



Village of Downers Grove

Report for the Village Council Meeting

Table 1 - Council Agenda item.

Subject	2025 Annual Comprehensive Financial Report
Submitted By	Robin Lahey, Finance Director

Synopsis

A resolution has been prepared to accept the audit of the Village's financial records for Year ended December 31, 2025, also known as the Annual Report dated December 31, 2025 as audited by Lauterbach & Amen, LLP. Acceptance of the audit and Annual Report is required prior to submittal to the State of Illinois. The deadline to submit to the State is June 30, 2026.

Strategic Plan Alignment

The goals for 2025 to 2027 include *Steward of Financial, Environmental and Neighborhood Sustainability*.

Fiscal Impact

N/A

Recommendation

This item was discussed at the June 2, 2026 Village Council meeting. Staff recommends approval on the June 9, 2026 Active Agenda.

Background

The purpose of the financial audit is to determine whether the financial reports of the Village are presented fairly and whether the Village has complied with applicable laws and regulations. The Village's audited financial statements convey to the public that the statements are presented in accordance with generally accepted accounting principles. The Village has prepared the Annual Report for the submission of the Certificate of Achievement for Excellence in Financial Reporting Program by the Government Finance Officers Association of the United States and Canada. The Village received this certificate of achievement award for the past 25 years.

Attachments

Resolution

2025 Annual Comprehensive Financial Report



Village of Downers Grove

Council Action Summary

Table 1 - Council Action Summary.

Initiated By	Village Attorney
Effective Date	June 9, 2026
Recommendation From	
File Reference	
Nature of Action	Resolution

Steps Needed to Implement Action.

Motion to adopt "A Resolution to Accept the Annual Comprehensive Financial Report of the Village of Downers Grove for the Fiscal Year January 1, 2025 through December 31, 2025", as presented.

Summary of Item.

Adoption of this resolution shall accept the 2025 Annual Comprehensive Financial Report

Record of Action Taken.

Resolution No.

A Resolution to Accept the Annual Comprehensive Financial Report of the Village of Downers Grove for the Fiscal Year January 1, 2025 through December 31, 2025

WHEREAS, the Village of Downers Grove (the "Village") has prepared financial statements provided for in an Annual Comprehensive Financial Report ("ACFR"), for the Fiscal Year January 1, 2025 through December 31, 2025; and

WHEREAS, Lauterbach & Amen, LLP, an independent audit firm (the "Auditor") has audited the financial statements contained in the ACFR of the Village of Downers Grove in accordance with Generally Accepted Accounting Standards and Government Auditing Standards, issued by the Comptroller General of the United States; and

WHEREAS, it is the Auditor's responsibility to express an opinion on these financial statements based upon the audit; and

WHEREAS, in the opinion of the Auditor, the financial statements as audited present fairly, in all material respects, the financial position of the Village of Downers Grove as of December 31, 2025, and the results of its operations for the year then ended in conformity with Generally Accepted Accounting Principles for the fiscal year ended December 31, 2025, barring subsequent changes made to the final issued report.

NOW, THEREFORE, BE IT RESOLVED by the Village Council of the Village of Downers Grove, DuPage County, Illinois, as follows:

1. That Village Council be and hereby accepts the audited Annual Comprehensive Financial Report for the Village of Downers Grove for the fiscal year ending December 31, 2025.

2. That the Village Manager and Village Clerk are hereby respectively authorized and directed for and on behalf of the Village to execute, attest, seal and deliver the Annual Comprehensive Financial Report, substantially in the form approved in the foregoing paragraph of this Resolution, together with such changes as the Manager shall deem necessary.
3. That the proper officials, agents and employees of the Village are hereby authorized and directed to take such further action as they may deem necessary or appropriate to perform all obligations and commitments of the Village in accordance with the provisions of the Report.
4. That all resolutions or parts of resolutions in conflict with the provisions of this Resolution are hereby repealed.
5. That this Resolution shall be in full force and effect from and after its passage as provided by law.

By: Mayor

Passed:

Published:

Attest:

By: Village Clerk

Annual Comprehensive Financial Report

For the fiscal year ended December 31, 2025



The Village of Downers Grove
DuPage County
850 Curtiss Street
Downers Grove, Illinois 60515-4782
630-434-5500

VILLAGE OF DOWNERS GROVE, ILLINOIS

ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2025

Prepared by Finance Department:

Robin M. Lahey, CPA
Finance Director

Daiva Sheldon, CPA
Assistant Finance Director

Richard Cook, CPA
Accounting Supervisor

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INTRODUCTORY SECTION

This section includes miscellaneous data regarding the Village of Downers Grove, Illinois including:

List of Principal Officials

Organizational Chart

Letter of Transmittal

Certificate of Achievement for Excellence in Financial Reporting

VILLAGE OF DOWNERS GROVE, ILLINOIS**List of Principal Officials
December 31, 2025**

LEGISLATIVE

Robert Barnett, Mayor

Commissioners

Leslie Sadowski-Fugitt

Chris Gilmartin

Martin T. Tully

Mike Davenport

Tammy Sarver

Rob Roe

ADMINISTRATIVE

David Fieldman, Village Manager

Michael Baker, Deputy Village Manager

Enza Petrarca, Village Attorney

Rosa Berardi, Village Clerk

Robin Lahey, Finance Director/Treasurer

David Moody, PW Director

Scott Vasko, Engineering Director

Stan Popovich, Community Development Director

Scott Spinazola, Fire Chief

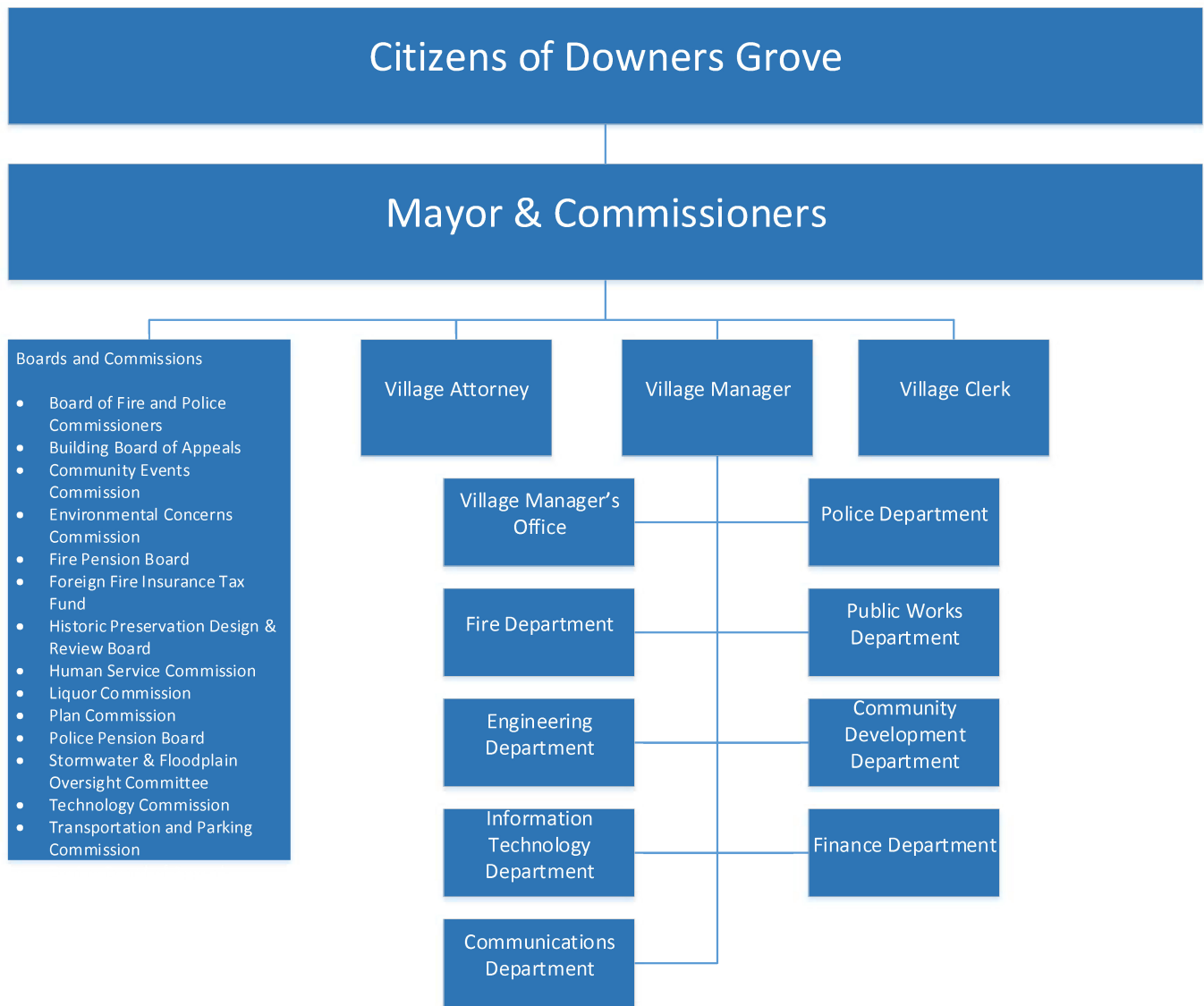
Michael DeVries, Police Chief

Doug Kozlowski, Communications Director

Jenny Rizzo, Emergency Management Coordinator

Lauren Linares, Human Resources Director

Bill Herman, Information Technology Director





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May 19, 2026

The Honorable Mayor and Commissioners
Citizens of Downers Grove

The Annual Comprehensive Financial Report of the Village of Downers Grove for the year ended December 31, 2025, is hereby submitted. State law, as well as local ordinances, requires that the Village publish within six months of the close of each fiscal year, a report on its financial position and activity presented in conformance with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

Responsibility for both the accuracy of the data presented and the fairness of the presentation, including all disclosures, rests with the Village management. We believe the data as presented is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the Village's financial position and changes in financial position as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain maximum understanding of the Village's financial condition have been included. The organization and content of the report follows the standards for annual financial reporting promulgated by the Governmental Accounting Standards Board (GASB). To provide a reasonable basis for making these representations, management of the Village has established a comprehensive internal control framework to protect the assets of the Village and to compile sufficiently reliable information for the preparation of the Village of Downers Grove's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the Village's internal control framework has been designed to provide reasonable rather than absolute assurance that the financial statements are free of material misstatements. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

The Village's financial statements have been audited by Lauterbach & Amen, LLP, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the Village of Downers Grove for the year ended December 31, 2025, are free of material misstatements. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluation of the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Village's financial statements of the year ended December 31, 2025, are presented fairly in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

CIVIC CENTER

850 Curtiss St.
Downers Grove, IL
60515-4761

MAIN 630.434.5500
POLICE 630.434.5600

FIRE DEPT

Administration
5420 Main St.
Downers Grove, IL
60515-4834

630.434.5980

PUBLIC WORKS

5101 Walnut Ave.
Downers Grove, IL
60515-4046

630.434.5460

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management Discussion & Analysis (MD&A). This letter of transmittal is designed to complement that analysis and should be read in conjunction with it. The Village's MD&A can be found immediately following the report of the independent auditors.

This report includes all financial activity for the funds, and departments for which the Village is financially accountable. The criteria used to determine financial accountability is defined in Note 1 of the Financial Statements, on page 45. The Police and Firefighters' Pension Funds each have a separate Board that administers their respective fund resources and uses. The Downers Grove Library has a separate Board that is appointed by the Village Council and is reported as a discretely presented component unit. Other local governments that serve the Downers Grove community do not qualify as entities for which the Village is accountable. These governments include the Downers Grove Park District, the Downers Grove Sanitary District, all school districts, and the Downers Grove Township. Therefore, the financial activities of these entities are not included in this report.

PROFILE OF THE VILLAGE OF DOWNERS GROVE

The Village of Downers Grove, which has a land area of about 14.75 square miles, is located in DuPage County and is 22 miles west of Chicago. DuPage County is the second most populated county in Illinois, after Cook County. The median household income in the Village is \$115,114. Along with several major arterial highways, three Burlington Northern commuter train stations are located in the Village; these provide commuters about a 25-minute train ride to and from Chicago and easy access to the entire metropolitan area.

The Village is a premier location for business, a home to many corporate and regional headquarters. Advocate Good Samaritan Hospital, the only Level One trauma center in DuPage County is also located in Downers Grove. The resident population is 50,552; however, the Village's corporate business parks and shopping districts raise the daytime population and economic activity, providing the Village the benefit of a significant level of sales tax revenue. A review of the retail expenditure information suggests that the Village attracts residents from surrounding communities to support the sales tax income. The property tax base is 79 percent residential, 18 percent commercial, and 3 percent industrial. The ten leading commercial property tax payers are from a diverse economic base and account for about 5.1 percent of the total tax base.

The Village of Downers Grove was originally settled in 1832 and was incorporated on March 31, 1873. Today, the Village operates under the Manager form of government. As defined by Illinois statutes, the Village is a home-rule community and provides a full range of municipal services to its residential and commercial customers. These services include police and fire protection; building code and fire prevention inspection services; paramedic services; water and stormwater utilities; a commuter and residential parking system; community development services; and the construction and maintenance of streets, stormwater, and other municipal infrastructure.

MAJOR INITIATIVES

Strong leadership from the Mayor, Village Council and the Village Manager, allowed the Village staff to accomplish a variety of major initiatives during the year while continuing a strong commitment to financial stewardship. These achievements are the direct result of input and participation by the residents and businesses of Downers Grove, effective Village Council leadership and cooperative interactions among professional staff members in all departments.



Civic Center Project and Civic Center Lot 2 sale

In 2025, the Village completed the construction of the Civic Center Project. This project broke ground in the fall of 2022 and now is the new home of all Village Departments except Fire and Public Works, and the administrative offices of Downers Grove Grade School District 58. This facility adds value to the community and stands ready to serve Downers Grove for generations to come. The Civic Center also includes environmentally sustainable features and showcases the ways that local governments can work together to serve as stewards of community resources with a shared environment.

One of the key components of the Civic Center project was the sale and redevelopment of the property that lies between the new Civic Center building and the existing vehicle fleet garage. Often referred to as Lot 2, this property was sold in 2025 and construction is under way redeveloping this property with a new apartment building. The apartment building, which will include two-story townhouses, will complement the adjacent Village buildings and the existing residential neighborhood. Construction started as planned in the summer of 2025 and is expected to be completed in 2027.

With the sale of this property and the real estate taxes paid once the building is completed, this project will generate over \$15 million dollars that the Village will use to help pay off the bonds issued to construct the Civic Center project. The financial plan, which was confirmed in 2024, continues to show that the Village will not have to levy an additional property tax to make payments on the bonds issued for this project.

Guiding DG

In 2025 the Village completed a 2-year village-wide planning process referred to as Guiding DG. This effort resulted in four coordinated plans, the Comprehensive Plan, Active Transportation Plan, Environmental Sustainability Plan and Streetscapes Plan, which together will guide growth and investment over the next 20 years. All four of these plans were completed and adopted in 2025, creating a clear roadmap for managing change and making informed decisions about development, transportation, public spaces, and sustainability.

Expanded Environmental Sustainability Efforts

As part of the Guiding DG process, the Village adopted its first Environmental Sustainability Plan. The ESP builds on decades of solid environmental stewardship and leadership by the Village. The plan focuses on five key areas including; energy, ecology and nature, recycling and waste reduction, transportation, and building a culture of environmental stewardship to help reduce not only the Village's, but the entire community's overall environmental impact.

In 2025 the Village made major stride in increasing sustainability including:

- Partnered with two notable facilities, Argonne National Laboratory and the Morton Arboretum to continuously improve our shared environments
- Cut emissions by powering about half of all Village facilities, including the downtown parking deck, with 100% renewable energy.
- Began upgrading streetlights, replacing 400 fixtures with energy-efficient, Dark Sky-certified LEDs, reducing energy use and light pollution with support from a ComEd grant.

Successful Partnerships

In 2025, the Village continued to work closely with the Downtown Management Corporation and the Economic Development Corporation to prepare new plans for the future and to attract new business as well as to diversity and strengthen the economic vitality of the Village. Some of the successes of these partnerships included:

- Ogden – new Castle Genesis auto dealership
- 1362 Butterfield – new Wendy's restaurant
- 2751 Ogden – new Woodshpring Suites Hotel
- 3300 Finley – Midwestern University new Veterinary Clinic

Downtown Downers Grove continues to be the heart of the community. From exceptional restaurants to outstanding stores to community events ranging from large to small, the downtown offers something for everyone. In 2025, the Village continued the ongoing maintenance of sidewalk corner treatments and pedestrian crosswalks, installed several new landscape planting beds, expanded maintenance of existing planting beds, and enhanced cleaning efforts. The result is an even more welcoming downtown that is ready for additional investment through our upcoming streetscape program.

Created TIF District and executed RDA for Meadowbrook

The Meadowbrook Shopping Center TIF was created in 2025 and is set to expire in 2048. The revitalization of the Meadowbrook shopping Center is projected to generate approximately \$13.7 million in incremental property taxes over the life of the 23-year TIF.

Fairview Focus Area Plan Implementation

In 2025, the Village rezoned the area around the Fairview Avenue train station, known as the Fairview Focus Area, to better align with the community's long-term vision. The new zoning approach introduces more flexibility and innovation, supporting inclusive housing options, home-based businesses, and extended family living arrangements. This work sets the stage for new investment and revitalization of area around Fairview and the railroad tracks. The Village created a Fairview TIF district in 2026 to support the long-term goals of this plan.

Lead Service Line Replacement Plan

The Village has worked diligently since the beginning of 2024 to comply with the Lead Service Replacement and Notification Act enacted by the State of Illinois. This law requires the Village to develop, implement, and maintain a comprehensive water service line material inventory as well as a replacement plan for all lead service lines.

To date, 2,539 service lines requiring replacement have been identified and the Village now has a preliminary 10-year replacement plan and a financial plan in place to get the job done. This plan was updated in 2026, with the final version prepared in 2027.

Water Rate Study & Capital Plan

The Village owns and operates an expansive water utility system serving over 50,000 residents and hundreds of businesses. Over 4 million gallons of water per day are pumped through the system, which requires significant infrastructure, routine maintenance, and experienced staff to make sure it functions properly. The Village purchases water from the DuPage Water Commission, an independent unit of government responsible for providing Lake Michigan water to municipalities in DuPage County.

To maintain this system, the Village is following rate increase recommendations from the Water Rate Study completed in 2024. The Village also plans to issue \$15.0 million in general obligation bonds in 2026 to fund previously identified projects in the water system.

In 2025, the Village received a \$5.3 million low-interest loan from the IEPA to fund the replacement of one backup well and a portion of watermain replacement.

Continued Commitment to Infrastructure

The Village of Downers Grove continued its commitment to ongoing investment in maintenance, as well as in replacement or new infrastructure as necessary. In 2025 this included the following:

- Invested nearly \$4.1 million in road reconstruction and resurfacing.
- Invested nearly \$4.3 million in water main replacements
- Invested nearly \$2.6 million in stormwater capital projects at locations throughout the community.
- Invested nearly \$1.1 million for sidewalks

Enhancement of the Social Services Referral Program

In 2025 the Village continued work to improve the awareness of the social services referral program that was launched in early 2022. Information was included in Police & Fire Public Education programs and events, published on partner agencies platforms, and featured in information booths at a variety of community events, highlighted in newsletters, social media platforms and the website. Referrals increased by 25% in 2025 and more importantly, accepted referrals increased by 27% compared to last year. Approximately 900 referrals were made with an acceptance rate of nearly 98%.

Recognition

The Village is one of only a handful of municipalities nationwide to hold the following honors for best management practices at the same time:

- Finance - AAA Bond Rating from S&P Global since 2013
- Police Department
 - CALEA Law Enforcement accreditation since 2003 with Meritorious (15 consecutive years or more) recognition since 2018
- Fire Department
 - ISO Class 1 Rating
 - American Heart Association Mission Lifeline EMS Gold Achievement Award, for the 7th year in a row

FACTORS AFFECTING FINANCIAL CONDITION

Standard & Poor's (S&P) AAA Bond Rating

The Village continues to benefit from the AAA bond rating issued by Standard & Poor's, the agency's highest rating. This rating was reaffirmed in May 2026. Standard & Poor's continued to acknowledge the efforts of the Village's exceptional management practices and robust policies and practices that include forward-looking budgeting and detailed long-term financial and capital planning as contributing factors for the AAA rating. All Downers Grove residents and businesses benefit from this as the Village is able to issue debt and refinance bonds at a lower cost.

Local Economy

Major revenue sources include property taxes, sales taxes, utility taxes, state income taxes and food and beverage tax. The Village has a mixture of office, retail and industrial employment. In 2025 the unemployment rate in the Village decreased to 3.7% compared to 4.1% in 2024.

In 2025, revenue in the General Fund was \$7.7 million better than budget primarily due to strong performance in sales and home rule tax revenue (\$3.5 million) and the recording of the GASB 96 Subscription Based Information Technology Arrangement (\$4.2 million). Expenditures in the General Fund were \$7.0 million higher than budget due to the recording of the GASB 96 Subscription Based Information Technology Arrangements (\$4.2 million) and a transfer to the Health Insurance Fund (\$3.0 million) that was made due to the strong revenue performance.

Economic Development

The Downers Grove Economic Development Corporation (EDC) is an independent, not-for-profit entity supported by the Village of Downers Grove and private-sector businesses. The Village is committed to strengthening and enhancing the local economy through the EDC's efforts to attract jobs and employers to Downers Grove, as well as retain established businesses.

2025 Economic Development Successes

- 28 new single-family home permits issued
- Began construction of 38-unit multi-family development (750 Curtiss)
- Started construction of a 240,000 square foot warehouse building (2300 Warrenville Road)
- Started redevelopment of a Meadowbrook Shopping center
- Started construction of the Rec League, Kiddie Academy and Andy's Frozen Custard
- Completed construction of Wendy's and Genesis Car Dealership

Economic Incentive Agreements

Sales tax rebate agreements are an important component of Downers Grove's economic development strategy. All retail stores generate sales tax revenue which the Village uses to pay for public services. National retailers and car dealerships generate significant tax revenues, create jobs, and serve as catalysts for other business development. Competition among local communities for new businesses is fierce and incentives often provide the edge needed to create new opportunities and revenues where there otherwise would be none.

RELEVANT FINANCIAL POLICIES

The Village has established several specific policies to improve the overall well being of the residents, continue to meet immediate and long-term service objectives, and enhance the financial capability of the Village.

Budgeting

The Village adopts an annual budget. The Municipal Budget aligns everyday operations and Village resources with community priorities outlined in the Long-Range Plan and Comprehensive Plan. Each year the budget is reviewed and discussed over multiple meetings in a participative process to allow for dialogue between community members, the Village Council and staff. Overall sound fiscal practices have resulted in:

- Renewal of the AAA bond rating allowing the Village to borrow funds at the lowest cost possible for more infrastructure projects.
- Successful independent financial audit.
- Awards by Government Finance Officers Association for the Annual Comprehensive Financial Report and Municipal Budget.

In keeping with the Village's commitment to good financial stewardship, the FY2026 General Fund is sustainable with revenues of \$66.8 million and expenses at \$66.5 million. This budgeted increase in fund balance is following the recommendations of the Long-Range Plan. The General Fund includes funding for the majority of Village services.

Capital Planning

The Village prepares a comprehensive multi-year Capital Plan which lays out in detail all planned capital projects over a five-year period. The Village Council dedicated certain revenues to fund capital projects. Because of this policy, the Village has been in a position to continue to make needed investments in Infrastructure.

Other Financial Policies

Some of the more significant policies include:

- Investment Policy-providing for market investment returns while protecting principal
- Purchasing Policy-setting forth procedures for ensuring that the best products and services are received at the lowest possible cost
- Fund Balance Policy-setting forth reserve levels to be maintained to ensure proper working capital and protect against unforeseen events
- Debt Policy-to help ensure the Village's credit worthiness and to provide a functional tool for debt management and capital planning.

The Village's strong financial policies are in part responsible for maintaining the Village's AAA rating, allowing the Village to borrow at the lowest possible cost for infrastructure investment.

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Village of Downers Grove for its Annual Comprehensive Financial Report for the year ended December 31, 2024. A copy of this award is located in the introductory section of the financial statements. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate. The Village also received the GFOA Distinguished Budget Presentation award for its 2025 Annual Budget. This is the fifteenth consecutive year that the Village has been honored with this significant achievement, which reflects the commitment to meeting the highest principles of governmental budgeting.

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire Finance department. We want to take this opportunity to thank Daiva Sheldon, Assistant Finance Director, Joe Cook, Accounting Supervisor, Anekham Phasouk, Finance Manager and the members of the Finance team for all their efforts. We also wish to express appreciation for the policies and decisions provided by the Village Council, as reflected in this report.

Submitted by:



David Fieldman
Village Manager



Robin Lahey
Finance Director



Government Finance Officers Association

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**Village of Downers Grove
Illinois**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2024

Christopher P. Morill

Executive Director/CEO

FINANCIAL SECTION

This section includes:

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Required Supplementary Information

Other Supplementary Information

Supplemental Schedules

INDEPENDENT AUDITOR'S REPORT

This section includes the opinion of the Village's independent auditing firm.



INDEPENDENT AUDITOR'S REPORT

May 19, 2026

The Honorable Mayor
Members of the Village Council
Village of Downers Grove, Illinois

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Downers Grove (the Village), Illinois, as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of Downers Grove, Illinois, as of December 31, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Village of Downers Grove, Illinois
May 19, 2026

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, and supplementary pension and other post-employment benefit (OPEB) schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Village of Downers Grove, Illinois
May 19, 2026

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Downers Grove, Illinois' basic financial statements. The other supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 19, 2026, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Lauterbach & Amen, LLP

LAUTERBACH & AMEN, LLP

MANAGEMENT'S DISCUSSION AND ANALYSIS

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

Our discussion and analysis of the Village of Downers Grove (Village), Illinois' financial performance provides an overview of the Village's financial activities for the fiscal year ended December 31, 2025. Please read it in conjunction with the transmittal letter, which can be found in the introductory section of this report and the Village's financial statements, which can be found in the basic financial statements section of this report.

FINANCIAL HIGHLIGHTS

- The Village's net position increased as a result of this year's operations. Net position of the governmental activities increased by \$8,117,083, or 10.6 percent and net position of business-type activities increased by \$5,907,535, or 8.1 percent.
- During the year, government-wide revenues for the primary government totaled \$115,074,109, while expenses totaled \$101,049,491, resulting in an increase to net position of \$14,024,618.
- The Village's net position totaled \$163,667,371 on December 31, 2025, which includes \$177,438,549 net investment in capital assets, \$12,873,735 subject to external restrictions, and a deficit of \$26,644,913 unrestricted net position that may be used to meet the ongoing obligations to citizens and creditors.
- The General Fund reported an increase this year of \$1,097,600 or 4.4 percent, resulting in ending fund balance of \$26,272,029.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the Village as a whole and present a longer-term view of the Village's finances. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Village's operations in more detail than the government-wide statements by providing information about the Village's most significant funds. The remaining statements provide financial information about activities for which the Village acts solely as a trustee or agent for the benefit of those outside of the government.

Government-Wide Financial Statements

The government-wide financial statements provide readers with a broad overview of the Village's finances, in a matter similar to a private-sector business.

The Statement of Net Position reports information on all of the Village's assets/deferred outflows and liabilities/deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating. Consideration of other nonfinancial factors, such as changes in the Village's property tax base and the condition of the Village's infrastructure, is needed to assess the overall health of the Village.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

USING THIS ANNUAL REPORT - Continued

Government-Wide Financial Statements - Continued

Both of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Village include general government, public works, community development, public safety, and community services. The business-type activities of the Village include waterworks, parking, and stormwater utility operations.

The Village includes one separate legal entity in its report. The Downers Grove Public Library is presented as a discretely presented component unit. Although legally separate, this "component unit" is important because the Village is financially accountable for it. Financial information for the component unit is reported separately from the financial information presented for the primary government itself.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Village's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Village maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Capital Improvements Fund, and Municipal Buildings Fund, which are considered major funds. Data from the other seven governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The Village adopts an annual appropriated budget for all of the governmental funds. A budgetary comparison statement for these funds has been provided to demonstrate compliance with this budget.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

USING THIS ANNUAL REPORT - Continued

Proprietary Funds

The Village maintains two proprietary fund types: enterprise and internal service. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village utilizes enterprise funds to account for its waterworks, parking, and stormwater utility operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Village's various functions.

The Village uses internal service funds to account for its equipment replacement, risk management, health insurance and OPEB, and fleet management services. This service predominantly benefits governmental rather than business-type functions, and therefore, has been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Waterworks Fund, Parking Fund, and Stormwater Utility Fund, which are considered to be major funds of the Village.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Village's own programs. The accounting use for fiduciary funds is much like that used for proprietary funds.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Village's I.M.R.F., police and fire employee pension obligations, post-employment retirement benefit obligations and budgetary comparison schedules for the General Fund. The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the Village, assets/deferred outflows exceeded liabilities/deferred inflows by \$163,667,371.

	Governmental Activities		Net Position			
			Business-Type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Current Assets	\$ 111,086,022	107,651,101	23,944,942	18,906,974	135,030,964	126,558,075
Capital Assets	171,650,637	168,052,784	102,301,430	98,643,447	273,952,067	266,696,231
Total Assets	282,736,659	275,703,885	126,246,372	117,550,421	408,983,031	393,254,306
Deferred Outflows	16,003,050	22,509,838	1,972,337	2,355,684	17,975,387	24,865,522
Total Assets/Deferred Outflows	298,739,709	298,213,723	128,218,709	119,906,105	426,958,418	418,119,828
Long-Term Liabilities	159,956,856	176,933,301	40,595,802	40,817,238	200,552,658	217,750,539
Other Liabilities	11,142,385	15,441,816	8,432,447	5,802,693	19,574,832	21,244,509
Total Liabilities	171,099,241	192,375,117	49,028,249	46,619,931	220,127,490	238,995,048
Deferred Inflows	42,890,972	29,206,193	272,585	275,834	43,163,557	29,482,027
Total Liabilities/Deferred Inflows	213,990,213	221,581,310	49,300,834	46,895,765	263,291,047	268,477,075
Net Position						
Net Investment in Capital Assets	116,490,322	111,327,639	60,948,227	59,376,256	177,438,549	170,703,895
Restricted	12,873,735	10,968,230	—	—	12,873,735	10,968,230
Unrestricted (Deficit)	(44,614,561)	(45,663,456)	17,969,648	13,634,084	(26,644,913)	(32,029,372)
Total Net Position	84,749,496	76,632,413	78,917,875	73,010,340	163,667,371	149,642,753

A portion of the Village's net position, \$177,438,549, reflects its investment in capital assets (for example, land, construction in progress, infrastructure, buildings, improvements other than buildings, intangible assets, capital equipment, and subscription assets), less any related debt used to acquire those assets that is still outstanding. The Village uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Village's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion, \$12,873,735, of the Village's net position represents resources that are subject to external restrictions on how they may be used. The remaining deficit of \$26,644,913 represents unrestricted net position and may be used to meet the government's ongoing obligations to citizens and creditors.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued

	Changes in Net Position					
	Governmental		Business-Type		Totals	
	Activities		Activities			
	2025	2024	2025	2024	2025	2024
Revenues						
Program Revenues						
Charges for Services	\$ 10,439,207	9,161,887	27,641,428	25,527,784	38,080,635	34,689,671
Operating Grants/Contributions	2,599,615	2,668,297	151,038	165,000	2,750,653	2,833,297
Capital Grants/Contributions	624,660	—	—	—	624,660	—
General Revenues						
Property Tax	20,299,440	19,449,932	—	—	20,299,440	19,449,932
Home Rule Sales Tax	11,838,435	9,304,844	—	—	11,838,435	9,304,844
Food and Beverage Tax	3,765,241	3,674,820	—	—	3,765,241	3,674,820
Utility Tax	3,686,399	3,588,055	—	—	3,686,399	3,588,055
State Sales Tax	18,353,610	15,385,683	—	—	18,353,610	15,385,683
State Income Tax	9,061,761	8,532,965	—	—	9,061,761	8,532,965
Replacement Tax	620,882	774,102	—	—	620,882	774,102
Use Tax	450,772	1,781,036	—	—	450,772	1,781,036
Other General Revenues	5,038,049	5,361,379	503,572	646,963	5,541,621	6,008,342
Total Revenues	86,778,071	79,683,000	28,296,038	26,339,747	115,074,109	106,022,747
Expenses						
General Government	14,868,816	16,477,562	—	—	14,868,816	16,477,562
Public Works	11,115,360	12,053,559	—	—	11,115,360	12,053,559
Community Development	4,035,127	4,046,129	—	—	4,035,127	4,046,129
Public Safety	45,888,881	41,676,855	—	—	45,888,881	41,676,855
Community Services	894,651	805,073	—	—	894,651	805,073
Interest on Long-Term Debt	1,858,153	1,907,931	—	—	1,858,153	1,907,931
Waterworks	—	—	16,508,402	16,760,958	16,508,402	16,760,958
Parking	—	—	1,228,918	617,777	1,228,918	617,777
Stormwater Utility	—	—	4,651,183	4,729,364	4,651,183	4,729,364
Total Expenses	78,660,988	76,967,109	22,388,503	22,108,099	101,049,491	99,075,208
Change in Net Position Before Transfers	8,117,083	2,715,891	5,907,535	4,231,648	14,024,618	6,947,539
Transfers	—	73,417	—	(73,417)	—	—
Change in Net Position	8,117,083	2,789,308	5,907,535	4,158,231	14,024,618	6,947,539
Net Position - Beginning	76,632,413	73,843,105	73,010,340	68,852,109	149,642,753	142,695,214
Net Position - Ending	84,749,496	76,632,413	78,917,875	73,010,340	163,667,371	149,642,753

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued

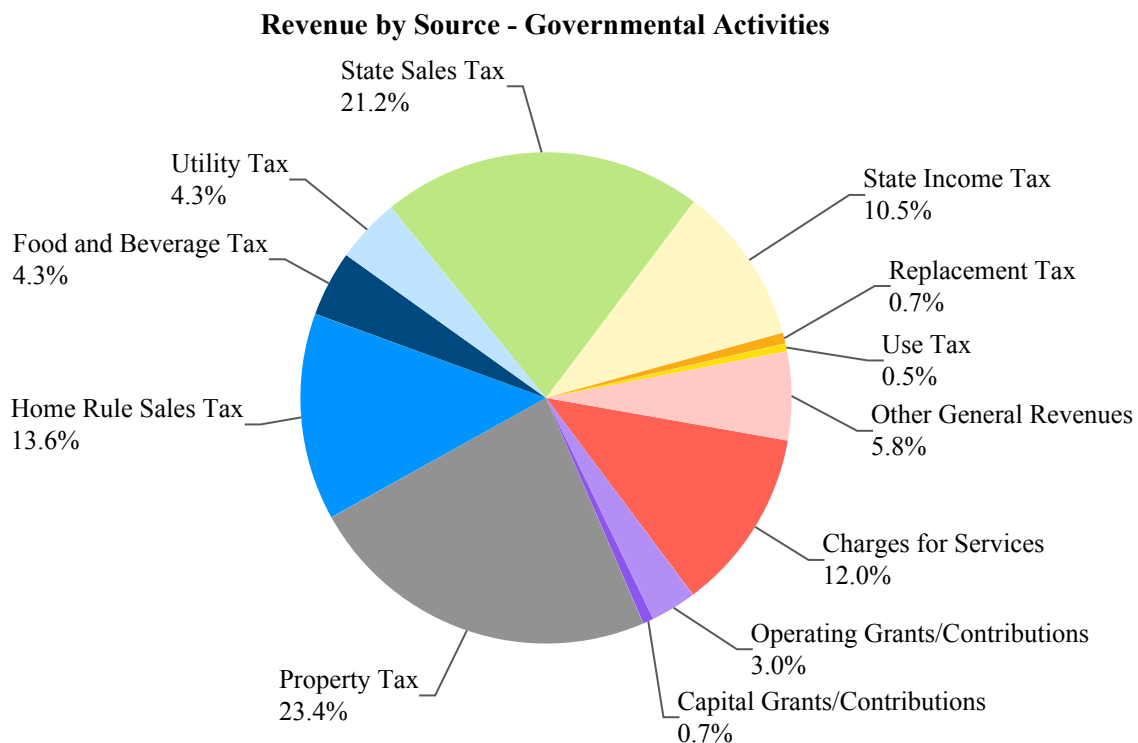
Governmental Activities

Net position of the Village's governmental activities increased by 10.6 percent (\$84,749,496 in 2025 compared to \$76,632,413 in 2024). Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints, totaled a deficit of \$44,614,561 at December 31, 2025.

