborhood have yellow borders to further highlight the posted speed limits.
- Parking is generally provided on one or both sides of the roadways although parking is regulated on several of the roads.

Existing Intersection Traffic Control

Figure 4 shows the existing intersection traffic control within the neighborhood and the following provides a summary of the existing traffic control at intersections within the neighborhood:

- Four intersections are under traffic signal control
- Six intersections are under all-way stop sign control
- Fifty-two intersections are under two-way or one-way stop sign control
- Eight intersections are under two-way or one-way yield sign control
- Twenty-three intersections have no intersection traffic control

At many of the two-way or one-way stop sign-controlled intersections, a “Cross Traffic Does Not Stop” plaque is located below the stop signs.

Pedestrian and Bicycle Facilities and Traffic Control Devices

Sidewalk System

Sidewalks are generally located on one side of all the roads in the neighborhood and in many cases on both sides of the road except the Denburn Woods neighborhood which is generally bounded by Gilbert Avenue on the north, Carpenter Street on the east, Maple Avenue on the south, and the Village limits on the west. In addition, high visibility and standard crosswalks are provided at many intersections within the neighborhood, particularly in proximity to Downers Grove South High School, Hillcrest Elementary School, Indian Trail Elementary School, Grove Children’s Preschool, and the five parks.

Bike Routes

The 2013 *Village of Downers Grove Bicycle and Pedestrian Plan* designates the following roads as bike routes that extend through the neighborhood:

- Gilbert Avenue through the neighborhood
- Carpenter Street between Gilbert Avenue and Maple Avenue
- Maple Avenue between Carpenter Street and 55th Street
- Dunham Road through the neighborhood
- 59th Street between Main Street and Dunham Road

In addition, a multi-use path was completed on the south side of Jefferson Avenue between Dunham Road and Plymouth Street in the Summer of 2025. Jefferson Street between Plymouth Street and Springside Avenue is also classified as a bike route. Further, Forest Avenue and Curtiss Street west of Forest Avenue, which are adjacent to the neighborhood, are classified as bike routes. Sharrow pavement markings are located along Carpenter Street between Gilbert Avenue and Maple Avenue. Bike route signs are located along all the designated bike routes.

It should be noted that the *Village of Downers Grove Active Transportation Plan* was adopted by the Village on April 8, 2025 and includes an updated bike plan. The recommendations of the updated bike plans are provided in Chapter 4 - Detailed Evaluation and Recommendations of this study.

Pedestrian and Bicycle Traffic Control Devices, Signage, and Pavement Markings

The following summarizes and **Figures 5** and **6** illustrates the pedestrian and bicycle traffic control devices, signage, and pavement markings located within the neighborhood:

- Pedestrian advanced crossing assemblies (W11-2, W16-9P), pedestrian crossing assemblies (W11-2, W16-7P), and in-street pedestrian crossing signs (R1-6a) are provided at the following locations:
 - Carpenter Street at Curtiss Street
 - Carpenter Street midblock pedestrian crossing between Curtiss Street and Grove Street
 - Maple Avenue at Lane Place
 - Maple Avenue at Maplewood Place
 - Maple Avenue at Brookbank Road
 - 55th Street at Springside Avenue
 - Jefferson Avenue at Brookbank Road
 - Middaugh Avenue at 62nd Street
- Dedicated school crossing signs are provided at the following intersections or locations which include School Advance Crossing Assemblies (S1-1, W16-9P), School Crossing Assemblies (S1-1, W16-7P), and/or SCHOOL pavement markings on the roads:
 - 55th Street with Maple Avenue/Dunham Road
 - Main Street with 59th Street
 - Dunham Road with Jefferson Avenue
 - Jefferson Avenue with Hillcrest Road
 - 61st Street and Plymouth Street
 - 63rd Street with Dunham Road
 - 63rd Street with Springside Avenue
 - 63rd Street with Stonewall Avenue
 - On Plymouth Street north of Jefferson Avenue
 - On 59th Street east of Dunham Road
 - On Springside Avenue south of Jefferson Avenue
 - On Dunham Road north and south of 61st Street
 - On Stonewall Avenue at the midblock crosswalk north of 63rd Street
- School crossing guards are stationed at the Jefferson Avenue/Dunham Road and Jefferson Avenue/Hillcrest Road intersections, which are adjacent to Hillcrest Elementary School.

- The traffic signals at the 63rd Street/Springside Avenue, 63rd Street/Dunham Road, Main Street/63rd Street, Main Street/59th Street, Main Street/55th Street, and 55th Street/Maple Avenue/Dunham Road intersections have countdown pedestrian signals on all legs of each intersection.
- Sharrow pavement markings are located on Carpenter Street between Gilbert Avenue and Maple Avenue.
- Bike Route signs are located on all the bike routes in the neighborhood.

Existing Daily Traffic Volumes and Speed Surveys

In order to determine the existing traffic volumes and speeds along the neighborhood roadways, KLOA, Inc. conducted daily machine traffic counts and speed surveys at 30 locations within the neighborhood. Of the total 30 locations, approximately 17 were conducted along the north-south roadways and 13 were conducted along the east-west roadways. The traffic counts and speed surveys were generally conducted in late May and early June 2025 for a minimum of two days and were broken down by direction and by hour.

Figure 7 shows the two-way daily traffic volumes and **Figure 8** shows the average and 85th percentile speeds observed on the roadways. The average speed is the sum of the observed speeds of all the vehicles divided by the total vehicles on that segment of the road. Average speeds are used to determine the speeds at which motorists are typically traversing a roadway section, whereas the 85th percentile speed represents the speed at or below which 85 percent of vehicles on a roadway section travel under free flow conditions.

Existing Morning and Afternoon/Evening Peak Period Traffic Volumes

In addition to the daily traffic counts and speed surveys, KLOA, Inc. conducted manual peak period vehicle, pedestrian, and bicycle counts at the following three intersections within the study area:

1. Jefferson Avenue with Dunham Road
2. Jefferson Avenue with Hillcrest Road
3. 63rd Street with Stonewall Avenue

The counts were conducted for one day at each intersection on Wednesday, May 7, 2025 during the morning (7:00 A.M. to 9:00 A.M.) and afternoon/evening (2:00 P.M. to 6:00 P.M.) peak periods. **Figure 9** illustrates the existing weekday morning, afternoon, and evening peak hour vehicle volumes and **Figure 10** illustrates the pedestrian peak hour volumes.

3. Evaluation of Existing Conditions

To determine how the transportation system is currently functioning, KLOA, Inc. examined the existing operating characteristics within the neighborhood. The purpose of this evaluation was to identify and quantify the current operations and ascertain how the neighborhood's infrastructure and land uses contribute to the existing conditions. This was accomplished by reviewing and analyzing the existing traffic volumes, the speed surveys, and the crash data as well as the physical characteristics of the neighborhood and its transportation system. The evaluation provides the basis to thoroughly analyze and develop recommendations pertaining to the operation and design of the internal transportation system.

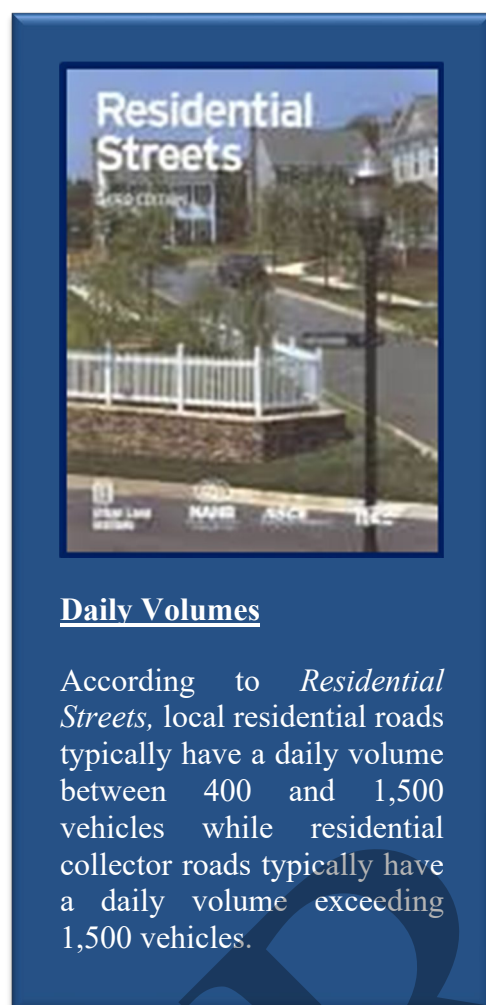
Nighborhood Factors that Contribute to Traffic Volume and Travel Speed

It is important to note that traffic volumes and speeds on neighborhood roads are influenced by several factors, including:

- Roadway functional classification
- Location and directional orientation of roadway with respect to adjacent arterial roadways
- Roadway width
- Number of travel lanes
- Roadway surface
- Posted speed limits
- Spacing between traffic control devices
- Vertical grade (i.e., hills)
- Horizontal alignment (i.e., curves)
- Driver behavior

Many of these attributes are fixed within the neighborhood's infrastructure and are generally difficult and/or costly to modify. While communities strive to keep traffic volumes within typical ranges for the respective road classifications and operating speeds at or below the posted speed limit, it is often difficult to achieve given the above factors.

Review of the Daily Traffic Volumes



Daily Volumes

According to *Residential Streets*, local residential roads typically have a daily volume between 400 and 1,500 vehicles while residential collector roads typically have a daily volume exceeding 1,500 vehicles.

Figure 7 summarizes the average weekday traffic volumes by direction. **Table 1** summarizes the average weekday traffic volumes within the neighborhood, categorized by functional classification, and compares the volumes with the national residential road volume ranges as published in *Residential Streets*, Third Edition (see inset).

As can be seen from Table 1, the collector roads (Maple Avenue, Dunham Road, 59th Street, and Gilbert Avenue) generally carry the highest volume of traffic. This is expected given that collector roads link the local neighborhood roads and land uses to the external or arterial roadway system. Further, many of the collector roads extend the length of the neighborhood or between collector and/or arterial roads and serve many homes and other land uses within the neighborhood.

In addition, (1) Carpenter Street between Gilbert Avenue and Maple Avenue and (2) Curtiss Street between Carpenter Street and Forest Avenue carry a higher volume of traffic which exceeds the typical range of traffic volumes found on local roads (see inset). The higher volume of traffic on these two roads is due to the fact that both sections of roads are on the fringe of downtown Downers Grove and provide access to downtown Downers Grove. Both sections of road also serve as a bypass route around the intersection of 55th Street and

Main Street and around Main Street through downtown. It is important to note the rest of the local roads generally carry lower volumes that are well within the typical range of traffic volumes found on local roads.

Table 1
 DOWNERS GROVE NEIGHBORHOOD 11
 AVERAGE WEEKDAY (24-HOUR) TRAFFIC VOLUMES BY ROADWAY CLASSIFICATION

Roadway	Section	Existing Traffic Volumes	Within Typical Range
Collector Roads		1,500 – 7,500	
59 th Street	Middaugh Avenue to Brookbank Road	1,759	Yes
Dunham Road	Thornwood Drive to Blanchard Street	3,507	Yes
	Ridgewood Circle to 61 st Street	3,468	Yes
Gilbert Avenue	Brookbank Road to Carpenter Street	1,942	Yes
Maple Avenue	Carpenter Street to Brookbank Road	8,441	Yes
Local Roads		0 – 1,500	
60 th Place	Brookbank Road to Carpenter Street	143	Yes
61 st Street	Ridgewood Circle to Hillcrest Place	941	Yes
62 nd Place	Carpenter Street to Lane Place	144	Yes
62 nd Street	Plymouth Street to Dunham Road	288	Yes
Blanchard Street	Middaugh Avenue to Brookbank Road	415	Yes
Brookbank Road	Turvey Road to Meadow Lane	413	Yes
	55 th Street to Blanchard Street	252	Yes
	60 th Place to 61 st Street	573	Yes
Carpenter Street	Curtiss Street to Maple Avenue	4,261	No
	55 th Street to Blanchard Street	601	Yes
	Blanchard Street to 59 th Street	525	Yes
	59 th Street to 60 th Place	348	Yes
	61 st Street to 62 nd Place	194	Yes
Curtiss Street	Carpenter Street to Forest Avenue	2,647	No
Hillcrest Road	George Street to Jefferson Avenue	273	Yes
Jefferson Avenue	Plymouth Street to Hillcrest Road	477	Yes
	Dunham Road to Middaugh Avenue	286	Yes

Table 1
 DOWNERS GROVE NEIGHBORHOOD 11
 AVERAGE WEEKDAY (24-HOUR) TRAFFIC VOLUMES BY ROADWAY CLASSIFICATION
 (continued)

Roadway	Section	Existing Traffic Volumes	Within Typical Range
Local Roads			1,500 – 7,500
Middaugh Avenue	55 th Street to Blanchard Street	327	Yes
	60 th Place to 62 nd Street	198	Yes
Plymouth Street	George Street to Jefferson Avenue	343	Yes
Stonewall Avenue	61 st Street to 63 rd Street	859	Yes
Springside Avenue	55 th Street to Jefferson Avenue	587	Yes
	61 st Street to 63 rd Street	601	Yes
Ridgewood Circle	Dunham Road to 61 st Street	263	Yes
Thornwood Drive	Plymouth Street to Hillcrest Road	941	Yes

Review of the Travel Speed Surveys

Most of the roads within the neighborhood are regulated by a 25-mph neighborhood speed limit. In addition, 20 mph school speed zones that are in effect on school days when children are present are provided on multiple roads serving Hillcrest Elementary School, Indian Trail Elementary School, and Grove Children's Preschool. Further, several advisory speed zones are located in the neighborhood. Figure 8 summarizes the average and 85th percentile speeds by direction. **Table 2** summarizes the 85th percentile speeds within the neighborhood, categorized by functional classification, and indicates if the speeds were within normal ranges (five mph or less of the posted speed limit).

As shown in Figure 8 and Table 2, the average speeds were generally within several mph of the posted speed limit and the 85th percentile speeds were generally within five mph of the posted speed limit. However, several of the roadway sections did experience 85th percentile speeds that exceeded the posted speed limit by five mph. The higher 85th percentile speeds were primarily observed along those roadway sections that had longer lengths of free-flow conditions and/or along the collector roads. The speed surveys showed that the following roads had 85th percentile speeds that exceeded the posted speed limit by five mph:

- 59th Street
- 61st Street
- 62nd Street
- Gilbert Avenue
- Dunham Road
- Carpenter Street
- Middaugh Avenue
- Springside Avenue

Many of the recommendations outlined in the next section were developed to address the higher travel speeds observed within the neighborhood.

Travel Speeds

- Travel speeds are primarily influenced by the road's characteristics which are generally costly to modify.
- The Village's roadway system adds to higher speeds with long free-flow conditions.
- Courts typically only uphold tickets when they are 8 to 10 mph over the speed limit.
- As such, 85th percentile speeds within five (5) mph of the posted speed limit are typically considered reasonable.

Table 2
 DOWNERS GROVE NEIGHBORHOOD 11
 85TH PERCENTILE SPEEDS BY ROADWAY CLASSIFICATION

PERCENTILE SPEEDS BY ROADWAY CLASSIFICATION				
Roadway	Section	Existing 85 th Percentile Speeds		Within Typical Range
		NB/EB	SB/WB	
Collector Roads				
59 th Street	Middaugh Avenue to Brookbank Road	34	33	No
Dunham Road	Thornwood Drive to Blanchard Street	33	35	No
	Ridgewood Circle to 61 st Street	29	33	No
Gilbert Avenue	Brookbank Road to Carpenter Street	29	31	No
Maple Avenue	Carpenter Street to Brookbank Road	27	29	Yes
Local Roads				
60 th Place	Brookbank Road to Carpenter Street	20	23	Yes
61 st Street	Ridgewood Circle to Hillcrest Place	32	32	No
62 nd Place	Carpenter Street to Lane Place	29	27	Yes
62 nd Street	Plymouth Street to Dunham Road	31	30	No
Blanchard Street	Middaugh Avenue to Brookbank Road	32	32	No
Brookbank Road	Turvey Road to Meadow Lane	23	22	Yes
	55 th Street to Blanchard Street	23	21	Yes
	60 th Place to 61 st Street	28	31	No
Carpenter Street	Curtiss Street to Maple Avenue	21	24	Yes
	55 th Street to Blanchard Street	29	32	No
	Blanchard Street to 59 th Street	34	32	No
	59 th Street to 60 th Place	29	27	Yes
	61 st Street to 62 nd Place	21	20	Yes
Curtiss Street	Carpenter Street to Forest Avenue	23	23	Yes
Hillcrest Road	George Street to Jefferson Avenue	16	14	Yes
Jefferson Avenue	Plymouth Street to Hillcrest Road	28	27	Yes
	Dunham Road to Middaugh Avenue	27	27	Yes

Table 2
 DOWNERS GROVE NEIGHBORHOOD 11
 85TH PERCENTILE SPEEDS BY ROADWAY CLASSIFICATION (continued)

Roadway	Section	Existing 85 th Percentile Speeds		Within Typical Range
		NB/EB	SB/WB	
Local Roads				
Middaugh Avenue	55 th Street to Blanchard Street	30	29	No
	60 th Place to 62 nd Street	26	29	Yes
Plymouth Street	George Street to Jefferson Avenue	28	28	Yes
Stonewall Avenue	61 st Street to 63 rd Street	29	27	Yes
Springside Avenue	55 th Street to Jefferson Avenue	33	31	No
	61 st Street to 63 rd Street	29	27	Yes
Ridgewood Circle	Dunham Road to 61 st Street	24	24	Yes
Thornwood Drive	Plymouth Street to Hillcrest Road	23	23	Yes

Traffic Crash History

GIS traffic crash data for the neighborhood roads was obtained by the Village of Downers Grove for review and consideration when developing recommended traffic volume and/or speed mitigation measures in this study. The crash data is summarized in **Figures A through D** (located in the Appendix), which show the locations of the crashes for each year from January 2021 to December 2024. Based on the data, the following observations were made on the intersections internal to the neighborhood:

- The overall number of crashes along the internal neighborhood roads was limited. Excluding the crashes that occurred along the arterial roadways bordering or traversing the neighborhood (Main Street, 55th Street, and 63rd Street) the neighborhood internal roads averaged 10 to 11 crashes per year over the three-year period.
- Excluding the crashes that occurred along the arterial roadways bordering or traversing the neighborhood, very few intersections or specific locations within the neighborhood had more than one crash per year.