Net position of business-type activities increased by 8.1 percent (\$78,917,875 in 2025 compared to \$73,010,340 in 2024).

Revenues for governmental activities totaled \$86,778,071, while the cost of all governmental functions totaled \$78,660,988. This results in an increase of \$8,117,083. In 2024, revenues of \$79,683,000 exceeded expenses of \$76,967,109, resulting in an increase of \$2,715,891, prior to transfers in of \$73,417. The increase in 2025 is due to an increase in building permit revenues and ambulance service revenue. In addition, state sales tax revenues increased due to the implementation of destination-based retailers' occupation tax, which substantially increased sales tax revenue from online retail sales within the municipality.

The following table graphically depicts the major revenue sources of the Village. It depicts very clearly the reliance of sales taxes to fund governmental activities. It also clearly identifies the less significant percentage the Village receives from sales and property taxes.



VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

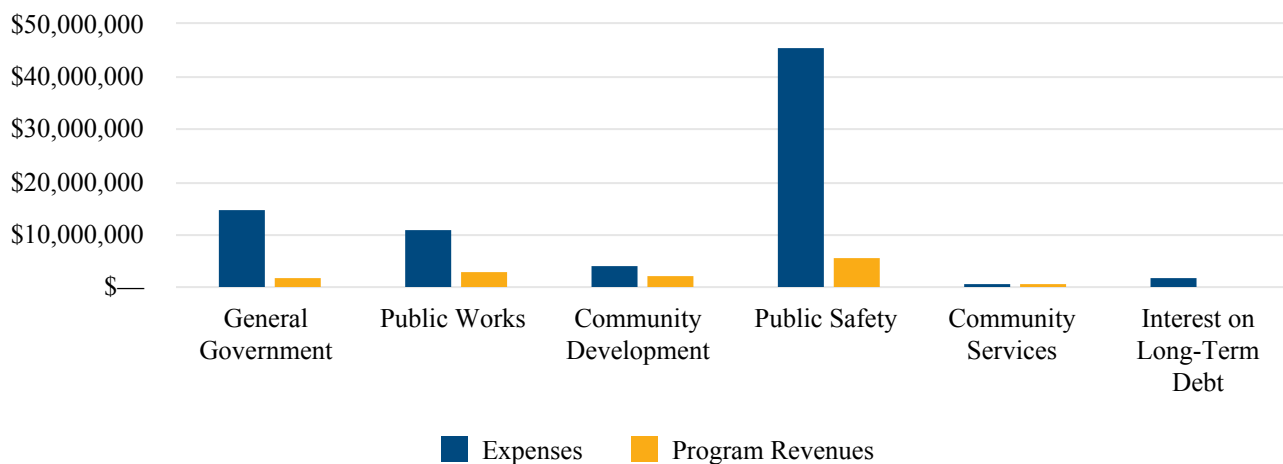
December 31, 2025

GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued

Governmental Activities

The 'Expenses and Program Revenues' Table identifies those governmental functions where program expenses greatly exceed revenues.

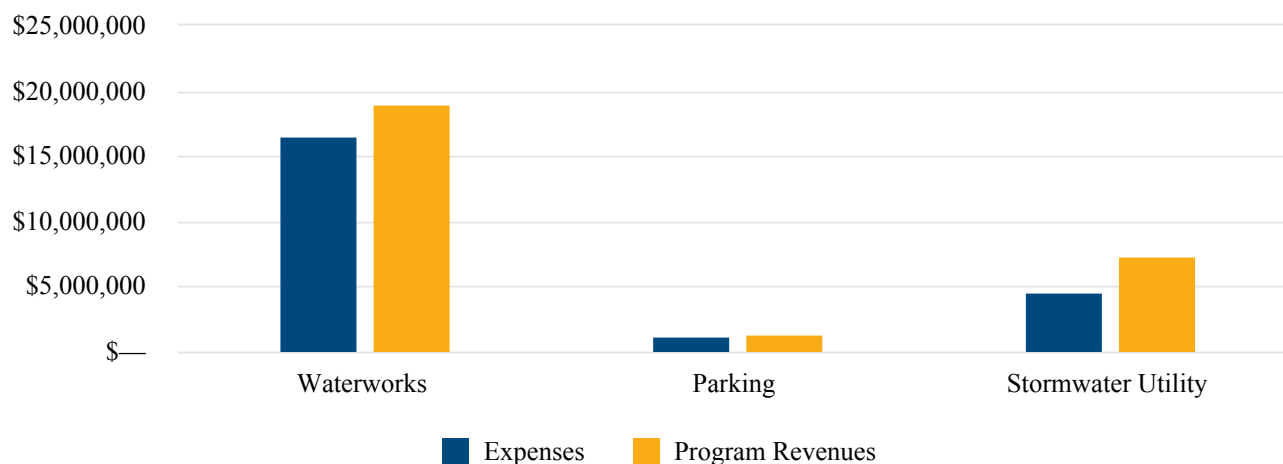
Expenses and Program Revenues - Governmental Activities



Business-Type Activities

Business-Type activities posted total revenues of \$28,296,038, while the cost of all business-type activities totaled \$22,388,503. This results in an increase of \$5,907,535. In 2024, revenues of \$26,339,747 exceeded expenses of \$22,108,099, resulting in an increase of \$4,231,648, prior to transfers out of \$73,417. The increase in the current year is due to an increase in water-utility fees following a comprehensive rate study of charges for water service.

Expenses and Program Revenues - Business-Type Activities



The above graph compares program revenues to expenses for utility operations.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the Village's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The Village's governmental funds reported combining ending fund balances of \$60,756,923, which is \$6,052,406, or 11.1 percent, higher than last year's total of \$54,704,517. Of the \$60,756,923 total, \$25,512,629, or approximately 42.0 percent, of the fund balance constitutes unassigned fund balance.

The General Fund is the chief operating fund of the Village. At December 31, 2025, unassigned fund balance in the General Fund was \$25,512,629, which represents 97.1 percent of the total fund balance of the General Fund. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance in the General Fund represents approximately 36.0 percent of total General Fund expenditures.

The General Fund concluded the fiscal year with a balance of \$26,272,029, reflecting a 4.4 percent increase from the previous year's balance of \$25,174,429. This \$1,097,600 increase is due to the State's implementation of destination-based retailers' occupation tax, which substantially increased sales tax revenue from online retail sales within the municipality. The increase in cash receipts was offset, in part, by transfers at year end to the health fund.

The Capital Improvements Fund concluded the fiscal year with a balance of \$14,499,005, reflecting a 22.9 percent increase from the previous year's balance of \$11,792,701. This \$2,706,304 increase is due to the changes to the destination-based retailers' occupation tax mentioned above and a decrease in payables year over year.

The Municipal Buildings Fund concluded the fiscal year with a balance of \$3,065,853, reflecting a 18.9 percent decrease from the previous year's balance of \$3,781,776. This \$715,923 decrease is due to completion of the Village Civic Center, which resulted in lower overall activity in the Municipal Buildings Fund.

Proprietary Funds

The Village's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Village reports the Waterworks Fund, Parking Fund, and Stormwater Utility Fund as major proprietary funds. The Village intends to run the funds at a breakeven rate. Periodically, there will be an annual surplus or draw down due to timing of capital projects.

The Waterworks Fund concluded the fiscal year with a balance of \$45,493,338, reflecting a 6.3 percent increase from the previous year's balance of \$42,803,385. Unrestricted net position in the Waterworks Fund totaled \$7,082,145 at December 31, 2025. This \$2,689,953 increase is due to an increase in water-utility fees following a comprehensive rate study of charges for water service.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS - Continued

Proprietary Funds - Continued

The Parking Fund concluded the fiscal year with a balance of \$3,315,271, reflecting a 5.2 percent increase from the previous year's balance of \$3,151,163. Unrestricted net position in the Parking Fund totaled \$1,446,481 at December 31, 2025. This \$164,108 increase is due to improved collections of outstanding parking tickets.

The Stormwater Utility Fund concluded the fiscal year with a balance of \$29,214,145, reflecting a 11.6 percent increase from the previous year's balance of \$26,174,100. Unrestricted net position in the Stormwater Utility Fund totaled \$8,545,901 at December 31, 2025. This \$3,040,045 increase is due to an increase in stormwater-utility fees following a comprehensive rate study of charges for water service.

GENERAL FUND BUDGETARY HIGHLIGHTS

The Village Council made one budget amendment to the General Fund during the year. General Fund actual revenues for the year totaled \$68,378,195, compared to budgeted revenues of \$64,863,985. This is due to the State's implementation of destination-based retailers' occupation tax, which substantially increased sales tax revenue from online retail sales within the municipality.

The General Fund actual expenditures for the year were \$4,678,128 higher than budgeted (\$70,947,016 actual compared to \$66,268,888 budgeted). This is due to higher than anticipated healthcare claims in 2025.

CAPITAL ASSETS

The Village's investment in capital assets for its governmental and business type activities as of December 31, 2025 was \$273,952,067 (net of accumulated depreciation/amortization). This investment in capital assets includes land, construction in progress, infrastructure, buildings, improvements other than buildings, intangible assets, capital equipment, and subscription assets.

	Capital Assets - Net of Depreciation/Amortization					
	Governmental		Business-Type		Totals	
	Activities	Activities	Activities	Activities	Activities	Activities
	2025	2024	2025	2024	2025	2024
Land	\$ 9,654,748	10,012,751	9,851,120	9,847,920	19,505,868	19,860,671
Construction in Progress	2,409,432	1,540,703	4,924,328	2,346,383	7,333,760	3,887,086
Infrastructure	73,598,671	75,252,023	76,567,801	75,093,856	150,166,472	150,345,879
Buildings	68,282,681	67,299,734	2,427,937	2,548,784	70,710,618	69,848,518
Improvements Other Than Buildings	3,561,250	3,465,851	8,440,328	8,689,053	12,001,578	12,154,904
Intangible Assets - Computers	—	5,162	21,047	32,027	21,047	37,189
Capital Equipment	9,621,757	9,458,311	68,869	85,424	9,690,626	9,543,735
Subscription Assets - Software	4,522,098	1,018,249	—	—	4,522,098	1,018,249
Totals	171,650,637	168,052,784	102,301,430	98,643,447	273,952,067	266,696,231

VILLAGE OF DOWNERS GROVE, ILLINOIS

Management's Discussion and Analysis

December 31, 2025

CAPITAL ASSETS - Continued

This year's major additions included:

Land	\$ 210,770
Construction in Progress	12,740,667
Subscription Assets - Software	<u>4,199,989</u>
	<u><u>17,151,426</u></u>

The Village disposed of \$207,570 construction in progress in the current year. Additional information on the Village's capital assets can be found in Note 3 of this report.

LONG-TERM DEBT

At year-end, the Village had total outstanding debt of \$91,269,180 as compared to \$89,749,987 the previous year, an increase of 1.7 percent. The following is a comparative statement of outstanding debt:

	Long-Term Debt Outstanding					
	Governmental		Business-Type		Totals	
	Activities	Activities	Activities	Activities	Activities	Activities
	2025	2024	2025	2024	2025	2024
General Obligation Bonds	\$ 48,940,000	50,605,000	28,565,000	30,340,000	77,505,000	80,945,000
Subscriptions Payable	4,174,448	927,694	—	—	4,174,448	927,694
IEPA Loans Payable	—	—	9,589,732	7,877,293	9,589,732	7,877,293
Total	<u>53,114,448</u>	<u>51,532,694</u>	<u>38,154,732</u>	<u>38,217,293</u>	<u>91,269,180</u>	<u>89,749,987</u>

Additional information on the Village's long-term debt can be found in Note 3 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The Village's elected and appointed officials considered many factors when setting the fiscal year 2026 budget, including recommendations of the Long Range Plan (LRP), tax rates, and fees that will be charged for its various activities and an economic environment of increasing inflation. In keeping with the Village's commitment to good financial stewardship, the Village will continue to monitor economic conditions that will affect the revenues and expenses of the Village.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This report is designed to provide our citizens, customers, investors, and creditors with a general overview of the Village's finances and to demonstrate the Village's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to Robin Lahey, Finance Director/Treasurer, 850 Curtiss Street, Downers Grove, Illinois 60515.

BASIC FINANCIAL STATEMENTS

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

Government-Wide Financial Statements

Fund Financial Statements

Governmental Funds

Proprietary Funds

Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Net Position

December 31, 2025

See Following Page

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Net Position

December 31, 2025

	Primary Government			Component
	Governmental	Business-Type	Totals	Unit
	Activities	Activities		Downers Grove Public Library
ASSETS				
Current Assets				
Cash and Investments	\$ 74,333,333	18,183,343	92,516,676	1,612,998
Receivables - Net of Allowances				
Property Taxes	21,014,664	—	21,014,664	7,439,671
Other Taxes	10,087,791	—	10,087,791	—
Accounts	434,168	230,174	664,342	—
Leases	2,331,233	—	2,331,233	—
Other	2,981,306	4,299,773	7,281,079	190
Due from Other Governments	454,137	—	454,137	1,988
Internal Balances	(895,121)	895,121	—	—
Prepays/Inventory	344,511	336,531	681,042	102,689
Total Current Assets	111,086,022	23,944,942	135,030,964	9,157,536
Noncurrent Assets				
Capital Assets				
Nondepreciable	12,064,180	14,775,448	26,839,628	222,211
Depreciable/Amortizable	246,408,562	137,816,193	384,224,755	19,626,645
Accumulated Depreciation/Amortization	(86,822,105)	(50,290,211)	(137,112,316)	(7,362,119)
Total Noncurrent Assets	171,650,637	102,301,430	273,952,067	12,486,737
Total Assets	282,736,659	126,246,372	408,983,031	21,644,273
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Items - IMRF	3,271,601	989,731	4,261,332	1,044,923
Deferred Items - Police Pension	4,575,558	—	4,575,558	—
Deferred Items - Firefighters' Pension	5,185,224	—	5,185,224	—
Deferred Items - RBP	2,541,874	210,116	2,751,990	28,584
Deferred Items - ARO	—	112,834	112,834	—
Unamortized Loss on Refunding	428,793	659,656	1,088,449	—
Total Deferred Outflows of Resources	16,003,050	1,972,337	17,975,387	1,073,507
Total Assets and Deferred Outflows of Resources	298,739,709	128,218,709	426,958,418	22,717,780

The notes to the financial statements are an integral part of this statement.

	Primary Government			Component
	Governmental	Business-Type	Totals	Unit
	Activities	Activities		Downers Grove Public Library
LIABILITIES				
Current Liabilities				
Accounts Payable	\$ 4,571,392	5,455,701	10,027,093	109,519
Accrued Payroll	1,160,262	79,062	1,239,324	118,448
Deposits Payable	55,400	1,413,104	1,468,504	—
Claims Payable	1,858,054	—	1,858,054	—
Other Payables	974,789	—	974,789	—
Accrued Interest Payable	940,861	548,138	1,488,999	—
Unearned Revenue	1,581,627	936,442	2,518,069	—
Current Portion of Long-Term Liabilities	3,445,130	2,443,843	5,888,973	38,313
Total Current Liabilities	14,587,515	10,876,290	25,463,805	266,280
Noncurrent Liabilities				
Compensated Absences Payable	1,832,565	243,738	2,076,303	89,398
Net Pension Liability - IMRF	1,556,831	470,976	2,027,807	497,239
Net Pension Liability - Police Pension	50,600,550	—	50,600,550	—
Net Pension Liability - Firefighters' Pension	43,464,925	—	43,464,925	—
Net OPEB Liability - RBP	6,600,120	439,386	7,039,506	86,593
General Obligation Bonds Payable - Net	48,972,032	27,797,511	76,769,543	—
Subscriptions Payable	3,484,703	—	3,484,703	—
IEPA Loans Payable	—	9,070,348	9,070,348	—
Asset Retirement Obligation	—	130,000	130,000	—
Total Noncurrent Liabilities	156,511,726	38,151,959	194,663,685	673,230
Total Liabilities	171,099,241	49,028,249	220,127,490	939,510
DEFERRED INFLOWS OF RESOURCES				
Property Taxes	21,014,664	—	21,014,664	7,439,671
Grants	105,234	—	105,234	74,114
Leases	2,199,123	—	2,199,123	—
Deferred Items - IMRF	2,733	827	3,560	873
Deferred Items - Police Pension	7,186,507	—	7,186,507	—
Deferred Items - Firefighters' Pension	8,790,399	—	8,790,399	—
Deferred Items - RBP	3,592,312	271,758	3,864,070	40,134
Total Deferred Inflows of Resources	42,890,972	272,585	43,163,557	7,554,792
Total Liabilities and Deferred Inflows of Resources	213,990,213	49,300,834	263,291,047	8,494,302
NET POSITION				
Net Investment in Capital Assets	116,490,322	60,948,227	177,438,549	12,486,737
Restricted				
Economic Development	7,887,424	—	7,887,424	—
Public Safety	1,229,431	—	1,229,431	—
Road Improvements	3,709,048	—	3,709,048	—
Equipment Replacement	47,832	—	47,832	—
Unrestricted (Deficit)	(44,614,561)	17,969,648	(26,644,913)	1,736,741
Total Net Position	84,749,496	78,917,875	163,667,371	14,223,478

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Activities

For the Fiscal Year Ended December 31, 2025

	Expenses	Program Revenues		
		Charges for Services	Operating Grants/ Contributions	Capital Grants/ Contributions
Governmental Activities				
General Government	\$ 14,868,816	1,374,201	143,804	324,660
Public Works	11,115,360	216,446	2,455,811	300,000
Community Development	4,035,127	2,395,250	—	—
Public Safety	45,888,881	5,800,973	—	—
Community Services	894,651	652,337	—	—
Interest on Long-Term Debt	1,858,153	—	—	—
Total Governmental Activities	78,660,988	10,439,207	2,599,615	624,660
Business-Type Activities				
Waterworks	16,508,402	19,057,174	—	—
Parking	1,228,918	1,281,285	46,875	—
Stormwater Utility	4,651,183	7,302,969	104,163	—
Total Business-Type Activities	22,388,503	27,641,428	151,038	—
Total Primary Government	101,049,491	38,080,635	2,750,653	624,660
Component Unit				
Downers Grove Public Library	7,196,074	48,099	2,000	—

General Revenues

Taxes

Property Tax

Home Rule Sales Tax

Food and Beverage Tax

Utility Tax

Other Taxes

Intergovernmental - Unrestricted

Sales Tax

Income Tax

Replacement Tax

Use Tax

Other Intergovernmental

Investment Income

Miscellaneous

Change in Net Position

Net Position - Beginning

Net Position - Ending

The notes to the financial statements are an integral part of this statement.

Net (Expenses)/Revenues			
Primary Government			Component Unit
Governmental Activities	Business-Type Activities	Totals	Downers Grove Public Library
(13,026,151)	—	(13,026,151)	—
(8,143,103)	—	(8,143,103)	—
(1,639,877)	—	(1,639,877)	—
(40,087,908)	—	(40,087,908)	—
(242,314)	—	(242,314)	—
(1,858,153)	—	(1,858,153)	—
(64,997,506)	—	(64,997,506)	—
—	2,548,772	2,548,772	—
—	99,242	99,242	—
—	2,755,949	2,755,949	—
—	5,403,963	5,403,963	—
(64,997,506)	5,403,963	(59,593,543)	—
—	—	—	(7,145,975)
20,299,440	—	20,299,440	6,436,345
11,838,435	—	11,838,435	—
3,765,241	—	3,765,241	—
3,686,399	—	3,686,399	—
1,449,342	—	1,449,342	—
18,353,610	—	18,353,610	—
9,061,761	—	9,061,761	—
620,882	—	620,882	88,698
450,772	—	450,772	—
95,594	—	95,594	—
3,466,019	503,572	3,969,591	41,838
27,094	—	27,094	24,038
73,114,589	503,572	73,618,161	6,590,919
8,117,083	5,907,535	14,024,618	(555,056)
76,632,413	73,010,340	149,642,753	14,778,534
84,749,496	78,917,875	163,667,371	14,223,478

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Balance Sheet - Governmental Funds December 31, 2025

	General	Capital Projects		Nonmajor	Totals
		Capital Improvements	Municipal Buildings		
ASSETS					
Cash and Investments	\$ 21,214,768	12,267,355	3,329,372	17,740,692	54,552,187
Receivables - Net of Allowances					
Property Taxes	18,243,140	971,524	—	1,800,000	21,014,664
Other Taxes	7,162,966	2,701,607	—	223,218	10,087,791
Accounts	319,329	12,900	—	—	332,229
Leases	2,331,233	—	—	—	2,331,233
Other	2,917,687	21,651	3,372	3,628	2,946,338
Due from Other Governments	37,047	300,000	117,090	—	454,137
Prepays	287,054	—	—	—	287,054
Total Assets	52,513,224	16,275,037	3,449,834	19,767,538	92,005,633
LIABILITIES					
Accounts Payable	2,054,847	716,783	383,681	1,047,502	4,202,813
Accrued Payroll	1,097,335	17,725	—	—	1,115,060
Deposits Payable	55,100	—	300	—	55,400
Other Payables	904,789	70,000	—	—	974,789
Unearned Revenues	1,581,627	—	—	—	1,581,627
Total Liabilities	5,693,698	804,508	383,981	1,047,502	7,929,689
DEFERRED INFLOWS OF RESOURCES					
Property Taxes	18,243,140	971,524	—	1,800,000	21,014,664
Grants	105,234	—	—	—	105,234
Leases	2,199,123	—	—	—	2,199,123
Total Deferred Inflows of Resources	20,547,497	971,524	—	1,800,000	23,319,021
Total Liabilities and Deferred Inflows of Resources	26,241,195	1,776,032	383,981	2,847,502	31,248,710
FUND BALANCES					
Nonspendable	287,054	—	—	—	287,054
Restricted	—	—	—	12,825,903	12,825,903
Assigned	472,346	14,499,005	3,065,853	4,094,133	22,131,337
Unassigned	25,512,629	—	—	—	25,512,629
Total Fund Balances	26,272,029	14,499,005	3,065,853	16,920,036	60,756,923
Total Liabilities, Deferred Inflows of Resources and Fund Balances	52,513,224	16,275,037	3,449,834	19,767,538	92,005,633

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities

December 31, 2025

Total Governmental Fund Balances	\$ 60,756,923
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in the funds.	162,342,751
Deferred outflows (inflows) of resources related to the pensions not reported in the funds.	
Deferred Items - IMRF	3,073,646
Deferred Items - Police Pension	(2,610,949)
Deferred Items - Firefighters' Pension	(3,605,175)
Deferred Items - RBP	(1,045,105)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Compensated Absences Payable	(2,579,339)
Net Pension Liability - IMRF	(1,463,855)
Net Pension Liability - Police Pension	(50,600,550)
Net Pension Liability - Firefighters' Pension	(43,464,925)
Net OPEB Liability - RBP	(6,381,864)
General Obligation Bonds Payable	(48,940,000)
Subscriptions Payable	(4,174,448)
Unamortized Bond Premium	(2,002,032)
Unamortized Loss on Refunding	428,793
Accrued Interest Payable	(940,861)
Internal service funds are used by the Village to charge the costs of equipment replacement, risk management, health insurance and OPEB, and fleet management services to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.	<u>25,956,486</u>
Net Position of Governmental Activities	<u><u>84,749,496</u></u>

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended December 31, 2025

	General	Capital Projects		Nonmajor	Totals
		Capital Improvements	Municipal Buildings		
Revenues					
Taxes	\$ 28,923,794	10,116,450	—	1,998,613	41,038,857
Intergovernmental	27,712,220	300,000	117,090	3,470,014	31,599,324
Charges for Services	7,026,317	82,299	—	208,672	7,317,288
Licenses and Permits	2,764,784	—	—	—	2,764,784
Fines and Forfeitures	322,436	—	—	34,699	357,135
Investment Income	1,628,644	474,924	170,239	517,568	2,791,375
Miscellaneous	—	27,094	—	—	27,094
Total Revenues	68,378,195	11,000,767	287,329	6,229,566	85,895,857
Expenditures					
General Government	7,920,599	—	133,611	1,014,203	9,068,413
Public Works	8,098,295	1,001,573	—	—	9,099,868
Community Development	3,628,003	—	—	85,913	3,713,916
Public Safety	45,396,325	—	—	46,833	45,443,158
Community Services	894,651	—	—	—	894,651
Capital Outlay	4,468,470	4,085,372	1,769,641	2,531,532	12,855,015
Debt Service					
Principal Retirement	525,140	—	—	2,093,095	2,618,235
Interest and Fiscal Charges	15,533	—	—	1,887,518	1,903,051
Total Expenditures	70,947,016	5,086,945	1,903,252	7,659,094	85,596,307
Excess (Deficiency) of Revenues Over (Under) Expenditures	(2,568,821)	5,913,822	(1,615,923)	(1,429,528)	299,550
Other Financing Sources (Uses)					
Debt Issuance	4,199,989	—	—	—	4,199,989
Disposal of Capital Assets	15,132	—	—	1,537,735	1,552,867
Transfers In	—	—	900,000	2,856,218	3,756,218
Transfers Out	(548,700)	(3,207,518)	—	—	(3,756,218)
	3,666,421	(3,207,518)	900,000	4,393,953	5,752,856
Net Change in Fund Balances	1,097,600	2,706,304	(715,923)	2,964,425	6,052,406
Fund Balances - Beginning	25,174,429	11,792,701	3,781,776	13,955,611	54,704,517
Fund Balances - Ending	26,272,029	14,499,005	3,065,853	16,920,036	60,756,923

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities - Governmental Activities For the Fiscal Year Ended December 31, 2025

Net Change in Fund Balances - Total Governmental Funds	\$ 6,052,406
---------------------------------------------------------------	---------------------

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Outlays	8,577,332
Capital Contributions	207,570
Depreciation Expense	(4,965,453)
Disposals - Cost	(565,573)

The net effect of deferred outflows (inflows) of resources related to the pensions not reported in the funds.

Change in Deferred Items - IMRF	(2,066,003)
Change in Deferred Items - Police Pension	(6,688,656)
Change in Deferred Items - Firefighters' Pension	(10,070,116)
Change in Deferred Items - RBP	(733,862)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of the governmental funds.

Change in Compensated Absences Payable	(19,982)
Change in Net Pension Liability/(Asset) - IMRF	420,943
Change in Net Pension Liability - Police Pension	7,274,244
Change in Net Pension Liability - Firefighters' Pension	9,777,410
Change in Net OPEB Liability - RBP	1,048,561
Issuance of Debt	(4,199,989)
Retirement of Debt	2,618,235
Amortization of Bond Premium	70,221
Amortization of Loss on Refunding	(49,241)

Changes to accrued interest on long-term debt in the Statement of Activities does not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

23,918

Internal service funds are used by the Village to charge the costs of equipment replacement, risk management, health insurance and OPEB, and fleet management services to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.

1,405,118

Changes in Net Position of Governmental Activities

8,117,083

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Net Position - Proprietary Funds

December 31, 2025

	Business-Type Activities				Governmental
	Waterworks	Parking	Stormwater	Totals	Internal
			Utility		Service
ASSETS					
Current Assets					
Cash and Investments	\$ 6,698,465	2,231,157	9,253,721	18,183,343	19,781,146
Receivables - Net of Allowances					
Accounts	136,215	93,959	—	230,174	101,939
Other	3,458,230	53,028	788,515	4,299,773	34,968
Inventory	334,066	—	—	334,066	33,680
Prepays	2,465	—	—	2,465	23,777
Total Current Assets	10,629,441	2,378,144	10,042,236	23,049,821	19,975,510
Noncurrent Assets					
Capital Assets					
Nondepreciable	3,810,396	240,731	10,724,321	14,775,448	203,223
Depreciable	94,016,464	5,053,282	38,746,447	137,816,193	21,121,415
Accumulated Depreciation	(41,078,007)	(3,425,223)	(5,786,981)	(50,290,211)	(12,016,752)
Total Noncurrent Assets	56,748,853	1,868,790	43,683,787	102,301,430	9,307,886
Total Assets	67,378,294	4,246,934	53,726,023	125,351,251	29,283,396
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Items - IMRF	496,513	52,289	440,929	989,731	195,385
Deferred Items - RBP	121,606	11,355	77,155	210,116	63,769
Deferred Items - ARO	112,834	—	—	112,834	—
Unamortized Loss on Refunding	83,975	—	575,681	659,656	—
Total Deferred Outflows of Resources	814,928	63,644	1,093,765	1,972,337	259,154
Total Assets and Deferred Outflows of Resources	68,193,222	4,310,578	54,819,788	127,323,588	29,542,550

The notes to the financial statements are an integral part of this statement.