As such, the crash data shows that the neighborhood internal roadways and intersections have experienced a very low incidence of crashes.

However, it should be noted that the intersection of 55th Street with Carpenter Street has experienced a total of 13 crashes between January 2019 and September 2025. Only four crashes occurred between 2019 and 2023. However, a total of nine crashes occurred in 2024 and 2025. While Carpenter Street is under the jurisdiction of the Village, 55th Street is under the jurisdiction of DuDOT. Given the number of crashes that have occurred in the past two years, it is recommended that the Village and/or DuDOT perform a comprehensive traffic/safety study at this intersection to thoroughly evaluate the operation of the intersection and to develop recommendations to mitigate any issues.

Preliminary On-Street Parking Review

As part of the study, KLOA, Inc. preliminarily observed the on-street parking conditions within the neighborhood. Other than the additional on-street parking that occurs within proximity to or associated with Downers Grove South High School, Hillcrest Elementary School, Indian Trail Elementary School, Grove Children's Preschool, and the larger parks in the neighborhood, the neighborhood experiences limited on-street parking, similar to most neighborhoods. While the schools and parks have higher on-street parking demands, this is expected and typical of these types of uses. The on-street parking demand associated with the schools generally only occurs for approximately 15 to 20 minutes before and after school and the on-street parking demand associated with the parks generally occurs on evenings and weekends, when traffic volumes on the area roads are lower.

Review of Indian Trail Elementary School Campus

The Indian Trail Elementary School campus is located in the northeast quadrant of the intersection of 63rd Street with Stonewall Avenue and includes the Grove Children's Preschool. In addition to the two schools, the campus also contains the Board of Education facility for Grade School District 58. Currently, the Indian Trail Elementary School and Grove Children's Preschool have an enrollment of approximately 350 students in preschool through sixth grade with the school day generally extending as follows:

- Kindergarten through sixth grade students: 8:15 A.M. to 2:00 P.M. on Mondays and 8:15 A.M. to 3:00 P.M. on Tuesdays through Fridays
- Preschool students: 8:25 A.M. to 11:05 A.M. for the morning classes and 11:55 A.M. to 2:35 P.M. for the afternoon classes

The following briefly summarizes the transportation operations of the school:

- Staff and visitor parking for the two schools and the Board of Education facility is provided via a parking lot located on the south side of the school campus with access provided via two, one-way access drives located on the east side of Stonewall Avenue. The south access drive is restricted to inbound only access and the north access drive is restricted to outbound only access. In addition, a one-way, westbound loading lane is provided along the south side of the school building and the north side of the parking lot which is used for the drop-off/pick-up of students in kindergarten through sixth grade.

- A two-way, circulation road is located on the north side of the school building which contains a loading lane that is used for the drop-off/pick-up of preschool students. Access to the circulation road is provided via a single access drive located on the east side of Stonewall Avenue at the north end of the campus. A cul-de-sac is located at the east end of the circulation road to allow for parents/caregivers to turn around and exit the circulation road.
- An approximately 360-foot lay-by lane is located on the east side of Stonewall Avenue that extends from the circulation road on the north side of the campus to the parking lot's north access drive and is used for the loading and unloading of school buses. All the school buses enter the lay-by lane from the south on Stonewall Avenue and exit to the north on Stonewall Avenue.

Kindergarten through 6th Grade Operations

- Drop-off/pick-up for students in kindergarten through sixth grade occurs along the loading lane located on the south side of the school building that provides four to five spaces for the loading and unloading of students. All parents/caregivers enter the loading lane/parking lot via the Stonewall Avenue south access drive and exit via the Stonewall Avenue north access drive and, as such, circulate through the parking lot in a one-way, counterclockwise traffic flow. During the morning drop-off, parents/caregivers are directed to travel around only the northwest section of the parking lot. To provide more internal stacking during the afternoon pick-up, parents/caregivers are directed to also travel around the southeast section of the parking lot.
- To expedite the drop-off/pick-up activity, several staff members assist with the loading of students and the management of the operations.
- Many parents/caregivers were observed walking their student to and from school.
- The queue of vehicles during both the morning drop-off and afternoon pick-up periods were generally contained within the parking lot. A few times during the morning peak hour, several vehicles were queued on Stonewall Avenue for a short period.
- Bus loading occurs along the east side of Stonewall Avenue within the lay-by lane. Since the school bus loading occurs along a public road, state law requires that through traffic in both directions of Stonewall Avenue must stop before reaching the school buses, when the school buses are operating all appropriate warning devices indicating that students are exiting or boarding the school buses and may be crossing the roadway. As a result, vehicle queuing occurred along northbound and southbound Stonewall Avenue during the loading and unloading of students from the buses.

Preschool Operations

- Drop-off/pick-up for preschool students occurs along the access road located on the north side of the school building that provides four to five spaces for the loading and unloading of students. All parents/caregivers enter the circulation road via the Stonewall Avenue access drive, drop off/pick up their student, and then circulate around the cul-de-sac and exit via the Stonewall Avenue access drive.
- To expedite the drop-off/pick-up activity, several staff members assist with the loading of students and the management of the operations.
- The queue of vehicles can exceed the stacking provided along the circulation road and extend along southbound Stonewall Avenue. However, the vehicles queue along the side of Stonewall Avenue and the queue of vehicles only occurred for a short period.

Given the location of the school and its school boundary, primary inbound and outbound vehicle access to the campus is provided via Stonewall Avenue and its intersection with 63rd Street. As a result, field observations have shown that Stonewall Avenue and its intersection with 63rd Street experience a considerable amount of congestion before and after school, which results in additional delay and queuing. Further contributing to the congestion in the area is the pedestrian activity associated with the school and the number of parents/caregivers that drive their students to and from school. However, it is important to note that additional congestion only occurs for approximately 20 to 30 minutes before and after school. This is inherent with most schools given the fixed start and end times of the school day. In addition, the after-school peak period occurs in the afternoon and does not overlap with the evening commuter peak period (4:00 P.M. to 6:00 P.M.), further minimizing the impact of the school operations on the area roadway conditions.

Review of Hillcrest Elementary School

The Hillcrest Elementary School campus is located in the southwest quadrant of the intersection of Dunham Road with Jefferson Avenue. Currently, Hillcrest Elementary School has an enrollment of approximately 350 students in preschool through sixth grade with the school day generally extending from 8:15 A.M. to 2:00 P.M. on Mondays and 8:15 A.M. to 3:00 P.M. on Tuesdays through Fridays. The following briefly summarizes the transportation operations of the school:

- Staff and visitor parking for the school is provided via a parking lot located on the west side of the school campus with access provided via a single access drive located on the south side of Jefferson Avenue. In addition, staff were observed parking on Jefferson Avenue west of the campus. Additional parking is provided on Jefferson Avenue for visitors. However, parking is prohibited between 8:00 A.M. and 9:00 A.M. on the south side of Jefferson Avenue along the school campus.

- A northbound drop-off/pick-up lane is located along the west side of the school campus within the parking lot and is used for the loading and unloading of school buses. It should be noted that a small roundabout is located in the middle of the parking lot that permits buses to turn around in the parking lot and line up along the drop-off/pick-up lane. As such, all the school buses enter and exit the parking lot from the Jefferson Avenue access drive.

School Operations

- The primary student drop-off/pick-up occurs along the south side of Jefferson Avenue along the school frontage. Parents/caregivers enter the loading lane from the west on Jefferson Avenue via Springside Drive, Plymouth Street, or Hillcrest Road. All parents/caregivers exit the loading lane to the east via the Jefferson Avenue/Dunham Road intersection.
- To expedite the drop-off/pick-up activity, several staff members assist with the loading of students and the management of the operations.
- Many parents/caregivers were observed parking on the area roads, including Jefferson Avenue, Hillcrest Road, and Dunham Road and in the St. Paul's United Church of Christ parking lot and walking their children to and from school. In addition, many children were observed walking to and from school.
- The queue of vehicles during both the morning drop-off and afternoon pick-up periods extends west along Jefferson Avenue and north along Hillcrest Road.
- Bus loading occurs along the west side of the school within the parking lot. Since all of the school buses can be accommodated with the parking lot, the loading and unloading of the school buses have little impact on the operation of the area roadways.

It should be noted that Jefferson Avenue and Dunham Road serve as the primary routes to and from the school. As a result, field observations have shown that these roadway segments and the Jefferson Avenue/Dunham Road and Jefferson Avenue/Hillcrest Road intersections experience a considerable amount of congestion before and after school, which results in additional delay and queuing. Further contributing to the congestion in the area is the pedestrian activity associated with the school and the number of parents/caregivers that drive their students to and from school. However, it is important to note that additional congestion only occurs for approximately 20 to 30 minutes before and after school. This is inherent with most schools given the fixed start and end times of the school day. In addition, the after-school peak period occurs in the afternoon and does not overlap with the evening commuter peak period (4:00 P.M. to 6:00 P.M.), further minimizing the impact of the school operations on the area roadway conditions.

Review of The Avery Coonley School

The Avery Coonley School is a private school whose campus is located on the western border of the neighborhood in the northwest quadrant of the intersection of 55th Street and Maple Avenue. Currently, the Avery Coonley School has an enrollment of approximately 335 students in preschool through eighth grade with the school day generally extending as follows:

- Prekindergarten students: 8:15 A.M. to 11:00 A.M. for half day classes and 8:15 A.M. to 2:45 P.M. for full day classes
- Kindergarten students: 8:25 A.M. to 2:45 P.M.
- First through fourth grade students: 8:25 A.M. to 3:05 P.M.
- Fifth through eighth grade students: 8:25 A.M. to 3:35 P.M.

The following briefly summarizes the transportation operations of the school:

- Staff and visitor parking for the school is provided via parking lots located on the east and south side of the school campus with access provided via a single access drive located on the northwest side of Maple Avenue just north of the 55th Street/Maple Avenue intersection. The access drive provides one inbound lane and two outbound lanes with the outbound lanes under stop sign control.
- All the circulation roads and parking aisles within the campus provide two-way circulation except for a one-way northbound parking aisle located on the east side of the campus. In addition, the circle at the northeast portion of the school is restricted to one-way counterclockwise circulation and a one-way, southbound loading lane is provided along the east side of the school building south of the circle. Both the circle and the loading lane are used for drop-off/pick-up of students.

Drop-Off/Pick-Up Operations

- Drop-off/pick-up for all students occurs along the one-way counterclockwise circle and the loading lane along the east side of the school building. All parents/caregivers enter and exit the campus via the Maple Avenue access drive. The following summarizes the circulation through the campus:
 - During the *morning drop-off period*, parents/caregivers enter the campus via the Maple Avenue access drive and are directed to travel northbound along the main circulation road to the one-way counterclockwise circle. The parents/caregivers then drop off their students along the circle or the loading lane and then travel southbound along the main circulation road and exit the campus via the Maple Avenue access drive. As such, stacking for the morning drop-off period is provided via the entire northbound lane of the main circulation road.

- During the *afternoon pick-up period*, parents/caregivers enter the campus via the Maple Avenue access drive and are directed to travel northbound along the main circulation road. However, parents/caregivers are directed to travel/stack along both the main circulation road and the one-way northbound parking aisle prior to reaching the one-way counterclockwise circle. The two lanes of vehicles alternate when entering the one-way counterclockwise circle where they pick up their students along the circle or the loading lane and then travel southbound along the main circulation road and exit the campus via the Maple Avenue access drive. As such, stacking for the afternoon drop-off period is provided via the entire northbound lane of the main circulation road and the one-way northbound parking aisle.
- To expedite the drop-off/pick-up activity and minimize the impact on the roadway system, the following measures are implemented by the school:
 - Left-turn movements to and from the Maple Avenue access drive are prohibited from 8:00 A.M. to 9:00 A.M. and 3:00 P.M. to 5:00 P.M. on school days via permanent and temporary signage and cones. As such, only right-turn movements are permitted at the Maple Avenue access drive.
 - To minimize the surging of school traffic, the start and end of the school day for the various grades are staggered.
 - Several staff members assist with the loading of students and the management of the operations.
 - The school requires all parents/caregivers to display a color-coded, school-provided name card in the windshield of their vehicle.

Field observations indicated that the queue of vehicles during both the morning drop-off and afternoon pick-up periods were generally contained within the campus circulation system. A few times during the afternoon pick-up period, several vehicles were queued on Maple Avenue. Further, it is our understanding that more significant queueing can occur along Maple Avenue. However, it should be noted that the queueing along Maple Avenue typically occurs for a short period and clears quickly. Further, the outbound movements at the Maple Avenue access drive can experience some congestion during both the morning drop-off period and the afternoon pick-up period, which results in additional delay and queueing. This is due in part to the fact that the campus is only served via one access drive and the proximity of the Maple Avenue access drive to the signalized intersection of Maple Avenue with 55th Street, which provides for limited stacking. However, it is important to note that additional congestion only occurs for approximately 15 to 20 minutes before and after school.

4. Detailed Evaluation and Recommendations

This section of the study provides the detailed evaluation of the internal roadways, pedestrian and bicycle facilities, and traffic control devices within the neighborhood and includes a thorough analysis of traffic operations, vehicular and pedestrian/bicycle circulation, and overall safety along the internal neighborhood roadways. Recommendations were developed for the following components of the neighborhood transportation system:

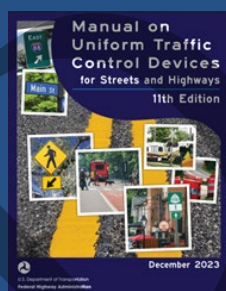
- Intersection traffic control devices
- Pedestrian and bicycle facilities
- Travel speeds and traffic volumes on the neighborhood roads

Basis of Recommendation

The recommendations developed in this section were based primarily on accepted engineering practices, conformity with the *Manual on Uniform Traffic Control Devices, 11th Edition* (MUTCD), existing Village criteria, and input from Village staff. Further, many recommendations include the use of traffic calming measures and devices. The following provides a summary of the MUTCD and the purposes and types of traffic calming measures/devices.

MUTCD

The MUTCD defines the standards used to install and maintain traffic control devices including all signs, signals, markings, and other devices used to regulate, warn, or guide traffic on all public streets, highways, bikeways, and private roads open to public traffic. While the MUTCD provides guidelines with specific benchmarks, many of the criteria are subjective and are left to engineering judgment and practices.



The MUTCD defines the standards used to install and maintain traffic control devices including all signs, signals, markings and other devices used to regulate, warn, or guide traffic, on all public streets, highways, bikeways, and private roads open to public traffic.

Purposes and Types of Traffic Calming Measures/Devices

Traffic calming is defined as the installation of measures designed to reduce traffic speeds and/or traffic volumes in the interest of street safety, livability, and other public purposes. The primary purposes of traffic calming measures/devices are as follows:

- To reduce speed/volume of traffic by increasing motorists' awareness and/or restricting traffic flow.
- To enhance overall safety by better organizing the access and circulation of all modes of transportation.

Traffic calming measures/devices have many different forms and can be implemented incrementally from measures/devices with lower costs and reduced design, coordination, and implementation efforts to measures/devices with higher costs and greater design, coordination, and implementation efforts. **Tables 3 to 6** and the following summarize the two general traffic calming categories:

- *Non-Physical Measures/Devices* generally provide a non-invasive form of traffic calming that are inexpensive and easy to implement, and that can also be easily removed if the measure/device is unsuccessful. As such, these measures/devices are typically implemented before physical measures. Non-physical traffic calming measures include education, community involvement, and enforcement (Level 1 measures/devices) and signage and pavement markings (Level 2 measures/devices).
- *Physical Measures/Devices* consist of physical modifications to the roadway design and are more costly to implement and require more design, coordination, and implementation efforts (Level 3 measures/devices). As such, physical measures/devices are often only considered after non-physical measures/devices have been determined to be unsuccessful. Physical measures/devices include horizontal deflections and vertical deflections.

Table 3
TRAFFIC CALMING MEASURES/DEVICES

Options	Examples
Non-Physical Measures/Devices – Level 1 and 2 Measures/Devices	
Education and Enforcement	Education, Community Involvement Efforts, Targeted Police Enforcement, Radar Speed Trailers, Patrol Decoy
Advisory Signing	Enhanced Speed Limit Signs, Neighborhood Signs, Speed Radar Signs, School/Park Zones
Pavement Markings	Parking Lines/Boxes, Bike Lanes/Sharrows, Edge/Centerlines, Speed Limit Markings
Physical Measures/Devices - Level 3 Measures/Devices	
Horizontal Deflections	Curb Extensions, Median Islands, Traffic Circles, Chokers/Neck-Downs
Vertical Deflections	Speed Humps/Lumps, Speed Tables, Raised Crosswalks, Raised Intersections

Table 4

NON-PHYSICAL MEASURES/DEVICES

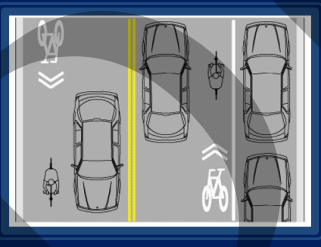
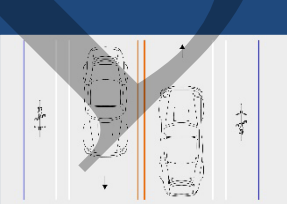
	Education and Community Involvement Efforts include yard sign campaigns, radar gun loan programs, and self-policing that further educates/informs both residents and motorists.
	Speed Limit Signage/Markings include oversized speed limit signs, yellow-framed speed limit signs, and/or speed limit pavement markings that further reinforce speed limits.
	Speed Monitors and Enforcement includes portable/permanent speed monitors, targeted police enforcement, and patrol decoys that further reinforce/enforce speed limits.
	Pavement Markings include edge lines, parking boxes, and centerlines that delineate the travel lanes and provide the perception of a narrower roadway.
	Sharrow Markings reinforce the shared-lane environment of posted bicycle routes and provide the perception of a narrower roadway.
	Buffered Bike Lanes provides a dedicated lane for bicyclists that make the movements of both motorists and bicyclists more predictable, leading to safer roads. They also provide the perception of a narrower roadway.

Table 5

PHYSICAL MEASURES/DEVICES – HORIZONTAL DEFLECTIONS

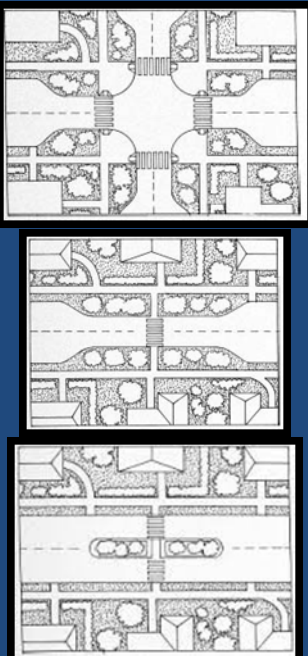
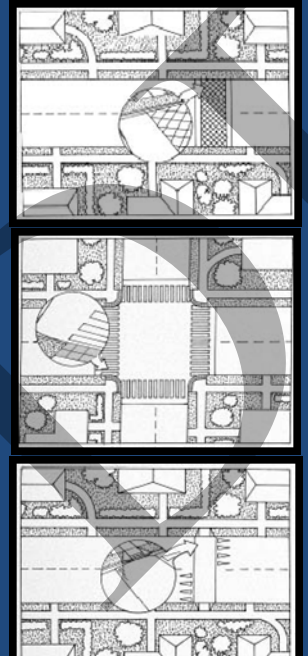
	• Includes curb extensions, median islands, and chokers • Advantages: ○ Effective at reducing speeds, particularly in proximity to measure ○ Enhance pedestrian circulation and safety by reducing the crossing distance, improving the visibility of pedestrians, and enhancing pedestrian sight lines • Disadvantages: ○ More expensive ○ May hinder bike circulation ○ May reduce on-street parking
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Table 6

PHYSICAL MEASURES/DEVICES – VERTICAL DEFLECTIONS

	• Includes speed humps/lumps, raised crosswalks, and raised intersections • Advantages: ○ Effective at reducing speeds, particularly in proximity to measure ○ Raised crosswalks/intersections enhance pedestrian safety/circulation as they provide more defined pedestrian crossings • Disadvantages: ○ More expensive ○ Increase emergency response times ○ Require additional signage/stripping ○ Noise and aesthetic issues/concerns ○ May hinder bike circulation ○ May reduce on-street parking
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Intersection Traffic Control

Development of the intersection traffic control plan involves a comprehensive evaluation of each intersection along with the existing overall operating conditions of the neighborhood (see Chapter 3). Any intersection traffic control plan must consider typical issues, such as the functional classification of the roadways, through trips, speeding, traffic calming, circulation, and land-use impacts. As such, a systematic approach was employed that examined the neighborhood from the inside (each individual intersection) and outside (the overall neighborhood). The intersection traffic control plan was generally based on the warrants and/or requirements in the MUTCD and the physical and operating characteristics of the roadway system, including the following:

- The functional classification of the roadway system
- The existing intersection traffic control
- The existing traffic volumes
- The pedestrian activity
- The existing crash data
- The land uses in the area
- Intersection sight distance

Figure 11 illustrates the recommended traffic control plan and **Table 7** summarizes the recommended modifications.

Based on the evaluation, it has been determined that the following intersections should be under all-way stop sign control:

- *Dunham Road with 59th Street*. This intersection should continue to operate under all-way stop sign control given that it is an intersection of two collector roads.
- *Dunham Road with Jefferson Avenue*. This intersection should continue to operate under all-way stop sign control to maintain this established location and due to the intersection's proximity to Hillcrest Elementary School.
- *Jefferson Avenue with Hillcrest Road*. This intersection should continue to operate under all-way stop sign control to maintain this established location and due to the intersection's proximity to Hillcrest Elementary School.
- *Forest Avenue with Curtiss Street*. This intersection should continue to operate under all-way stop sign control to maintain this established location and due to its proximity to downtown Downers Grove and the increased vehicle, pedestrian, and bicycle activity at this intersection.
- *Carpenter Street with Grove Street*. This intersection should continue to operate under all-way stop sign control to maintain this established location and due to its proximity to downtown Downers Grove and the increased vehicle, pedestrian, and bicycle activity at this intersection.

Table 7

RECOMMENDED INTERSECTION TRAFFIC CONTROL MODIFICATIONS

Modifications	Intersections
Replace yield sign control with stop sign control	• Carpenter Street with Summit Street • Plymouth Street with Jefferson Avenue • Brookbank Road with 60th Place • Brookbank Road with Wallen Place • Brookbank Road with 62nd Street • Brookbank Road with 62nd Place • Carpenter Street with 62nd Pl/Lane Pl • Hillcrest Road with 61st Street
Add stop sign control at intersections with no control	• Brookbank Road with N. Turvey Road • Brookbank Road with Hawthorne Lane • Brookbank Road with N. Turvey Road • Brookbank Rd with Turvey Rd/Brook Ln • Brookbank Road with Meadow Lane • N. Turvey Road with S. Turvey Road • S. Turvey Road with Turvey Road (S leg) • Lane Place with Summit Street • Plymouth Street with Thornwood Drive • Plymouth Street with George Street • Hillcrest Road with Thornwood Drive • Hillcrest Road with George Street • Ridgewood Circle with Hillcrest Court • Ridgewood Circle with 61st Street • Springside Avenue with Brian Grant Ct • Middaugh Avenue with 60th Place • Middaugh Avenue with 62nd Street • Carpenter Street with 60th Street • Carpenter Street with 60th Place • E. Carpenter Street with 61st Street • W. Carpenter Street with 61st Street • Carpenter Street with 62nd Court • Lane Place with 61st Street

- *Carpenter Street with Maple Avenue.* This intersection should continue to operate under all-way stop sign control to maintain this established location and due to the increased vehicle, pedestrian, and bicycle activity at this intersection.

The following intersections currently have yield sign control and should be converted so that the approaches under yield sign control are under stop sign control:

- Carpenter Street with Summit Street
- Plymouth Street with Jefferson Avenue
- Brookbank Road with 60th Place
- Brookbank Road with Wallen Place
- Brookbank Road with 62nd Street
- Brookbank Road with 62nd Place
- Carpenter Street with 62nd Place/Lane Place
- Hillcrest Place with 61st Street

The following two-way intersections have no traffic control and should be converted to two-way stop sign control:

- *Brookbank Road with Turvey Road and Brook Lane.* The Turvey Road and Brook Lane approaches should be under stop sign control at their intersection with Brookbank Road, which currently has no traffic control.
- *Middaugh Avenue with 60th Place.* The 60th Place approaches should be under stop sign control at their intersection with Middaugh Avenue, which currently has no traffic control.
- *Carpenter Street with 60th Place.* The 60th Place approaches should be under stop sign control at their intersection with Carpenter Street, which currently has no traffic control.

The following T-intersections have no traffic control and should be converted to one-way stop sign control so that the road with only one intersection leg is under stop sign control:

- Brookbank Road with North Turvey Road
- Brookbank Road with Hawthorne Lane
- Brookbank Road with South Turvey Road
- Brookbank Road with Meadow Lane
- North Turvey Road with South Turvey Road
- South Turvey Road with south leg of Turvey Road
- Lane Place with Summit Street
- Plymouth Street with Thornwood Drive
- Plymouth Street with George Street
- Hillcrest Road with Thornwood Drive
- Hillcrest Road with George Street
- Ridgewood Circle with Hillcrest Court
- Ridgewood Circle with 61st Street
- Springside Avenue with Brian Grant Court
- Middaugh Avenue with 62nd Street
- Carpenter Street with 60th Street
- Carpenter Street with 61st Street (east intersection)
- Carpenter Street with 61st Street (west intersection)

- Carpenter Street with 62nd Court
- Lane Place with 61st Street

Speed Limits and Posted Speed Limit Signs

Most of the roads within the neighborhood are regulated by a 25-mph neighborhood speed limit except for the following roads:

- 30 mph advisory speed zones are located along the curves on 55th Street within the study area.
- 15 mph advisory speed zones are located along the following roads:
 - The curved section of Gilbert Avenue at Gilbert Park
 - The curved section of Maple Avenue just north of 55th Street
 - The two curved sections of Carpenter Street between 59th Street and 61st Street
 - The curved section of Carpenter Street south of 61st Street
 - Through the Y-intersection of Thornwood Drive with Hillcrest Road
- 20 mph school speed zones that are in effect on school days when children are present are provided on multiple roads serving Hillcrest Elementary School, Indian Trail Elementary School, and Grove Children's Preschool.

KLOA, Inc. examined both the type and locations of the existing speed limit signs within the neighborhood as a means to help mitigate travel speeds through the neighborhood. **Figure 12** illustrates the proposed modifications to the posted speed limit signs in the neighborhood, which consist of installing new signs and adding yellow borders to existing speed limit signs. In addition, Figure 12 shows locations for permanent or temporary radar feedback signs, if the recommended measures in this study are not effective in reducing the travel speeds.

Pedestrian Facilities and Traffic Control Devices

The neighborhood contains five parks, Hillcrest Elementary School, Indian Trail Elementary School, Grove Children's Preschool, and Avery Coonley School. In addition, Downers Grove South High School is located adjacent to the neighborhood. To safely accommodate pedestrians, numerous pedestrian facilities and warning devices are provided within the neighborhood, which are highlighted in the existing conditions section of the report and illustrated in Figure 6.

In addition, KLOA, Inc. reviewed and evaluated the pedestrian crossings in the neighborhood to enhance pedestrian safety and circulation, compliance with the MUTCD, and overall consistency throughout the neighborhood. The recommended modifications to the pedestrian facilities and warning devices are shown in **Figure 13** and are summarized below and in **Table 8**:

- Install school advanced crossing assemblies (S1-1, W16-9P) at the following locations:
 - On the north side of Jefferson Avenue east of Dunham Road
 - On the west side of Springside Avenue north of Jefferson Avenue
 - On the east and west sides of Stonewall Avenue north and south of the midblock crosswalk located north of 63rd Street
- Per the *Village of Downers Grove Active Transportation Plan* adopted April 8, 2025, the following intersections have been identified for the installation of crosswalks at locations that do not have them and/or the upgrade of existing crosswalks:
 - Middaugh Avenue with 60th Street
 - Brookbank Road with 59th Street
 - Brookbank Road with 61st Street
 - Carpenter Street with 59th Street
 - Carpenter Street with 61st Street
 - Main Street with 61st Street
- Per the *Village of Downers Grove Active Transportation Plan* adopted April 8, 2025, the following intersections have been identified for curb extensions:
 - Carpenter Street with Gilbert Avenue
 - Plymouth Street with Jefferson Avenue
 - Brookbank Road with 62nd Place

Table 8

PEDESTRIAN FACILITIES AND TRAFFIC CONTROL DEVICES RECOMMENDATIONS

Location	Recommendation Description
• On Jefferson Ave east of Dunham Rd • On Springside Ave north of Jefferson Ave • On Stonewall Ave at midblock crosswalk	Install school advanced crossing assemblies (S1-1, W16-9P)
• Middaugh Avenue with 60th Street • Brookbank Road with 59th Street • Brookbank Road with 61st Street • Carpenter Street with 59th Street • Carpenter Street with 61st Street • Main Street with 61st Street	Per the <i>Village of Downers Grove Active Transportation Plan</i> , consider the installation of crosswalks and/or upgrading existing crosswalks
• Carpenter Street with Gilbert Avenue • Plymouth Street with Jefferson Ave • Brookbank Road with 62nd Place	Per the <i>Village of Downers Grove Active Transportation Plan</i> , consider intersection curb extensions

Bicycle Facilities

The 2000 Village of Downers Grove bikeway plan currently designates several neighborhood roads as bike routes that extends through the neighborhood. In addition, bicycle route signs are located on all of the designated bike routes within the neighborhood. Enhancing the visibility of the bike routes through the Village may increase the comfort level of bicyclists, encourage more people to ride, and more effectively alert motorists to the potential presence of bicyclists. **Figure 14, Table 9**, and the following summarize the recommendations for the bicycle facilities in the neighborhood, many of which are from the *Village of Downers Grove Active Transportation Plan* adopted April 8, 2025:

- Per the *Village of Downers Grove Active Transportation Plan*, shared use paths are recommended along Gilbert Avenue and 59th Street through the neighborhood.
- Per the *Village of Downers Grove Active Transportation Plan*, an off-road trail is recommended for Gilbert Avenue that would extend through Gilbert Park.
- The *Village of Downers Grove Active Transportation Plan* identifies suggested modifications to the Dunham Road bike route but does provide any specific recommendations.
- Install additional bike route signs along the existing bike routes on Dunham Road, 59th Street, and Jefferson Avenue.

Table 9

BICYCLE FACILITIES RECOMMENDATIONS

Location	Recommendation Description
• Gilbert Avenue • 59th Street	Shared use paths are recommended per the <i>Village of Downers Grove Active Transportation Plan</i>
• Gilbert Park/Gilbert Avenue	An off-road trail is recommended per the <i>Village of Downers Grove Active Transportation Plan</i>
• Dunham Road • Jefferson Avenue • 59th Street	Install bike route signs

Pavement Markings and Signage

Based on field observations, the following summarizes additional recommendations concerning the neighborhood signage and pavement markings:

- Several of the regulatory and warning signs in the neighborhood were partially obstructed from view by overgrown trees and bushes. Village staff should inspect all sign locations within the neighborhood during late Spring/early Summer to identify trees located within the right-of-way in need of trimming.

- Stop lines are supplemental pavement markings that enhance the visibility of the stop sign control, which can improve compliance and reduce crash potential. When used in combination with crosswalks, they indicate the point at which vehicles should stop to provide adequate separation from pedestrians in the crosswalk. The following stop bar modifications are recommended:
 - Refresh existing stop bars that have become faded
 - Relocate the stop bars on the stop sign approaches where high visibility, ladder style crosswalks are recommended to be installed
 - Install stop bars on the approaches where new stop signs are recommended or existing stop sign approaches that do not have stop bars
- Refresh all pavement markings that have become faded including parking boxes/lines, centerlines, bike lanes, stop bars, etc.

Education

Based on field observations and discussions with Village staff, educational materials are recommended to be developed that explain the following topics:

- Village policies regarding vehicular speeds and volumes on neighborhood streets
- State of Illinois “Stop for Pedestrians in the Crosswalk” law
- Laws related to traffic movements and cell phone use within school zones/bus loading areas
- Navigating the City’s website for neighborhood transportation data, studies, and information

Enforcement

Police enforcement of the posted traffic regulations is a critical component of the neighborhood traffic improvement plan, particularly considering the high travel speeds in the neighborhood. Recommendations include to continue and/or expand the speed enforcement efforts to target some of the local roads that experience higher travel speeds.

Traffic Calming Measures

Speeding and cut-through traffic are generally two of the major concerns expressed by residents in any neighborhood. As discussed previously, the traffic volumes within the neighborhood are generally within an acceptable range for residential roads and consistent with traffic patterns on other neighborhood roads within the Village. However, the results of the speed surveys show that the observed average speeds at several of the surveyed locations within the neighborhood exceeded the posted speed limit and the observed 85th percentile speeds exceeded the posted speed limit by five mph or greater. As discussed previously, the increased speeds within the neighborhood are likely due in part to the long stretches of free flow conditions along some of the roadways and/or along the collector roads.

As such, several of the roads are experiencing some higher travel speeds. The various recommendations made as part of the study, which include many traffic calming measures/devices, will help to mitigate the speeds in the neighborhood. In addition, KLOA, Inc. examined locations that would be appropriate for additional traffic calming measures/devices and developed additional traffic calming recommendations for the Village to consider. The review was based on the existing traffic volumes, speed surveys, and roadway characteristics as well as the recommendations from the *Village of Downers Grove Active Transportation Plan*. Before any physical measures/devices are implemented, a thorough evaluation will need to be conducted to examine the impact of the measures/devices including emergency vehicle access and response times, diversion of traffic to other neighborhood roads, drainage impacts, costs, and long-term maintenance. **Table 10** outlines the traffic calming recommendations for the various roads in the neighborhood and includes recommendations already summarized in the study.

Consideration should be given to installing horizontal deflection measures (curb extensions, median islands, chokers/neck-downs, chicanes, etc.) and/or permanent or temporary radar feedback signs, if the recommended measures are not effective in reducing the travel speeds. Roadways or sections of roadways that may need additional measures include:

- Dunham Road
- Plymouth Street
- Carpenter Street
- 59th Street
- Carpenter Street with Gilbert Avenue
- Plymouth Street with Jefferson Avenue
- Brookbank Road with 62nd Place

Table 10
POTENTIAL TRAFFIC CALMING MEASURES

Traffic Calming Measure	Locations
<i>Speed Monitors and Police Enforcement.</i> Continue use of portable electronic speed monitors, install permanent speed monitors, and/or enhance targeted police enforcement to increase awareness and enforce speed limits.	• Neighborhood-wide
<i>Speed Limit Signage.</i> Install additional speed limit signs and/or yellow-framed speed limit signs to further reinforce the speed limits.	• Neighborhood-wide
<i>Crosswalks:</i> Per the <i>Village of Downers Grove Active Transportation Plan</i>, consider installing new crosswalks and/or upgrading existing crosswalks.	• Middaugh Avenue with 60th Street • Brookbank Road with 59th Street • Brookbank Road with 61st Street • Carpenter Street with 59th Street • Carpenter Street with 61st Street • Main Street with 61st Street
<i>Curb Extensions.</i> Per the <i>Village of Downers Grove Active Transportation Plan</i>, consider installing curb extensions to enhance pedestrian circulation and safety and give motorists the perception of a narrower roadway.	• Carpenter Street with Gilbert Avenue • Plymouth Street with Jefferson Ave • Brookbank Road with 62nd Place

5. Conclusion

This study summarizes the results and findings of the neighborhood traffic study for Area Number 11. The neighborhood is generally bounded by BNSF Railroad tracks on the north, Forest Avenue, Carpenter Street, and Main Street on the east, 63rd Street on the south, and the Village's western boundary on the west (generally east of Lee Avenue). Overall, the objective of the study was to thoroughly examine the existing traffic operations within the neighborhood, identify operational deficiencies, and recommend modifications and/or improvements to enhance both vehicular and pedestrian operations. The study addressed the primary traffic concerns within any neighborhood: vehicular volume, vehicular speed, and overall vehicular and pedestrian safety. The recommendations developed in the study were based primarily on accepted engineering practices, conformity with the 2011 MUTCD, existing Village criteria, and input from Village staff.