	Business-Type Activities				Governmental
	Waterworks	Parking	Stormwater	Totals	Internal
			Utility		Service
LIABILITIES					
Current Liabilities					
Accounts Payable	\$ 4,035,897	26,566	1,393,238	5,455,701	368,579
Accrued Payroll	37,925	5,007	36,130	79,062	45,202
Deposits Payable	763,973	—	649,131	1,413,104	—
Claims Payable	—	—	—	—	1,858,054
Accrued Interest	154,838	—	393,300	548,138	—
Unearned Revenues	57,536	878,906	—	936,442	—
Current Portion of Long-Term Liabilities	1,367,772	3,559	1,072,512	2,443,843	11,583
Total Current Liabilities	6,417,941	914,038	3,544,311	10,876,290	2,283,418
Noncurrent Liabilities					
Compensated Absences Payable	77,907	8,304	157,527	243,738	27,028
Net Pension Liability - IMRF	236,272	24,882	209,822	470,976	92,976
Net OPEB Liability - RBP	283,440	29,602	126,344	439,386	218,256
General Obligation Bonds Payable	6,332,316	—	21,465,195	27,797,511	—
IEPA Loans Payable	9,070,348	—	—	9,070,348	—
Asset Retirement Obligation	130,000	—	—	130,000	—
Total Long-Term Liabilities	16,130,283	62,788	21,958,888	38,151,959	338,260
Total Liabilities	22,548,224	976,826	25,503,199	49,028,249	2,621,678
DEFERRED INFLOWS OF RESOURCES					
Deferred Items - IMRF	415	44	368	827	163
Deferred Items - RBP	151,245	18,437	102,076	271,758	69,102
Total Deferred Inflows of Resources	151,660	18,481	102,444	272,585	69,265
Total Liabilities and Deferred Inflows of Resources	22,699,884	995,307	25,605,643	49,300,834	2,690,943
NET POSITION					
Net Investment in Capital Assets	38,411,193	1,868,790	20,668,244	60,948,227	9,244,011
Restricted - Equipment Replacement	—	—	—	—	47,832
Unrestricted	7,082,145	1,446,481	8,545,901	17,074,527	17,559,764
Total Net Position	45,493,338	3,315,271	29,214,145	78,022,754	26,851,607

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS**Reconciliation of the Total Enterprise Fund Net Position to the Statement of Net Position - Business-Type Activities****December 31, 2025**

Total Enterprise Fund Net Position	\$ 78,022,754
Amounts reported for business-type activities in the Statement of Net Position are different because:	
Portion of internal service fund net position reported in the business-type activities as an internal balance.	<u>895,121</u>
Net Position of Business-Type Activities	<u><u>78,917,875</u></u>

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds For the Fiscal Year Ended December 31, 2025

	Business-Type Activities			Totals	Governmental
	Waterworks	Parking	Stormwater Utility		Internal Service
Operating Revenues					
Charges for Services	\$ 19,057,174	1,281,285	7,302,969	27,641,428	—
Interfund Services	—	—	—	—	17,421,519
Insurance Premiums	—	—	—	—	2,341,455
Other	—	—	—	—	12,768
Total Operating Revenues	19,057,174	1,281,285	7,302,969	27,641,428	19,775,742
Operating Expenses					
Operations					
Personnel Services	2,117,131	229,955	1,875,889	4,222,975	757,383
Supplies and Equipment	10,657,372	740,590	481,014	11,878,976	3,111,132
Contractual Services	1,409,832	163,150	753,893	2,326,875	2,325,877
Other Charges and Services	254,028	37,920	—	291,948	11,454,820
Depreciation and Amortization	1,770,783	57,303	750,250	2,578,336	1,566,519
Total Operating Expenses	16,209,146	1,228,918	3,861,046	21,299,110	19,215,731
Operating Income	2,848,028	52,367	3,441,923	6,342,318	560,011
Nonoperating Revenues (Expenses)					
Investment Income	154,610	64,866	284,096	503,572	674,644
Intergovernmental	—	46,875	104,163	151,038	—
Disposal of Capital Assets	—	—	—	—	183,892
Interest Expense	(312,685)	—	(790,137)	(1,102,822)	—
	(158,075)	111,741	(401,878)	(448,212)	858,536
Change in Net Position	2,689,953	164,108	3,040,045	5,894,106	1,418,547
Net Position - Beginning	42,803,385	3,151,163	26,174,100	72,128,648	25,433,060
Net Position - Ending	45,493,338	3,315,271	29,214,145	78,022,754	26,851,607

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Reconciliation of the Statement of Revenues, Expenses, and Changes in Net Position of the Enterprise Funds to the Statement of Activities - Business-Type Activities
For the Fiscal Year Ended December 31, 2025**

Net Change in Net Position - Total Enterprise Funds	\$ 5,894,106
Amounts reported for business-type activities in the Statement of Activities are different because:	
Portion of internal service funds change is reported in the business type activities as an internal balance.	<u>13,429</u>
Changes in Net Position of Business-Type Activities	<u><u>5,907,535</u></u>

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Cash Flows - Proprietary Funds For the Fiscal Year Ended December 31, 2025

	Business-Type Activities				Governmental
	Waterworks	Parking	Stormwater	Totals	Activities
			Utility		Internal
					Service
Cash Flows from Operating Activities					
Receipts from Customers and Users	\$ 18,141,454	1,331,187	7,565,655	27,038,296	19,795,433
Payments to Employees	(2,117,131)	(229,955)	(1,875,889)	(4,222,975)	(757,383)
Payments to Suppliers	(11,910,906)	(985,392)	(1,201,680)	(14,097,978)	(17,156,882)
	<u>4,113,417</u>	<u>115,840</u>	<u>4,488,086</u>	<u>8,717,343</u>	<u>1,881,168</u>
Cash Flows from Noncapital Financing Activities					
Transfers In	—	—	—	—	4
Transfers Out	—	—	—	—	(4)
	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Cash Flows from Capital and Related Financing Activities					
Purchase of Capital Assets	(2,729,459)	—	(1,374,683)	(4,104,142)	(1,846,620)
Disposal of Capital Assets	—	—	15,001	15,001	183,892
Issuance of Debt	2,222,667	—	—	2,222,667	—
Principal Paid on Debt	(1,310,228)	—	(975,000)	(2,285,228)	—
Interest Paid on Debt	(323,960)	—	(855,370)	(1,179,330)	—
	<u>(2,140,980)</u>	<u>—</u>	<u>(3,190,052)</u>	<u>(5,331,032)</u>	<u>(1,662,728)</u>
Cash Flows from Investing Activities					
Investment Income	154,610	64,866	284,096	503,572	674,644
Net Change in Cash and Cash Equivalents	2,127,047	180,706	1,582,130	3,889,883	893,084
Cash and Cash Equivalents - Beginning	4,571,418	2,050,451	7,671,591	14,293,460	18,888,062
Cash and Cash Equivalents - Ending	<u>6,698,465</u>	<u>2,231,157</u>	<u>9,253,721</u>	<u>18,183,343</u>	<u>19,781,146</u>
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities					
Operating Income	2,848,028	52,367	3,441,923	6,342,318	560,011
Adjustments to Reconcile Operating Income to Net Cash Provided by (Used in)					
Operating Activities					
Depreciation and Amortization	1,770,783	57,303	750,250	2,578,336	1,566,519
Other Income	—	46,875	104,163	151,038	—
(Increase) Decrease in Current Assets	(915,720)	3,027	158,523	(754,170)	19,691
Increase (Decrease) in Current Liabilities	410,326	(43,732)	33,227	399,821	(265,053)
Net Cash Provided by Operating Activities	<u>4,113,417</u>	<u>115,840</u>	<u>4,488,086</u>	<u>8,717,343</u>	<u>1,881,168</u>
Noncash Capital and Related Financing Activities					
Accounts Payable	(1,485,416)	—	(658,900)	(2,144,316)	(63,875)

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Fiduciary Net Position

December 31, 2025

	Pension and Other Post- Employment Benefit Trusts
ASSETS	
Cash and Cash Equivalents	\$ 2,172,821
Investments	
Illinois Police Pension Investment Fund	89,067,766
Illinois Firefighters' Pension Investment Fund	93,069,319
Mutual Funds	3,365,206
Prepays	<u>7,505</u>
Total Assets	187,682,617
LIABILITIES	
Accounts Payable	<u>14,761</u>
NET POSITION	
Net Position Restricted for Pensions and Other Post-Employment Benefits	<u><u>187,667,856</u></u>

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended December 31, 2025

	Pension and Other Post- Employment Benefit Trusts
Additions	
Contributions - Employer	\$ 10,941,016
Contributions - Plan Members	1,657,672
Contributions - Other	64,048
Total Contributions	<u>12,662,736</u>
Investment Income	
Interest Earned	2,333,062
Net Change in Fair Value	25,547,377
	<u>27,880,439</u>
Less Investment Expenses	(241,689)
Net Investment Income	<u>27,638,750</u>
Total Additions	<u>40,301,486</u>
Deductions	
Administration	145,280
Benefits and Refunds	14,207,697
Total Deductions	<u>14,352,977</u>
Change in Fiduciary Net Position	25,948,509
Net Position - Beginning	<u>161,719,347</u>
Net Position - Ending	<u><u>187,667,856</u></u>

The notes to the financial statements are an integral part of this statement.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The government-wide financial statements of the Village of Downers Grove (the Village), Illinois are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the Village's accounting policies established in GAAP and used by the Village are described below.

REPORTING ENTITY

The Village is a municipal corporation governed by an elected board. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there are three fiduciary component units that are required to be included in the financial statements of the Village as trust funds and there is one discretely component unit to include in the reporting entity.

Blended Component Units

Police Pension Employees Retirement System

The Village's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's Mayor, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the Village, the PPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the Village's police employees. The PPERS is reported as a pension trust fund.

Firefighters' Pension Employees Retirement System

The Village's sworn firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of those employees and is governed by a five-member pension board, with two members appointed by the Village's Mayor, two elected from active participants of the Fund, and one elected from the retired members of the Fund. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the Village, the FPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the Village's sworn firefighters. The FPERS is reported as a pension trust fund.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

REPORTING ENTITY - Continued

Discretely Presented Component Unit

Discretely presented component units are separate legal entities that meet the component unit criteria described in GASB Statement No. 61 and GASB Statement No. 84 but do not meet the criteria for blending.

Downers Grove Public Library

The Downers Grove Public Library operates and maintains the public library within the Village. The Library's Board is appointed by Village Council and its annual budget and property tax levy requests are subject to the Village Council's approval. The Library is considered a component unit of the Village for purposes of these financial statements. The Library does not issue separate audited financial statements; therefore, the Library is presented in the Village's Annual Comprehensive Financial Report.

BASIS OF PRESENTATION

Government-Wide Statements

The Village's basic financial statements include both government-wide (reporting the Village as a whole) and fund financial statements (reporting the Village's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Village's police and fire safety, highways and streets maintenance, building code enforcement, public improvements, economic development, planning and zoning, and general administrative services are classified as governmental activities. The Village's waterworks, parking, and stormwater utility services are classified as business-type activities.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The Village's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The Village first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Village's functions and business-type activities (general government, public works, community development, public safety, community services, etc.) The functions are supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function (general government, public works, community development, public safety, community services, etc.) or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function or business-type activity) are normally covered by general revenue (property tax, sales tax, intergovernmental revenues, interest income, etc.).

The Village does not allocate indirect costs. An administrative service fee is charged by the General Fund to the other operating funds that is eliminated like a reimbursement (reducing the revenue and expense in the General Fund) to recover the direct costs of General Fund services provided (finance, personnel, purchasing, legal, technology management, etc.).

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

BASIS OF PRESENTATION - Continued

Government-Wide Statements - Continued

This government-wide focus is more on the sustainability of the Village as an entity and the change in the Village's net position resulting from the current year's activities.

Fund Financial Statements

The financial transactions of the Village are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The Village electively added funds, as major funds, which either have debt outstanding or a specific or community focus. The nonmajor funds are combined in a column in the fund financial statements. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the Village:

Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Village:

General Fund is the general operating fund of the Village. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is a major fund.

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Village maintains six nonmajor special revenue funds.

Debt Service Fund is used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Debt Service Fund is a nonmajor fund.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

BASIS OF PRESENTATION - Continued

Governmental Funds - Continued

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds). The Village maintains two major capital projects funds. The Capital Improvements Fund is used to account for capital projects being completed in the Village. The Municipal Buildings Fund is used to account for planned project-oriented maintenance activities related to the Village's facilities.

Proprietary Funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the Village:

Enterprise Funds are required to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Village maintains three major enterprise funds. The Waterworks Fund is used to account for the provision of potable water services to the residents of the Village. The Parking Fund is used to account for for the fee-based parking throughout the Village. The Stormwater Utility Fund is used to account for projects recommended to address drainage and stormwater issues within the public system.

Internal Service Funds are used to account for the financing of goods or services provided by an activity to other departments, funds or component units of the Village on a cost-reimbursement basis. The Village maintains four internal service funds which account for equipment replacement, risk management, health insurance and OPEB, and fleet management services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The Village's internal service funds are presented in the proprietary funds financial statements. In the government-wide financial statements, the activities of the internal service funds are allocated to both governmental and business-type activities based on the services provided to each. To the extent possible, the cost of these services is reported in the appropriate functional activity (general government, public safety, highways and streets, health and welfare, culture and recreation, etc.) or business-type activity.

Fiduciary Funds

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Village programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

Pension and Other Post-Employment Benefit Trust Funds are used to account for assets held in a trustee capacity for pension benefit payments. The Police Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to employees on the police force at appropriate amounts and times in the future. Resources are contributed by employees at rates fixed by law and by the Village at amounts determined by an annual actuarial study. The Firefighters' Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to employees in the fire department at appropriate amounts and times in the future. The Other Post-Employment Benefits Fund accounts for contributions made by the Village on behalf of retired employees for their healthcare benefits.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

BASIS OF PRESENTATION - Continued

Fiduciary Funds - Continued

The Village's fiduciary funds are presented in the fiduciary fund financial statement. Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the Village, these funds are not incorporated into the government-wide statements.

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary and pension and other post-employment benefit trust funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported. Proprietary and pension and other post-employment benefit trust funds equity is classified as net position.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. The Village recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued

Basis of Accounting - Continued

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, franchise taxes, licenses, investment income, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

All proprietary and pension and other post-employment benefit trust funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Village's enterprise funds, and of the Village's internal service funds are charges to customers for sales and services. The Village also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY

Cash and Investments

For the purpose of the Statement of Net Position, cash and cash equivalents are considered to be cash on hand, demand deposits, and cash with fiscal agent. For the purpose of the proprietary funds "Statement of Cash Flows," cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the Village categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Interfund Receivables, Payables and Activity

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Internal service fund services provided and used are not eliminated in the process of consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales taxes, and grants. Business-type activities report utility charges as their major receivables.

Prepays/Inventories

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. Prepays/inventories are valued at cost, which approximates market. The cost of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased.

Capital Assets

Capital assets purchased or acquired with an original cost of \$25,000, depending on asset class, or more are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the Village as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Capital assets in the proprietary funds are capitalized/amortized in the fund in which they are utilized. The valuation basis for proprietary fund capital assets are the same as those used for the general capital assets.

Depreciation/amortization on all assets is computed and recorded using the straight-line method of depreciation/amortization over the following estimated useful lives:

Infrastructure	20 - 50 Years
Buildings	50 - 65 Years
Improvements Other Than Buildings	50 - 65 Years
Intangible Assets	5 - 10 Years
Capital Equipment	5 - 15 Years
Subscription Assets - Software	5 - 10 Years

Deferred Outflows/Inflows of Resources

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Compensated Absences

The Village accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee.

Employees shall be allowed to carry over up to, but not more than, one hundred sixty hours of accumulated vacation from year to year, as time determined from the end of the first pay period of one year to the end of the first pay period of the following year. Except as otherwise provided for in a collective bargaining agreement, accumulated vacation time and floating holiday time shall be paid at the time an eligible employee leaves Village employment. Provided, upon the death of an employee, such payment shall be made to the employee's designated life insurance beneficiaries or, if none, to the estate. Sick leave is accumulated on the basis of eight hours for each full month of service. For Village employees with ten or more consecutive years of full-time employment with the Village, and who were hired before December 1, 1993, the Village will pay for accumulated unused sick leave up to a maximum of nine hundred sixty hours.

All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unrestricted - All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets."

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumption that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

BUDGETARY INFORMATION

All departments of the Village submit requests for budgets to the Village Manager so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested budgets for the next fiscal year. All governmental funds have legally adopted annual budgets. Budgets are prepared in accordance with generally accepted accounting principles, except for depreciation.

The proposed budget is presented to the Village Council for review. The governing body holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget. The manager is authorized to transfer budgeted amounts between programs within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the governing body. One budget amendment was completed during the fiscal year with Village Council's approval. Expenditures may not legally exceed budgeted appropriations at the fund level.

EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN INDIVIDUAL FUNDS

The following funds had an excess of actual expenditures over budget as of the date of this report:

Fund	Excess
General	\$ 4,678,128

The excess of actual expenditures over budget in the General Fund is attributable to unbudgeted expenditures resulting from GASB Statement No. 96: *Subscription-Based Information Technology Arrangements*, which were not incorporated into the adopted budget.

NOTE 3 - DETAIL NOTES ON ALL FUNDS

PROPERTY TAXES

Property taxes for 2024 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments, on or about June 1 and September 1. The County collects such taxes and remits them periodically.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

DEPOSITS AND INVESTMENTS

The Village maintains a cash and investment pool that is available for use by all funds except the pension and other post-employment benefit trust funds. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the Village's funds. The deposits and investments of the pension and other post-employment benefit trust funds are held separately from those of other funds.

Permitted Deposits and Investments - Statutes authorize the Village to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, Illinois Funds, and Illinois Trust.

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, which is the price for which the investment could be sold.

The Illinois Trust was established for the purpose of allowing various public agencies including, but not limited to, counties, townships, cities, towns, villages, school districts, housing authorities and public water supply districts, to jointly invest funds in accordance with the Laws of the State of Illinois. Participation in the Illinois Trust is voluntary. The Illinois Trust is not registered with the SEC as an Investment Company. Investments in the Illinois Trust are valued at the share price, the price for which the investment could be sold.

Village

Deposits. At year-end, the carrying amount of the Village's deposits for governmental and business-type activities totaled \$31,050,322 and the bank balances totaled \$27,216,312.

Investments. At year-end, the Village has the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
U.S. Agency Securities	\$ 17,792,344	5,590,689	12,201,655	—	—
Municipal Bonds	7,700,232	2,279,081	5,421,151	—	—
Corporate Bonds	738,072	240,475	497,597	—	—
Illinois Funds	25,824,137	25,824,137	—	—	—
Illinois Trust	9,411,569	9,411,569	—	—	—
Totals	61,466,354	43,345,951	18,120,403	—	—

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

DEPOSITS AND INVESTMENTS - Continued

Village - Continued

The Village has the following recurring fair value measurements as of December 31, 2025:

- U.S. Agency Securities of \$17,792,344 are valued using a matrix pricing model (Level 2 inputs)
- Municipal Bonds of \$7,700,232 are valued using a matrix pricing model (Level 2 inputs)
- Corporate Bonds of \$738,072 are valued using a matrix pricing model (Level 2 inputs)
- Illinois Funds of \$25,824,137 are valued using net asset value per share as determined by the pool
- Illinois Trust of \$9,411,569 is valued using net asset value per share as determined by the pool

Debt Securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Village limits its exposure to interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby minimizing the need to sell securities on the open market prior to maturity, and investing operating funds primarily in shorter-term securities, or cash funds.

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Besides investing in security instruments authorized under State Statute, the Village limits its exposure to credit risk limiting investments to the safest types of securities; pre-qualifying the financial institutions, intermediaries, and advisors with which the Village will conduct business; and diversifying the investment portfolio so that potential losses on individual investments will be minimized. At year-end, the Village's investments in U.S. agency securities were rated AAA to AA by Standard and Poor's, municipal bonds were not rated or rated AAA to AA by Standard and Poor's, corporate bonds were not rated, Illinois Funds were rated AAmmf by Fitch Ratings, and Illinois Trust were rated AAA by Standard and Poor's.

Custodial Credit Risk - Deposits. In the case of deposits, this is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. The Village's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair value of the funds secured, with the collateral held by the Village, an independent third-party or the Federal Reserve Bank in the Village's name. At year-end, \$5,205,836 of the bank balance of the deposits was not covered by federal depository or equivalent insurance, and represents cash at paying agent for debt service payments.

Custodial Credit Risk - Investments. For an investment, this is the risk that in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Village's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by an independent third-party custodian in the Village's name and evidenced by safekeeping receipts and a written custodial agreement. The Village's investments are not subject to custodial credit risk.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

DEPOSITS AND INVESTMENTS - Continued

Village - Continued

Concentration Risk. This is the risk of loss attributed to the magnitude of the Village's investment in a single issuer. The Village's investment policy requires diversification of investments to avoid unreasonable risk by limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities); no financial institution shall hold more than 40% of the Village's investment portfolio, exclusive of U.S. Treasury securities in safekeeping; monies deposited at a financial institution shall not exceed 75% of the capital stock and surplus of that institution; commercial paper shall not exceed 10% of the Village's investment portfolio, except bond issue proceed investments; and deposits in any one public investment pool shall not exceed 50% of the Village's investment portfolio. At year-end, the Village does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

Police Pension Fund

The Illinois Police Officers Pension Investment Fund (IPOPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate police pension funds. IPOPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IPOPIF by Illinois suburban and downstate police pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IPOPIF. A schedule of investment expenses is included in IPOPIF's annual comprehensive financial report. For additional information on IPOPIF's investments, please refer to their annual comprehensive financial report, which can be obtained from IPOPIF at 456 Fulton Street, Suite 402 Peoria, Illinois 61602 or at www.ipopif.org.

Deposits. The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IPOPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$954,073 and the bank balances totaled \$954,074.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy is silent as to collateralization of deposits; however, the Fund participates in the Village's deposit pool and Village's investment policy requires all deposit with financial institutions in excess of federal depository insurance be collateralized at 110% of the uninsured bank balance, with collateral held under the guidelines of the Village's written collateral agreement. Collateral is required to be invested in government securities, obligations of federal agencies, obligations of federal instrumentalities or obligations of the State of Illinois. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance. Furthermore, the Fund's U.S. Government securities are categorized as insured, registered, or held by the Fund or its agent in the Fund's name.

Investments. At year-end the Fund has \$89,067,766 invested in IPOPIF. The pooled investments consist of the investments as noted in the target allocation table available at www.ipopif.org. Investments in IPOPIF are valued at IPOPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at year-end. The plan may redeem shares by giving notice by 5:00 pm central time on the 1st of each month. Requests properly submitted on or before the 1st of each month will be processed for redemption by the 14th of the month. Expedited redemptions may be processed at the sole discretion of IPOPIF.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

DEPOSITS AND INVESTMENTS - Continued

Police Pension Fund - Continued

Rate of Return. For the year ended December 31, 2025, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 17.79%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Firefighters' Pension Fund

The Illinois Firefighters' Pension Investment Fund (IFPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate firefighter pension funds. IFPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IFPIF by Illinois suburban and downstate firefighter pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IFPIF. A schedule of investment expenses is included in IFPIF's annual report. For additional information on IFPIF's investments, please refer to their annual comprehensive financial report, which can be obtained from IFPIF at 1919 South Highland Avenue, Building A, Suite 237, Lombard, IL 60148 or at www.ifpif.org.

Deposits. The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IFPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$1,218,748 and the bank balances totaled \$1,218,749.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy does not require pledging of collateral for all bank balances in excess of federal depository, since flow-through FDIC is available for the Fund's deposits with financial institutions. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

Investments. At year-end the Fund has \$93,069,319 invested in IFPIF. The pooled investments consist of the investments as noted in the target allocation table available at www.ifpif.org. Investments in IFPIF are valued at IFPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at year-end. The plan may redeem shares by giving notice by 5:00 pm central time on the 1st of each month. Requests properly submitted on or before the 1st of each month will be processed for redemption by the 14th of the month. Expedited redemptions may be processed at the sole discretion of IFPIF.

Investment Policy. IFPIF's current investment policy was adopted by the Board of Trustees on June 17, 2022. IFPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IFPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 4 of the Illinois Pension Code.

Rate of Return. For the year ended December 31, 2025, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 17.50%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

DEPOSITS AND INVESTMENTS - Continued

Other Post-Employment Benefits Fund

Investments. At year-end, the Fund has \$3,365,206 invested in mutual funds which have average maturities of less than one year and are valued using quoted market prices (Level 1 inputs).

The Fund operates under an investment policy that was approved by the Village Council on October 1, 2019. Under the terms of the investment policy, the Trust may invest in domestic and international equities, fixed income securities and cash equivalents complying with Rule 2(a)-7 of the Investment Company Act of 1940.

The investment policy calls for the following allocation of the Fund's assets:

Asset Class	Target	Range
Domestic Equity	39.00%	19.00% - 59.00%
International	21.00%	1.00% - 41.00%
Fixed Income	40.00%	20.00% - 60.00%
Cash Equivalents	0.00%	0.00% - 20.00%

LEASES RECEIVABLE

The Village was a lessor on the following leases during the fiscal year:

Lease	Start Date	End Date	Payments	Interest Rate
AT&T - 2304 Maple	January 1, 2022	December 31, 2025	\$4,950 - \$5,568 monthly	5.00%
AT&T - 4414 Downers	January 1, 2022	December 1, 2026	\$5,149 - \$6,024 monthly	5.00%
AT&T - 650 Curtiss	January 1, 2022	December 1, 2026	\$5,693 - \$6,660 monthly	5.00%
T-Mobile - 4218 Downers	January 1, 2022	December 1, 2029	\$4,326 - \$5,693 monthly	5.00%
T-Mobile - 3801 Highland	March 1, 2022	December 31, 2027	\$4,069 - \$4,951 monthly	5.00%
T-Mobile - 1037 Summit	January 1, 2022	December 1, 2025	\$5,355 - \$6,024 monthly	5.00%
Verizon - 650 Curtis	January 1, 2022	December 31, 2028	\$6,234 - \$7,888 monthly	5.00%
Verizon - 2304 Maple	January 1, 2022	December 1, 2025	\$5,331 - \$5,997 monthly	5.00%
Verizon - 3801 Highland	January 1, 2022	December 1, 2025	\$5,585 - \$6,282 monthly	5.00%
McKay Brothers	January 1, 2022	December 31, 2025	\$5,264 - \$5,921 monthly	5.00%
AT&T - 4414 Downers	April 1, 2023	December 1, 2026	\$200 - \$225 monthly	5.00%
School District No. 58 - 850 Curtiss	October 1, 2024	September 30, 2074	\$48,700 annually	5.00%

During the fiscal year, the Village has recognized \$806,613 of lease revenue. There were no variable or other payments not previously included in the measurement of the lease receivable recognized in the current year.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LEASES RECEIVABLE - Continued

The future principal and interest lease payments as of the year-end were as follows:

Fiscal Year	Governmental Activities	
	Principal	Interest
2026	\$ 517,608	104,948
2027	402,577	81,702
2028	378,108	62,127
2029	224,363	46,719
2030	96,621	38,410
2031 - 2035	72,418	170,479
2036 - 2040	92,425	150,304
2041 - 2045	117,961	124,556
2046 - 2050	100,634	93,328
2051 - 2055	43,805	77,580
2056 - 2060	55,908	65,376
2061 - 2065	71,354	49,801
2066 - 2070	91,068	29,923
2071 - End	66,383	6,186
	<u>2,331,233</u>	<u>1,101,439</u>

INTERFUND TRANSFERS

Interfund transfers for the fiscal year consisted of the following:

Transfer In	Transfer Out	Amount
Municipal Buildings	General	\$ 500,000 (1)
Municipal Buildings	Capital Improvements	400,000 (2)
Nonmajor Governmental	General	48,700 (3)
Nonmajor Governmental	Capital Improvements	2,807,518 (3)
Equipment Replacement	Risk Management	<u>4 (2)</u>
		<u>3,756,222</u>

Transfers are used to (1) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, (2) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (3) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

CAPITAL ASSETS

Governmental Activities

Governmental capital asset activity for the fiscal year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Nondepreciable Capital Assets				
Land	\$ 10,012,751	207,570	565,573	9,654,748
Construction in Progress	1,540,703	6,495,409	5,626,680	2,409,432
	<u>11,553,454</u>	<u>6,702,979</u>	<u>6,192,253</u>	<u>12,064,180</u>
Depreciable/Amortizable Capital Assets				
Infrastructure	126,448,258	879,171	—	127,327,429
Buildings	78,354,253	2,569,874	—	80,924,127
Improvements Other Than Buildings	5,539,919	223,273	—	5,763,192
Intangible Assets - Computers	1,009,892	—	—	1,009,892
Capital Equipment	25,327,758	1,746,792	1,371,011	25,703,539
Subscription Assets - Software	1,480,394	4,199,989	—	5,680,383
	<u>238,160,474</u>	<u>9,619,099</u>	<u>1,371,011</u>	<u>246,408,562</u>
Less Accumulated Depreciation/Amortization				
Infrastructure	51,196,235	2,532,523	—	53,728,758
Buildings	11,054,519	1,586,927	—	12,641,446
Improvements Other Than Buildings	2,074,068	127,874	—	2,201,942
Intangible Assets - Computers	1,004,730	5,162	—	1,009,892
Capital Equipment	15,869,447	1,583,346	1,371,011	16,081,782
Subscription Assets - Software	462,145	696,140	—	1,158,285
	<u>81,661,144</u>	<u>6,531,972</u>	<u>1,371,011</u>	<u>86,822,105</u>
Total Net Depreciable/Amortizable Capital Assets	<u>156,499,330</u>	<u>3,087,127</u>	<u>—</u>	<u>159,586,457</u>
Total Net Capital Assets	<u>168,052,784</u>	<u>9,790,106</u>	<u>6,192,253</u>	<u>171,650,637</u>

Depreciation/amortization expense was charged to governmental activities as follows:

General Government	\$ 1,890,145
Public Works	2,308,374
Community Development	321,211
Public Safety	445,723
Internal Service	<u>1,566,519</u>
	<u>6,531,972</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

CAPITAL ASSETS - Continued

Business-Type Activities

Business-type capital asset activity for the fiscal year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Nondepreciable Capital Assets				
Land	\$ 9,847,920	3,200	—	9,851,120
Construction in Progress	2,346,383	6,245,258	3,667,313	4,924,328
	<u>12,194,303</u>	<u>6,248,458</u>	<u>3,667,313</u>	<u>14,775,448</u>
Depreciable Capital Assets				
Infrastructure	102,018,853	3,426,568	15,000	105,430,421
Buildings	6,113,227	—	—	6,113,227
Improvements Other Than Buildings	23,278,199	240,745	—	23,518,944
Intangible Assets	158,981	—	—	158,981
Capital Equipment	2,594,620	—	—	2,594,620
	<u>134,163,880</u>	<u>3,667,313</u>	<u>15,000</u>	<u>137,816,193</u>
Less Accumulated Depreciation				
Infrastructure	26,924,997	1,937,623	—	28,862,620
Buildings	3,564,443	120,847	—	3,685,290
Improvements Other Than Buildings	14,589,146	489,470	—	15,078,616
Intangible Assets	126,954	10,980	—	137,934
Capital Equipment	2,509,196	16,555	—	2,525,751
	<u>47,714,736</u>	<u>2,575,475</u>	<u>—</u>	<u>50,290,211</u>
Total Net Depreciable Capital Assets	<u>86,449,144</u>	<u>1,091,838</u>	<u>15,000</u>	<u>87,525,982</u>
Total Net Capital Assets	<u>98,643,447</u>	<u>7,340,296</u>	<u>3,682,313</u>	<u>102,301,430</u>

Depreciation expense was charged to business-type activities as follows:

Waterworks	\$ 1,767,922
Parking	57,303
Stormwater Utility	<u>750,250</u>
	<u>2,575,475</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS

General Obligation Bonds Payable

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental and business-type activities. General obligation bonds are direct obligations and pledge the full faith and credit of the Village. General obligation bonds currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$6,725,000 General Obligation Refunding Bonds of 2014A, due in annual installments of \$35,000 to \$650,000 plus interest at 2.00% to 3.50% through January 1, 2028.	Debt Service	\$ 2,485,000	—	595,000	1,890,000
\$2,935,000 General Obligation Refunding Bonds of 2014B, due in annual installments of \$15,000 to \$665,000 plus interest at 2.00% to 4.00% through January 1, 2029.	Stormwater Utility	2,660,000	—	615,000	2,045,000
\$5,000,000 General Obligation Refunding Bonds of 2015A, due in annual installments of \$200,000 to \$330,000 plus interest at 2.00% to 3.50% through January 1, 2035.	Waterworks	3,060,000	—	235,000	2,825,000
\$4,535,000 General Obligation Refunding Bonds of 2015B, due in annual installments of \$20,000 to \$845,000 plus interest at 2.00% to 3.50% through January 1, 2034.	Stormwater Utility	4,295,000	—	25,000	4,270,000
\$7,585,000 General Obligation Refunding Bonds of 2016, due in annual installments of \$115,000 to \$1,045,000 plus interest at 2.00% to 4.00% through January 1, 2038.	Stormwater Utility	4,445,000	—	—	4,445,000
2019, due in annual installments of \$280,000 to \$475,000 plus interest at 3.00% through January 1, 2039.	Stormwater Utility	5,835,000	—	315,000	5,520,000
\$15,785,000 General Obligation Refunding Bonds of 2020A, due in annual installments of \$135,000 to \$1,120,000 plus interest at 1.392% to 2.598% through January 1, 2038.	Debt Service	13,800,000	—	875,000	12,925,000
\$5,985,000 General Obligation Refunding Bonds of 2020B, due in annual installments of \$55,000 to \$635,000 plus interest at 1.392% to 2.598% through January 1, 2032.	Waterworks	4,770,000	—	565,000	4,205,000

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS - Continued

General Obligation Bonds Payable - Continued

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$34,390,000 General Obligation Bonds of 2022A, due in annual installments of \$70,000 to \$2,460,000 plus interest at 4.00% to 5.00% through January 1, 2047.	Debt Service	\$ 34,320,000	—	195,000	34,125,000
\$5,315,000 General Obligation Bonds of 2022B, due in annual installments of \$40,000 to \$1,430,000 plus interest at 4.00% to 5.00% through January 1, 2042.	Stormwater Utility	5,275,000	—	20,000	5,255,000
		<u>80,945,000</u>	<u>—</u>	<u>3,440,000</u>	<u>77,505,000</u>

Illinois Environmental Protection Agency (IEPA) Loans Payable

The Village has entered into loan agreements with the IEPA to provide low interest financing for waterworks and stormwater utility improvements. The final repayment schedule for the IEPA Loan of 2025 is not available at the time of the issuance of this report. IEPA loans currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$1,258,969 IEPA Loan of 2016, due in semi-annual installments of \$38,705 including interest at 1.86% through June 8, 2036.	Waterworks	\$ 798,113	—	62,855	735,258
\$1,615,009 IEPA Loan of 2017, due in semi-annual installments of \$48,238 including interest at 1.64% through September 28, 2037.	Waterworks	1,125,377	—	78,340	1,047,037
\$3,454,098 IEPA Loan of 2018, due in semi-annual installments of \$104,062 including interest at 1.76% through October 12, 2038.	Waterworks	2,572,544	—	163,563	2,408,981
\$4,689,501 IEPA Loan of 2019, due in semi-annual installments of \$133,372 including interest at 1.84% through May 18, 2039.	Waterworks	3,381,259	—	205,470	3,175,789
\$5,288,357 IEPA Loan of 2025, due in semi-annual installments including interest at 1.84% through December 24, 2046.	Waterworks	—	2,222,667	—	2,222,667
		<u>7,877,293</u>	<u>2,222,667</u>	<u>510,228</u>	<u>9,589,732</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS - Continued

Subscriptions Payable

The Village has the following subscriptions payable at year end:

Subscription	Start Date	End Date	Payments	Interest Rate
Tyler Munis	March 1, 2023	March 31, 2029	\$99,687 annually	—%
City View	June 8, 2023	June 30, 2028	\$188,799 annually	3.50%
Axon	January 1, 2025	December 31, 2034	\$387,864 - 683,263 annually	—%

The future principal and interest subscription arrangement payments as of the year-end were as follows:

Fiscal Year	Governmental Activities	
	Principal	Interest
2026	\$ 689,745	12,553
2027	669,966	6,385
2028	487,551	—
2029	387,864	—
2030	387,864	—
2031	387,864	—
2032	387,864	—
2033	387,864	—
2034	387,866	—
	<u>4,174,448</u>	<u>18,938</u>

Asset Retirement Obligation

The Village has recognized an asset retirement obligation (ARO) and related deferred outflow of resources in connection with its obligation to seal and abandon various water wells in accordance with federal, state, and/or local requirements. The ARO was measured using actual historical costs for similar abandonments, adjusted for inflation through the end of the year. The estimated remaining useful lives of the water wells are 29 - 49 years.

Legal Debt Margin

Article VII, Section 6(k) of the 1970 Illinois Constitution governs the computation of legal debt margin. “The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts.” To date the Illinois General Assembly has set no limits for home rule municipalities. The Village is a home rule municipality.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS - Continued

Long-Term Liabilities Activity

Changes in long-term liabilities during the fiscal year were as follows:

Type of Liability	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due Within One Year
Governmental Activities					
Compensated Absences					
General	\$ 2,559,357	19,982	—	2,579,339	773,802
Internal Service	26,662	11,949	—	38,611	11,583
Net Pension Liability - IMRF					
General	1,884,798	—	420,943	1,463,855	—
Internal Service	72,404	20,572	—	92,976	—
Net Pension Liability - Police Pension	57,874,794	—	7,274,244	50,600,550	—
Net Pension Liability - Firefighters' Pension	53,242,335	—	9,777,410	43,464,925	—
Net OPEB Liability - RBP					
General	7,430,425	—	1,048,561	6,381,864	—
Internal Service	237,579	—	19,323	218,256	—
General Obligation Bonds Payable	50,605,000	—	1,665,000	48,940,000	1,970,000
Plus: Unamortized Bond Premium	2,072,253	—	70,221	2,002,032	—
Subscriptions Payable	927,694	4,199,989	953,235	4,174,448	689,745
	<u>176,933,301</u>	<u>4,252,492</u>	<u>21,228,937</u>	<u>159,956,856</u>	<u>3,445,130</u>
Business-Type Activities					
Compensated Absences	\$ 344,266	3,931	—	348,197	104,459
Net Pension Liability - IMRF	453,831	17,145	—	470,976	—
Net OPEB Liability - RBP	542,828	—	103,442	439,386	—
General Obligation Bonds Payable	30,340,000	—	1,775,000	28,565,000	1,820,000
Plus: Unamortized Bond Premium	1,129,020	—	76,509	1,052,511	—
IEPA Loans Payable	7,877,293	2,222,667	510,228	9,589,732	519,384
Asset Retirement Obligation	130,000	—	—	130,000	—
	<u>40,817,238</u>	<u>2,243,743</u>	<u>2,465,179</u>	<u>40,595,802</u>	<u>2,443,843</u>

Compensated absences are reported as the net change amount for the fiscal year.