The matrix in **Table 11** summarizes the recommendations of the Neighborhood 11 Traffic Study and includes the level of difficulty and general cost range to implement each project.

Table 11
DOWNERS GROVE NEIGHBORHOOD 11 - RECOMMENDATION MATRIX

Transportation Component	Location	Recommendation Description	Ease of Implementation Effort	Cost
Traffic Control	Carpenter Street with Summit Street Plymouth Street with Jefferson Avenue Brookbank Road with 60 th Place Brookbank Road with Wallen Place Brookbank Road with 62 nd Street Brookbank Road with 62 nd Place Carpenter Street with 62 nd Pl/Lane Pl Hillcrest Place with 61 st Street	Replace yield sign control with stop sign control	Low	Low
Traffic Control	Brookbank Rd & Turvey Rd/Brook Ln Carpenter Street with 60 th Place Middaugh Avenue with 60 th Place	Add two-way stop sign control on Turvey Road/Brook Lane and 60th Place at these intersections that have no traffic control	Low	Low
Traffic Control	Brookbank Road with N. Turvey Road Brookbank Road with Hawthorne Lane Brookbank Road with S. Turvey Road Brookbank Road with Meadow Lane N. Turvey Road with S. Turvey Road S. Turvey Rd with Turvey Road (S leg) Lane Place with Summit Street Plymouth Street with Thornwood Dr Plymouth Street with George Street Hillcrest Road with Thornwood Drive Hillcrest Road with George Street Ridgewood Circle with Hillcrest Court Ridgewood Circle with 61 st Street Springside Avenue with Brian Grant Ct Middaugh Avenue with 62 nd Street Carpenter Street with 60 th Street E. Carpenter Street with 61 st Street W. Carpenter Street with 61 st Street Carpenter Street with 62 nd Court Lane Place with 61 st Street	Add one-way stop sign control on the road with only one intersection leg at these T-intersections that have no traffic control	Low	Low

Table 11 (Continued)

DOWNERS GROVE NEIGHBORHOOD 11 - RECOMMENDATION MATRIX

Transportation Component	Location	Recommendation Description	Ease of Implementation Effort	Cost
Pedestrian Facilities	On Jefferson Avenue east of Dunham Road On Springside Avenue north of Jefferson Avenue On Stonewall Avenue at midblock crosswalk	Install school advanced crossing assemblies (S1-1, W16-9P)	Low	Low
Pedestrian Facilities	Middaugh Avenue with 60 th Street Brookbank Road with 59 th Street Brookbank Road with 61 st Street Carpenter Street with 59 th Street Carpenter Street with 61 st Street Main Street with 61 st Street	Per the <i>Village of Downers Grove Active Transportation Plan</i>, consider the installation of crosswalks and/or upgrading existing crosswalks	Low	Low
Pedestrian Facilities	Carpenter Street with Gilbert Avenue Plymouth Street with Jefferson Ave Brookbank Road with 62 nd Place	Per the <i>Village of Downers Grove Active Transportation Plan</i>, consider the installation of intersection curb extensions	Low	Low
Bicycle Facilities	Gilbert Avenue 59 th Street	Shared use paths are recommended per the <i>Village of Downers Grove Active Transportation Plan</i>	Low	Low
Bicycle Facilities	Gilbert Park/Gilbert Avenue	An off-road trail is recommended per the <i>Village of Downers Grove Active Transportation Plan</i>	Low	Low
Bicycle Facilities	Dunham Road Jefferson Avenue 59 th Street	Install bike route signs	Low	Low
Striping & Signage	Neighborhood-wide	Inspect all traffic sign locations and trim trees within Village right-of-way to improve visibility of signs	Low	Low
Striping & Signage	Neighborhood-wide	Refresh all pavement markings including parking boxes/lines, centerlines, stop bars, etc.	Low	Low
Striping & Signage	Neighborhood-wide	Install stop lines at new stop sign-controlled locations and existing stop sign control approaches that do not have stop bars	Low	Low

Table 11 (Continued)

DOWNERS GROVE NEIGHBORHOOD 11 - RECOMMENDATION MATRIX

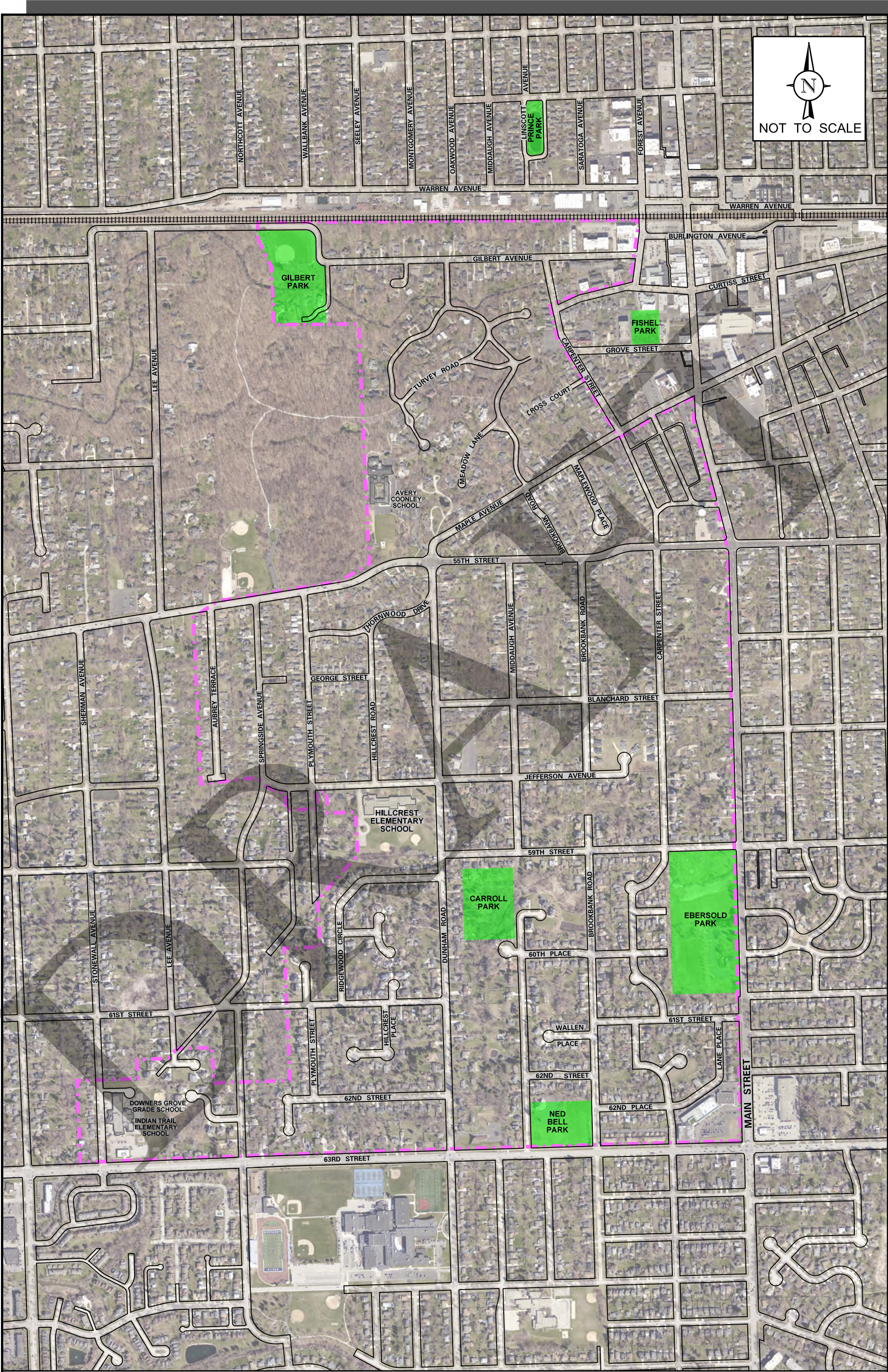
Transportation Component	Location	Recommendation Description	Ease of Implementation Effort	Cost
Traffic Speeds	Neighborhood-wide (see Figure 12)	- Install yellow borders on existing speed limit signs - Install new speed limit signs with yellow borders	Low	Low
Traffic Speeds	Neighborhood-wide	Targeted speed enforcement and use of speed radar trailer	Low	Low
Traffic Speeds	Dunham Road Plymouth Street Carpenter Street 59 th Street	Consider the installation of permanent or temporary speed monitors	Low	Medium
Traffic Speeds & Pedestrian Facilities	Carpenter Street with Gilbert Avenue Plymouth Street with Jefferson Ave Brookbank Road with 62nd Place	Per the <i>Village of Downers Grove Active Transportation Plan</i>, consider the installation of curb extensions	High	High
Education		- Develop materials to explain Village policies regarding vehicular speeds and volumes on neighborhood roads - Develop materials to explain State of Illinois “Stop for Pedestrians in the Crosswalk” law - Develop materials to assist with navigating the Village’s website for neighborhood transportation data, studies, and information	Low	Low
KEY: <u>Ease of Implementation</u> <i>High</i> – Recommendation is anticipated to require an extensive level of any or all the following: outside agency and/or stakeholder involvement, outside engineering assistance, and/or construction assistance. The timeframe to implement the recommendation is anticipated to require more than one year. <i>Medium</i> - Recommendation is anticipated to require a moderate level of any or all the following: outside agency and/or stakeholder involvement, outside engineering assistance, and/or construction assistance. The timeframe to implement the recommendation is anticipated to require less than one year. <i>Low</i> – Completed by internal Village staff. <u>Cost</u> <i>High</i> – Greater than \$10,000 <i>Medium</i> – Less than \$10,000 <i>Low</i> – Can be implemented with normal Department operations.				

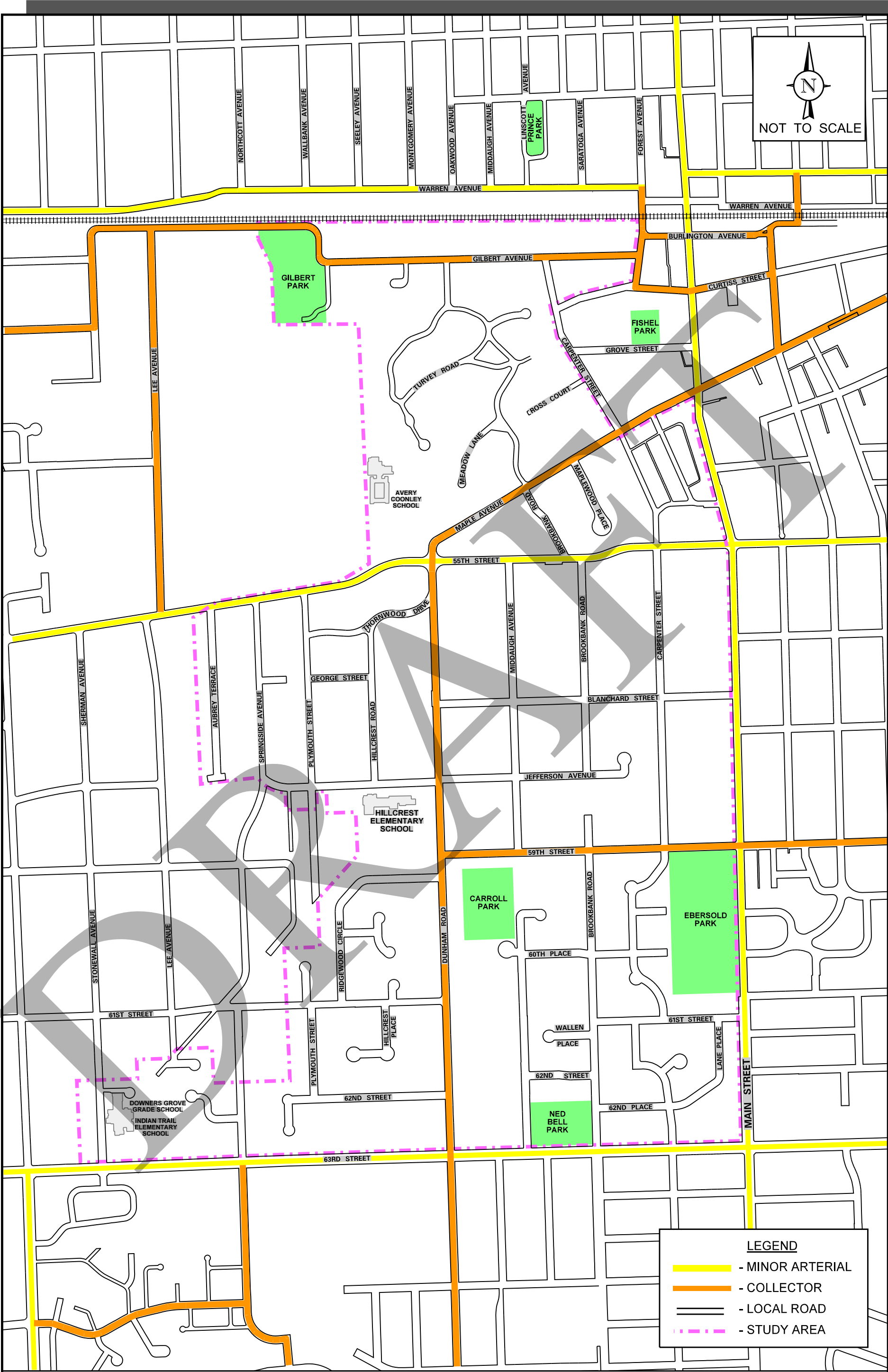
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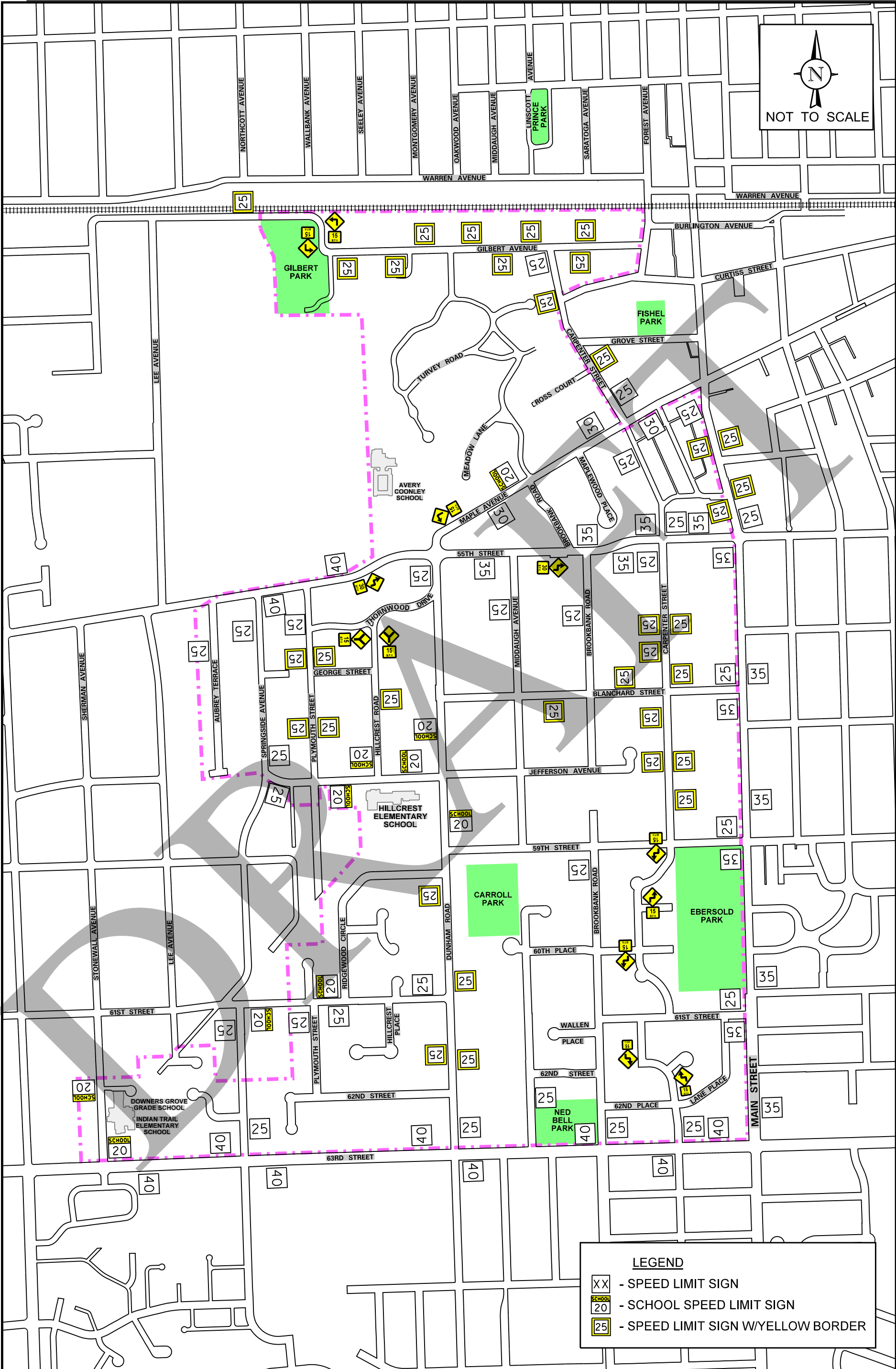
Figures
Crash Data