For the governmental activities, payments on the net pension liabilities and the net OPEB liability are made by the General Fund. The subscriptions payable are being liquidated by the General Fund and Asset Forfeiture Fund. The general obligations bonds are being liquidated by the Debt Service Fund.

Additionally, for business-type activities, the net pension liability and the net OPEB liability being liquidated by the Waterworks, Parking, and Stormwater Utility Funds. The general obligation bonds payable are being liquidated by the Waterworks and Stormwater Utility Funds. Payments on the IEPA loans payable and asset retirement obligation are being made by the Waterworks Fund.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS - Continued

Debt Service Requirements to Maturity

The annual debt service requirements to maturity, including principal and interest, are as follows:

Fiscal Year	Governmental Activities		Business-Type Activities			
	General Obligation Bonds Payable		General Obligation Bonds Payable		IEPA Loans Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 1,970,000	1,838,950	1,820,000	940,863	519,384	129,371
2027	2,165,000	1,776,949	1,870,000	891,563	528,701	120,054
2028	2,070,000	1,710,578	1,925,000	837,619	538,187	110,567
2029	2,210,000	1,637,366	1,970,000	779,828	547,843	100,912
2030	2,285,000	1,553,736	2,035,000	720,030	557,673	91,082
2031	2,125,000	1,471,717	2,100,000	657,947	567,680	81,075
2032	2,215,000	1,391,217	2,160,000	593,335	577,867	70,888
2033	2,280,000	1,306,202	1,575,000	533,675	588,236	60,519
2034	2,365,000	1,216,784	1,630,000	477,837	598,792	49,963
2035	2,465,000	1,122,860	1,695,000	420,100	609,538	39,217
2036	2,565,000	1,023,400	1,415,000	360,450	581,772	28,278
2037	2,675,000	918,282	1,470,000	307,025	553,119	18,226
2038	2,780,000	816,749	1,525,000	251,600	466,119	8,749
2039	1,735,000	734,300	1,255,000	200,675	132,154	1,218
2040	1,820,000	654,100	1,315,000	145,075	—	—
2041	1,905,000	570,500	1,375,000	84,700	—	—
2042	1,990,000	492,600	1,430,000	28,600	—	—
2043	2,075,000	411,300	—	—	—	—
2044	2,165,000	326,500	—	—	—	—
2045	2,260,000	238,000	—	—	—	—
2046	2,360,000	145,600	—	—	—	—
2047	2,460,000	49,200	—	—	—	—
Totals	48,940,000	21,406,890	28,565,000	8,230,922	7,367,065	910,119

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

FUND BALANCE CLASSIFICATIONS

In the governmental fund financial statements, the Village considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Village first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

	General	Capital Projects		Nonmajor	Totals
		Capital Improvements	Municipal Buildings		
Fund Balances					
Nonspendable					
Prepays	\$ 287,054	—	—	—	287,054
Restricted					
Economic Development	—	—	—	7,887,424	7,887,424
Public Safety	—	—	—	1,229,431	1,229,431
Road Improvements	—	—	—	3,709,048	3,709,048
	—	—	—	12,825,903	12,825,903
Assigned					
Pension Stabilization	472,346	—	—	—	472,346
Capital Projects	—	14,499,005	3,065,853	4,094,133	21,658,991
	472,346	14,499,005	3,065,853	4,094,133	22,131,337
Unassigned	25,512,629	—	—	—	25,512,629
Total Fund Balances	26,272,029	14,499,005	3,065,853	16,920,036	60,756,923

Nonspendable Fund Balance. Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

Restricted Fund Balance. Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance. Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Village Council; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

FUND BALANCE CLASSIFICATIONS - Continued

Assigned Fund Balance. Consists of amounts that are constrained by the Village Council's intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Village Council itself or b) a body or official to which the Village Council has delegated the authority to assign amounts to be used for specific purposes. The Village's highest level of decision-making authority is the Village Council, who is authorized to assign amounts to a specific purpose.

Unassigned Fund Balance. Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

Minimum Fund Balance Policy. The Village's policy manual states that the General Fund should maintain a minimum fund balance equal to 17% of actual operating expenditures.

NET POSITION CLASSIFICATIONS

Net investment in capital assets was comprised of the following as of December 31, 2025:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 171,650,637
Plus: Unamortized Loss on Refunding	428,793
Less Capital Related Debt:	
Accounts Payable	(472,628)
General Obligation Bonds Payable	(48,940,000)
Subscriptions Payable	(4,174,448)
Unamortized Bond Premium	<u>(2,002,032)</u>
Net Investment in Capital Assets	<u>116,490,322</u>
Business-Type Activities	
Capital Assets - Net of Accumulated Depreciation	102,301,430
Plus: Unamortized Loss on Refunding	659,656
Less Capital Related Debt:	
Accounts Payable	(2,805,616)
General Obligation Bonds Payable	(28,565,000)
IEPA Loans Payable	(9,589,732)
Unamortized Bond Premium	<u>(1,052,511)</u>
Net Investment in Capital Assets	<u>60,948,227</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION

RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. The Village is self-insured for all risks and has established a Risk Management Fund and a Health Insurance Fund (the Funds), for all risks. They are accounted for as internal service funds where assets are set aside for claim settlements. Under this program, the Funds provide coverage up to a maximum of \$1,000,000 for each general liability claim, \$650,000 for each public safety workers' compensation claim, \$600,000 each for all other workers' compensation claims, \$10,000 for each property damage claim, and \$150,000 for each health claim. The Village purchases commercial insurance for claims in excess of the coverage provided by the Funds up to \$35,000,000. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

All funds of the Village participate in and make payments to the Funds based upon actuarial estimates of the amounts needed to pay prior and current-year claims. Liabilities of the Funds are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and societal factors. Non-incremental costs are not allocated to the claims liabilities. Changes in the balances of aggregate claims liabilities during the past two fiscal years are as follows:

	2025	2024
Claims Payable - Beginning	\$ 2,102,692	2,904,209
Incurred Claims	10,890,627	9,031,744
Claims Paid	(11,135,265)	(9,833,261)
Claims Payable - Ending	<u>1,858,054</u>	<u>2,102,692</u>

CONTINGENT LIABILITIES

Litigation

From time to time, the Village is party to various pending claims and legal proceedings with respect to employment, civil rights, property taxes and other matters. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Village attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Village's financial position or results of operations.

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

DuPage Water Commission (DWC)

The Village's water supply agreement with DWC provides that each customer is liable for its proportionate share of any costs arising from defaults in payment obligations by other customers.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

COMMITMENTS

DuPage Water Commission (DWC)

The Village has a contract for the purchase of Lake Michigan water from the DuPage Water Commission for a term ending in 2024. The Village is obligated to pay a share of operation and maintenance costs on a monthly basis computed based on current price and consumption. These variable water costs are subject to adjustment on a continuing basis. Additionally, the Village is obligated to pay its share of fixed costs for each fiscal year. Previously, the DWC eliminated 100% of the fixed cost component of the Village's obligation. Estimates for the remaining years of the contract are not currently available. The Village's agreement with the DWC provides that each member is liable for its proportionate share of any costs arising from defaults in payment obligations by other members.

Sales Tax Rebates

The Village has 7 sales tax rebate agreements with local businesses to develop and expand their business in the Village. According to 65 ILCS 5/8-11-20 the Village may enter into an economic incentive agreement relating to the development or redevelopment of land within the corporate limits of the municipality. The agreement is made to rebate any portion of retailer's occupational taxes received by the Village that were generated by the development or redevelopment over a finite period of time. Each sales tax rebate agreement was negotiated on an individual basis and approved by Council Resolution. The tax rebates are payable to the vendors tri-annually or annually based on information received by the Village from the State of Illinois Department of Revenue.

All of the Village's liability as of December 31, 2025 amounted to \$842,281 and has been reported in the Sales Tax Rebate Fund. The Village has elected to disclose all such agreements below.

The Village has a sales tax rebate agreement dated December 5, 2017 with a local auto dealership to rebate sales taxes on annual sales generated in excess of a base amount of \$27,000,000. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than twenty eight years commencing December 5, 2017. Total sales tax rebates for 2025 amounted to \$640,535. As of December 31, 2025, sales tax rebates of \$325,318 were not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated November 20, 2018 with a local auto dealership to rebate sales taxes on annual sales. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village until at least December 31, 2024. Total sales tax rebates for 2025 amounted to \$39,356. As of December 31, 2025, sales tax rebates of \$— were not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated August 9, 2016 with a local auto dealership to rebate sales taxes on annual sales. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than fifteen years from the rebate start date of November 2017. Total sales tax rebates for 2025 amounted to \$273,649. As of December 31, 2025, sales tax rebates of \$293,980 were not yet remitted to the vendor.

The Village has a sales tax rebate agreement dated January 7, 2014 with a local auto dealership to rebate sales taxes on annual sales. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than fifteen years from the effective date of the agreement (January 1, 2012). Total sales tax rebates for 2025 amounted to \$—. As of December 31, 2025, sales tax rebates of \$75,107 were not yet remitted to the retailer.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

COMMITMENTS - Continued

The Village has a sales tax rebate agreement dated November 6, 2012 with a local auto dealership to rebate sales taxes on annual sales beginning in 2013. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than fifteen years. Total sales tax rebates for 2025 amounted to \$—. As of December 31, 2025, sales tax rebates of \$44,185 were not yet remitted to the retailer.

The Village has a sales tax rebate agreement dated April 18, 2017 with a local auto dealership to rebate sales taxes on annual sales beginning in 2018. In consideration of the agreement, the vendor will continue to operate an auto dealership in the Village for a period of not less than ten years. Total sales tax rebates for 2025 amounted to \$—. As of December 31, 2025, sales tax rebates of \$26,485 were not yet remitted to the retailer.

The Village has a sales tax rebate agreement dated March 16, 2021 with a local furniture store to rebate sales taxes on annual sales beginning in 2021. In consideration of the agreement, the vendor will continue to operate a furniture store in the Village for a period of not less than ten years. Total sales tax rebates for 2025 amounted to \$60,664. As of December 31, 2025, sales tax rebates of \$77,206 were not yet remitted to the retailer.

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system; the Police Pension Plan which is a single-employer pension plan; and, the Firefighters' Pension Plan, which is also a single-employer pension plan. The Police Pension Plan and Firefighters' Pension Plan do not issue stand-alone financial reports. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained on-line at www.imrf.org. The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

The aggregate amounts recognized for the pension plans are:

	Pension Expense	Net Pension Liability	Deferred Outflows	Deferred Inflows
IMRF				
Village	\$ 2,722,600	2,027,807	4,261,332	3,560
Library	487,181	497,239	1,044,923	873
Police Pension	4,832,910	50,600,550	4,575,558	7,186,507
Firefighters' Pension	5,515,224	43,464,925	5,185,224	8,790,399
	<u>13,557,915</u>	<u>96,590,521</u>	<u>15,067,037</u>	<u>15,981,339</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF)

Plan Descriptions

Plan Administration. All employees (other than those covered by the Police and Firefighters' Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources' measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

Benefits Provided. IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date.).

IMRF provides two tiers of pension benefits. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Plan Membership. As of December 31, 2024, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	361
Inactive Plan Members Entitled to but not yet Receiving Benefits	235
Active Plan Members	<u>205</u>
Total	<u><u>801</u></u>

A detailed breakdown of IMRF membership for members for the Village and Library is unavailable. The above numbers include all members.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Plan Descriptions - Continued

Contributions. As set by statute, the Village's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the fiscal year-ended December 31, 2025, the Village's and Library's contribution was 5.66% of covered payroll.

Net Pension Liability. The Village's net pension liability was measured as of December 31, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions. The total pension liabilities were determined by an actuarial valuation performed, as of December 31, 2024, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.25%
Salary Increases	2.85% to 13.75%
Cost of Living Adjustments	2.75%
Inflation	2.25%

For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Plan Descriptions - Continued

Actuarial Assumptions - Continued. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed Income	24.50%	5.20%
Domestic Equities	33.50%	4.35%
International Equities	18.00%	5.40%
Real Estate	10.50%	6.40%
Blended	12.50%	4.85% - 6.25%
Cash and Cash Equivalents	1.00%	3.60%

Discount Rate

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village and Library calculated using the discount rate as well as what the Village's and Library's net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Village	\$ 13,494,477	2,027,807	(7,166,546)
Library	3,308,987	497,239	(1,757,312)
Net Pension Liability/(Asset)	16,803,464	2,525,046	(8,923,858)

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Changes in the Net Pension Liability

	Village	Library	Totals
Total Pension Liability			
Service Cost	\$ 1,159,760	284,385	1,444,145
Interest	6,969,019	1,813,343	8,782,362
Differences Between Expected and Actual Experience	1,926,473	472,392	2,398,865
Change of Assumptions	—	—	—
Benefit Payments, Including Refunds of Member Contributions	(5,202,906)	(1,275,807)	(6,478,713)
Net Change in Total Pension Liability	4,852,346	1,294,313	6,146,659
Total Pension Liability - Beginning	104,657,639	18,995,671	123,653,310
Total Pension Liability - Ending	109,509,985	20,289,984	129,799,969
Plan Fiduciary Net Position			
Contributions - Employer	786,208	192,786	978,994
Contributions - Members	625,126	153,288	778,414
Net Investment Income	9,510,069	2,331,969	11,842,038
Benefit Payments, Including Refunds of Member Contributions	(5,202,906)	(1,275,807)	(6,478,713)
Other (Net Transfer)	(482,925)	(118,418)	(601,343)
Net Change in Plan Fiduciary Net Position	5,235,572	1,283,818	6,519,390
Plan Net Position - Beginning	102,246,606	18,508,927	120,755,533
Plan Net Position - Ending	107,482,178	19,792,745	127,274,923
Employer's Net Pension Liability	2,027,807	497,239	2,525,046

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the fiscal year ended December 31, 2025, the Village recognized pension expense of \$2,722,600, and the Library recognized pension expense of \$487,181. At December 31, 2025, the Village and the Library reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Village		Library		Totals
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	
Difference Between Expected and Actual Experience	\$ 1,231,567	—	301,993	—	1,533,560
Change in Assumptions	—	(3,560)	—	(873)	(4,433)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	2,240,798	—	549,467	—	2,790,265
Total Pension Expense to be Recognized in Future Periods	3,472,365	(3,560)	851,460	(873)	4,319,392
Pension Contributions Made Subsequent to the Measurement Date	788,967	—	193,463	—	982,430
Total Deferred Amounts Related to IMRF	4,261,332	(3,560)	1,044,923	(873)	5,301,822

\$788,967 for the Village and \$193,463 for the Library reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the reporting year ended December 31, 2026. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/(Inflows) of Resources		
	Village	Library	Totals
2026	\$ 1,962,345	481,187	2,443,532
2027	3,234,624	793,164	4,027,788
2028	(1,201,313)	(294,575)	(1,495,888)
2029	(526,851)	(129,189)	(656,040)
2030	—	—	—
Thereafter	—	—	—
Totals	3,468,805	850,587	4,319,392

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan

Plan Descriptions

Plan Administration. The Police Pension Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The Village accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the Village Mayor, one member is elected by pension beneficiaries and two members are elected by active police employees.

Plan Membership. At December 31, 2025, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	87
Inactive Plan Members Entitled to but not yet Receiving Benefits	35
Active Plan Members	<u>68</u>
Total	<u><u>190</u></u>

Benefits Provided. The following is a summary of the Police Pension Plan as provided for in Illinois State Statutes.

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of $\frac{1}{2}$ of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Police officer salary for the pension purposes was capped at \$106,800, plus the lesser of $\frac{1}{2}$ of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e., $\frac{1}{2}$ percent for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or $\frac{1}{2}$ of the change in the Consumer Price Index for the preceding calendar year.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan - Continued

Plan Descriptions - Continued

Contributions. Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the Village to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the fiscal year-ended December 31, 2025, the Village's contribution was 66.90% of covered payroll.

Concentrations. At year-end, the Pension Fund does not have any investments over 5 percent of net plan position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation performed, as of December 31, 2025, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.00%
Salary Increases	3.50%
Cost of Living Adjustments	2.50%
Inflation	2.50%

Mortality rates are based on PubS-2010 base rates projected generationally with Scale MP2021.

Discount Rate

The discount rate used to measure the total pension liability was 7.00%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan - Continued

Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net Pension Liability	\$ 69,858,519	50,600,550	34,838,616

Changes in the Net Pension Liability

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2024	\$ 135,613,348	77,738,554	57,874,794
Changes for the Year:			
Service Cost	1,532,592	—	1,532,592
Interest on the Total Pension Liability	9,217,023	—	9,217,023
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	1,538,107	—	1,538,107
Changes of Assumptions	—	—	—
Contributions - Employer	—	5,418,498	(5,418,498)
Contributions - Employees	—	802,703	(802,703)
Contributions - Other	—	64,048	(64,048)
Net Investment Income	—	13,348,961	(13,348,961)
Benefit Payments, Including Refunds of Employee Contributions	(7,281,799)	(7,281,799)	—
Other (Net Transfer)	—	(72,244)	72,244
Net Changes	5,005,923	12,280,167	(7,274,244)
Balances at December 31, 2025	140,619,271	90,018,721	50,600,550

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan - Continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the fiscal year ended December 31, 2025, the Village recognized pension expense of \$4,832,910. At December 31, 2025, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 4,575,558	(149,475)	4,426,083
Change in Assumptions	—	(488,105)	(488,105)
Net Difference Between Projected and Actual			
Earnings on Pension Plan Investments	—	(6,548,927)	(6,548,927)
Total Deferred Amounts Related to Police Pension	<u>4,575,558</u>	<u>(7,186,507)</u>	<u>(2,610,949)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/ (Inflows) of Resources
2026	\$ 1,128,099
2027	(1,369,111)
2028	(1,015,794)
2029	(1,354,143)
2030	—
Thereafter	—
Total	<u>(2,610,949)</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Firefighters' Pension Plan

Plan Descriptions

Plan Administration. The Firefighters' Pension Plan is a single-employer defined benefit pension plan that covers all sworn firefighter personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-1) and may be amended only by the Illinois legislature. The Village accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the Village Mayor, one member is elected by pension beneficiaries and two members are elected by active fire employees.

Plan Membership. At December 31, 2025, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	97
Inactive Plan Members Entitled to but not yet Receiving Benefits	8
Active Plan Members	<u>75</u>
Total	<u><u>180</u></u>

Benefits Provided. The following is a summary of the Firefighters' Pension Plan as provided for in Illinois State Statutes.

The Firefighters' Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of $\frac{1}{2}$ of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of creditable service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for the pension purposes was capped at \$106,800, plus the lesser of $\frac{1}{2}$ of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e., $\frac{1}{2}$ percent for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1st after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or $\frac{1}{2}$ of the change in the Consumer Price Index for the preceding calendar year.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Firefighters' Pension Plan - Continued

Plan Descriptions - Continued

Contributions. Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the Village to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the fiscal year-ended December 31, 2025, the Village's contribution was 58.36% of covered payroll.

Concentrations. At year end, the Pension Plan had no investments (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments) in any one organization that represent 5 percent or more of net plan position available for benefits.

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation performed, as of December 31, 2025, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.00%
Salary Increases	3.50%
Cost of Living Adjustments	2.50%
Inflation	2.50%

Mortality rates are based on PubS-2010 base rates projected generationally with Scale MP2021.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Firefighters' Pension Plan - Continued

Discount Rate

A Single Discount Rate of 7.13% was used to measure the total pension liability while the prior valuation used 7.00%. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.00%, the municipal bond rate is 4.83%, and the resulting single discount rate is 7.13%.

Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.13%)	Current Discount Rate (7.13%)	1% Increase (8.13%)
Net Pension Liability	\$ 62,253,482	43,464,925	28,057,016

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Firefighters' Pension Plan - Continued

Changes in the Net Pension Liability

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2024	\$ 134,610,696	81,368,361	53,242,335
Changes for the Year:			
Service Cost	2,016,756	—	2,016,756
Interest on the Total Pension Liability	9,160,142	—	9,160,142
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	(96,650)	—	(96,650)
Changes of Assumptions	(1,016,192)	—	(1,016,192)
Contributions - Employer	—	5,222,518	(5,222,518)
Contributions - Employees	—	854,969	(854,969)
Contributions - Other	—	—	—
Net Investment Income	—	13,837,015	(13,837,015)
Benefit Payments, Including Refunds of Employee Contributions	(6,925,898)	(6,925,898)	—
Other (Net Transfer)	—	(73,036)	73,036
Net Changes	3,138,158	12,915,568	(9,777,410)
Balances at December 31, 2025	137,748,854	94,283,929	43,464,925

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Firefighters' Pension Plan - Continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the fiscal year ended December 31, 2025, the Village recognized pension expense of \$5,515,224. At December 31, 2025, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 4,136,995	(896,102)	3,240,893
Change in Assumptions	1,048,229	(896,697)	151,532
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	—	(6,997,600)	(6,997,600)
Total Deferred Amounts Related to Firefighters' Pension	<u>5,185,224</u>	<u>(8,790,399)</u>	<u>(3,605,175)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/ (Inflows) of Resources
2026	\$ 943,221
2027	(2,229,777)
2028	(1,112,539)
2029	(1,067,993)
2030	(138,087)
Thereafter	<u>—</u>
Total	<u>(3,605,175)</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS

General Information about the OPEB Plan

Plan Description. The Village's defined benefit OPEB plan, Retiree Benefits Plan (RBP), provides post-employment health care and life insurance benefits (OPEB) for retirees and certain disabled employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and any employer contributions are governed by the Village and can be amended by the Village through its regulations and policies. The Village created an irrevocable Trust in 2019 as defined by GASB statements 74/75, and is used solely for the purpose of funding the OPEB benefits. The plan does not issue a stand-alone financial report.

Benefits Provided. The Village provides post-employment health care benefits to its retirees and certain disabled employees. For certain disabled employees who qualify for health insurance benefits under the Public Safety Employee Benefits Act (PSEBA), the Village is required to pay 100% of the cost of basic health insurance for the employee and their dependents for their lifetime. As of December 31, 2025, the Village had 8 disabled retirees receiving benefits under this statute. The employee pays 100% of the cost of the health and life insurance premiums for the post-employment benefits with the exception of health benefits for retirees that have reached 65. Once an employee reaches 65 years of age, the Village subsidizes 50% of the health insurance premium. For new retirees after September 1, 2009, the retiree pays 100% of the cost of the health and life insurance premiums. All health care benefits are provided through the Village's self-insured health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Eligibility in the Village sponsored health care plans is discontinued upon eligibility for federally sponsored health care benefits.

Contributions. In conjunction with the preparation of the annual actuarial valuation for the OPEB Trust Fund, the Fund's actuary calculates the Village's actuarially determined contribution (ADC) for the Village's fiscal year after the next. For example, the actuarial valuation as of January 1, 2022 included the ADC for the 2023 fiscal year. The Village includes its intended contribution in the annual Village budget. Retirees and other beneficiaries have varying levels of responsibility for funding their benefits, as described above. The Village contributes the remainder to cover the cost of providing the benefits. The Village may change employee/retiree payment requirements through its collective bargaining agreements and employee compensation plans. For the year ended December 31, 2025, the Village's and Library's contribution was 0.82% of covered payroll.

Plan Membership. As of December 31, 2025, the measurement date, the following employees were covered by the benefit terms:

	Village	Library
Inactive Plan Members Currently Receiving Benefits	130	2
Inactive Plan Members Entitled to but not yet Receiving Benefits	—	—
Active Plan Members	287	31
Total	417	33

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS - Continued

General Information about the OPEB Plan - Continued

Net OPEB Liability. The Village's net OPEB liability was measured as of December 31, 2025, and was determined by an actuarial valuation as of December 31, 2024.

Actuarial Assumptions and Other Inputs. The net OPEB liability in the December 31, 2025 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary Increases	3.00%
Discount Rate	4.99%
Healthcare Cost Trend Rates	The initial trend rate for Pre-65 retirees was set to 6.25% trending down to 5.00%; and the initial trend rate for Post-65 retirees was set to 5.00% trending down to 4.00%.
Retirees' Share of Benefit-Related Costs	Retirees contribute 100% of the average employer group cost. The Village contributes 100% of the cost of coverage until Medicare eligibility for PSEBA disabled retirees.

The discount rate was based on S&P Municipal Bond 20 Year High-Grade Rate Index.

Mortality rates were based on the PubS base rated projected generationally by scale MP2021 for Police and Fire. For all others the PubG rates projected generationally by scale MP2021 was used.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS - Continued

Changes in the Net OPEB Liability

	Village	Library	Totals
Total OPEB Liability			
Service Cost	\$ 387,059	4,042	391,101
Interest	442,829	3,654	446,483
Change in Benefit Terms	—	—	—
Difference Between Expected and Actual Experience	—	—	—
Change of Assumptions	(589,100)	(6,748)	(595,848)
Benefit Payments	(659,340)	(1,871)	(661,211)
Administrative Expense	—	—	—
Net Change in Total Pension Liability	(418,552)	(923)	(419,475)
Total Pension Liability - Beginning	10,823,263	87,516	10,910,779
Total Pension Liability - Ending	10,404,711	86,593	10,491,304
Plan Fiduciary Net Position			
Contributions - Employer	300,000	—	300,000
Contributions - Members	—	—	—
Net Investment Income	452,774	—	452,774
Benefit Payments	—	—	—
Administrative Expense	—	—	—
Net Change in Plan Fiduciary Net Position	752,774	—	752,774
Plan Net Position - Beginning	2,612,431	—	2,612,431
Plan Net Position - Ending	3,365,205	—	3,365,205
Employer's Net OPEB Liability	7,039,506	86,593	7,126,099

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS - Continued

Discount Rate

The discount rate used to measure the total OPEB liability was 4.99%, while the prior valuation used 4.22%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, calculated using the discount rate, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher:

	1% Decrease (3.99%)	Current Discount Rate (4.99%)	1% Increase (5.99%)
Village	\$ 7,830,686	7,039,506	6,317,752
Library	96,325	86,593	77,715
Net OPEB Liability	7,927,011	7,126,099	6,395,467

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability, calculated using a variable Healthcare Trend Rate, as well as what the net OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

	1% Decrease (Varies)	Current Discount Rate (Varies)	1% Increase (Varies)
Village	\$ 6,093,905	7,039,506	8,141,403
Library	74,961	86,593	100,147
Net OPEB Liability	6,168,866	7,126,099	8,241,550

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS - Continued

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2025, the Village recognized OPEB expense of \$578,641 and the Library recognized OPEB expense of \$9,126. At December 31, 2025, the Village and Library reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Village		Library		Totals
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	
Difference Between Expected and Actual Experience	\$ 442,763	(1,447,193)	4,599	(15,031)	(1,014,862)
Change in Assumptions	2,309,227	(2,167,870)	23,985	(22,516)	142,826
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	—	(249,007)	—	(2,587)	(251,594)
Total Deferred Amounts Related to OPEB	<u>2,751,990</u>	<u>(3,864,070)</u>	<u>28,584</u>	<u>(40,134)</u>	<u>(1,123,630)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year	Net Deferred (Inflows) of Resources		
	Village	Library	Totals
2026	\$ (41,498)	(431)	(41,929)
2027	(96,811)	(1,006)	(97,817)
2028	(126,479)	(1,314)	(127,793)
2029	(355,672)	(3,694)	(359,366)
2030	(276,768)	(2,875)	(279,643)
Thereafter	(214,852)	(2,230)	(217,082)
Totals	<u>(1,112,080)</u>	<u>(11,550)</u>	<u>(1,123,630)</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS**Notes to the Financial Statements****December 31, 2025**

NOTE 5 - DISCRETELY PRESENTED COMPONENT UNIT - PUBLIC LIBRARY**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The government-wide financial statements of the Downers Grove Public Library (the Library), Illinois are prepared in accordance with generally accepted accounting principles in the United States (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP in the United States for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the Library's accounting policies established in GAAP in the United States and used by the Library are described below.

REPORTING ENTITY

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there are no fiduciary component units that are required to be included in the financial statements of the Library as pension trust funds and there are no discretely component units to include in the reporting entity.

BASIS OF PRESENTATION**Government-Wide Statements**

The Library's basic financial statements include both government-wide (reporting the Library as a whole) and fund financial statements (reporting the Library's major funds).

In the government-wide Statement of Net Position, the governmental activities columns are: (a) presented on a consolidated basis, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Library's net position is reported in three parts: net investment in capital assets; restricted net position; and unrestricted net position. The Library first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Library's functions (public library). The functions are supported by general government revenues (property and replacement taxes, certain intergovernmental revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function (public library). Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function or business-type activity) are normally covered by general revenue (property tax, intergovernmental revenues, investment income, etc.).

This government-wide focus is more on the sustainability of the Library as an entity and the change in the Library's net position resulting from the current year's activities

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 5 - DISCRETELY PRESENTED COMPONENT UNIT - PUBLIC LIBRARY

BASIS OF PRESENTATION - Continued

Fund Financial Statements

The financial transactions of the Library are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues, and expenditures.

The emphasis in fund financial statements is on the major governmental funds. Nonmajor funds are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements. A fund is considered major if it is the primary operating fund of the Library or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental fund are at least 10 percent of the corresponding total for governmental funds.

The various funds are reported by generic classification within the financial statements. The following fund type is used by the Library:

Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Library:

General Fund is the general operating fund of the Library. It is used to account for all financial resources, except for those required to be accounted for in another fund.

Capital projects funds are created to account for all resources used for the acquisition of capital assets. The Library maintains one major capital projects fund. The Capital Replacement Fund is used to provide for capital needs or emergency expenditures.

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 5 - DISCRETELY PRESENTED COMPONENT UNIT - PUBLIC LIBRARY - Continued

Measurement Focus - Continued

All governmental funds utilize a “current financial resources” measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The accounting objectives of the “economic resources” measurement focus is the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. The Library recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, fines and forfeitures, investment income, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

BUDGETARY INFORMATION

All departments of the Library submit requests for budgets to the Library Director so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested budgets for the next fiscal year.

The proposed budget is presented to the Library Board for review.

The Library Director is authorized to transfer budgeted amounts between programs within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the Library Board and Village Council.

DEPOSITS AND INVESTMENTS

Permitted Deposits and Investments - Statutes authorize the Library to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, and Illinois Funds.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 5 - DISCRETELY PRESENTED COMPONENT UNIT - PUBLIC LIBRARY - Continued

DEPOSITS AND INVESTMENTS - Continued

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, which is the price for which the investment could be sold.

Deposits. At year-end, the carrying amount of the Library's deposits totaled \$407,089 and the bank balances totaled \$223,310. Additionally, the Library has \$1,205,909 invested in Illinois Funds which have maturities of less than one year and are measured at the net asset value as determined by the pool.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Library limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for cash requirements for ongoing operations in shorter-term securities.

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Library limits its exposure to credit risk limiting investments to the safest types of securities; pre-qualifying the financial institutions, intermediaries, and advisors with which the Library will conduct business; and diversifying the investment portfolio so that potential losses on individual investments will be minimized. The Library's investment in Illinois Funds is rated AAmmf by Fitch Ratings.

Custodial Credit Risk - Deposits. In the case of deposits, this is the risk that in the event of a bank failure, the Library's deposits may not be returned to it. The Library's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair value of the funds secured, with the collateral held by the Library, an independent third-party or the Federal Reserve Bank of Chicago. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

Custodial Credit Risk - Investments. For an investment, this is the risk that in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Library's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by an independent third-party custodian and evidenced by safekeeping receipts and a written custodial agreement. The Library's investment in the equity mutual funds is not subject to custodial credit risk.

Concentration Risk. This is the risk of loss attributed to the magnitude of the Library's investment in a single issuer. The Library's investment policy requires diversification of investments to avoid unreasonable risk by limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities); no financial institution shall hold more than 40% of the Library's investment portfolio, exclusive of U.S. Treasury securities in safekeeping; monies deposited at a financial institution shall not exceed 75% of the capital stock and surplus of that institution; commercial paper shall not exceed 10% of the Library's investment portfolio, excepting bond issue proceed investments; and deposits in any one public investment pool shall not exceed 50% of the Library's investment portfolio. At year-end, the Library does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 5 - DISCRETELY PRESENTED COMPONENT UNIT - PUBLIC LIBRARY - Continued

INTERFUND TRANSFERS

Interfund transfers for the fiscal year consisted of the following:

Transfer In	Transfer Out	Amount
Capital Replacement	General	\$ 244,110

Transfers are used to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

CAPITAL ASSETS

Library capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Nondepreciable Capital Assets				
Land	\$ 222,211	—	—	222,211
Depreciable Capital Assets				
Buildings	14,331,329	—	—	14,331,329
Capital Equipment	5,000,939	809,903	515,526	5,295,316
	<u>19,332,268</u>	<u>809,903</u>	<u>515,526</u>	<u>19,626,645</u>
Less Accumulated Depreciation				
Buildings	4,782,935	301,880	—	5,084,815
Capital Equipment	2,195,098	453,041	370,835	2,277,304
	<u>6,978,033</u>	<u>754,921</u>	<u>370,835</u>	<u>7,362,119</u>
Total Net Depreciable Capital Assets	<u>12,354,235</u>	<u>54,982</u>	<u>144,691</u>	<u>12,264,526</u>
Total Net Capital Assets	<u>12,576,446</u>	<u>54,982</u>	<u>144,691</u>	<u>12,486,737</u>

Depreciation expense of \$754,921 was charged to the public library function. Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Buildings	50 - 65 Years
Capital Equipment	5 - 15 Years

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 5 - DISCRETELY PRESENTED COMPONENT UNIT - PUBLIC LIBRARY - Continued

LONG-TERM LIABILITY ACTIVITY

Changes in long-term liabilities during the fiscal year were as follows:

Type of Liability	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due Within One Year
Governmental Activities					
Compensated Absences	\$ 115,474	12,237	—	127,711	38,313
Net Pension Liability - IMRF	486,744	10,495	—	497,239	—
Net OPEB Liability - RBP	87,516	—	923	86,593	—
	<u>689,734</u>	<u>22,732</u>	<u>923</u>	<u>711,543</u>	<u>38,313</u>

Compensated absences are reported as the net change amount for the fiscal year.

The net pension liability and net OPEB liability are being liquidated by the General Fund.