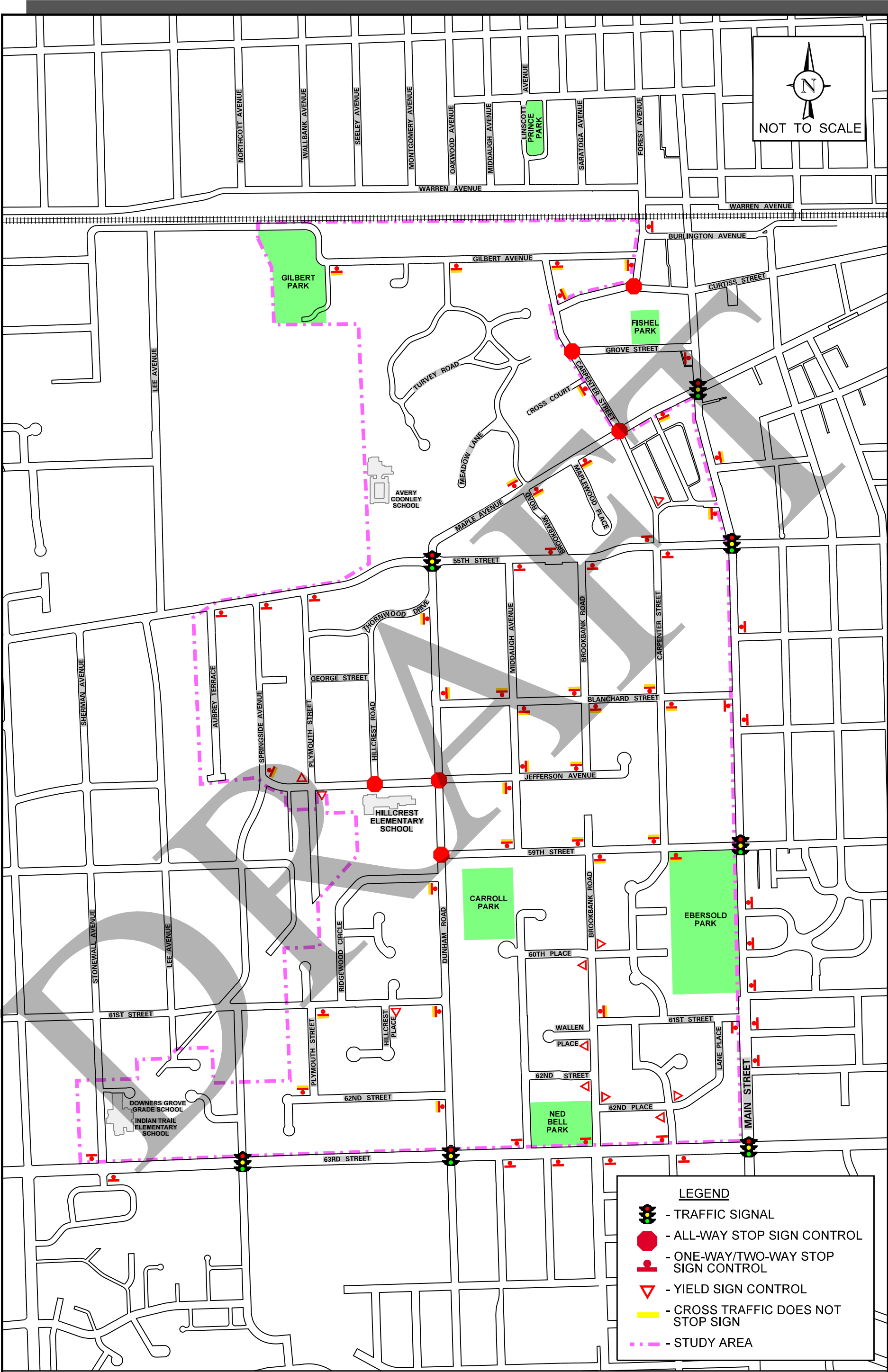
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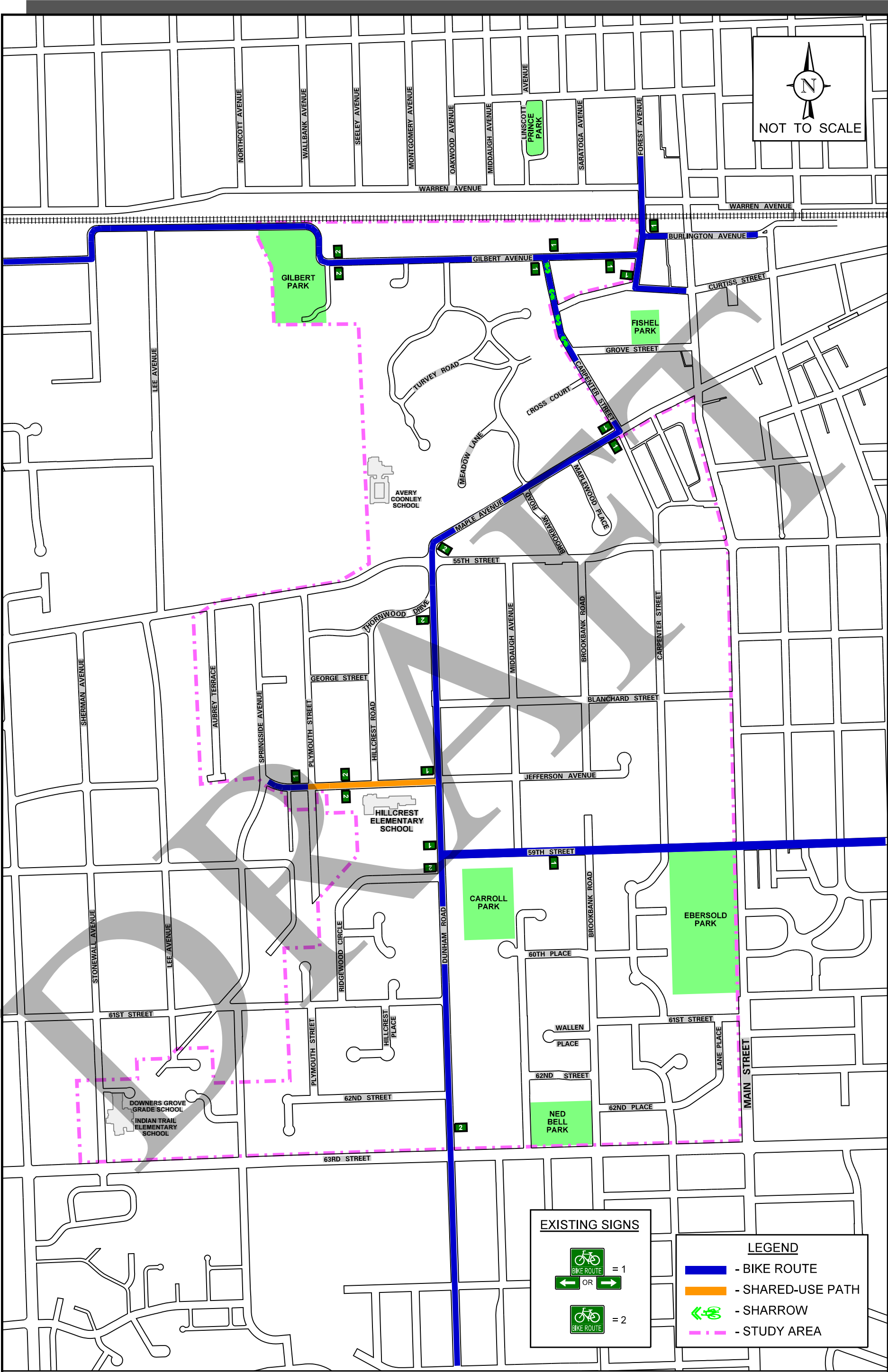
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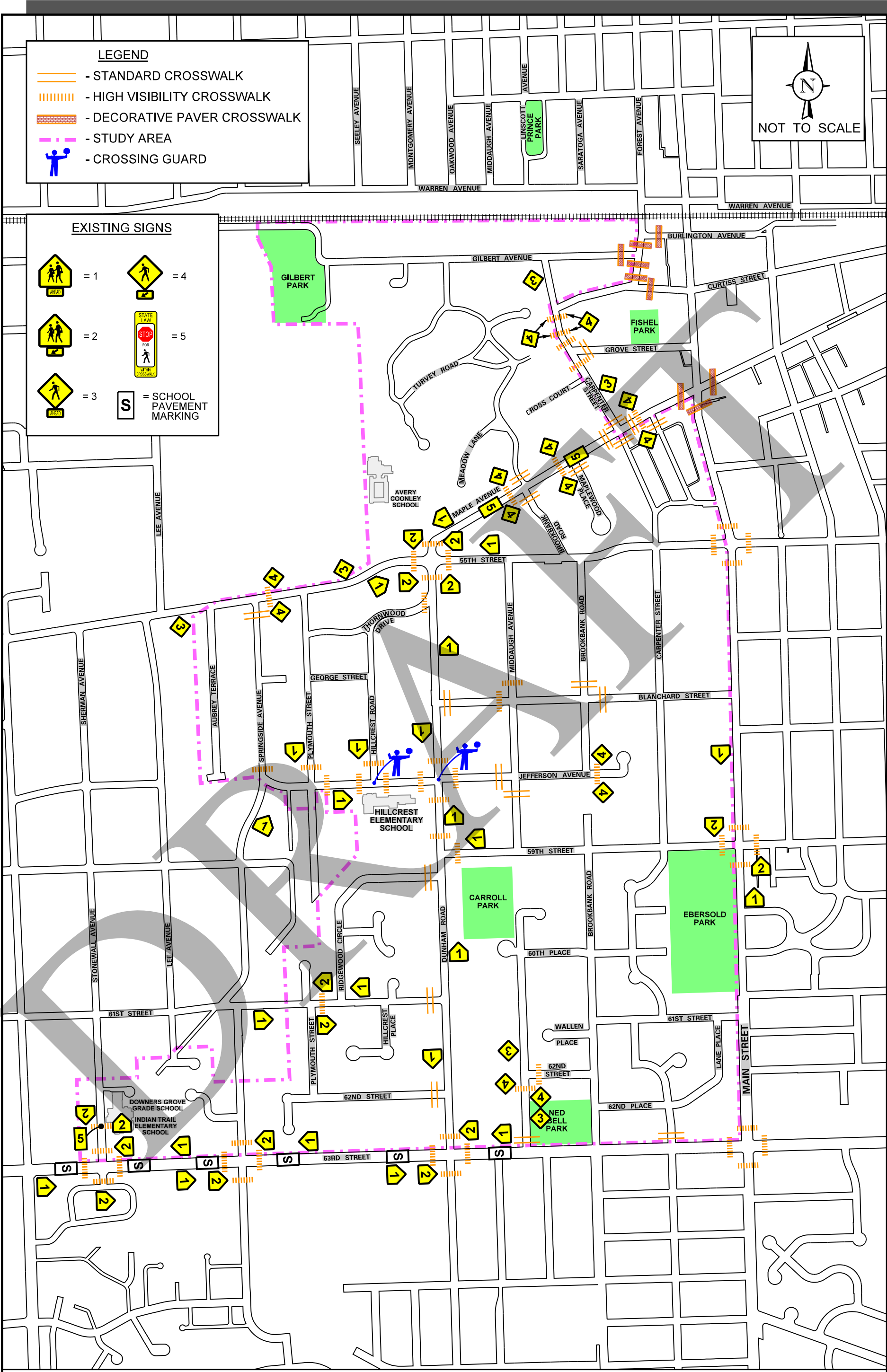


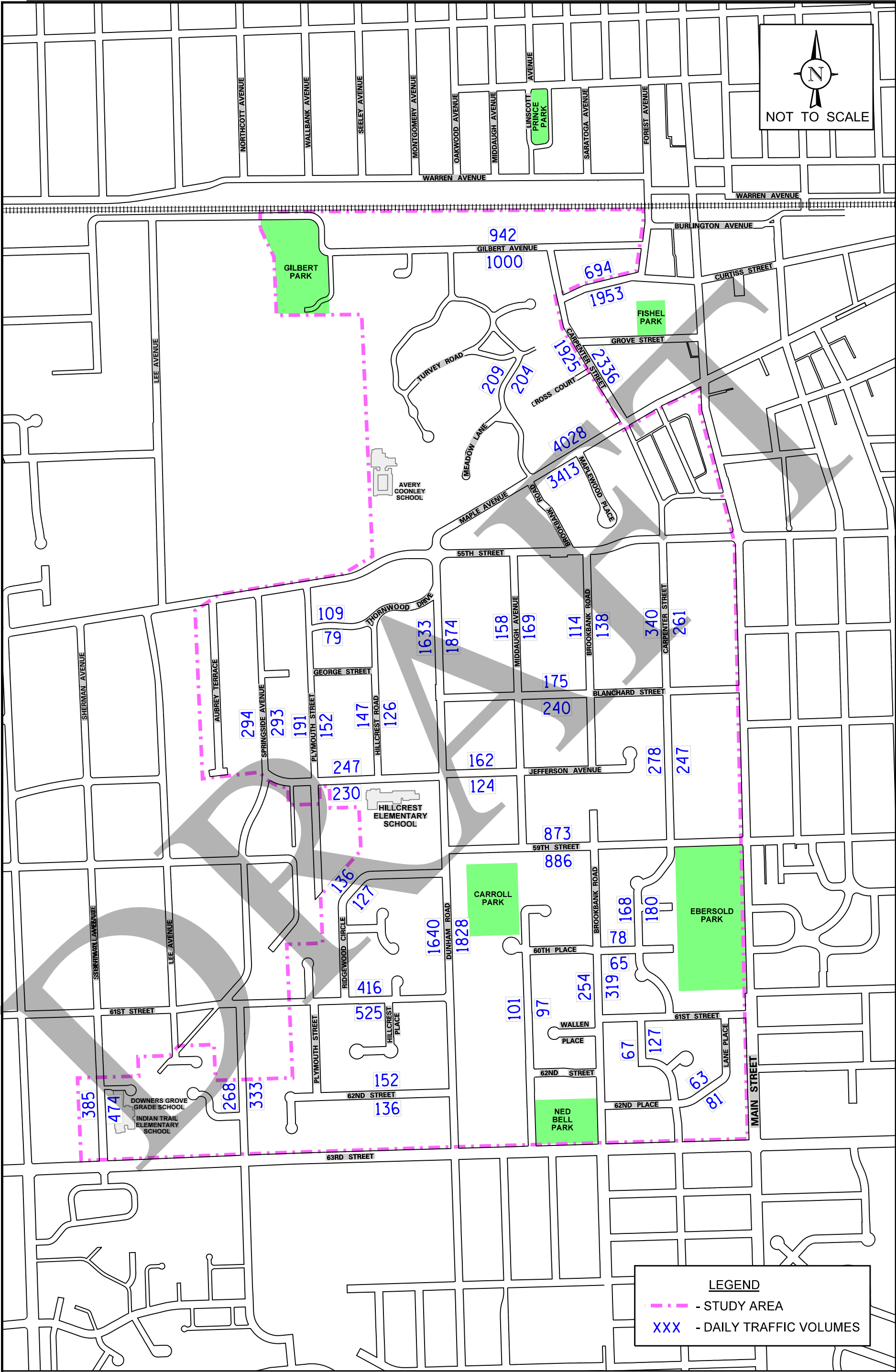


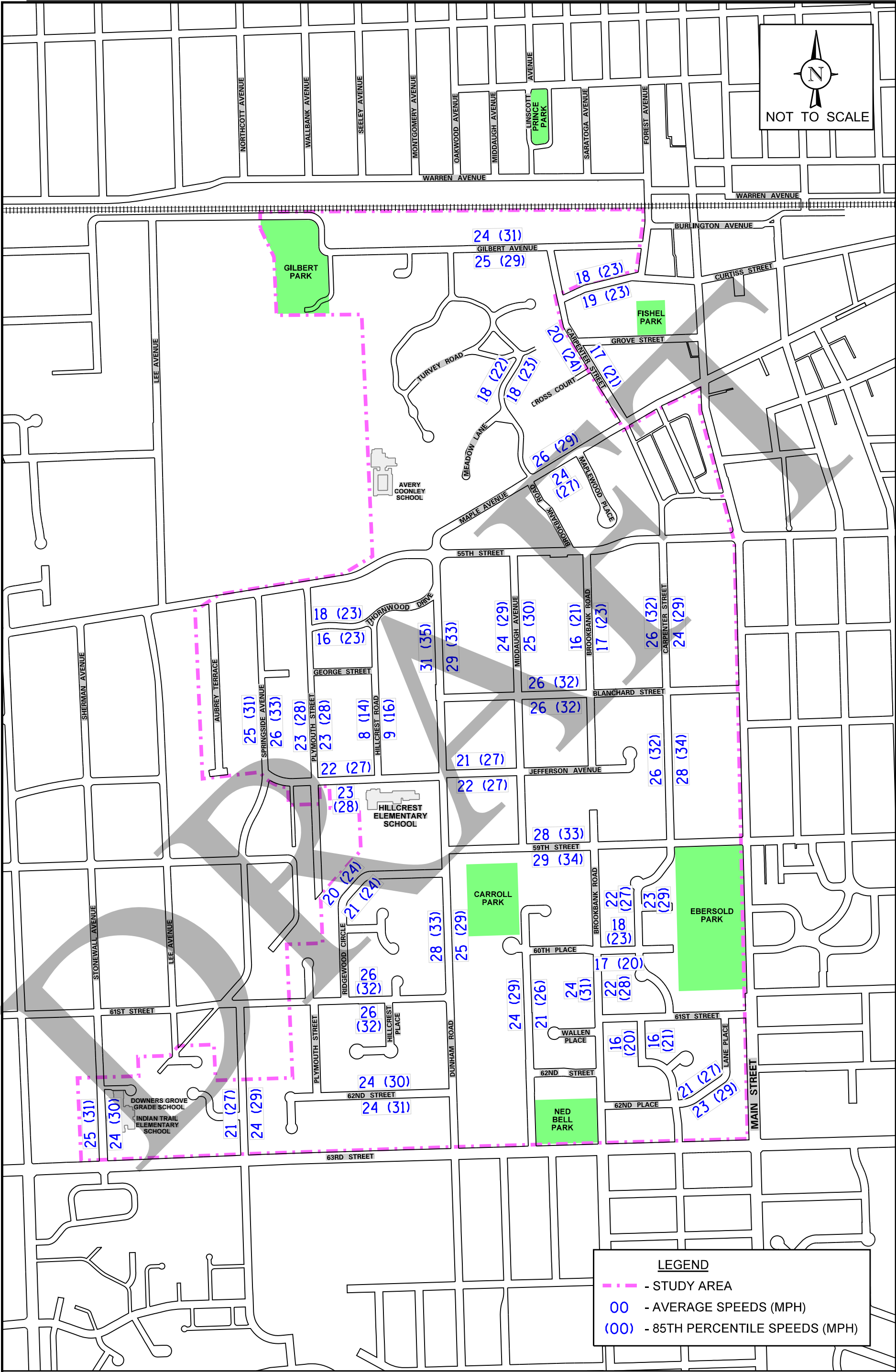


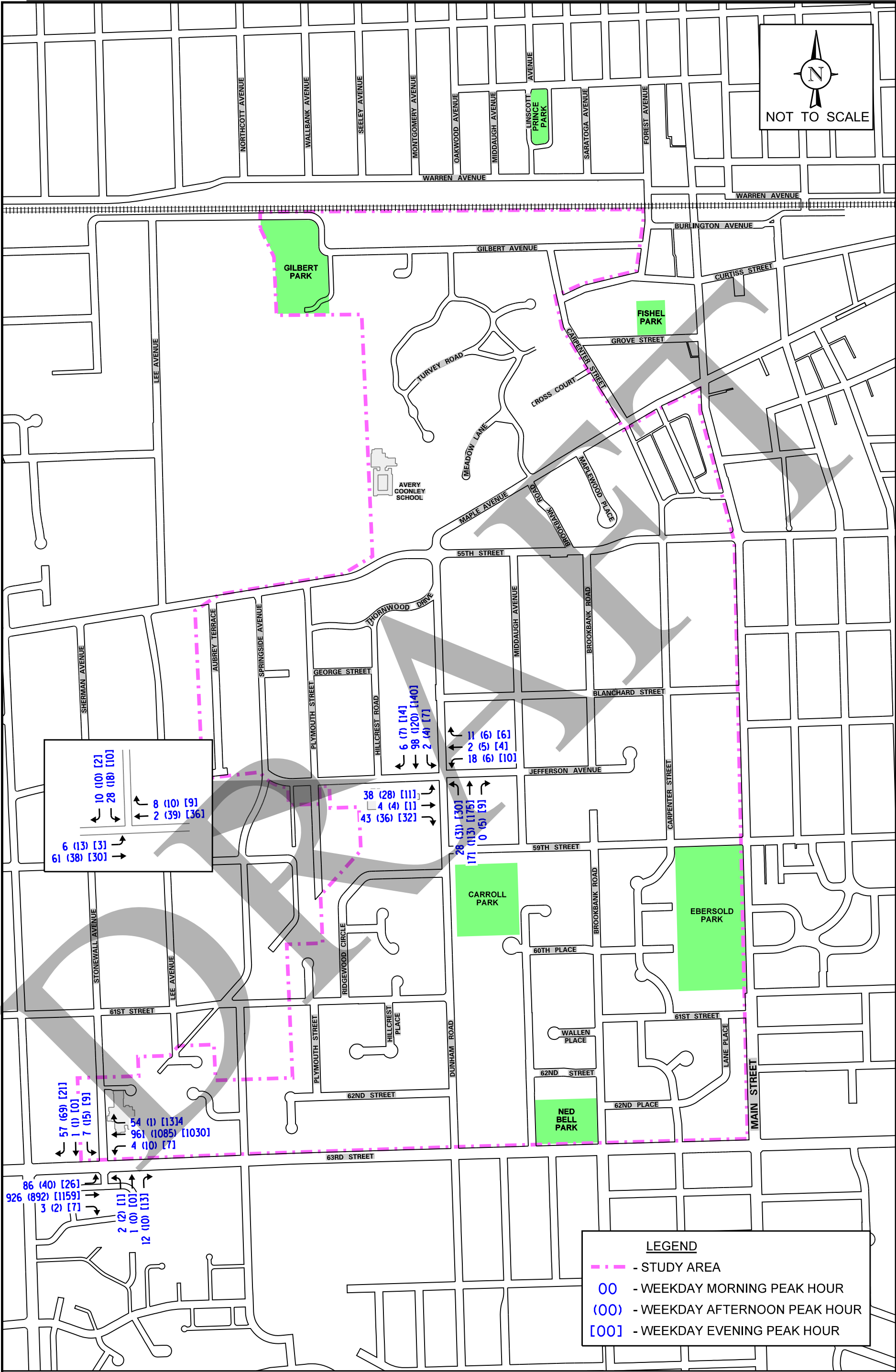


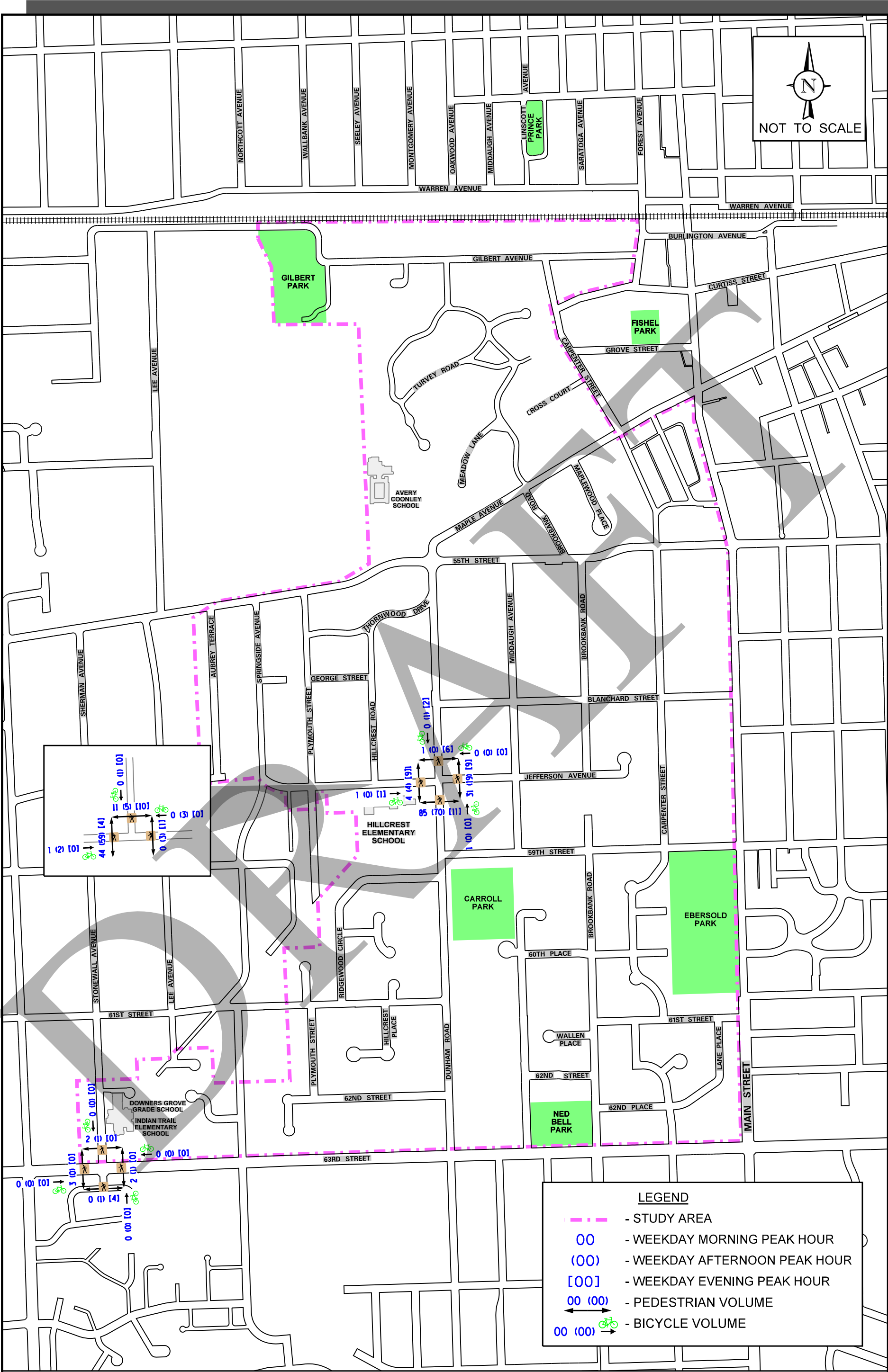


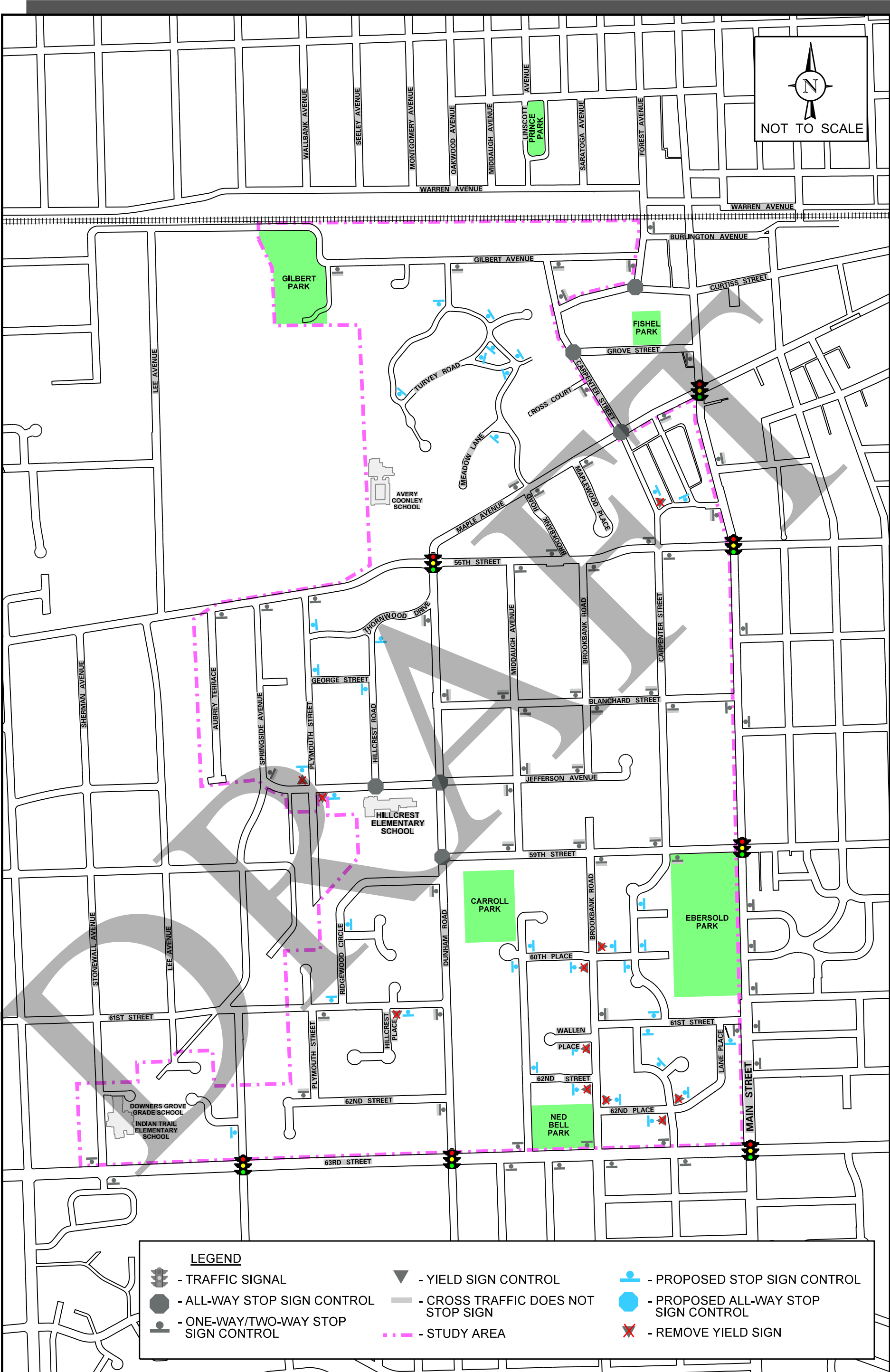












LEGEND

- TRAFFIC SIGNAL

- ALL-WAY STOP SIGN CONTROL

- ONE-WAY/TWO-WAY STOP SIGN CONTROL

- YIELD SIGN CONTROL

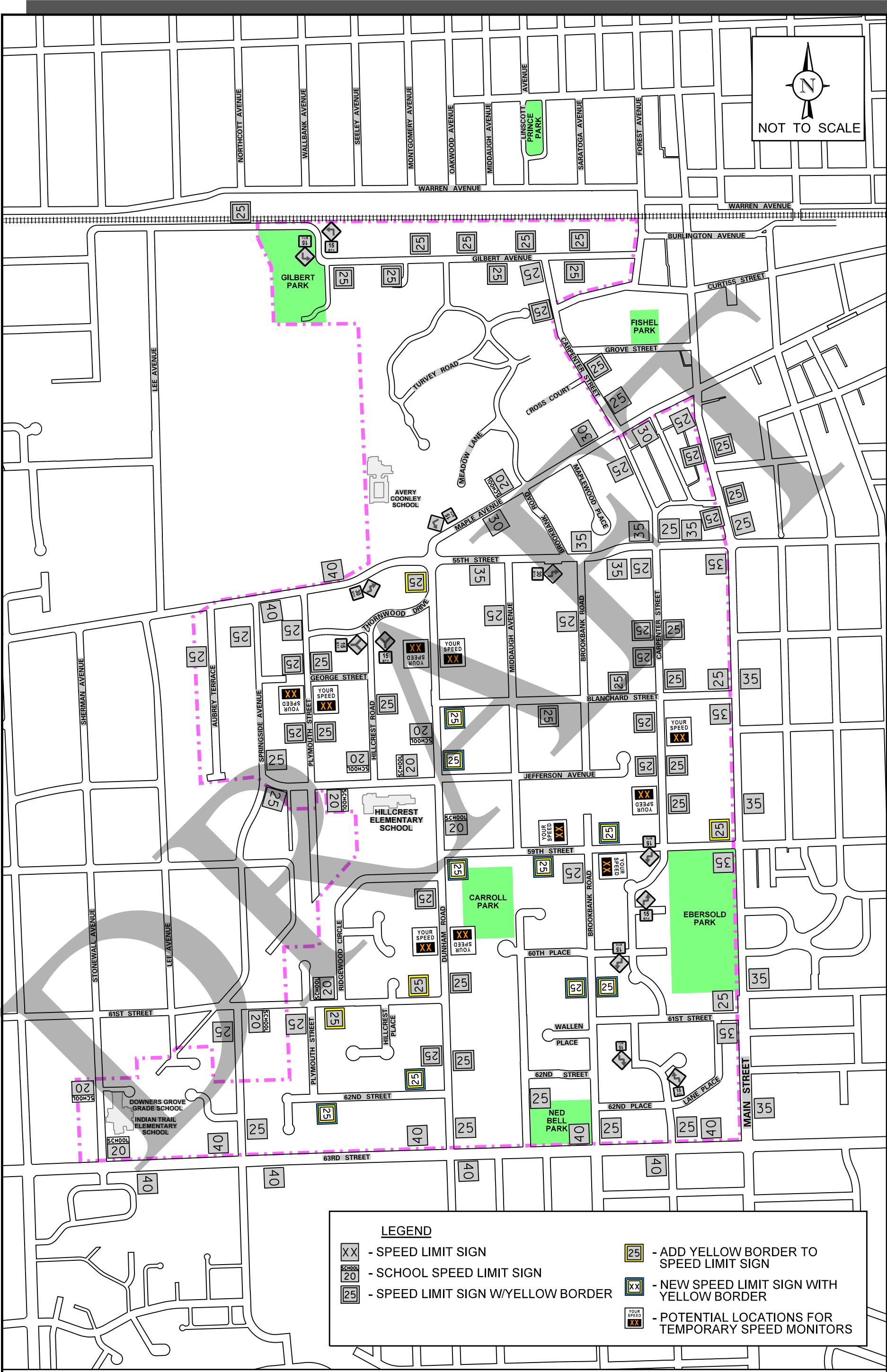
- CROSS TRAFFIC DOES NOT STOP SIGN