INVESTMENT IN CAPITAL ASSETS

Investment in capital assets was comprised of the following as of December 31, 2025:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 12,486,737
Less Capital Related Debt:	<u>—</u>
Investment in Capital Assets	<u>12,486,737</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Notes to the Financial Statements

December 31, 2025

NOTE 5 - DISCRETELY PRESENTED COMPONENT UNIT - PUBLIC LIBRARY - Continued

FUND BALANCE CLASSIFICATIONS

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

	General	Capital Projects Replacement	Totals
Fund Balances			
Nonspendable			
Prepays	\$ 13,349	89,340	102,689
Assigned			
Capital Projects	—	833,025	833,025
Unassigned	480,070	—	480,070
Total Fund Balances	493,419	922,365	1,415,784

RISK MANAGEMENT

The Library is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to the Library's employees. The Library has purchased insurance from private insurance companies. Risks covered included certain types of liabilities and bonds. Premiums have been displayed as expenditures/expenses in appropriate funds. There were no significant changes in insurance coverages from the prior year and settlements did not exceed insurance coverage in any of the past three fiscal years.

REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions - Last Ten Fiscal Years
 - Illinois Municipal Retirement Fund
 - Police Pension Fund
 - Firefighters' Pension Fund
- Schedule of Changes in the Employer's Net Pension Liability/(Asset) - Last Ten Measurement Years
 - Illinois Municipal Retirement Fund
 - Police Pension Fund
 - Firefighters' Pension Fund
- Schedule of Investment Returns - Last Ten Fiscal Years
 - Police Pension Fund
 - Firefighters' Pension Fund
- Schedule of Changes in the Employer's Net OPEB Liability
 - Retiree Benefits Plan
- Schedule of Employer Contributions
 - Retiree Benefits Plan
- Budgetary Comparison Schedules
 - General Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with generally accepted accounting principles.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Illinois Municipal Retirement Fund

Schedule of Employer Contributions - Last Ten Fiscal Years

December 31, 2025

Fiscal Year		Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	Totals	\$ 1,674,514	\$ 1,674,514	\$ —	\$ 14,226,974	11.77%
2017	Totals	1,603,981	1,608,979	4,998	13,754,549	11.70%
2018	Totals	1,498,645	1,519,239	20,594	13,587,070	11.18%
2019	Totals	1,186,021	1,197,955	11,934	13,586,993	8.82%
2020	Totals	1,686,579	1,360,237	(326,342)	14,439,889	9.42%
2021	Totals	1,607,023	1,607,023	—	14,196,319	11.32%
2022	Totals	1,357,863	1,357,863	—	15,293,552	8.88%
2023	Totals	929,269	929,269	—	16,051,747	5.79%
2024	Totals	978,994	978,994	—	16,678,351	5.87%
2025	Village	788,967	788,967	—	13,944,681	5.66%
	Library	193,463	193,463	—	3,419,382	5.66%
	Totals	982,430	982,430	—	17,364,063	5.66%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	19 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	2.75% to 13.75%, Including Inflation
Investment Rate of Return	7.25%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Police Pension Fund

Schedule of Employer Contributions - Last Ten Fiscal Years

December 31, 2025

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	\$ 2,664,454	\$ 2,689,713	\$ 25,259	\$ 6,001,480	44.82%
2017	2,915,699	2,938,808	23,109	6,228,466	47.18%
2018	3,130,000	3,159,441	29,441	6,051,308	52.21%
2019	3,370,000	3,401,067	31,067	6,058,065	56.14%
2020	3,620,000	3,648,360	28,360	6,254,952	58.33%
2021	2,890,000	4,043,525	1,153,525	6,779,620	59.64%
2022	4,990,964	4,989,228	(1,736)	6,945,710	71.83%
2023	5,011,830	5,003,458	(8,372)	6,996,494	71.51%
2024	5,147,886	5,142,035	(5,851)	7,191,983	71.50%
2025	5,423,632	5,418,498	(5,134)	8,099,906	66.90%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	15 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.50%
Salary Increases	Graded by years of service
Investment Rate of Return	7.00%
Retirement Age	50 - 65
Mortality	PubS-2010(A) Study improved to 2021 using MP-2021 Improvement Rates.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Firefighters' Pension Fund Schedule of Employer Contributions - Last Ten Fiscal Years December 31, 2025

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	\$ 2,820,461	\$ 2,847,524	\$ 27,063	\$ 6,556,110	43.43%
2017	3,060,616	3,086,488	25,872	6,197,574	49.80%
2018	3,400,165	3,432,422	32,257	6,548,485	52.42%
2019	3,611,536	3,643,453	31,917	7,475,521	48.74%
2020	4,014,795	4,046,111	31,316	7,718,475	52.42%
2021	4,785,434	4,824,149	38,715	7,543,874	63.95%
2022	4,903,198	4,902,380	(818)	7,799,141	62.86%
2023	4,467,226	4,459,673	(7,553)	7,902,367	56.43%
2024	4,939,036	4,933,103	(5,933)	8,439,756	58.45%
2025	5,226,208	5,222,518	(3,690)	8,948,188	58.36%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	15 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.50%
Salary Increases	Graded by years of service
Investment Rate of Return	7.13%
Retirement Age	50 - 65
Mortality	PubS-2010(A) Study improved to 2021 using MP-2021 Improvement Rates.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Illinois Municipal Retirement Fund

Schedule of Changes in the Employer's Net Pension Liability/(Asset) - Last Ten Measurement Years

December 31, 2025

	12/31/2015	12/31/2016	12/31/2017	12/31/2018
	Total	Total	Total	Total
Total Pension Liability				
Service Cost	\$ 1,533,597	1,512,550	1,516,413	1,334,223
Interest	6,383,941	6,621,417	6,906,236	6,954,774
Differences Between Expected and Actual Experience	(1,097,067)	(606,596)	(637,078)	1,634,863
Change of Assumptions	217,966	(224,635)	(2,817,514)	2,786,739
Benefit Payments, Including Refunds of Member Contributions	(3,663,167)	(3,587,856)	(3,898,404)	(4,561,187)
Net Change in Total Pension Liability	3,375,270	3,714,880	1,069,653	8,149,412
Total Pension Liability - Beginning	86,183,997	89,559,267	93,274,147	94,343,800
Total Pension Liability - Ending	89,559,267	93,274,147	94,343,800	102,493,212
Plan Fiduciary Net Position				
Contributions - Employer	\$ 1,757,618	1,674,514	1,608,979	1,519,239
Contributions - Members	652,471	680,530	628,072	613,606
Net Investment Income	402,430	5,474,211	14,290,937	(4,937,421)
Benefit Payments, Including Refunds of Member Contributions	(3,663,167)	(3,587,856)	(3,898,404)	(4,564,187)
Other (Net Transfer)	(1,381,607)	455,638	(1,305,438)	1,223,984
Net Change in Plan Fiduciary Net Position	(2,232,255)	4,697,037	11,324,146	(6,144,779)
Plan Net Position - Beginning	81,112,616	78,880,361	83,577,398	94,901,544
Plan Net Position - Ending	78,880,361	83,577,398	94,901,544	88,756,765
Employer's Net Pension Liability/(Asset)	\$ 10,678,906	9,696,749	(557,744)	13,736,447
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	88.08%	89.60%	100.59%	86.60%
Covered Payroll	\$ 14,102,999	14,226,974	13,754,549	13,586,993
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll	75.72%	68.16%	(4.05%)	101.10%

Changes of Assumptions. Changes in assumptions related to the discount rate were made in 2015 through 2018 and 2020. Changes in assumptions related to the demographics were made in 2017 and 2023.

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024		
Total	Total	Total	Total	Total	Village	Library	Totals
1,383,018	1,426,301	1,394,478	1,391,258	1,463,824	1,159,760	284,385	1,444,145
7,303,335	7,603,519	7,865,736	8,086,835	8,499,947	6,969,019	1,813,343	8,782,362
418,042	812,268	(514,213)	2,275,151	385,472	1,926,473	472,392	2,398,865
—	(882,050)	—	—	(17,145)	—	—	—
(4,898,120)	(5,073,021)	(5,581,676)	(5,807,799)	(6,375,062)	(5,202,906)	(1,275,807)	(6,478,713)
4,206,275	3,887,017	3,164,325	5,945,445	3,957,036	4,852,346	1,294,313	6,146,659
102,493,212	106,699,487	110,586,504	113,750,829	119,696,274	104,657,639	18,995,671	123,653,310
106,699,487	110,586,504	113,750,829	119,696,274	123,653,310	109,509,985	20,289,984	129,799,969
1,197,955	1,360,237	1,607,023	1,357,863	929,269	786,208	192,786	978,994
627,115	649,797	658,155	687,336	724,539	625,126	153,288	778,414
16,662,202	14,611,639	19,046,238	(15,976,216)	12,146,999	9,510,069	2,331,969	11,842,038
(4,898,120)	(5,073,021)	(5,581,676)	(5,807,799)	(6,375,062)	(5,202,906)	(1,275,807)	(6,478,713)
163,324	444,732	(359,780)	506,601	2,689,418	(482,925)	(118,418)	(601,343)
13,752,476	11,993,384	15,369,960	(19,232,215)	10,115,163	5,235,572	1,283,818	6,519,390
88,756,765	102,509,241	114,502,625	129,872,585	110,640,370	102,246,606	18,508,927	120,755,533
102,509,241	114,502,625	129,872,585	110,640,370	120,755,533	107,482,178	19,792,745	127,274,923
4,190,246	(3,916,121)	(16,121,756)	9,055,904	2,897,777	2,027,807	497,239	2,525,046
96.07%	103.54%	114.17%	92.43%	97.66%	98.15%	97.55%	98.05%
13,823,094	14,439,889	14,196,319	15,274,053	16,021,864	13,393,658	3,284,266	16,677,924
30.31%	(27.12%)	(113.56%)	59.29%	18.09%	15.14%	15.14%	15.14%

VILLAGE OF DOWNERS GROVE, ILLINOIS

Police Pension Fund

Schedule of Changes in the Employer's Net Pension Liability - Last Ten Measurement Years

December 31, 2025

	12/31/2016	12/31/2017	12/31/2018
Total Pension Liability			
Service Cost	\$ 1,188,341	1,274,496	1,473,192
Interest	6,255,335	6,482,777	6,726,501
Changes in Benefit Terms	—	—	—
Differences Between Expected and Actual Experience	(113,300)	69,531	100,268
Change of Assumptions	(248,849)	3,187,004	—
Benefit Payments, Including Refunds of Member Contributions	(3,770,391)	(4,118,392)	(4,558,715)
Net Change in Total Pension Liability	3,311,136	6,895,416	3,741,246
Total Pension Liability - Beginning	88,165,677	91,476,813	98,372,229
Total Pension Liability - Ending	91,476,813	98,372,229	102,113,475
Plan Fiduciary Net Position			
Contributions - Employer	\$ 2,689,713	2,938,808	3,159,441
Contributions - Members	772,223	703,712	663,568
Contributions - Other	—	—	—
Net Investment Income	2,811,623	6,060,635	(2,395,499)
Benefit Payments, Including Refunds of Member Contributions	(3,770,391)	(4,118,392)	(4,558,715)
Administrative Expenses	(68,989)	(63,132)	(75,090)
Net Change in Plan Fiduciary Net Position	2,434,179	5,521,631	(3,206,295)
Plan Net Position - Beginning	47,652,863	50,087,042	55,608,673
Plan Net Position - Ending	50,087,042	55,608,673	52,402,378
Employer's Net Pension Liability	\$ 41,389,771	42,763,556	49,711,097
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	54.75%	56.53%	51.32%
Covered Payroll	\$ 6,228,466	6,051,308	6,058,065
Employer's Net Pension Liability as a Percentage of Covered Payroll	664.53%	706.68%	820.58%

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024	12/31/2025
1,399,111	1,445,399	1,471,483	1,499,154	1,434,898	1,445,610	1,532,592
6,963,774	7,874,823	7,880,487	8,328,483	8,555,495	8,755,354	9,217,023
338,959	—	—	(58,219)	—	—	—
4,248,417	1,100,368	(3,398,970)	3,088,158	66,649	4,419,028	1,538,107
3,332,890	1,114,265	—	—	—	(840,935)	—
(5,261,986)	(5,622,858)	(5,977,164)	(6,316,865)	(6,718,452)	(7,067,483)	(7,281,799)
11,021,165	5,911,997	(24,164)	6,540,711	3,338,590	6,711,574	5,005,923
102,113,475	113,134,640	119,046,637	119,022,473	125,563,184	128,901,774	135,613,348
113,134,640	119,046,637	119,022,473	125,563,184	128,901,774	135,613,348	140,619,271
3,401,067	3,648,360	4,043,525	4,989,228	5,003,458	5,142,035	5,418,498
643,866	683,551	672,682	688,737	693,353	737,149	802,703
—	37,427	68,776	77,472	204,308	931,077	64,048
7,990,073	6,401,385	8,170,641	(6,334,485)	8,115,902	6,638,786	13,348,961
(5,261,986)	(5,622,858)	(5,977,164)	(6,316,865)	(6,718,452)	(7,067,483)	(7,281,799)
(65,336)	(50,653)	(49,052)	(54,725)	(59,874)	(67,749)	(72,244)
6,707,684	5,097,212	6,929,408	(6,950,638)	7,238,695	6,313,815	12,280,167
52,402,378	59,110,062	64,207,274	71,136,682	64,186,044	71,424,739	77,738,554
59,110,062	64,207,274	71,136,682	64,186,044	71,424,739	77,738,554	90,018,721
54,024,578	54,839,363	47,885,791	61,377,140	57,477,035	57,874,794	50,600,550
52.25%	53.93%	59.77%	51.12%	55.41%	57.32%	64.02%
6,254,952	6,779,620	6,254,952	6,945,710	6,996,494	7,191,983	8,099,906
863.71%	808.89%	765.57%	883.67%	821.51%	804.71%	624.71%

VILLAGE OF DOWNERS GROVE, ILLINOIS

Firefighters' Pension Fund

Schedule of Changes in the Employer's Net Pension Liability - Last Ten Measurement Years

December 31, 2025

	12/31/2016	12/31/2017	12/31/2018
Total Pension Liability			
Service Cost	\$ 1,379,081	1,479,064	1,563,765
Interest	5,908,905	6,209,074	6,468,870
Changes in Benefit Terms	—	—	—
Differences Between Expected and Actual Experience	256,883	140,903	2,326,159
Change of Assumptions	254,235	3,067,711	—
Benefit Payments, Including Refunds of Member Contributions	(3,457,378)	(3,860,306)	(4,393,163)
Net Change in Total Pension Liability	4,341,726	7,036,446	5,965,631
Total Pension Liability - Beginning	83,230,834	87,572,560	94,609,006
Total Pension Liability - Ending	87,572,560	94,609,006	100,574,637
Plan Fiduciary Net Position			
Contributions - Employer	\$ 2,847,524	3,086,488	3,432,422
Contributions - Members	662,633	671,040	716,890
Contributions - Other	—	—	—
Net Investment Income	3,032,688	6,441,396	(2,063,043)
Benefit Payments, Including Refunds of Member Contributions	(3,457,378)	(3,860,306)	(4,393,163)
Administrative Expenses	(48,801)	(45,802)	(57,427)
Net Change in Plan Fiduciary Net Position	3,036,666	6,292,816	(2,364,321)
Plan Net Position - Beginning	45,693,575	48,730,241	55,023,057
Plan Net Position - Ending	48,730,241	55,023,057	52,658,736
Employer's Net Pension Liability	\$ 38,842,319	39,585,949	47,915,901
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	55.65%	58.16%	52.36%
Covered Payroll	\$ 6,197,574	6,548,485	7,475,521
Employer's Net Pension Liability as a Percentage of Covered Payroll	626.73%	604.51%	640.97%

Change in Assumptions. In measurement year 2025, the change in assumptions was calculated due to a change in the bond rate assumption.

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024	12/31/2025
1,618,807	1,809,860	1,794,186	1,852,455	1,831,526	1,912,208	2,016,756
6,869,313	7,593,933	7,628,396	7,953,313	8,305,477	8,524,220	9,160,142
739,334	—	—	(190,825)	—	—	—
2,629,518	(981,381)	(3,619,507)	966,210	1,617,422	4,339,941	(96,650)
3,405,202	1,059,227	—	—	(114,265)	1,213,157	(1,016,192)
(4,883,200)	(5,092,842)	(5,502,635)	(5,918,831)	(6,449,138)	(6,875,022)	(6,925,898)
10,378,974	4,388,797	300,440	4,662,322	5,191,022	9,114,504	3,138,158
100,574,637	110,953,611	115,342,408	115,642,848	120,305,170	125,496,192	134,610,696
110,953,611	115,342,408	115,642,848	120,305,170	125,496,192	134,610,696	137,748,854
3,643,453	4,046,111	4,824,149	4,902,380	4,459,673	4,933,103	5,222,518
701,646	745,977	721,272	745,464	753,857	808,781	854,969
—	37,094	—	3,931	35,832	38,026	—
9,364,037	7,339,584	8,954,956	(11,124,705)	9,946,120	7,880,382	13,837,015
(4,883,200)	(5,092,842)	(5,502,635)	(5,918,831)	(6,449,138)	(6,875,022)	(6,925,898)
(51,071)	(50,120)	(46,113)	(40,348)	(50,691)	(91,487)	(73,036)
8,774,865	7,025,804	8,951,629	(11,432,109)	8,695,653	6,693,783	12,915,568
52,658,736	61,433,601	68,459,405	77,411,034	65,978,925	74,674,578	81,368,361
61,433,601	68,459,405	77,411,034	65,978,925	74,674,578	81,368,361	94,283,929
49,520,010	46,883,003	38,231,814	54,326,245	50,821,614	53,242,335	43,464,925
55.37%	59.35%	66.94%	54.84%	59.50%	60.45%	68.45%
7,718,475	7,543,874	7,718,475	7,799,141	7,902,367	8,439,756	8,948,188
641.58%	621.47%	495.33%	696.57%	643.12%	630.85%	485.74%

VILLAGE OF DOWNERS GROVE, ILLINOIS**Police Pension Fund****Schedule of Investment Returns - Last Ten Fiscal Years****December 31, 2025**

Fiscal Year	Annual Money- Weighted Rate of Return, Net of Investment Expense
2016	6.02%
2017	12.30%
2018	(4.20%)
2019	15.53%
2020	11.04%
2021	12.97%
2022	(4.33%)
2023	13.66%
2024	9.59%
2025	17.79%

VILLAGE OF DOWNERS GROVE, ILLINOIS**Firefighters' Pension Fund****Schedule of Investment Returns - Last Ten Fiscal Years****December 31, 2025**

Fiscal Year	Annual Money- Weighted Rate of Return, Net of Investment Expense
2016	6.73%
2017	13.37%
2018	(3.69%)
2019	18.03%
2020	12.06%
2021	13.23%
2022	(2.67%)
2023	15.35%
2024	10.93%
2025	17.50%

VILLAGE OF DOWNERS GROVE, ILLINOIS

Retiree Benefits Plan

Schedule of Changes in the Employer's Net OPEB Liability

December 31, 2025

	12/31/2018	12/31/2019	12/31/2020
	Total	Total	Total
Total OPEB Liability			
Service Cost	\$ 169,474	155,680	202,102
Interest	368,194	409,709	365,694
Change in Benefit Terms	—	—	—
Change in Proportions	—	—	(56,465)
Differences Between Expected and Actual Experience	—	33,672	115,299
Change of Assumptions	(643,330)	3,488,608	(608,637)
Benefit Payments	(599,019)	(618,835)	(668,324)
Other (Net Transfer)	—	—	—
Net Change in Total OPEB Liability	(704,681)	3,468,834	(650,331)
Total OPEB Liability - Beginning	10,996,089	10,291,408	13,760,242
Total OPEB Liability - Ending	10,291,408	13,760,242	13,109,911
Plan Fiduciary Net Position			
Contributions - Employer	—	610,727	300,000
Contributions - Members	—	—	—
Net Investment Income	—	9,201	120,280
Differences Between Expected and Actual Experience	—	—	—
Other (Net Transfer)	—	—	—
Net Change in Plan Fiduciary Net Position	—	619,928	420,280
Plan Net Position - Beginning	—	—	619,928
Plan Net Position - Ending	—	619,928	1,040,208
Employer's Net OPEB Liability	10,291,408	13,140,314	12,069,703
Liability	—%	4.51%	7.93%
Covered Payroll	\$ 24,605,469	25,796,835	25,456,841
Payroll	41.83%	50.94%	47.41%

Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

Changes of Assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate from 2018 through 2025.

12/31/2021	12/31/2022	12/31/2023	12/31/2024	12/31/2025		
Total	Total	Total	Total	Village	Library	Totals
409,462	417,275	324,330	355,684	387,059	4,042	391,101
248,321	(482,629)	178,923	290,892	442,829	3,654	446,483
—	—	—	—	—	—	—
—	(102,195)	(31,745)	—	—	—	—
4,185	(2,288,941)	—	705,118	—	—	—
(460,739)	(781,478)	180,677	1,545,038	(589,100)	(6,748)	(595,848)
(726,957)	(811,001)	(626,418)	(546,934)	(659,340)	(1,871)	(661,211)
—	—	—	—	—	—	—
(525,728)	(4,048,969)	25,767	2,349,798	(418,552)	(923)	(419,475)
13,109,911	12,584,183	8,535,214	8,560,981	10,823,263	87,516	10,910,779
12,584,183	8,535,214	8,560,981	10,910,779	10,404,711	86,593	10,491,304
300,000	300,000	300,000	300,000	300,000	—	300,000
—	—	—	—	—	—	—
137,028	(285,272)	266,615	253,852	452,774	—	452,774
—	—	—	—	—	—	—
—	—	—	—	—	—	—
437,028	14,728	566,615	553,852	752,774	—	752,774
1,040,208	1,477,236	1,491,964	2,058,579	2,612,431	—	2,612,431
1,477,236	1,491,964	2,058,579	2,612,431	3,365,205	—	3,365,205
11,106,947	7,043,250	6,502,402	8,298,348	7,039,506	86,593	7,126,099
11.74%	17.48%	24.05%	23.94%	32.34%	—%	32.34%
29,881,572	32,086,472	32,401,289	33,962,623	36,020,594	374,123	36,394,717
37.17%	21.95%	20.07%	24.43%	19.54%	23.15%	19.58%

VILLAGE OF DOWNERS GROVE, ILLINOIS

Retiree Benefits Plan

Schedule of Employer Contributions

December 31, 2025

Fiscal Year		Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2018	Totals	\$ —	\$ —	\$ —	\$ 24,605,469	—%
2019	Totals	638,652	610,728	(27,924)	25,796,835	2.37%
2020	Totals	1,210,378	300,000	(910,378)	25,456,841	1.18%
2021	Totals	1,901,252	300,000	(1,601,252)	29,881,572	1.00%
2022	Totals	982,272	300,000	(682,272)	32,086,472	0.93%
2023	Totals	947,350	300,000	(647,350)	32,401,289	0.93%
2024	Totals	1,277,885	300,000	(977,885)	33,962,623	0.88%
2025	Village Library	1,302,888	300,000	(1,002,888)	36,394,717	0.82%
		—	—	—	—	—%
	Totals	<u>1,302,888</u>	<u>300,000</u>	<u>(1,002,888)</u>	<u>36,394,717</u>	<u>0.82%</u>

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

VILLAGE OF DOWNERS GROVE, ILLINOIS

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes	\$ 27,701,985	27,701,985	28,923,794	1,221,809
Intergovernmental	26,315,000	26,315,000	27,712,220	1,397,220
Charges for Services	7,574,550	7,574,550	7,026,317	(548,233)
Licenses and Permits	2,072,000	2,072,000	2,764,784	692,784
Fines and Forfeitures	400,450	400,450	322,436	(78,014)
Investment Income	800,000	800,000	1,628,644	828,644
Total Revenues	<u>64,863,985</u>	<u>64,863,985</u>	<u>68,378,195</u>	<u>3,514,210</u>
Expenditures				
General Government	8,482,137	8,845,273	7,920,599	924,674
Public Works	8,040,114	8,359,106	8,098,295	260,811
Community Development	3,703,481	3,860,171	3,628,003	232,168
Public Safety	41,887,220	43,996,900	45,396,325	(1,399,425)
Community Services	844,358	895,860	894,651	1,209
Capital Outlay	311,578	311,578	4,468,470	(4,156,892)
Debt Service				
Principal Retirement	—	—	525,140	(525,140)
Interest and Fiscal Charges	—	—	15,533	(15,533)
Total Expenditures	<u>63,268,888</u>	<u>66,268,888</u>	<u>70,947,016</u>	<u>(4,678,128)</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>1,595,097</u>	<u>(1,404,903)</u>	<u>(2,568,821)</u>	<u>(1,163,918)</u>
Other Financing Sources (Uses)				
Debt Issuance	—	—	4,199,989	4,199,989
Disposal of Capital Assets	—	—	15,132	15,132
Transfers Out	(1,248,700)	(1,248,700)	(548,700)	700,000
	<u>(1,248,700)</u>	<u>(1,248,700)</u>	<u>3,666,421</u>	<u>4,915,121</u>
Net Change in Fund Balance	<u>346,397</u>	<u>(2,653,603)</u>	<u>1,097,600</u>	<u>3,751,203</u>
Fund Balance - Beginning			<u>25,174,429</u>	
Fund Balance - Ending			<u>26,272,029</u>	

OTHER SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules - Major Governmental Funds
- Combining Statements - Nonmajor Governmental Funds
- Budgetary Comparison Schedules - Nonmajor Governmental Funds
- Budgetary Comparison Schedules - Enterprise Funds
- Combining Statements - Internal Service Funds
- Budgetary Comparison Schedules - Internal Service Funds
- Combining Statements - Pension and Other Post-Employment Benefit Trust Funds
- Budgetary Comparison Schedules - Pension and Other Post-Employment Benefit Trust Funds
- Discretely Presented Component Unit - Downers Grove Public Library

INDIVIDUAL FUND DESCRIPTIONS

GENERAL FUND

The General Fund, a major fund, accounts for all financial resources except those required to be accounted for in another fund.

SPECIAL REVENUE FUNDS

The Special Revenue Funds are created to account for the proceeds of specific revenue sources (other than fiduciary funds or capital project funds) that are legally restricted to expenditure for specified purposes.

Motor Fuel Tax Fund

The Motor Fuel Tax Fund is used to account for the activities related to street maintenance and construction. Financing is provided by the Village's share of state gasoline taxes. State restricts the use of these gasoline taxes for street-related purposes.

Foreign Fire Fund

The Foreign Fire Fund is used to account for monies from a 2% state tax imposed on fire insurance policies written by insurance companies located outside of the state of Illinois. These funds are intended to provide for the needs of the department.

Ogden TIF Fund

The Ogden TIF Fund is used to account for all financial activity related to the Ogden Avenue Tax Increment Financing District. TIF revenues are provided through the collection of property taxes, or TIF increment, created from the increasing value of property within the district. The revenues are used to facilitate redevelopment along the corridor in accordance with applicable Illinois TIF statutes.

Curtis/Washington TIF Fund

The Washington and Curtiss TIF Fund is used to account for all financial activity related to the Washington and Curtiss Street Tax Increment Financing District. TIF revenues are provided through the collection of property taxes, or TIF increment, created from the increasing value of property within the district. The revenues are used to facilitate redevelopment along the corridor in accordance with applicable Illinois TIF statutes.

Sales Tax Rebate Fund

The Sales Tax Rebate Fund is used to account for revenues and expenditures related as part of the Village's economic development efforts. The Village has entered into tax rebate agreements with local businesses. These agreements assist in the attraction and retention of retail businesses. Each of the agreements includes performance standards that must be met prior to the payment of any tax rebate.

Asset Forfeiture Fund

The Foreign Fire Insurance Fund is used to account for the revenues and expenditures of proceeds from asset seizures.

INDIVIDUAL FUND DESCRIPTIONS - Continued

DEBT SERVICE FUND

The Debt Service Fund is used to account for monies restricted to pay for principal and interest payments on the Village's debt obligations.

CAPITAL PROJECTS FUNDS

The Capital Projects Funds are created to account for all resources used for the acquisition of capital facilities by a governmental unit except those financed by Proprietary Funds.

Capital Improvements Fund

The Capital Improvements Fund is used to account for capital projects being completed in the Village.

Municipal Buildings Fund

The Municipal Buildings Fund is used to account for planned project-oriented maintenance activities related to the Village's facilities. The projects included in this fund help to ensure that the following facilities are maintained and serve the employees and general public.

ENTERPRISE FUNDS

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

Waterworks Fund

The Waterworks Fund is used to account for the provision of potable water services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund including but not limited to administration, operations, maintenance, financing and related debt service, and billing and collection.

Parking Fund

The Parking Fund is used to account for for the fee-based parking throughout the Village. All activities including lot maintenance, parking permits administration, parking enforcement, and collections are included in this fund.

INDIVIDUAL FUND DESCRIPTIONS - Continued

ENTERPRISE FUNDS - Continued**Stormwater Utility Fund**

The Stormwater Utility Fund is used to account for projects recommended to address drainage and stormwater issues within the public system. All activities necessary to provide such services are accounted for in this fund including but not limited to administration, operations, maintenance, financing and related debt service, and billing and collection.

INTERNAL SERVICE FUNDS

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies other governmental unit, or to other governmental units, on a cost-reimbursement basis.

Equipment Replacement

The Equipment Replacement Fund provides a dedicated funding source for equipment that is replaced on a routine basis. It allows for items to be replaced when they need to be versus when funds are available. Village departments “pre-fund” for equipment purchases by making payments to this fund for equipment that they use. This fund is used to purchase vehicles, computer equipment and fire equipment.

Fleet Services

The Fleet Services Fund provides services that require the use of vehicles and equipment. From fire and police to watermain repairs, services cannot be provided without a well-maintained and efficient fleet. To ensure this occurs, Public Works operates a garage for vehicle and equipment maintenance and repair. The Public Works facility also has a fueling station with pumps for Bio- Diesel, E-85, unleaded gas, and Compressed Natural Gas.

Health Insurance

The Health Insurance Fund is used to account for financial activity related to the Village’s self-insured medical, dental, vision and life insurance plans.

Risk Management

The Risk Management Fund is used to account for financial activity related to the Village’s workers’ compensation and liability insurance program, management of all Village liability claims, and employee safety training programs.

INDIVIDUAL FUND DESCRIPTIONS - Continued

PENSION AND OTHER POST-EMPLOYMENT BENEFIT TRUST FUNDS**Police Pension Fund**

The Police Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to employees on the police force at appropriate amounts and times in the future. The fund does not account for the administrative costs of the system, which are borne by the General Fund. Resources are contributed by employees at rates fixed by law and by the Village at amounts determined by an annual actuarial study.

Firefighters' Pension Fund

The Firefighters' Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to employees in the fire department at appropriate amounts and times in the future. Resources are contributed by employees at rates fixed by law and by the Village at amounts determined by an annual actuarial study.

Other Post-Employment Benefits Fund

The Other Post-Employment Benefits Fund is used to account for prefunding the Village's obligations for post-employment benefits for health insurance.