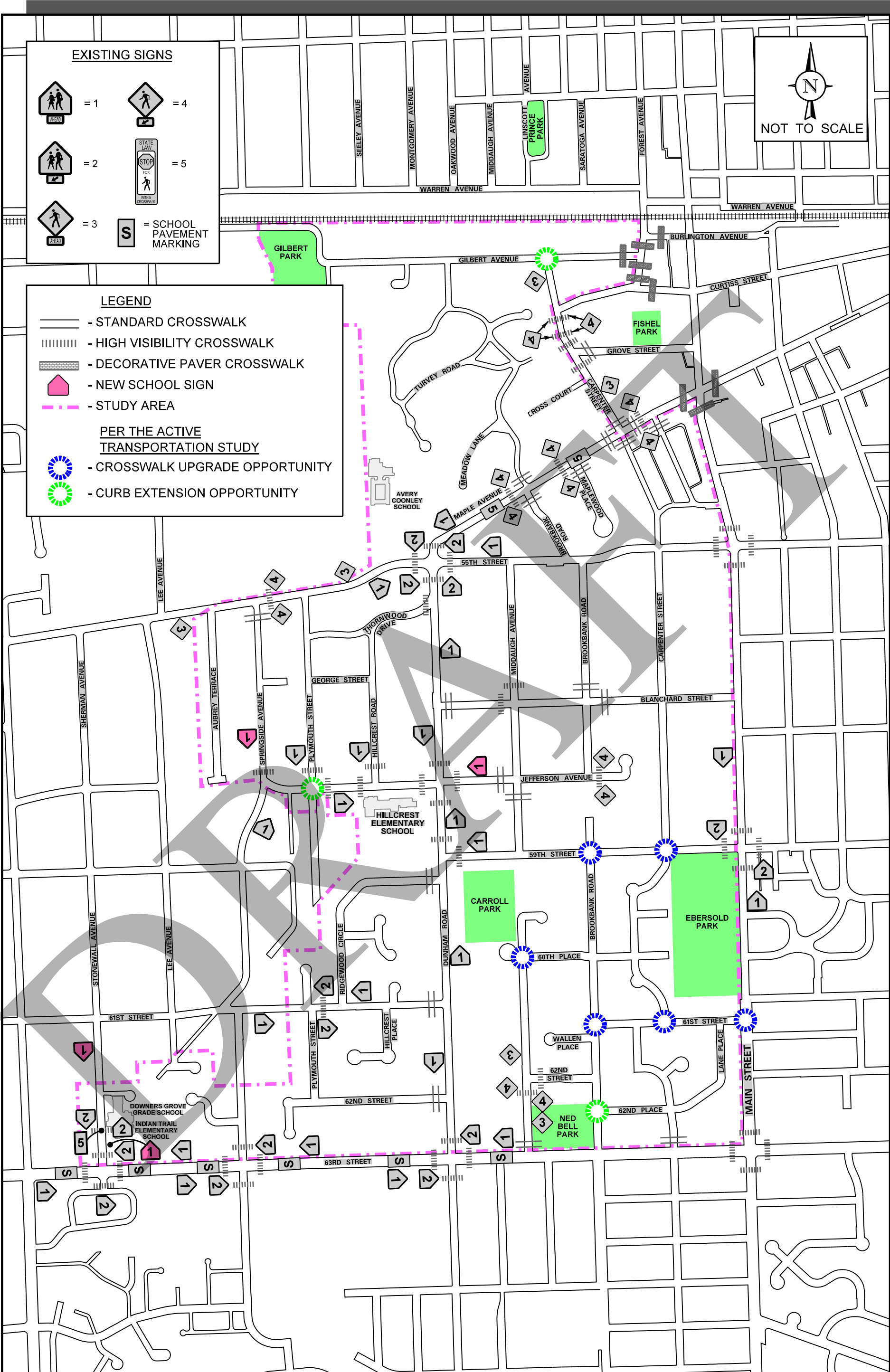
- STUDY AREA

- PROPOSED STOP SIGN CONTROL

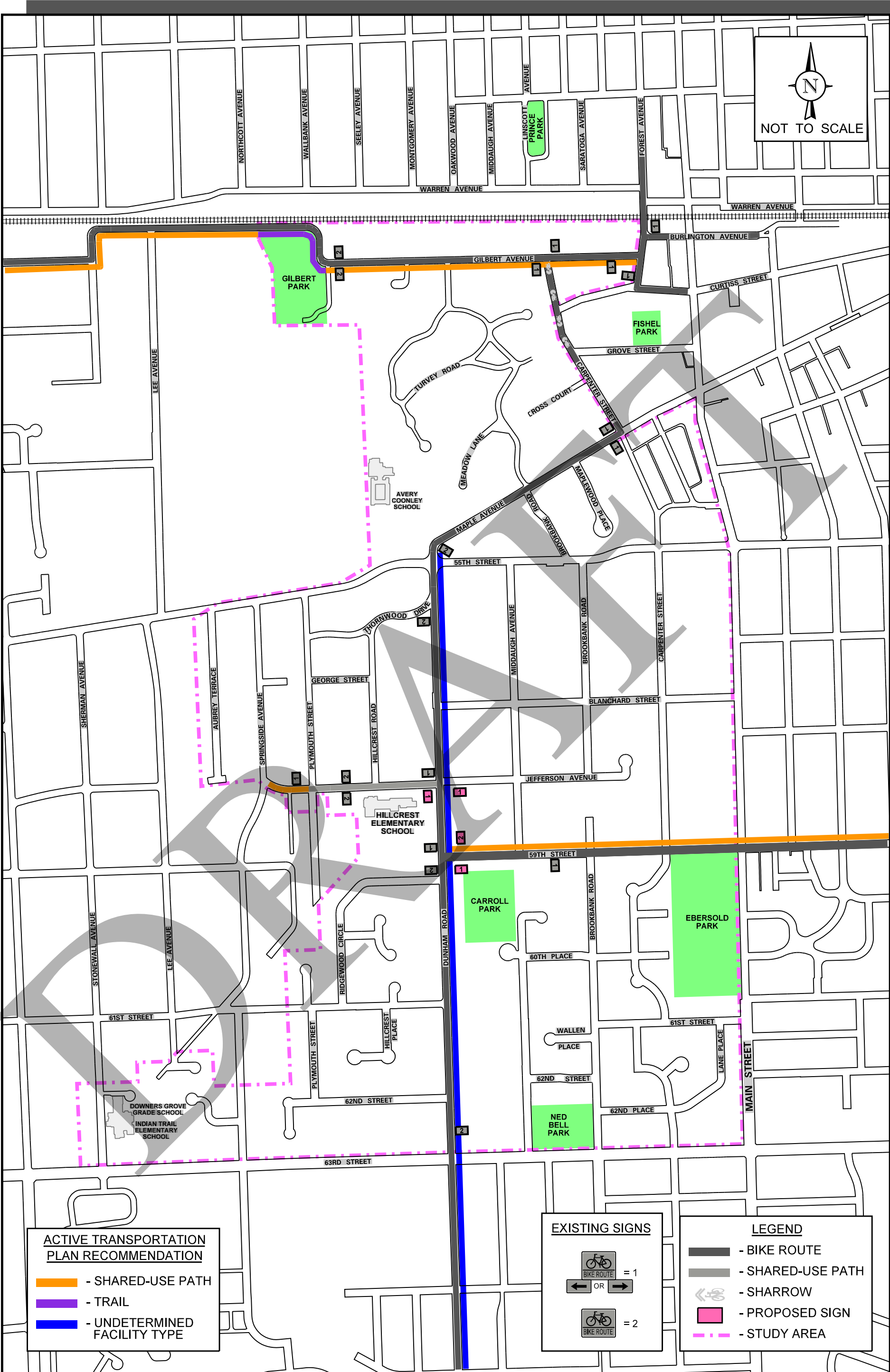
- PROPOSED ALL-WAY STOP SIGN CONTROL

- REMOVE YIELD SIGN



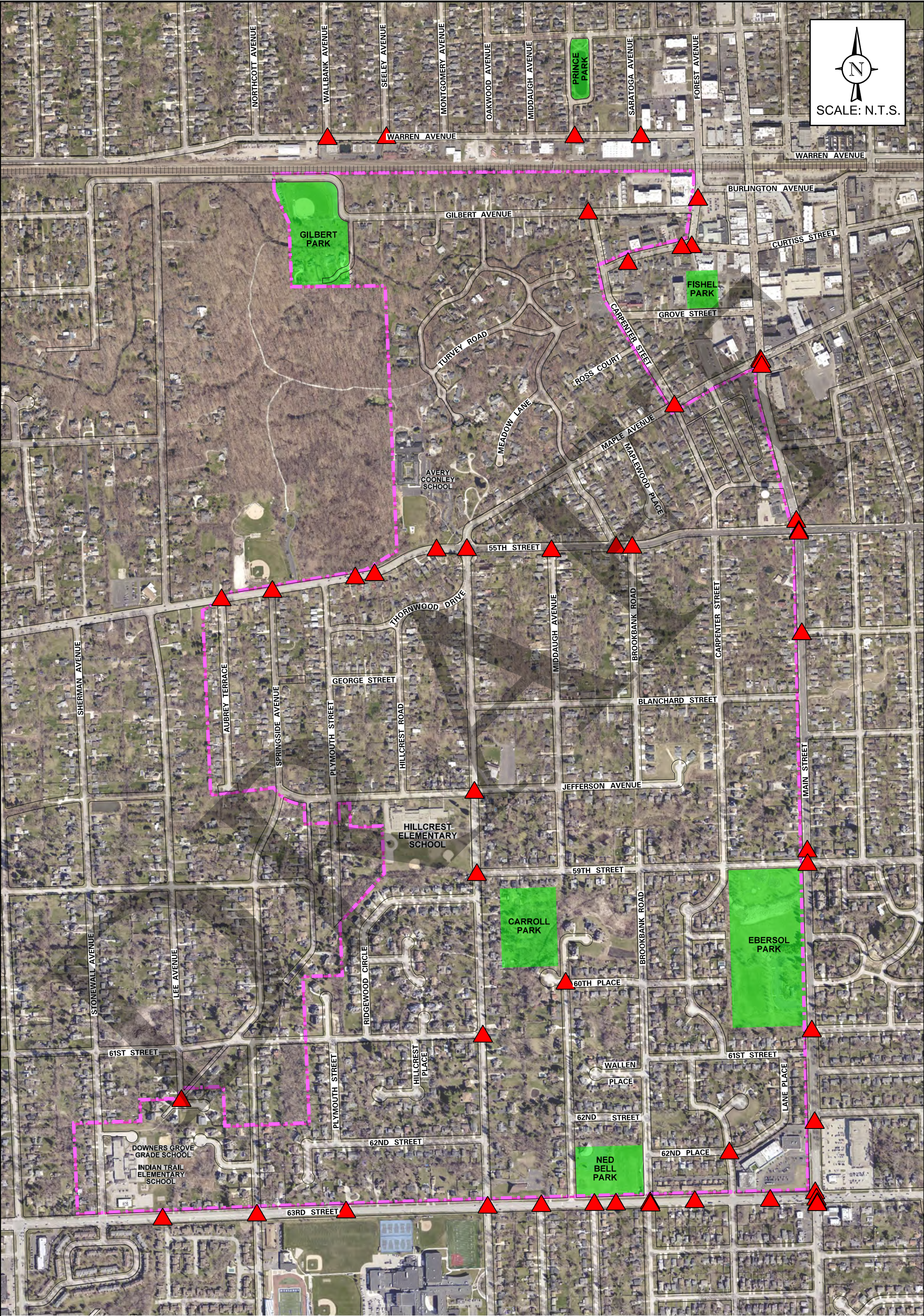


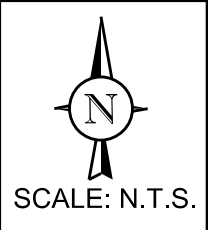
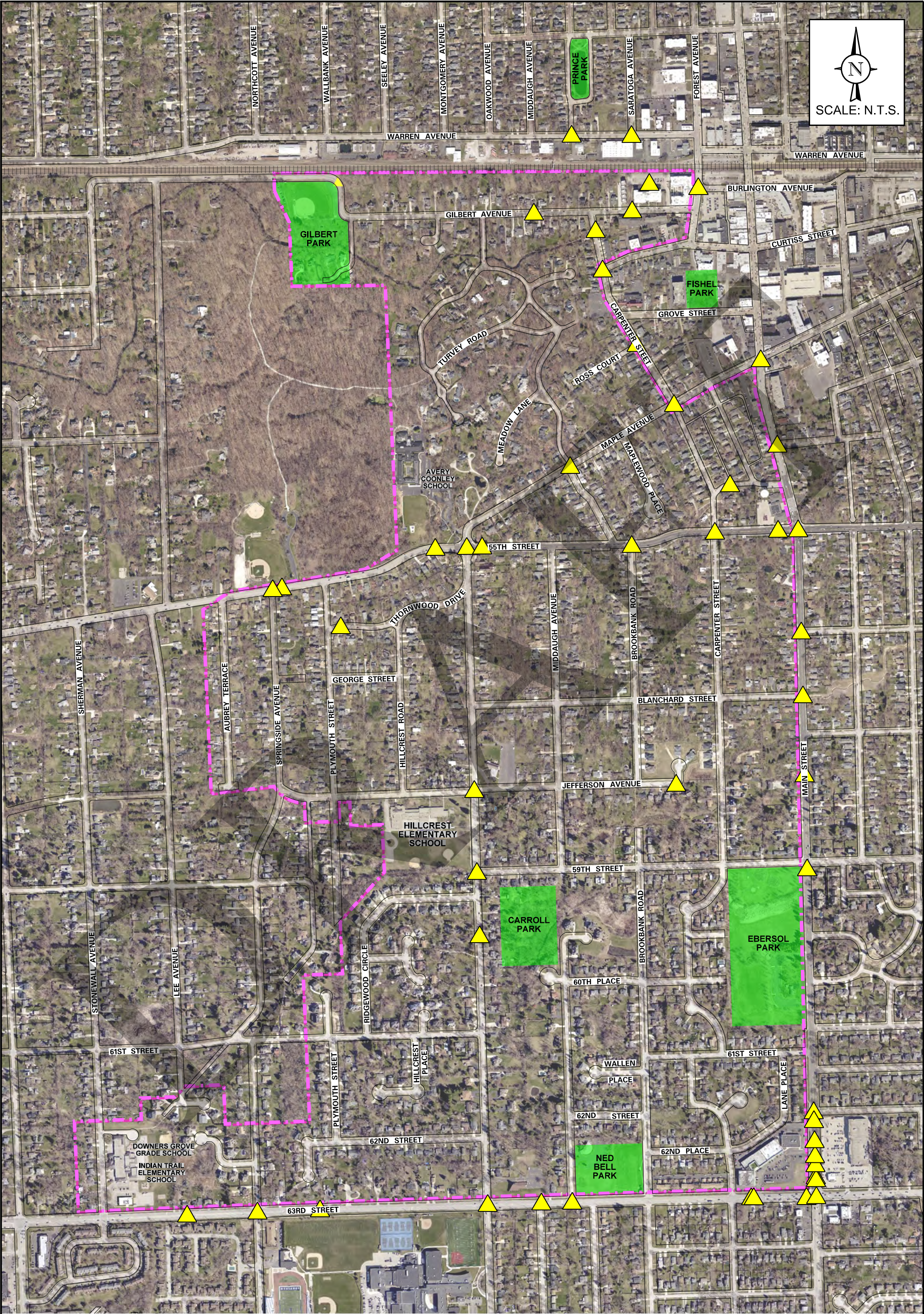
RECOMMENDED PEDESTRIAN SIGNAGE AND PAVEMENT MARKINGS

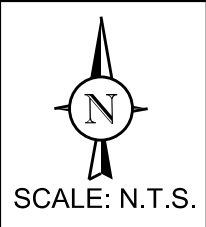
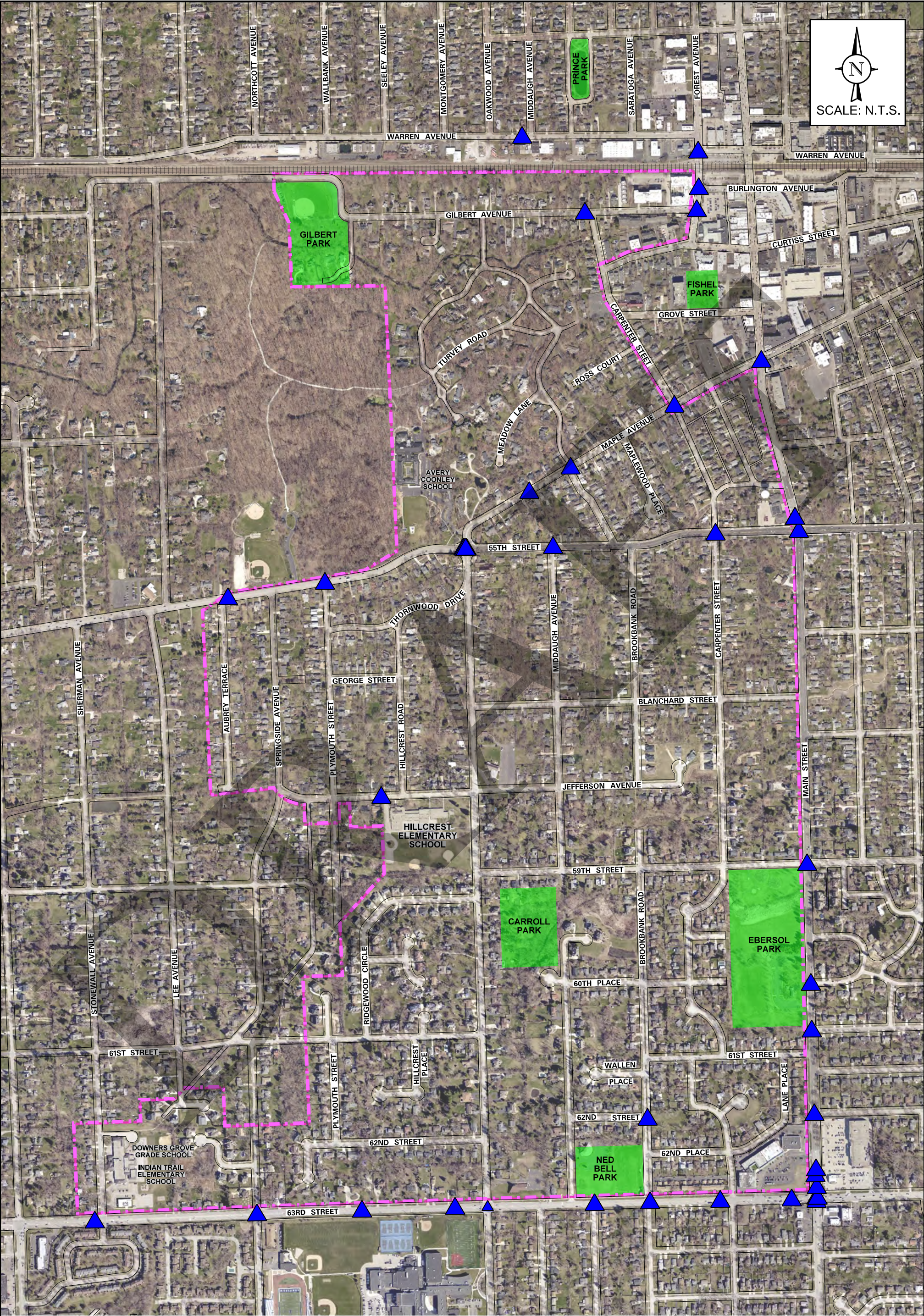


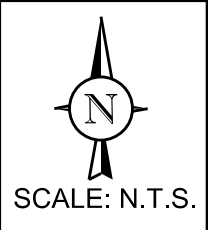
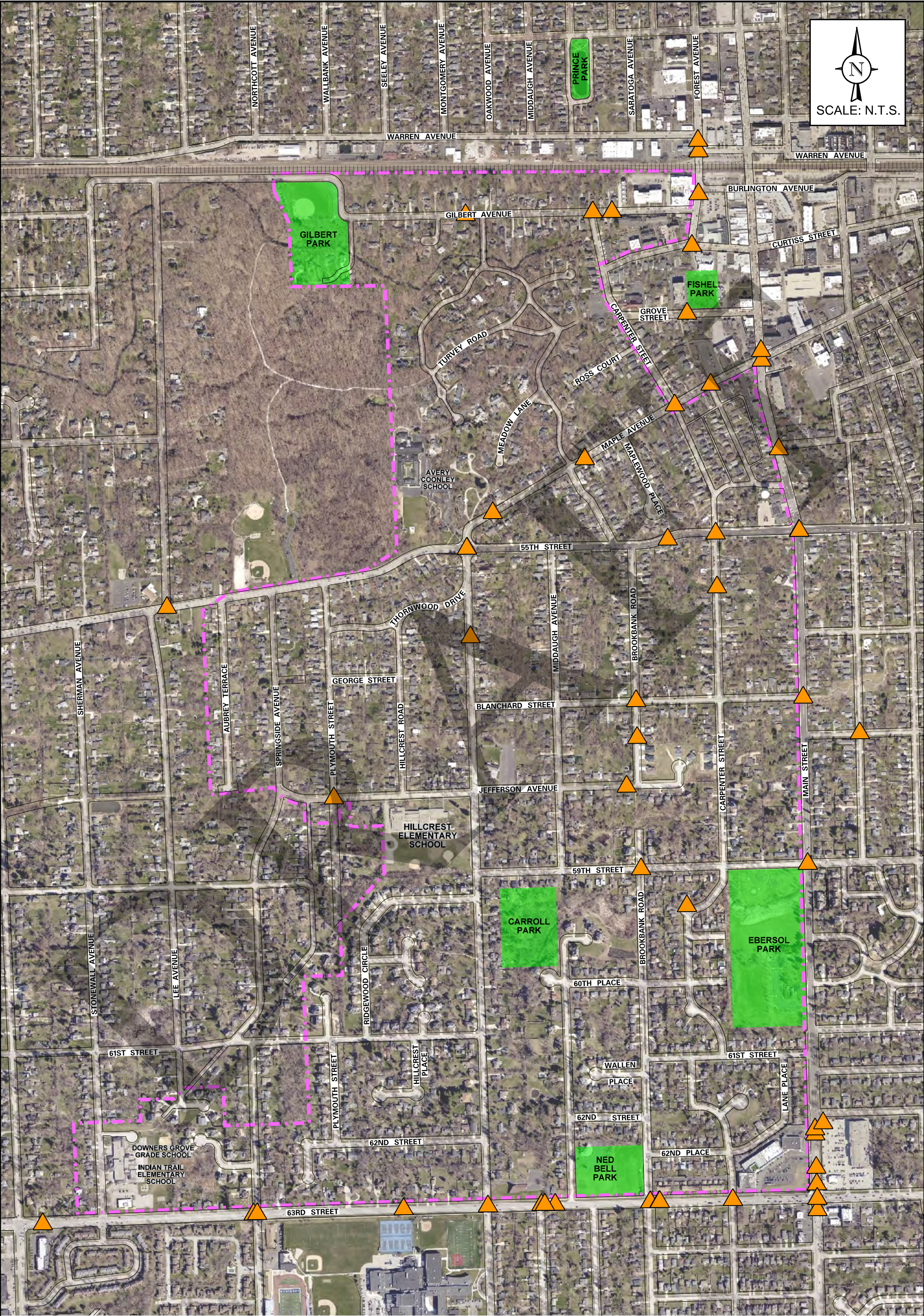
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TRANSPORTATION AND PARKING COMMISSION
Minutes – October 8, 2025
Council Chambers – Village Hall
850 Curtiss St., Downers Grove

Chairperson Novak called the October 8, 2025 meeting of the Transportation and Parking Commission to order at 7:00 P.M. and led the recitation of the Pledge of Allegiance.

ROLL CALL

Present: Chairperson Novak, Commissioners: Gasiel, McDonough, Shiliga

Absent: Commissioners: McKenzie, O'Malley

Staff: Transportation Manager Emily Ericson, Director of Engineering Scott Vasko, Michael Werthmann of KLOA and CSO Supervisor Jim Hartleb

Visitor Roster: Grant Milstead, John Ochoa, Brian Schuering, Mary Badke, John Bouton

A quorum was established.

Chairperson Novak reviewed the procedures to be followed for the meeting, explaining that the Commission will forward a recommendation to the Village Council for approval.

APPROVAL OF MAY 14, 2025 MINUTES

COMMISSIONER MCDONOUGH MOVED TO ACCEPT MEETING MINUTES AS IS. COMMISSIONER GASIEL SECONDED THE MOTION.

IN FAVOR: CHAIRPERSON NOVAK, COMMISSIONERS: GASIEL, MCDONOUGH, SHILIGA

THE MOTION PASSED BY VOICE VOTE 4:0

PUBLIC COMMENT ON NON-AGENDA ITEMS

Bryan Schuring of 5719 Buck Ct, Westmont

- Requests crosswalk and a sign stating “stop when pedestrians are present” at 56th St & Fairview Ave. Requests a shared use bike and pedestrian path connecting the Fairview train station to crosswalks in the Fairview Focus area and Rogers Street shared-use path
- In favor of many of the Village plans for the Fairview Focus Area.

File #2-25 Neighborhood Traffic Study # 11

Transportation Manager Emily Ericson indicated that the traffic study area is bounded on the west by Maple Grove following the Village boundary, south at 63rd St, Main St on the east, and the railroad tracks to the north. Emily Ericson introduced Michael Werthmann of KLOA to present the traffic study.

DRAFT

Michael Werthmann of KLOA Presented the Study:

Study details presented may be found in the October 8, 2025 Agenda.

Purpose of Study:

To analyze existing transportation operations and develop recommendations to help mitigate transportation issues or concerns within the neighborhood. Looked at roadway traffic volumes and speeds, intersection traffic control, pedestrian and bicycle safety, and did a comprehensive review to establish consistency within the neighborhood.

Inventory of Existing Conditions:

Performed extensive field investigations and observations of the neighborhood transportation system. Conducted daily traffic counts at 30 locations and performed vehicle, pedestrian and bicycle counts at 3 intersections. Collected and reviewed various transportation data including crash data over the past several years. Observed the operation of the 4 schools in the neighborhood.

Primary Concerns:

Intersection traffic control, multiple intersections with no traffic control, enhanced pedestrian safety, roadway traffic volumes and vehicles speeds.

Results showed the daily traffic volumes were within typical ranges found for each classification of road. Overall speeds were generally reasonable and some roads had higher speed. Crashes were generally low in the neighborhood with very few accidents and no problematic intersections.

Recommendations:

Intersection Traffic Control

1. Many intersections are currently under yield sign or no control. Traffic signal or stop sign control is generally proposed at all intersections within the neighborhood.
2. The number of intersections proposed for all-way stop sign control is to remain the same.
3. Either two-way or one-way stop sign control is recommended at 31 intersections that currently have yield sign control or no control.

Speed Limit and Sign Modification

1. Installation of new speed limit signs with a yellow border within the neighborhood.
2. Addition of new speed limit signs on roads where higher speeds were recorded.
3. Installation of temporary radar feedback signs at multiple locations: Dunham Rd, Plymouth St, Carpenter St, 59th St.

Bicycle Recommendations: (in alignment with Village comprehensive plan)

1. Installation of shared use paths along Gilbert Ave and 59th St.
2. Installation of an off-road trail through the northwest section of Gilbert Park.
3. Dunham Rd as a bike route with the facility of that still to be determined.
4. Shared use path already installed on south side of Jefferson St between Dunham and Plymouth along school frontage.

DRAFT

Additional Recommendations:

As seen in the Village comprehensive plan: use of speed monitors, additional crosswalks, curb extensions and additional enforcement and education.

Next Step:

Compile and evaluate the comments, produce a revised draft study, present to Village Council for approval and implement the recommendations.

CHAIRPERSON NOVAK OPENED UP THE PUBLIC COMMENT PERIOD

Reina Gallt of 5439 Carpenter St

- Concerned about the number of traffic accidents at 55th St & Carpenter St.

Mary Ann Badke of 5408 Carpenter St

- Stated that there are 5 schools in the neighborhood and the YMCA, and is concerned about the number of traffic accidents and speeds of vehicles.
- Requests 25 mph speed limit on Maple Ave from Dunham to Fairview.
- Requests enforcement at the 4-way stop at Maple and Carpenter for people not stopping.

CHAIRPERSON NOVAK CLOSED THE PUBLIC COMMENT

CHAIRPERSON NOVAK OPENED DISCUSSION AMONGST THE COMMISSION

Commissioner Gaisel: Requested comment from KLOA regarding public comments.

Michael Werthmann: Data from the last 3 years was obtained. At 55th & Carpenter: 2021 no accidents, 2022 showed 1 accident, 2023 showed 1 accident.

Commissioner Gaisel: Would like to see data from 2024 and 2025 for 55th & Carpenter. In favor of changing yield signs to stop signs. Concerned about speeds on Carpenter even though it has been narrowed. Asked if reduction of speed on Maple would help.

Michael Werthmann: Can take 25 mph to 20 mph if ordinance allows it.

Chairperson Novak: Asked about reduction of speed on Maple and jurisdiction.

Michael Werthmann: Have not been a lot of accidents on Maple St from what was seen. The all-way stop sign at Carpenter does slow the traffic. Carpenter St south of 55th has a number of speed limit signs with yellow borders.

Commissioner Novak: Asked if 55th St being under DUDOT jurisdiction would affect crash data report information pulled for Downers Grove.

Michael Werthmann: Will check to see if DUDOT crash information comes from the Village as IDOT crash information does.

Chairperson Novak: Asked if it is still Council policy to have a sign be at all intersections to control traffic and had the questions confirmed as yes. Asked if there was email or phone call feedback once the traffic study was posted online.

DRAFT

Emily Ericson: Stated no additional feedback was sent to staff.

Chairperson Novak: Wants to ensure reduction of speed aligns with Council policy.

Commissioner McDonough: In favor of replacing yield signs with stop signs for intersection control.

CHAIRPERSON NOVAK REOPENED PUBLIC COMMENT PERIOD

Reina Gallt of 5439 Carpenter St

- Stated that drivers hate the increased number of stop signs installed around the high school.
- Requests that the 30 mph speed limit on Maple Ave be lowered to 25 mph to match other neighborhood streets.
- Stated that Carpenter St and 55th St is a problematic intersection due to the height differential on the south side of 55th St.

CHAIRPERSON NOVAK CLOSED PUBLIC COMMENT AND REOPENED DISCUSSION AMONGST THE COMMISSION

Chairperson Novak: Asked the commissioners for thoughts based on the feedback and speed reduction. Supports the plan provided by staff and inquired about further investigation for speed reduction.

Commissioners were in agreement.

Scott Vasko: Clarified that Commissioners are requesting a speed reduction from 25 mph to 20 mph in the area.

CHAIRPERSON NOVAK CALLED FOR A MOTION

WITH RESPECT TO FILE #2-25 NEIGHBORHOOD TRAFFIC STUDY # 11 COMMISSIONER SHILIGA MOVED TO ACCEPT RECOMMENDATIONS AND MODIFICATIONS AS OUTLINED IN THE DRAFT FROM KOLA AS IS, WITH THE ADDITIONAL STUDY OF RESTRICTIONS OF SPEED TO THIS NEIGHBORHOOD #11 AND FORWARD TO VILLAGE COUNCIL. SECONDED BY COMMISSIONER GASEL.

IN FAVOR: CHAIRPERSON NOVAK, COMMISSIONERS: GASIEL, MCDONOUGH, SHILIGA

THE MOTION PASSED 4:0

File #3-25 Park Avenue and Summit Street - Requested Intersection Control Modification

Traffic Manager Emily Erison stated that staff received a traffic calming petition for the intersection of Park Ave & Summit St. The requested intersection control modification was for a change from a two-way stop to an all-way stop.

DRAFT

EMILY ERICSON OPENED COMMENT TO PETITIONER

Grant Milstead of 5332 Park Ave

- Believed MUTCD standards do not support pedestrians enough. Concerned about pedestrian safety: Whittier School and Randall Park adjacent to the intersection.
- The traffic volume in the report is an average, and the volume is different during peaks. Height differential at intersection affects visibility. Randall and Lyman has an all-way stop and is adjacent to this intersection.
- Received signatures from all five addresses at intersection in favor of the all-way stop.

CHAIRPERSON NOVAK OPENED UP THE PUBLIC COMMENT PERIOD

John Bouton of 5336 Park Ave

- The study does not show the actual conditions of the traffic.

CHAIRPERSON NOVAK CLOSED THE PUBLIC COMMENT

Emily Ericson presented the item for consideration. Data gathered was collected over two weeks during May of 2025. The westbound average speed on Summit St is just over 16 mph with an 85th percentile of around 20 mph. Eastbound traffic is just over 16 mph with an 85th percentile of around 20 mph. The speeds on Park Ave are slightly higher. Southbound Park Ave is at about 18 mph with an 85th percentile of 23.4 mph. Northbound is at 17 mph with an 85th percentile of 22.7 mph.

The MUTCD stop control warrants include whether or not 6 or more crashes have occurred within a 36 month period. Crash reports reviewed from 2019 to present showed no crashes at the intersection. The second warrant is in relation to sight distance on a minor road which is Summit St. Staff does not feel there is a sight distance challenge. The third warrant is related to interim transition to an increased type of control, which is not relevant in this situation. The fourth warrant of traffic volume at 300 units per hour is also not met.

Staff does not find that there are an inordinate number of vehicles traveling in excess of the posted speed limit or that there are excessive traffic volumes, which is why staff does not recommend moving forward with any change at this intersection.

CHAIRPERSON NOVAK OPENED DISCUSSION AMONGST THE COMMISSION

Commissioner Gasiel: Asked about intersection control near parks.

Emily Ericson: Stop signs are to assign right of way. Data shows that the conditions on Park and Summit are appropriate.

Commissioner Gasiel: Asked about concerns with sight issues.

Emily Ericson: The slight 15 ft grade change is 70 feet south of the intersection.

Commissioner Gasiel: Asked if the 10 mph variance between Summit vs Park should be of concern in regards to traffic control.

Emily Ericson: The 85th percentile travels below the posted speed limit and does not give reason to change the intersection stop control.

DRAFT

Chairperson Shiliga: Asked if there is a crossing guard at that intersection and had it confirmed that there is not. Asked if staff considered the additional stop sign in regards to consistency with the other side of the park.

Emily Ericson: The stop control at Fairmount and Lyman was related to neighborhood concerns to the change in access at 55th St when the right-in and right-out went in. Traffic counts and data were collected in 2023 to determine where solutions with confusion regarding right of way could be mitigated. That is where the stop control was changed. The intersection at Park & Summit was also evaluated at that time and it was found that it did not need to be changed at that time.

Commissioner Novak: Asked if the intersection at Randall and Park is currently a 4-way stop and had it confirmed that it is. Does not feel that MUTCD supports pedestrian safety enough and feels that a 4-way stop is required.

CHAIRPERSON NOVAK CALLED FOR A MOTION

WITH RESPECT TO FILE #3-25 PARK AVENUE AND SUMMIT STREET REQUESTED INTERSECTION CONTROL MODIFICATION, COMMISSIONER SHILIGA MOVED TO ACCEPT THE PETITIONERS REQUEST AND REVISE THE TRAFFIC CONTROL FROM A TWO-WAY STOP TO AN AN ALL-WAY STOP AT PARK AVE AND SUMMIT STREET AND FORWARD THIS TO VILLAGE COUNCIL. SECONDED BY COMMISSIONER MCDONOUGH.

IN FAVOR: CHAIRPERSON NOVAK, COMMISSIONERS: GASIEL, MCDONOUGH, SHILIGA

THE MOTION PASSED 4:0

DISCUSSION OF OLD BUSINESS

No old business.

COMMUNICATIONS

No communications at this time.

**COMMISSIONER SHILIGA MOVED TO ADJOURN THE MEETING.
COMMISSIONER GASIEL SECONDED THE MOTION. ALL IN FAVOR.**

Chairperson Novak adjourned the meeting at 7:58 P.M.

Respectfully submitted,

/s/ Andrea Banke
Recording Secretary



Emily Ericson <[REDACTED]>

Fwd: Concerned citizens on the 5400 block of Carpenter

Karin Schlueter <[REDACTED]>

Mon, Oct 6, 2025 at 1:27 PM

To: [REDACTED]

Cc: [REDACTED]
[REDACTED]

Good Afternoon,

Thank you so much for the response and sending the helpful information regarding the traffic concerns on Carpenter Street between Maple and 55th. This information will help inform our neighbors and to prepare for the meeting. I have lived on the block for 10 years and have see significant changes in the speeding and traffic on the block and the dangers at the four way stop at Carpenter and Maple. It seems the best solution would be similar to what they have done on Washington street as Ken mentioned where they don't allow left turns from 55th heading south on Carpenter. It is the cars that are in a hurry using our street to cut through that create dangers for people that are walking, bilking and driving. The hill we have makes things worse and speed picks up quickly so cars travel extra fast. Safely pulling in and our or our driveway is an increasing challenge as well.

I would love to attend this meeting but unfortunately I have prior commitments that prevent this from happening. Do the meetings have a live link that would allow people to join remotely and then type in chat their comments?

We will share this with the neighbors on the block to get people to be there.

Thanks again,

Karin Schlueter

[REDACTED] Carpenter Resident

From: Ken Whoriskey <[REDACTED]>**Sent:** Monday, October 6, 2025 8:28 AM**To:** David Fieldman <[REDACTED]>**Cc:** mayorcouncil@downers.us <[REDACTED]>; [REDACTED]

<[REDACTED]>; Scott Vasko <[REDACTED]>; Emily Ericson <[REDACTED]>

Subject: Re: Concerned citizens on the 5400 block of Carpenter

[Quoted text hidden]