VILLAGE OF DOWNERS GROVE, ILLINOIS

General Fund

Schedule of Revenues - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Taxes				
Property Tax	\$ 17,671,985	17,671,985	17,720,227	48,242
Home Rule Sales Tax	2,255,000	2,255,000	2,959,609	704,609
Food and Beverage Tax	3,600,000	3,600,000	3,765,241	165,241
Utility Tax - Gas	450,000	450,000	458,573	8,573
Utility Tax - Electric	1,700,000	1,700,000	1,631,226	(68,774)
Utility Tax - Telecommunications	1,200,000	1,200,000	1,330,500	130,500
Hotel Tax	750,000	750,000	991,160	241,160
Auto Rental Tax	70,000	70,000	64,266	(5,734)
Pull Tab and Jar Games	5,000	5,000	2,992	(2,008)
	<u>27,701,985</u>	<u>27,701,985</u>	<u>28,923,794</u>	<u>1,221,809</u>
Intergovernmental				
Sales Tax	14,500,000	14,500,000	17,339,407	2,839,407
State Income Tax	8,750,000	8,750,000	9,061,761	311,761
Replacement Tax	900,000	900,000	620,882	(279,118)
Use Tax	1,950,000	1,950,000	450,772	(1,499,228)
Cannabis Tax	95,000	95,000	74,852	(20,148)
Video Gaming Tax	—	—	20,742	20,742
Grants	100,000	100,000	127,124	27,124
Reimbursements	20,000	20,000	16,680	(3,320)
	<u>26,315,000</u>	<u>26,315,000</u>	<u>27,712,220</u>	<u>1,397,220</u>
Charges for Services				
Ambulance Fee - Resident	3,300,000	3,300,000	2,864,316	(435,684)
Ambulance Fee - Non-Resident	1,150,000	1,150,000	1,422,465	272,465
Review and Inspection Fees	137,685	137,685	31,543	(106,142)
Cable Franchise Fee	801,300	801,300	642,247	(159,053)
Rental Fees	1,023,700	1,023,700	885,406	(138,294)
Other Fees and Charges	1,161,865	1,161,865	1,180,340	18,475
	<u>7,574,550</u>	<u>7,574,550</u>	<u>7,026,317</u>	<u>(548,233)</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

General Fund

Schedule of Revenues - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Licenses and Permits				
Building and Related	\$ 1,555,000	1,555,000	2,251,345	696,345
Alcoholic Beverage	410,000	410,000	402,965	(7,035)
Professional and Occupational	12,000	12,000	11,839	(161)
Other Licenses and Permits	95,000	95,000	98,635	3,635
	<u>2,072,000</u>	<u>2,072,000</u>	<u>2,764,784</u>	<u>692,784</u>
Fines and Forfeitures				
Fines	275,000	275,000	218,440	(56,560)
Towing Fees	125,000	125,000	100,992	(24,008)
Citation Fees	450	450	3,004	2,554
	<u>400,450</u>	<u>400,450</u>	<u>322,436</u>	<u>(78,014)</u>
Investment Income	<u>800,000</u>	<u>800,000</u>	<u>1,628,644</u>	<u>828,644</u>
Total Revenues	<u><u>64,863,985</u></u>	<u><u>64,863,985</u></u>	<u><u>68,378,195</u></u>	<u><u>3,514,210</u></u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

General Fund

Schedule of Expenditures - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
General Government				
Personnel Services	\$ 5,055,038	5,418,174	5,371,680	46,494
Supplies	139,200	139,200	118,992	20,208
Contractual Services	1,954,085	1,954,085	1,079,066	875,019
Other Charges and Services	1,333,814	1,333,814	1,350,861	(17,047)
	<u>8,482,137</u>	<u>8,845,273</u>	<u>7,920,599</u>	<u>924,674</u>
Public Works				
Personnel Services	3,969,818	4,288,810	4,123,483	165,327
Supplies	735,530	735,530	504,070	231,460
Contractual Services	1,561,845	1,561,845	1,347,838	214,007
Other Charges and Services	1,772,921	1,772,921	2,122,904	(349,983)
	<u>8,040,114</u>	<u>8,359,106</u>	<u>8,098,295</u>	<u>260,811</u>
Community Development				
Personnel Services	1,977,406	2,134,096	2,200,921	(66,825)
Supplies	12,700	12,700	7,459	5,241
Contractual Services	790,901	790,901	517,825	273,076
Other Charges and Services	922,474	922,474	901,798	20,676
	<u>3,703,481</u>	<u>3,860,171</u>	<u>3,628,003</u>	<u>232,168</u>
Public Safety				
Personnel Services	34,778,147	36,887,827	38,969,519	(2,081,692)
Supplies	515,504	515,504	473,546	41,958
Contractual Services	3,242,803	3,242,803	2,599,266	643,537
Other Charges and Services	3,350,766	3,350,766	3,353,994	(3,228)
	<u>41,887,220</u>	<u>43,996,900</u>	<u>45,396,325</u>	<u>(1,399,425)</u>
Community Services				
Personnel Services	617,928	669,430	737,434	(68,004)
Supplies	16,550	16,550	9,732	6,818
Contractual Services	184,005	184,005	121,601	62,404
Other Charges and Services	25,875	25,875	25,884	(9)
	<u>844,358</u>	<u>895,860</u>	<u>894,651</u>	<u>1,209</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

General Fund

Schedule of Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Capital Outlay	\$ 311,578	311,578	4,468,470	(4,156,892)
Debt Service				
Principal Retirement	—	—	525,140	(525,140)
Interest and Fiscal Charges	—	—	15,533	(15,533)
	—	—	540,673	(540,673)
Total Expenditures	63,268,888	66,268,888	70,947,016	(4,678,128)

VILLAGE OF DOWNERS GROVE, ILLINOIS

Capital Improvements - Capital Projects Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes				
Property Tax	\$ 971,524	971,524	971,524	—
Home Rule Sales Tax	6,765,000	6,765,000	8,878,826	2,113,826
Utility Tax - Telecommunications	245,000	245,000	266,100	21,100
Intergovernmental				
Grants	905,548	905,548	300,000	(605,548)
Charges for Services	8,640	8,640	82,299	73,659
Investment Income	125,000	125,000	474,924	349,924
Miscellaneous	20,000	20,000	27,094	7,094
Total Revenues	9,040,712	9,040,712	11,000,767	1,960,055
Expenditures				
Public Works				
Personnel Services	433,221	433,221	684,672	(251,451)
Supplies	50,000	50,000	24,657	25,343
Contractual Services	545,580	545,580	194,528	351,052
Other Charges and Services	97,727	97,727	97,716	11
Capital Outlay	9,476,140	9,476,140	4,085,372	5,390,768
Total Expenditures	10,602,668	10,602,668	5,086,945	5,515,723
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,561,956)	(1,561,956)	5,913,822	7,475,778
Other Financing (Uses)				
Transfers Out	(2,745,818)	(2,745,818)	(3,207,518)	(461,700)
Net Change in Fund Balance	(4,307,774)	(4,307,774)	2,706,304	7,014,078
Fund Balance - Beginning			11,792,701	
Fund Balance - Ending			14,499,005	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Municipal Buildings - Capital Projects Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Intergovernmental				
Grants	\$ 285,000	285,000	117,090	(167,910)
Investment Income	50,000	50,000	170,239	120,239
Total Revenues	<u>335,000</u>	<u>335,000</u>	<u>287,329</u>	<u>(47,671)</u>
Expenditures				
General Government				
Personnel Services	170,169	170,169	—	170,169
Contractual Services	100,000	100,000	133,611	(33,611)
Capital Outlay	1,785,000	1,785,000	1,769,641	15,359
Total Expenditures	<u>2,055,169</u>	<u>2,055,169</u>	<u>1,903,252</u>	<u>151,917</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,720,169)	(1,720,169)	(1,615,923)	104,246
Other Financing Sources				
Transfers In	500,000	500,000	900,000	400,000
Net Change in Fund Balance	<u>(1,220,169)</u>	<u>(1,220,169)</u>	(715,923)	<u>504,246</u>
Fund Balance - Beginning			<u>3,781,776</u>	
Fund Balance - Ending			<u><u>3,065,853</u></u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Nonmajor Governmental
Combining Balance Sheet
December 31, 2025**

See Following Page

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Nonmajor Governmental
Combining Balance Sheet
December 31, 2025**

	<u>Motor Fuel Tax</u>
ASSETS	
Cash and Investments	\$ 3,692,898
Receivables - Net of Allowances	
Property Taxes	—
Other Taxes	203,423
Other	<u>—</u>
Total Assets	<u><u>3,896,321</u></u>
LIABILITIES	
Accounts Payable	187,273
DEFERRED INFLOWS OF RESOURCES	
Property Taxes	—
Total Liabilities and Deferred Inflows of Resources	<u>187,273</u>
FUND BALANCES	
Restricted	3,709,048
Assigned	—
Total Fund Balances	<u>3,709,048</u>
Total Liabilities and Fund Balances	<u><u>3,896,321</u></u>

Special Revenue							
Foreign Fire	Ogden TIF	Washington and Curtiss TIF	Sales Tax Rebate	Asset Forfeiture	Debt Service	Totals	
407,686	7,883,796	—	842,281	839,693	4,074,338	17,740,692	
—	1,800,000	—	—	—	—	1,800,000	
—	—	—	—	—	19,795	223,218	
—	3,628	—	—	—	—	3,628	
407,686	9,687,424	—	842,281	839,693	4,094,133	19,767,538	
17,948	—	—	842,281	—	—	1,047,502	
—	1,800,000	—	—	—	—	1,800,000	
17,948	1,800,000	—	842,281	—	—	2,847,502	
389,738	7,887,424	—	—	839,693	—	12,825,903	
—	—	—	—	—	4,094,133	4,094,133	
389,738	7,887,424	—	—	839,693	4,094,133	16,920,036	
407,686	9,687,424	—	842,281	839,693	4,094,133	19,767,538	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Nonmajor Governmental

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

For the Fiscal Year Ended December 31, 2025

	Motor Fuel Tax
Revenues	
Taxes	\$ —
Intergovernmental	2,455,811
Charges for Services	—
Fines and Forfeitures	—
Investment Income	182,196
Total Revenues	<u>2,638,007</u>
Expenditures	
General Government	—
Community Development	—
Public Safety	—
Capital Outlay	2,250,000
Debt Service	
Principal Retirement	—
Interest and Fiscal Charges	—
Total Expenditures	<u>2,250,000</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>388,007</u>
Other Financing Sources	
Disposal of Capital Assets	—
Transfers In	—
	<u>—</u>
Net Change in Fund Balances	388,007
Fund Balances - Beginning	<u>3,321,041</u>
Fund Balances - Ending	<u><u>3,709,048</u></u>

Special Revenue							
Foreign Fire	Ogden TIF	Washington and Curtiss TIF	Sales Tax Rebate	Asset Forfeiture	Debt Service	Totals	
200,604	1,607,689	—	—	—	190,320	1,998,613	
—	—	—	1,014,203	—	—	3,470,014	
—	—	—	—	208,672	—	208,672	
—	—	—	—	34,699	—	34,699	
5,445	253,447	—	—	37,396	39,084	517,568	
206,049	1,861,136	—	1,014,203	280,767	229,404	6,229,566	
—	—	—	1,014,203	—	—	1,014,203	
—	85,913	—	—	—	—	85,913	
37,106	—	—	—	9,727	—	46,833	
154,906	—	—	—	126,626	—	2,531,532	
—	—	—	—	428,095	1,665,000	2,093,095	
—	—	—	—	—	1,887,518	1,887,518	
192,012	85,913	—	1,014,203	564,448	3,552,518	7,659,094	
14,037	1,775,223	—	—	(283,681)	(3,323,114)	(1,429,528)	
—	—	—	—	—	1,537,735	1,537,735	
—	—	—	—	—	2,856,218	2,856,218	
—	—	—	—	—	4,393,953	4,393,953	
14,037	1,775,223	—	—	(283,681)	1,070,839	2,964,425	
375,701	6,112,201	—	—	1,123,374	3,023,294	13,955,611	
389,738	7,887,424	—	—	839,693	4,094,133	16,920,036	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Motor Fuel Tax - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Intergovernmental				
Motor Fuel Tax	\$ 2,000,000	2,000,000	2,455,811	455,811
Investment Income	125,000	125,000	182,196	57,196
Total Revenues	2,125,000	2,125,000	2,638,007	513,007
Expenditures				
Capital Outlay	2,250,000	2,250,000	2,250,000	—
Net Change in Fund Balance	<u>(125,000)</u>	<u>(125,000)</u>	388,007	<u>513,007</u>
Fund Balance - Beginning			<u>3,321,041</u>	
Fund Balance - Ending			<u><u>3,709,048</u></u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Foreign Fire - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes				
Foreign Fire Insurance Tax	\$ 150,000	150,000	200,604	50,604
Investment Income	—	—	5,445	5,445
Total Revenues	150,000	150,000	206,049	56,049
Expenditures				
Public Safety				
Supplies	52,250	52,250	14,794	37,456
Contractual Services	52,150	52,150	22,312	29,838
Other Charges and Services	26,000	26,000	—	26,000
Capital Outlay	169,600	169,600	154,906	14,694
Total Expenditures	300,000	300,000	192,012	107,988
Net Change in Fund Balance	(150,000)	(150,000)	14,037	164,037
Fund Balance - Beginning			375,701	
Fund Balance - Ending			389,738	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Ogden TIF - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes				
Property Tax	\$ 1,490,000	1,490,000	1,607,689	117,689
Investment Income	100,000	100,000	253,447	153,447
Total Revenues	<u>1,590,000</u>	<u>1,590,000</u>	<u>1,861,136</u>	<u>271,136</u>
Expenditures				
Community Development				
Contractual Services	1,505	1,505	1,505	—
Other Charges and Services	3,784,413	3,784,413	84,408	3,700,005
Total Expenditures	<u>3,785,918</u>	<u>3,785,918</u>	<u>85,913</u>	<u>3,700,005</u>
Net Change in Fund Balance	<u>(2,195,918)</u>	<u>(2,195,918)</u>	1,775,223	<u>3,971,141</u>
Fund Balance - Beginning			<u>6,112,201</u>	
Fund Balance - Ending			<u>7,887,424</u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Washington and Curtiss TIF - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes				
Property Tax	\$ 13,000	13,000	—	(13,000)
Expenditures				
Community Development				
Contractual Services	—	—	—	—
Excess (Deficiency) of Revenues Over (Under) Expenditures	13,000	13,000	—	(13,000)
Other Financing (Uses)				
Transfers Out	(13,000)	(13,000)	—	13,000
Net Change in Fund Balance	—	—	—	—
Fund Balance - Beginning			—	
Fund Balance - Ending			—	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Sales Tax Rebate - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Intergovernmental				
Sales Tax	\$ 1,000,000	1,000,000	1,014,203	14,203
Expenditures				
General Government				
Other Charges and Services	1,000,000	1,020,000	1,014,203	5,797
Net Change in Fund Balance	—	(20,000)	—	20,000
Fund Balance - Beginning			—	
Fund Balance - Ending			—	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Asset Forfeiture - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Charges for Services	\$ —	—	208,672	208,672
Fines and Forfeitures	—	—	34,699	34,699
Investment Income	—	—	37,396	37,396
Total Revenues	—	—	280,767	280,767
Expenditures				
Public Safety				
Contractual Services	—	—	9,727	(9,727)
Capital Outlay	608,000	608,000	126,626	481,374
Debt Service				
Principal Retirement	—	—	428,095	(428,095)
Total Expenditures	608,000	608,000	564,448	43,552
Net Change in Fund Balance	<u>(608,000)</u>	<u>(608,000)</u>	(283,681)	<u>324,319</u>
Fund Balance - Beginning			<u>1,123,374</u>	
Fund Balance - Ending			<u>839,693</u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Debt Service Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes				
Local Motor Fuel Tax	\$ 200,000	200,000	190,320	(9,680)
Investment Income	20,000	20,000	39,084	19,084
Total Revenues	<u>220,000</u>	<u>220,000</u>	<u>229,404</u>	<u>9,404</u>
Expenditures				
Debt Service				
Principal Retirement	1,665,000	1,665,000	1,665,000	—
Interest and Fiscal Charges	1,887,518	1,887,518	1,887,518	—
Total Expenditures	<u>3,552,518</u>	<u>3,552,518</u>	<u>3,552,518</u>	<u>—</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(3,332,518)</u>	<u>(3,332,518)</u>	<u>(3,323,114)</u>	<u>9,404</u>
Other Financing Sources				
Disposal of Capital Assets	1,560,000	1,560,000	1,537,735	(22,265)
Transfers In	2,807,518	2,807,518	2,856,218	48,700
	<u>4,367,518</u>	<u>4,367,518</u>	<u>4,393,953</u>	<u>26,435</u>
Net Change in Fund Balance	<u>1,035,000</u>	<u>1,035,000</u>	1,070,839	<u>35,839</u>
Fund Balance - Beginning			<u>3,023,294</u>	
Fund Balance - Ending			<u>4,094,133</u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Waterworks - Enterprise Fund

Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Operating Revenues				
Charges for Services	\$ 18,826,627	18,826,627	19,057,174	230,547
Operating Expenses				
Operations				
Water Financial Services	381,068	381,068	562,981	(181,913)
Water Administration	1,292,655	1,292,655	1,057,673	234,982
Water Pumping and Treatment	10,677,577	10,677,577	10,529,618	147,959
Water Transmission and Distribution	2,318,635	2,318,635	2,099,832	218,803
DuPage Water Commission	6,100,000	6,100,000	188,259	5,911,741
Depreciation and Amortization	—	—	1,770,783	(1,770,783)
Total Operating Expenses	20,769,935	20,769,935	16,209,146	4,560,789
Operating Income (Loss)	(1,943,308)	(1,943,308)	2,848,028	4,791,336
Nonoperating Revenues (Expenses)				
Investment Income	4,100,000	4,100,000	154,610	(3,945,390)
Interest Expense	(1,710,889)	(1,710,889)	(312,685)	1,398,204
	2,389,111	2,389,111	(158,075)	(2,547,186)
Change in Net Position	445,803	445,803	2,689,953	2,244,150
Net Position - Beginning			42,803,385	
Net Position - Ending			45,493,338	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Waterworks - Enterprise Fund

Schedule of Operating Expenses - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Water Financial Services				
Personnel Services	\$ 139,498	139,498	136,921	2,577
Contractual Services	241,570	241,570	426,060	(184,490)
	<u>381,068</u>	<u>381,068</u>	<u>562,981</u>	<u>(181,913)</u>
Water Administration				
Personnel Services	1,046,170	1,046,170	875,733	170,437
Supplies and Equipment	19,565	19,565	4,985	14,580
Contractual Services	124,086	124,086	74,115	49,971
Other Charges and Services	102,834	102,834	102,840	(6)
	<u>1,292,655</u>	<u>1,292,655</u>	<u>1,057,673</u>	<u>234,982</u>
Water Pumping and Treatment				
Personnel Services	144,822	144,822	132,714	12,108
Supplies and Equipment	10,129,683	10,129,683	10,200,853	(71,170)
Contractual Services	384,265	384,265	177,247	207,018
Other Charges and Services	18,807	18,807	18,804	3
	<u>10,677,577</u>	<u>10,677,577</u>	<u>10,529,618</u>	<u>147,959</u>
Water Transmission and Distribution				
Personnel Services	913,085	913,085	971,763	(58,678)
Supplies and Equipment	492,533	492,533	345,350	147,183
Contractual Services	780,642	780,642	650,335	130,307
Other Charges and Services	132,375	132,375	132,384	(9)
	<u>2,318,635</u>	<u>2,318,635</u>	<u>2,099,832</u>	<u>218,803</u>
DuPage Water Commission				
Supplies and Equipment	5,650,000	5,650,000	106,184	5,543,816
Contractual Services	450,000	450,000	82,075	367,925
	<u>6,100,000</u>	<u>6,100,000</u>	<u>188,259</u>	<u>5,911,741</u>
Depreciation and Amortization	—	—	1,770,783	(1,770,783)
Total Operating Expenses	<u>20,769,935</u>	<u>20,769,935</u>	<u>16,209,146</u>	<u>4,560,789</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Parking - Enterprise Fund

Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Operating Revenues				
Charges for Services	\$ 1,086,000	1,086,000	1,281,285	195,285
Operating Expenses				
Operations				
Parking Operations (Non-Deck)	175,904	175,904	137,461	38,443
Parking Deck Operations	1,317,650	1,317,650	765,158	552,492
Parking Enforcement	267,533	267,533	268,996	(1,463)
Depreciation	—	—	57,303	(57,303)
Total Operating Expenses	1,761,087	1,761,087	1,228,918	532,169
Operating Income (Loss)	(675,087)	(675,087)	52,367	727,454
Nonoperating Revenues				
Investment Income	45,000	45,000	64,866	19,866
Intergovernmental	46,875	46,875	46,875	—
	91,875	91,875	111,741	19,866
Change in Net Position	(583,212)	(583,212)	164,108	747,320
Net Position - Beginning			3,151,163	
Net Position - Ending			3,315,271	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Parking - Enterprise Fund

Schedule of Operating Expenses - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Parking Operations (Non-Deck)				
Supplies and Equipment	\$ 64,824	64,824	37,163	27,661
Contractual Services	111,080	111,080	100,298	10,782
	<u>175,904</u>	<u>175,904</u>	<u>137,461</u>	<u>38,443</u>
Parking Deck Operations				
Supplies and Equipment	1,143,700	1,143,700	702,306	441,394
Contractual Services	173,950	173,950	62,852	111,098
	<u>1,317,650</u>	<u>1,317,650</u>	<u>765,158</u>	<u>552,492</u>
Parking Enforcement				
Personnel Services	222,290	222,290	229,955	(7,665)
Supplies and Equipment	1,313	1,313	1,121	192
Contractual Services	6,000	6,000	—	6,000
Other Charges and Services	37,930	37,930	37,920	10
	<u>267,533</u>	<u>267,533</u>	<u>268,996</u>	<u>(1,463)</u>
Depreciation	—	—	57,303	(57,303)
Total Operating Expenses	<u>1,761,087</u>	<u>1,761,087</u>	<u>1,228,918</u>	<u>532,169</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Stormwater Utility - Enterprise Fund

Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Operating Revenues				
Charges for Services	\$ 7,329,840	7,329,840	7,302,969	(26,871)
Operating Expenses				
Operations				
Stormwater Financial Services	105,805	105,805	100,086	5,719
Stormwater Design Engineering	793,255	793,255	569,475	223,780
Stormwater Maintenance	8,705,554	8,705,554	2,441,235	6,264,319
Depreciation	—	—	750,250	(750,250)
Total Operating Expenses	9,604,614	9,604,614	3,861,046	5,743,568
Operating Income (Loss)	(2,274,774)	(2,274,774)	3,441,923	5,716,697
Nonoperating Revenues (Expenses)				
Investment Income	100,000	100,000	284,096	184,096
Intergovernmental	75,000	75,000	104,163	29,163
Interest Expense	(1,782,925)	(1,782,925)	(790,137)	992,788
	(1,607,925)	(1,607,925)	(401,878)	1,206,047
Income (Loss) Before Capital Grants	(3,882,699)	(3,882,699)	3,040,045	6,922,744
Capital Grants	16,687	16,687	—	(16,687)
Change in Net Position	<u>(3,866,012)</u>	<u>(3,866,012)</u>	3,040,045	<u>6,906,057</u>
Net Position - Beginning			<u>26,174,100</u>	
Net Position - Ending			<u>29,214,145</u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Stormwater Utility - Enterprise Fund

Schedule of Operating Expenses - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Stormwater Financial Services				
Personnel Services	\$ 55,305	55,305	49,410	5,895
Contractual Services	50,500	50,500	50,676	(176)
	<u>105,805</u>	<u>105,805</u>	<u>100,086</u>	<u>5,719</u>
Stormwater Design Engineering				
Personnel Services	636,850	636,850	529,738	107,112
Supplies and Equipment	3,200	3,200	218	2,982
Contractual Services	153,205	153,205	39,519	113,686
	<u>793,255</u>	<u>793,255</u>	<u>569,475</u>	<u>223,780</u>
Stormwater Maintenance				
Personnel Services	972,818	972,818	1,296,741	(323,923)
Supplies and Equipment	5,760,600	5,760,600	480,796	5,279,804
Contractual Services	1,325,790	1,325,790	663,698	662,092
Other Charges and Services	646,346	646,346	—	646,346
	<u>8,705,554</u>	<u>8,705,554</u>	<u>2,441,235</u>	<u>6,264,319</u>
Depreciation	—	—	750,250	(750,250)
Total Operating Expenses	<u>9,604,614</u>	<u>9,604,614</u>	<u>3,861,046</u>	<u>5,743,568</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Combining Statement of Net Position - Internal Service Funds
December 31, 2025**

See Following Page

VILLAGE OF DOWNERS GROVE, ILLINOIS

Combining Statement of Net Position - Internal Service Funds

December 31, 2025

	Equipment Replacement	Fleet Services	Health Insurance	Risk Management	Totals
ASSETS					
Current Assets					
Cash and Investments	\$ 5,060,468	2,821,977	5,610,114	6,288,587	19,781,146
Receivables - Net of Allowances					
Accounts	—	7,235	94,704	—	101,939
Other	9,589	—	9,148	16,231	34,968
Inventory	—	33,680	—	—	33,680
Due from Other Governments	—	—	—	23,777	23,777
Total Current Assets	5,070,057	2,862,892	5,713,966	6,328,595	19,975,510
Noncurrent Assets					
Capital Assets					
Nondepreciable	203,223	—	—	—	203,223
Depreciable	19,993,129	1,128,286	—	—	21,121,415
Accumulated Depreciation	(10,968,149)	(1,048,603)	—	—	(12,016,752)
Total Noncurrent Assets	9,228,203	79,683	—	—	9,307,886
Total Assets	14,298,260	2,942,575	5,713,966	6,328,595	29,283,396
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Items - IMRF	—	165,539	10,631	19,215	195,385
Deferred Items - RBP	—	48,136	2,684	12,949	63,769
Total Deferred Outflows of Resources	—	213,675	13,315	32,164	259,154
Total Assets and Deferred Outflows of Resources	14,298,260	3,156,250	5,727,281	6,360,759	29,542,550

	Equipment Replacement	Fleet Services	Health Insurance	Risk Management	Totals
LIABILITIES					
Current Liabilities					
Accounts Payable	\$ 143,992	184,770	2,373	37,444	368,579
Accrued Payroll	—	17,254	27,948	—	45,202
Claims Payable	—	—	1,285,327	572,727	1,858,054
Current Portion of Long-Term Debt	—	11,583	—	—	11,583
Total Current Liabilities	143,992	213,607	1,315,648	610,171	2,283,418
Noncurrent Liabilities					
Compensated Absences Payable	—	27,028	—	—	27,028
Net Pension Liability - IMRF	—	78,773	5,059	9,144	92,976
Net OPEB Liability - RBP	—	135,889	29,537	52,830	218,256
Total Long-Term Liabilities	—	241,690	34,596	61,974	338,260
Total Liabilities	143,992	455,297	1,350,244	672,145	2,621,678
DEFERRED INFLOWS OF RESOURCES					
Deferred Items - IMRF	—	138	9	16	163
Deferred Items - RBP	—	63,123	3,120	2,859	69,102
Total Deferred Inflows of Resources	—	63,261	3,129	2,875	69,265
Total Liabilities and Deferred Inflows of Resources	143,992	518,558	1,353,373	675,020	2,690,943
NET POSITION					
Net Investment in Capital Assets	9,164,328	79,683	—	—	9,244,011
Restricted - Equipment Replacement	47,832	—	—	—	47,832
Unrestricted	4,942,108	2,558,009	4,373,908	5,685,739	17,559,764
Total Net Position	14,154,268	2,637,692	4,373,908	5,685,739	26,851,607

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Combining Statement of Revenues, Expenses, and Changes in Net Position - Internal Service Funds
For the Fiscal Year Ended December 31, 2025**

	Equipment Replacement	Fleet Services	Health Insurance	Risk Management	Totals
Operating Revenues					
Interfund Services	\$ 2,444,230	2,200,305	10,824,321	1,952,663	17,421,519
Insurance Premiums	—	—	2,341,455	—	2,341,455
Other	—	—	12,768	—	12,768
Total Operating Revenues	2,444,230	2,200,305	13,178,544	1,952,663	19,775,742
Operating Expenses					
Operations					
Personnel Services	—	676,242	34,782	46,359	757,383
Supplies and Equipment	2,280,754	828,065	693	1,620	3,111,132
Contractual Services	—	316,883	783,758	1,225,236	2,325,877
Other Charges and Services	—	183,836	10,322,563	948,421	11,454,820
Depreciation	1,550,995	15,524	—	—	1,566,519
Total Operating Expenses	3,831,749	2,020,550	11,141,796	2,221,636	19,215,731
Operating Income (Loss)	(1,387,519)	179,755	2,036,748	(268,973)	560,011
Nonoperating Revenues					
Investment Income	212,706	84,642	114,708	262,588	674,644
Disposal of Capital Assets	183,892	—	—	—	183,892
	396,598	84,642	114,708	262,588	858,536
Income (Loss) Before Transfers	(990,921)	264,397	2,151,456	(6,385)	1,418,547
Transfers In	4	—	—	—	4
Transfers Out	—	—	—	(4)	(4)
	4	—	—	(4)	—
Change in Net Position	(990,917)	264,397	2,151,456	(6,389)	1,418,547
Net Position - Beginning	15,145,185	2,373,295	2,222,452	5,692,128	25,433,060
Net Position - Ending	14,154,268	2,637,692	4,373,908	5,685,739	26,851,607

VILLAGE OF DOWNERS GROVE, ILLINOIS

Statement of Cash Flows - Internal Service Funds For the Fiscal Year Ended December 31, 2025

	Equipment Replacement	Fleet Services	Health Insurance	Risk Management	Totals
Cash Flows from Operating Activities					
Receipts from Customers and Users	\$ 2,439,443	2,213,212	13,164,368	1,978,410	19,795,433
Payments to Employees	—	(676,242)	(34,782)	(46,359)	(757,383)
Payments to Suppliers	(2,220,362)	(1,356,624)	(11,340,678)	(2,239,218)	(17,156,882)
	219,081	180,346	1,788,908	(307,167)	1,881,168
Cash Flows from Noncapital Financing Activities					
Transfers In	4	—	—	—	4
Transfers Out	—	—	—	(4)	(4)
	4	—	—	(4)	—
Cash Flows from Capital and Related Financing Activities					
Purchase of Capital Assets	(1,846,620)	—	—	—	(1,846,620)
Disposal of Capital Assets	183,892	—	—	—	183,892
	(1,662,728)	—	—	—	(1,662,728)
Cash Flows from Investing Activities					
Investment Income	212,706	84,642	114,708	262,588	674,644
Net Change in Cash and Cash Equivalents	(1,230,937)	264,988	1,903,616	(44,583)	893,084
Cash and Cash Equivalents - Beginning	6,291,405	2,556,989	3,706,498	6,333,170	18,888,062
Cash and Cash Equivalents - Ending	5,060,468	2,821,977	5,610,114	6,288,587	19,781,146
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities					
Operating Income (Loss)	(1,387,519)	179,755	2,036,748	(268,973)	560,011
Adjustments to Reconcile Operating Income to Net Cash Provided by (Used in)					
Operating Activities					
Depreciation	1,550,995	15,524	—	—	1,566,519
(Increase) Decrease in Current Assets	(4,787)	12,907	(14,176)	25,747	19,691
Increase (Decrease) in Current Liabilities	60,392	(27,840)	(233,664)	(63,941)	(265,053)
Net Cash Provided by Operating Activities	219,081	180,346	1,788,908	(307,167)	1,881,168
Noncash Capital and Related Financing Activities					
Accounts Payable	(63,875)	—	—	—	(63,875)

VILLAGE OF DOWNERS GROVE, ILLINOIS

Equipment Replacement - Internal Service Fund

Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Operating Revenues				
Interfund Services	\$ 2,381,722	2,381,722	2,444,230	62,508
Operating Expenses				
Operations				
Supplies and Equipment	5,526,962	5,526,962	2,280,754	3,246,208
Depreciation	—	—	1,550,995	(1,550,995)
Total Operating Expenses	5,526,962	5,526,962	3,831,749	1,695,213
Operating (Loss)	(3,145,240)	(3,145,240)	(1,387,519)	1,757,721
Nonoperating Revenues				
Investment Income	80,000	80,000	212,706	132,706
Disposal of Capital Assets	20,000	20,000	183,892	163,892
	100,000	100,000	396,598	296,598
(Loss) Before Transfers	(3,045,240)	(3,045,240)	(990,921)	2,054,319
Transfers In	350,000	350,000	4	(349,996)
Change in Net Position	<u>(2,695,240)</u>	<u>(2,695,240)</u>	(990,917)	<u>1,704,323</u>
Net Position - Beginning			<u>15,145,185</u>	
Net Position - Ending			<u>14,154,268</u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Fleet Services - Internal Service Fund

Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Operating Revenues				
Interfund Services	\$ 2,482,212	2,482,212	2,200,305	(281,907)
Operating Expenses				
Operations				
Personnel Services	887,473	887,473	676,242	211,231
Supplies and Equipment	1,102,570	1,102,570	828,065	274,505
Contractual Services	544,970	544,970	316,883	228,087
Other Charges and Services	184,483	184,483	183,836	647
Depreciation	—	—	15,524	(15,524)
Total Operating Expenses	2,719,496	2,719,496	2,020,550	698,946
Operating Income (Loss)	(237,284)	(237,284)	179,755	417,039
Nonoperating Revenues				
Investment Income	60,000	60,000	84,642	24,642
Change in Net Position	<u>(177,284)</u>	<u>(177,284)</u>	264,397	<u>441,681</u>
Net Position - Beginning			<u>2,373,295</u>	
Net Position - Ending			<u><u>2,637,692</u></u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Health Insurance - Internal Service Fund

Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Operating Revenues				
Interfund Services	\$ 6,881,908	6,881,908	10,824,321	3,942,413
Insurance Premiums	2,406,505	2,406,505	2,341,455	(65,050)
Other	12,000	12,000	12,768	768
Total Operating Revenues	<u>9,300,413</u>	<u>9,300,413</u>	<u>13,178,544</u>	<u>3,878,131</u>
Operating Expenses				
Operations				
Health Administration	517,561	517,561	477,416	40,145
Vision Insurance	34,500	34,500	33,633	867
Medical Insurance	9,113,329	10,213,329	10,247,792	(34,463)
Dental Insurance	415,201	415,201	382,955	32,246
Total Operating Expenses	<u>10,080,591</u>	<u>11,180,591</u>	<u>11,141,796</u>	<u>38,795</u>
Operating Income (Loss)	(780,178)	(1,880,178)	2,036,748	3,916,926
Nonoperating Revenues				
Investment Income	<u>75,000</u>	<u>75,000</u>	<u>114,708</u>	<u>39,708</u>
Change in Net Position	<u>(705,178)</u>	<u>(1,805,178)</u>	<u>2,151,456</u>	<u>3,956,634</u>
Net Position - Beginning			<u>2,222,452</u>	
Net Position - Ending			<u><u>4,373,908</u></u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Health Insurance - Internal Service Fund

Schedule of Operating Expenses - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Health Administration				
Personnel Services	\$ 73,075	73,075	34,782	38,293
Supplies and Equipment	1,050	1,050	693	357
Contractual Services	140,056	140,056	138,400	1,656
Other Charges and Services	303,380	303,380	303,541	(161)
	<u>517,561</u>	<u>517,561</u>	<u>477,416</u>	<u>40,145</u>
Vision Insurance				
Contractual Services	<u>34,500</u>	<u>34,500</u>	<u>33,633</u>	<u>867</u>
Medical Insurance				
Contractual Services	517,437	517,437	589,804	(72,367)
Other Charges and Services	8,595,892	9,695,892	9,657,988	37,904
	<u>9,113,329</u>	<u>10,213,329</u>	<u>10,247,792</u>	<u>(34,463)</u>
Dental Insurance				
Contractual Services	21,000	21,000	21,921	(921)
Other Charges and Services	394,201	394,201	361,034	33,167
	<u>415,201</u>	<u>415,201</u>	<u>382,955</u>	<u>32,246</u>
Total Operating Expenses	<u>10,080,591</u>	<u>11,180,591</u>	<u>11,141,796</u>	<u>38,795</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Risk Management - Internal Service Fund

Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Operating Revenues				
Interfund Services	\$ 2,020,000	2,020,000	1,952,663	(67,337)
Operating Expenses				
Operations				
Personnel Services	125,903	125,903	46,359	79,544
Supplies	10,200	10,200	1,620	8,580
Contractual Services	1,702,750	1,702,750	1,225,236	477,514
Other Charges and Services	1,775,000	1,775,000	948,421	826,579
Total Operating Expenses	3,613,853	3,613,853	2,221,636	1,392,217
Operating (Loss)	(1,593,853)	(1,593,853)	(268,973)	1,324,880
Nonoperating Revenues				
Investment Income	100,000	100,000	262,588	162,588
Transfers In	350,000	350,000	—	(350,000)
Transfers Out	—	—	(4)	(4)
	450,000	450,000	262,584	(187,416)
Change in Net Position	<u>(1,143,853)</u>	<u>(1,143,853)</u>	(6,389)	<u>1,137,464</u>
Net Position - Beginning			<u>5,692,128</u>	
Net Position - Ending			<u><u>5,685,739</u></u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Pension and Other Post-Employment Benefit Trust Funds
Combining Statement of Fiduciary Net Position
December 31, 2025

	Police Pension	Firefighters' Pension	Other Post- Employment Benefits	Totals
ASSETS				
Cash and Cash Equivalents	\$ 954,073	1,218,748	—	2,172,821
Investments				
Illinois Police Pension Investment Fund	89,067,766	—	—	89,067,766
Illinois Firefighters' Pension Investment Fund	—	93,069,319	—	93,069,319
Mutual Funds	—	—	3,365,206	3,365,206
Prepays	3,793	3,712	—	7,505
Total Assets	90,025,632	94,291,779	3,365,206	187,682,617
LIABILITIES				
Accounts Payable	6,911	7,850	—	14,761
NET POSITION				
Net Position Restricted for Pensions and Other Post-Employment Benefits	90,018,721	94,283,929	3,365,206	187,667,856

VILLAGE OF DOWNERS GROVE, ILLINOIS

Pension and Other Post-Employment Benefit Trust Funds Combining Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended December 31, 2025

	Police Pension	Firefighters' Pension	Other Post- Employment Benefits	Totals
Additions				
Contributions - Employer	\$ 5,418,498	5,222,518	300,000	10,941,016
Contributions - Plan Members	802,703	854,969	—	1,657,672
Contributions - Other	64,048	—	—	64,048
Total Contributions	6,285,249	6,077,487	300,000	12,662,736
Investment Income				
Interest Earned	505,306	1,705,126	122,630	2,333,062
Net Change in Fair Value	12,913,554	12,303,679	330,144	25,547,377
	13,418,860	14,008,805	452,774	27,880,439
Less Investment Expenses	(69,899)	(171,790)	—	(241,689)
Net Investment Income	13,348,961	13,837,015	452,774	27,638,750
Total Additions	19,634,210	19,914,502	752,774	40,301,486
Deductions				
Administration	72,244	73,036	—	145,280
Benefits and Refunds	7,281,799	6,925,898	—	14,207,697
Total Deductions	7,354,043	6,998,934	—	14,352,977
Change in Fiduciary Net Position	12,280,167	12,915,568	752,774	25,948,509
Net Position Restricted for Pensions and Other Post-Employment Benefits				
Beginning	77,738,554	81,368,361	2,612,432	161,719,347
Ending	90,018,721	94,283,929	3,365,206	187,667,856

VILLAGE OF DOWNERS GROVE, ILLINOIS

Police Pension - Pension and Other Post Employment Benefit Trust Fund
Schedule of Changes in the Fiduciary Net Position - Budget and Actual
For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Additions				
Contributions - Employer	\$ 5,423,632	5,423,632	5,418,498	(5,134)
Contributions - Plan Members	1,095,000	1,095,000	802,703	(292,297)
Contributions - Other	—	—	64,048	64,048
Total Contributions	<u>6,518,632</u>	<u>6,518,632</u>	<u>6,285,249</u>	<u>(233,383)</u>
Investment Income				
Interest Earned	1,000,000	1,000,000	505,306	(494,694)
Net Change in Fair Value	1,000,000	1,000,000	12,913,554	11,913,554
	<u>2,000,000</u>	<u>2,000,000</u>	<u>13,418,860</u>	<u>11,418,860</u>
Less Investment Expenses	(42,000)	(42,000)	(69,899)	(27,899)
Net Investment Income	<u>1,958,000</u>	<u>1,958,000</u>	<u>13,348,961</u>	<u>11,390,961</u>
Total Additions	<u>8,476,632</u>	<u>8,476,632</u>	<u>19,634,210</u>	<u>11,157,578</u>
Deductions				
Administration	107,395	107,395	72,244	35,151
Benefits and Refunds	7,975,000	7,975,000	7,281,799	693,201
Total Deductions	<u>8,082,395</u>	<u>8,082,395</u>	<u>7,354,043</u>	<u>728,352</u>
Change in Fiduciary Net Position	<u>394,237</u>	<u>394,237</u>	12,280,167	<u>11,885,930</u>
Net Position Restricted for Pensions				
Beginning			<u>77,738,554</u>	
Ending			<u>90,018,721</u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Firefighters' Pension - Pension and Other Post Employment Benefit Trust Fund
Schedule of Changes in the Fiduciary Net Position - Budget and Actual
For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Additions				
Contributions - Employer	\$ 5,226,208	5,226,208	5,222,518	(3,690)
Contributions - Plan Members	850,000	850,000	854,969	4,969
Total Contributions	<u>6,076,208</u>	<u>6,076,208</u>	<u>6,077,487</u>	<u>1,279</u>
Investment Income				
Interest Earned	900,000	900,000	1,705,126	805,126
Net Change in Fair Value	1,500,000	1,500,000	12,303,679	10,803,679
	<u>2,400,000</u>	<u>2,400,000</u>	<u>14,008,805</u>	<u>11,608,805</u>
Less Investment Expenses	(84,000)	(84,000)	(171,790)	(87,790)
Net Investment Income	<u>2,316,000</u>	<u>2,316,000</u>	<u>13,837,015</u>	<u>11,521,015</u>
Total Additions	<u>8,392,208</u>	<u>8,392,208</u>	<u>19,914,502</u>	<u>11,522,294</u>
Deductions				
Administration	101,289	101,289	73,036	28,253
Benefits and Refunds	7,808,000	7,808,000	6,925,898	882,102
Total Deductions	<u>7,909,289</u>	<u>7,909,289</u>	<u>6,998,934</u>	<u>910,355</u>
Change in Fiduciary Net Position	<u>482,919</u>	<u>482,919</u>	12,915,568	<u>12,432,649</u>
Net Position Restricted for Pensions				
Beginning			<u>81,368,361</u>	
Ending			<u>94,283,929</u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Other Post-Employment Benefits - Pension and Other Post Employment Benefit Trust Fund
Schedule of Changes in the Fiduciary Net Position - Budget and Actual
For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Additions				
Contributions - Employer	\$ 300,000	300,000	300,000	—
Investment Income				
Interest Earned	60,000	60,000	122,630	62,630
Net Change in Fair Value	100,000	100,000	330,144	230,144
Total Additions	<u>460,000</u>	<u>460,000</u>	752,774	292,774
Deductions				
Administration	—	—	—	—
Change in Fiduciary Net Position	<u>460,000</u>	<u>460,000</u>	752,774	<u>292,774</u>
Net Position Restricted for Pensions				
Beginning			<u>2,612,432</u>	
Ending			<u>3,365,206</u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Downers Grove Public Library - Discretely Presented Component Unit
Statement of Net Position and Combining Balance Sheet - Governmental Funds
December 31, 2025

	General	Capital Projects Replacement	Totals	Adjustments	Statement of Net Position
ASSETS					
Current Assets					
Cash and Investments	\$ 779,973	833,025	1,612,998	—	1,612,998
Receivables - Net of Allowances					
Property Taxes	7,439,671	—	7,439,671	—	7,439,671
Other	190	—	190	—	190
Due from Other Governments	1,988	—	1,988	—	1,988
Prepays	13,349	89,340	102,689	—	102,689
Total Current Assets	8,235,171	922,365	9,157,536	—	9,157,536
Noncurrent Assets					
Capital Assets					
Nondepreciable	—	—	—	222,211	222,211
Depreciable	—	—	—	19,626,645	19,626,645
Accumulated Depreciation	—	—	—	(7,362,119)	(7,362,119)
Total Noncurrent Assets	—	—	—	12,486,737	12,486,737
Total Assets	8,235,171	922,365	9,157,536	12,486,737	21,644,273
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Items - IMRF	—	—	—	1,044,923	1,044,923
Deferred Items - RBP	—	—	—	28,584	28,584
Total Deferred Outflows of Resources	—	—	—	1,073,507	1,073,507
Total Assets and Deferred Outflows of Resources	8,235,171	922,365	9,157,536	13,560,244	22,717,780

	General	Capital Projects Replacement	Totals	Adjustments	Statement of Net Position
LIABILITIES					
Current Liabilities					
Accounts Payable	\$ 109,519	—	109,519	—	109,519
Accrued Payroll	118,448	—	118,448	—	118,448
Compensated Absences Payable	—	—	—	38,313	38,313
Total Current Liabilities	227,967	—	227,967	38,313	266,280
Noncurrent Liabilities					
Compensated Absences Payable	—	—	—	89,398	89,398
Net Pension Liability - IMRF	—	—	—	497,239	497,239
Net OPEB Liability - RBP	—	—	—	86,593	86,593
Total Noncurrent Liabilities	—	—	—	673,230	673,230
Total Liabilities	227,967	—	227,967	711,543	939,510
DEFERRED INFLOWS OF RESOURCES					
Property Taxes	7,439,671	—	7,439,671	—	7,439,671
Grants	74,114	—	74,114	—	74,114
Deferred Items - IMRF	—	—	—	873	873
Deferred Items - RBP	—	—	—	40,134	40,134
Total Deferred Inflows of Resources	7,513,785	—	7,513,785	41,007	7,554,792
Total Liabilities and Deferred Inflows of Resources	7,741,752	—	7,741,752	752,550	8,494,302
FUND BALANCES/NET POSITION					
Investment in Capital Assets	—	—	—	12,486,737	12,486,737
Nonspendable	13,349	89,340	102,689	(102,689)	—
Assigned	—	833,025	833,025	(833,025)	—
Unassigned	480,070	—	480,070	(480,070)	—
Unrestricted	—	—	—	1,736,741	1,736,741
Total Fund Balances/Net Position	493,419	922,365	1,415,784	12,807,694	14,223,478
Total Liabilities, Deferred Inflows of Resources and Fund Balances/Net Position	8,235,171	922,365	9,157,536	13,560,244	22,717,780

VILLAGE OF DOWNERS GROVE, ILLINOIS

Downers Grove Public Library - Discretely Presented Component Unit

Statement of Activities and Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds

For the Fiscal Year Ended December 31, 2025

	General	Capital Projects Replacement	Totals	Adjustments	Statement of Activities
Revenues					
Taxes	\$ 6,436,345	—	6,436,345	—	6,436,345
Intergovernmental	90,698	—	90,698	—	90,698
Charges for Services	46,549	—	46,549	—	46,549
Fines and Forfeitures	1,550	—	1,550	—	1,550
Investment Income	18,250	23,588	41,838	—	41,838
Miscellaneous	24,038	—	24,038	—	24,038
Total Revenues	6,617,430	23,588	6,641,018	—	6,641,018
Expenditures					
Public Library	5,717,718	—	5,717,718	1,478,356	7,196,074
Capital Outlay	993,126	86,829	1,079,955	(1,079,955)	—
Total Expenditures	6,710,844	86,829	6,797,673	398,401	7,196,074
Excess (Deficiency) of Revenues Over (Under) Expenditures					
	(93,414)	(63,241)	(156,655)	(398,401)	(555,056)
Other Financing Sources (Uses)					
Disposal of Capital Assets	4,518	—	4,518	(4,518)	—
Transfers In	—	244,110	244,110	(244,110)	—
Transfers Out	(244,110)	—	(244,110)	244,110	—
	(239,592)	244,110	4,518	(4,518)	—
Net Change in Fund Balances/Net Position					
	(333,006)	180,869	(152,137)	(402,919)	(555,056)
Fund Balances/Net Position - Beginning					
	826,425	741,496	1,567,921	13,210,613	14,778,534
Fund Balances/Net Position - Ending					
	493,419	922,365	1,415,784	12,807,694	14,223,478

VILLAGE OF DOWNERS GROVE, ILLINOIS

General Fund - Discretely Presented Component Unit

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes				
Property Tax	\$ 6,426,813	6,426,813	6,436,345	9,532
Intergovernmental				
Replacement Tax	145,759	145,759	88,698	(57,061)
Grants	74,617	74,617	2,000	(72,617)
Charges for Services	40,000	40,000	46,549	6,549
Fines and Forfeitures	—	—	1,550	1,550
Investment Income	18,600	18,600	18,250	(350)
Miscellaneous	25,000	25,000	24,038	(962)
Total Revenues	<u>6,730,789</u>	<u>6,730,789</u>	<u>6,617,430</u>	<u>(113,359)</u>
Expenditures				
Public Library				
Personnel Services	4,978,750	4,978,750	4,755,761	222,989
Supplies	160,444	160,444	137,507	22,937
Contractual Services	736,009	736,009	806,255	(70,246)
Other Charges and Services	6,700	6,700	18,195	(11,495)
Capital Outlay	1,028,575	1,028,575	993,126	35,449
Total Expenditures	<u>6,910,478</u>	<u>6,910,478</u>	<u>6,710,844</u>	<u>199,634</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures				
	<u>(179,689)</u>	<u>(179,689)</u>	<u>(93,414)</u>	<u>86,275</u>
Other Financing Sources (Uses)				
Disposal of Capital Assets	4,500	4,500	4,518	18
Transfers Out	(244,110)	(244,110)	(244,110)	—
	<u>(239,610)</u>	<u>(239,610)</u>	<u>(239,592)</u>	<u>18</u>
Net Change in Fund Balance	<u><u>(419,299)</u></u>	<u><u>(419,299)</u></u>	<u><u>(333,006)</u></u>	<u><u>86,293</u></u>
Fund Balance - Beginning			<u>826,425</u>	
Fund Balance - Ending			<u><u>493,419</u></u>	

VILLAGE OF DOWNERS GROVE, ILLINOIS

Capital Replacement - Capital Projects Fund - Discretely Presented Component Unit
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended December 31, 2025

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Investment Income	\$ 35,000	35,000	23,588	(11,412)
Expenditures				
Capital Outlay	83,470	88,470	86,829	1,641
Excess (Deficiency) of Revenues Over (Under) Expenditures	(48,470)	(53,470)	(63,241)	(9,771)
Other Financing Sources				
Transfers In	244,110	244,110	244,110	—
Net Change in Fund Balance	<u>195,640</u>	<u>190,640</u>	180,869	<u>(9,771)</u>
Fund Balance - Beginning			<u>741,496</u>	
Fund Balance - Ending			<u>922,365</u>	

SUPPLEMENTAL SCHEDULES

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Long-Term Debt Requirements
General Obligation Refunding Bonds of 2014A
December 31, 2025**

Date of Issue	August 19, 2014
Date of Maturity	January 1, 2028
Authorized Issue	\$6,725,000
Interest Rates	2.00% to 3.50%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bacorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 610,000	52,375	662,375	2026	\$ 30,763	2026	\$ 21,612
2027	630,000	32,988	662,988	2027	21,613	2027	11,375
2028	650,000	11,375	661,375	2028	11,375	2028	—
	<u>1,890,000</u>	<u>96,738</u>	<u>1,986,738</u>		<u>63,751</u>		<u>32,987</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Long-Term Debt Requirements
General Obligation Refunding Bonds of 2014B
December 31, 2025**

Date of Issue	August 19, 2014
Date of Maturity	January 1, 2029
Authorized Issue	\$2,935,000
Interest Rates	2.00% to 4.00%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bacorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 630,000	57,850	687,850	2026	\$ 33,650	2026	\$ 24,200
2027	650,000	37,837	687,837	2027	24,200	2027	13,637
2028	665,000	15,638	680,638	2028	13,638	2028	2,000
2029	100,000	2,000	102,000	2029	2,000	2029	—
	<u>2,045,000</u>	<u>113,325</u>	<u>2,158,325</u>		<u>73,488</u>		<u>39,837</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Refunding Bonds of 2015A December 31, 2025

Date of Issue	April 15, 2015
Date of Maturity	January 1, 2035
Authorized Issue	\$5,000,000
Interest Rates	2.00% to 3.50%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bacorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 245,000	92,725	337,725	2026	\$ 48,200	2026	\$ 44,525
2027	250,000	85,300	335,300	2027	44,525	2027	40,775
2028	260,000	77,000	337,000	2028	40,775	2028	36,225
2029	265,000	67,813	332,813	2029	36,225	2029	31,588
2030	275,000	58,362	333,362	2030	31,587	2030	26,775
2031	285,000	48,563	333,563	2031	26,775	2031	21,788
2032	295,000	38,412	333,412	2032	21,787	2032	16,625
2033	305,000	27,913	332,913	2033	16,625	2033	11,288
2034	315,000	17,062	332,062	2034	11,287	2034	5,775
2035	330,000	5,775	335,775	2035	5,775	2035	—
	<u>2,825,000</u>	<u>518,925</u>	<u>3,343,925</u>		<u>283,561</u>		<u>235,364</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Refunding Bonds of 2015B December 31, 2025

Date of Issue	April 15, 2015
Date of Maturity	January 1, 2034
Authorized Issue	\$4,535,000
Interest Rates	2.00% to 3.50%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bacorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 25,000	148,825	173,825	2026	\$ 74,600	2026	\$ 74,225
2027	25,000	148,075	173,075	2027	74,225	2027	73,850
2028	25,000	147,263	172,263	2028	73,850	2028	73,413
2029	620,000	135,975	755,975	2029	73,412	2029	62,563
2030	760,000	111,825	871,825	2030	62,562	2030	49,263
2031	790,000	84,701	874,701	2031	49,262	2031	35,439
2032	820,000	56,525	876,525	2032	35,437	2032	21,088
2033	845,000	27,387	872,387	2033	21,087	2033	6,300
2034	360,000	6,300	366,300	2034	6,300	2034	—
	<u>4,270,000</u>	<u>866,876</u>	<u>5,136,876</u>		<u>470,735</u>		<u>396,141</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements

General Obligation Refunding Bonds of 2019

December 31, 2025

Date of Issue	March 30, 2016
Date of Maturity	January 1, 2038
Authorized Issue	\$7,585,000
Interest Rates	2.00% to 4.00%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bancorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ —	177,800	177,800	2026	\$ 88,900	2026	\$ 88,900
2027	—	177,800	177,800	2027	88,900	2027	88,900
2028	—	177,800	177,800	2028	88,900	2028	88,900
2029	—	177,800	177,800	2029	88,900	2029	88,900
2030	—	177,800	177,800	2030	88,900	2030	88,900
2031	—	177,800	177,800	2031	88,900	2031	88,900
2032	—	177,800	177,800	2032	88,900	2032	88,900
2033	—	177,800	177,800	2033	88,900	2033	88,900
2034	500,000	167,800	667,800	2034	88,900	2034	78,900
2035	930,000	139,200	1,069,200	2035	78,900	2035	60,300
2036	965,000	101,300	1,066,300	2036	60,300	2036	41,000
2037	1,005,000	61,900	1,066,900	2037	41,000	2037	20,900
2038	1,045,000	20,900	1,065,900	2038	20,900	2038	—
	<u>4,445,000</u>	<u>1,913,500</u>	<u>6,358,500</u>		<u>1,001,200</u>		<u>912,300</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Refunding Bonds of 2019 December 31, 2025

Date of Issue	April 23, 2019
Date of Maturity	January 1, 2039
Authorized Issue	\$7,000,000
Interest Rates	3.00%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bancorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 320,000	160,800	480,800	2026	\$ 82,800	2026	\$ 78,000
2027	330,000	151,050	481,050	2027	78,000	2027	73,050
2028	340,000	141,000	481,000	2028	73,050	2028	67,950
2029	355,000	130,575	485,575	2029	67,950	2029	62,625
2030	365,000	119,775	484,775	2030	62,625	2030	57,150
2031	375,000	108,675	483,675	2031	57,150	2031	51,525
2032	385,000	97,275	482,275	2032	51,525	2032	45,750
2033	400,000	85,500	485,500	2033	45,750	2033	39,750
2034	410,000	73,350	483,350	2034	39,750	2034	33,600
2035	420,000	63,300	483,300	2035	36,000	2035	27,300
2036	435,000	48,075	483,075	2036	27,300	2036	20,775
2037	450,000	34,800	484,800	2037	20,775	2037	14,025
2038	460,000	21,150	481,150	2038	14,025	2038	7,125
2039	475,000	7,125	482,125	2039	7,125	2039	—
	<u>5,520,000</u>	<u>1,242,450</u>	<u>6,762,450</u>		<u>663,825</u>		<u>578,625</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Refunding Bonds of 2020A December 31, 2025

Date of Issue	March 31, 2020
Date of Maturity	January 1, 2038
Authorized Issue	\$15,785,000
Interest Rates	1.392% to 2.598%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bancorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 895,000	278,050	1,173,050	2026	\$ 142,701	2026	\$ 135,349
2027	905,000	262,811	1,167,811	2027	135,349	2027	127,462
2028	920,000	246,303	1,166,303	2028	127,462	2028	118,841
2029	945,000	228,591	1,173,591	2029	118,841	2029	109,750
2030	955,000	209,836	1,164,836	2030	109,750	2030	100,086
2031	975,000	189,817	1,164,817	2031	100,086	2031	89,731
2032	1,000,000	168,442	1,168,442	2032	89,731	2032	78,711
2033	1,000,000	145,802	1,145,802	2033	78,711	2033	67,091
2034	1,015,000	122,134	1,137,134	2034	67,091	2034	55,043
2035	1,040,000	97,585	1,137,585	2035	55,043	2035	42,542
2036	1,065,000	71,250	1,136,250	2036	42,542	2036	28,708
2037	1,090,000	43,257	1,133,257	2037	28,708	2037	14,549
2038	1,120,000	14,549	1,134,549	2038	14,549	2038	—
	<u>12,925,000</u>	<u>2,078,427</u>	<u>15,003,427</u>		<u>1,110,564</u>		<u>967,863</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Refunding Bonds of 2020B December 31, 2025

Date of Issue	March 31, 2020
Date of Maturity	January 1, 2032
Authorized Issue	\$5,985,000
Interest Rates	1.392% to 2.598%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bancorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 570,000	76,913	646,913	2026	\$ 40,798	2026	\$ 36,115
2027	580,000	67,176	647,176	2027	36,115	2027	31,061
2028	590,000	56,593	646,593	2028	31,061	2028	25,532
2029	595,000	45,340	640,340	2029	25,532	2029	19,808
2030	610,000	33,443	643,443	2030	19,808	2030	13,635
2031	625,000	20,633	645,633	2031	13,635	2031	6,998
2032	635,000	6,998	641,998	2032	6,998	2032	—
	<u>4,205,000</u>	<u>307,096</u>	<u>4,512,096</u>		<u>173,947</u>		<u>133,149</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Bonds of 2022A December 31, 2025

Date of Issue	August 30, 2022
Date of Maturity	January 1, 2047
Authorized Issue	\$34,390,000
Interest Rates	4.00% to 5.00%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bacorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 465,000	1,508,525	1,973,525	2026	\$ 760,075	2026	\$ 748,450
2027	630,000	1,481,150	2,111,150	2027	748,450	2027	732,700
2028	500,000	1,452,900	1,952,900	2028	732,700	2028	720,200
2029	1,265,000	1,408,775	2,673,775	2029	720,200	2029	688,575
2030	1,330,000	1,343,900	2,673,900	2030	688,575	2030	655,325
2031	1,150,000	1,281,900	2,431,900	2031	655,325	2031	626,575
2032	1,215,000	1,222,775	2,437,775	2032	626,575	2032	596,200
2033	1,280,000	1,160,400	2,440,400	2033	596,200	2033	564,200
2034	1,350,000	1,094,650	2,444,650	2034	564,200	2034	530,450
2035	1,425,000	1,025,275	2,450,275	2035	530,450	2035	494,825
2036	1,500,000	952,150	2,452,150	2036	494,825	2036	457,325
2037	1,585,000	875,025	2,460,025	2037	457,325	2037	417,700
2038	1,660,000	802,200	2,462,200	2038	417,700	2038	384,500
2039	1,735,000	734,300	2,469,300	2039	384,500	2039	349,800
2040	1,820,000	654,100	2,474,100	2040	349,800	2040	304,300
2041	1,905,000	570,500	2,475,500	2041	304,300	2041	266,200
2042	1,990,000	492,600	2,482,600	2042	266,200	2042	226,400
2043	2,075,000	411,300	2,486,300	2043	226,400	2043	184,900
2044	2,165,000	326,500	2,491,500	2044	184,900	2044	141,600
2045	2,260,000	238,000	2,498,000	2045	141,600	2045	96,400
2046	2,360,000	145,600	2,505,600	2046	96,400	2046	49,200
2047	2,460,000	49,200	2,509,200	2047	49,200	2047	—
	<u>34,125,000</u>	<u>19,231,725</u>	<u>53,356,725</u>		<u>9,995,900</u>		<u>9,235,825</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements General Obligation Bonds of 2022B December 31, 2025

Date of Issue	August 30, 2022
Date of Maturity	January 1, 2042
Authorized Issue	\$5,315,000
Interest Rates	4.00% to 5.00%
Interest Dates	January 1 and July 1
Principal Maturity Date	January 1
Payable at	Zions Bacorporation

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Interest Due On			
	Principal	Interest	Totals	January 1	Amount	July 1	Amount
2026	\$ 30,000	225,950	255,950	2026	\$ 113,350	2026	\$ 112,600
2027	35,000	224,325	259,325	2027	112,600	2027	111,725
2028	45,000	222,325	267,325	2028	111,725	2028	110,600
2029	35,000	220,325	255,325	2029	110,600	2029	109,725
2030	25,000	218,825	243,825	2030	109,725	2030	109,100
2031	25,000	217,575	242,575	2031	109,100	2031	108,475
2032	25,000	216,325	241,325	2032	108,475	2032	107,850
2033	25,000	215,075	240,075	2033	107,850	2033	107,225
2034	45,000	213,325	258,325	2034	107,225	2034	106,100
2035	15,000	211,825	226,825	2035	106,100	2035	105,725
2036	15,000	211,075	226,075	2036	105,725	2036	105,350
2037	15,000	210,325	225,325	2037	105,350	2037	104,975
2038	20,000	209,550	229,550	2038	104,975	2038	104,575
2039	780,000	193,550	973,550	2039	104,575	2039	88,975
2040	1,315,000	145,075	1,460,075	2040	88,975	2040	56,100
2041	1,375,000	84,700	1,459,700	2041	56,100	2041	28,600
2042	1,430,000	28,600	1,458,600	2042	28,600	2042	—
	<u>5,255,000</u>	<u>3,268,750</u>	<u>8,523,750</u>		<u>1,691,050</u>		<u>1,577,700</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements

IEPA Loan of 2016

December 31, 2025

Date of Issue	December 8, 2016
Date of Maturity	June 8, 2036
Authorized Issue	\$1,258,969
Interest Rates	1.86%
Interest Dates	June 8 and December 8
Principal Maturity Date	June 8 and December 8
Payable at	Illinois Environmental Protection Agency

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Principal Due On				Interest Due On			
	Principal	Interest	Totals	June 8	Amount	Dec. 8	Amount	June 8	Amount	Dec. 8	Amount
2026	\$ 64,030	13,380	77,410	2026	\$ 31,867	2026	\$ 32,163	2026	\$ 6,838	2026	\$ 6,542
2027	65,226	12,184	77,410	2027	32,462	2027	32,764	2027	6,242	2027	5,942
2028	66,445	10,964	77,409	2028	33,069	2028	33,376	2028	5,636	2028	5,328
2029	67,687	9,723	77,410	2029	33,687	2029	34,000	2029	5,018	2029	4,705
2030	68,951	8,459	77,410	2030	34,316	2030	34,635	2030	4,389	2030	4,070
2031	70,240	7,170	77,410	2031	34,957	2031	35,283	2031	3,747	2031	3,423
2032	71,553	5,857	77,410	2032	35,611	2032	35,942	2032	3,094	2032	2,763
2033	72,889	4,521	77,410	2033	36,276	2033	36,613	2033	2,429	2033	2,092
2034	74,252	3,158	77,410	2034	36,954	2034	37,298	2034	1,751	2034	1,407
2035	75,639	1,771	77,410	2035	37,644	2035	37,995	2035	1,060	2035	711
2036	38,346	359	38,705	2036	38,346	2036	—	2036	359	2036	—
	<u>735,258</u>	<u>77,546</u>	<u>812,804</u>		<u>385,189</u>		<u>350,069</u>		<u>40,563</u>		<u>36,983</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements

IEPA Loan of 2017

December 31, 2025

Date of Issue	September 28, 2017
Date of Maturity	September 28, 2037
Authorized Issue	\$1,615,009
Interest Rates	1.64%
Interest Dates	March 28 and September 28
Principal Maturity Date	March 28 and September 28
Payable at	Illinois Environmental Protection Agency

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Principal Due On				Interest Due On			
	Principal	Interest	Totals	Mar. 28	Amount	Sep. 28	Amount	Mar. 28	Amount	Sep. 28	Amount
2026	\$ 79,631	16,846	96,477	2026	\$ 39,653	2026	\$ 39,978	2026	\$ 8,586	2026	\$ 8,260
2027	80,941	15,536	96,477	2027	40,305	2027	40,636	2027	7,933	2027	7,603
2028	82,274	14,203	96,477	2028	40,969	2028	41,305	2028	7,269	2028	6,934
2029	83,629	12,848	96,477	2029	41,644	2029	41,985	2029	6,594	2029	6,254
2030	85,007	11,470	96,477	2030	42,330	2030	42,677	2030	5,909	2030	5,561
2031	86,406	10,071	96,477	2031	43,027	2031	43,379	2031	5,212	2031	4,859
2032	87,829	8,648	96,477	2032	43,735	2032	44,094	2032	4,503	2032	4,145
2033	89,275	7,202	96,477	2033	44,455	2033	44,820	2033	3,783	2033	3,419
2034	90,745	5,732	96,477	2034	45,187	2034	45,558	2034	3,051	2034	2,681
2035	92,240	4,237	96,477	2035	45,932	2035	46,308	2035	2,307	2035	1,930
2036	93,759	2,718	96,477	2036	46,688	2036	47,071	2036	1,550	2036	1,168
2037	95,301	1,176	96,477	2037	47,456	2037	47,845	2037	782	2037	394
	<u>1,047,037</u>	<u>110,687</u>	<u>1,157,724</u>		<u>521,381</u>		<u>525,656</u>		<u>57,479</u>		<u>53,208</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements

IEPA Loan of 2018

December 31, 2025

Date of Issue	October 12, 2018
Date of Maturity	October 12, 2038
Authorized Issue	\$3,454,098
Interest Rates	1.76%
Interest Dates	April 12 and October 12
Principal Maturity Date	April 12 and October 12
Payable at	Illinois Environmental Protection Agency

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Principal Due On				Interest Due On			
	Principal	Interest	Totals	Apr. 12	Amount	Oct. 12	Amount	Apr. 12	Amount	Oct. 12	Amount
2026	\$ 166,455	41,669	208,124	2026	\$ 82,863	2026	\$ 83,592	2026	\$ 21,199	2026	\$ 20,470
2027	169,398	38,726	208,124	2027	84,328	2027	85,070	2027	19,734	2027	18,992
2028	172,392	35,732	208,124	2028	85,818	2028	86,574	2028	18,244	2028	17,488
2029	175,439	32,685	208,124	2029	87,335	2029	88,104	2029	16,727	2029	15,958
2030	178,540	29,584	208,124	2030	88,879	2030	89,661	2030	15,183	2030	14,401
2031	181,696	26,428	208,124	2031	90,450	2031	91,246	2031	13,612	2031	12,816
2032	184,908	23,216	208,124	2032	92,049	2032	92,859	2032	12,013	2032	11,203
2033	188,177	19,947	208,124	2033	93,676	2033	94,501	2033	10,385	2033	9,562
2034	191,503	16,621	208,124	2034	95,332	2034	96,171	2034	8,729	2034	7,892
2035	194,889	13,235	208,124	2035	97,018	2035	97,871	2035	7,044	2035	6,191
2036	198,335	9,789	208,124	2036	98,733	2036	99,602	2036	5,329	2036	4,460
2037	201,840	6,284	208,124	2037	100,478	2037	101,362	2037	3,584	2037	2,700
2038	205,409	2,715	208,124	2038	102,255	2038	103,154	2038	1,808	2038	907
	<u>2,408,981</u>	<u>296,631</u>	<u>2,705,612</u>		<u>1,199,214</u>		<u>1,209,767</u>		<u>153,591</u>		<u>143,040</u>

VILLAGE OF DOWNERS GROVE, ILLINOIS

Long-Term Debt Requirements

IEPA Loan of 2019

December 31, 2025

Date of Issue	May 18, 2019
Date of Maturity	May 18, 2039
Authorized Issue	\$4,689,501
Interest Rates	1.84%
Interest Dates	May 18 and November 18
Principal Maturity Date	May 18 and November 18
Payable at	Illinois Environmental Protection Agency

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Debt Service Requirements			Principal Due On				Interest Due On			
	Principal	Interest	Totals	May 18	Amount	Nov. 18	Amount	May 18	Amount	Nov. 18	Amount
2026	\$ 209,268	57,476	266,744	2026	\$ 104,155	2026	105,113	2026	\$ 29,217	2026	\$ 28,259
2027	213,136	53,608	266,744	2027	106,080	2027	107,056	2027	27,292	2027	26,316
2028	217,076	49,668	266,744	2028	108,041	2028	109,035	2028	25,331	2028	24,337
2029	221,088	45,656	266,744	2029	110,038	2029	111,050	2029	23,334	2029	22,322
2030	225,175	41,569	266,744	2030	112,072	2030	113,103	2030	21,300	2030	20,269
2031	229,338	37,406	266,744	2031	114,144	2031	115,194	2031	19,228	2031	18,178
2032	233,577	33,167	266,744	2032	116,254	2032	117,323	2032	17,119	2032	16,048
2033	237,895	28,849	266,744	2033	118,403	2033	119,492	2033	14,970	2033	13,879
2034	242,292	24,452	266,744	2034	120,591	2034	121,701	2034	12,781	2034	11,671
2035	246,770	19,974	266,744	2035	122,820	2035	123,950	2035	10,552	2035	9,422
2036	251,332	15,412	266,744	2036	125,091	2036	126,241	2036	8,282	2036	7,130
2037	255,978	10,766	266,744	2037	127,403	2037	128,575	2037	5,969	2037	4,797
2038	260,710	6,034	266,744	2038	129,758	2038	130,952	2038	3,614	2038	2,420
2039	132,154	1,218	133,372	2039	132,154	2039	—	2039	1,218	2039	—
	<u>3,175,789</u>	<u>425,255</u>	<u>3,601,044</u>		<u>1,542,849</u>		<u>1,423,672</u>		<u>190,990</u>		<u>176,789</u>

STATISTICAL SECTION (Unaudited)

This part of the annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Village's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the Village's most significant local revenue sources.

Debt Capacity

These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and the government's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Net Position by Component (in thousands) - Last Ten Fiscal Years
December 31, 2025 (Unaudited)**

See Following Page

VILLAGE OF DOWNERS GROVE, ILLINOIS

Net Position by Component (in thousands) - Last Ten Fiscal Years* December 31, 2025 (Unaudited)

	2016	2017	2018
Governmental Activities			
Net Investment in Capital Assets	\$ 80,397	80,897	83,741
Restricted	9,156	9,830	4,852
Unrestricted (Deficit)	(65,677)	(66,572)	(68,747)
Total Governmental Activities Net Position	<u>23,876</u>	<u>24,155</u>	<u>19,846</u>
Business-Type Activities			
Net Investment in Capital Assets	38,646	41,809	44,057
Unrestricted	15,619	14,125	14,594
Total Business-Type Activities Net Position	<u>54,265</u>	<u>55,934</u>	<u>58,651</u>
Primary Government			
Net Investment in Capital Assets	119,043	122,706	127,798
Restricted	9,156	9,830	4,852
Unrestricted (Deficit)	(50,058)	(52,447)	(54,153)
Total Primary Government Net Position	<u>78,141</u>	<u>80,089</u>	<u>78,497</u>

Data Source: Audited Financial Statements

(1) As restated for the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

*Accrual Basis of Accounting

2019	2020 (1)	2021	2022	2023	2024	2025
87,148	90,261	94,431	96,786	105,687	111,328	116,490
5,640	8,537	9,637	10,278	10,608	10,968	12,874
(71,226)	(65,105)	(50,351)	(41,550)	(42,451)	(45,663)	(44,615)
21,562	33,693	53,717	65,514	73,843	76,632	84,749
47,680	48,551	52,893	53,269	57,535	59,376	60,948
13,098	14,582	12,221	14,268	11,317	13,634	17,970
60,778	63,133	65,114	67,537	68,852	73,010	78,918
134,828	138,812	147,324	150,055	163,222	170,704	177,439
5,640	8,537	9,637	10,278	10,608	10,968	12,874
(58,128)	(50,523)	(38,130)	(27,282)	(31,134)	(32,029)	(26,645)
82,340	96,826	118,831	133,051	142,695	149,643	163,667

VILLAGE OF DOWNERS GROVE, ILLINOIS

Changes in Net Position (in thousands) - Last Ten Fiscal Years* December 31, 2025 (Unaudited)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Expenses										
Governmental Activities										
General Government	\$ 6,998	7,984	4,635	6,564	4,078	4,928	8,963	11,904	16,478	14,869
Public Works	13,406	13,142	12,982	12,505	9,520	14,838	12,915	13,969	12,054	11,115
Community Development	3,220	2,835	8,222	3,522	2,982	2,944	3,619	3,602	4,046	4,035
Public Safety	34,264	34,804	37,901	39,983	37,890	35,262	40,666	40,101	41,677	45,889
Community Services	904	773	668	691	733	770	597	788	805	895
Interest on Long-Term Debt	1,599	1,439	1,206	1,068	775	467	418	2,456	1,908	1,858
Total Governmental Activities Expenses	60,391	60,977	65,614	64,333	55,978	59,209	67,178	72,818	76,967	78,661
Business-Type Activities										
Waterworks	14,241	14,810	14,653	14,536	14,890	15,488	15,110	19,009	16,761	16,508
Parking	1,639	1,129	1,169	1,050	1,015	974	1,148	530	618	1,229
Stormwater Utility	3,964	3,905	2,911	3,811	3,459	3,218	3,687	4,571	4,729	4,651
Total Business-Type Activities Expenses	19,844	19,844	18,733	19,397	19,364	19,680	19,945	24,110	22,108	22,389
Total Primary Government Expenses	80,235	80,821	84,347	83,730	75,342	78,889	87,123	96,928	99,075	101,049
Program Revenues										
Governmental Activities										
Charges for Services										
General Government	1,443	1,524	1,504	1,564	1,552	1,627	1,457	1,585	1,423	1,374
Public Works	220	170	241	168	147	232	267	90	152	216
Community Development	1,692	2,205	2,231	1,575	1,400	1,306	2,106	1,400	1,537	2,395
Public Safety	2,895	3,099	3,467	3,098	2,586	5,040	5,408	5,092	5,327	5,801
Community Services	1,083	1,052	982	940	869	879	884	812	723	652
Operating Grants and Contributions	715	786	128	145	3,954	4,478	1,299	2,474	2,668	2,600
Capital Grants and Contributions	1,497	1,246	1,251	1,653	1,868	1,915	1,987	745	—	625
Total Governmental Activities Program Revenues	9,545	10,082	9,804	9,143	12,376	15,477	13,408	12,197	11,830	13,663
Business-Type Activities										
Charges for Services										
Waterworks	15,286	15,866	15,406	14,843	15,334	15,912	16,546	17,218	17,630	19,057
Parking	1,617	1,629	1,685	1,575	629	660	901	1,086	1,182	1,281
Stormwater Utility	3,825	4,090	4,454	4,807	5,245	5,340	5,720	6,173	6,716	7,303
Operating Grants and Contributions	47	47	57	47	47	47	47	134	165	151
Capital Grants and Contributions	232	17	196	—	355	48	—	150	—	—
Total Business-Type Activities Program Revenues	21,007	21,649	21,798	21,272	21,610	22,007	23,214	24,761	25,693	27,792
Total Primary Government Program Revenues	30,552	31,731	31,602	30,415	33,986	37,484	36,622	36,958	37,523	41,456

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Net (Expense) Revenue										
Governmental Activities	\$ (50,846)	(50,895)	(55,810)	(55,190)	(43,602)	(43,732)	(53,770)	(60,622)	(65,137)	(64,998)
Business-Type Activities	1,163	1,805	3,065	1,875	2,246	2,327	3,269	651	3,585	5,404
Total Primary Government Net (Expense) Revenue	(49,683)	(49,090)	(52,745)	(53,315)	(41,356)	(41,405)	(50,501)	(59,970)	(61,552)	(59,594)
General Revenues and Other Changes in Net Position										
Governmental Activities										
Property Tax	16,733	17,477	18,560	19,651	21,209	22,636	19,139	19,232	19,450	20,299
Sales Tax	20,543	20,566	20,379	20,232	18,900	25,673	26,422	25,009	24,691	30,192
Utility Tax	5,292	4,998	4,961	4,790	4,245	3,946	3,858	3,703	3,588	3,686
Income Tax	4,757	4,488	4,680	5,201	5,310	6,465	8,188	8,025	8,533	9,062
Food and Beverage Tax	—	—	1,854	1,964	1,636	3,032	3,555	3,698	3,675	3,765
Other Taxes/Intergovernmental	2,912	3,047	3,124	3,519	3,400	1,831	4,452	4,635	4,006	2,617
Investment Income (Loss)	243	292	502	1,242	727	(128)	(547)	4,638	3,885	3,466
Miscellaneous	456	6	30	7	7	—	—	10	26	27
Internal Activity - Transfers	—	300	300	300	300	300	500	—	73	—
Total Governmental Activities	50,936	51,174	54,390	56,906	55,734	63,755	65,567	68,951	67,926	73,115
Business-Type Activities										
Investment Income (Loss)	94	164	184	552	409	(44)	(345)	663	647	504
Internal Activity - Transfers	—	(300)	(300)	(300)	(300)	(300)	(500)	—	(73)	—
Total Business-Type Activities	94	(136)	(116)	252	109	(344)	(845)	663	574	504
Total Primary Government	51,030	51,038	54,274	57,158	55,843	63,411	64,722	69,614	68,500	73,618
Changes in Net Position										
Governmental Activities	90	279	(1,420)	1,716	12,132	20,023	11,797	8,330	2,789	8,117
Business-Type Activities	1,257	1,669	2,949	2,127	2,355	1,983	2,424	1,314	4,158	5,908
Total Primary Government Changes in Net Position	1,347	1,948	1,529	3,843	14,487	22,006	14,221	9,644	6,948	14,025

Data Source: Audited Financial Statements

*Accrual Basis of Accounting

VILLAGE OF DOWNERS GROVE, ILLINOIS

Fund Balances of Governmental Funds (in thousands) - Last Ten Fiscal Years* December 31, 2025 (Unaudited)

	2016	2017	2018
General Fund			
Nonspendable	\$ 29	114	138
Restricted	126	160	168
Assigned	—	—	—
Unassigned	18,727	18,621	18,666
Total General Fund	18,882	18,895	18,972
All Other Governmental Funds			
Nonspendable	—	—	—
Restricted	8,956	9,595	4,578
Assigned	5,333	6,648	7,942
Total All Other Governmental Funds	14,289	16,243	12,520
Total Governmental Funds	33,171	35,138	31,492

Data Source: Audited Financial Statements

*Modified Accrual Basis of Accounting

2019	2020	2021	2022	2023	2024	2025
159	165	167	177	259	226	287
168	168	—	—	—	—	—
—	—	—	—	815	622	472
20,259	20,268	21,406	23,257	24,001	24,327	25,513
20,586	20,601	21,573	23,434	25,076	25,174	26,272
9	—	—	—	—	—	—
5,347	8,218	9,303	39,155	17,145	10,932	12,826
9,426	16,143	24,515	29,745	24,264	18,598	21,659
14,782	24,361	33,818	68,900	41,409	29,530	34,485
35,368	44,962	55,391	92,334	66,485	54,705	60,757

VILLAGE OF DOWNERS GROVE, ILLINOIS

Changes in Fund Balances of Governmental Funds (in thousands) - Last Ten Fiscal Years* December 31, 2025 (Unaudited)

	2016	2017	2018
Revenues			
Property Tax	\$ 16,733	17,477	18,560
Sales Tax	20,543	20,566	20,379
Food and Beverage Tax	—	—	1,854
Utility Tax	5,292	4,998	4,961
Income Tax	4,757	4,488	4,680
Other Taxes	2,912	3,047	3,124
Other Intergovernmental	1,915	1,851	1,325
Charges for Services	4,869	5,143	5,486
Licenses and Permits	1,796	2,339	2,399
Fines and Forfeitures	668	568	540
Investment Income (Loss)	243	292	502
Miscellaneous	297	181	54
Total Revenues	60,025	60,950	63,864
Expenditures			
General Government	6,008	5,910	7,159
Public Safety	7,883	7,462	8,003
Community Development	2,646	2,484	8,012
Public Safety	32,018	32,968	33,719
Community Services	821	724	666
Capital Outlay	4,634	3,889	4,238
Debt Service			
Principal Retirement	3,740	4,320	4,715
Interest and Fiscal Charges	1,655	1,573	1,318
Total Expenditures	59,405	59,330	67,830
Excess (Deficiency) of Revenues Over (Under) Expenditures	620	1,620	(3,966)
Other Financing Sources (Uses)			
Debt Issuance	—	2,255	—
Premium on Debt Issuance	—	—	—
Payment to Escrow Agent	—	(2,214)	—
Disposal of Capital Assets	456	6	29
Transfers In	5,762	6,156	6,832
Transfers Out	(5,762)	(5,856)	(6,532)
	456	347	329
Net Change in Fund Balances	1,076	1,967	(3,637)
Debt Service as a Percentage of Noncapital Expenditures	9.61%	10.23%	9.09%

Data Source: Audited Financial Statements

*Modified Accrual Basis of Accounting

2019	2020	2021	2022	2023	2024	2025
19,651	21,209	22,636	19,139	19,232	19,450	20,299
20,232	18,900	25,673	26,422	25,009	24,691	30,192
1,964	1,636	3,032	3,555	3,698	3,675	3,765
4,790	4,245	3,946	3,858	3,703	3,588	3,686
5,201	5,310	6,465	8,188	8,025	8,533	9,062
3,519	3,400	1,831	2,855	1,283	1,357	1,449
1,763	5,805	6,428	4,842	6,571	5,317	4,184
5,078	4,643	7,170	7,411	6,979	6,834	7,317
1,780	1,641	1,587	2,432	1,665	1,970	2,765
486	270	252	271	334	358	357
1,242	727	(128)	(547)	4,078	3,086	2,791
36	17	41	49	10	26	27
65,742	67,803	78,933	78,475	80,589	78,884	85,896
6,540	5,952	6,635	7,203	7,196	8,068	9,068
7,593	6,853	9,059	14,863	9,549	7,109	9,100
3,189	2,592	2,882	3,725	3,054	3,725	3,714
34,083	34,692	36,619	38,098	40,026	41,639	45,443
689	715	827	718	788	805	895
3,782	1,262	5,847	12,442	42,423	25,599	12,855
5,135	5,615	6,340	1,375	1,698	1,774	2,618
1,180	955	596	456	1,704	1,946	1,903
62,191	58,636	68,805	78,880	106,438	90,664	85,596
3,551	9,167	10,128	(405)	(25,849)	(11,780)	300
—	15,785	—	—	—	—	4,200
—	—	—	36,521	—	—	—
—	(15,656)	—	—	—	—	—
7	7	—	3	—	—	1,553
6,815	10,141	12,373	12,722	10,436	6,985	3,756
(6,515)	(9,841)	(12,072)	(11,897)	(10,436)	(6,985)	(3,756)
307	436	301	37,349	—	—	5,753
3,858	9,603	10,429	36,944	(25,849)	(11,780)	6,052
10.59%	11.59%	10.40%	2.63%	4.76%	5.05%	5.87%

VILLAGE OF DOWNERS GROVE, ILLINOIS

Assessed Value and Actual Value of Taxable Property - Last Ten Tax Levy Years December 31, 2025 (Unaudited)

Tax Levy Year	Residential Property	Commercial Property	Industrial Property
2016	\$ 1,765,196,431	\$ 481,187,314	\$ 67,023,809
2017	1,873,549,481	496,966,573	69,662,582
2018	1,965,000,708	510,474,704	78,869,720
2019	2,039,462,554	519,814,833	81,461,792
2020	2,132,345,681	539,113,189	92,082,593
2021	2,226,725,863	572,063,350	98,911,388
2022	2,276,638,672	580,952,014	103,730,730
2023	2,381,435,154	603,436,413	110,870,740
2024	2,610,913,285	620,027,920	117,075,804
2025	2,837,983,455	639,576,426	124,377,816

Data Source: Office of the County Clerk

Note: Property in the Village is reassessed each year. Property is assessed at 33% of actual value.

Total Taxable Assessed Value	Estimated Actual Taxable Value	Taxable Assessed Ratio of Total Assessed Value to Total Estimated Actual Value	Total Direct Tax Rate
\$ 2,313,407,554	\$ 6,940,222,662	33.33%	0.5086
2,440,178,636	7,320,535,908	33.33%	0.5534
2,554,345,132	7,663,035,396	33.33%	0.5465
2,640,739,179	7,922,217,537	33.33%	0.5604
2,763,541,463	8,290,624,389	33.33%	0.5779
2,897,700,601	8,693,101,803	33.33%	0.5845
2,961,321,416	8,883,964,248	33.33%	0.5716
3,095,742,307	9,287,226,921	33.33%	0.5517
3,348,017,009	10,044,051,027	33.33%	0.5293
3,601,937,697	10,805,813,091	33.33%	0.5039

VILLAGE OF DOWNERS GROVE, ILLINOIS

Direct and Overlapping Property Tax Rates - Last Ten Tax Levy Years December 31, 2025 (Unaudited)

	2016	2017	2018
Village Direct Rates			
Corporate	0.0930	0.1241	0.1186
Firefighter's Pension	0.1337	0.1408	0.1428
Police Pension	0.1273	0.1296	0.1333
Fire Protection	0.1253	0.1187	0.1134
Capital	0.0293	0.0402	0.0384
Aggregate Refunds	—	—	—
Total Direct Tax Rates	0.5086	0.5534	0.5465
Overlapping Rates			
Library District	0.2202	0.2145	0.2111
Downers Grove Park District	0.3425	0.3360	0.3256
Downers Grove Sanitary District	0.0413	0.0404	0.0398
Special Service Area #2	1.5000	1.5000	1.5000
Special Service Area #6	0.2477	0.2461	0.2461
Special Service Area #11	—	—	—
Downers Grove Township	0.0350	0.0331	0.0318
Downers Grove Township Road	0.0524	0.0512	0.0510
DuPage County	0.1848	0.1749	0.1673
DuPage County Forest Preserve	0.1514	0.1306	0.1278
DuPage Airport Authority	0.0176	0.0166	0.0146
College of DuPage	0.2626	0.2431	0.2317
Grade School District No. 58	2.0984	2.0489	2.0182
High School District No. 99	1.9648	1.9184	1.9500
Total Overlapping Tax Rates	7.1187	6.9538	6.9150
Total Direct and Overlapping Rates	7.6273	7.5072	7.4615

Data Source: Office of the County Clerk

Note: Rates are per \$100 of Assessed Value.

2019	2020	2021	2022	2023	2024	2025	Percent Change
0.1181	0.1129	0.1066	0.1183	0.1006	0.0930	0.0758	(18.49%)
0.1536	0.1749	0.1693	0.1509	0.1546	0.1530	0.1594	4.18%
0.1385	0.1466	0.1723	0.1693	0.1677	0.1634	0.1611	(1.41%)
0.1130	0.1080	0.1022	0.0999	0.0964	0.0893	0.0830	(7.05%)
0.0372	0.0355	0.0335	0.0328	0.0316	0.0293	0.0239	(18.43%)
—	—	0.0006	0.0004	0.0008	0.0013	0.0007	(46.15%)
0.5604	0.5779	0.5845	0.5716	0.5517	0.5293	0.5039	(4.80%)
0.2103	0.2030	0.2027	0.2002	0.2016	0.1942	0.2088	7.52%
0.3230	0.3177	0.3162	0.3270	0.3409	0.3335	0.3257	(2.34%)
0.0394	0.0390	0.0391	0.0402	0.0407	0.0394	0.0378	(4.06%)
1.5000	1.5000	—	—	—	—	—	—%
0.2383	0.2559	0.2795	0.2631	0.2442	0.2301	0.2182	(5.17%)
—	—	—	—	—	0.6875	0.7681	11.72%
0.0311	0.0309	0.0310	0.0316	0.0318	0.0304	0.0291	(4.28%)
0.0510	0.0507	0.0508	0.0526	0.0536	0.0512	0.0491	(4.10%)
0.1655	0.1609	0.1587	0.1428	0.1473	0.1361	0.1265	(7.05%)
0.1242	0.1205	0.1177	0.1130	0.1076	0.1310	0.1229	(6.18%)
0.0141	0.0148	0.0144	0.0139	0.0132	0.0122	0.0113	(7.38%)
0.2112	0.2114	0.2037	0.1946	0.1907	0.1794	0.1687	(5.96%)
2.0043	1.9774	1.9808	2.2764	2.3241	2.2368	2.2777	1.83%
1.9131	1.8824	1.8751	1.9215	1.9411	1.8516	1.8035	(2.60%)
6.8255	6.7646	5.2697	5.5769	5.6368	6.1134	6.1474	0.56%
7.3859	7.3425	5.8542	6.1485	6.1885	6.6427	6.6513	0.13%

VILLAGE OF DOWNERS GROVE, ILLINOIS

Principal Property Tax Payers - Current Fiscal Year and Nine Fiscal Years Ago December 31, 2025 (Unaudited)

Taxpayer	2025			2016		
	Taxable Assessed Value	Rank	Percentage of Total Village Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Village Taxable Assessed Value
Kore 3500 Lacey Owner LLC	\$ 23,149,674	1	0.64%			
PBH Prentiss Creek LLC	21,943,069	2	0.61%	\$ 11,537,700	9	0.50%
LG III Grove Owner LLC	21,898,051	3	0.61%			
Bridge Development Ptr	21,323,418	4	0.59%			
Executive Towers IL Realty	18,615,857	5	0.52%			
Bristol Club LP	18,200,214	6	0.51%	12,847,810	5	0.56%
Esplanade I SPE LLC	16,906,816	7	0.47%			
Oak Trace	16,279,174	8	0.45%			
USCMF Dash Downers Grove	12,615,000	9	0.35%			
Hamilton Partners Inc	12,487,379	10	0.35%	36,521,266	1	1.58%
BRE COH IL LLC				18,891,760	2	0.82%
PTA - K 225				16,566,720	3	0.72%
LSREF4 Turtle LLC				13,606,260	4	0.59%
Grove Residential LLC				12,689,730	6	0.55%
James Campbell Co LLC				12,476,460	7	0.54%
Adventus US Realty 9 LP				11,583,720	8	0.50%
Highland Owner LLC				11,346,280	10	0.49%
Total	<u>183,418,652</u>		<u>5.09%</u>	<u>158,067,706</u>		<u>6.83%</u>

Data Source: Office of the County Clerk

Note: Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Property Tax Levies and Collections (in thousands) - Last Ten Tax Levy Years December 31, 2025 (Unaudited)

Tax Levy Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2016	\$ 12,795	\$ 12,795	100.00%	\$ —	\$ 12,795	100.00%
2017	13,349	13,349	100.00%	—	13,349	100.00%
2018	13,800	13,800	100.00%	—	13,800	100.00%
2019	14,628	14,628	100.00%	—	14,628	100.00%
2020	15,790	15,790	100.00%	—	15,790	100.00%
2021	16,891	16,891	100.00%	—	16,891	100.00%
2022	16,909	16,875	99.80%	—	16,875	99.80%
2023	16,927	16,890	99.78%	—	16,890	99.78%
2024	17,554	17,524	99.83%	—	17,524	99.83%
2025	17,935	—	—%	—	—	—%

Data Source: Office of the County Clerk

Note: First installment of property taxes due June 1. Excludes Library.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Taxable Sales by Category (in thousands) - Last Ten Fiscal Years December 31, 2025 (Unaudited)

Category	2016	2017	2018
General Merchandise	\$ 45,285	44,724	44,674
Food	125,871	113,296	108,196
Drinking and Eating Places	150,194	153,040	156,307
Apparel	34,732	33,817	31,864
Furniture and H.H. and Radio	142,386	140,262	138,003
Lumber, Building Hardware	62,990	69,184	63,833
Automobile and Filling Stations	299,589	295,252	328,217
Drugs and Miscellaneous Retail	268,686	254,442	267,134
Agriculture and All Others	99,656	136,626	122,509
Manufacturers	15,084	13,138	13,873
Totals	1,244,473	1,253,781	1,274,610

Data Source: Illinois Department of Revenue

2019	2020	2021	2022	2023	2024	2025
39,153	27,865	40,060	40,699	43,791	44,661	55,300
116,473	130,709	133,821	141,945	147,502	160,765	164,000
164,105	125,327	163,887	185,517	189,685	187,488	194,300
29,739	19,250	28,268	28,221	27,292	25,899	46,200
134,084	114,839	133,868	119,863	108,156	97,181	154,100
64,200	71,768	78,140	80,879	81,996	79,087	103,600
370,295	368,417	460,828	449,608	445,281	384,331	243,900
231,869	238,456	356,157	340,910	337,200	394,826	586,000
94,989	102,850	92,766	117,658	152,453	142,698	251,400
10,093	9,389	14,331	16,762	19,604	21,632	36,600
1,255,000	1,208,870	1,502,126	1,522,062	1,552,960	1,538,568	1,835,400

VILLAGE OF DOWNERS GROVE, ILLINOIS

Direct and Overlapping Sales Tax Rates - Last Ten Fiscal Years December 31, 2025 (Unaudited)

Fiscal Year	Village Direct Rate	Total Sales Tax Rate
2016	2.00%	8.00%
2017	2.00%	8.00%
2018	2.00%	8.00%
2019	2.00%	8.00%
2020	2.00%	8.00%
2021	2.00%	8.00%
2022	2.00%	8.00%
2023	2.00%	8.00%
2024	2.00%	8.00%
2025	2.00%	8.00%

Data Source: Illinois Department of Revenue and County Records

VILLAGE OF DOWNERS GROVE, ILLINOIS

Ratios of Outstanding Debt by Type (in thousands) - Last Ten Fiscal Years December 31, 2025 (Unaudited)

Fiscal Year	Governmental Activities		Business-Type Activities		Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Subscriptions Payable	General Obligation Bonds	IEPA Loans Payable			
2016	\$ 46,816	\$ —	\$ 30,183	\$ 1,158	\$ 78,157	3.64%	\$ 1.57
2017	42,377	—	28,946	2,265	73,588	3.36%	1.49
2018	37,476	—	27,799	5,796	71,071	3.13%	1.43
2019	32,178	—	33,811	8,704	74,693	3.19%	1.51
2020	27,092	—	32,764	9,830	69,686	2.80%	1.42
2021	20,651	—	31,139	9,355	61,145	2.28%	1.22
2022	55,729	—	34,999	8,870	99,598	3.53%	2.02
2023	54,255	1,192	33,273	8,379	97,098	3.11%	1.98
2024	52,677	928	31,469	7,877	92,951	2.76%	1.87
2025	50,942	4,174	29,618	9,590	94,324	2.75%	1.87

Data Source: Audited Financial Statements

Note: Details regarding the Village's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics for personal income and population data.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Ratio of General Bonded Debt Outstanding (in thousands) - Last Ten Fiscal Years December 31, 2025 (Unaudited)

Fiscal Year	General Obligation Bonds	Less: Amount Available for Debt Service	Total	Percentage of Estimated Actual Value of Taxable Property (1)	Per Capita (2)
2016	\$ 76,999	\$ 196	\$ 76,803	3.32%	\$ 1.54
2017	71,323	—	71,323	2.92%	1.44
2018	65,275	—	65,275	2.56%	1.32
2019	65,989	—	65,989	2.50%	1.34
2020	59,856	—	59,856	2.17%	1.22
2021	51,790	—	51,790	1.79%	1.03
2022	90,728	—	90,728	3.06%	1.84
2023	87,528	—	87,528	2.83%	1.79
2024	84,146	—	84,146	2.51%	1.69
2025	80,560	—	80,560	2.24%	1.59

Data Source: Audited Financial Statements

Note: Details regarding the Village's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Assessed Value and Actual Value of Taxable Property for property value data.

(2) See the Schedule of Demographic and Economic Statistics for personal income and population data.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Schedule of Direct and Overlapping Governmental Activities Debt (in thousands) December 31, 2025 (Unaudited)

Governmental Unit	Gross Debt	Percentage to Debt Applicable to Village (1)	Village's Share of Debt
Village of Downers Grove	\$ 55,116	100.00%	\$ 55,116
Overlapping Debt:			
DuPage County	66,380	6.55%	4,348
Dupage County Forest Preserve	118,028	6.55%	7,731
Downers Grove Park District	9,765	99.66%	9,732
Downers Grove Sanitary District	1,669	78.61%	1,312
Schools			
Community College District			
District No. 502	53,130	6.78%	3,602
Grade School			
District No. 44	16,170	4.63%	749
District No. 58	179,474	82.13%	147,402
District No. 61	3,940	11.76%	463
District No. 66	28,745	3.71%	1,066
High School			
District No. 87	122,235	1.03%	1,259
District No. 99	104,078	53.38%	55,557
Unit School District			
District No. 201	10,643	0.57%	61
District No. 202	6,135	5.52%	339
Total Overlapping Debt	<u>720,392</u>		<u>233,621</u>
Total Direct and Overlapping Debt	<u>775,508</u>		<u>288,737</u>

Data Source: Each applicable overlapping government

(1) Determined by ratio of assessed valuation of property subject to taxation in the Village to valuation of property subject to taxation in overlapping unit.

VILLAGE OF DOWNERS GROVE, ILLINOIS**Schedule of Legal Debt Margin
December 31, 2025 (Unaudited)**

The Village is a home rule municipality.

Article VII, Section 6(k) of the 1970 Illinois constitution governs computation of legal debt margin.

The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by some home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts.

To date the General Assembly has set no limits for home rule municipalities.

VILLAGE OF DOWNERS GROVE, ILLINOIS

Demographic and Economic Statistics - Last Ten Fiscal Years December 31, 2025 (Unaudited)

Fiscal Year	Population (1)	Total Personal Income	Per Capita Personal Income (1)	Unemployment Rate (2)
2016	49,732	\$ 2,147,974,812	\$ 43,191	4.30%
2017	49,473	2,191,752,846	44,302	3.80%
2018	49,540	2,270,467,740	45,831	2.90%
2019	49,387	2,343,363,763	47,449	2.20%
2020	49,057	2,484,442,708	50,644	6.70%
2021	50,247	2,680,124,733	53,339	3.00%
2022	49,354	2,823,492,986	57,209	3.60%
2023	48,968	3,125,676,408	63,831	3.60%
2024	49,706	3,362,561,194	67,649	4.10%
2025	50,552	3,433,896,256	67,928	3.70%

Data Sources: (1) U.S. Census, (2) Bureau of Labor Statistics

VILLAGE OF DOWNERS GROVE, ILLINOIS

Principal Employers - Current Fiscal Year and Nine Fiscal Years Ago December 31, 2025 (Unaudited)

Employer	2025			2016		
	Employees	Rank	Percentage of Total Village Population	Employees	Rank	Percentage of Total Village Population
Duly Health and Care	4,086	1	8.08%			
Marker's Pride (formerly Heartside Food Solutions)	4,000	2	7.91%			
Advocate Good Samaritan Hospital	2,500	3	4.95%	2,700	1	5.43%
Ensono	1,152	4	2.28%			
Midwestern University	1,000	5	1.98%	1,000	4	2.01%
State Farm	1,000	5	1.98%	600	8	1.21%
Cooper's Hawk Winery & Restuarants	700	6	1.38%			
Zachary Engineering Corp.	700	6	1.38%	700	7	1.41%
Havi Group, LP	690	7	1.36%			
First Health Corporation/Coventry Health Care	500	8	0.99%			
FTD Inc.	500	8	0.99%	500	9	1.01%
Sentinel Technologies Inc.	500	8	0.99%			
Arco/Murray National Construction Co.	435	9	0.86%			
Blue Cross Blue Shield of Illinois	420	10	0.83%			
GCA Services				1,500	2	3.02%
University Subscription Services/Unique Mailing Svc Inc.				1,050	3	2.11%
DeVry Inc.				850	5	1.71%
First Health Group Corp				800	6	1.61%
Axiom/May & Speh Inc.				700	7	1.41%
Advocate Health Care				450	10	0.90%
Total	18,183		35.96%	10,850		21.83%

Data Sources: Downers Grove Economic Development Corporation

VILLAGE OF DOWNERS GROVE, ILLINOIS

**Full-Time Equivalent Employees by Function/Program - Last Ten Fiscal Years
December 31, 2025 (Unaudited)**

See Following Page

VILLAGE OF DOWNERS GROVE, ILLINOIS

Full-Time Equivalent Employees by Function/Program - Last Ten Fiscal Years December 31, 2025 (Unaudited)

Program #	Function/Program	2016	2017	2018
	General Government			
111	Clerk's Office	2.00	2.00	2.00
121	Manager's Office	5.00	4.50	4.50
131	Legal	4.00	4.00	4.00
142	Building Services	8.25	8.25	7.25
151	Human Resources	3.00	3.00	3.00
171	Information Services	8.50	8.75	8.75
200	Finance	11.00	10.50	11.00
300	Public Works			
	Public Works Administrative	6.00	5.90	5.90
	Engineering/Stormwater	9.50	9.75	10.75
	Forestry and Grounds	8.50	8.50	8.50
	Streets	24.10	23.60	21.60
	Water	14.75	14.25	15.25
	Fleet	6.25	6.25	6.25
	Community Development			
411	Planning	4.00	4.00	4.00
411	Code Services	11.50	13.00	12.50
	Public Safety			
600	Police			
	Officers	74.00	74.00	74.00
	Civilians	19.23	19.23	19.23
	Voc	17.00	1.00	1.00
700	Fire			
	Firefighters and Officers	77.00	77.00	77.00
	Civilians	6.50	6.50	6.50
	Community Services			
840	Public Information	2.50	2.50	1.50
841	Cable Television	3.00	3.00	3.00
	Totals	325.58	309.48	307.48

2019	2020	2021	2022	2023	2024	2025
1.75	2.00	2.00	2.00	2.00	3.00	3.00
6.00	5.50	5.50	6.00	7.00	8.00	8.00
4.00	4.00	4.00	4.50	4.00	4.00	4.00
7.25	7.00	7.00	7.00	7.00	7.25	8.25
3.00	3.00	3.00	3.50	3.00	3.00	3.00
8.00	8.00	8.00	8.25	8.25	8.25	8.25
10.00	10.00	10.00	9.00	10.00	10.00	10.00
5.90	5.90	5.90	5.40	6.40	7.40	7.40
10.25	10.25	10.25	10.00	10.00	10.00	15.00
8.50	8.50	8.50	8.50	8.50	8.50	8.50
21.60	21.60	21.60	21.60	21.60	22.60	20.60
17.25	17.75	16.75	16.75	16.75	16.75	15.75
6.25	6.25	6.25	6.25	6.25	6.25	5.25
4.00	4.00	3.00	3.00	3.00	3.00	3.00
11.50	11.50	12.50	12.50	12.50	12.50	12.50
71.00	71.00	72.00	72.00	72.00	73.00	73.00
20.60	20.60	19.50	20.60	17.00	17.00	17.00
—	—	—	—	—	—	—
77.00	77.00	77.00	77.00	77.00	77.00	77.00
6.50	6.50	6.50	6.50	6.50	8.00	8.00
1.00	1.00	1.00	1.00	1.00	1.00	1.00
3.00	3.00	3.00	3.00	3.00	3.00	3.00
304.35	304.35	303.25	304.35	302.75	309.50	311.50

VILLAGE OF DOWNERS GROVE, ILLINOIS

Operating Indicators by Function/Program - Last Ten Fiscal Years December 31, 2025 (Unaudited)

Function/Program	2016	2017	2018
Public Safety			
Police			
Physical Arrests	1,060	1,014	1,143
Parking Violations	7,665	7,110	9,137
Traffic Violations	8,082	6,502	6,243
Fire			
EMS Calls	4,125	4,319	4,431
Fire Calls	1,928	2,033	2,333
Fires Extinguished	43	69	62
Community Development			
Permits Issued	2,199	2,205	2,204
Inspections Conducted	3,972	4,757	5,229
Water			
Water Main Breaks	59	61	82
Water Pumped (Gallons)	1,720,147,000	1,749,224,000	1,744,815,000
Average Daily Consumption	4,698,000	4,789,000	4,857,000
Peak Daily Consumption	6,787,000	7,563,000	7,148,000

Data Source: Village Budget Office

2019	2020	2021	2022	2023	2024	2025
790	341	544	603	725	701	734
7,819	2,835	2,564	4,789	2,056	5,546	5,477
3,421	881	866	1,425	2,190	8,793	8,021
4,444	3,878	4,712	5,172	5,273	5,340	5,068
2,374	2,082	2,296	2,339	2,267	2,937	3,090
43	67	71	73	90	79	32
2,195	1,979	2,278	2,118	1,929	1,533	1,979
4,329	3,974	3,609	4,061	5,951	5,303	6,617
71	73	90	79	73	70	85
1,714,646,000	1,744,655,000	1,693,564,000	1,588,858,000	1,777,385,000	1,755,368,000	1,580,920,000
4,695,000	4,597,000	4,638,000	4,350,000	4,869,548	4,809,227	4,331,288
7,018,000	7,842,000	7,570,000	4,790,000	7,379,000	7,681,000	6,410,000

VILLAGE OF DOWNERS GROVE, ILLINOIS

Capital Asset Statistic by Function/Program - Last Ten Fiscal Years December 31, 2025 (Unaudited)

Function/Program	2016	2017	2018
General Government			
Vehicles	5	5	5
Community Development			
Vehicles	5	5	5
Public Safety			
Police			
Stations	1	1	1
Vehicles/Equipment	45	46	46
Fire			
Fire Stations	4	4	4
Vehicles/Equipment	31	31	31
Public Works			
Traffic Signals	75	75	75
Vehicles/Equipment	84	84	84
Water			
Water Mains (Miles)	233	233	233
Fire Hydrants	2,776	2,798	2,808
Vehicles/Equipment	9	10	10

Data Source: Various Village Departments

2019	2020	2021	2022	2023	2024	2025
5	5	5	5	5	5	9
5	5	5	5	5	5	5
1	1	1	1	1	1	1
43	43	43	43	43	43	46
4	4	4	4	4	4	4
31	30	30	30	30	30	32
75	76	76	74	74	84	84
83	82	94	86	86	81	86
233	233	233	233	233	233	233
2,823	2,853	2,853	2,881	2,879	2,880	2,883
10	10	10	10	10	10	11